



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, NOVEMBER 19, 2025 (AFTERNOON SITTING)

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40 (1);

And there being a Quorum at the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **PAPERS**

The following papers were laid on the Table of the Senate:-

- i.) Report of the Auditor General on financial statements of Busia Municipality for the year ended 30th June, 2020.
- ii.) Report of the Auditor General on financial statements of Busia Municipality for the year ended 30th June, 2021.
- iii.) Report of the Auditor General on financial statements of Busia Municipality for the year ended 30th June, 2022.
- iv.) Report of the Auditor General on financial statements of Busia Municipality for the year ended 30th June, 2023.
- v.) Report of the Auditor General on financial statements of Busia Municipality for the year ended 30th June, 2024.

- vi.) Report of the Auditor General on financial statements of Malaba Municipality – County Government of Busia for the year ended 30th June, 2024.
- vii.) Report of the Auditor General on financial statements of Malaba Municipality – County Government of Busia for the year ended 30th June, 2025.
- viii.) Report of the Auditor General on financial statements of Busia Municipality for the year ended 30th June, 2025.
- ix.) Report of the Auditor General on financial statements of Busia County Climate Change Fund for the year ended 30th June, 2025.
- x.) Report of the Auditor General on financial statements of Embu County Executive Car Loan and Mortgage (Committee Members) Scheme Fund for the year ended 30th June, 2025.
- xi.) Report of the Auditor General on financial statements of Embu County Emergency Fund for the year ended 30th June, 2025.
- xii.) Report of the Auditor General on financial statements of Embu County Education Support Fund for the year ended 30th June, 2025.
- xiii.) Report of the Auditor General on financial statements of Embu Water and Sanitation Company Limited – County Government of Embu for the year ended 30th June, 2025.
- xiv.) Report of the Auditor General on financial statements of Ngagaka Water and Sanitation Company Limited – County Government of Embu for the year ended 30th June, 2025.
- xv.) Report of the Auditor General on financial statements of Embu Municipality – County Government of Embu for the year ended 30th June, 2025.
- xvi.) Report of the Auditor General on financial statements of Makueni County Empowerment Fund for the year ended 30th June, 2025.
- xvii.) Report of the Auditor General on financial statements of Makueni County Fruit Development and Marketing Authority for the year ended 30th June, 2025.
- xviii.) Report of the Auditor General on financial statements of Emali-Sultan Hamud Municipality – County Government of Makueni for the year ended 30th June, 2025.

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- xix.) Report of the Auditor General on financial statements of Wote Municipality – County Government of Makueni for the year ended 30th June, 2025.
- xx.) Report of the Auditor General on financial statements of Marsabit County Education Fund for the year ended 30th June, 2025.
- xxi.) Report of the Auditor General on financial statements on Financing Locally-Led Climate Action (FLLoCCA) Programme – County Government of Marsabit for the year ended 30th June, 2025.
- xxii.) Report of the Auditor General on financial statements of Marsabit County Assembly Staff Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.
- xxiii.) Report of the Auditor General on financial statements of Nyahururu Water and Sanitation Company Limited – County Government of Laikipia for the year ended 30th June, 2025.
- xxiv.) Report of the Auditor General on financial statements on Financing Locally-Led Climate Action (FLLoCA) Programme – County Government of Laikipia for the year ended 30th June, 2025.
- xxv.) Report of the Auditor General on financial statements of Laikipia County Education Bursary Fund for the year ended 30th June, 2025.
- xxvi.) Report of the Auditor General on financial statements of Machakos County Assembly Housing and Car Loan Scheme Fund - MCAs for the year ended 30th June, 2025.
- xxvii.) Report of the Auditor General on financial statements of Machakos County Assembly Housing and Car Loan Scheme Fund - Staff for the year ended 30th June, 2025.
- xxviii.) Report of the Auditor General on financial statements of Mutituni Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.
- xxix.) Report of the Auditor General on financial statements of Kimiti Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.
- xxx.) Report of the Auditor General on financial statements of Kalama Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.
- xxxi.) Report of the Auditor General on financial statements of Kathiani Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.

