



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

TUESDAY, JULY 28, 2026 AT 2.30 P.M.

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

a) Visiting Delegation of teachers and students from Starehe Boys Centre and School

“Honourable Senators,

I would like to acknowledge the presence of a visiting delegation of three (3) teachers and sixty-five (65) students from Starehe Boys Centre and School, in Nairobi City County, who are seated in the Public Gallery. The delegation is visiting the Senate for an academic exposition.

On behalf of the Senate, and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

b) Visiting Delegation of teachers and students from Kava Mama Education Centre

“Honourable Senators,

I would like to acknowledge the presence of a visiting delegation of six (6) teachers and forty-five (45) students from Kava Mama Education Centre in Kitui County, who are seated in the Public Gallery. The delegation is visiting the Senate for an academic exposition.

On behalf of the Senate, and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

c) Visiting Delegation of teachers and students from Chemase Boarding School

“Honourable Senators,

I would like to acknowledge the presence of a visiting delegation of eight (8) teachers and ninety-five (95) students from Chemase Boarding School in Nandi County, who are seated in the Public Gallery. The delegation is visiting the Senate for an academic exposition.

On behalf of the Senate, and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

5. NOTICE OF MOTION - STRENGTHENING DISABILITY-INCLUSIVE EDUCATION FOR LEARNERS WITH ALL FORMS OF DISABILITY, INCLUDING NEURODEVELOPMENTAL CONDITIONS AND SPECIFIC LEARNING DISABILITIES

(Sen. Catherine Mumma, MP)

THAT, AWARE THAT Article 53(1)(b) of the Constitution guarantees every child the right to free and compulsory basic education while Articles 27, 43, 54 and 56 of the Constitution, the Persons With Disabilities Act, The Children Act and the United Nations Convention on the Rights of Persons with Disabilities (CRPD), require the State to promote equality, dignity and access to inclusive education for persons with disabilities and other vulnerable groups through appropriate legislative, policy, administrative and budgetary measures;

RECOGNIZING THAT national laws and policies, including the Basic Education Act, the Persons with Disabilities Act, the Children Act and the Competency-Based Curriculum Framework, provide for inclusive and equitable education through reasonable accommodation and appropriate support for learners with disabilities and special educational needs, including neurodevelopmental and learning disabilities, and that the Constitution assigns Early Childhood Development Education and childcare facilities to county governments while the national government oversees education policy, curriculum, standards and teacher management, thereby requiring effective intergovernmental coordination to promote disability-inclusive education;

CONCERNED THAT despite existing legal and policy frameworks, many learners with disabilities continue to face barriers in accessing quality education due to gaps in identification, assessment, specialized personnel, assistive technologies, infrastructure and support services as highlighted by the Auditor-General's Performance Audit on education for learners with special needs (2025) which revealed deficiencies in resources and institutional capacity, leaving many learners, including those with neurodevelopmental conditions and learning disabilities, inadequately supported despite significant public investment in education;

RECOGNIZING THAT disability-inclusive education requires sustainable financing, accountability, reliable data, evidence-based planning, intergovernmental collaboration and meaningful participation of persons with disabilities in education processes;

NOW, THEREFORE, THE SENATE RESOLVES THAT-

1. The Ministry of Education, in collaboration with National Treasury and County Governments, shall within six (6) months develop and submit to Parliament a costed National Disability-Inclusive Education Implementation and Financing Framework outlining learner needs, accessibility gaps, support services, implementation timelines, accountability mechanisms and sustainable financing arrangements;
2. The Ministry of Education reviews and harmonizes existing laws, policies on disability-inclusive education to align with the Constitution, the Competency-Based Curriculum and international obligations, ensuring adequate support for learners with all forms of disabilities;
3. The Ministry of Education establishes standardized disability data collection and reporting systems and maintain a comprehensive database of learners requiring disability-inclusive educational support to inform planning, budgeting, monitoring and resource allocation; and
4. The Ministry of Education implements the recommendations of the Auditor-General's Performance Audit on education for learners with special needs (2025) and gives an implementation status to the Senate of the provisions of Section 20 of the Persons with Disabilities Act within ninety days following approval of this Motion.

