



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

TUESDAY, NOVEMBER 25, 2025 AT 2.30 PM

1. The Senate assembled at thirty minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair: -

a) Demise of Dr. Philip Brightone Buchere – Head of the Senate Liaison Office in the Senate

“Honourable Senators,

It is with deep sorrow and grief that I regret to announce the sudden, untimely and shocking demise of Dr. Philip Brightone Buchere, Director, Senate Liaison Office, who died on the morning of 24th November, 2025, while undergoing treatment at University Hospital Würzburg, Germany.

Honourable Senators,

The Late Dr. Philip Brightone Buchere was born on 28th June, 1973, in Pumwani, Nairobi. He obtained his O-Level qualification from Chebisaas High School, Eldoret, and later earned a Bachelor of Arts in Education (Kiswahili and History) and a Master's Degree in Curriculum Development, both from Moi University. He furthered his studies at Masinde Muliro University of Science and Technology where he earned a PhD in Conflict Resolution and Management.

Honourable Senators,

Dr. Buchere joined the Parliamentary Service on 1st November 2013 as Director, Curriculum Development, Training and Research at the Centre for Parliamentary Studies and Training (CPST), a position he held until 15th April

2021 when he was deployed to the Senate as the Head of the Senate Liaison Office.

The late Dr. Buchere also served the Parliamentary Service in various capacities, most notably as Chairman of the Board of Trustees for the Parliamentary Service Commission Staff Pensions Scheme from 30th September 2019 until his demise. In this role, he championed prudent investment of members' funds, leading to an unprecedented return of interest in the last financial year, 2024/2025. He also oversaw the establishment and implementation of the Post-Retirement Medical Scheme for staff, which came into effect on 1st July 2022.

The late Dr. Buchere was also the incumbent Chairman of the Parliamentary Service Commission Staff Disciplinary Committee, where he served with distinction, ensuring that the disciplinary process remained transparent, structured, and in strict adherence to the relevant rules, regulations, and procedures.

Throughout his career, the late Dr. Buchere was a diligent, industrious, and committed officer, exhibiting exceptional dedication and a remarkable work ethic. His consistent hard work, resourcefulness, and unwavering commitment to excellence earned him the respect and admiration of his colleagues. His positive attitude and pleasant nature made him an invaluable member of every team he worked with. Dr. Buchere leaves behind a lasting legacy, his influence and example will continue to inspire all who had the privilege of working with him, and his memory will live on in the hearts and minds of those he served so faithfully

Honourable Senators,

A condolence book has been opened in the Office of the Clerk on the 1st floor of the Main Parliament Buildings, for Members and staff who wish to convey their condolences to the family and friends.

Honourable Senators,

On behalf of all Senators and the entire staff of the Parliament, and on my own behalf, I wish to take this opportunity to condole with the family of Dr. Buchere, Parliamentary Staff and all his friends in this most difficult time. The Parliament of Kenya has lost a diligent and committed staffer.

Honourable Senators,

In honour of our departed staffer, I request that we all stand and observe a minute of silence.

(Senators to stand and observe a minute of silence)

(After the moment of silence)

May the soul of the Late Dr. Philip Brightone Buchere rest in eternal peace.

I thank you."

b) Visiting Delegation from the University Of Nairobi (UON) Rover Scouts

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, a visiting delegation from the University of Nairobi (UoN) Rover Scouts who are in the Senate for a courtesy call to Sen. Tabitha Mutinda, MP, the President of the World Scouts Parliamentary Union (WSPU) Kenyan Chapter.

The World Scout Parliamentary Union is an international organization which unites Scouts oriented Parliamentarians from all over the world and brings them into closer contact with the World Scouts Movement. Its objective is to strengthen both National Scouts organization and World Scouting through the influence of Parliamentarians who believe in Scouting as an effective non-formal education method and movement.

Honourable Senators,

The University of Nairobi Rover Scouts participated in the recently concluded 11th WSPU Youth Assembly held at Kamwenja Teachers College, Nyeri County from 6th to 9th November, 2025. They exhibited several community-led initiatives among them a legal project dubbed “Scouts and Law” which offers legal aid to the juveniles facing criminal charges in our judicial system among other initiatives.

Honourable Senators,

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

I thank you.”

