



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FIFTH SESSION)**

**THE SENATE**

**VOTES AND PROCEEDINGS**

**THURSDAY, APRIL, 23, 2026**

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair:

**a) Visiting lecturers and Political Science and International Relations students from the Catholic University of East Africa (CUEA)**

“Honourable Senators,

I would like to acknowledge the presence, in the Speakers Gallery this afternoon, of a visiting delegation of Lecturers and Political Science and International Relations Students from the Catholic University of East Africa (CUEA) in Nairobi City County. The delegation comprises two (2) Lecturers and twenty-four (24) students, who are in the Senate for an academic exposition.

On behalf of the Senate, and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful and enriching visit.

I thank you.”

**b) Visiting students from East Africa Pentecostal Church- Mwichiune Sunday School in Meru County**

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, of a visiting delegation of students from East Africa Pentecostal Church, Mwichiune Sunday School in Meru County. The delegation comprises thirteen (13) teachers and seventy-four (74) students, who are in the Senate for an academic exposition.

On behalf of the Senate, and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful and enriching visit.

I thank you.”

**5. PAPERS LAID**

The following Paper was laid on the Table of the Senate: -

Statement pursuant to Standing Order 57 (1) on the business of the Senate for the week commencing Tuesday, 28<sup>th</sup> April, 2026.

*(The Senate Majority Leader)*

**6. NOTICE OF MOTION - APPROVAL OF SITTINGS OF THE SENATE TO BE HELD IN KILIFI COUNTY**

(The Senate Majority Whip on behalf of the Senate Majority Leader)

THAT, AWARE that the Senate of Kenya is established under Article 93 of the Constitution and its main role, as set out at Article 96 is to represent, serve and protect the interests of the counties and their governments;

FURTHER AWARE of the critical role that the Senate plays in the interlinkage between the National and County levels of government, and the need to enhance the interaction between the Senate and county governments, as a means of bringing the Senate closer to the counties and the general public;

ACKNOWLEDGING the recommendation of the Senate Business Committee that a sitting of the Senate be held away from the traditional premises in Parliament Buildings, Nairobi, during the term of the 13<sup>th</sup> Parliament; and the subsequent resolution of the Senate made on 8th March, 2023, to hold plenary and committee sittings in the counties for a one-week period within the month of September in every Session of the 4<sup>th</sup> Senate, except during an election year with the objective to: -

- 1) promote the role and work of the Senate and enhance public awareness regarding the Business of the Senate and Parliament in general;

- 2) highlight existing and new opportunities for engagement in the legislative process;
- 3) develop and strengthen partnerships at the county level of government; and
- 4) provide an opportunity to members and staff of county assemblies to learn and share best practices with Senators and parliamentary officers.

FURTHER ACKNOWLEDGING the successes made during the previous sittings of the Senate outside Nairobi held in Uasin Gishu, Kitui, Turkana and Busia Counties in 2018, 2019, 2023 and 2025, respectively;

NOW, THEREFORE, pursuant to Article 126 (1) of the Constitution, the Senate resolves to hold its Plenary and Committee sittings in Kilifi County, from 21<sup>st</sup> to 25<sup>th</sup> September, 2026.

## 7. QUESTIONS AND STATEMENTS

### a) **Request for Statements pursuant to Standing Order 53(1)**

- i) The Senator for Embu County (Sen. Alexander Mundigi, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the excessive use of force by police during demonstrations held in Embu County on 14<sup>th</sup> April, 2026.
- ii) The Senator for Bungoma County (Sen. David Wakoli, MP) sought a Statement from the Standing Committee on Health regarding the status of disbursement of funds by the Social Health Authority (SHA) to health facilities in Bungoma County.
- iii) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Health regarding the onboarding of police officers, their Prisons counterparts and their dependents onto the *Usalama* medical cover.
- iv) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration regarding remarks attributed to the Chairperson of the Ethics and Anti-Corruption Commission (EACC) on 13<sup>th</sup> April, 2026.
- v) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on Agriculture, Livestock and Fisheries regarding the Bachuma Disease-Free-Zone Livestock Centre in Taita Taveta County.
- vi) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the non-registration of elderly persons and Persons living with Disabilities (PWDs) in Taita Taveta County since 2023.