6. QUESTIONS AND STATEMENTS

a) Statement pursuant to Standing Order 52 (1)

The Senator for Machakos County (Sen. Agnes Kavindu, MP) made a Statement regarding the brutal murder of Ms. Elizabeth Ngina Mulwa and the alarming rise in cases of femicide and gender-based violence across the country. She cited the murder of Ms. Mulwa, whose mutilated body was found in Kiang'ombe Estate, Thika West Sub-County, as a tragic example of the

growing crisis and observed that such killings violate the constitutional rights to life, dignity, and freedom and security of the person.

The Senator called upon the Inspector-General of Police, the Directorate of Criminal Investigations and other relevant agencies to expedite investigations into all reported cases of femicide, bring perpetrators to justice, strengthen investigative and forensic capacity, and implement effective measures to protect women and girls. She further urged the Government and other stakeholders to take decisive and coordinated action to address femicide and safeguard the lives, dignity and security of women and girls across the country.

b) Requests for Statements pursuant to Standing Order 53 (1)

- i) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on Trade, Industrialization and Tourism regarding the state of the Kenyatta International Convention Centre (KICC).
- ii) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the acute water shortage in Taita Taveta County.
- iii) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the framework of identification, development and support of athletic talent in Kenya.
- iv) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the protection, registration and access to citizenship documentation for children born to Kenyan domestic workers abroad.

7. **THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILLS NO. 61 OF 2022)**

(Sen. Catherine Mumma, MP, Co-Sponsor)

(Second Reading)

***(Resumption of debate interrupted on Wednesday, 17th June, 2026 –
Afternoon Sitting)
(Division)***

Order deferred.

8. **THE KENYA ROADS (AMENDMENT) (NO. 3) BILL (NATIONAL ASSEMBLY BILLS NO. 34 OF 2025)**

(The Senate Majority Leader)

(Second Reading)

(Resumption of debate interrupted on Tuesday, 21st July, 2026)
(Division)

Order deferred.

9. **THE REFERENDUM BILL (SENATE BILLS NO. 3 OF 2026)**

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

(Second Reading)

(Resumption of debate interrupted on Thursday, 23rd July, 2026)
(Division)

Order deferred.

10. **MOTION – CONSIDERATION OF REPORTS OF THE SELECT COMMITTEE ON DELEGATED LEGISLATION ON ITS CONSIDERATION OF THE TRAFFIC (SCHOOL TRANSPORT) RULES, 2026 (LEGAL NOTICE NO. 11 OF 2026; THE TRAFFIC (MOTOR VEHICLE INSPECTION) RULES, 2026 (LEGAL NOTICE NO. 13 OF 2026); AND THE NATIONAL TRANSPORT AND SAFETY AUTHORITY (OPERATION OF COMMERCIAL VEHICLES) REGULATIONS, 2026 (LEGAL NOTICE NO. 14 OF 2026)**

(The Chairperson, Select Committee on Delegated Legislation)

THAT, the Senate adopts the Reports of the Select Committee on Delegated Legislation on its consideration of the –

- i) The Traffic (School Transport) Rules, 2026 (Legal Notice No. 11 of 2026;
- ii) The Traffic (Motor Vehicle Inspection) Rules, 2026 (Legal Notice No. 13 of 2026); and
- iii) The National Transport and Safety Authority (Operation of Commercial Vehicles) Regulations, 2026 (Legal Notice No. 14 of 2026);

laid on the Table of the Senate on Wednesday, 10th June, 2026; and that pursuant to Section 18 of the Statutory Instruments Act, the Senate resolves to **annul** the Traffic (School Transport) Rules, 2026 (Legal Notice No. 11 of 2026; the Traffic (Motor Vehicle Inspection) Rules, 2026 (Legal Notice No. 13 of 2026); and the National Transport and Safety Authority (Operation of Commercial Vehicles) Regulations, 2026 (Legal Notice No. 14 of 2026).

(Resumption of debate interrupted on Thursday, 11th June, 2026)
(Division)

Order deferred.

11. **COMMITTEE OF THE WHOLE**
THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)
(The Senate Majority Leader)

(Resumption of debate interrupted on Tuesday, 2nd June, 2026)
(Division)

Order deferred.

12. **COMMITTEE OF THE WHOLE**
THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 3 OF 2024)
(The Senate Majority Leader)

Order deferred.

