



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

THURSDAY, DECEMBER 04, 2025 AT 2.30 PM

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Deputy Speaker.

3. **QUORUM OF THE SENATE**

The Deputy Speaker, having counted the Honourable Senators present at the commencement of the sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Deputy Speaker invited the Clerk to call the Orders of the day.

4. **MESSAGE FROM THE NATIONAL ASSEMBLY, ON THE PASSAGE BY THE NATIONAL ASSEMBLY OF THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILLS NO. 61 OF 2022)**

The Deputy Speaker conveyed the following Messages from the National Assembly:

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3), I received a Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the Assisted Reproductive Technology Bill (National Assembly Bills No. 61 of 2022).

The Message, dated Wednesday, 3rd December, 2025, was received in the Office of the Clerk of the Senate on the same date.

Pursuant to Standing Order 46 (4), I now report the Message -

“PURSUANT to the provisions of Standing Order 41(1) and 142 of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly –

WHEREAS, the Assisted Reproductive Technology Bill (National Assembly Bills No. 61 of 2022) was published vide Kenya Gazette Supplement No. 201 of 16th December, 2022 as a Bill proposing to provide for the regulation of assisted reproductive technology; to prohibit certain practices in connection with assisted reproductive technology; to make provision in relation to children born of assisted reproductive technology processes and for connected purposes.

AND WHEREAS, the National Assembly considered the said Bill in the Committee of the Whole House on various dates and passed it with amendments on Tuesday, 11th November 2025 in the form attached hereto;

NOW THEREFORE, in accordance with the provisions of Article 110(4) of the Constitution and Standing Orders 41 and 142 of the National Assembly Standing Orders, I hereby refer the Bill to the Senate for consideration.”

Honourable Senators,

The Message was received with a request by the sponsor of the Bill in the National Assembly, Hon. Millie Odhiambo-Mabona, MP, that Sen. Catherine Mumma, MP, co-sponsors and introduces the Bill in the Senate.

Honourable Senators,

Standing Order 163(1) requires that a Bill which originates in the National Assembly be proceeded with in the same manner as a Bill introduced in the Senate by way of First Reading, in accordance with Standing Order 144.

Accordingly, I will, at the appropriate time during this sitting, direct the Clerk to read the Assisted Reproductive Technology Bill (National Assembly Bills No. 61 of 2022) a First Time.

I thank you.”

5. PAPERS LAID

The following Papers were laid on the Table of the Senate:

- i) Report of the Equalisation Fund Advisory Board on the 1st Quarter Report for fiscal year 2025/2026 on implementation of the Equalisation Fund.

- ii) Report of the Auditor General on financial statements of Lamu County Emergency Fund for the year ended 30th June, 2025.
- iii) Report of the Auditor General on financial statements of Lamu County Climate Change Fund for the year ended 30th June, 2025.
- iv) Report of the Auditor General on financial statements of Lamu County Bursary and Scholarship Fund for the year ended 30th June, 2025.
- v) Report of the Auditor General on financial statements of Marsabit Municipality – County Government of Marsabit for the year ended 30th June, 2025.
- vi) Report of the Auditor General on financial statements of Marsabit County Referral Hospital – County Government of Marsabit for the year ended 30th June, 2025.
- vii) Report of the Auditor General on financial statements of Equalisation Fund – County Government of Garissa for the year ended 30th June, 2025.
- viii) Report of the Auditor General on financial statements of Garissa Level 5 Teaching and Referral Hospital – County Government of Garissa for the year ended 30th June, 2025.
- ix) Report of the Auditor General on financial statements of Equalisation Fund – County Government of Wajir for the year ended 30th June, 2025.
- x) Report of the Auditor General on financial statements of Wajir County Referral Level 4 Hospital – County Government of Wajir for the year ended 30th June, 2025.
- xi) Report of the Auditor General on financial statements of Kericho County Assembly Staff Car and Mortgage Fund for the year ended 30th June, 2025.
- xii) Report of the Auditor General on financial statements of Kericho County Alcoholic Drinks Control Fund for the year ended 30th June, 2025.
- xiii) Report of the Auditor General on financial statements of Kericho County Enterprise Fund for the year ended 30th June, 2025.
- xiv) Report of the Auditor General on financial statements of Nyandarua County Bursary Fund for the year ended 30th June, 2025.

