



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FIFTH SESSION)**

**THE NATIONAL ASSEMBLY**

**ORDERS OF THE DAY**

**SUPPLEMENTARY**

**TUESDAY, FEBRUARY 17, 2026 AT 2.30 P.M.**

**ORDER OF BUSINESS**

**PRAYERS**

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

**8\*. PROCEDURAL MOTION – EXTENSION OF PERIOD FOR  
CONSIDERATION OF TWO (2)  
STATUTORY INSTRUMENTS**

(The Chairperson, Committee on Delegated Legislation)

**THAT**, pursuant to the provisions of section 15(3) of the Statutory Instruments Act, Cap. 2A, this House resolves to extend the period for consideration of the following statutory instruments by a period of **twenty-one (21) days** with effect from 17<sup>th</sup> February, 2026—

- (i) The Kenya Roads Board (Kenya Roads Board Fund) (Additional Funding) Regulations, 2025 (*Legal Notice No. 156 of 2025*); and
- (ii) The National Police Service Commission (Recruitment and Appointment) Regulations, 2025 (*Legal Notice No. 159 of 2025*).

**9\*. THE INDUSTRIAL TRAINING (AMENDMENT) BILL (NATIONAL  
ASSEMBLY BILL NO. 50 OF 2024)**

(The Hon. Joshua Oron, M.P.)

Second Reading

*(Question to be put)*

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**10\*. COMMITTEE OF THE WHOLE HOUSE**

The Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025)  
 (The Leader of the Majority Party)

**11\*. THE ENERGY (AMENDMENT) BILL (SENATE BILL NO. 42 OF 2023)**

(The Chairperson, Departmental Committee on Energy)

Second Reading

**12\*. MOTION- CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI**

(The Chairperson, Public Petitions Committee)

**THAT**, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11<sup>th</sup> April 2024*.

**13\*. THE FIRE AND RESCUE SERVICES PROFESSIONALS BILL (SENATE BILL NO. 55 OF 2023)**

(The Chairperson, Departmental Committee on Regional Development)

Second Reading

**14\*. MOTION- CONSIDERATION OF A PETITION REGARDING REGULATION OF TIKTOK IN KENYA**

(The Chairperson, Public Petitions Committee)

**THAT**, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No. 41 of 2023 regarding Regulation of *Tiktok* in Kenya, *laid on the Table of the House on Wednesday, 25<sup>th</sup> September 2024*.

*(Committee recommendations are contained in the Schedule to the Order Paper)*

**15\*. MOTION - CONSIDERATION OF SENATE AMENDMENTS TO THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILL NO. 7 OF 2024)**

(The Leader of the Majority Party)

**THAT**, the **Senate amendments** to the Cooperatives Bill (National Assembly Bill No. 7 of 2024) be now considered.

*(Schedule of Senate Amendments to the Bill is published in the Notices)*

**16\*. COMMITTEE OF THE WHOLE HOUSE**

Consideration of Senate Amendments to the Cooperatives Bill (National Assembly Bill No. 7 of 2024)

(The Leader of the Majority Party)

*(Subject to Order No. 14)*

**17\*. THE NATIONAL COHESION AND INTEGRATION BILL (NATIONAL ASSEMBLY BILL NO. 74 OF 2023)**

(The Chairperson, Committee on National Cohesion and Integration)

Second Reading

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**\*Denotes Orders of the Day\***

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## **SCHEDULE**

### **RESOLUTIONS RELATING TO THE PETITION NO. 41 OF 2023 REGARDING REGULATION OF TIKTOK IN KENYA**

- 1. THAT**, the Ministry of Interior & National Administration and the Ministry of Information, Communication & the Digital Economy collaborate to enhance user protection and cyber security on social media platforms including TikTok and reports to the House within four (4) months upon adoption of this report on—
  - (a) The mechanisms for enhancement of age-verification on the social media platforms, the localisation of Kenyan user data to be retained within the country, such as the setting up of local infrastructure for data security by the platforms.
  - (b) The digital literacy programs to create awareness on data privacy, processing and storage and Community Guidelines by social media platforms including TikTok.
- 2. THAT**, within four months of adoption of the Report, the Office of the Data Protection Commissioner engages social media platforms including TikTok and reports to the relevant Committee of the House—
  - (a) Levels of compliance with the laws of Kenya including the Data Protection Act, 2019 and its attendant regulations.
  - (b) Details on the effectiveness of age verification and content filtering.
  - (c) Implementation of Kenya-specific supplemental terms in its privacy policy considering the provision of the law and the social media platforms including TikTok have customized the data processing to comply with Kenyan laws.
- 3. THAT**, the Departmental Committee on Communication, Information and Innovation introduces an amendment the Kenya Information and Communications Act, CAP 411A, to mandate the Communications Authority of Kenya to regulate social media platforms in the country.
- 4. THAT**, the Ministry of ICT and the Digital Economy monitor all social media platforms in the country including TikTok to addresses the concerns in their content moderation by—
  - (a) auditing of the artificial intelligence (AI) moderation system to identify the loopholes, to enhance continuous improvement of the system.
  - (b) training of the AI moderation system in local languages in the country to ensure the algorithm is able to detect inappropriate content presented in the local dialects.
  - (c) ensuring adequate human content moderators to ensure vast coverage of local dialects in moderating content from Kenyan creators.
  - (d) ensuring the human content moderators have adequate psychosocial support.
  - (e) provision of information and reporting options to flag illegal or inappropriate content.

5. **THAT**, TikTok and other social media platforms without monetisation policy introduce a monetisation policy in the country to enable content creators to earn directly from their content.
6. **NOTES**, that a total ban of TikTok is not tenable because it infringes upon fundamental rights and freedoms in the country. Further a ban of the social media platform would stifle social and economic growth and benefits of internet connectivity as the nation seeks to enhance its digital economy. However, the Committee recommends that social media platforms including TikTok be regulated and periodic compliance reviews by the relevant state agencies be institutionalised.

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**NOTICES****I. SENATE AMENDMENTS TO THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILL NO. 7 OF 2024)**

It is notified that the Senate made the following amendments to Cooperatives Bill, 2024 —

**CLAUSE 4**

**THAT**, clause 4 of the Bill be amended in paragraph (a) by deleting sub paragraph (iii) and substituting therefor the following new sub paragraph—

(iii) member economic participation;

**CLAUSE 5**

**THAT**, the Bill be amended by deleting clause 5 and substituting therefor the following new clause—

Application.

5. (1) This Act shall apply to all cooperatives in Kenya.

(2) The Office of the Commissioner established under section 6, shall register—

- (a) an intercounty primary cooperative;
- (b) an intercounty secondary cooperative;
- (c) a Cooperative Federation; and
- (d) an Apex Cooperative.

(3) The office of the county commissioner for cooperatives in the respective county, shall register—

- (a) an intracounty primary cooperative; and
- (b) an intracounty secondary cooperative.

(4) A cooperative that is registered under the Sacco Societies Act shall —

- (a) comply with subsection (2) of (3) respectively; and
- (b) conduct business, be licensed, be regulated and be supervised by the Sacco Societies Act.

Cap 490B.

(5) This Act shall apply in any case where there is any inconsistency on any matter between this Act and any other legislation.

**CLAUSE 7**

**THAT**, clause 7 of the Bill be amended by renumbering the existing provision as subclause (1) and inserting the following new subclause—

(2) The technical officers appointed under subsection (1) shall have relevant academic qualifications in cooperative management and practice and comply with Chapter Six of the Constitution.

**CLAUSE 8**

**THAT**, clause 8 of the Bill be amended by –

(a) deleting subclause (1) and substituting therefor the following new subclauses—

(1) Three months prior to a vacancy arising in the office of the Commissioner, the Public Service Commission shall invite applications from persons who qualify for appointment to the office of the Commissioner for Cooperative Development through advertisement in at least two daily newspapers of nationwide circulation.

(1A) The Public Service Commission shall, within six months of a vacancy arising in the position of the Commissioner, fill the vacancy through a competitive recruitment process.

(b) deleting subclause (2) and substituting therefor the following new subclause—

(2) A person is not qualified for appointment as a Commissioner, unless the person has—

(a) a bachelor's degree in cooperative management, cooperative business or other related fields;

(b) a minimum of twenty years' experience in senior management in the Public Service, ten of which should be in the cooperative sector in a position not lower than county commissioner for cooperatives; and

(c) meets the requirements of Chapter six of the Constitution.

**CLAUSE 9**

**THAT**, Clause 9 of the Bill be amended in subclause (2) –

(i) by deleting the words “register all cooperatives in Kenya, and” appearing at the beginning of paragraph (c);

(ii) by inserting the words “intercounty primary cooperatives, intercounty secondary cooperatives” immediately after the words “registration of” appearing in paragraph (d);

(iii) by deleting paragraph (e) and substituting therefor the following new paragraph—

(e) establish an integrated cooperatives management information system;

(iv) in paragraph (f)—

(i) by deleting the word “federations” appearing immediately after the words inserting the words “affairs of” appearing in paragraph (f) and substituting therefor the words “an intercounty primary cooperative, an intercounty secondary cooperative, a cooperative federation”;

(ii) by inserting the following new paragraphs immediately after paragraph (f)—

(fa) enforce remedial measures against non-compliant intercounty primary cooperative, intercounty secondary cooperative, cooperative federations and the Apex Cooperatives and, where necessary, recommend inquiries into the affairs of the cooperatives;

- (fb) where appropriate, petition the High Court for the liquidation of intercounty primary, intercounty secondary, cooperative federations and the Apex Cooperatives in accordance to the provisions of this Act;
- (v) by deleting the words “governments” appearing immediately after the words “building for cooperatives” appearing in paragraph (g) and substituting therefor the words “Commissioners of Cooperatives, relevant board of directors and relevant chief executive officers”;
- (vi) by deleting paragraph (i);
- (vii) in paragraph (j) by inserting the words “verified and certified by the National Audit Director or the County Audit Director as the case may be” appearing immediately after the words “audited financial statements”;
- (viii) by inserting the following paragraphs immediately after paragraph (n)—
  - (na) in collaboration with county commissioners for cooperatives conduct public awareness campaigns on cooperatives;
  - (nb) supervise the elections of an intercounty primary cooperative, intercounty secondary cooperative, cooperative federation and the apex cooperative;

## **CLAUSE 10**

**THAT**, clause 10 of the Bill be amended by renumbering the existing provision as subclause (1) and inserting the following new subclause—

