REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

ORDER PAPER

MORNING SITTING

WEDNESDAY, NOVEMBER 25, 2026 AT 9.30 AM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - REPORT OF THE REGIONAL SEMINAR: AFRICAN PARLIAMENTS FOR CLIMATE ACTION ON REDUCING METHANE, PROMOTING DEVELOPMENT, HELD AT EMARA OLE SERENI HOTEL, NAIROBI, KENYA FROM 14TH TO 18TH MAY, 2026**
   (Sen. Moses Kajwang', MP)

   THAT, the Senate notes the Report of the Regional Seminar: African Parliaments for Climate Action on reducing methane, promoting development, held at Emara Ole Sereni Hotel, Nairobi, Kenya from 14th to 18th May, 2026, laid on the Table of the Senate on Thursday, 30th July, 2026.

9. **MOTION - REPORTS OF THE KENYA PARLIAMENTARY DELEGATION TO THE 151ST AND 152ND ASSEMBLIES OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS HELD IN GENEVA, SWITZERLAND AND ISTANBUL, TÜRKIYE FROM 19TH TO 23RD OCTOBER, 2025 AND 15TH TO 19TH APRIL, 2026, RESPECTIVELY**
   (Sen. Catherine Mumma, MP)

   THAT, the Senate notes the Reports of the Kenya Parliamentary Delegation to the 151st and 152nd Assemblies of the Inter-Parliamentary Union (IPU) and related meetings held in Geneva, Switzerland and Istanbul, Türkiye from 19th to 23rd October, 2025 and 15th to 19th April, 2026, respectively, laid on the Table of the Senate on Tuesday, 8th September, 2026.

...../Motions

10. **MOTION - REPORT OF THE 69TH COMMONWEALTH PARLIAMENTARY CONFERENCE (CPC) AND PROCEEDINGS OF THE 60TH GENERAL MEETING OF THE SOCIETY OF CLERKS-AT-THE-TABLE IN COMMONWEALTH PARLIAMENTS (SOCATT) HELD IN CAPE TOWN, SOUTH AFRICA FROM 13TH TO 19TH SEPTEMBER, 2026**
(Sen. Moses Kajwang', MP)

THAT, the Senate notes the Report of the 69th Commonwealth Parliamentary Conference (CPC) and proceedings of the 60th General meeting of the Society of Clerks-At-The-Table in Commonwealth Parliaments (SOCATT) held in Cape Town, South Africa from 13th to 19th September, 2026, laid on the Table of the Senate on Thursday, 19th November, 2026.

11. **MOTION - REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)**
(The Chairperson, Liaison Committee)

THAT, the Senate notes the Report of the Liaison Committee on the activities and operations of Select Committees during the Third Session (2024) pursuant to Standing Order 224 (2), laid on the Table of the Senate on Wednesday, 28th May, 2025.

12. **MOTION - REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE FOURTH SESSION (2025)**
(The Chairperson, Liaison Committee)

THAT, the Senate notes the Report of the Liaison Committee on the activities and operations of Select Committees during the Fourth Session (2025) pursuant to Standing Order 224 (2), laid on the Table of the Senate on Thursday, 18th June, 2026.

13. **MOTION – REPORT OF THE STANDING COMMITTEE ON NATIONAL SECURITY, DEFENCE AND FOREIGN RELATIONS ON SESSIONAL PAPER NO. 1 OF 2025 ON THE FOREIGN POLICY OF THE REPUBLIC OF KENYA**
(The Chairperson, Standing Committee on National Security, Defence and Foreign Relations)

THAT, the Senate adopts the report of the Standing Committee on National Security, Defence and Foreign Relations on Sessional Paper No. 1 of 2025 on the foreign policy of the Republic of Kenya, laid on the table of the Senate on Tuesday, 31st March, 2026.

