



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FIFTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

WEDNESDAY, APRIL 1, 2026 AT 2.30 P.M.

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Honourable Speaker

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House; the Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. **COMMUNICATION FROM THE CHAIR**

The Honourable Speaker issued the following Communications—

a) **Review of the National Assembly Standing Orders**

Honourable Members, As you may be aware, Standing Order 264 requires a review of the Standing Orders at least once in every term of Parliament. Indeed, it is a tradition in Commonwealth jurisdictions for Parliament to review its rules of procedure towards the end of its term, for use by the next Parliament. Over the years, the termly review process has proven invaluable in providing the House with an opportunity to refine, update, and strengthen the Standing Orders for the benefit of subsequent Houses.

Honourable Members, this practice has been useful in affording Members an opportunity to enrich the rules of procedure based on their experiences and empirical interaction with the various provisions. Through your continuous engagement with the rules in both plenary and committee settings, you acquire useful, first-hand insight into how the provisions can be applied in practice and therefore, as the primary custodians and daily users of the rules, you are uniquely positioned to guide their refinement.

Honourable Members, in light of the foregoing, I wish to inform the House that the Procedure and House Rules Committee has officially embarked on the end-of-term review of the National Assembly Standing Orders pursuant to the provisions of Standing Order 264. Accordingly, I now invite Committees, individual Members, parliamentary staff, members of the public, and all stakeholders to submit any proposals they may have for consideration by the Committee. The invitation to the general public and other stakeholders is in keeping with the requirements of Article 118 of the Constitution of Kenya.

In particular, I urge Committees to undertake an honest appraisal of the committee system, including its structure, scope of mandate, compliance with constitutional and statutory requirements, operational practices, effectiveness of current legislative oversight mechanisms, handling of public petitions, and/or any gaps in the Standing Orders, and propose recommendations for improvement.

Honourable Members, for good order, all general views or proposed amendments to the Standing Orders should be forwarded to the Procedure and House Rules Committee, through the Office of the Clerk, by way of written submissions. The receipt and collation process should be concluded by 31st July, 2026.

I therefore encourage you, **Honourable Members**, to present your views or proposals ahead of this deadline. This will also apply to any other stakeholders and the general public.

The Procedure and House Rules Committee is encouraged to undertake a thorough and open-minded examination of all aspects of the Standing Orders, including, among others the system of governance and the bicameral structure of Parliament, noting procedural challenges and opportunities; the committee system, with focus on size, composition, mandate, operations, tenure, efficiency, and effectiveness; oversight mechanisms, particularly in areas that may not have received adequate attention, such as the budget process and oversight of budget implementation and the national debt; facilitation of Constitutional Commissions and Independent Offices to interact with the House, including the handling of reports submitted under Article 254 of the Constitution; and the penal authority of the House including emerging trends on disciplinary procedures; At the end of the review, the Committee will be expected to present a report to the House outlining provisions recommended for amendment, inclusion or repeal. In summary, Honourable Members, I hereby notify the House of the commencement of the end-of-term review of the Standing Orders of the House and Invite House Committees, Honourable Members and parliamentary staff to make written submissions to the Committee on ANY areas for possible review or repeal; Require the Procedure and House Rules Committee to hold consultative meetings with the House Leadership, including committee leadership, to obtain their views on areas for review in the Standing Orders; and direct the Clerk of the National Assembly to facilitate the Procedure and House Rules Committee to undertake the end-of-term review of the Standing Orders, including the process of seeking views from the public and external stakeholders. The House is accordingly guided. I thank you!

b) Recognition of a Delegation from the County Assembly of Bungoma

Honourable Members, I wish to introduce to you a delegation from the County Assembly of Bungoma, who are seated in the Speaker's Gallery. The delegation comprises eleven (11) Members of the Assembly's Justice and Legal Affairs Committee. They are:

- | | | |
|--------------------------|---|----------------------------------|
| 1. Hon. Jacob Psero | - | Chairperson/ Head of Delegation; |
| 2. Hon. Everlyne Anyango | - | Vice-Chair; |
| 3. Hon. Linda Kharakha | - | Member; |
| 4. Hon. Sheila Sifuma | - | Member; |
| 5. Hon. Edwin Opwora | - | Member; |
| 6. Hon. George Makari | - | Member; |
| 7. Hon. Idd Owongo | - | Member; |
| 8. Hon. Allan Nyongesa | - | Member; and |
| 9. Hon. Ali Machani | - | Member. |

Honourable Members, the delegation, accompanied by two (2) members of staff, is undertaking a training at the Centre of Parliamentary Studies and Training (CPST).