- 2) The Commissioner shall prepare and submit an annual report on the performance of all cooperatives to Parliament and the Cabinet Secretary within six months after the end of the financial year.
- (3) The report shall contain the following information—
  - (a) the number if any of cooperatives registered and deregistered;
  - (b) the number if any of inspections and inquiries carried out;
  - (c) the number if any of board of directors found liable under the Act;
  - (d) the number if any of cooperatives that are at risk of liquidation or have been liquidated;

## **CLAUSE 11**

**THAT**, clause 11 of the Bill be amended—

- (a) in the marginal note by deleting the word “Director” appearing immediately after the word “Office of the County” and substituting therefor the word “Commissioner”;
- (b) in subclause (1) by deleting the word “Director” appearing immediately after the word “Office of the County” and substituting therefor the word “Commissioner”;
- (c) in subclause (2) by deleting the word “Director” appearing immediately after the word “Office of the County” and substituting therefor the word “Commissioner”;

**CLAUSE 12**

**THAT**, clause 12 of the Bill be amended—

- (a) in the marginal note by deleting the word “Director” appearing immediately after the word “Office of the County” and substituting therefor the word “Commissioner”;
- (b) in subclause (1) by deleting the word “Director” appearing immediately after the word “Office of County” and substituting therefor the word “Commissioner”;
- (c) in subclause (2) by inserting the words “and shall comply with Chapter Six of the Constitution” immediately after the words “in cooperative management and practice,”

**CLAUSE 13**

**THAT**, Clause 13 of the Bill be amended by –

- (a) deleting the word “Director” appearing after the words “Office of County” in the marginal note and substituting therefor the word “Commissioner”;
- (b) deleting subclause (1) and substituting therefor the following new subclauses—
  - (1) Three months prior to a vacancy arising in the position of the County Commissioner for Cooperatives, the County Public Service Board shall invite applications from persons who qualify for appointment to the office of the County Commissioner for Cooperatives through advertisement in at least two daily newspapers of nationwide circulation.
  - (1A) The County Public Service Board shall, within six months of a vacancy arising in the position of the County Commissioner for Cooperatives, fill the vacancy through a competitive recruitment process.
- (c) deleting subclause (2) and substituting therefor the following new clause—
  - (2) A person is qualified for appointment as a County commissioner for cooperatives, if the person has—
    - (a) a bachelor’s degree in cooperative management or cooperative business;
    - (b) a minimum of ten years’ experience in cooperative management and practice; and
    - (c) meets the requirements of Chapter Six of the Constitution.

**CLAUSE 14**

**THAT**, Clause 14 of the Bill be amended in subclause 2 –

- (a) deleting the word “Director” appearing after the words “of the County” in the marginal note and substituting therefor the word “Commissioner”;
- (b) by renumbering the current paragraph (a) as (b) and inserting the following new paragraph (a)—
  - (a) advice the County Executive Committee Member on the growth and development of cooperatives in the county;

- (c) by inserting the following new paragraphs immediately after paragraph (a)—
  - (aa) register intracounty primary and intracounty secondary cooperatives;
  - (ab) maintain a county cooperatives register;
  - (ac) implement national integrated systems for the registration and management of cooperatives and submit county annual returns to the Commissioner;
  - (ad) enforce remedial measures against non-compliant intracounty primary and intracounty secondary cooperatives and, where necessary, recommend inquiries into their affairs;
  - (af) petition the High Court for the liquidation of intracounty primary and intracounty secondary cooperative where appropriate in accordance to the provisions of this Act;
  - (ag) register audited financial statements certified by the county audit director;
  - (ah) promote alternative dispute resolution mechanisms for disputes relating to intracounty primary and intracounty secondary cooperatives and their members;
- (d) by renumbering the current paragraph (b) as (ba) and inserting the words “intracounty primary and intracounty secondary cooperatives” immediately after the words “affairs of”
- (e) in paragraph (c) by inserting the words “intracounty primary and intracounty secondary” immediately after the words “supervise the elections of”
- (f) by deleting paragraph (e);
- (g) in paragraph (f) by deleting the word “cooperatives in the counties” appearing immediately after the words “capacity building of” and substituting therefor the words “the board of directors and chief executive officers of cooperatives in the county”
- (h) by deleting paragraph (i) and substituting therefor the following new paragraph –
  - (i) promote partnerships between intracounty primary and intracounty secondary cooperatives and relevant stakeholders, including financial institutions, government agencies, and private sector players, to enhance cooperative development;

## **CLAUSE 15**

**THAT**, Clause 15 of the Bill be amended—

- (a) by deleting the word “Director” appearing after the words “by the County” in the marginal note and substituting therefor the word “Commissioner”;
- (b) by renumbering the existing provision as subclause (1) and inserting the following new subclauses—
  - (2) The County commissioner for cooperatives shall prepare and submit an annual report on the performance of all their respective intracounty primary and intracounty secondary cooperatives to the Commissioner, County Assembly, and the County Executive Committee Member within three months after the end of the financial year.

(3) The report shall contain the following information—

- (a) the number if any of intracounty primary and intracounty secondary cooperatives registered and deregistered;
- (b) the number if any of inspections and inquiries carried out;
- (c) the number if any of board of directors found liable under the Act; and
- (d) the number if any of intracounty primary and intracounty secondary cooperatives that are at risk of being liquidated or have been liquidated.

## **CLAUSE 16**

**THAT**, Clause 16 (1) of the Bill be amended by—

- (a) deleting the word “directors” appearing immediately after the words “ forty-seven county” and substituting therefor the word “ Commissioners”
- (b) inserting the following new subclause immediately after subclause (1)—
  - (1A) In the absence of the Commissioner, the county commissioners for cooperatives shall nominate one of their own to chair the meeting of the Forum.

## **CLAUSE 19**

**THAT**, Clause 19 of the Bill be amended—

- (a) by deleting paragraph (a) and substituting therefor the following new paragraph—
  - (a) intracounty and intercounty primary cooperatives;
- (b) by deleting paragraph (b) and substituting therefor the following new paragraph—
  - (b) intracounty and intercounty secondary cooperatives;

## **CLAUSE 20**

**THAT**, Clause 20 of the Bill be amended –

- (a) by deleting subclause (3) and substituting therefore the following new subclause—
  - (3) A primary Cooperative may be formed by at least twenty persons.
- (b) in subclause (4) by deleting the words “that do not share the same objectives or proposes” appearing immediately after the words “two or more cooperatives”
- (c) by deleting subclause (5) and substituting therefor the following new subclauses—
  - (5) A person intending to join two or more cooperatives under subsection (4) shall disclose their membership in any other cooperative they are already a member to the additional cooperative they seek to join.
  - (5A) A person who is a member of multiple cooperatives, shall before applying for a loan in any cooperative, submit a letter from each cooperative they are a member confirming the nature and extent of financial liability of the person.
  - (5B) Despite the provisions of this Act or any other written law, cooperatives may in such manner and to such extent as the Cabinet Secretary may, in regulations prescribe, exchange information on the non-performing loans of their members.

(5C) Without prejudice to subsection (5B) and the regulations made under, the information may be shared through the credit reference bureaus established under section 31 of the Banking Act.

(d) by deleting subclause (6).

### **CLAUSE 21**

**THAT**, Clause 21 of the Bill be amended—

- (a) in subclause (1) by inserting the following words “or the county commissioner for cooperatives, as the case may be” immediately after the words “The Commissioner”.
- (b) in subclause (2) by inserting the words “or the county commissioner for cooperatives, as the case may be” immediately after the words “to the Commissioner”

### **CLAUSE 22**

**THAT**, Clause 22 of the Bill be amended—

- (a) in subclause (2) by deleting the words “A secondary Cooperative shall comprise of membership from at least five primary” appearing immediately after the word “A” and substituting therefor the words “An intracounty secondary Cooperative shall comprise of membership from at least five intraprimary”
- (b) by inserting the following new subclause immediately after subclause (2)—
  - (3) An intercounty secondary cooperative shall comprise of membership from at least five intercounty primary cooperatives.

### **CLAUSE 23**

**THAT**, Clause 23 (3) of the Bill be amended by inserting the words “and one primary cooperative in a particular value chain, business line or sub-sector” immediately after the words “two secondary cooperatives”

### **CLAUSE 24**

**THAT**, Clause 24 (2) of the Bill be amended by deleting the words “Cooperatives shall” appearing at the beginning of the subclause and substituting therefor the words “Cooperatives may”.

### **CLAUSE 28**

**THAT**, Clause 28 of the Bill be amended by inserting the words “or the county commissioner for cooperatives as the case may be,” immediately after the words “by the Commissioner” appearing in the first sentence of the last paragraph.

### **CLAUSE 29**

**THAT**, the Bill be amended –

- (a) in subclause (1) —

- (i) by deleting paragraph (a) and substituting therefor the following new paragraph –
  - (a) by the chief executive officer of the intracounty primary cooperative in case of registration of an intercounty primary Cooperative;
- (ii) by deleting paragraph (b) and substituting therefor the following new paragraph—
  - (b) by at least five intercounty primary Cooperatives in case of registration of an intercounty secondary Cooperative;
- (iii) by inserting the words “and one primary cooperative” appearing immediately after the words “two secondary cooperatives” in paragraph (c)
- (b) in subclause (3) –
  - (i) by deleting paragraph (a) and substituting therefor the following new paragraph—
    - (a) in the case of registration of an intercounty primary cooperative under subsection (1) (a) a letter of no objection to the registration of the intercounty primary cooperative, issued by the county commissioner for cooperatives of the county where the intracounty cooperative is registered;
  - (ii) by deleting paragraph (b);
  - (iii) by deleting the words “and duly approved by the County Director for Cooperatives, amongst other things providing” appearing in paragraph (c) and substituting therefor the words “providing for amongst other things”
  - (iv) by deleting the words “County Director for Cooperatives” appearing immediately after the words “certified by the” in paragraph (d) and substituting therefor the word “Commissioner”
- (c) in subclause (4) by deleting the words “county director of cooperatives or the appointed representative in the case of a primary or secondary cooperative” appearing immediately after the words “presided over by the” in paragraph (a) and substituting therefor the words “Commissioner or the appointed representative in the case of an intercounty primary, an intercounty secondary cooperative, cooperative federation”
- (d) by deleting subclause (5).

