



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FIFTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

WEDNESDAY, AUGUST 19, 2026 AT 9.30 A.M.

1. The House assembled at Thirty Minutes past Nine O'clock.
2. The Proceedings were opened with Prayer.
3. **Presiding** – the Deputy Speaker.
4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House, the Deputy Speaker ordered the Quorum Bell to be rung for ten minutes;

And the Quorum having been attained within the ten minutes, business commenced.

5. PAPERS

The following Papers were laid on the Table of the House—

1. Reports of the Auditor-General and Financial Statements for the years ended 30th June 2021, 30th June 2022, 30th June 2023, 30th June 2024, 30th June 2025 and the certificates therein in respect of the following –
 - i. Kituro High School – Baringo County;
 - ii. Miruriiri Boys Secondary School – Meru County;
 - iii. Mikinduri Girls Secondary School – Meru County;
 - iv. Ntunene Girls Secondary School – Meru County;
 - v. Oinobmoi Boys High School – Baringo County;
 - vi. Gaitu Secondary School – Meru County;
 - vii. Nthare Secondary School – Meru County;
 - viii. Kirige Boys High School – Meru County;
 - ix. Holy Rosary Girls Secondary School – West Pokot County;
 - x. Ngara Girls' High School – Nairobi City County;
 - xi. Joseph Allamano Wachoro Boys' Secondary – Embu County;
 - xii. Ntulele Secondary School – Narok County;
 - xiii. Salvation Army Aboloi Secondary School – Busia County;
 - xiv. David Lee Adventist Nagis Secondary School – Turkana County;
 - xv. Ruiru Boys Secondary School – Kiambu County;
 - xvi. Dagoretti High School – Nairobi City County;
 - xvii. Upper Hill School – Nairobi City County;
 - xviii. Kaliwa Secondary School – Kitui County;
 - xix. Kakuyuni Secondary School – Machakos County;
 - xx. Lenkisem Mixed Secondary School – Kajiado County;
 - xxi. St. Andrian Kiongwani Boys High School – Makueni County;

xxii. Kivuthini Secondary School – Makueni County; and
 xxiii. St. Jude Girls High School Napara – Bungoma County.

2. Reports of the Auditor-General and Financial statements for the years ended 30th June 2024, 30th June 2025 and the certificates therein in respect of the following -

- i. Hill Crest P.T.A Secondary School – Nakuru County;
- ii. Kamandura Girls High School – Kiambu County;
- iii. Regina Caeli Girls High School – Karinga – Kiambu County;
- iv. Lari Boys Secondary School – Kiambu County;
- v. St. Catherine of Siena Mugunda Girls Secondary School – Nyeri County;
- vi. St. Johns Malivani School – Makueni County;
- vii. St. Joseph's Girls High School – Trans Nzoia County;
- viii. St. Ann Githunguri Girls Secondary School – Nyeri County; and
- ix. Kimulot Secondary School – Bomet County.

(Majority Party Whip)

6. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

The Sixth Chairperson of Committees in the Chair

(i) The Sports (Amendment) Bill (National Assembly Bill No. 5 of 2026)

Clause 3 - amendment proposed –

THAT, the Bill be amended by deleting clause 3 and substituting therefor the following new clause—

Insertion of a new section into Cap. 223. **3.** The principal Act is amended by inserting the following new section immediately after section 54—

Investigation of manipulation of a sports competition. **54A.** (1) Where there are reasonable grounds to believe that a person has committed the offence of manipulation of a sports competition under this Act, the matter shall be investigated by—

- (a) the Directorate of Criminal Investigations in accordance with this Act and any other applicable law; and
- (b) the relevant sports organization to which the person belongs, in accordance with its constitution, rules, regulations, codes of conduct or disciplinary procedures.

(2) The investigations under subsection (1) shall be independent of each other and neither investigation shall be dependent upon the commencement, progress, suspension, conclusion or outcome of the other.

(3) For the purposes of an investigation under this section, a relevant sports organization may—

- (a) require any athlete, coach, technical official, referee, administrator, club, league, intermediary, support personnel or any other person subject to its jurisdiction to provide information, records or explanations relevant to the investigation;
- (b) interview any person subject to its jurisdiction;
- (c) cooperate and exchange information with law enforcement agencies, regulatory bodies, betting regulators, sports organizations and other competent authorities, subject to any applicable law relating to confidentiality and data protection; and
- (d) take any other reasonable investigative measures authorized by its rules and regulations.

(4) The imposition of a disciplinary sanction by a relevant sports organization under section 64A shall not prevent the Directorate of Criminal Investigations from investigating any criminal liability arising from an act of manipulation of a sports competition.