5. PETITION

Pursuant to Standing Order 236 (2)(a), the Senator for Nairobi City County (Sen. Edwin Sifuna, MP) presented a Petition to the Senate by Ms. Angelina Okweya Nandwa on behalf of the Single Mothers Association of Kenya (SMAK) regarding the eviction from property Ref No. CP & ARCH/00219 excision of L.R. NO209/6738.

Pursuant to Standing Order 238 (1), the Deputy Speaker committed the Petition to the Standing Committee on Lands, Environment and Natural Resources for consideration.

6. PAPERS LAID

The following Papers were laid on the Table of the Senate: -

- i) The State of the Nation Address by His Excellency the President delivered at a Special Sitting of Parliament on Thursday, 20th November, 2025.
- ii) 12th Annual Report on all measures taken and progress achieved in the

realization of National Values and Principles of Governance.

- iii) The Annual Report to Parliament on the state of National Security.
- iv) The Power of Mercy Advisory Committee (POMAC) Annual Report and Financial Statements for the financial year 2024 -2025.
- v) Annual Report on the State of Judiciary and the Administration of Justice for Financial Year 2024/2025.
- vi) Report of the Auditor General on financial statements of Kericho County Assembly Members Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- vii) Report of the Auditor General on financial statements of Kericho County Climate Change Fund for the year ended 30th June, 2025.
- viii) Report of the Auditor General on financial statements of Siaya County Assembly Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- ix) Report of the Auditor General on financial statements of Siaya County Emergency Fund for the year ended 30th June, 2025.
- x) Report of the Auditor General on financial statements of Vihiga County Education Fund for the year ended 30th June, 2025.
- xi) Report of the Auditor General on financial statements of Vihiga County Trade and Enterprise Fund for the year ended 30th June, 2025.
- xii) Report of the Auditor General on financial statements of County Assembly of Nyeri Car Loan and Mortgage (Members) Scheme Fund for the year ended 30th June, 2025.
- xiii) Report of the Auditor General on financial statements of County Assembly of Nyeri Car Loan and Mortgage (Staff) Scheme Fund for the year ended 30th June, 2025.
- xiv) Report of the Auditor General on financial statements of Nyeri County Enterprise Development Fund for the year ended 30th June, 2025.
- xv) Report of the Auditor General on financial statements of Nyeri County Elimu Fund for the year ended 30th June, 2025.
- xvi) Report of the Auditor General on financial statements of Fort Beverage Industries Company Limited – County Government of Nyeri for the year ended 30th June, 2025.
- xvii) Report of the Auditor General on financial statements of Murang'a County Agricultural Farm Inputs Subsidy and Incentive Fund (AFIS FUND) for the year ended 30th June, 2025.
- xviii) Report of the Auditor General on financial statements of Kisumu County Education Fund for the year ended 30th June, 2025.

- xix) Report of the Auditor General on financial statements of Kirinyaga County Assembly Car Loan (Members) Scheme Fund for the year ended 30th June, 2025.
- xx) Report of the Auditor General on financial statements of Nyamira County Assembly Car and Mortgage Loan Fund for the year ended 30th June, 2025.
- xxi) Report of the Auditor General on financial statements of Nyamira County Education Fund for the year ended 30th June, 2025.
- xxii) Report of the Auditor General on financial statements of Bomet County Assembly Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- xxiii) Report of the Auditor General on financial statements of Bomet County Education Revolving Fund for the year ended 30th June, 2025.
- xxiv) Report of the Auditor General on financial statements of Bomet County Bursary Fund for the year ended 30th June, 2025.
- xxv) Report of the Auditor General on financial statements of Kisii Teaching and Referral Hospital – County Government of Kisii for the year ended 30th June, 2025.
- xxvi) Report of the Auditor General on financial statements of Iftin Sub-County Level 4 Hospital – County Government of Garissa for the year ended 30th June, 2025.
- xxvii) Report of the Auditor General on financial statements of Murang’a County Emergency Fund for the year ended 30th June, 2025.
- xxviii) Report of the Auditor General on financial statements of Murang’a Water and Sanitation Company Limited for the year ended 30th June, 2025.
- xxix) Report of the Auditor General on financial statements of Kenol Municipality - County Government of Murang’a for the year ended 30th June, 2025.
- xxx) Report of the Auditor General on financial statements of Kitui County Assembly Service Board Employees’ Car and Mortgage Fund Schemes for the year ended 30th June, 2025.
- xxxi) Report of the Auditor General on financial statements of Mutomo Level 4 Hospital – County Government of Kitui for the year ended 30th June, 2025.
- xxxii) Report of the Auditor General on financial statements of Meru County Revenue Board for the year ended 30th June, 2025.