## CLAUSE 30

**THAT**, Clause 30 of the Bill is amended –

- (a) in subclause (1) by deleting the words “The Commissioner may not register a Cooperative under this Act where in the opinion of the Commissioner” appearing in the beginning of the subclause and substituting therefor the words “The Commissioner or county commissioner for cooperatives, as the case may be, may not register a Cooperative under this Act where in their opinion”

(b) in subclause (2) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “to the Commissioner”

### **CLAUSE 31**

**THAT**, Clause 31 of the Bill be amended –

(a) in paragraph (d) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “by the Commissioner”

(b) in paragraph (g) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “The Commissioner”

### **CLAUSE 32**

**THAT**, Clause 32 of the Bill be deleted and substituted therefor with the following clause—

Registration of a  
Cooperative and  
its by-laws.

**32.** If the Commissioner or county commissioner for cooperatives, as the case may be, is satisfied that a relevant Cooperative has complied with the provisions of this Act and any Regulations made thereunder and that its proposed by-laws are not contrary to this Act or any Regulations made thereunder, the Commissioner or county commissioner for cooperatives, as the case may be, shall register the Cooperative and its by-laws under this Act within a period not exceeding thirty days from the date of verification.

### **CLAUSE 33**

**THAT**, Clause 33 of the Bill be amended by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “by the Commissioner”

### **CLAUSE 34**

**THAT**, Clause 34 (3) of the Bill be amended by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “reason, the Commissioner”

### **CLAUSE 35**

**THAT**, Clause 35 of the Bill be amended by—

(a) inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “name, the Commissioner” appearing in subclause (1);

(b) inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “to the Commissioner” appearing in subclause (2).

**CLAUSE 37**

**THAT**, Clause 37 of the Bill be amended—

- (a) in subclause (2) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “to the Commissioner”.
- (b) deleting subclause (3) and substituting therefor the following subclause—
  - (3) If the Commissioner or county commissioner for cooperatives, as the case may be, is satisfied that any amendment of the by-laws of the Cooperative is not contrary to this Act, the Regulations made hereunder and any other written law, they may register the amendment.
- (c) deleting subclause (4) and substituting therefor the following subclause—
  - (4) The Commissioner or county commissioner for cooperatives, as the case may be, may, if satisfied, that an amendment under this section was effected pursuant to a misrepresentation or concealment of a material fact or fraud by the person applying for registration, may cancel the amendment.
- (d) deleting subclause (6) and substituting therefor the following subclause—
  - (6) Upon registering an amendment of the by-laws of a Cooperative, the Commissioner or county commissioner for cooperatives, as the case may be, shall issue to the Board of Directors a copy of the amendment certified by the Commissioner or county commissioner for cooperatives which shall be conclusive evidence of the fact that the amendment has been duly registered.
- (e) in subclause (8).by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “by the Commissioner”

**CLAUSE 38**

**THAT**, Clause 38 of the Bill be amended by inserting the words “or nominee” immediately after the words “personal representatives”

**CLAUSE 39**

**THAT**, the Bill be amended by deleting Clause 39 and substituting therefor the following new clause—

Appeal against refusal  
to register.

**39.** A party aggrieved by the decision of the Commissioner or county commissioner for cooperatives, not to register the Cooperative and its by-laws or any amendments of its by-laws may within thirty days appeal against the decision to the Cooperative Tribunal.

**CLAUSE 40**

**THAT**, the Bill be amended by deleting clause 40 and substituting therefor the following new clause—

Signature by the  
Commissioner or  
county commissioner  
for cooperatives.

**40.** A document purporting to be signed by the Commissioner or county commissioner for cooperatives, shall be presumed to have been signed by them until the contrary is proved.

**CLAUSE 43**

**THAT**, Clause 43 (2) of the Bill be amended by inserting the words “or county commissioner for cooperatives” immediately after the words “by the Commissioner”.

**CLAUSE 44**

**THAT**, Clause 44 of the Bill be amended—

- (a) in subclause (1) by inserting the following new paragraph immediately after paragraph (b)—
  - (ba) is a diaspora-based member;
- (b) by deleting subclause (2).

**CLAUSE 47**

**THAT**, clause 47 of the Bill be amended—

- (a) by inserting the following new subclauses immediately after subclause (1)—
  - (1A) The board of directors of a cooperative shall provide for electronic voting by members of the cooperative.
  - (1B) The board of directors of a cooperative shall ensure that the members are facilitated to vote by secret ballot in the case of any matter requiring a special resolution of two thirds of the members under this Act.
- (b) in subclause (2) by deleting the word “shall” appearing immediately after the words “A cooperative” and substituting therefor the word “may”

**CLAUSE 51**

**THAT**, Clause 51 of the Bill be amended by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “send to the Commissioner”.

**CLAUSE 53**

**THAT**, Clause 53 of the Bill be amended –

- (a) in subclause (2) by deleting the words “fifteen days” appearing immediately after the words “provided to members” in subclause and substituting therefor the words “twenty-one days”

(b) in subclause (3) by deleting the word “Director” appearing immediately after the words “or the County” and substituting therefor the word “Commissioner”

## **CLAUSE 54**

**THAT**, Clause 54 of the Bill be amended—

(a) in subclause (1)(c) by inserting the following new subparagraphs after paragraph (iii)—

- (iv) the trial balance;
- (v) the cash flow statement;
- (vi) the management accounts detailing revenue, expenses, and surplus distribution;
- (vii) the reports on member contributions, withdrawals, and refunds; or
- (viii) any other financial information prescribed in the regulations based on the size and complexity of the cooperative.

(b) by inserting the following new subclauses immediately after subclause (1)—

- (1A) In respect to Savings and Credit Cooperatives (SACCOs) and financial services cooperatives, the Cooperative shall in addition to the books under subsection (1) include—
  - (a) loan performance report, including the classification of loans (performing and non-performing loans).
  - (b) loan provisioning and write-offs;
  - (c) delinquency ratio and credit risk assessment.
  - (d) liquidity and capital adequacy report.
  - (e) investment portfolio statement detailing all cooperative investments, including securities, deposits, and real estate.
- (1B) In respect to member produce cooperatives, the Cooperative shall in addition to the books under subsection (1) include—
  - (a) production and inventory report on products and inputs.
  - (b) status of equipment and machinery, including operational efficiency.
  - (c) status of storage facilities and logistics infrastructure.
  - (d) list of cooperative-owned agricultural land and its utilisation status.
- (1C) In respect to Transport Cooperatives (TransCoops), the Cooperative shall in addition to the books under subsection (1) include—
  - (a) list of fleet assets, including vehicles, maintenance schedules, and depreciation status.
  - (b) operational income and expenditure report, including fuel costs, repairs, and insurance expenses.
  - (c) loan and lease obligations for fleet expansion and renewal.
  - (d) compliance status with transport regulatory requirements.
- (1D) In respect to Housing Cooperatives, the Cooperative shall in addition to the books under subsection (1) include—
  - (a) property ownership report, including details of cooperative-owned land, buildings, and ongoing construction projects.
  - (b) membership subscription payments towards housing projects.
  - (c) loan obligations related to real estate development.

(d) occupancy and tenancy reports for rental cooperative properties.

(1E) In respect to Investment Cooperatives, the Cooperative shall in addition to the books under subsection (1) include—

- (a) breakdown of cooperative investments, including equity holdings in listed and unlisted companies; bonds, treasury bills, and other financial instruments, real estate assets and returns on investment;
- (b) valuation report on investment properties and other assets;
- (c) risk exposure analysis related to investments;

(c) by inserting the following subclause immediately after subclause (2)—

(2A) A board of directors that fails to comply with sub-section (1) shall be deemed to have committed an offence.

(2B) The Commissioner or the county commissioner for cooperatives as the case may be may impose a penalty on the board of directors, jointly and severally, as prescribed in the regulations, for each month the cooperative fails to file the required returns.

(d) in subclause (4) by deleting the words “approved by the Commissioner” appearing immediately after the words “list of auditors” and substituting therefor the words “proposed by the board of directors”;

(e) in subclause (5) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “appointed the Commissioner”;

(f) in subclause (6)(d) by inserting the words “chief executive officer” immediately after the words “authenticated by the chairperson”

(g) in subclause (7) (a) by deleting the words “approved by the Commissioner” appearing immediately after the words “accounts have been” and substituting therefor the words “certified by the National Audit Director of Cooperatives or the County Audit Director of Cooperatives as the case may be and approved by the Commissioner or county commissioner for cooperatives, as the case may be, to be”

(h) by inserting new sub-clauses immediately after subclause 8—

(8A) The Auditor shall, in the audit report recommend measures to be adopted by the cooperative to improve performance.

(8B) The Auditor shall, as part of the audit report submit a risk report.

(i) in subclause (11) by deleting the words “at such time and in such form as may be prescribed, file with the Commissioner” appearing immediately after the words “Cooperative shall” and substituting therefor the words “within ten days after the general meeting under subclause (8) and in such form as may be prescribed, file with the National Audit Director of Cooperatives or the County Audit Director of Cooperatives as the case may be”

(j) by inserting the following new subclause immediately after subclause (11)—

(11A) The National Audit Director of Cooperatives or the County Audit Director of Cooperatives, as the case may be, shall authenticate the documents submitted under subsection (11) and submit them to the Commissioner or county commissioner for cooperative, as the case may be, for registration within a period of one month after receipt of the documents.

(k) in subclause (12) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “unless the Commissioner”

(l) by inserting the following new paragraphs after subclause (12)—

(12A) The Commissioner or the county commissioner for cooperatives as the case may be, may in addition to the power under subsection (12), have the power to—

(a) dissolve the board of directors and appoint an interim board, which shall serve for three months or until a general meeting is convened to elect a new board whichever is earlier;

(b) direct the freezing of capital expenditure until compliance with the audit requirements has been met;

(c) place the cooperative under enhanced supervisory and regulatory oversight, until the cooperative complies with the audit requirements;

(d) institute recovery measures against members of the board of directors who were in office at the time of non-compliance, where such non-compliance resulted in financial loss, fraud, misappropriation, or misuse of cooperative funds.

(12B) All members of the Board of Directors of a cooperative that fail to cause an audit of its financial statements within the prescribed period commit an offence and shall be liable upon conviction to imprisonment for three years or a fine not exceeding five hundred thousand or both.

(12C) An auditor who falsifies the audited financial statements under subclause (8) shall commit an offence and shall be liable upon conviction to imprisonment for three years or a fine not exceeding five hundred thousand or both.

(m) in subclause (13) by deleting the words “Director for Cooperatives shall ensure that all primary and secondary cooperatives” and substituting therefor “Commissioner for Cooperatives shall ensure that all intracounty primary and intracounty secondary cooperatives”

(n) in subclause (15) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “The Commissioner”

## **CLAUSE 55**

**THAT**, Clause 55 (1) of the Bill be amended by deleting the words “or county director of cooperatives” appearing immediately after the words “required by the Commissioner” and substituting therefor the words “county commissioner for cooperatives, National Audit Director of Cooperatives of County Audit Director of cooperatives”.