(5) In conducting investigations under this section, both the Directorate of Criminal Investigations and the relevant sports organization shall afford any person under investigation the right to be heard before any adverse finding or sanction is made, except where interim measures are necessary to protect the integrity of a sports competition.

(Deputy Majority Whip on behalf of Chairperson, Departmental Committee on Sports and Culture)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 3 as amended - agreed to.

Clause 4 - amendment proposed –

THAT, the Bill be amended by deleting clause 4.

*(Deputy Majority Whip on behalf of Chairperson, Departmental Committee
on Sports and Culture)*

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 4 - deleted.

Clause 5 - amendment proposed -

THAT, the Bill be amended by deleting clause 5 and substituting therefor the following new clause—

Insertion of a new section into Cap. 223.	5. The principal Act is amended by inserting the following new section immediately after section 64— Offence and penalties for manipulation of a sports competition.
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64A. (1) A person who participates directly or indirectly or aids, enables or assists in the manipulation of a sports competition commits an offence.

(2) A person who commits an offence under this section shall, on conviction, be liable to—

- (a) a fine not exceeding three times the value that was the subject of a manipulation of a sports competition or ten million shillings, whichever is higher; or
- (b) imprisonment for a term not exceeding five years; or
- (c) both such fine and imprisonment.

(3) Despite subsection (2), where a relevant sports organization finds that a person committed the act of manipulation of a sports competition, the relevant sports organization may impose such disciplinary sanctions as may be provided under its rules and regulations, including—

- (a) reprimands or warnings;
- (b) fines;
- (c) suspension from participation in sporting activities;
- (d) temporary or permanent bans from participation in any sport or sports-related activity;
- (e) de-registration or cancellation of registration;

- (f) re-registration subject to such conditions as the organization may determine;
- (g) forfeiture of any proceeds or benefits gained as a result of the manipulation of a sports competition; or
- (h) any other disciplinary measure authorized under its governing instruments.

(4) Where the act of manipulation of a sports competition is committed by a sports club or sports association, the sports club or sports association may be sanctioned with the forfeiture of the outcome of the match that was the subject of the manipulation.

(Deputy Majority Whip on behalf of Chairperson, Departmental Committee on Sports and Culture)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 5 as amended - agreed to.

Clause 2 – amendment proposed –

THAT, clause 2 of the Bill be amended by deleting the proposed definition of the term “manipulation of a sports competition” and substituting therefor the following new definition—

“manipulation of a sports competition” means an intentional arrangement, act or omission aimed at an improper alteration of the result or the course of a sports competition in order to remove all or part of the unpredictable nature of the sports competition with a view to obtaining an undue advantage for oneself or for others.

(Deputy Majority Whip on behalf of Chairperson, Departmental Committee on Sports and Culture)

Question of the amendment proposed;

Debate arising;

Question of the amendment put and agreed to;

Clause 2 as amended - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported with amendments.

(ii) **The Breastfeeding Mothers Bill (National Assembly Bill No. 8 of 2024)**

Consideration of the Breastfeeding Mothers Bill (National Assembly Bill No. 8 of 2024) deferred.

7. HOUSE RESUMED - Deputy Speaker in the Chair

The Sports (Amendment) Bill (National Assembly Bill No. 5 of 2026)

Bill reported with amendments;

Motion made and Question proposed –

THAT, the House do agree with the Committee of the Whole House on its Consideration of the Sports (Amendment) Bill (National Assembly Bill No. 5 of 2026).

(Hon. Irene Mayaka)

There being no debate arising;

Question put and agreed to.

Motion made and Question proposed –

THAT, the Sports (Amendment) Bill (National Assembly Bill No.5 of 2026) be now read a Third Time.

(Hon. Irene Mayaka)

There being no debate arising;

Question put and agreed to.

Bill read a Third Time and **passed**.

8. THE EMPLOYMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 62 OF 2023)

(Hon. Didmus Barasa)

Order for Second Reading read – August 12, 2026 – Resumption of Debate;

Order Deferred.

9. THE MICRO AND SMALL ENTERPRISES (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 25 OF 2025)

(Hon. Didmus Barasa)

Order for Second Reading read;

Order Deferred.