**b) Statement pursuant to Standing Order 57 (1)**

The Senate Majority Leader issued a Statement on the business of the Senate for the week commencing Tuesday, 28<sup>th</sup> April, 2026.

**8. THE NATIONAL CONSTRUCTION AUTHORITY (AMENDMENT) BILL (SENATE BILLS NO. 15 OF 2025)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the National Construction Authority (Amendment) Bill (Senate Bills No. 15 of 2025) be now read a Second Time.

*(Sen. Eddy Oketch, MP)*

Debate interrupted on Wednesday, 22<sup>nd</sup> April, 2026 (afternoon sitting) resumed;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Abdul Haji, CBS, MP), acceding to the request, deferred the putting of the Question to a later date.

**9. THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**

(The Senate Majority Leader)

*(Second Reading)*

***(Resumption of debate interrupted on Tuesday, 10<sup>th</sup> March, 2026)***

***(Division)***

Order deferred.

**10. THE PUBLIC AUDIT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 4 OF 2024)**

(The Senate Majority Leader)

*(Second Reading)*

***(Resumption of debate interrupted on Wednesday, 18<sup>th</sup> March, 2026 –  
Afternoon Sitting)***

***(Division)***

Order deferred.

11. **THE HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 12 OF 2025)**  
(Sen. Erick Okong'o Mogeni, MP)

*(Second Reading)*

***(Resumption of debate interrupted on Wednesday, 18<sup>th</sup> March, 2026 –  
Afternoon Sitting)  
(Division)***

Order deferred.

12. **THE AGRICULTURE PRODUCE (MINIMUM GUARANTEED RETURNS) BILL  
(SENATE BILLS NO. 17 OF 2025)**  
(Sen. Veronica Maina, MP)

*(Second Reading)*

***(Resumption of debate interrupted on Wednesday, 25<sup>th</sup> March, 2026 –  
Afternoon Sitting)  
(Division)***

Order deferred.

13. **MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON A PETITION  
TO THE SENATE BY THE KENYA UNION OF CLINICAL OFFICERS (KUCO)  
REGARDING ALLEGED DISCRIMINATION, INTERFERENCE AND VIOLATION OF  
CLINICAL OFFICERS' PRACTICE RIGHTS BY THE MINISTRY OF HEALTH, THE  
COUNCIL OF GOVERNORS AND THE SOCIAL HEALTH AUTHORITY**  
(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health on a Petition to the Senate by the Kenya Union of Clinical Officers (KUCO) regarding alleged discrimination, interference and violation of Clinical Officers' practice rights by the Ministry of Health, the Council of Governors and the Social Health Authority, laid on the Table of the Senate on Wednesday, 1<sup>st</sup> April, 2026.

***(Resumption of debate interrupted on Wednesday, 22<sup>nd</sup> April, 2026 –  
Afternoon Sitting)  
(Mover to reply)***

Order deferred.

14. **MOTION - MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND  
POLICY PROCESSES**  
(Sen. Veronica Maina, MP)

THAT, AWARE THAT, Article 27 of the Constitution of Kenya guarantees the right to equality and freedom from discrimination, with Article 27(3) providing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres;

FURTHER AWARE that Article 27(8) obligates the State to take legislative and other measures to redress any disadvantage suffered by individuals or groups as a result of past discrimination, and to ensure that not more than two-thirds of members of elective or appointive bodies shall be of the same gender;

COGNIZANT THAT mainstreaming gender perspectives in all aspects of governance is essential to achieving inclusive development and safeguarding the rights and welfare of all citizens, particularly women, girls and other marginalized groups;