14. **MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA**
(Sen. Karungo Thang'wa, MP)

THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

...../Motions

FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45th Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya's ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

i) promoting research and development of locally relevant AI solutions;

ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;

iii) creating innovation-friendly 'Sandboxes' for supervised testing of AI and emerging technologies;

iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and

v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

15. **MOTION - THE RISING CASES OF STUDENT UNREST, ARSON AND INSECURITY IN SCHOOLS IN KENYA**
(Sen. Catherine Mumma, MP and Sen. Veronica Maina, MP)

THAT, AWARE THAT Articles 43(1)(f) and 53 of the Constitution of Kenya guarantee every child the right to education, protection, safety and welfare;

...../Motions

COGNIZANT THAT the Basic Education Act, 2013, the Children Act, 2022, the Occupational Safety and Health Act and the Safety Standards Manual for Schools in Kenya require learning institutions to provide safe and secure environments for learners;

CONCERNED THAT Kenya continues to witness recurrent cases of student unrest, school strikes and arson attacks in schools, leading to loss of lives, destruction of property, disruption of learning and psychological trauma among learners and their families;

ACKNOWLEDGING the findings of the National Crime Research Centre (NCRC), the Auditor General's performance audit report on Fire Safety Preparedness in Secondary Schools (2020), and the Claire Omolo Task Force Report (2016);

NOW THEREFORE, the Senate resolves that: -

1. the Ministry of Education —

   (i) tables in the Senate a status report on the implementation of the various inquiries on school fires including; *the Auditor General's performance audit report on Fire Safety Preparedness in Secondary Schools (2020),* the National Crime Research Centre (NCRC) (2016), the Claire Omolo Task Force Report (2016), and the Bombolulu Commission of Inquiry Report (1998);

   (ii) Strengthens school infrastructure safety and emergency preparedness by conducting mandatory annual fire safety audits in all boarding schools, allocating resources for improvement of dormitories including installation of emergency exits, firefighting equipment and fire detection systems, and developing clear national evacuation and disaster response protocols;

   (iii) develops with modalities of phasing out boarding schools and introducing a hybrid set-up where all schools have both day and boarding arrangements;

   (iv) in collaboration with the County governments, maintain sustained intergovernmental investment in modern fire-fighting infrastructure, emergency response equipment, evacuation systems, communication systems, and capacity building for qualified fire safety, disaster management, and emergency response to ensure timely and effective response to fire accidents and emergencies within learning institutions and surrounding communities; and

2. The Teachers Service Commission (TSC) enhances student discipline, wellbeing and stakeholder engagement; and that

3. Pursuant to Standing Order 228 (4) (a), the Senate Standing Committee on Education to inquire into the issue of school unrest and arson in schools in the country and table a Report within 90 days from the date of adoption of this Motion.

...../Motions

16. **MOTION – DELINKING JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS**
(Sen. Mwenda Gataya Mo Fire, MP)

THAT, AWARE that, the Ministry of Education in Kenya, introduced Junior Secondary Schools (JSS) as part of the Competency-Based Curriculum (CBC) implementation marking a major milestone for the country's education system, and a key opportunity to improve the quality of education available to students;

APPRECIATING THAT, the Junior Secondary Schools program play a vital role in shaping the academic trajectory of learners by providing students with a strong foundation in core subjects, helping them develop essential skills and offering them opportunities to participate in extracurricular activities promoting greater social inclusion;

CONCERNED THAT, the integration of Junior Secondary Schools within primary school setups has posed major challenges for Junior Secondary teachers, including inadequate training on the new competency-based curriculum, limited opportunities for career advancement, conflict in leadership, decision-making and resource allocation leading to strained relationships with head teachers;

FURTHER CONCERNED THAT, Junior Secondary Schools (JSS) face critical shortages in essential infrastructure such as laboratories, libraries, ICT hubs, and science equipment necessary for the implementation of the JSS curriculum, coupled with inadequate access to approved learning materials and teaching resources, resulting in inconsistencies in curriculum delivery hindering effective teaching, learning, and overall student development;

NOW THEREFORE, the Senate resolves that the Ministry of Education, the Teachers Service Commission and the Kenya Institute of Curriculum Development should: -

i) Provide for an independent administrative and operational framework for Junior Secondary Schools to enhance governance, streamline management, and create a more focused learning environment for the learners;

ii) Allocate adequate funds for the construction and equipping of Junior Secondary Schools with essential facilities such as science labs, libraries and ICT rooms, and provide adequate learning materials relevant with the curriculum;

iii) Offer professional development programs for Junior Secondary School teachers to help them specialize in specific subjects to effectively implement the JSS curriculum;

iv) Develop a clear career progression framework for Junior Secondary School teachers, including opportunities for promotions and additional responsibility allowances;

...../Motions

v) Formulate clear policies and guidelines outlining the structure, curriculum, and management of Junior Secondary Schools; and

vi) Ensure an optimal teacher-student ratio to facilitate personalized student attention and effective learning.

