REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

ORDER PAPER

MORNING SITTING

WEDNESDAY, NOVEMBER 04, 2026 AT 9.30 AM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - REPORT OF THE REGIONAL SEMINAR: AFRICAN PARLIAMENTS FOR CLIMATE ACTION ON REDUCING METHANE, PROMOTING DEVELOPMENT, HELD AT EMARA OLE SERENI HOTEL, NAIROBI, KENYA FROM 14TH TO 18TH MAY, 2026**
   (Sen. Moses Kajwang', MP)

   THAT, the Senate notes the Report of the Regional Seminar: African Parliaments for Climate Action on reducing methane, promoting development, held at Emara Ole Sereni Hotel, Nairobi, Kenya from 14th to 18th May, 2026, laid on the Table of the Senate on Thursday, 30th July, 2026.

9. **MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA**
   (Sen. Karungo Thang'wa, MP)

   THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

   FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

...../Motions

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45th Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya's ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

i) promoting research and development of locally relevant AI solutions;

ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;

iii) creating innovation-friendly 'Sandboxes' for supervised testing of AI and emerging technologies;

iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and

v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

10. **MOTION - THE RISING CASES OF STUDENT UNREST, ARSON AND INSECURITY IN SCHOOLS IN KENYA**
(Sen. Catherine Mumma, MP and Sen. Veronica Maina, MP)

THAT, AWARE THAT Articles 43(1)(f) and 53 of the Constitution of Kenya guarantee every child the right to education, protection, safety and welfare;

COGNIZANT THAT the Basic Education Act, 2013, the Children Act, 2022, the Occupational Safety and Health Act and the Safety Standards Manual for Schools in Kenya require learning institutions to provide safe and secure environments for learners;

...../Motions

CONCERNED THAT Kenya continues to witness recurrent cases of student unrest, school strikes and arson attacks in schools, leading to loss of lives, destruction of property, disruption of learning and psychological trauma among learners and their families;

ACKNOWLEDGING the findings of the National Crime Research Centre (NCRC), the Auditor General's performance audit report on Fire Safety Preparedness in Secondary Schools (2020), and the Claire Omolo Task Force Report (2016);

NOW THEREFORE, the Senate resolves that: -

1. the Ministry of Education —

   (i) tables in the Senate a status report on the implementation of the various inquiries on school fires including; *the Auditor General's performance audit report on Fire Safety Preparedness in Secondary Schools (2020),* the National Crime Research Centre (NCRC) (2016), the Claire Omolo Task Force Report (2016), and the Bombolulu Commission of Inquiry Report (1998);

   (ii) Strengthens school infrastructure safety and emergency preparedness by conducting mandatory annual fire safety audits in all boarding schools, allocating resources for improvement of dormitories including installation of emergency exits, firefighting equipment and fire detection systems, and developing clear national evacuation and disaster response protocols;

   (iii) develops with modalities of phasing out boarding schools and introducing a hybrid set-up where all schools have both day and boarding arrangements;

   (iv) in collaboration with the County governments, maintain sustained intergovernmental investment in modern fire-fighting infrastructure, emergency response equipment, evacuation systems, communication systems, and capacity building for qualified fire safety, disaster management, and emergency response to ensure timely and effective response to fire accidents and emergencies within learning institutions and surrounding communities; and

2. The Teachers Service Commission (TSC) enhances student discipline, wellbeing and stakeholder engagement; and that

3. Pursuant to Standing Order 228 (4) (a), the Senate Standing Committee on Education to inquire into the issue of school unrest and arson in schools in the country and table a Report within 90 days from the date of adoption of this Motion.

11. **MOTION - THE IMPLEMENTATION OF SECTION 39(K) OF THE BASIC EDUCATION ACT ON THE PROVISION OF SANITARY TOWELS**
(Sen. Karen Nyamu, MP)

THAT AWARE THAT, Section 39(k) of the Basic Education Act requires the Cabinet Secretary responsible for education to provide free, sufficient and quality sanitary towels to every girl child registered and enrolled in a public basic education institution who has reached puberty, together with a safe and environmentally sound mechanism for their disposal and that Section 88(2)(g) of the Act provides for conditional capitation funds to facilitate the acquisition of sufficient and quality sanitary towels for eligible girls in public basic education institutions;

RECOGNIZING THAT, the National Government has continued to commit public resources towards the provision of sanitary towels to school-going girls, demonstrating its commitment to menstrual dignity, school attendance and equal access to education;

