REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FIFTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

TUESDAY, NOVEMBER 10, 2026 AT 2.30 PM

1. The House assembled at Thirty Minutes past Two O'clock.

2. The Proceedings were opened with Prayer

3. **Presiding –** the Second Chairperson of Committees

4. **QUORUM AT COMMENCMENT**

And there being no quorum present to commence business, the Hon. Speaker, ordered that the Quorum Bell be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. **COMMUNICATIONS FROM THE CHAIR**

The Honourable Speaker issued the following Communications from the Chair—

(a) Hosting the 21st Internet Governance Forum (IGF)

"Honourable Members, I wish to bring to the attention of the House, that the United Nations has convened the *21st Internet Governance Forum (IGF)*, a multi-sectoral global platform to facilitate dialogue on public policy issues related to the internet, digital transformation, the digital economy, digital governance, artificial intelligence, cybersecurity, digital inclusion and the future of the internet.

The forum which Kenya will host from 14th to 18th December 2026 in Nairobi will bring together a wide range of stakeholders, including from Government, the private sector, the civil society, the academia, the technical community and international organisations.

Alongside the IGF, the Inter-Parliamentary Union (IPU) through its Secretary General Ms. Anda Filip has invited the Parliament of Kenya to participate in a parliamentary event dubbed the *"Parliamentary Track".*

This specialised event, scheduled to take place on 15th and 16th December 2026, is expected to bring together Parliamentarians from across the world to deliberate on the legislative and oversight aspects of internet governance, the digital environment, including artificial intelligence (AI), associated risks, and the protection of children online.

Honourable Members, for the effective planning of the *Parliamentary Track*, I have appointed the following six (6) Honourable Members as political focal points to facilitate coordination for the National Assembly:

(1) The Hon. John Kiarie Waweru, CBS, MP;
(2) The Hon. Alfah Ondieki Miruka, CBS, MP;
(3) The Hon. Mark Ogolla Nyamita, MP;
(4) The Hon. Erastus Kivasu Nzioka, MP;
(5) The Hon. Umulkher Harun Mohamed, MP; and
(6) The Hon. Bernard Kibor Kitur, MP.

The Speaker of the Senate has also nominated five (5) Senators for **coordination** and planning of the *Parliamentary Track* on the IGF. I have since added the Deputy Minority Party Whip, the Hon. Mark Mwenje, CBS, MP, who has sponsored the Online Safety Bill 2026. The Bill seeks to provide a framework for online safety, impose duties of care on providers of regulated user-to-user and search services, and to protect children from illegal or harmful content online, among other measures.

Honourable Members, to facilitate the participation of the National Assembly at the *Forum* and the IPU *Parliamentary Track event,* I have instructed the Clerk of the National Assembly to commence the necessary logistical preparations and to regularly apprise Members on the matter.

I therefore urge all Members and the relevant Committees of the House to note this important global activity.

Finally, I appeal to the Members selected to represent this House in the two events to avail themselves and participate in the discussions on the various aspects of internet governance. Ultimately, the event is expected to find and explore progressive legislative interventions to facilitate our people to maximise the benefits that internet accords to us, while minimising the risks and challenges that it poses. The House is accordingly informed. I thank you!"

(b) Hosting of the Third Global Parliamentary Summit against hunger and malnutrition

"Honourable Members, I wish to inform the House that the Parliament of Kenya will be hosting the Third Global Parliamentary Summit against Hunger and Malnutrition on Monday, 16th and Tuesday, 17th November 2026, at Parliament Buildings, Nairobi.

The Summit, themed *"Legislating for Resilient Agrifood Systems and Zero Hunger in a Changing Climate"* is jointly organised by the Parliament of Kenya, the Food and Agriculture Organization of the United Nations (FAO) and the Spanish Agency for International Development Cooperation (AECID).