17. **MOTION - THE IMPLEMENTATION OF SECTION 39(K) OF THE BASIC EDUCATION ACT ON THE PROVISION OF SANITARY TOWELS**
(Sen. Karen Nyamu, MP)

THAT AWARE THAT, Section 39(k) of the Basic Education Act requires the Cabinet Secretary responsible for education to provide free, sufficient and quality sanitary towels to every girl child registered and enrolled in a public basic education institution who has reached puberty, together with a safe and environmentally sound mechanism for their disposal and that Section 88(2)(g) of the Act provides for conditional capitation funds to facilitate the acquisition of sufficient and quality sanitary towels for eligible girls in public basic education institutions;

RECOGNIZING THAT, the National Government has continued to commit public resources towards the provision of sanitary towels to school-going girls, demonstrating its commitment to menstrual dignity, school attendance and equal access to education;

NOTING THAT, currently the administration of the sanitary towels programme is undertaken through the State Department responsible for Gender and Affirmative Action and the National Government Affirmative Action Fund (NGAAF);

CONCERNED THAT, the current administration of sanitary towels through the State Department of Gender and the National Government Affirmative Action Fund (NGAAF) and limited funding contravenes the provision of Sections 39(k) and 88(2) (g) of the Basic Education Act;

FURTHER CONCERNED THAT, sanitary towels procured using public funds are distributed or presented by elected leaders in public functions or other individualized distribution channels making the entitlement guaranteed to school-going girls by law be perceived as personal donations or favour from the leaders;

NOW THEREFORE, THE SENATE RESOLVES THAT, the Ministry of Education-

1. fully complies with the provisions of Section 39(k) of the Basic Education Act, by aligning the administration, financing and delivery of the sanitary towels to verified numbers of eligible girls and sufficient provision throughout the school calendar;

2. puts in place safeguards to protect the programme from political exploitation, including prohibiting the personal branding or presentation of sanitary towels procured using public funds as donations or favours from individual public or elected officials;

...../Motion

3. pursuant to the provisions of Section 88(2)(g) provides adequate and predictable funding and establishes a robust accountability mechanism to track allocations, procurement, delivery and coverage at school level; and

4. should submit an annual report to Parliament on the compliance to the provisions of Sections 39(k) and 88(2)(g) of the basic Education Act.

NOTICE

The Senate resolved on 11th February, 2026 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

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...../Appendix

APPENDIX

QUESTIONS AND STATEMENTS

QUESTIONS

Question No. 073 **The Senator for Migori County (Sen. Eddy Oketch, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development:**

a) What are the specific obligations of the lessee under the South Nyanza Sugar Company Limited lease agreement regarding the loan secured by L.R. No. 16339/1 with the Cooperative Bank of Kenya, and is the lessee required to service or settle this loan?

b) Could the Cabinet Secretary clarify whether the said lease agreement is restricted to immovable assets and whether the Ministry authorized the subsequent auction of movable assets to the lessee, including the legal and policy basis for this decision?

c) What plans has the Government put in place to settle outstanding debts associated with the nucleus estates of South Nyanza Sugar Company Limited and what measures exist to safeguard the interests of farmers, creditors and other stakeholders?

Question No. 075 **The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, CBS, MP) to ask the Cabinet Secretary for Agriculture and Livestock Development:**

a) Could the Cabinet Secretary state whether there are any plans to establish a fully-fledged National Cereals and Produce Board (NCPB) depot in Tharaka Nithi County and, if so, provide the timelines for commencement and completion of the project?

b) Could the Cabinet Secretary confirm whether there is any budgetary allocation for the establishment of a National Cereals and Produce Board depot in Tharaka Nithi County and indicate whether any existing public land has been identified and *gazetted* for the project?

c) What mechanisms have been put in place to ensure that farmers in Tharaka Nithi County have equitable access to grain storage, drying, cleaning, weighing and marketing infrastructure comparable to farmers in other counties, given that the county does not have a National Cereals and Produce Board depot?