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- xxxii.) Report of the Auditor General on financial statements of Athi river Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.
- xxxiii.) Report of the Auditor General on financial statements of Kangundo Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.
- xxxiv.) Report of the Auditor General on financial statements of Machakos Municipality for the year ended 30th June, 2025.
- xxxv.) Report of the Auditor General on financial statements of Mavoko Municipality for the year ended 30th June, 2025.
- xxxvi.) Report of the Auditor General on financial statements of Bomet County Climate Change Fund for the year ended 30th June, 2025.
- xxxvii.) Report of the Auditor General on financial statements of Tharaka Nithi County Bursary Fund for the year ended 30th June, 2025.
- xxxviii.) Report of the Auditor General on financial statements of Nyamira County Climate Change Fund for the year ended 30th June, 2025.
- xxxix.) Report of the Auditor General on financial statements of Nandi County Climate Change Fund for the year ended 30th June, 2025.
- xl.) Report of the Auditor General on financial statements on Financing Locally-Led Climate Action (FLLoCCA) Programme – County Government of Samburu for the year ended 30th June, 2025.
- xli.) Report of the Auditor General on financial statements of Uasin Gishu County Staff Mortgage and Car Loans Scheme Fund for the year ended 30th June, 2025.
- xl ii.) Report of the Auditor General on financial statements on Financing Locally-Led Climate Action (FLLoCCA) Programme – County Government of Isiolo or the year ended 30th June, 2025.
- xl iii.) Report of the Auditor General on financial statements of Bungoma County Climate Change Fund for the year ended 30th June, 2025.
- xl iv.) Report of the Auditor General on financial statements of Bungoma County Youth and Women Empowerment Fund for the year ended 30th June, 2025.
- xl v.) Report of the Auditor General on financial statements of Bungoma County Assembly Members’ Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.

- xlvi.) Report of the Auditor General on financial statements of Bungoma County Assembly Employee Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.
- xlvii.) Report of the Auditor General on financial statements of Elgeyo Marakwet County Climate Change Fund for the year ended 30th June, 2025.
- xlviii.) Report of the Auditor General on financial statements of Kakamega County Climate Change Fund for the year ended 30th June, 2025.
- xlix.) Report of the Auditor General on financial statements Ngong Level 4 Hospital – County Government of Kajiado for the year ended 30th June, 2025.
- 1.) Report of the Auditor General on financial statements Kajiado County Disability Mainstreaming Fund for the year ended 30th June, 2025.
- li.) Report of the Auditor General on financial statements of Ijara Sub-County Level 4 Hospital – County Government of Garissa for the year ended 30th June, 2025.
- lii.) Report of the Auditor General on financial statements of Nyamira County Emergency Fund for the year ended 30th June, 2025.
- liii.) Report of the Auditor General on financial statements of Vihiga County Facility Improvement Fund for the year ended 30th June, 2025.
- liv.) Report of the Auditor General on financial statements of Vihiga County Sports Fund for the year ended 30th June, 2025.
- lv.) Report of the Auditor General on financial statements of Nakuru County Executive Mortgage (Staff) Scheme Fund for the year ended 30th June, 2025.
- lvi.) Report of the Auditor General on financial statements of Nakuru County Executive Mortgage (Staff) Car Loan Scheme Fund for the year ended 30th June, 2025.
- lvii.) Report of the Auditor General on financial statements of County Assembly of Nakuru Car Loan, Grant and Mortgage Fund for the year ended 30th June, 2025.
- lviii.) Report of the Auditor General on financial statements of Nakuru County Bursary Fund for the year ended 30th June, 2025.
- lix.) Report of the Auditor General on financial statements of Nakuru County Emergency Fund for the year ended 30th June, 2025.

- lx.) Report of the Auditor General on financial statements of City of Nakuru – County Government of Nakuru for the year ended 30th June, 2025.
- lxi.) Report of the Auditor General on financial statements of Nakuru Rural Water and Sanitation Company Limited for the year ended 30th June, 2025.
- lxii.) Report of the Auditor General on financial statements of Kisumu County Alcoholic Drinks Control Fund for the year ended 30th June, 2025.
- lxiii.) Report of the Auditor General on financial statements of Kisumu County Revenue Board – County Government of Kisumu for the year ended 30th June, 2025.
- lxiv.) Report of the Auditor General on financial statements of Kisumu Assembly of Kisumu Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.
- lxv.) Report of the Auditor General on financial statements of Kisumu County Emergency Fund for the year ended 30th June, 2025.
- lxvi.) Report of the Auditor General on financial statements of Kisumu County Climate Change Fund – County Government of Kisumu for the year ended 30th June, 2025.
- lxvii.) Report of the Auditor General on financial statements of Kilifi County Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.
- lxviii.) Report of the Auditor General on financial statements of Kilifi County Microfinance (Wezesha) Fund for the year ended 30th June, 2025.
- lxix.) Report of the Auditor General on financial statements of Siaya County Bursary Fund for the year ended 30th June, 2025.
- lxx.) Report of the Auditor General on financial statements of Kitui County Assembly Car Loan and Mortgage (Members) Scheme Fund for the year ended 30th June, 2025.