Honourable Members, the Summit builds on the previous Summits held in Spain in 2018 and Chile in 2023 and will bring together more than two hundred and fifty (250) Members of Parliament from over one hundred (100) Parliaments, representatives of FAO, development partners, civil society, the private sector and other stakeholders.

Honourable Members, this year's Summit, seeks to strengthen parliamentary action against hunger and malnutrition and advance sustainable agrifood systems in support of the 2030 Agenda for Sustainable Development. The Summit will also provide a unique platform for parliamentarians and key stakeholders to exchange

experiences and strengthen legislative and oversight responses to food security and nutrition.

Honourable Members, it is noteworthy that the discussions at the Summit will focus on realizing the right to food, promoting access to healthy diets and advancing efficient, inclusive, resilient and sustainable agrifood systems. Indeed, this Summit comes at an opportune time when Parliaments across the world are grappling with the interconnected challenges of food insecurity, malnutrition, climate change, poverty and the sustainability of food production systems. Undoubtedly, these challenges have a direct bearing on the lives and livelihoods of the people we represent.

Honourable Members, the Summit is also particularly timely as Kenya continues to pursue interventions aimed at strengthening agriculture and food production, under the Bottom-Up Economic Transformation Agenda (BETA). Additionally, hosting this global parliamentary gathering is also an opportunity for the Parliament of Kenya to share our experiences and perspectives with other Parliaments, while strengthening parliamentary diplomacy and international cooperation on matters of mutual interest.

Honourable Members, I am also pleased to inform the House that the Summit will be officially graced by His Excellency the President of the Republic of Kenya and Commander-in-Chief of the Kenya Defence Forces, Hon. William Samoei Ruto, PhD, CGH, on Monday, 16th November 2026 at 10.00 a.m. in the National Assembly Chamber, Parliament Buildings.

Honourable Members, to help coordinate and oversee the conference activities and to ensure the success of the Summit, I have appointed a Steering Committee consisting of the Hon. (Dr.) John Mutunga, CBS, MP; the Hon. Martha Wangari, CBS, MP; the Hon. (Dr.) James Nyikal, CBS, MP; the Hon. Yusuf Adan Haji, DSM, CBS, MP; the Hon. Beatrice Elachi, CBS, MP; the Hon. Robert Basil, MP and the Hon. Cynthia Muge, MP.

I therefore encourage Honourable Members to attend and participate in this very important international parliamentary engagement. The Summit offers an opportunity to learn from other Parliaments, share Kenya's experiences, and contribute to the global conversation on achieving Zero Hunger and sustainable agrifood systems for the benefit of your constituents and legislative work. The House is accordingly informed. I thank you!"

(c) Recognition of a delegation from the Parliament of the United Republic of Tanzania.

"Honourable Members, I wish to introduce to the House a delegation from the Budget Committee of the Parliament of the United Republic of Tanzania, who are seated in the Speaker's Row. They are:

(1)	The Hon. Mashimba Mashauri Ndaki, MP	-	Chairperson of the Committee & Leader of the Delegation
(2)	The Hon. Amb. Dr. Pindi Azara, MP	-	Member;
(3)	The Hon. Innocent Bashungwa, MP	-	Member;
(4)	The Hon. Esther Nicholas Matiko, MP	-	Member;
(5)	The Hon. Bahati Kenneth Ndingo, MP	-	Member;
(6)	The Hon. Ally Yahya Mhata, MP	-	Member;

(7) The Hon. Amina Idd Mabrouk, MP - Member;
(8) The Hon. Moses Charles Bujaga, MP - Member;
(9) The Hon. Enock Zadock Koola, MP - Member;
(10) The Hon. Daniel Mburarugaba, MP - Member; and
(11) The Hon. Thomas Mgonto, MP - Member.

Honourable Members, the delegation, accompanied by Mr. Michael Kadebe, Director of the Budget Division and five staff from the Budget Committee, is on a visit to our Parliament to exchange experiences and best practices with their counterparts from the Budget and Appropriations Committee on parliamentary budget oversight on domestic revenue mobilisation, investment promotion and public-private partnerships (PPPs). They are also here to benchmark on the role of parliamentary technical offices in strengthening budget scrutiny and oversight.

