



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FIFTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

THURSDAY, MAY, 07, 2026

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.
3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

- a) **Visiting delegation of teachers and students from Enoomatasiani Girls School in Kajiado County**

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, of a visiting delegation of two (2) teachers and forty-eight (48) students from Enoomatasiani Girls’ School in Kajiado County. The delegation is visiting the Senate for a one-day academic exposition.

On behalf of the Senate, and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

- b) **Visiting delegation of teachers and students from MP Shah Chania Girls’ School in Kiambu County**

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, of a visiting delegation of five (5) teachers and ninety-six (96) students from MP Shah Chania Girls' School in Kiambu County. The delegation is visiting the Senate for an academic exposition.

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

5. **PAPERS LAID**

The following Papers were laid on the Table of the Senate: -

- i) Annual Report of the Office of the Controller of Budget (COB) for financial year 2024/2025.

(The Deputy Senate Majority Leader)

- ii) Statement on the business of the Senate for the week commencing Tuesday, 12th May, 2026.

(The Senate Majority Whip)

6. **QUESTIONS AND STATEMENTS**

a) **Statement pursuant to Standing Order 52(1)**

Statement by the Senator for Narok County (Sen. Ledama Olekina, MP) regarding the current fiscal approach adopted by the National Treasury on the funding of Parliament and its critical functions was deferred in the absence of the Senator.

b) **Requests for Statement pursuant to Standing Order 53(1)**

- i) The Senator for Kakamega County (Sen. (Dr.) Boni Khalwale, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the disputed ownership of a parcel of land in Otiende Estate in Kakamega town.
- ii) The Senator for Samburu County (Sen. (Dr.) Lelegwe Ltumbesi, MP) sought a Statement from the Standing Committee on Energy regarding the implementation of Corporate Social Responsibility (CSR) programmes by the Kenya Electricity Transmission Company Limited (KETRACO) in Samburu County.
- iii) The Senator for Samburu County (Sen. (Dr.) Lelegwe Ltumbesi, MP), on behalf of the Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the rehabilitation of roads damaged as a result of heavy rains in Marsabit County.

c) **Statements pursuant to Standing Order 57 (1)**

- i) The Chairperson, Standing Committee on Agriculture, Livestock and Fisheries made a Statement relating to the activities of the Committee for the period, February to April, 2026.
- ii) The Chairperson, Standing Committee on Finance and Budget made a Statement relating to the activities of the Committee for the period, February to April, 2026.
- iii) The Chairperson, Standing Committee on Health made a Statement relating to the activities of the Committee for the period, February to April, 2026.
- iv) The Statement by the Chairperson, Standing Committee on Energy relating to the activities of the Committee for the period, February to April, 2026 was deferred in the absence of the Chairperson.

d) **Statement pursuant to Standing Order 57 (1)**

The Senate Minority Leader issued a Statement on the business of the Senate for the week commencing Tuesday, 12th May, 2026.

7. **THE EQUALIZATION FUND APPROPRIATION BILL (NATIONAL ASSEMBLY BILLS NO. 21 OF 2025)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Equalization Fund Appropriation Bill (National Assembly Bills No. 21 of 2025) be now read a Second Time.

(The Senate Majority Leader)

Debate arising;

And there being no more Senators wishing to contribute;

And in the absence of the Mover, the Deputy Speaker deferred the reply by the Mover to a later date.

8. **THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (NATIONAL ASSEMBLY NO. 3 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

9. **MOTION - MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND POLICY PROCESSES**

Order read;

Motion made and Question proposed;

THAT, AWARE THAT, Article 27 of the Constitution of Kenya guarantees the right to equality and freedom from discrimination, with Article 27(3) providing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres;

FURTHER AWARE that Article 27(8) obligates the State to take legislative and other measures to redress any disadvantage suffered by individuals or groups as a result of past discrimination, and to ensure that not more than two-thirds of members of elective or appointive bodies shall be of the same gender;

COGNIZANT THAT mainstreaming gender perspectives in all aspects of governance is essential to achieving inclusive development and safeguarding the rights and welfare of all citizens, particularly women, girls and other marginalized groups;

CONCERNED THAT the integration of gender considerations remain inconsistent across the two levels of government and that legislative processes have often resulted to policies that do not adequately address gender-specific needs and realities;

NOW THEREFORE, the Senate:

- i) urges Parliament, County Assemblies and their respective legislative committees to incorporate a gender analysis in the scrutiny of legislation, policies, programmes and budgets before them, including through the use of gender impact assessments and consultation with gender-focused stakeholders to ensure gender-responsive governance;
- ii) recommends that the National Gender and Equality Commission and the State Department for Gender develops clear guidelines and tools to support the integration of gender perspectives in legislative, policy and budgetary analysis, and ensures these are disseminated and adopted by relevant government and legislative bodies;
- iii) further urges the National Gender and Equality Commission and State Department for Gender to collaborate with the Kenya Law Reform Commission, and County Assembly Service Boards to build capacity for gender analysis among technical and legislative staff;
- iv) urges the State Department for Gender to submit to Parliament a comprehensive biannual report detailing actions taken by Ministries, Departments and Agencies to promote gender mainstreaming, key achievements, emerging challenges, and proposed interventions; and

- v) resolves that the Standing Committee on Labour and Social Welfare continuously monitor the implementation of these resolutions and tables biannual report on the status of implementation.

(Sen. Veronica Maina, MP – 21.04.2026)

Debate interrupted on Tuesday, 21st April, 2026 resumed;

And there being no more Senators wishing to contribute;

And in the absence of the Mover, the Deputy Speaker deferred the reply by the Mover to a later date.

10. **MOTION - CONSIDERATION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE FOOD AND FEED SAFETY CONTROL COORDINATION BILL (NATIONAL ASSEMBLY BILLS NO. 21 OF 2023)**

(The Vice Chairperson, Mediation Committee)

THAT, the Senate adopts the Report of the Mediation Committee on the Food and Feed Safety Control Coordination Bill (National Assembly Bills No. 21 of 2023), laid on the table of the Senate on Tuesday, 28th April, 2026, and that pursuant to Article 113(2) of the Constitution and Standing Order 167(3) of the Senate, approves the mediated version of the Bill.

Order deferred.

11. **THE COMMUNITY HEALTH PROMOTERS BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

12. **THE KENYA HEALTH PRODUCTS AND TECHNOLOGIES REGULATORY AUTHORITY BILL (NATIONAL ASSEMBLY BILL NO. 54 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

13. **THE KENYA ROADS (AMENDMENT) (NO. 3) BILL (NATIONAL ASSEMBLY BILLS NO. 34 OF 2025)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

14. **THE ENVIRONMENTAL MANAGEMENT AND COORDINATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2023)**

Order for Second Read;

Motion made and Question proposed;

THAT, the Environmental Management and Coordination (Amendment Bill (National Assembly Bills No.66 of 2023), be now read a Second Time.

(Sen. Crystal Asige, MP)

Debate arising;

Adjournment of debate pursuant to Standing Order 110(1)

Raising a point of order pursuant to Standing Order 110(1) the Senator for Elgeyo Marakwet (Sen. Julius Murgu, MP) claimed to move-

“That, the debate be now adjourned”.

And the Temporary Speaker (Sen. Veronica Maina, MP) acceding to the claim;

Motion made and Question proposed;

“THAT, the debate be now adjourned”

(Sen. Julius Murgu, MP)

And there being no Senators wishing to contribute;

Before the Question was put and pursuant to Standing Order 84(1), the Temporary Speaker (Sen. Veronica Maina, MP) ruled that the Question does not affect counties.

Question put and agreed to.

15. **THE AUTISM MANAGEMENT BILL (SENATE BILLS NO. 19 OF 2025)**
(Sen. Karen Nyamu, MP)

(Second Reading)

Order deferred.

16. **THE PUBLIC SERVICE INTERNSHIP BILL (NATIONAL ASSEMBLY BILLS NO. 63 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

17. **THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 59 OF 2023)**

(The Senate Majority Leader)

(Second Reading)

Order deferred.

18. **THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILLS NO. 61 OF 2022)**

(Sen. Catherine Mumma, MP, Co-Sponsor)

(Second Reading)

Order deferred.

19. **THE MINING (AMENDMENT) BILL (SENATE BILLS NO. 22 OF 2025)**

(Sen. Karen Nyamu, MP)

(Second Reading)

Order deferred.