- xxxiii) Report of the Auditor General on financial statements of Meru Teaching and Referral Hospital – County Government of Meru for the year ended 30th June, 2025.
- xxxiv) Report of the Auditor General on financial statements of Nyambene Sub-County Hospital – County Government of Meru for the year ended 30th June, 2025.
- xxxv) Report of the Auditor General on financial statements of Mwala Water and Sanitation Company Limited – County Government of Machakos for the year ended 30th June, 2025.
- xxxvi) Report of the Auditor General on financial statements of Machakos County Referral Hospital – County Government of Machakos for the year ended 30th June, 2025.
- xxxvii) Report of the Auditor General on financial statements of County Assembly of Embu Car Loan and Mortgage (Staff) Scheme Fund for the year ended 30th June, 2025.
- xxxviii) Report of the Auditor General on financial statements of Turkana County Community Health Services Fund for the year ended 30th June, 2025.
- xxxix) Report of the Auditor General on financial statements of Kajiado County Youth and Women Enterprise Fund for the year ended 30th June, 2025.
- xl) Report of the Auditor General on financial statements of County Assembly of Lamu Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- xli) Report of the Auditor General on financial statements of Mandera County Education Bursary Fund for the year ended 30th June, 2025.
- xlii) Report of the Auditor General on financial statements of Wajir County Bursary Fund for the year ended 30th June, 2025.

(The Senate Majority Leader)

7. **NOTICES OF MOTION - DEBATE ON THE PRESIDENT'S ADDRESS TO PARLIAMENT**
= (1ST DAY)

(The Senate Majority Leader)

THAT, pursuant to Standing Order 27 (6), the Senate -

- a) records its thanks for the exposition of public policy contained in the Address of His Excellency the President, delivered on Thursday, 20th November, 2025 and laid on the Table of the Senate on Tuesday, 25th November, 2025; and
- b) notes the following Reports submitted by His Excellency the President in fulfilment of Articles 132 (1) (c) (1) and 240 (7) of the Constitution, laid on the Table of the Senate on Tuesday, 25th November, 2025 –
 - i. 12th Annual Report on all measures taken and progress achieved in the

- realization of National Values and Principles of Governance; and
- ii. The Annual Report to Parliament on the state of National Security, 2025.

8. **QUESTIONS AND STATEMENTS**

Requests for Statements pursuant to Standing Order 53 (1)

- i.) Nominated Senator (Sen. Shakila Abdalla, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the rehabilitation of Kizingitini and Ndau landing sites in Lamu County.
- ii.) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the handover of the management of the Amboseli National Park to the County Government of Kajiado.
- iii.) Request for a Statement by the Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, MP) to seek a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the rampant and uncontrolled dumping of garbage in markets within Kisumu County was dropped in the absence of the Senator.

9. **MOTION - DEBATE ON THE PRESIDENT'S ADDRESS TO PARLIAMENT – (1ST DAY)**

Order read;

Motion made and Question proposed;

THAT, pursuant to Standing Order 27 (6), the Senate -

- a) records its thanks for the exposition of public policy contained in the Address of His Excellency the President, delivered on Thursday, 20th November, 2025 and laid on the Table of the Senate on Tuesday, 25th November, 2025; and
- b) notes the following Reports submitted by His Excellency the President in fulfilment of Articles 132 (1) (c) (1) and 240 (7) of the Constitution, laid on the Table of the Senate on Tuesday, 25th November, 2025 –
- i. 12th Annual Report on all measures taken and progress achieved in the realization of National Values and Principles of Governance; and
- ii. The Annual Report to Parliament on the state of National Security, 2025.

(The Senate Majority Leader)

Debate arising;

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

10. **SENATE ROSE**

– at thirty minutes past Six O'clock.

M E M O R A N D U M

*The Speaker will take the Chair on
Wednesday, November 26, 2025 at 9:30 a.m.*

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