10. MOTION: 001/2026 –MANDATORY GUIDANCE AND COUNSELLING PROGRAMME IN ALL PRIMARY AND SECONDARY SCHOOLS IN KENYA

Motion made and Question proposed;

THAT, aware that, learners in primary and secondary schools across the country are increasingly exposed to social, psychological and behavioural challenges, including drug and substance abuse, indiscipline, school unrest and academic underperformance; noting that, there has been a disturbing rise in cases of sexual violence against children, including incidents where minors are abused or killed by individuals known to them, including relatives and caregivers, thereby exposing learners to trauma and long-term psychological harm; further noting that, many learners come from homes affected by domestic violence, family instability, economic hardship and other social pressures that adversely affect their emotional wellbeing, safety and concentration in school; concerned that, guidance and services in most primary and secondary schools remain informal, inadequately structured and under-resourced, with no standardized national framework to ensure professionalism, accountability and effective delivery; appreciating that, structured psychosocial support, life skills training, child protection awareness and early intervention during formative years are critical in safeguarding learners, strengthening resilience, promoting discipline and improving academic outcomes; this House therefore **resolves** that, the Government, through the Ministry of Education: -

- (i) introduces a mandatory, structured and time-tabled Guidance and Counselling Programme in all public and private primary and secondary schools in Kenya;
- (ii) develops and implements a national policy framework providing for the recruitment, accreditation and deployment of professionally trained school counsellors;
- (iii) integrates mental health education, child protection awareness, personal safety training and life skills development into the school curriculum;
- (iv) allocates adequate resources to support counselling services in schools; and
- (v) establishes clear coordination and referral mechanisms between schools, child protection institutions and relevant government agencies to ensure effective safeguarding of learners.

(Hon. Rahab Mukami)

(Change of Chair from the Deputy Speaker to the Sixth Chairperson)

Debate arising;

(Change of Chair from the Sixth Chairperson to the Deputy Speaker)

Mover replied;

Question Put and agreed to.

11. MOTION: 002/2026 –POLICY TO DEVELOP A STRUCTURED ENGAGEMENT OF NATIONAL YOUTH SERVICE GRADUATES AS SECURITY OFFICERS IN GOVERNMENT INSTITUTIONS

Motion -

THAT, aware that approximately 18,000 youth graduate from the National Youth Service (NYS) annually; further aware that, Article 55 of the Constitution requires the State to take measures, including affirmative action programmes to ensure that the youth access training, employment and opportunities to participate fully in the social, economic and political life of the nation; appreciating that, the Government has in the recent years rolled out deliberate programmes aimed at equipping NYS graduates with skills for employment into the disciplined services and key sectors which include agriculture, construction and security; noting that, government institutions continue to engage private security firms to supplement uniformed officers in providing security services, thereby incurring significant recurrent expenditure; further noting that, the NYS graduates possess foundational

training in discipline, security awareness, public service ethics and emergency response, making them suitable for deployment within government institutions; recognising that, there is need to have a balanced approach that promotes youth employment through structured engagement of the NYS graduates, while preserving opportunities for private security firms to continue to operate and partner with government institutions; this House therefore resolves that the National government develops and implements a policy framework and guidelines to steer government ministries, departments, agencies, on–

- (i) prioritisation of engagement of the National Youth Service graduates to provide supplementary security services to public entities;
- (ii) the criteria for determination of a formula for allotment of a quota of provision of security services in public entities to the NYS graduates, and private security services firms; and
- (iii) modalities for structured recruitment, deployment and terms of service, including remuneration, training and career progression for NYS graduates engaged to provide supplementary security to government entities.

(Hon. Gertrude Mbeyu)

Order Deferred.

12. MOTION: 003/2026 – FORMULATION OF A POLICY ON POWER SUBSIDIES FOR EXPORT-ORIENTED AGRICULTURAL PRODUCTION

Motion -

THAT, aware that agriculture remains the backbone of Kenya's economy, contributing substantially to the GDP, rural employment, and foreign exchange earnings, with key export crops such as coffee, tea, avocados, cut flowers, macadamia nuts, cashew nuts, and related horticultural produce collectively accounting for a significant share of the country's total export value; further aware that these commodities are largely produced for the export market, positioning Kenya as a global leader in cut-flower exports, one of Africa's largest producers and exporters of avocados and macadamia nuts, and a major supplier of tea and coffee; noting that the commencement of duty-free access to the Chinese market for these products effective May 2026 presents a historic opportunity to widely expand export earnings, create thousands of rural jobs, promote value addition, and strengthen the country's position in global agricultural trade; concerned that the high cost of electricity in Kenya, as evidenced by commercial and industrial rates significantly exceeding those of regional competitors such as Ethiopia and Tanzania, continues to erode the competitiveness of export-oriented agriculture by inflating the costs of critical operations such as irrigation, cold-chain storage and logistics, processing, drying, grading, packaging, and other value-addition activities essential for meeting stringent international quality, food safety, and phytosanitary standards; cognisant that affordable and reliable power supply is a critical input for smallholder farmers, farmer cooperatives, aggregators, and agro-processors engaged in these export crops; further cognisant that the lack of targeted electricity subsidies has led to reduced profitability, discouraged investment in modern technologies such as solar-assisted irrigation and energy-efficient cold rooms, and increased vulnerability to global price volatility and climate shocks; acknowledging that whereas, the National Energy Policy 2025–2034 and the Policy Framework for Sustainable Financing and Subsidy Management in Agriculture provide a broad foundation for targeted interventions, no specific mechanisms exist on subsidised electricity tariffs exclusively for export-oriented agricultural production, processing, and related infrastructure; now therefore, this House resolves that the Cabinet Secretary for Energy and Petroleum formulates a National Policy on Power Subsidies for Export-Oriented Agricultural