## **CLAUSE 56**

**THAT**, Clause 56 of the Bill be amended –

- (a) in subclause (3) by deleting the words “director of cooperatives” appearing immediately after the words “commissioner or county” and substituting therefor the words “commissioner for cooperatives as the case may be”.
- (b) by inserting the following new subclause immediately after subclause (5)—
  - (5A) The board of directors shall ensure that the notice issued under subsection (5) shall be shared to members both through their physical addresses and through the official virtual platforms of the respective cooperative.
- (c) in subclause (6) –
  - (i) by inserting the following new paragraph immediately after paragraph (d)—
    - (da) determine the percentage of the surplus that is to be deposited in the reserve fund of the cooperative;
  - (ii) by inserting the words “consider any reports on debt to equity ratio of the cooperative and” immediately before the words “determine where necessary” appearing in paragraph (f);

## **CLAUSE 57**

**THAT**, clause 57 of the Bill be amended—

- (a) in subclause (2) –
  - (i) by deleting the words “director of cooperatives” and substituting therefor the words “commissioner for cooperatives as the case may be”, immediately after the words “Commissioner or county”
  - (ii) by inserting the following subclause immediately after subclause (2)—
    - (2A) The members demanding the special meeting shall ensure that the notice issued to other members in subsection (2) shall be shared to members both through their physical addresses and through the official virtual platforms of the respective cooperative.
- (b) by deleting subclause (3) and substituting therefor the following new subclause—
  - (3) The Commissioner or county commissioner for cooperatives, as the case may be, may convene a special general meeting of the respective cooperative at which the Commissioner or county commissioner for cooperatives may direct the matters to be discussed at the meeting.
- (c) by deleting subclause (4).

## **CLAUSE 58**

**THAT**, Clause 58 of the Bill be amended by deleting subclause (2) and substituting therefor the following subclause—

- (2) Despite the generality of subsection (1), the Commissioner or the County Commissioner for Cooperatives may preside at any meeting of a Cooperative convened pursuant to a directive of the Commissioner or the County Commissioner for Cooperatives.

**CLAUSE 59**

**THAT**, Clause 59 of the Bill be amended—

- (a) by deleting subclause (1) and substituting therefor the following subclause—
  - (1) A Cooperative shall hold its general meetings physically, virtually, or in a hybrid of virtual and physical meeting subject to compliance with such requirements as may be prescribed in the Regulations or by any other written law.
- (b) by deleting subclause (2).

**CLAUSE 60**

**THAT**, Clause 60(2) of the Bill be amended—

- (a) by deleting the word “physical” appearing immediately after the words “exclusively discussed at a” in the introductory clause;
- (b) by inserting the following new paragraphs immediately after paragraph (d)—
  - (da) borrowing by the cooperative;
  - (db) investment in non-core activities by the cooperative;

**CLAUSE 61**

**THAT**, Clause 61 of the Bill be amended—

- (a) by inserting the following new subclause immediately after subclause (1)—
  - (1A) Despite subsection (1), the Commissioner, may in the case of an Apex Cooperative approve the increased membership of the Board of Directors up to a maximum of fifteen members based on the different sectors represented in the Apex cooperative.
  - (1B) The following cooperatives shall be represented in the membership of the Board of Directors in an Apex Cooperative—
    - (i) producer cooperatives;
    - (ii) housing cooperatives;
    - (iii) savings and credit cooperatives;
    - (iv) savings and investment cooperatives;
    - (v) transport cooperatives;
    - (vi) worker cooperatives; and
    - (vii) consumer cooperatives.
- (b) in subclause (2) by deleting the words “for one term of three years” appearing immediately after the words “eligible for re-election and shall be eligible for re-election for one term of three years” and substituting therefor the words “by rotation provided the directors retiring by rotation and eligible for reelection shall only constitute one third of the directors who are longest serving in office since the last election”.

**CLAUSE 63**

**THAT**, Clause 63 (1) of the Bill be amended —

- (a) by deleting paragraph (b) and substituting therefor the following new paragraph—
  - (b) does not have a minimum of a post- secondary level of education certificate in cooperative management and practice from a university recognised in Kenya, unless exempted by the Cabinet Secretary or by the County Executive Committee member as the case may be in accordance with the regulations:  
Provided that this subparagraph shall not apply to Cooperatives in respect of which the Sacco Societies Act apply;
- (b) by deleting paragraph (h) and substituting therefor the following new paragraph—
  - (h) has been removed by the Commissioner or County commissioner for cooperatives as the case may be, after being adversely mentioned in an inquiry report or any inspection report for mismanagement or corrupt practices;
- (c) by deleting the word “charged” appearing in paragraph (i) immediately after the words “has been” and substituting therefor the word “convicted”.
- (d) by deleting the word “three” appearing immediately after the words “a term exceeding” and substituting therefor the word “six”;
- (e) by inserting the words “or any other written law” immediately after the words “Regulations made thereunder” appearing paragraph (k);
- (f) by inserting the following new paragraphs immediately after paragraph (n)—
  - (na) has been convicted of an offence financial misconduct;
  - (nb) has been found guilty of professional or ethical misconduct;
  - (nc) has been found liable for mismanagement or gross misconduct;
  - (nd) lacks fiduciary indemnity cover or bond;
  - (ne) failed the prescribed professional and moral suitability test;or

**CLAUSE 64**

**THAT**, Clause 64 of the Bill be amended —

- (a) in subclause (1) by inserting the words “crisis management plan, development and implementation of the data protection policy, policy for protection and reward of whistle blowers, annual member surveys” immediately after the words “internal controls”.
- (b) in subclause (2) (a) by deleting the word “appoint” appearing immediately after the word “shall” and substituting therefor the words “competitively recruit”.
- (c) in subclause (5) (b) by deleting the word “by-laws” appearing immediately after the words “prescribed in the” and substituting therefor the words “board charter”;

**CLAUSE 65**

**THAT**, Clause 65 (4) of the Bill be amended —

- (a) by deleting paragraph (a) and substituting therefor the following new paragraph –
  - (a) County Commissioner for Cooperatives in case of intercounty primary and intracounty secondary Cooperatives;
- (b) by inserting the words “intercounty primary cooperative, intercounty secondary cooperative,” immediately after the words “in the case of” appearing in paragraph (b).

**CLAUSE 66**

**THAT**, Clause 66 of the Bill be amended –

- (a) by inserting the following new subclauses immediately after subclause (2)—
  - (2A) The Board of Directors shall cause to be advertised in one newspaper of nationwide circulation, the website and social media platforms of the cooperative, the vacancy for the persons in subclause (3) (c).
  - (2B) A person shall not be qualified for appointment as a member of the nomination committee if the person—
    - (i) is a member of the Cooperative;
    - (ii) has been a member of the supervisory board or the nomination committee or other management offices of the Cooperative;
    - (iii) is an undischarged bankrupt;
    - (iv) is of unsound mind;
    - (v) has been removed by the Commissioner or County commissioner for cooperatives as the case may be, after being adversely mentioned in an inquiry report or any inspection report for mismanagement or corrupt practices;
    - (vi) has been convicted in a court of law with an offence relating to a breach of fiduciary duty;
    - (vii) has been convicted of any offence involving dishonesty or an offence under any other written law or has been sentenced to imprisonment for a term exceeding six months;
    - (viii) has been convicted of an offence under this Act or Regulations made thereunder.
- (b) by deleting subclause (3) (a) and substituting therefor the following new paragraph—
  - (a) The Commissioner or their representative or the county commissioner for Cooperatives in whose jurisdiction the Cooperative is situated, shall be the chairperson;

**CLAUSE 67**

**THAT**, Clause 67 of the Bill be amended—

- (a) in subclause (7) (c) by inserting the words “county commissioner for cooperatives, as the case may be” immediately after the words “by the Commissioner”
- (b) by deleting subclause (9) and substituting therefor the following new subclause —
  - (9) If, the Commissioner or the county commissioner for cooperatives as the case may be, is satisfied that the secondary resolutions of each of the Cooperatives amalgamating comply with the provision of this section, they may register the amalgamated Cooperative and its by-laws and thereupon—
    - (a) each of the amalgamating Cooperative shall stand dissolved and its registration cancelled except for amalgamation by absorption;
    - (b) the registration of the amalgamated Cooperative shall be a sufficient conveyance to vest the assets and liabilities of the amalgamating Cooperatives in the amalgamated Cooperative;
    - (c) the remaining members of the amalgamating Cooperatives shall become members of the amalgamated Cooperative and will be subjected to its by-laws; and
    - (d) any shareholders of the amalgamating Cooperatives or any other persons who have claims against the amalgamating Cooperatives and whose claims were not satisfied in accordance with the secondary resolution, may pursue such claims against the amalgamated Cooperative.
  - (c) in subclause (10) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “the Commissioner”.

**CLAUSE 68**

**THAT**, Clause 68 of the Bill be amended—

- (a) in subclause (8) (c) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “the Commissioner”
- (b) by deleting subclause (9) and substituting therefor the following new subclause —
  - (9) The Cooperative may, by further resolution passed by a two-thirds majority of the members present and voting, confirm the preliminary resolution, with or without changes which in the opinion of the Commissioner or county commissioner for cooperatives, as the case may be, are not substantial, and their decision as to whether any changes are or are not substantial shall be final.
  - (c) by deleting the introductory section of subclause (10) and substituting therefore the following new subclause —
    - (10) If the Commissioner or county commissioner for cooperatives, as the case may be, is satisfied within such time as they consider reasonable that the provisions of the secondary resolution and the provisions of this section have been complied with, they may, register the Cooperatives into which the existing Cooperative has been divided and the by-laws of such Cooperative and thereupon.

(d) in subclause (11) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “the Commissioner”.

## **CLAUSE 69**

**THAT**, Clause 69 of the Bill be amended—

(a) by deleting subclause (1) and substituting therefor the following new subclauses—

(1) A Cooperative which has as one of its objects the disposal of any member’s produce may enter into a contract with its members, either in its by-laws or by a separate document binding a member to dispose of all their produce, or such amounts or descriptions of the same as may be stated therein, to or through the Cooperative.

(1A) The contract under subsection (1) may –

- (a) bind the member to produce the quantities of the member’s produce therein specified, or
- (b) provide for payment of a specific sum per unit of weight or other measure as liquidated damages for any breach of the contract.

(1B) Any sum payable under subsection (1A) (b) shall be a debt due to the Cooperative and shall be a charge upon the immovable property of the member subject to registration of the charge under the relevant law.