(Sen. Tabitha Mutinda, MP on behalf of the Senate Majority Leader)

- lxxi.) Third Report of the Procedure and Rules Committee on the review of the Senate Standing Orders.

(The Vice-Chairperson, Procedure and Rules Committee)

- lxxii.) Statement on the business of the Senate for the week commencing Tuesday, 25th November, 2025.

(The Senate Deputy Majority Leader)

5. **NOTICE OF MOTION – APPROVAL OF THE THIRD REPORT OF THE PROCEDURE AND RULES COMMITTEE ON THE REVIEW OF THE SENATE STANDING ORDERS**

(The Vice-Chairperson, Procedure and Rules Committee)

THAT, pursuant to Standing Orders 267, 268 and 270, the Senate approves the Third Report of the Procedure and Rules Committee on the review of the Senate Standing Orders, laid on the Table of the Senate, on Wednesday, 19th November, 2025.

6. **QUESTIONS AND STATEMENT**

a) **Statements pursuant to Standing Order 52 (1)**

- i.) Nominated Senator (Sen. Hezena Lemaletian, MP) made a Statement regarding the Maa Cultural Festival 2025 held in Amboseli, Kajiado County.

Thereupon, the Senator informed the Senate that the Maa Cultural and Tourism Festival was held at Amboseli National Park from 4th to 9th November 2025, and was officiated by His Excellency the President, Dr. William Ruto, on 8th November.

The Senator further reported that the festival attracted thousands of Maa-speaking people from Kenya and the East African region, featuring cultural showcases, youth innovations, and storytelling that celebrated Maa identity, unity, and resilience.

She also highlighted the handover of Amboseli National Park to the people of Kajiado County, recognizing their long-standing role in conservation and cultural tourism. She stated that Maa leaders reaffirmed their commitment to safeguarding culture and the environment, while youth enterprises in fashion, crafts, and digital storytelling are promoting cultural preservation and economic empowerment. She added that the event also provided a platform to discuss heritage-led development, climate resilience, responsible tourism, and youth participation.

In conclusion, the Senator commended the Government for recognizing the Maa community's conservation efforts and urged continued support for cultural initiatives that enhance cohesion, empowerment, and environmental stewardship.

- ii.) Kutoa kauli na Seneta Mteuliwa (Sen. Hamida Kibwana, MP) kuwasilisha rambirambi za dhati na heshima zake kwa marehemu Mheshimiwa Raila Amolo Odinga kulisitishwa.

b) Statements pursuant to Standing Order 53 (1)

- i.) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on Information, Communication and Technology regarding the non-implementation of lower Mobile Termination Rates (MTR) as recommended by a consultant engaged by the Communications Authority (CA).
- ii.) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the disproportionate job losses Kenyans are now facing due to UNEP'S ongoing downsizing and restructuring exercise.
- iii.) Nominated Senator (Sen. Catherine Mumma, MP) sought a Statement from the Standing Committee on Finance and Budget regarding the impact of the delayed enactment of the County Governments Additional Allocation Bills for the financial years 2023/2024, 2024/2025 and 2025/2026.
- iv.) The Senator for Nakuru County (Sen. Tabitha Keroche, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the displacement of residents of Kihoto village by the rising water levels in Lake Naivasha.
- v.) The Senator for Nakuru County (Sen. Tabitha Keroche, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the unprocedural handing over of Afraha Stadium to the Kenya Defence Forces (KDF), the audit of financial expenditures incurred and the status of the project as initially funded by the World Bank.
- vi.) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the low voter registration turnout witnessed across the country.
- vii.) The Senator for Murang'a County (Sen. Joe Nyutu, MP) sought a Statement from the Standing Committee on Health regarding the rollout, administration and financial management of telemedicine services by the County Government of Murang'a.
- viii.) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Finance and Budget regarding the handling of Kshs.32,309,300/- allocated to Busia County under the Urban Infrastructure Grant (UIG) of the Kenya Urban Support Programme II (KUSP II).
- ix.) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the state of road safety on major highways and roads across the country.

