REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FIFTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, NOVEMBER 19, 2026 AT 2.30P.M.

1. The House assembled at Thirty Minutes past Two O'clock

2. The Proceedings were opened with Prayer

3. Presiding – the Deputy Speaker

4. QUORUM AT COMMENCEMENT OF THE HOUSE

There being no Quorum present at the commencement of the House, the Deputy Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within ten minutes, business commenced.

5. COMMUNICATION FROM THE CHAIR

The following Communication was issued after Order No. 5 (Papers)—

Guide on the processing of the 2027 Budget Policy Statement and the 2027 Medium-Term Debt Management Strategy

"Honourable Members, I wish to draw your attention to Papers laid by the Leader of the Majority Party today, Thursday, 19th November 2026. These are the 2027 Budget Policy Statement (BPS), the Medium-Term Debt Management Strategy (MTDS) for the financial year 2027/2028 and the accompanying documents, which were submitted by the National Treasury in accordance with section 25 of the Public Finance Management Act, Cap. 412A.

Honourable Members, pursuant to the provisions of Standing Orders 232 and 232A, upon receipt, the Budget Policy Statement stood committed to the Budget and Appropriations Committee and the Departmental Committees. Similarly, the Medium-Term Debt Management Strategy stood committed to the Public Debt and Privatization Committee, for consideration.

The review and conclusion of these instruments is critical in informing the formulation of the national budget for the financial year 2027/2028 and ensuring the effective oversight of public debt.

Honourable Members, noting the statutory timelines and cognisant of the need to conclude the processing the 2027 Budget Policy Statement and the Medium-Term Debt Management before the House proceeds on recess on 4th December 2026, I wish to guide the House as follows—

(i) from Monday, 23rd to Thursday, 26th November 2026, the Parliamentary Budget Office shall undertake briefings of the Departmental Committees on the Budget Policy Statement. During this period, the Departmental Committees are to engage the respective Ministries, Departments and Agencies (MDAs) under their mandates and prepare their reports for submission to the Budget and Appropriations Committee;

(ii) also on Monday, 23rd November 2026, the Public Debt and Privatization Committee shall engage the Governor of the Central Bank of Kenya, the Office of the Controller of Budget and the Principal Secretary from the National Treasury, on the Medium-Term Debt Management Strategy. The Committee shall thereafter conclude and table its report in the House by Tuesday, 24th November 2026;

(iii) on Wednesday, 25th November 2026, the House shall deliberate on the Motion relating to the Committee Report on the 2027 Medium-Term Debt Management Strategy;
(iv) on Friday, 27th and Saturday, 28th November 2026, the Departmental Committees shall submit their reports on the Budget Policy Statement to the Budget and Appropriations Committee to facilitate the preparation of the Committee's report;
(v) On Monday, 30th November 2026, the Budget and Appropriations Committee shall hold engagements with the Auditor-General, the Parliamentary Service Commission, the National Treasury and the Commission on Revenue Allocation on the proposed expenditure ceilings for the Financial Year 2027/2028;
(vi) on Tuesday, 1st December 2026, the Budget and Appropriations Committee shall table its report on the 2027 Budget Policy Statement in the House; and
(vii) on Wednesday, 2nd December 2026, the House shall consider the report of the Budget and Appropriations Committee on the Budget Policy Statement. On the same day, the House shall undertake the remaining stages of the Division of Revenue Bill, 2027, in accordance with the resolution of the House on the Budget Policy Statement.

Honourable Members, in this regard, I direct the Budget and Appropriations Committee, the Public Debt and Privatization Committee and all the Departmental Committees to strictly adhere to the foregoing schedule and ensure that their respective reports are prepared and submitted within the stipulated timelines.

The Parliamentary Budget Office and the relevant Directorates of the National Assembly shall provide the necessary technical and procedural support to facilitate the timely processing of the instruments. The House is accordingly guided. **I thank you!"**

6. PAPERS

The following Papers were laid on the Table of the House—

(a) The Address by H.E. the President of the Republic of Kenya, delivered in Parliament on Wednesday, 18th November 2026 and the following accompanying reports;
  (i) The 13th Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;
  (ii) The 13th Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya; and
  (iii) The Annual Report to Parliament on the State of National Security.
(b) 2027 Budget Policy Statement;
(c) Medium Term Debt Management Strategy for Financial Year 2027/2028;
(d) Information on Programme Outputs, Performance Indicators and Targets for the Financial Year 2027/2028 and the Medium-Term as follows—
  (i) Volume I – Agriculture, Rural and Urban Development Sector, Energy, Infrastructure and ICT Sector and General Economic and Commercial Affairs Sector; and
  (ii) Volume II – Health, Education, Governance, Justice, Law and Order, Public Administration and International Relations; Social Protection and Environment Sectors.
(e) The United Nations Convention against the Recruitment, Use, Financing and Training of Mercenaries and the 1977 OAU Convention for the Elimination of Mercenarism in Africa and the explanatory memorandum from the Office of the Prime Cabinet Secretary;
(f) Report to Parliament on all New Loans contracted by Government from 1st May 2026 to 31st August 2026 from the National Treasury;
(g) Report of the Extraordinary Meeting of the Bureau of East African Community (EAC) Speakers held on 29th October 2026 at the Parliament of Kenya;