Honourable Members, on my own behalf and that of the National Assembly, I welcome them to Parliament and wish them fruitful engagements.

6. PAPERS

The following Papers were laid on the Table of the House—

- (i) The following documents relating to Legal Notice No. 8 of 2026, regarding the Climate Change (Non-Market Approaches) Regulations, 2026 from the Ministry of Environment, Climate Change and Forestry –
 - a) Explanatory memorandum;
 - b) Regulatory Impact Statement;
 - c) Compliance Certificate; and
 - d) Evidence of public participation.
- (ii) Reports of the Auditor-General and Financial Statements for the year ended 30th June, 2025 and the certificates therein in respect of: -
 - a) Aberdare Teachers Training College;
 - b) Anti-Female Genital Mutilation Board;
 - c) Bungoma North Technical and Vocational College;
 - d) Bunyala Technical and Vocational College;
 - e) Cardinal Maurice Otunga Technical and Vocational College;
 - f) Emurua Dikirr Technical Training Institute;
 - g) Igandene Vocational Training Centre;
 - h) Kajiampau Vocational Training Centre;
 - i) Karigini Vocational Training Centre;
 - j) Kenya Deposit Insurance Corporation;
 - k) Kenya Institute of Highways and Building Technology - State Department for Roads;
 - l) Kenya Rural Transformation Centers Digital Platform Project (Fund for African Private Sector Assistance Project ID. NO. P-KE-AA0-022)- the Co-operative University of Kenya;
 - m) Kericho Township Technical and Vocational College;
 - n) Kinangop Technical and Vocational College;
 - o) Kinangop Vocational Training Centre;
 - p) Kirinyaga Investment and Development Authority;
 - q) Konoin Technical Training Institute;
 - r) Maendeleo Democratic Party;
 - s) Mathenge Technical Training Institute;
 - t) Mathioya Technical and Vocational College;
 - u) Melangine Vocational Training Centre;
 - v) Miharati Vocational Training Centre;
 - w) Mungoni Vocational Training Centre;
 - x) Muthara Vocational Training Centre;
 - y) National Government Affirmative Action Fund;
 - z) National Quality Control Laboratory;
 - aa) Navakholo Technical and Vocational College;
 - bb) Okame Technical and Vocational College;
 - cc) Public Procurement Regulatory Authority;
 - dd) Road Maintenance Levy Fund-Kenya Rural Roads Authority;

- ee) Road Maintenance Levy Fund-Kenya Wildlife Service;
 - ff) Roads Maintenance Levy Fund -Kenya National Highways Authority;
 - gg) Rural Electrification and Renewable Energy Corporation (REREC) Staff Mortgage and Car Loan Scheme;
 - hh) State Department for Public Works;
 - ii) State Department for Roads;
 - jj) Tambach Teachers Training College;
 - kk) Tetu Technical and Vocational College;
 - ll) Turkana East Technical and Vocational College;
 - mm) United Democratic Alliance (UDA); and
 - nn) West Mugirango Technical and Vocational College.
- (iii) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2025 and the certificates therein in respect of the following Institutions: -
- a) Affordable Housing Fund;
 - b) Ahmed Shahame Mwidani Technical Training Institute;
 - c) Assets Recovery Agency;
 - d) Butere Technical and Vocational College;
 - e) Chama Cha Mashinani;
 - f) Chama Cha Uzalendo;
 - g) Devolution Empowerment Party;
 - h) Egerton University Investment;
 - i) Kenya Airport Authority;
 - j) Kenya Railways Corporation;
 - k) Kenya Roads Board;
 - l) Kenya School of Law;
 - m) Kenya Social Congress (KSC);
 - n) Kenya Union Party;
 - o) Kinango Technical and Vocational College;
 - p) Kwale Teachers Training College;
 - q) Likoni Technical and Vocational College;
 - r) Maendeleo Chap Chap Party (MCC);
 - s) Muungano Party;
 - t) National Housing Corporation;
 - u) National Ordinary People Empowerment Union;
 - v) National Reconstruction Alliance;
 - w) National Transport and Safety Authority;
 - x) Omuga Technical and Vocational College;
 - y) Orange Democratic Movement;
 - z) Orogare Technical and Vocational College;
 - aa) Party Of National Unity;
 - bb) People's Liberation Party;
 - cc) Progressive Party of Kenya;
 - dd) Rachuonyo Technical and Vocational College;
 - ee) Receiver Of Revenue Statements - State Law Office and Department of Justice;
 - ff) Riatirimba Technical and Vocational College;
 - gg) Safina Party;
 - hh) Sikri Technical and Vocational College;
 - ii) Technical University of Mombasa;
 - jj) *Tujibebe Wakenya* Party;
 - kk) Ubuntu People's Forum Party;

- ll) United Party of Independent Alliance; and
- mm) Wumingu Technical and Vocational College.