NOTING THAT, currently the administration of the sanitary towels programme is undertaken through the State Department responsible for Gender and Affirmative Action and the National Government Affirmative Action Fund (NGAAF);

CONCERNED THAT, the current administration of sanitary towels through the State Department of Gender and the National Government Affirmative Action Fund (NGAAF) and limited funding contravenes the provision of Sections 39(k) and 88(2) (g) of the Basic Education Act;

FURTHER CONCERNED THAT, sanitary towels procured using public funds are distributed or presented by elected leaders in public functions or other individualized distribution channels making the entitlement guaranteed to school-going girls by law be perceived as personal donations or favour from the leaders;

NOW THEREFORE, THE SENATE RESOLVES THAT, the Ministry of Education-

1. fully complies with the provisions of Section 39(k) of the Basic Education Act, by aligning the administration, financing and delivery of the sanitary towels to verified numbers of eligible girls and sufficient provision throughout the school calendar;

2. puts in place safeguards to protect the programme from political exploitation, including prohibiting the personal branding or presentation of sanitary towels procured using public funds as donations or favours from individual public or elected officials;

3. pursuant to the provisions of Section 88(2)(g) provides adequate and predictable funding and establishes a robust accountability mechanism to track allocations, procurement, delivery and coverage at school level; and

4. should submit an annual report to Parliament on the compliance to the provisions of Sections 39(k) and 88(2)(g) of the basic Education Act.

...../Notice

NOTICE

The Senate resolved on 11th February, 2026 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

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APPENDIX

QUESTIONS AND STATEMENTS

QUESTIONS

Question No. 074 **The Senator for Migori County (Sen. Eddy Oketch, MP) to ask the Cabinet Secretary for Environment, Climate Change and Forestry:**

a) Could the Cabinet Secretary state the legal status, acreage, boundaries and registration details of the Nyatike Forest Block in Migori County, and confirm whether it remains gazetted public forest land under the Constitution and applicable laws?

b) Could the Cabinet Secretary confirm whether there is any proposal to allocate or alienate approximately 427 acres of the Nyatike Forest Block to SIDCO Limited, or any other private entity, for gold exploration or related activities and, if so, state the legal basis for such proposal, approvals obtained, public participation undertaken and proof of compliance with all applicable constitutional and statutory requirements?

c) Has the National Land Commission (NLC) approved or recommended any excision, allocation, change of user or disposition of any portion of the Nyatike Forest Block, and if so, could the Cabinet Secretary table the relevant approvals, survey plans, maps and *Gazette* Notices relating to the transaction(s)?

d) What measures are in place to safeguard gazetted public forests from unlawful allocation or encroachment and to ensure that decisions affecting the Nyatike Forest Block protect ecological integrity and the public interest?

Question No. 017 **The Senator for Kitui County (Sen. Enoch Wambua, MP) to ask the Prime Cabinet Secretary and Cabinet Secretary for Foreign and Diaspora Affairs:**

a) Could the Cabinet Secretary indicate the areas that continue to be affected by the impacts of the most recent drought phase in the country?

b) How has the budgetary allocation for drought mitigation and response in the current financial year been distributed across counties, and could the Cabinet Secretary provide details on the programmes that have been rolled out in each county so far?

...../Appendix

c) When does the Government expect the drought response programmes to stabilise the livelihoods of the most affected communities, and could the Cabinet Secretary outline the indicators that will be used to assess success?

d) What long-term climate adaptation strategies is the Government implementing to enhance drought preparedness and resilience, and could the Cabinet Secretary disclose the Government's current and planned investment in climate-smart agriculture initiatives?

e) Could the Cabinet Secretary also outline the strategies being considered to enhance coordination between the National Government, county governments, development partners and humanitarian agencies in future drought phases?

Question No. 059 The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) to ask the Prime Cabinet Secretary and Cabinet Secretary for Foreign and Diaspora Affairs:

a) Could the Cabinet Secretary state the measures being implemented to ensure transparency and accountability in the allocation and utilization of drought response funds in ASAL counties, and explain how the flow of these funds are tracked to verify their effective utilisation?

b) Has the Government established Early Warning Systems (EWS) to predict and prepare for future drought and flood cycles and, if so, could the Cabinet Secretary outline the measures that have been instituted to ensure that these systems are integrated into county-level response plans to enhance preparedness and resilience?

Question No. 057 The Senator for Murang'a County (Sen. Joe Nyutu, MP) to ask the Cabinet Secretary for Roads and Transport:

a) When was the Thika-Kenol section of the A2 Road, which is currently in poor and deteriorating condition, last recarpeted and subjected to other maintenance works?

b) Could the Cabinet Secretary indicate whether there is a budgetary provision for the rehabilitation of the specified section of the A2 Road and, if so, provide timelines for the rehabilitation works?