- xv) Report of the Auditor General on financial statements of Nyandarua County Executive (State and Public Officers) Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.
- xvi) Report of the Auditor General on financial statements of Turkana County Executive State and Public Officers Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- xvii) Report of the Auditor General on financial statements of Turkana County Youth and Women Empowerment Fund for the year ended 30th June, 2025.
- xviii) Report of the Auditor General on financial statements of Turkana County Co-operative Enterprise Development Fund for the year ended 30th June, 2025.
- xix) Report of the Auditor General on financial statements of Turkana County Climate Change Fund for the year ended 30th June, 2025.
- xx) Report of the Auditor General on financial statements of Lodwar County Referral Hospital – County Government of Turkana for the year ended 30th June, 2025.
- xxi) Report of the Auditor General on financial statements of Meru County Investment and Development Corporation for the year ended 30th June, 2025.
- xxii) Report of the Auditor General on financial statements of Meru County Rural Water and Sanitation Service Company Limited for the year ended 30th June, 2025.
- xxiii) Report of the Auditor General on financial statements of Maua Municipality – County Government of Meru for the year ended 30th June, 2025.
- xxiv) Report of the Auditor General on financial statements of Kanyakine Sub-County Hospital – County Government of Meru for the year ended 30th June, 2025.
- xxv) Report of the Auditor General on financial statements of Embu County Climate Change Fund for the year ended 30th June, 2025.
- xxvi) Report of the Auditor General on financial statements of Embu Level 5 Hospital – County Government of Embu for the year ended 30th June, 2025.

- xxvii) Report of the Auditor General on financial statements of Embu County Health Facility Improvement Fund – County Government of Embu for the year ended 30th June, 2025.
- xxviii) Report of the Auditor General on financial statements of Mbeere Sub-County Hospital – County Government of Embu for the year ended 30th June, 2025.
- xxix) Report of the Auditor General on financial statements of Runyenjes Sub-County Hospital – County Government of Embu for the year ended 30th June, 2025.
- xxx) Report of the Auditor General on financial statements of West Pokot County Assembly Staff Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- xxxi) Report of the Auditor General on financial statements of West Pokot County Cooperative Development Fund for the year ended 30th June, 2025.
- xxxii) Report of the Auditor General on financial statements of Kapenguria Water and Sewerage Services Company Limited – County Government of West Pokot for the year ended 30th June, 2025.
- xxxiii) Report of the Auditor General on financial statements of Kapenguria County Referral Level 4 Hospital – County Government of West Pokot for the year ended 30th June, 2025.
- xxxiv) Report of the Auditor General on financial statements of Kisumu Lakefront Development Corporation – County Government of Kisumu for the year ended 30th June, 2025.
- xxxv) Report of the Auditor General on financial statements Central Rift Valley Water Works Development Agency – County Government of Nakuru for the year ended 30th June, 2025.
- xxxvi) Report of the Auditor General on financial statements of Nolturesh Loitokitok Water and Sanitation Company Limited – County Government of Kajiado for the year ended 30th June, 2025.
- xxxvii) Report of the Auditor General on financial statements of Makueni County State and Public Officers Car Loan and Mortgage Fund for the year ended 30th June, 2025.
- xxxviii) Report of the Auditor General on financial statements of Trans Nzoia County Assembly (Members and Staff) Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.