...../Notice Paper

NOTICE PAPER

Tentative Business for

Wednesday, November 25, 2026

(Published pursuant to Standing Order 43 (1)

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, November 25, 2026 (Afternoon Sitting).

A. BILL FOR FIRST READING

*THE SOCIAL PROTECTION (AMENDMENT) BILL (SENATE BILLS NO. 14 OF 2026)
(Sen.Hamida Kibwana, MP)

B. BILLS AT SECOND READING

i. ***THE ANTI-DOPING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2026) *(Division)*
(The Senate Majority Leader)

ii. ***THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 59 OF 2023)
(The Senate Majority Leader)

iii. ***THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 3 OF 2025)
(The Senate Majority Leader)

iv. ***THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 17 OF 2025)
(The Senate Majority Leader)

v. ***THE KENYA HEALTH PRODUCTS AND TECHNOLOGIES REGULATORY AUTHORITY BILL (NATIONAL ASSEMBLY BILL NO. 54 OF 2022)
(The Senate Majority Leader)

vi. ***THE QUALITY HEALTHCARE AND PATIENTS SAFETY BILL (NATIONAL ASSEMBLY BILLS NO. 41 OF 2025)
(The Senate Majority Leader)

vii. *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 5 OF 2026)
(Sen. Mohamed Chute, MP)

viii. *THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)
(Sen. Karungo Thang'wa, MP)

...../Notice Paper

C. MOTIONS

i. CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE ELECTIONS (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 29 OF 2024)
(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

ii. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE SINGLE MOTHERS ASSOCIATION OF KENYA CONCERNING THEIR EVICTION FROM PROPERTY REF. NO: CP & ARCH/00219, EXCISION OF L.R. NO. 209/6738 IN ZIWANI WARD IN NAIROBI COUNTY
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

iii. REPORT OF THE STANDING COMMITTEE ON LABOUR AND SOCIAL WELFARE ON A PETITION TO THE SENATE REGARDING THE WINDING UP AND LIQUIDATION OF TECHNICAL UNIVERSITY OF KENYA STAFF RETIREMENT BENEFIT SCHEME
(The Chairperson, Standing Committee on Labour and Social Welfare)

iv. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY RESIDENTS OF KITHIMA LOCATION CONCERNING ALLEGED GRABBING OF PUBLIC LAND IN MERU COUNTY
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

v. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY MR. HEZEKIAH KURIA KARANJA AND OTHERS CONCERNING THE EVICTION OF KOROGOCHO COMMUNITY LIVING ALONG THE NAIROBI RIVER CORRIDOR AFTER ITS DECLARATION AS A SPECIAL PLANNING AREA
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

vi. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE CULTURAL ENVIRONMENTAL CARE SOCIETY CONCERNING CONVERSION OF L.R. NO. 209/2378/1 PUMWANI MAJENGO FROM PUBLIC TO PRIVATE LAND
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

vii. REPORT OF THE SELECT COMMITTEE ON DELEGATED LEGISLATION ON ITS CONSIDERATION OF THE DRAFT INTERGOVERNMENTAL RELATIONS (SECTOR FORUMS) REGULATIONS, 2026
(The Chairperson, Select Committee on Delegated Legislation)

viii. DECLARATION OF ROAD TRAFFIC ACCIDENTS IN KENYA AS A NATIONAL DISASTER
(Sen. Veronica Maina, MP)

...../Notice Paper

ix. STRENGTHENING DISABILITY-INCLUSIVE EDUCATION FOR LEARNERS WITH ALL FORMS OF DISABILITY, INCLUDING NEURODEVELOPMENTAL CONDITIONS AND SPECIFIC LEARNING DISABILITIES
(Sen. Catherine Mumma, MP)