...../Appendix

c) What measures has the Ministry put in place to ensure regular and timely maintenance of the entire stretch of the A2 Road, which is a critical Class A international trunk road that facilitates trade and movement of people to central and northern regions of Kenya, and Ethiopia?

Question No. 061 Nominated Senator (Sen. Miraj Abdillahi, MP) to ask the Cabinet Secretary for Roads and Transport:

a) Could the Cabinet Secretary provide an update on the current status of the construction of the island-side ramp intended to fully operationalize ferry services at the Mtongwe crossing in Mombasa County, including the percentage of completion and the expected timeline for its completion?

b) Could the Cabinet Secretary provide details on the contractor(s) involved and the supervision mechanisms in place to ensure quality and timely delivery, including disclosure of the total project cost, the amount disbursed to date, and any pending payments to the contractors?

c) Could the Cabinet Secretary provide an update on the timeline for the full operationalization of the Mtongwe Ferry once the ramp is completed, and explain the reasons for any delays if the project has not been completed within the initial schedule?

d) What interim measures has the Ministry put in place to facilitate safe and efficient transport for residents who rely on this crossing?

Question No. 063 The Senator for Kakamega County (Sen. (Dr.) Boni Khalwale, MP) to ask the Cabinet Secretary for Roads and Transport:

a) Could the Cabinet Secretary provide the current status of construction of—

(i) Lurambi–Ingotse–Nambacha–Dorfu–Musikoma;

(ii) Kakamega Airstrip–Shinyalu–Rondo–Chepsenoi;

(iii) Kakamega–Shimanyiro–Maili–Wakatsa;

(iv) Turbo–Panpaper–Makutano–Naitiri;

(v) Ibokolo–Shianda–Malaha–Nambacha;

(vi) Ikoli–Kimang'eti–Malava; and

(vii) Malava–Samitsi–Navakholo–Chebuyusi road projects in Kakamega County?

...../Appendix

b) How much was allocated to each of these road projects in the Financial Year 2025/2026 budget?

c) Which contractors were awarded the projects and how much has been paid to each contractor to date, following the launching of the projects by the President on diverse dates?

d) What reasons led to the contractors leaving the project sites after the presidential launches?

e) When will the respective contractors resume works, and what are the projected completion dates for each road?

Question No. 071 **The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, CBS, MP) to ask the Cabinet Secretary for Roads and Transport:**

a) Could the Cabinet Secretary indicate the total amount allocated to the Chiakariga–Marimanti–Gatunga Road Project, the amount spent to date, and the scope of works completed so far?

b) What are the reasons for the delay in completing the project despite budgetary allocations over the years, and when is the project expected to be completed?

c) Could the Government consider terminating the existing contract and re-tendering the project in view of the inordinate delay?

Question No. 072 **The Senator for Machakos County (Sen. Agnes Kavindu, MP) to ask the Cabinet Secretary for Roads and Transport:**

a) Could the Cabinet Secretary provide the status of the construction, rehabilitation, upgrading and maintenance works of the following roads in Machakos County, stating the expected commencement or resumption date and completion timeline for each project —

(i) Athi River–Machakos Road (A104);

(ii) Machakos–Wote Road (B60);

(iii) Machakos–Kitui Road (B62);

(iv) Kangundo–Tala Road;

(v) Kithimani–Mwala Road;

(vi) Matuu–Ekalakala–Masinga Road;

(vii) Tala–Ithanga–Kikule–Makutano Road;

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(viii) Kyua Market–Kimangu–Mamole–Kyusyani Road;

(ix) Kangundo–Mwala–Kivaani Road;

(x) Masinga–Kivaa–Kabati Road;

(xi) Konza–Malili–Wote Corridor;

(xii) Athi River–Kinanie–Mutituni Road;

(xiii) Kinyui Road; and

(xiv) Tala–Katine–Syanthi Road?

b) Could the Cabinet Secretary provide details of the budgetary allocations, funds released, expenditure incurred, contractors engaged and scope of works completed for each of the roads listed in paragraph (a)?

c) What measures has the Ministry put in place to improve road conditions and ensure equitable investment in road infrastructure across Machakos County, including roads connecting rural communities to essential services and Konza Technopolis?

NOTICE PAPER

Tentative Business for

Wednesday, November 04, 2026

(Published pursuant to Standing Order 43 (1)

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, November 04, 2026 (Afternoon Sitting).