- xxxix) Report of the Auditor General on financial statements of Kitui Water and Sanitation Company Limited for the year ended 30th June, 2025.
- xl) Report of the Auditor General on financial statements of Murang'a County Climate Change Fund for the year ended 30th June, 2025.
- xli) Report of the Auditor General on financial statements of Nandi County Facilities Improvement Fund for the year ended 30th June, 2025.
- xl ii) Report of the Auditor General on financial statements of Vihiga County Executive Car Loan and Mortgage Scheme Fund for the year ended 30th June, 2025.
- xliii) Report of the Auditor General on financial statements of Laikipia County Revenue Board for the year ended 30th June, 2025.
- xliv) Report of the Auditor General on financial statements of Iten Tambach Municipality – County Government of Elgeyo Marakwet for the year ended 30th June, 2025.
- xl v) Report of the Auditor General on financial statements of Chuka County Referral Hospital – County Government of Tharaka-Nithi for the year ended 30th June, 2025.
- xlvi) Report of the Auditor General on financial statements of Mumias Level 4 Hospital – County Government of Kakamega for the year ended 30th June, 2025.
- xl vii) Report of the Auditor General on financial statements of Taita Taveta County Education Fund for the year ended 30th June, 2025.
- xl viii) Report of the Auditor General on financial statements of Kibwezi Makindu Water and Sanitation Company Limited – County Government of Makueni for the year ended 30th June, 2025.
- xlix) Report of the Auditor General on financial statements of Makueni County Sand Conservation and Utilization Authority – County Government of Makueni for the year ended 30th June, 2025.
- l) Report of the Auditor General on financial statements of Loitokitok Sub-County Level 4 Hospital – County Government of Kajiado for the year ended 30th June, 2025.
- li) Report of the Auditor General on financial statements of Mashuuru Level 4 Hospital – County Government of Kajiado for the year ended 30th June, 2025.

- lii) Report of the Auditor General on financial statements of Yatta Water Services Company Limited – County Government of Machakos for the year ended 30th June, 2025.
- liii) Report of the Auditor General on financial statements of Masinga Level 4 Hospital – County Government of Machakos for the year ended 30th June, 2025.
- liv) Report of the Auditor General on financial statements of Baringo County Education Bursary and Scholarship Fund for the year ended 30th June, 2025.
- lv) Report of the Auditor General on financial statements of Kilgoris Municipality – County Government of Narok for the year ended 30th June, 2025.
- lvi) Report of the Auditor General on financial statements of Kitui County Climate Change Fund for the year ended 30th June, 2025.
- lvii) Report of the Auditor General on financial statements of Nakuru County Referral and Teaching Hospital – County Government of Nakuru for the year ended 30th June, 2025.

(The Senate Majority Leader)

- lviii) Report of the Mediation Committee on the Coffee Bill (Senate Bills No. 10 of 2023)

(The Vice Chairperson, Mediation Committee)

- lix) Report of Kenya Delegation to the Sixth World Conference of Speakers of Parliament held in Geneva, Switzerland, from 29th to 31st July, 2025.

(Sen. Mohamed Chute, MP)

- lx) Further Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on the inquiry into the extent to which state agencies reflect Kenya's diversity in the composition of their workforce.

(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

- lxi) Statement on the business of the Senate for the Fourth Session.

(The Senate Majority Leader)

6. **NOTICE OF MOTION - CONSIDERATION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE COFFEE BILL (SENATE BILLS NO. 10 OF 2023)**

(The Vice Chairperson, Mediation Committee)

THAT, the Senate adopts the Report of the Mediation Committee on the Coffee Bill (Senate Bills No. 10 of 2023), laid on the table of the Senate on Thursday, 4th December, 2025, and that pursuant to Article 113(2) of the Constitution and Standing Order 167(3) of the Senate, approves the mediated version of the Bill.

7. **QUESTIONS AND STATEMENTS**

a) Requests for Statements pursuant to Standing Order 53 (1)

- i.) Nominated Senator (Sen. Hamida Kibwana, MP) sought a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the status, administration and operational challenges facing Kadhi's Courts across the country.
- ii.) The Senator for Murang'a County (Sen. Joe Nyutu, MP) sought a Statement from the Standing Committee on Education regarding the plight of Early Childhood Development Education (ECDE) teachers in Murang'a County.
- iii.) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the exploitation of strategic minerals in Tharaka Nithi County.
- iv.) The Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the raid in Isiolo Town and loss of livestock belonging to Marsabit County traders.
- v.) The Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the delayed disbursement of Hunger Safety Net Programme (HSNP) funds in Marsabit County.
- vi.) The Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the stalled affordable housing project in Ngara, Nairobi City County (Park Road project).
- vii.) The Senator for Marsabit County (Sen. Mohamed Chute, MP) sought a Statement from the Standing Committee on Land, Environment and

Natural Resources regarding the implementation status of the water storage tanks project in Marsabit County.