13. **COMMITTEE OF THE WHOLE**
THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)
(Sen. Ledama Olekina, MP)

Order deferred.

14. **COMMITTEE OF THE WHOLE**
THE ELECTRONIC EQUIPMENT DISPOSAL RECYCLING AND REUSE BILL (SENATE BILLS NO. 5 OF 2025)
(Sen. Peris Tobiko, MP)

Order deferred.

15. **COMMITTEE OF THE WHOLE**
THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)
(The Senate Majority Leader)

Order deferred.

16. **THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL (SENATE BILLS NO. 52 OF 2024)**
(Sen. Kathuri Murungi, MP)

(Second Reading)

*(Resumption of debate interrupted on Wednesday, 22nd July, 2026 –
Afternoon Sitting)*

Order deferred.

17. **THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 49 OF 2023)**
(Sen. Lenku Ole Kanar Seki, MP)

(Second Reading)

Order deferred.

18. **THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE BILLS NO. 32 OF 2024)**

(Sen. (Dr.) Lelegwe Ltumbesi, MP)

(Second Reading)

Order deferred.

19. **THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)**

(Sen. Fatuma Dullo, MP)

(Second Reading)

Order deferred.

20. **THE KENYA HEALTH PRODUCTS AND TECHNOLOGIES REGULATORY AUTHORITY BILL (NATIONAL ASSEMBLY BILL NO. 54 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

21. **MOTION – PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**

Order read;

Motion made and Question proposed;

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided in Article 217, and exercises oversight over national revenue allocated to the County Governments;

FURTHER AWARE THAT, in the case of *Senate v Council of Governors and 6 others* (Petition 24 and 27 of 2019 (consolidated) 2022) KESC 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget

are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW, THEREFORE, the Senate resolves that the Cabinet Secretary in charge of the National Treasury shall, on a monthly basis, forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

(Sen. Andrew Omtatah Okoiti, MP – 15.07.2026)

Debate arising;

Amendment Proposed;

THAT, the Motion be amended—

- i) in the fifth paragraph by inserting the word “virement” between the words “unaccounted for” and the words “and inflated” appearing in the third line; and
- ii) in the sixth paragraph by deleting the words “respective Senator” appearing in the fourth line and substituting thereof the words “relevant oversight Committee”.

(Sen. Consolata Wakwabubi, MP – 15.07.2026)

Debate on the proposed amendment interrupted on Wednesday, 15th July, 2026, resumed on a Division;

Before the Question was put and pursuant to Standing Order 84(1), the Speaker ruled that the matter does not affect Counties;

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42(1);

Question on the amendment put and negatived.

Debate on the original Motion resumed;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Wakili Hillary Sigei, MP), acceding to the request, deferred the putting of the Question to a later date.

22. **MOTION – REPORT OF THE STANDING COMMITTEE ON NATIONAL SECURITY, DEFENCE AND FOREIGN RELATIONS ON SESSIONAL PAPER NO.1 OF 2025 ON THE FOREIGN POLICY OF THE REPUBLIC OF KENYA**

(The Chairperson, Standing Committee on National Security, Defence and Foreign Relations)

THAT, the Senate adopts the report of the Standing Committee on National Security, Defence and Foreign Relations on Sessional Paper No. 1 of 2025 on the foreign policy of the Republic of Kenya, laid on the table of the Senate on Tuesday, 31st March, 2026.

Order deferred.

23. **MOTION – REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)**

(The Chairperson, Liaison Committee)

THAT, the Senate notes the Report of the Liaison Committee on the activities and operations of Select Committees during the Third Session (2024) pursuant to Standing Order 224 (2), laid on the Table of the Senate on Wednesday, 28th May, 2025.

Order deferred.

24. **MOTION – REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE FOURTH SESSION (2025)**

(The Chairperson, Liaison Committee)

THAT, the Senate notes the Report of the Liaison Committee on the activities and operations of Select Committees during the Fourth Session (2025) pursuant to Standing Order 224 (2), laid on the Table of the Senate on Thursday, 18th June, 2026.

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Wakili Sigei, MP) adjourned the Senate at five minutes past six O'clock without Question put, pursuant to the Standing Orders.

25. **SENATE ROSE** – at five minutes past six O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Wednesday, July 29, 2026 at 9:30 a.m.