(h) First Quarterly Economic and Budgetary Review Report in the Financial Year 2026/2027 from the National Treasury;

(i) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2026 and the certificates therein in respect of the following—
  (i) New Kenya Co-operative Creameries (NKCC) Limited;
  (ii) Second Kenya Devolution Support Program (IDA CREDIT No. 7447-KE) – State Department for Devolution;
  (iii) Wildlife Conservation Trust Fund;
  (iv) Kenya National Multi Commodities Exchange Limited;
  (v) Scrap Metal Council (SMC);
  (vi) Kenya Copyright Board;
  (vii) Anti-Doping Agency of Kenya;
  (viii) State Department for Sports;
  (ix) National Assistance Trust Fund for Victims of Trafficking in Persons;
  (x) Kenya National Shipping Line Limited;
  (xi) Insurance Regulatory Authority Car Loan and Mortgage Fund;
  (xii) Competition Tribunal;
  (xiii) National Authority for Campaign Against Alcohol and Drug Abuse;
  (xiv) National Lottery Board;
  (xv) Public Benefit Organizations Regulatory Authority;
  (xvi) Receiver of Revenue Financial Statements – State Department for Immigration and Citizen Services;
  (xvii) Receiver of Revenue-Recurrent – The National Treasury;
  (xviii) State Department for the ASALS and Regional Development;
  (xix) Kenya National Qualifications Authority; and
  (xx) Kenya Shipyards Limited.

(Deputy Majority Party Whip)

(j) Report of the Departmental Committee on Health on its consideration of the Tobacco Control (Amendment) Bill (Senate Bill No. 35 of 2024).

(Chairperson, Departmental Committee on Health)

(k) Report of the Departmental Committee on Justice and Legal Affairs on its consideration of Sessional Paper No. 3 of 2023 on the Kenya Policy on Public Participation.

(Chairperson, Departmental Committee on Justice & Legal Affairs)

7. NOTICES OF MOTION

The following Notices of Motion were given—

(a) Debate on the President's Address

THAT, pursuant to the provisions of Standing Order 24(6), the **thanks** of this House be recorded for the exposition of public policy contained in the Address of H.E. the President delivered in Parliament on Wednesday, 18th November 2026 and further, that this House **notes** the following Reports submitted by H.E. the President in accordance with the provisions of Articles 132(1)(c) and 240(7) of the Constitution, *laid on the Table of the House on Thursday, November 19, 2026*—

(i) The 13th Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;
(ii) The 13th Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya; and
(iii) The Annual Report to Parliament on the State of National Security.

(Leader of the Majority Party)

(b) Consideration of Sessional Paper No. 3 of 2023 on the Kenya Policy on Public Participation

THAT, this House **adopts** the Report of the Departmental Committee on Justice and Legal Affairs on its consideration of Sessional Paper No. 3 of 2023 on the Kenya Policy on Public Participation, *laid on the Table of the House on Thursday, 19th November 2026,* and **rejects** *Sessional Paper No. 3 of 2026 on the Kenya Policy on Public Participation* for the following reasons—

(1) The policy **significantly departs** from the provisions of the Public Participation Bill (National Assembly Bill No. 44 of 2025) as passed by the House;

(2) The contents of the Policy should be informed by the provisions of the Public Participation Bill (National Assembly Bill No. 44 of 2025) passed by the House and, among others —

(a) assign ultimate responsibility for public participation to the specific duty bearers identified by the Constitution, being Parliament, County assemblies, Commissions and the holders of Independent Offices, and Cabinet Secretaries;
(b) require Houses of Parliament and County Assemblies to incorporate specific guidelines on public participation in their Standing Orders for purposes of clarity;
(c) require responsible authorities to give a reasonable notice determined by the nature of the matter under consideration, the importance of the matter under consideration, the impact of the matter under consideration and any constitutional or statutory timelines;
(d) require each responsible authority to report on the outcome of a public participation exercise;
(e) regulate the conduct of responsible authorities during public hearings and require them to facilitate the enjoyment of the freedom of expression by participants; and
(f) provide that any public participation exercise conducted in willful violation of the provisions of the Bill may be voided by the Courts.