(b) by inserting the following paragraph immediately after paragraph (4)—

(5) It shall be the duty of every person applying for membership of a registered Cooperative to disclose to the Cooperative particulars of all such contracts as are mentioned in this section.

## **CLAUSE 70**

**THAT**, Clause 70 of the Bill be amended—

(a) in subclause (1) by deleting the words “but no such fine shall be imposed upon any member until written notice of intention to impose the fine and the reason therefore has been served on the member and the member has had an opportunity of showing cause why the fine should not be imposed and, if the member so desires, of being heard with or without witnesses.” appearing immediately after the words “its by-laws,”

(b) by inserting the following new subclause immediately after subclause (1)—

(1A) A fine shall not be imposed upon any member until written notice of intention to impose the fine and the reason therefore has been served on the member and the member has had an opportunity of showing cause why the fine should not be imposed and, if the member so desires, of being heard with or without witnesses.

(c) in subclause (2) by deleting the words “Any such fine” appearing at the beginning of the clause and substituting therefor “A fine under this section”

(d) in subclause (4) by deleting the words “subsection (5)” appearing immediately after the words “in accordance with” and substituting therefor “section 69 (5)”

(e) by deleting subclause (5).

**CLAUSE 73**

**THAT**, clause 73 of the Bill be amended—

(a) by inserting the following new subclause immediately after subclause (1)—

(1A) A Commissioner or a county commissioner for cooperatives as the case may be, shall issue written notice to an employer who fails to remit the sum owing to a cooperative under subsection (1) within seven days of receipt of a notification by a cooperative.

(b) in subclause (2) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the word “Commissioner”.

(c) by deleting subclause (3).

(d) by deleting subclause (4).

(e) by deleting subclause (5).

(f) by deleting subclause (6) and substituting therefor the following new subclause—

(6) The Commissioner or county commissioner for cooperatives as the case may be, shall, by written notice, appoint a person or institution to be an agent of the Cooperative for the purposes of collection and recovery of a debt owed to the Cooperative by an employer that has not complied with the notice issued under subsection (2).

(g) in subclause (8) by deleting the phrase “subsection (3)” appearing immediately after the words “under subsection” and substituting therefor the phrase “subsection (2)”.

(h) by deleting subclause (8) and substituting therefor the following new subclause—

(8) Where an agent claims to be unable to comply with subsection (7) by reason of lack of monies held by or due from the agent, the agent shall give a written notification to the Commissioner or county commissioner for cooperatives as the case may be, stating the reasons for the agent’s inability and they may—

(a) accept the notification and cancel or amend the notice accordingly;  
or

(b) if not satisfied with the reasons, reject the notification in writing.

(i) in subclause (9) by deleting the words “Where an agent fails to notify the Commissioner or the notification is rejected,” appearing at the beginning of the subclause and substituting therefor the words “Where the agent rejects the notice under subsection (6) or fails to notify the Commissioner or county commissioner for cooperatives, as the case may be, under subsection (8)”;

(j) by deleting subclause (12) and substituting therefor the following new subclause—

(12) Failure to comply with this section shall constitute an offence by the employer despite the employer facing prosecution under any other written law.

**CLAUSE 75**

**THAT**, Clause 75 of the Bill be amended in subclause (5) by inserting the words “or the county commissioner for cooperatives, as the case may be,” immediately after the words “the Commissioner”

**CLAUSE 79**

**THAT**, Clause 79 of the Bill be amended by deleting the phrase “section 79” appearing immediately after the word “proved under section” and substituting therefor the phrase “section 78”.

**CLAUSE 81**

**THAT**, Clause 81 of the Bill be amended—

- (a) by re-numbering the existing provision as subclause (1)
- (b) by inserting the following new subclauses immediately after the re-numbered subclause (1)—
  - (2) An employee or a member of the board of directors of a cooperative shall not act as a guarantor of any person with respect to a loan or credit facility advanced to a person by that cooperative.
  - (3) Despite the provisions of subsection (1), a Cooperative may grant loans or credit facility to an employee or a member of its board of directors which amounts in the aggregate do not exceed ten percent of its gross loan portfolio.
  - (4) The conditions for the grant of a loan or credit facility to an employee or a member of the board of directors shall comply with all requirements under this Act with respect to grant of loans to other members of the cooperative and shall not be made on terms more favourable than those extended to members of the cooperative.
  - (5) An employee or a member of the board of directors who has applied for a loan or credit facility under subsection (3) shall not be present while their application is being considered.
  - (6) The Board of Directors of a Cooperative shall on or before the fifteenth of each month submit to the Commissioner or the county commissioner for cooperatives, as the case may be, the prescribed insider lending and loan performance report made by the cooperative.
  - (7) Where the Commissioner or county commissioner for cooperatives establishes that an employee of the cooperative failed to comply with the provisions of this section, the Commissioner or county commissioner for cooperatives, may direct that the employee repay the loan amount under this section to the cooperative together with interest at such rate as the Commissioner or county commissioner for cooperatives deems fit.

(8) In addition to the provision under subsection (7), the Commissioner or the county commissioner for cooperatives, may direct the removal of such employee from the service of the cooperative.

(9) This section shall apply despite the act or default by the employee constituting an offence under any other law for which the employee has been prosecuted or is likely to be prosecuted.

## **CLAUSE 82**

**THAT**, the Bill be amended by deleting clause 82 and substituting therefor the following new clause—

Restriction on  
borrowing.

**82.** (1) Subject to the approval of two thirds of its members at a general meeting, a Cooperative may receive loans of up to thirty percent of its equity from persons who are not members of the cooperative.

(2) The resolution of the Cooperative in subsection (1) shall be submitted to the Commissioner or the county commissioner for cooperatives, as the case may be.

(3) In this section a deposit of money under a hire-purchase agreement shall be deemed to be a loan.

## **CLAUSE 83**

**THAT**, clause 83 of the Bill be amended —

(a) in the introductory phrase by inserting the words “of two thirds of its members” immediately after the words “to the approval of”;

(b) by inserting the following new paragraph immediately after paragraph (e)—

(ea) in real estate, provided the Cooperative shall not invest in a real estate investment which is not for its own accommodation more than twenty-five percentum of its share capital or hold more than twenty-five percentum of equity in the real estate investment;

(c) by re-numbering the existing provision as subclause (1) and inserting the following new subclause immediately after the re-numbered sub clause (1)—

(2) The limitation on investment in real estate shall not apply to a housing cooperative.

## **CLAUSE 84**

**THAT**, the Bill be amended by deleting clause 84 and substituting therefor the following new clause—

Investment in  
non-core  
activities

**84.** (1) A Cooperative shall not invest more than twenty-five percentum of its funds or members' deposits in non-core activities;

(2) A Cooperative shall not invest in a real estate investment which is not for its own accommodation more than twenty-five percentum of its share or hold more than twenty-five percentum of equity in the real estate investment.

(3) The limitation on investment in real estate shall not apply to a housing cooperative.

## **CLAUSE 85**

**THAT**, clause 85 of the Bill be amended in subclause 1—

- (i) paragraph (a), by deleting the words “of members” appearing immediately after the words “a special resolution” and substituting therefor the words “is passed by two thirds of the members of the cooperative”
- (ii) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “by the Commissioner” appearing in paragraph (b)

## **CLAUSE 87**

**THAT**, clause 87 of the Bill be amended—

(a) by deleting subclause (2) and substituting therefor the following new subclause—

(2) The members of the cooperative shall upon recommendation by the board of directors, and upon consideration of the liabilities of the cooperative for that year, determine the percentage of the net surplus in each year to be deposited in to the reserve fund.

(a) by inserting the following new subclause immediately after subclause (2)-

(2A) Despite subsection (2), the sum of the reserve fund shall not exceed one point zero five times the liabilities of the Cooperative as at the time of the general meeting.

## **CLAUSE 91**

**THAT**, clause 91 of the Bill be amended—

(a) in subclause (1) by inserting the words—

(i) “or county commissioner for cooperatives, as the case may be” immediately after the words “with the Commissioner” appearing in the introductory phrase;

- (ii) “or county commissioner for cooperatives, as the case may be” immediately after the words “to the Commissioner” appearing in paragraph (b)
- (b) in subclause (2) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “to the Commissioner”

**CLAUSE 92**

**THAT**, Clause 92 of the Bill be amended –

- (a) in subclause (1) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “The Commissioner” appearing in the introductory phrase;
- (b) by inserting the following new subclause immediately after subclause (1)—
  - (1A) A county commissioner for cooperatives shall submit a copy of their respective register to the Commissioner every quarter.
- (c) in subclause (2) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “The Commissioner”
- (d) in subclause (4) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “The Commissioner”

**CLAUSE 93**

**THAT**, Clause 93 of the Bill be amended by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “The Commissioner”

**CLAUSE 94**

**THAT**, Clause 94 of the Bill be amended—

- (a) by deleting subclause (1) and substituting therefor the following new subclause—
  - (1) If any person obtains an order for the appointment of receiver or manager of the property of a Cooperative, or if the High Court appoints such a receiver or manager pursuant to a petition made by the Commissioner or county commissioner for cooperatives pursuant to the provisions of this Act, they shall, within seven days from the date of the order of the appointment under the said powers, give written notice of the fact to the Commissioner or county commissioner for cooperatives, as the case may be, and the Commissioner or county commissioner for cooperatives, shall enter the notice in the register of charges.
- (b) in subclause (2) by deleting the words “he shall, on so ceasing, give written notice of the fact to the Commissioner and the Commissioner” and substituting therefor the words “they shall, on so ceasing, give written notice of the fact to the Commissioner or county commissioner for cooperatives, as the case may be, and the High Court and the Commissioner or county commissioner for cooperatives”

**CLAUSE 98**

**THAT**, Clause 98 of the Bill be amended—

- (a) in the marginal note by inserting the following words “county commissioner for cooperatives” immediately after the word “Commissioner”
- (b) by deleting subclause (1) and substituting therefor the following new sub clause—

(1) The National Audit Director or the county audit director, as the case may be, may on their own accord, or on request of the Authority or on the application of a liquidator or of any creditor or not less than one-third of the members present and voting at a meeting of the Cooperative which has been duly convened, hold an inquiry or direct any person authorized by them in writing to hold an inquiry, into the by-laws, working and financial conditions of any Cooperative registered in Kenya.