20. **MOTION - DELINKING JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS**

(Sen. Mwenda Gataya, MP)

THAT, AWARE that, the Ministry of Education in Kenya, introduced Junior Secondary Schools (JSS) as part of the Competency-Based Curriculum (CBC) implementation marking a major milestone for the country's education system, and a key opportunity to improve the quality of education available to students;

APPRECIATING THAT, the Junior Secondary Schools program play a vital role in shaping the academic trajectory of learners by providing students with a strong foundation in core subjects, helping them develop essential skills and offering them opportunities to participate in extracurricular activities promoting greater social inclusion;

CONCERNED THAT, the integration of Junior Secondary Schools within primary school setups has posed major challenges for Junior Secondary teachers, including inadequate training on the new competency-based curriculum, limited opportunities for career advancement, conflict in leadership, decision-making and resource allocation leading to strained relationships with head teachers;

FURTHER CONCERNED THAT Junior Secondary Schools (JSS) face critical shortages in essential infrastructure such as laboratories, libraries, ICT hubs, and science equipment necessary for the implementation of the JSS curriculum, coupled with inadequate access to approved learning materials and teaching resources, resulting in inconsistencies in curriculum delivery hindering effective teaching, learning, and overall student development;

NOW THEREFORE, the Senate resolves that the Ministry of Education, the Teachers Service Commission and the Kenya Institute of Curriculum Development should: -

- i) Provide for an independent administrative and operational framework for Junior Secondary Schools to enhance governance, streamline management, and create a more focused learning environment for the learners;
- ii) Allocate adequate funds for the construction and equipping of Junior Secondary Schools with essential facilities such as science labs, libraries and ICT rooms, and provide adequate learning materials relevant with the curriculum;
- iii) Offer professional development programs for Junior Secondary School teachers to help them specialize in specific subjects to effectively implement the JSS curriculum;
- iv) Develop a clear career progression framework for Junior Secondary School teachers, including opportunities for promotions and additional responsibility allowances;
- v) Formulate clear policies and guidelines outlining the structure, curriculum, and management of Junior Secondary Schools; and
- vi) Ensure an optimal teacher-student ratio to facilitate personalized student attention and effective learning.

Order deferred.

21. **HOJA - AJALI YA FERI YA LIKONI**

(Seneta Miraj Abdillahi, Mb)

IKIBAINISHA KWAMBA, mnamo tarehe 29 Aprili 1994, janga la ajali ya feri ya Likoni lilisababisha vifo na majeraha kwa wananchi wasio na hatia, wengi wao wakiwa wakaazi wa Likoni na Kaunti ya Mombasa, na hivyo kuleta majonzi makubwa kitaifa pamoja na madhara ya muda mrefu ya kimwili, kisaikolojia, kijamii na kiuchumi kwa familia zilizopoteza wapendwa wao na manusura;

IKIWA NA WASIWASI KWAMBA, licha ya hakikisho na ahadi zilizotolewa na mamlaka mbalimbali kufuatia janga hilo, bado kuna mashaka na maswali kuhusu iwapo fidia ilitolewa kikamilifu na kwa haki kwa familia zote zilizoathirika;

IKIKIRI KWAMBA, kuanzishwa kwa kumbukumbu ya kitaifa ni hatua muhimu ya kuheshimu na kuenzi waliopoteza maisha, na pia ni chombo cha kuendeleza uponyaji wa pamoja wa kijamii na kuimarisha uwajibikaji wa Taifa kwa raia wake;

SASA BASI, Seneti inaamua kwamba –

- i. Kamati ya Kudumu ya Seneti ya Barabara, Uchukuzi na Makazi ifanye uchunguzi wa kina ili kubaini idadi ya familia zilizoathirika, fidia iliyolipwa

hadi sasa, madai yoyote ambayo hayajalipwa, pamoja na kubainisha familia zipi bado hazijapata fidia na sababu za kutolipwa kwa fidia hiyo; na

- ii. Serikali ya Kaunti ya Mombasa kwa ushirikiano na Wizara ya Barabara na Uchukuzi, ianzishe kumbukumbu ya kudumu kwa heshima ya wahanga wa ajali ya feri ya Likoni, 1994 kwa mashauriano na familia zilizoathirika.

Order deferred.

22. **MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA**

(Sen. Karungo Thang'wa, MP)

THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45th Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya's ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

- i) promoting research and development of locally relevant AI solutions;

- ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;
- iii) creating innovation-friendly ‘Sandboxes’ for supervised testing of AI and emerging technologies;
- iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and
- v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

Order deferred.

And there being no other business on the Order Paper, the Deputy Speaker adjourned the Senate at fifty-five minutes past Five O’clock, without Question put, pursuant to the Standing Orders.

23. **SENATE ROSE** – fifty-five minutes past Five O’clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Tuesday, 12th May, 2026 at 2:30 pm*

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