(Chairperson, Departmental Committee on Justice & Legal Affairs)

8. STATEMENTS

(a) Statement pursuant to Standing Order 44(2)(a)

Pursuant to the provisions of Standing Order 44(2)(a), the Leader of Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 24th November 2026.

(b) Requests for Statements pursuant to Standing Order 44(2)(c)

Pursuant to the provisions of Standing Orders 44(2)(c)—

(i) the Member for North Horr (Hon. Adhe Wario) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding persistent livestock raids and displacement of pastoralists in North Horr Constituency;
(ii) the Member for Nyatike North (Hon. Tom Odege) requested for a Statement from the Chairperson of the Departmental Committee on Blue Economy, Water and Irrigation regarding reconstruction and maintenance of dykes along River *Kuja* in Migori County;
(iii) the Member for Garsen (Hon. Ali Wario) requested for a Statement from the Chairperson of the Departmental Committee on Communication, Information &

Innovation regarding absence of mobile network coverage in Garsen Constituency; and

(iv) the Member for Ijara (Hon. Abdi Ali) requested for a Statement from the Chairperson of the Departmental Committee on Energy regarding delay in implementation of solar projects in Ijara Constituency.

(v) A request for Statement by the Member for Ndhiwa (Hon. Martin Owino) from the Chairperson of the Departmental Committee on Defence, Intelligence & Foreign Affairs regarding exclusion of Ndhiwa East Sub-County from the designated Kenya Defence Forces (KDF) recruitment centres was deferred.

(c) Responses to Statements pursuant to Standing Order 44(2)(c)

The Chairperson of the Departmental Committee on Transport & Infrastructure tabled the response to a Statement requested by the Member for Kathiani (Hon. Robert Mbui) regarding stalled construction of the *Kenol-Ngoleni-Kaani* road in Kathiani Constituency.

9. PROCEDURAL MOTION – RESOLUTION TO HOLD EVENING SITTINGS ON THURSDAY, 19TH NOVEMBER 2026 AND TUESDAY, 24TH NOVEMBER 2026

Motion made and Question proposed—

THAT, pursuant to the provisions of Standing Order 30*(Hours of Meeting)*, this House **resolves—**

(i) that the Afternoon Sittings of today, **Thursday, 19th November 2026** and **Tuesday, 24th November 2026**, terminate at **5.00 p.m.**; and

(ii) to hold Evening Sittings today, **Thursday, 19th November 2026**, and **Tuesday, 24th November 2026**, commencing at **5.20p.m.** *(Evening Sitting)* and **terminating** at **8.30p.m**., for purposes of considering priority business.

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

10. PROCEDURAL MOTION – REDUCTION OF PUBLICATION PERIOD OF A SPECIFIED BILL

Motion made and Question proposed—

THAT, pursuant to the provisions of Standing Order 120 *(Publication and Introduction of Bills)*, this House resolves to reduce the publication period of the **Architectural and Quantity Surveying Practitioners Bill (National Assembly Bill No. 71 of 2026)** from **fourteen (14) days** to **thirteen (13) days**.

(Leader of the Majority Party)

There being no debate arising;

Question put and agreed to.

11. THE ARCHITECTURAL AND QUANTITY SURVEYING PRACTITIONERS BILL (NATIONAL ASSEMBLY BILL NO. 71 OF 2026)

(Leader of the Majority Party)

Order for First Reading read;

Bill read a First Time and referred to the relevant committee pursuant to Standing Order 127(1).

12. MOTION – DEBATE ON THE PRESIDENT'S ADDRESS (DAY 1)

Motion made and Question proposed—

THAT, pursuant to the provisions of Standing Order 24(6), the **thanks** of this House be recorded for the exposition of public policy contained in the Address of H.E. the President delivered in Parliament on Wednesday, 18th November 2026 and further, that this House **notes** the following Reports submitted by H.E. the President in accordance with the provisions of Articles 132(1)(c) and 240(7) of the Constitution, *laid on the Table of the House on Thursday, November 19, 2026*—

(i) The 14th Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;

(ii) The 14th Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya; and

(iii) The Annual Report to Parliament on the State of National Security.

(Leader of the Majority Party)

Debate arising;

And the time being one minute to five O'clock, the Deputy Speaker adjourned the House without Question put pursuant to the Standing Orders.

13. HOUSE ROSE - at one minute to Five O'clock

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M E M O R A N D U M

The Speaker will take the Chair on,
Thursday, 19th November 2026 at 5.20 p.m.

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