- viii.) The Senator for Busia County (Sen. Andrew Okoiti, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the ongoing land dispute and irregular survey activities in Angata Barikoi, Kilgoris, Narok County.
- ix.) The Senator for Busia County (Sen. Andrew Okoiti, MP) sought a Statement from the Standing Committee on Education regarding the compliance of Riara University with the Universities Act and the Universities Standards and guidelines set by the Commission for University Education (CUE).
- x.) The request for a Statement by the Senator for Migori County (Sen. Eddy Oketch, MP) from the Standing Committee on National Security, Defence and Foreign Relations regarding the disappearance of Kenyans in Tanzania during and after the October, 2025 General Elections was **dropped** in the absence of the Senator.

b) Statement Pursuant to Standing Order 57 (1)

The Senate Majority Leader issued a Statement on the business of the Senate for the Fourth Session.

8. **THE ASSISTED REPRODUCTIVE TECHNOLOGY BILL (NATIONAL ASSEMBLY BILLS NO. 61 OF 2022)**

(Sen. Catherine Mumma, MP – Co -Sponsor)

(First Reading)

Order for First Reading read;

Bill Read a First Time and committed to the Standing Committee on Health.

9. **MOTION - PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON AN INQUIRY INTO THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on an inquiry into the diversity and inclusivity in the staff composition of state agencies in Kenya, laid on the Table of the Senate on Thursday, 3rd October, 2024.

(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration – 02.12.2025)

Debate interrupted on Tuesday, 2nd December, 2025 resumed for the Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Deputy Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, the Senate adopts Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on an inquiry into the diversity and inclusivity in the staff composition of state agencies in Kenya, laid on the Table of the Senate on Thursday, 3rd October, 2024.

10. **MOTION - CONSIDERATION OF THE REPORT OF THE MEDIATION COMMITTEE ON THE COFFEE BILL (SENATE BILLS NO. 10 OF 2023)**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Mediation Committee on the Coffee Bill (Senate Bills No. 10 of 2023), laid on the table of the Senate on Thursday, 4th December, 2025, and that pursuant to Article 113(2) of the Constitution and Standing Order 167(3) of the Senate, approves the mediated version of the Bill.

(The Chairperson, Mediation Committee)

Debate arising;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66 (3) the Mover requested for the deferment of the putting of Question to a later date;

And the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) acceding to the request, deferred putting of the Question to a later date.

11. **MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS TO MANDERA, WAJIR AND MARSABIT COUNTIES**

(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health regarding the County Oversight and Networking engagements to Mandera, Wajir and Marsabit Counties, laid on the Table of the Senate on Thursday, 2nd October, 2025.

Order deferred.

12. **MOTION - REPORT OF THE STANDING COMMITTEE ON LABOUR AND SOCIAL WELFARE ON A PETITION TO THE SENATE BY EMPLOYEES OF THE FORMER KENYA COOPERATIVE CREAMERIES LIMITED (KCC) CONCERNING NON-PAYMENT OF OUTSTANDING TERMINAL BENEFITS AND MAZIWA SACCO DUES TO FORMER EMPLOYEES OF KENYA COOPERATIVES CREAMERIES LTD.**

(The Chairperson, Standing Committee on Labour and Social Welfare)

THAT, the Senate adopts the Report of the Standing Committee on Labour and Social Welfare on a petition to the Senate by employees of the former Kenya Cooperative Creameries Limited (KCC) concerning non-payment of outstanding terminal benefits and Maziwa Sacco dues to former employees of Kenya Cooperatives Creameries Ltd, laid on the Table of the Senate on Thursday, 27th November, 2025.

Order deferred.