Honourable Members, on behalf of the National Assembly and on my own behalf, I extend a warm welcome to the delegation and wish them fruitful engagements in Kenya. I thank you!"

6. PAPERS

The following Papers were laid on the Table of the House—

(a) Recommendation on sharing of nationally raised revenue between the National and County Governments for the financial year 2027/28; and
(b) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2026 and the certificates therein in respect of the following –
  (i) Affordable housing finance project (IBRD Credit No.8958-KE) - The National Treasury;
  (ii) Combating Poaching and illegal wildlife trafficking in Kenya through an integrated approach (IWT-Kenya Project) - Credit No.00108406;
  (iii) Coordinate implementation of population policy and ICPD25 commitments project- National Council for Population and Development;
  (iv) Emergency locust response project (Credit No. IDA-6648-KE & 7053-KE) - State Department for Agriculture;
  (v) Global Alliance Vaccine Initiative (GAVI) health systems strengthening project - Ministry of Health;
  (vi) Kenya Primary Education Equity in Learning Program Project Number P176867 IDA Grant No. D991-KE and credit no. 7067-Kev and grant nos. TF C306-KE and TF C307-KE – State Department for Basic Education;
  (vii) Kenya South Sudan Link Road Project Loan No.202062065 and BMZ No. 2020 83939 - Kenya National Highways Authority;
  (viii) Mwea Irrigation Development Project Credit Number KE-P27 – National Irrigation Authority;
  (ix) Public financial management reforms program (Grant/credit Nos. Danida FY06, SIDA 51110081, IDA GESDeK-7438-KE, AFD/CKE 1130 and PASEDE CRIS No:041-658 - The National Treasury;

(x) Supporting access to finance and enterprise recovery project (IDA credit No. 7018-KE) - The National Treasury;
(xi) Technical support to the French desk at the National Treasury (Project Grant No. AFD CKE 1204 01E) - The National Treasury; and
(xii) Upgrading of Ahero Irrigation Development Project Grant No. HS00124000 - National Irrigation Authority.

(Deputy Leader of the Majority Party)

(c) Report of the Departmental Committee on Justice and Legal Affairs on its consideration of the Budget Implementation Monitoring for Specified State Departments and Agencies or the Financial Year 2024/2025.

(Chairperson, Departmental Committee on Justice and Legal Affairs)

7. NOTICES OF MOTION

The following Notice of Motion was given –

Consideration of the Budget Implementation Monitoring for specified state Departments and Agencies

THAT, this House adopts the Report of the Departmental Committee on Justice and Legal Affairs on Budget Implementation Monitoring for the Financial Year 2024/2025 for the following State Department and agencies, *laid on the Table of the House on Tuesday, 10th November 2026* –

(i) The Judiciary;
(ii) Judicial Service Commission;
(iii) State Department for Correction Services;
(iv) State Law Office and the Department of Justice;
(v) Ethics and Anti-Corruption Commission;
(vi) Office of the Director of Public Prosecution;
(vii) Office of the Registrar of Political Parties;
(viii) Witness Protection Agency;
(ix) Kenya National Commission on Human Rights;
(x) Independent Electoral and Boundaries Commission; and
(xi) Commission on Administrative Justice.

(Chairperson, Departmental Committee *Justice and Legal Affairs)*

8. STATEMENTS

(a) Request for Statements pursuant to Standing Order 44(2)(c)

The Member for Turkana South (Hon. (Dr.) Ariko Namoit) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security on deteriorating security situation in *Aroo* area in Turkana South Constituency.