CONCERNED THAT the integration of gender considerations remain inconsistent across the two levels of government and that legislative processes have often resulted to policies that do not adequately address gender-specific needs and realities;

NOW THEREFORE, the Senate:

- i) urges Parliament, County Assemblies and their respective legislative committees to incorporate a gender analysis in the scrutiny of legislation, policies, programmes and budgets before them, including through the use of gender impact assessments and consultation with gender-focused stakeholders to ensure gender-responsive governance;
- ii) recommends that the National Gender and Equality Commission and the State Department for Gender develops clear guidelines and tools to support the integration of gender perspectives in legislative, policy and budgetary analysis, and ensures these are disseminated and adopted by relevant government and legislative bodies;
- iii) further urges the National Gender and Equality Commission and State Department for Gender to collaborate with the Kenya Law Reform Commission, and County Assembly Service Boards to build capacity for gender analysis among technical and legislative staff;
- iv) urges the State Department for Gender to submit to Parliament a comprehensive biannual report detailing actions taken by Ministries, Departments and Agencies to promote gender mainstreaming, key achievements, emerging challenges, and proposed interventions; and
- v) resolves that the Standing Committee on Labour and Social Welfare continuously monitor the implementation of these resolutions and tables biannual report on the status of implementation.

***(Resumption of debate interrupted on Tuesday, 21<sup>st</sup> April, 2026)***  
***(Balance of time – 1 hour)***

Order deferred.

15. **THE DIVISION OF REVENUE BILL (NATIONAL ASSEMBLY BILL NO.2 OF 2026)**  
(The Senate Majority Leader)

*(Second Reading)*

Order deferred.

16. **THE COMMUNITY HEALTH PROMOTERS BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2022)**

(The Senate Majority Leader)

*(Second Reading)*

Order deferred.

17. **THE KENYA HEALTH PRODUCTS AND TECHNOLOGIES REGULATORY AUTHORITY BILL (NATIONAL ASSEMBLY BILL NO. 54 OF 2022)**

(The Senate Majority Leader)

*(Second Reading)*

Order deferred.

18. **THE KENYA ROADS (AMENDMENT) (NO. 3) BILL (NATIONAL ASSEMBLY BILLS NO. 34 OF 2025)**

(The Senate Majority Leader)

*(Second Reading)*

Order deferred.

19. **THE ENVIRONMENTAL MANAGEMENT AND COORDINATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 66 OF 2023)**

(Sen. Crystal Asige, MP, Co-Sponsor)

*(Second Reading)*

Order deferred.

20. **THE AUTISM MANAGEMENT BILL (SENATE BILLS NO. 19 OF 2025)**

(Sen. Karen Nyamu, MP)

*(Second Reading)*

Order deferred.

21. **THE PUBLIC SERVICE INTERNSHIP BILL (NATIONAL ASSEMBLY BILLS NO. 63 OF 2022)**

(The Senate Majority Leader)

*(Second Reading)*

Order deferred.

22. **THE BASIC EDUCATION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 59 OF 2023)**

(The Senate Majority Leader)

*(Second Reading)*

Order deferred.

23. **THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILLS NO. 61 OF 2022)**

(Sen. Catherine Mumma, MP, Co-Sponsor)

*(Second Reading)*

Order deferred.

24. **HOJA - AJALI YA FERI YA LIKONI**

(Seneta Miraj Abdillahi, Mb)

IKIBAINISHA KWAMBA, mnamo tarehe 29 Aprili 1994, janga la ajali ya ferri ya Likoni lilisababisha vifo na majeraha kwa wananchi wasio na hatia, wengi wao wakiwa wakaazi wa Likoni na Kaunti ya Mombasa, na hivyo kuleta majonzi makubwa kitaifa pamoja na madhara ya muda mrefu ya kimwili, kisaikolojia, kijamii na kiuchumi kwa familia zilizopoteza wapendwa wao na manusura;