A. BILLS AT SECOND READING

i. *THE AGRICULTURE AND FOOD AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 13 OF 2023)
(Sen. James Murango, MP)

ii. ***THE KENYA NATIONAL LIBRARY SERVICE BILL (NATIONAL ASSEMBLY BILLS NO. 20 OF 2023)
(The Senate Majority Leader)

iii. ***THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 59 OF 2023)
(The Senate Majority Leader)

iv. *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 5 OF 2026)
(Sen. Mohamed Chute, MP)

v. ***THE GOLD PROCESSING BILL (NATIONAL ASSEMBLY BILLS NO. 46 OF 2023)
(The Senate Majority Leader)

vi. ***THE SPORTS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 5 OF 2026)
(Sen. Eddy Oketch, MP, Co–Sponsor)

vii. ***THE KENYA ROADS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 31 OF 2024)
(The Senate Majority Leader)

B. BILLS AT COMMITTEE OF THE WHOLE

i. ***THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)
(The Senate Majority Leader)

ii. *THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)
(Sen. Ledama Olekina, MP)

...../Notice Paper

C. MOTIONS

i. EXTENSION OF TIME ON THE CONSIDERATION OF THE GAMBLING CONTROL REGULATIONS, 2026 *(Question to be put)*
(The Chairperson, Select Committee on Delegated Legislation)

ii. EXTENSION OF TIME ON THE CONSIDERATION OF THE TOURISM (TOURISM ENTERPRISES) REGULATIONS, 2026 (LEGAL NOTICE NO. 127 OF 2026) *(Question to be put)*
(The Chairperson, Select Committee on Delegated Legislation)

iii. REPORTS OF THE STANDING COMMITTEE ON EDUCATION ON INQUIRY INTO THE STATUS OF IMPLEMENTATION OF EARLY CHILDHOOD DEVELOPMENT EDUCATION (ECDE) AND VOCATIONAL EDUCATION AND TRAINING POLICIES IN MOMBASA, KILIFI AND KWALE COUNTIES *(Question to be put)*
(The Chairperson, Standing Committee on Education)

iv. MAINSTREAMING A FRAMEWORK FOR CLEAN COOKING IN KENYA *(Mover to reply)*
(Sen. Hamida Kibwana, MP)

v. CONSIDERATION OF REPORTS OF THE SELECT COMMITTEE ON DELEGATED LEGISLATION ON ITS CONSIDERATION OF THE TRAFFIC (SCHOOL TRANSPORT) RULES, 2026 (LEGAL NOTICE NO. 11 OF 2026; THE TRAFFIC (MOTOR VEHICLE INSPECTION) RULES, 2026 (LEGAL NOTICE NO. 13 OF 2026); AND THE NATIONAL TRANSPORT AND SAFETY AUTHORITY (OPERATION OF COMMERCIAL VEHICLES) REGULATIONS, 2026 (LEGAL NOTICE NO. 14 OF 2026) (*Division)*
(The Chairperson, Select Committee on Delegated Legislation)

vi. REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE COOPERATION AGREEMENT BETWEEN THE NATIONAL GOVERNMENT AND THE NAIROBI CITY COUNTY GOVERNMENT *(Division)*
(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

vii. REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE CONFERMENT OF CITY STATUS TO THIKA MUNICIPALITY *(Division)*
(Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

viii. REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION BY MR. DANIEL RAKORO AND OTHERS CONCERNING PUBLIC TRANSPORT IN LAKE VICTORIA BETWEEN MFANGANO ISLAND IN SUBA CENTRAL SUB-COUNTY AND MBITA
(The Chairperson, Standing Committee on Roads, Transportation and Housing)

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ix. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY RESIDENTS OF KITHIMA LOCATION CONCERNING ALLEGED GRABBING OF PUBLIC LAND IN MERU COUNTY
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

x. REPORT OF THE STANDING COMMITTEE ON LAND, ENVIRONMENT AND NATURAL RESOURCES ON A PETITION BY THE CULTURAL ENVIRONMENTAL CARE SOCIETY CONCERNING CONVERSION OF L.R. NO. 209/2378/1 PUMWANI MAJENGO FROM PUBLIC TO PRIVATE LAND
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

xi. DECLARATION OF ROAD TRAFFIC ACCIDENTS IN KENYA AS A NATIONAL DISASTER
(Sen. Veronica Maina, MP)

xii. DELINKING JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS
(Sen. Mwenda Gataya Mo Fire, MP)