- x.) Nominated Senator (Sen. Consolata Wakwabubi, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the recent discovery of over KES. 683 billion worth of gold deposits in Isulu, Bushiangala area in Ikolomani, Kakamega County by Shanta Gold Kenya Limited.
- xi.) The Senator for Nairobi County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Education regarding delays in the issuance of the 2024 Kenya Certificate of Secondary Examinations (KCSE) and the Kenya Certificate of Primary Education (KCPE) certificates by schools and the Kenya National Examinations Council (KNEC).
- xii.) Seneta wa Kaunti ya Mombasa (Sen. Mwinyihaji Faki, MP) aliomba kauli kutoka kwa Kamati ya Barabara, Uchukuzi na Makao kuhusu msongamano wa magari katika barabara ya Port Reitz, katika eneo Bunge la Changamwe, Kaunti ya Mombasa.
- xiii.) The Senator for Mombasa County (Sen. Mwinyihaji Faki, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the persistent and worsening shortage of clean and reliable water in the counties of Mombasa, Kwale, Kilifi and Taita Taveta.
- xiv.) Request for Statement by Nominated Senator (Sen. Shakila Abdalla, MP) from the Standing Committee on Land, Environment and Natural Resources regarding the rehabilitation of Kizingitini and Ndau landing sites in Lamu County was deferred in the absence of the Senator.

c) Statement Pursuant to Standing Order 57 (1)

The Senate Deputy Majority Leader issued a statement on the business of the Senate for the week commencing Tuesday, 25th November, 2025.

7. MOTION - ESTABLISHMENT OF NATIONAL TEACHING AND REFERRAL HOSPITALS IN KENYA

Order read;

Motion made and Question proposed;

THAT, AWARE THAT Article 43 (1) (a) of the Constitution of Kenya provides that every person has the right to the highest attainable standard of health, including reproductive health care;

NOTING THAT in Kenya, we have five National Teaching and Referral hospitals with Kenyatta University Research and Teaching Hospital in Kiambu County and Moi Teaching and Referral Hospital in Eldoret, Uasin Gishu County being the only ones outside Nairobi County;

CONCERNED THAT the bed capacity, medical equipment and human capital in these National Teaching and Referral hospitals are not sufficient to absorb all the patients seeking specialized treatment;

FURTHER CONCERNED THAT many Kenyans with critical health conditions travel long distances in order to access specialized services in Moi Teaching and Referral Hospital in Eldoret or Nairobi where the other four National Teaching and Referral hospitals are located, leading to high cost of travel, augmented disease and in some cases deaths along the way;

NOW THEREFORE the Senate urges-

1. The Ministry of Health to:

- i. Establish National Teaching and Referral hospitals in the Coast, Eastern, North Eastern, Nyanza and Western regions; and
- ii. Fully equip the National Teaching and Referral Hospitals with modern medical equipment, medical supplies and personnel; and

2. The County Governments to allocate more funds to their respective health dockets to adequately facilitate their County Level 5 and Level 6 hospitals in order to enhance provision of critical health services to reduce the demand for such services from the National Teaching and Referral Hospitals.

(Sen. Johnes Mwaruma, MP – 18.11.2025)

Debate interrupted on Tuesday, 18th November, 2025 resumed;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker, (Sen. Wakili Hillary Sigei, MP), acceding to the request, deferred the putting of the Question to a later date.

8. MOTION - REPORT OF THE STANDING COMMITTEE ON ROADS, TRANSPORTATION AND HOUSING ON A PETITION BY MR. FRANCIS OTIENO REGARDING COMPENSATION FOR SUGARCANE CROP DAMAGED BY THE DEPARTMENT OF PUBLIC WORKS, ROADS, ENERGY AND TRANSPORT IN PAP/ORIANG' IN SIAYA COUNTY

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Land, Environment and Natural Resources on a Petition to the Senate by Wananchi Self-help Group regarding land ownership dispute of the Mwananchi Settlement Scheme in Mwatate Constituency in Taita Taveta County, laid on the Table of the Senate on Tuesday, 7th October, 2025.

(The Chairperson, Standing Committee on Roads, Transportation and Housing)

Debate arising;

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

9. **SENATE ROSE** - at thirty minutes past Six O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Tuesday, November 25, 2025 at 2:30 p.m.*

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