IKIWA NA WASIWASI KWAMBA, licha ya hakikisho na ahadi zilizotolewa na mamlaka mbalimbali kufuatia janga hilo, bado kuna mashaka na maswali kuhusu iwapo fidia ilitolewa kikamilifu na kwa haki kwa familia zote zilizoathirika;

IKIKIRI KWAMBA, kuanzishwa kwa kumbukumbu ya kitaifa ni hatua muhimu ya kuheshimu na kuenzi waliopoteza maisha, na pia ni chombo cha kuendeleza uponyaji wa pamoja wa kijamii na kuimarisha uwajibikaji wa Taifa kwa raia wake;

SASA BASI, Seneti inaamua kwamba –

- i. Kamati ya Kudumu ya Seneti ya Barabara, Uchukuzi na Makazi ifanye uchunguzi wa kina ili kubaini idadi ya familia zilizoathirika, fidia iliyolipwa hadi sasa, madai yoyote ambayo hayajalipwa, pamoja na kubainisha familia zipi bado hazijapata fidia na sababu za kutolipwa kwa fidia hiyo; na
- ii. Serikali ya Kaunti ya Mombasa kwa ushirikiano na Wizara ya Barabara na Uchukuzi, ianzishe kumbukumbu ya kudumu kwa heshima ya wahanga wa ajali ya ferri ya Likoni, 1994 kwa mashauriano na familia zilizoathirika.

Order deferred.

25. **MOTION - PROMOTION OF ARTIFICIAL INTELLIGENCE (AI) AND INNOVATION POLICY IN KENYA**

(Sen. Karungo Thang'wa, MP)

THAT AWARE THAT, the Fourth Industrial Revolution is redefining economies globally through emerging technologies such as Artificial Intelligence (AI), blockchain, and financial technology (Fintech);

FURTHER AWARE THAT Kenya has made commendable strides in digital infrastructure and mobile innovation, positioning itself as a potential leader in Africa's tech-driven future;

NOTING THAT in a landmark decision, the African Union Executive Council endorsed the Continental AI Strategy during its 45<sup>th</sup> Ordinary Session in Accra, Ghana, on July 18-19, 2024 to underscore Africa's commitment to an Africa-centric, development-focused approach to AI, promoting ethical, responsible, and equitable practices;

COGNIZANT THAT the Continental AI Strategy calls for unified national approaches among AU Member States to navigate the opportunities of AI-driven change, aiming to strengthen regional and global cooperation and position Africa as a leader in inclusive and responsible AI development;

APPRECIATING THAT the Ministry of Information, Communications and the Digital Economy recently formulated and launched the Kenya National Artificial Intelligence (AI) Strategy 2025-2030;

RECOGNIZING the need to align Kenya's development with global standards in AI adoption while also safeguarding national values, inclusivity, and employment;

CONCERNED THAT the absence of a comprehensive framework may hinder innovation among local start-ups and youth-led tech enterprises and slow down Kenya's ability to harness AI for inclusive growth;

NOW THEREFORE, the Senate resolves that the Ministry of Information, Communication and Digital Economy develops a Policy to promote Artificial Intelligence and emerging technologies with particular emphasis on:

- i) promoting research and development of locally relevant AI solutions;
- ii) facilitating ethical guidelines to ensure responsible and beneficial application of AI;
- iii) creating innovation-friendly 'Sandboxes' for supervised testing of AI and emerging technologies;
- iv) strengthening public-private partnerships to build digital skills and innovation ecosystems; and
- v) integrating AI and coding into the education curriculum to prepare the next generation for the digital economy.

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Abdul Haji, MP) adjourned the Senate at Six O'clock, without Question put, pursuant to the Standing Orders.

26. SENATE ROSE

– at Six O'clock.

**M E M O R A N D U M**

*The Speaker will take the Chair on  
Tuesday, 28<sup>th</sup> April, 2026 at 2:30 pm*

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