13. **MOTION - REPORT OF THE STANDING COMMITTEE ON LABOUR AND SOCIAL WELFARE ON A PETITION TO THE SENATE BY MR. TITUS NJOROGI CONCERNING HIS DISMISSAL BY THE AFRICAN INLAND CHURCH (AIC) OF KENYA AND NON-PAYMENT OF ARREARS OWED TO HIM**

(The Chairperson, Standing Committee on Labour and Social Welfare)

THAT, the Senate adopts the Report of the Standing Committee on Labour and Social Welfare on a petition to the Senate by Mr. Titus Njoroge concerning his dismissal by the African Inland Church (AIC) of Kenya and non-payment of arrears owed to him, laid on the Table of the Senate on Thursday, 27th November, 2025.

Order deferred.

14. **COMMITTEE OF THE WHOLE**
CONSIDERATION OF THE NATIONAL ASSEMBLY AMENDMENTS TO THE
METEOROLOGY BILL (SENATE BILLS NO. 45 OF 2023)
(The Chairperson, Standing Committee on Land, Environment and Natural Resources)

Order deferred.
15. **COMMITTEE OF THE WHOLE**
THE CANCER PREVENTION AND CONTROL (AMENDMENT) BILL
(NATIONAL ASSEMBLY BILLS NO. 45 OF 2022)
(The Chairperson, Standing Committee on Health)

(Consideration of His Excellency the President's recommendations)

Order deferred.
16. **COMMITTEE OF THE WHOLE**
THE LABOUR MIGRATION AND MANAGEMENT (NO. 2) BILL (SENATE
BILLS NO. 42 OF 2024)
(Sen. Tabitha Mutinda, MP)

Order deferred.
17. **COMMITTEE OF THE WHOLE**
THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILLS NO. 35 OF
2024)
(Sen. Catherine Mumma, MP)

Order deferred.
18. **COMMITTEE OF THE WHOLE**
THE COUNTY GOVERNMENTS ELECTION LAWS (AMENDMENT) BILL
(SENATE BILLS NO. 2 OF 2024)
(Sen. Crystal Asige, MP)

Order deferred.
19. **COMMITTEE OF THE WHOLE**
THE NUTS AND OIL CROPS DEVELOPMENT BILL (SENATE BILLS NO. 47
OF 2023)
(Sen. Hamida Kibwana, MP)

Order deferred.

20. **COMMITTEE OF THE WHOLE**
THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)
(Sen. Joyce Korir, MP)
(Resumption of debate interrupted on Tuesday, 30th September, 2025)
(Division)
Order deferred.
21. **THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL**
(SENATE BILLS NO. 46 OF 2023)
(Sen. Johnes Mwaruma, MP)
(Second Reading)
Order deferred.
22. **THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL**
(SENATE BILLS NO. 49 OF 2023)
(Sen. Lenku Ole Kanar Seki, MP)
(Second Reading)
Order deferred.
23. **THE KENYA NATIONAL COUNCIL FOR POPULATION AND DEVELOPMENT**
BILL (NATIONAL ASSEMBLY BILLS NO. 72 OF 2023)
(The Senate Majority Leader)
(Second Reading)
Order deferred.
24. **THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL)**
(AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024)
(Sen. Kathuri Murungi, MP)
(Second Reading)
Order deferred.
25. **THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**
(The Senate Majority Leader)
(Second Reading)
Order deferred.
26. **THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS**
NO. 20 OF 2024)
(Sen. Karungo Thangwa, MP and Sen. Godfrey Osotsi, MP)
(Second Reading)
Order deferred.

27. **THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE BILLS NO. 32 OF 2024)**

(Sen. (Dr.) Lelegwe Ltumbesi, MP)

(Second Reading)

Order deferred.

28. **MOTION – ADJOURNMENT OF THE SENATE**

Order read;

Motion made and Question proposed;

THAT, pursuant to Standing Order 31 (3), the Senate do adjourn until Tuesday, 10th February, 2026.

(Sen. Danson Mungatana, MP on behalf of the Senate Majority Leader)

And there being no Senator wishing to contribute;

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) adjourned the Senate at twenty-one minutes past Six O'clock, without Question put, pursuant to the Standing Orders.

29. **SENATE ROSE** – at twenty-one minutes past Six O'clock

M E M O R A N D U M

*The Speaker will take the Chair on
Tuesday, 10th February, 2026 at 2:30 pm*

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