- (c) in subclause (3) –
  - (i) by deleting the word “Commissioner” appearing in the introductory phrase and substituting therefor the words “National Audit Director or the county audit director, as the case may be”;
  - (ii) by deleting paragraph (c) and substituting therefor the following paragraph—
    - (c) provide a copy of the report to the Commissioner or the relevant county commissioner for cooperatives, as the case may be.
- (d) by deleting the introductory phrase in subclause (4) and substituting therefor the following new introductory phrase—

(4) Where the Commissioner or a county commissioner for cooperatives, as the case may be, is satisfied, after due inquiry, that the board of directors or the supervisory board of a Cooperative is not performing its duties properly, they, may—

- (e) by deleting subclause (6) and substituting therefor the following new subclause—
  - (6) Despite subsection (5), where an officer or member of a Cooperative fails to produce records as required by the National Audit Director or the county audit director, as the case may be, without any reasonable cause, the Commissioner or county commissioner for cooperatives, as the case may be, may suspend or remove such officer from the service of the respective Cooperative or such member from membership of the respective Cooperative.

**CLAUSE 99**

**THAT**, Clause 99 of the Bill be amended—

- (a) by deleting subclause (1) and substituting therefor the following new subclause—
  - (1) Where it is established in an inquiry held under section 98 that any person who has taken part in the organisation or management of a Cooperative, or any past or present officer or member of the Cooperative –

- (a) has misapplied, retained or become liable or accountable for any money or property of the Cooperative; or
- (b) has committed the offence of misfeasance or breach of trust in relation to the Cooperative, and is liable upon conviction to imprisonment for a term of five years or a fine not exceeding one million shillings or the amount of the value of the property of the offence, whichever is higher, or to both the fine and imprisonment;

the Commissioner or the county commissioner for cooperatives may, if he or she considers it appropriate, make an order requiring the person to repay or restore the money or property or any part thereof to the Cooperative together with interest at such rate as the Commissioner or the county commissioner for cooperatives thinks just or to contribute such sum to the assets of the Cooperative by way of compensation as they deem fit.

(b) by inserting the following new subclause immediately after subclause (1)—

(1A) An order under subsection (1) shall be made within twenty-one days from the day the inquiry ends.

## **CLAUSE 100**

**THAT**, clause 100 of the Bill be amended in subclause (1) by deleting the words “under section 100” appearing immediately after the words “of the Commissioner” and substituting therefor the words “or the county commissioner for cooperatives under section 99”.

## **CLAUSE 101**

**THAT**, clause 101 of the Bill be amended—

- (a) in subclause (1) by deleting the words “Subject to section 99,” appearing at the beginning of the subclause.
- (b) in subclause (2) by deleting the words “98, the Commissioner,” appearing immediately after the words “surcharge under section” and substituting therefor “99, the Commissioner or the county commissioner for cooperatives, as the case may be”.

## **CLAUSE 102**

**THAT**, clause 102 of the Bill be amended—

- (a) by deleting subclause (1) and substituting therefor the following new subclause—
  - (1) The Commissioner or the county commissioner for cooperatives, may, if they deem fit, on the application of a creditor of a Cooperative, inspect, or direct some persons authorized by the Commissioner or the county commissioner for cooperatives in writing to inspect, the books of the Cooperative, if—

- (a) the creditor satisfies the Commissioner or the county commissioner for cooperatives that the debt is a sum then due, and has demanded payment thereof and has not received satisfaction within a reasonable time; and
- (b) the applicant deposits with the Commissioner or county commissioner for cooperatives such sum as security for the expenses of the inspection as the Commissioner or the county commissioner for cooperatives may require.
- (b) in subclause (2) by deleting the word “director” appearing immediately after the words “or the county” and substituting therefor the word “commissioner”
- (c) in subclause (3)—
  - (i) in paragraph (b) by inserting the words “intercounty primary cooperatives, intercounty secondary cooperatives,” immediately after the words “with respect to”;
  - (ii) in paragraph (c) by deleting the words “director for cooperatives shall apply with respect to primary and secondary” appearing immediately after the words “powers of the” and substituting therefor the words “commissioner for cooperatives shall apply with respect to intracounty primary cooperatives and intracounty secondary”

**CLAUSE 103**

**THAT**, Clause 103 of the Bill is amended—

- (a) by deleting words “inquiry and” appearing in the marginal note;
- (b) by deleting subclause (1) and substituting therefor the following new subclause—
  - (1) Where an inspection is held or made under this Act, the Commissioner or the County Commissioner for Cooperatives as the case may be, may, by a certificate under their hand, make an order apportioning the expenses, or such part of the expenses as the Commissioner or the county commissioner for cooperatives considers proper, between the Cooperative, the members or creditor demanding the inquiry or inspection, and the officers or former officers of the Cooperative and the decision of the Commissioner or the county commissioner for cooperatives thereon shall be final.

**CLAUSE 104**

**THAT**, Clause 104 of the Bill be amended—

- (a) in subclause (1) by deleting the words “sections 98 and 102, the Commissioner or County Director” appearing immediately at the beginning of the subclause and substituting therefor the words “section 102, the Commissioner or County Commissioner”
- (b) by deleting subclause (2) and substituting therefor the following new subclause—
  - (2) The inspection reports prepared pursuant to subsection (1) shall be presented to—

- (a) a joint meeting of the board of directors and supervisory board of the Cooperative for deliberation and implementation; and
- (b) the general meeting of the cooperative.

**CLAUSE 105**

**THAT**, Clause 105 of the Bill be amended by—

- (a) deleting subclause (1) and substituting therefor the following new subclause—
  - (1) If the National Audit Director or the County Director of Audit as the case may be, after holding an inquiry under section 98 or receiving an application made by at least three fourths of the members of a Cooperative or receiving recommendations from the Authority are of the opinion that the Cooperative ought to be dissolved, the National Audit Director or the County Director of Audit as the case may be, may, recommend the dissolution of the Cooperative and subsequent cancellation of registration.
- (b) By inserting the following new subclauses immediately after subclause (1) —
  - (1A) Upon receipt of the Report of the National Audit Director or the County Director of Audit the Commissioner or the county commissioner for cooperatives as the case may be may—
    - (a) recommend a remedial action that may be undertaken by the cooperative within six months; or
    - (b) within one month, file a petition for liquidation of the cooperative with the High Court upon failure by the cooperative to fulfil the requirements prescribed under paragraph (a).
  - (1B) If the High Court resolves that the cooperative should be liquidated, the High Court shall appoint a liquidator from the pool of authorised liquidators.
  - (1C) Upon the resolution of the High Court to liquidate the cooperative, the appointed liquidator shall notify the Commissioner or county commissioner for cooperatives of their appointment and commence liquidation of the cooperative in accordance with section 108 and the First Schedule.
- (c) in subclause (2) by deleting the words “Cooperative Tribunal with further appeal to the High Court” appearing at the end of the subclause and substituting therefore the words “High Court with further appeal to the Court of Appeal”
- (d) in subclause (3) by deleting the words “Commissioner unless the High Court directs otherwise,” appearing immediately after the words “decision of the” and substituting therefor the word “High court”
- (e) in subclause (4) by deleting the words “Commissioner makes an order under subsection (1), he” appearing immediately after the words “Where the” and substituting therefor the words “High Court makes an order under subsection (1), the Commissioner or County Commissioner for Cooperatives as the case may be,”
- (f) in subclause (5) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “of the Commissioner”.

**CLAUSE 106**

**THAT**, Clause 106 of the Bill be amended in subclause (1) –

- (a) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “The Commissioner” in the introductory phrase;
- (b) by deleting the word “Director” appearing immediately after the words “or the County” in paragraph (b) and substituting therefor the word “commissioner”

**CLAUSE 109**

**THAT**, Clause 109 be amended in subclause (1) by deleting the word “may” appearing immediately after the words “the Commissioner” and substituting therefor the words “shall petition the High Court to”.

**CLAUSE 110**

**THAT**, the Bill be amended by deleting clause 110 and substituting therefor the following new clause—

Qualifications  
of a liquidator.

110. Subject to section 109, a person shall be qualified to serve as a liquidator if that person has—

- (a) atleast five years’ experience in cooperative management and practice; and
- (b) been prequalified by the Official Receiver as a liquidator for cooperatives.

**CLAUSE 111**

**THAT**, Clause 111 of the Bill be amended—

- (a) in paragraph (l) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “by the Commissioner”
- (b) in paragraph (n) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “of the Commissioner”
- (c) in paragraph (o) by deleting the word “Commissioner” appearing immediately after the words “apply to the” and substituting therefor the word “High Court”

**CLAUSE 112**

**THAT**, Clause 112 of the Bill be amended by inserting the words “or the county commissioner for cooperatives as the case may be” immediately after the words “by the Commissioner”.

**CLAUSE 113**

**THAT**, Clause 113 of the Bill be amended —

- (a) in subclause (1)—

- (i) by deleting the words “and to any limitations imposed by the Commissioner and the Commissioner” appearing immediately after the words “the Commissioner” in the introductory phrase and substituting therefor the words “or the county commissioner for cooperatives as the case may be and to any limitations imposed by the Commissioner or county commissioner for cooperatives, and the Commissioner or county commissioner for cooperatives”;
- (ii) by deleting paragraph (a);
- (iii) by deleting paragraph (b) and substituting therefor the following new paragraph-
  - (b) apply to the High Court for the replacement of a liquidator;
- (iv) by deleting paragraph (d);
- (v) by inserting the words “or the county commissioner for cooperatives” immediately after the words “the Commissioner” in paragraph (e);
- (vi) by deleting the words “grant a discharge to” appearing in paragraph (h) and substituting therefor the words “apply to the High Court for a discharge of”;
- (vii) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “as the Commissioner” appearing in paragraph (i).

(b) in subclause (2) by deleting the words “and shall be exercisable similar to an order made by the Commissioner under subsection (1)(a)” appearing at the end of the subclause.

### **CLAUSE 114**

**THAT**, clause 114 of the Bill be amended by inserting the words “county commissioner for cooperatives,” immediately after the words “of the Commissioner”

### **CLAUSE 116**

**THAT**, clause 116 of the Bill be amended—

- (a) in subclause (2) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “to the Commissioner”
- (b) in subclause (3) by deleting the words “the Commissioner shall take such action as the Commissioner considers” appearing immediately after the words “with subsection (2)” and substituting therefor the words “the Commissioner or county commissioner for cooperatives, as the case may be shall take such action as the Commissioner or county commissioner for cooperatives, consider”

### **CLAUSE 118**

**THAT**, clause 118 of the Bill be amended in subclause (2) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “person, the Commissioner”

## CLAUSE 121

**THAT**, Clause 121 of the Bill be amended—

(a) by deleting the introductory phrase in subclause (2) and substituting therefor the following introductory phrase—

(2) The Commissioner or county commissioner for cooperatives, as the case may be, may apply to the Tribunal for an order under subsection (3) if they believe that such a transaction-

(b) in subclause (3)—

- (i) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “by the Commissioner” appearing in the introductory phrase;
- (ii) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “to the Commissioner” appearing in paragraph (c);
- (iii) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “to the Commissioner” appearing in paragraph (d).