(Hon. Naomi Wago, Deputy Majority Party Whip)

- (iv) Reports of the Public Petitions Committee on its consideration of the following petitions-
 - a) Public Petition No. 04 of 2023 by Hon. Tom Mboya Odege, MP regarding delayed adjudication and settlement of Squatters on Macalder Mines Ltd Land.
 - b) Public Petition No. 32 of 2023 regarding tarmacking of Kiganjo-Mugutha-Gwakairu Link Road by Mr. Lewis Gichini.
 - c) Public Petition No. 35 of 2023 regarding compensation for compulsorily acquired land properties along Kibwezi-Kitui Road by Mr. Ibrahim Nthitu Makwattah.
 - d) Public Petition No. 58 of 2023 regarding amendment to the Estate Duty Act to entrench Taxation Equality by Mr. Godfrey Maina, Mr. Kevin Kiarie, Mr. Muhia Kagwi and Mr. John Wangai.
 - e) Public Petition No. 80 of 2023 regarding the release of the Free Day Secondary Education Capitation Deficit for the Academic Year 2019 and the Financial Years 2020/2021 to 2022/2023 by the National Treasury.
 - f) Public Petition No. 82 of 2023 regarding De-gazettement of Boni-Lungi Forest in Lamu County by Hon. (Capt) Ruweida Obo, MP.
 - g) Public Petition No. 01 of 2024 regarding Enactment of Legislation on the Development of Irrigation Infrastructure by Hon. Boniface Gatobu (SHOFCO).
 - h) Public Petition No. 11 of 2024 regarding Waiver of the Elgeyo Border Settlement Scheme No. 45 Settlement Fund Trustees Loan by Hon. (Prof) Phyllis Bartoo, MP.
 - i) Public Petition No. 17 of 2024 regarding failure of the Insurance Regulatory Authority (IRA) to protect Public Transport Operators on insurance claims by Hon Caleb Mule, MP.
 - j) Public Petition No. 01 of 2025 regarding Recognition of the Pare People as a tribe in Kenya by Hon. Bwire, MP.
 - k) Public Petition No. 09 of 2025 regarding Recognition of the Chuka Community as a tribe in the Republic of Kenya by Hon. Patrick Ntwiga Munene, MP.
 - l) Public Petition No. 11 of 2025 regarding compensation and land allocation to Mau Mau War Veterans by Hon. Rahim Dawood, MP. on behalf of the Mau Mau freedom fighters of Meru County.
 - m) Public Petition No. 14 of 2025 regarding the proposal to amend the Consumer Protection Act to provide for the In-Duplum Rule by Mr. Allen Waiyaki Gichuhi, EBS, SC, C.Arb. (PAPER LAID & NOTICE OF MOTION)
 - n) Public Petition No. 17 of 2025 regarding delivery of Original Marriage Certificates to the Registrar of Marriages by Hon. Danson Mwashako, MP on behalf of the Licensed Ministers of Faith from Taita Taveta County.
 - o) Public Petition No. 19 of 2025 regarding Policy and Legislative interventions to reverse the decline in uptake of STEM subjects in the Country by Computer Science Teachers Association of Kenya.

(Chairperson, Public Petitions Committee)

(v) Draft Charter for Kenya Medical Research Institute from the Ministry of
(Chairperson, Committee on Delegated Legislation)

7. NOTICES OF MOTION

Consideration of Public Petition No. 14 of 2025 regarding the proposal to amend the Consumer Protection Act to provide for the In-Duplum Rule

THAT, this House adopts the Report of the Public Petitions Committee on its consideration of Public Petition No. 14 of 2025 regarding the proposal to amend the Consumer Protection Act to provide for the *In-Duplum Rule*, laid on the Table of the House on Wednesday, 1st April, 2026.

(Chairperson, Public Petitions Committee)

8. THE SACCO SOCIETIES (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 32 OF 2025)

(The Leader of the Majority Party)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to Standing Order 127.

9. THE COMPETITION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 4 OF 2026)

(The Leader of the Majority Party)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to Standing Order 127.