(a) Responses to Statements pursuant to Standing Order 44(2)(c)—

Chairperson of the Departmental Committee on Transport and Infrastructure responded to Requests for Statements requests by—

(i) The Member for Embakasi West (Hon. Mark Mwenje, MP) regarding Performance-Based Road Maintenance Contracts in Nairobi City County; and

(ii) The Member for Kericho County (Hon. Beatrice Kemei) regarding the Kenya Forest Service helicopter crash at Kericho Golf Club on 12th October 2026.

9. RE-ORGANIZATION OF BUSINESS

Pursuant to Standing Order 40(2), the Speaker reordered the sequence of proceedings so as consideration of **Order No. 9** *(The Trade Description (Amendment) Bill, 2026)* to be undertaken before consideration of Questions under **Order No. 8** (*Committee of the whole House - The Books and Newspapers (Amendment) Bill, 2025).*

10. THE TRADE DESCRIPTION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 42 OF 2026)

Motion made and Question proposed;

THAT, the Trade Description (Amendment) Bill (National Assembly Bill No. 42 of 2026) be now read the Second Time;

(The Leader of the Majority Party)

Debate arising;

(Change of Chair from the Hon. Speaker to the First Chairperson of Committees)

Debate concluded;

Mover replied;

Putting of the Question deferred.

11. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

The First Chairperson of the Committee

The Books and Newspapers (Amendment) Bill (National Assembly Bill No. 47 of 2025)

Clauses 2 - amendment proposed-

THAT, Clause 2 of the Bill be amended—

(a) in paragraph (c) by—

(i) deleting subparagraph (i) and substituting therefor the following new subparagraph—

"(i) by deleting paragraph (a) and substituting therefor the following new paragraph—

(a) before or within twenty-one days after publication of the book, at his or her own expense deliver to the Registrar and the Clerk of the Senate such number of copies, not exceeding three in number, together with a return in the prescribed form, containing the prescribed particulars and signed by the publisher;"

(b) by inserting the following new paragraphs immediately after paragraph (c)—

(ca) by inserting the following new subsection immediately after subsection (1)—

(1A) A publisher of a digital publication in Kenya shall, within twenty-one days of publication of the book, submit a digital copy of the book to the Registrar, the Director of the Kenya National Library Service and the Clerk of the Senate together with a return in the prescribed form, containing the prescribed particulars.

(cb) by deleting the words "the Colony" appearing in subsection (2) and substituting therefor the word "Kenya"; and

(c) in paragraph (h) by deleting the words "the Kenya National Archives" appearing in the proposed new subsection (9).

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Question on the amendment proposed;

Debate Arising;

Question on the amendment put and agreed to.

Clause 2 as amended - agreed to.

Clauses 3 & 4 - agreed to.

NEW CLAUSES

New Clause 1A proposed-

THAT, the Bill be amended by inserting the following new clause immediately after Clause 1—

Amendment of section 2 of Cap 111.

1A. Section 2 of the principal Act is amended—

(i) in the definition of the word "book" by inserting the words "printed or digital publication" immediately after the words "includes any"; and

(ii) by inserting the following new definition in its proper alphabetical sequence —

"digital publication" means a publication in electronic form of a book or newspaper accessible online or offline;

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Motion made and Question proposed –

THAT, New Clause 1A be read a Second Time.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Debate Arising;

Question put and agreed to;

Motion made and Question proposed—

THAT, New Clause 1A be part of the Bill.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to;

New Clause 2A proposed-

THAT the Bill be amended by inserting the following new clause immediately after clause 2—

Amendment of section 9 of Cap 111.

2A. Section 9 of the principal Act is amended—

(a) in subsection (1) by deleting the words "shall be guilty of an offence and be liable to a fine not exceeding ten thousand shillings or to imprisonment for a term not exceeding one year, or to both such fine and imprisonment" appearing immediately after paragraph (c) and substituting therefor the words "shall on conviction be liable to a fine not

exceeding one hundred thousand shillings or to imprisonment for a term not exceeding one year, or to both such fine and imprisonment"; and

(b) by deleting the words "guilty of an offence and liable to a fine not exceeding twenty" appearing in subsection (4) and substituting therefor the words "on conviction be liable to a fine not exceeding five hundred";

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Motion made and Question proposed –

THAT, New Clause 2A be read a Second Time.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, New Clause 2A be part of the Bill.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

New Clause 2A - agreed to.