## **CLAUSE 123**

**THAT**, Clause 123 (2) of the Bill be amended by –

- (a) deleting paragraph (b) and substituting therefor the following new paragraph—
  - (b) a deputy chairperson;
- (b) by deleting the word “six” appearing immediately after the words “less than” in paragraph (c) and substituting therefor the word “seven”.

## CLAUSE 124

**THAT**, Clause 124 of the Bill be amended—

(a) by inserting the following new subclause immediately after subclause (1)—

(1A) The Chairperson of the Tribunal shall be an advocate of the High Court of Kenya of not less than seven years standing.

(b) in subclause (2) by deleting the words “appointed by the Judicial Service Commission from a list of persons nominated for such appointment by the Cabinet Secretary” appearing at the end of the subclause and substituting therefor the words “competitively recruited by the Judicial Service Commission.”

(c) in subclause (3)—

- (i) in paragraph (a) by inserting the words "finance or dispute resolution" immediately after the words "law or practice"
- (ii) in paragraph (b) by inserting the words "or relevant professional body" immediately after the words "cooperative professionals"

**CLAUSE 125**

**THAT**, Clause 125 of the Bill be amended in subclause (2)(a) by deleting the word “three” appearing immediately after the words “a term of” and substituting therefor the word “five”.

**CLAUSE 127**

**THAT**, Clause 127 of the Bill be amended by inserting the following new paragraphs immediately after paragraph (c)—

- (d) dies; or
- (e) resigns in writing to the Judicial Service Commission.

**CLAUSE 128**

**THAT**, Clause 128 of the Bill be amended—

- (a) in subclause (1) –
  - (i) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” in paragraph (a);
  - (ii) by inserting the words “or county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” in paragraph (b);
  - (iii) by deleting paragraph (c); and
  - (iv) by deleting paragraph (d).
- (b) in subclause (2) by—
  - (i) deleting the word “Director” appearing immediately after the words “Commissioner or county” in paragraph (c) and substituting therefor the word “Commissioner”;
  - (ii) deleting the word “Director” appearing immediately after the words “Commissioner or the county” in paragraph (e) and substituting therefor the word “Commissioner”
- (c) by inserting the following new subclause immediately after subclause (2)—
  - (3) The Tribunal shall determine a dispute referred to it under this section within six months of the date of filing of the dispute.

**CLAUSE 130**

**THAT**, Clause 130 of the Bill be amended in subclause (2) by deleting the word “Director” appearing immediately after the words “the Commissioner, County” and substituting therefor the word “Commissioner”

**CLAUSE 131**

**THAT**, Clause 131 of the Bill be amended by inserting the following new subclause immediately after subclause (2) –

- (2A) The Tribunal shall cause the orders and judgements issued under this section to be published on its website.

**CLAUSE 146**

**THAT**, Clause 146 of the Bill be amended in subclause (2) by deleting the word “Commissioner” appearing at the beginning of the clause and substituting therefor the words “Cabinet Secretary, in consultation with inter-governmental cooperatives relations technical forum”

**CLAUSE 148**

**THAT**, clause 148 of the Bill be amended –

(a) In clause (1) by deleting the introductory phrase and substituting therefor the following new introductory phrase—

(1) Subject to the provisions of this Act and any other written law, the intercounty primary, the intercounty secondary, the Apex Cooperative or the Cooperative federations may, with approval of the Commissioner, develop and implement –

(b) by inserting the following subclause immediately after subclause (1)—

(1A) Subject to the provisions of this Act and any other written law, the intracounty primary or the intracounty secondary, with approval of the respective county commissioner for cooperatives, may develop and implement –

- (a) a procedure and appropriate system or mechanism of exercising self-regulation over its members or affiliates;
- (b) a code of conduct for its members;
- (c) procedure for alternative dispute resolution in Cooperatives;
- (d) mechanism for sector shared common services; and
- (e) guidelines on provision of services through virtual platforms.

**CLAUSE 150**

**THAT**, clause 150 of the Bill be amended—

(a) in subclause (2) by deleting the word “Director” appearing immediately after the words “the Commissioner, county” in paragraph (c) and substituting therefor the word “Commissioner”

(b) in subclause (3) by deleting the word “Director” appearing immediately after the words “The Commissioner, county” in the introductory phrase and substituting therefor the word “Commissioner”

(c) in subclause (4) by deleting the words “the Authority as the case may be, the Apex Cooperative or a Cooperative federation or a secondary Cooperative” appearing immediately after the words “by the Commissioner” and substituting therefor the words “the county commissioner for cooperatives or the Authority as the case may be, the primary, the secondary, the Cooperative federation or the Apex cooperative”

**CLAUSE 152**

**THAT**, Clause 152 of the Bill be amended—

(a) in subclause (3) by deleting the words “and shall, if the offence is the contravention of subsection (1) of this section, be ordered to repay the amount of the remuneration, salary, commission or other payment received from the Cooperative in addition to or in lieu of any other punishment, and default in such payment shall be dealt with in the same manner as default in paying a fine imposed by a Tribunal” appearing immediately after the words “and such imprisonment”;

(b) by inserting the following new subclause immediately after subclause (3)—

(3A) If the offence in subsection (3) is in contravention of subsection (1), the person shall be ordered to repay the amount of the remuneration, salary, commission or other payment received from the Cooperative in addition to or in lieu of any other punishment, and default in such payment shall be dealt with in the same manner as default in paying a fine imposed by a Tribunal.

**CLAUSE 153**

**THAT**, the Bill be amended by deleting clause 153 and substituting therefor the following new clause—

Establishment of  
the National Co-  
operative  
Development  
Fund.

153. (1) There is established the National Co-operative Development Fund.

(2) The National Co-operative Development Fund shall consist of –

- (a) sum of money received from the levy paid by intercounty primary cooperatives, intercounty secondary cooperatives, the federative cooperatives and the Apex cooperative in the sums and rate as the Cabinet Secretary may prescribe; and
- (b) such gifts, donations or grants as may be donated to the Fund.

**CLAUSE 154**

**THAT**, Clause 154 (2) of the Bill be amended—

(a) by inserting the following paragraph immediately after paragraph (a)—

(aA) subject to consultations with the council of county governors prescribe the certificate of registration to be issued by the Commissioner or the county commissioner for cooperatives;

(b) by deleting paragraph (g);

(c) by inserting the following paragraph immediately after paragraph (h)—

- (ha) provide for the guidelines for the implementation of electronic voting in both annual general meetings and special general meetings of cooperatives.
- (d) in paragraph (m) by inserting the words “intercountry primary, intercounty secondary” immediately after the words “compliance certificate to”
- (e) in paragraph (n) by deleting the words “primary and secondary cooperatives by the county director” appearing immediately after the words “compliance certificate to” and substituting therefor the words “intracounty primary cooperatives, and intracounty secondary cooperatives by the county commissioner”
- (f) in paragraph (q) by deleting the word “director” appearing immediately after the words “Commissioner and county” and substituting therefor the word “commissioner”
- (g) in paragraph (v) by deleting the words “Executive Committee Members, with a copy to” appearing immediately after the words “Cooperative to the County” and substituting therefor the words “Director of county cooperatives or”
- (h) in paragraph (w) by inserting the words “or county commissioner for cooperatives, as the case may be” immediately after the words “by the Commissioner”;
- (i) by inserting the following new paragraph immediately after paragraph (l)—
  - (lla)gazette the standard certificate and a common seal for the Commissioner or county commissioner for cooperatives as the case may be”;

## **CLAUSE 156**

**THAT**, clause 156 of the Bill be amended in subclause (2) by deleting the words “Director for Cooperatives as to the exercise of the powers and duties conferred upon the County Director” appearing immediately after the words “direct the county” and substituting therefor the words “commissioner for Cooperatives as to the exercise of the powers and duties conferred upon the county commissioner”

## **CLAUSE 157**

**THAT**, clause 157 of the Bill be amended—

- (a) in subclause (1)—
  - (i) by inserting the words “or county commissioner for cooperatives, as the case may be,” immediately after the words “Act the Commissioner” in the introductory phrase;
  - (ii) by deleting the words “the Commissioner” appearing immediately after the words “to send to” in paragraph (b) and substituting therefor the word “them”;

(b) in subclause (2) by deleting the words “may in writing delegate any of his powers conferred upon him to an” appearing immediately after the words “The Commissioner” and substituting therefor the words “or county commissioner for cooperatives as the case may be, may delegate in writing any of the powers conferred upon them to a relevant”;

**CLAUSE 158**

**THAT**, the Bill be amended by deleting Clause 158.

**CLAUSE 159**

**THAT**, Clause 159 of the Bill be amended in subclause (1) (c) by deleting the words “Director for Cooperatives, or any person duly authorized in that behalf, by the Commissioner or the County Director” appearing immediately after the words “Commissioner or the County” and substituting therefor the words “commissioner for Cooperatives, or any person duly authorized by the Commissioner or the County commissioner”

**CLAUSE 162**

**THAT**, Clause 162 of the Bill be amended in subclause (4) by deleting the word “director” appearing immediately after the words “or the county” and substituting therefor the word “commissioner”.

**CLAUSE 163**

**THAT**, Clause 163 of the Bill be amended by deleting the word “a” appearing immediately after the words “whichever is earlier” in paragraph (b) and substituting therefor the word “and”;

**CLAUSE 164**

**THAT**, Clause 164 be amended –

- (a) in paragraph (a) by inserting the words “provided they meet the qualifications for appointment under this Act” immediately after the words “purposes of this Act”;
- (b) by deleting paragraph (b) and substituting therefor the following new paragraph –
- (c) the person appointed by a County Public Service Board to serve within a county as the County Director for Cooperatives or as the technical head of Cooperative affairs within the county or by any other name called, shall be deemed to be the county commissioner for cooperatives for purposes of this Act.
- (d) by inserting the following new paragraph immediately after paragraph (b) –
  - (c) the technical officers appointed to serve in the office of the Commissioner for Cooperative Development and County Director for cooperatives or the office of the technical head of cooperative affairs within the county or by any other name called shall be deemed to be technical officers in the office or the Commissioner or the County Commissioner for cooperatives for purposes of this Act and will be required to comply with the necessary academic qualification within three years.