10. THE SUPPLEMENTARY APPROPRIATION BILL (NATIONAL ASSEMBLY BILL NO. 16 OF 2026)

(The Chairperson, Budget and Appropriations Committee)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to Standing Order 127.

11. THE COUNTY GOVERNMENTS ELECTION LAWS (AMENDMENT) BILL (SENATE BILL NO. 2 OF 2024)

(The Chairperson, Departmental Committee on Justice and Legal Affairs)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to Standing Order 127.

12. THE LABOUR MIGRATION AND MANAGEMENT (No. 2) BILL (SENATE BILL NO. 42 OF 2024)

(The Chairperson, Departmental Committee on Labour)

Order for First Reading read;

Bill read a First Time and referred to the relevant Committee pursuant to Standing Order 127.

13. STATEMENTS**Request for a Statement pursuant to the provisions of Standing Order 44(2)(c) –**

The Member for Gilgil (Hon. Martha Wangari) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security and the Chairperson of the Departmental Committee on Education regarding circumstances surrounding the death of a minor at Gilgil Hills Academy.

14. QUESTIONS

Pursuant to the provisions of Standing Order 42A (6B), the Prime Cabinet Secretary for Foreign and Diaspora Affairs –

(a) provided reports on -

- (i) the status of implementation of the Inter-Agency Technical Committee Report on the Review of Designated Hardship Areas and Payment of Hardship Allowance in the Public Service;
- (ii) the unlawful recruitment of Kenyans into foreign armies, particularly in the Russia-Ukraine war;
- (iii) Measures taken by the Government to mitigate the effects of flooding currently affecting several parts of Nairobi;

(b) responded to -

- (i) Question No. 005/2026 by the Member for Embakasi West (Hon. Mark Mwenje) regarding measures the Government has put in place to mitigate the effects of flooding affecting several parts of Nairobi County and coordination mechanisms between the National Government and the County Government of Nairobi to ensure that road construction and other infrastructure development projects incorporate adequate drainage systems and do not exacerbate flooding in residential areas;
- (ii) Question No. 006/2026 by the Member for Funyula (Hon. Wilberforce Oundo) regarding delay in the operationalization of the *Muluanda* Border crossing point in Funyula Constituency and steps or actions taken to implement the Resolutions of the Joint Technical Committee (JTC) Meeting of Kenya and Uganda held on 18th to 20th April 2023 for the development of entry and exit points at *Konyau* in West Pokot County, *Lokirama* in Turkana County and *Muluanda* in Busia County.

Various Members also raised Supplementary Questions which were responded to by the Prime Cabinet Secretary and Cabinet Secretary for Foreign and Diaspora Affairs within the allotted time.

15. MOTION – CONSIDERATION OF THE SUPPLEMENTARY ESTIMATES FOR THE FY 2025/2026

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Budget and Appropriations Committee on its consideration of the Supplementary Estimates for the Financial Year 2025/2026, *laid on the Table of the House on Tuesday, 31st March 2026*, and pursuant to the provisions of Article 223 of the Constitution, section 39 of the Public Finance Management Act, Cap 412A and Standing Order 243—

- (i) **approves an increase** of the **current expenditure** for FY 2025/2026 by **Kshs. 232,427,326,355** in respect of the Votes contained in the **FIRST SCHEDULE**;
- (ii) **approves an increase** of the **capital expenditure** for FY 2025/2026 by **Kshs. 131,455,269,596** in respect of the Votes contained in the **FIRST SCHEDULE**;
- (iii) **approves an overall increase** in the total budget for FY 2025/2026 by **Kshs. 363,882,595,951** in respect of the Votes contained in the **FIRST SCHEDULE**;
- (iv) **makes** financial recommendations as contained in the **THIRD SCHEDULE**;
- (v) **approves** the expenditures under Article 223 of the Constitution as contained in the **FOURTH SCHEDULE**;
- (vi) **resolves that** the **FIRST SCHEDULE** form the basis for the consideration of the Supplementary Appropriation Bill, 2026; and
- (vii) **notes the further adjustments made to the following Votes:**