Production that provides for tiered electricity tariff subsidies including off-peak and time-of-use rates, exclusively for registered producers, cooperatives, processors and exporters of coffee, tea, avocados, cut flowers, macadamia nuts, cashew nuts and other designated export crops.

(Hon. Gathoni Wamuchomba)

Order Deferred.

13. MOTION: 004/2026 – STREAMLINING ADMISSION, CAPITATION AND INFRASTRUCTURE MANAGEMENT IN SENIOR SCHOOLS

Motion made and Question proposed;

THAT, aware that, Kenya's education sector has faced escalating infrastructure pressures culminating in overstretched facilities, particularly in boarding schools; concerned that, despite the introduction of an online learner placement portal in December 2025 by the Ministry of Education to widen access and expedite transfers among schools, there continues to be inequitable outcomes, disproportionately disadvantaging rural learners who suffer digital exclusion; acknowledging that, parental preference for Category 1 (C-1) and Category 2 (C-2) schools owing to their improved infrastructure, including boarding amenities, causes over-enrolment in C-1 and C-2 schools; recalling that, during the inaugural admission of Grade 10 learners into Senior Schools in January 2026 under the Competency Based Curriculum, some C-1 and C-2 schools invariably admitted learners at double or more of their approved capacity; noting that, this tendency leaves most Category 3 (C-3) and Category 4 (C-4) schools severely under-enrolled, some below their viable enrolment capacity; concerned that the current capitation model based on the number of learners per school is not only misaligned with actual school facilities but also encourages over-enrollment by some schools in pursuit of higher capitation funding; observing that, the resultant overcrowding in C-1 and C-2 schools has eroded the recommended teacher-to-student ratio of 1:40, fueled teacher burnout; diminished instructional quality; affected individual learner attention; overstretched facilities; and compromised learner-safety in cases of emergencies; now therefore, this House resolves that, the Ministry of Education, in collaboration with other relevant government agencies and stakeholders

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- (i) recalibrates the education capitation formula to reflect actual infrastructural capacity and ensure that schools receive proportional and equitable capitation so as to incentivise enrolment diversification and achieve equitable distribution of learners across the school categories;
 - (ii) develops and enforces guidelines for capping the number of streams per category of schools at a maximum of ten for C-1 schools, eight for C-2, five for C-3, and three for C-4 schools, with each stream not exceeding forty students; and
 - (iii) implements a targeted and accelerated infrastructure upgrade programme in C-3 and C-4 schools, including classrooms, laboratories, ICT hubs, boarding sanitation and amenities so as to achieve infrastructure standardisation across all categories of schools, safeguard the quality of education, and systematically eliminate overcrowding in C-1 and C-2 schools.

(Hon. Clive Gisairo)

Debate arising;

(Change of Chair from the Deputy Speaker to the Sixth Chairperson)

Mover replied;

Question Put and agreed to.

14. MOTION: 005/2026 –RECRUITMENT AND REMUNERATION OF COMMUNITY HEALTH PROMOTERS

Motion made;

THAT, aware that, the Community Health Promoters (CHPs) play an integral role in the delivery of primary health care at the community level by providing basic health services, including health promotion and education, disease prevention and early detection, support for maternal and child health interventions and community mobilisation; further aware that, Community Health Promoters serve as the first point of contact between households and the formal health system; concerned that, despite their important contribution to the realisation of the universal health coverage and the attainment of the highest attainable standard of health under Article 43(1) of the Constitution, Community Health Promoters continue to discharge these critical duties with inadequate facilitation and insufficient remuneration; acknowledging that, proper facilitation, motivation and fair remuneration of Community Health Promoters would enhance service delivery, strengthen preventive health care and reduce pressure on health facilities; cognizant of the fact that health policy is a function of the National Government, now therefore, this House resolves that the National Government formulates and implements a policy framework to guide on the recruitment and remuneration of the Community Health Promoters across the country.

(Hon. George Murugara)

Mover to conclude moving;

And the time being One O'clock, the Sixth Chairperson interrupted debate and adjourned the House without Question put pursuant to the Standing Orders.

15. HOUSE ROSE - at One O'clock

MEMORANDUM

The Speaker will take the Chair on,
Wednesday, August 19, 2026 at 2.30 p.m.

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