New Clause 2B proposed-

THAT the Bill be amended by inserting the following new clause immediately after clause 2—

Amendment of section 11 of Cap 111.

2B. Section 11 of the principal Act is amended by deleting the words "the Colony" appearing in subsection (1) and substituting therefor the word "Kenya".

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Motion made and Question proposed –

THAT, New Clause 2B be read a Second Time.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, New Clause 2B be part of the Bill.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

New Clause 2B - agreed to.

New Clauses 5 proposed-

THAT the Bill be amended by inserting the following new clauses immediately after clause 4—

Amendment of section 22 of Cap 111.

5. Section 22 of the principal Act is amended by inserting the following new paragraph immediately after paragraph (g)—

(h) prescribing the technical specifications for digital copies of books to be submitted to the Registrar, the Kenya National Library Services and the Clerk of the Senate including the file format, resolution, metadata standards and the manner of delivery.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Motion made and Question proposed –

THAT, New Clause 5 be read a Second Time.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, New Clause 5 be part of the Bill.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

New Clause 5 - agreed to.

New Clause 6 proposed-

Insertion of a new section 23 in Cap 111.

6. The principal Act is amended by inserting the following new section immediately after section 22—

Transition.

23. Section 6(9) of this Act shall not apply to publishers of books for a period of six months from the date of commencement of this Act.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Motion made and Question proposed –

THAT, New Clause 6 be read a Second Time.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, New Clause 6 be part of the Bill.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

There being no debate arising;

Question put and agreed to.

New Clause 6 - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported with amendments.

12. HOUSE RESUMED - the Fifth Chairperson in the Chair

The Books and Newspapers (Amendment) Bill (National Assembly Bill No. 47 of 2025)

Bill reported with amendments;

Motion made and Question proposed –

THAT, the House do agree with the Report of the Committee of the Whole House on its consideration of the Books and Newspapers (Amendment) Bill (National Assembly Bill No. 47 of 2025).

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Debate arising;

Question put and agreed to.

Motion made and Question proposed—

THAT, the Books and Newspapers (Amendment) Bill (National Assembly Bill No. 47 of 2025) be now read a Third Time.

(Vice-Chairperson of the Parliamentary Broadcasting and Library Committee)

Debate arising;

Question put and agreed to.

Bill read a Third Time and **passed.**

13. MOTION – REPORT ON INSPECTION VISITS TO CONSTITUENCY OFFICES IN NAKURU COUNTY

Order Read.

Order deferred.

14. MOTION – NINETEENTH REPORT ON THE AUDITED FINANCIAL STATEMENTS OF THE NG-CDF FOR CONSTITUENCIES IN NAIROBI AND KAJIADO COUNTIES FOR FYs 2013/2014 TO 2024/2025

Motion made and Question proposed;

THAT, this House **adopts** the Nineteenth Report of the Decentralized Funds Accounts Committee on its consideration of the audited financial statements of the National Government Constituencies Development Fund (NG-CDF) for Constituencies

in Nairobi and Kajiado Counties for the Financial Years 2013/2014, 2014/2015, 2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021, 2021/2022, 2022/2023, 2023/2024 and 2024/2025, *laid on the Table of the House on Tuesday, 6th October 2026.*

(The Chairperson, Decentralized Funds Accounts Committee)

Debate arising;

And the time being Seven O'clock, the First Chairperson adjourned the House without Question put pursuant to the Standing Orders.

15. HOUSE ROSE- at Seven O'clock

M E M O R A N D U M

The Speaker will take the Chair on-
Wednesday, 11th November 2026 at 9.30 a.m.