- | | |
|---------------|--|
| 1. Vote 1025 | National Police Service; |
| 2. Vote 1026 | State Department for Internal Security & National Administration; |
| 3. Vote 1033 | State Department for Special Programmes; |
| 4. Vote 1036 | State Department for ASAL & Regional Development; |
| 5. Vote 1064 | State Department for Technical Vocational Education and Training; |
| 6. Vote 1066 | State Department for Basic Education; |
| 7. Vote 1071 | The National Treasury; |
| 8. Vote 1072 | State Department for Economic Planning; |
| 9. Vote 1073 | State Department for Investments and Assets Management; |
| 10. Vote 1091 | State Department for Roads, 0202000 Road Transport; |
| 11. Vote 1104 | State Department for Irrigation; |
| 12. Vote 1109 | State Department for Water & Sanitation; |
| 13. Vote 1169 | State Department for Agriculture; |
| 14. Vote 1213 | State Department for Public Service and Human Capital Development; |
| 15. Vote 2021 | Controller of Budget; |
| 16. Vote 2061 | The Commission on Revenue Allocation; |
| 17. Vote 2042 | National Assembly; and |
| 18. Vote 2044 | Senate. |

(Chairperson, Budget and Appropriations Committee)

Debate arising;

(Change of Chair from the Speaker to First Chairperson of Committees)

(Change of Chair from First Chairperson of Committees to the Speaker)

(Change of Chair from the Speaker to First Chairperson of Committees)

(Change of Chair from First to Fifth Chairperson of Committees)

Mover replied;

Question put and agreed to.

16. MOTION – CONSIDERATION OF THE DRAFT SALARIES AND REMUNERATION COMMISSION (REMUNERATION AND BENEFITS OF STATE AND OTHER PUBLIC OFFICERS) REGULATIONS, 2025

Order read;

Order deferred.

17. HOJA – UKAGUZI KWA ASASI ZISIZO HURU KIKAMILIFU ZA JUMUIA YA AFRIKA MASHARIKI NA USHOROBA WA KATI KATIKA JAMHURI YA MUUNGANO WA TANZANIA

Order read;

Order deferred.

18. MOTION – REPORT OF THE KENYA DELEGATION TO THE 147TH ASSEMBLY OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS

Order read;

Order deferred.

19. MOTION – REPORT OF THE KENYA DELEGATION TO 148TH ASSEMBLY OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS

Order read;

Order deferred.

20. THE FISHERIES MANAGEMENT AND DEVELOPMENT BILL (NATIONAL ASSEMBLY BILL NO. 29 OF 2023)

(The Leader of the Majority Party)

Order read;

Order deferred.

21. THE FOREST CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 38 OF 2025)

(The Leader of the Majority Party)

Order read;

Order deferred.

22. THE QUALITY HEALTHCARE AND PATIENT SAFETY BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2025)

(The Leader of the Majority Party)

Order read;

Order deferred.

23. MOTION – CONSIDERATION OF A PETITION REGARDING DELAY IN RESETTLEMENT OF SQUATTERS UNDER THE CHEPKUMIA LAND EXCHANGE PROGRAMME

Order read;

Order deferred.

24. MOTION – TENTH REPORT ON THE AUDITED ACCOUNTS OF THE NATIONAL GOVERNMENT CONSTITUENCIES DEVELOPMENT FUND FOR THE FINANCIAL YEARS 2016/2017 TO 2021/2022

Order read;

Order deferred.

25. MOTION – FIFTH REPORT ON THE AUDITED ACCOUNTS OF VARIOUS STATE CORPORATIONS (WESTERN REGION) FOR THE FINANCIAL YEARS 2018/2019 TO 2020/2021

Order read;

Order deferred.

26. MOTION – ELEVENTH REPORT ON THE AUDITED ACCOUNTS OF THE NATIONAL GOVERNMENT CONSTITUENCIES DEVELOPMENT FUND FOR THE FINANCIAL YEARS 2016/2017 TO 2021/2022

Order read;

Order deferred.

27. MOTION – SEVENTH REPORT ON THE AUDITED ACCOUNTS OF VARIOUS STATE CORPORATIONS FOR THE FINANCIAL YEARS 2018/2019 TO 2020/2021

Order read;

Order deferred.

28. MOTION – INQUIRY INTO THE PRICING OF TEA IN KENYA

Order read;

Order deferred.

29. MOTION – REPORT OF THE KENYA DELEGATION TO 149TH ASSEMBLY OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS

Order read;

Order deferred.

30. MOTION – REPORT OF THE KENYA DELEGATION TO 150TH ASSEMBLY OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS

Order read;
Order deferred.

And the time being eight minutes past Nine O'clock, the Fifth Chairperson of Committees adjourned the House without Question put pursuant to the Standing Orders.

31. HOUSE ROSE - at eight minutes past Nine O'clock

MEMORANDUM

The Speaker will take the Chair on,
Thursday, April 2, 2026, at 2:30 p.m.

--X--