**CLAUSE 165**

**THAT**, Clause 165 be amended by deleting the words “primary and secondary” immediately after the words “in respect of” and substituting therefor the words “intercounty primary and intercounty secondary”

**FIRST SCHEDULE**

**THAT**, the First Schedule of the Bill be amended—

- (a) in paragraph 3 by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner”
- (b) in paragraph 6 by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner”
- (c) in paragraph 7 (6) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner”
- (d) in paragraph 8 (1) by deleting the words “be punished accordingly (in addition to any other punishment to which the person may be subject)” immediately after the words “is liable to” and substituting therefor the words “a fine not exceeding two
- (e) hundred thousand shillings or to imprisonment in civil jail for a term not exceeding six months, or to both.”
- (f) in paragraph 9 (1) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner”
- (g) in paragraph 11—
  - (i) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in subparagraph (1)
  - (ii) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in subparagraph (2)
- (h) in paragraph 12—
  - (i) by deleting the words inserting the words “This paragraph does not limit the effect of paragraph 4” immediately after the words “surrender or payment” appearing in subparagraph (5)
  - (ii) by deleting subparagraph (6)
- (i) in paragraph 26 (1) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner”
- (j) in paragraph 29 (1) (b) by deleting the words “of any” appearing immediately after the words “before any”

**THIRD SCHEDULE**

**THAT**, the Third Schedule of the Bill be amended—

- (a) in paragraph 8 (2) “(directly or indirectly) in a business of the Cooperative with the knowledge that it was being carried on in the manner referred to in subparagraph (1)(a), it may order those persons (or any of them)” and substituting therefor the words “directly or indirectly in a business of the Cooperative with the knowledge that it was being carried on in the manner referred to in subparagraph (1)(a), it may order those persons either jointly or severally”;
- (b) in paragraph 13—
  - (i) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in subparagraph (2);
  - (ii) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in subparagraph (3);
  - (iii) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in the introductory clause of subparagraph (4);
  - (iv) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in subparagraph (4)(b); and
  - (v) by inserting the words “county commissioner for cooperatives as the case may be” immediately after the words “the Commissioner” appearing in subparagraph (5).

## CLAUSE 2

**THAT**, Clause 2 of the Bill be amended—

- (a) in the definition of the word “agricultural produce” by deleting the word “agricultural” appearing at the beginning of the definition and substituting therefor the word “members”;
- (b) by deleting the definition of the word “annual delegates meeting”;
- (c) in the definition of the word “Commissioner” by deleting the phrase “section 5” appearing immediately after the words “under” and substituting therefor the phrase “section 8”
- (d) by deleting the definition of the word “County Director for Cooperatives” and substituting therefor the following new definition—  
“County Commissioner for Cooperatives” means the County Commissioner for Cooperatives appointed under section 11;
- (e) by deleting the definition of the word “primary Cooperative”;
- (f) by deleting the definition of the word “secondary Cooperative”;
- (g) by deleting the definition of the word “special delegate meeting”;
- (h) by inserting the following new definitions in their proper alphabetical sequence—  
“diaspora-based member” means a member who is a Kenyan citizen but is not resident in Kenya;

“intracounty primary cooperative” means a cooperative formed by individual persons and located in one county for purposes of promoting members’ common socio-economic needs and aspirations;

“intercounty primary cooperative” means a primary cooperative formed for the purposes of promoting members’ common socio-economic needs and aspirations which —

- (a) was initially registered as an intracounty primary cooperative; and
- (b) has additional membership of at least five hundred individual persons per county from more than two counties that are not the original county of registration of the intracounty primary cooperative;

“intracounty secondary cooperative” means a cooperative whose membership is of five or more intracounty primary cooperatives;

“intercounty secondary cooperative” means a cooperative whose membership is of five or more intercounty primary cooperatives;

“levy” means the payment made by cooperatives under section 153;

“reserve fund” means assets set aside from net surplus of a cooperative for investment in fixed assets and liquid assets, shares, supporting working capital and settlement of liabilities;

“subsidiary” means any company that is wholly or partially owned by a cooperative;

## **LONG TITLE**

**THAT**, the Bill be amended by deleting the long title and substituting therefor the following new long title—

**AN ACT** of Parliament to provide for the registration, management, promotion and regulation of Cooperatives; and for connected purposes.

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The House resolved on Wednesday, February 11, 2026 as follows-

Limitation of Debate on Motions

**II.** **THAT**, pursuant to the provisions of Standing Order 97(1), this House **orders** that each speech in a debate on any **Motion, including a Special motion** be limited in the following manner: A maximum of three hours with not more than twenty (20) minutes for the Mover and ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each, and that ten (10) minutes before the expiry of the time, the Mover shall be called upon to reply; and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Bills sponsored by Parties or Committees

**III.** **THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Other Committee Reports

**IV.** **THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Consideration of Senate Amendments to Bills originating in the National Assembly

**V.** **THAT**, pursuant to the provisions of Standing Order 97(1), this House **orders** that each speech in the **general debate contemplated under Standing Order 146 (Consideration of Senate amendments to Bills originating in the National Assembly)** be limited as follows:- a maximum of one hour and thirty minutes, with not more than fifteen minutes (15) for the Mover in moving, fifteen minutes (15) for the Chairperson of the relevant

Departmental Committee, and five (5) minutes for any other Member speaking, including the Leader of the Majority Party and the Leader of the Minority Party (if the Bill is not party-sponsored), and that five (5) minutes before the expiry of the time, the Mover shall be called upon to reply; and further that priority in speaking shall be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

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# **NOTICE PAPER I**

**Tentative business for**

**Wednesday (Morning), February 18, 2026**

*(Published pursuant to Standing Order 38(1))*

It is notified that the following business is *tentatively* scheduled to appear in the Order Paper for Wednesday (Morning), February 18, 2026 –

**A. THE SEXUAL OFFENCES (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 78 OF 2023)**

(The Hon. Dorice Donya, M.P.)

Second Reading

*(Resumption of debate interrupted on Wednesday, February 11, 2026 - Morning Sitting)*

*(Balance of time - 1 hour 53 minutes)*

**B. THE PENAL CODE (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2024)**

(The Hon. Anthony Oluoch, M.P.)

Second Reading

**C. THE TEACHERS SERVICE COMMISSION (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2024)**

(The Hon. Abdul Haro, M.P.)

Second Reading

**D. THE PREVENTION OF LIVESTOCK AND PRODUCE THEFT BILL (SENATE BILL NO. 12 OF 2023)**

(The Hon. Rahim Dawood, M.P. – *Co-Sponsor*)

Second Reading

# **NOTICE PAPER II**

**Tentative business for**

## **Wednesday (Afternoon), February 18, 2026**

*(Published pursuant to Standing Order 38(1))*

It is notified that the following business is tentatively scheduled to appear in the Order Paper for Wednesday (Afternoon), February 18, 2026 –

### **A. COMMITTEE OF THE WHOLE HOUSE**

The Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025)  
(The Leader of the Majority Party)

*(If not concluded on Tuesday, February 17, 2026)*

### **B. THE ENERGY (AMENDMENT) BILL (SENATE BILL NO. 42 OF 2023)**

(The Chairperson, Departmental Committee on Energy)

Second Reading

*(If not concluded on Tuesday, February 17, 2026)*

### **C. MOTION –**

#### **CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI**

(The Chairperson, Committee on Public Petitions)

*(If not concluded on Tuesday, February 17, 2026)*

### **D. THE FIRE AND RESCUE SERVICES PROFESSIONALS BILL (SENATE BILL NO. 55 OF 2023)**

(The Chairperson, Departmental Committee on Regional Development)

Second Reading

*(If not concluded on Tuesday, February 17, 2026)*

### **E. MOTION –**

#### **CONSIDERATION OF A PETITION REGARDING REGULATION OF TIKTOK IN KENYA**

(The Chairperson, Committee on Public Petitions)

*(If not concluded on Tuesday, February 17, 2026)*

### **F. MOTION –**

#### **CONSIDERATION OF SENATE AMENDMENTS TO THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILL NO. 7 OF 2024)**

(The Leader of the Majority Party)

*(If not concluded on Tuesday, February 17, 2026)*

**G. MOTION –**

**CONSIDERATION OF SENATE AMENDMENTS TO THE  
TECHNOPOLIS BILL (NATIONAL ASSEMBLY BILL NO.  
6 OF 2024)**

(The Leader of the Majority Party)

**H. COMMITTEE OF THE WHOLE HOUSE**

(i) Consideration of Senate Amendments to the Cooperatives Bill (National Assembly Bill No. 7 of 2024)  
(The Leader of the Majority Party)

*(Subject to Order F)*  
*(If not concluded on Tuesday, February 17, 2026)*

(ii) Consideration of Senate Amendments to the Technopolis Bill (National Assembly Bill No. 7 of 2024)  
(The Leader of the Majority Party)

*(Subject to Order G)*

**I. MOTION –**

**REPORT OF THE DELEGATION TO THE 150<sup>TH</sup>  
ASSEMBLY OF THE INTER-PARLIAMENTARY UNION**

(Member of the Delegation)

*(Subject to issuance of Notice of Motion)*

**J. MOTION –**

**REPORT ON THE AUDITED ACCOUNTS FOR THE  
JUDICIARY MORTGAGE SCHEME FUND FOR THE  
FINANCIAL YEARS 2011/2012 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

*(Subject to issuance of Notice of Motion)*

**K. MOTION –**

**FOURTH REPORT ON THE STATUS OF  
IMPLEMENTATION OF THE CONSTITUTION**

(The Chairperson, Constitutional Implementation Oversight Committee)

*(Subject to issuance of Notice of Motion)*

**L. MOTION –**

**CONSIDERATION OF SESSIONAL PAPER NO. 3 OF 2025  
ON PARTIAL DIVESTITURE IN SAFARICOM PLC BY  
THE GOVERNMENT OF KENYA**

(The Chairperson, Departmental Committee on Finance and National Planning)

*(Subject to Tabling of Committee Report and Notice of Motion)*

## **APPENDIX**

# **NOTICE OF PETITIONS, QUESTIONS & STATEMENTS**

## **ORDER NO. 7 - STATEMENTS**

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statement will be **requested**—

<b>No.</b>	<b>Subject</b>	<b>Member</b>	<b>Relevant Committee</b>
1.	Issuance of work permits to foreign nationals	<i>Hon. Joshua Kandie, MP (Baringo Central)</i>	Administration and Internal Security