



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, NOVEMBER 27, 2025 AT 2.30 P.M.

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Deputy Speaker
4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House, the Deputy Speaker ordered the Quorum Bell to be rung for ten minutes;

And there being no quorum present at the expiration of ten minutes, the Deputy Speaker, ordered that the Quorum Bell be rung for a further five minutes;

And Quorum having been attained within the further five minutes, business commenced.

5. **MESSAGE**

The Speaker reported the following Message—

Message on nomination of a person as Commission Secretary/Chief Executive Officer (CEO) of the Salaries and Remuneration Commission (SRC)

“**Honourable Members**, pursuant to the provisions of Standing Order No. 42, I wish to convey a Message from the Chairperson, Salaries and remuneration Commission relating to nomination of a person for appointment as the Commission Secretary/Chief Executive Officer (CEO) of the Salaries and Remuneration Commission (SRC).

In the Message, the Chairperson conveys that, pursuant to the provisions Article 250(12) of the Constitution, and in accordance with the procedure set out in Section 16(1) of the Salaries and Remuneration Commission Act, Cap 412(D), the Commission nominates **Mr. Ali Abdullahi Surraw** as the Commission Secretary/Chief Executive Officer (CEO), Salaries and Remuneration Commission (SRC). The Commission now seeks the approval of the nominee.

Honourable Members, Standing Order 45 provides that, upon receipt of notification of nomination for appointment, such nomination shall stand committed to the relevant Departmental Committee for consideration. Pursuant to the provisions of the said

Standing Order, I hereby refer the Message, the *curriculum vitae* and other related documents from the Salaries and Remuneration Commission to the **Departmental Committee on Labour** for consideration.

Honourable Members, the Public Appointments (Parliamentary Approval) Act, 2012 requires the National Assembly to undertake the exercise within twenty-eight (28) days. However, aware that the House will be proceeding on a long recess on 5th December 2025, the Committee is expected to immediately commence the approval process, notify the nominee and the public of the time and place for holding the approval hearings, and thereafter, upon the conclusion hearing table it's report to enable the House to consider the matter within the Statutory timelines, preferably before recess. **I thank you!**"

6. PAPERS

The following Papers were laid on the Table of the House—

- (i) Annual Statutory Report of the Council of Governors for the FY 2024/2025;
- (ii) Intergovernmental Partnership agreement between National Government through the Ministry of Education and the County Government of Mombasa;
- (iii) The Defence Cooperation Agreement between the Government of the Republic of Kenya and the Government of the French Republic from the Ministry of Defence;
- (iv) Reports of the Auditor-General and the Financial Statements for the year ended 30th June 2025 and the certificates therein in respect of –
 - (a) Chamasiri Technical and Vocational College;
 - (b) Competition Tribunal;
 - (c) Eldoret National Polytechnic;
 - (d) HELB Staff Car Loan and Mortgage Scheme;
 - (e) Higher Education Students Loan Self Protection Scheme (SLSPS);
 - (f) Insurance Regulatory Authority;
 - (g) Karumo Technical Training Institute;
 - (h) Kenya National Shipping Line Limited;
 - (i) Kenya School of TVET;
 - (j) Kenya Space Agency;
 - (k) Kenya Trade Network Agency;
 - (l) Kenya Trade Remedies Agency;
 - (m) Machakos Teachers College;
 - (n) Manyatta Technical and Vocational College;
 - (o) Meru Teachers Training College; and
 - (p) Mt. Elgon Lodge Limited.
- (v) Field Development Plan and Production Sharing Contracts between the Government of Kenya and Gulf Energy relating to Blocks T6 and T7 – South Lokichar Basin within Turkana County from the Ministry of Energy.

(Deputy Majority Party Whip)

- (vi) Reports of the Departmental Committee on Administration and Internal Security on—
 - (a) Its consideration of the National Police Service (Amendment) Bill (National Assembly Bill No. 39 of 2025); and
 - (b) The Budget Implementation for the Financial Year 2024/2025 with respect to—

- (i) Executive Office of the President;
- (ii) Office of the Deputy President;
- (iii) Office of the Prime Cabinet Secretary;
- (iv) State Department for Parliamentary Affairs;
- (v) State House;
- (vi) State Department for Immigration and Citizen Services;
- (vii) National Police Service;
- (viii) State Department for Internal Security and National Administration;
- (ix) National Police Service Commission; and
- (x) Independent Policing Oversight Authority.

(Vice Chairperson, Departmental Committee on Administration and Internal Security)

- (vii) Reports of the Departmental Committee on Health on: -
 - (a) Its consideration of the Health (Amendment) (No.2) Bill (National Assembly Bill No. 56 of 2024); and
 - (b) The assessment of utilisation of funds disbursed by the Social Health Authority (SHA) since inception and the challenges faced by health facilities.

(Chairperson, Departmental Committee on Health)

7. COMMUNICATION FROM THE CHAIR

The Speaker issued the following Communication—

Guide on consideration of the Field Development Plan and Product Sharing Contracts for Blocks T6 And T7 in South Lokichar Basin, Turkana County

“Honourable Members, I wish to guide the House on the procedure for consideration of the Product Sharing Contracts (PSCs) and Field Development Plan for Blocks T6 and T7 located in South Lokichar Basin, Turkana County, which have just been tabled by the Leader of the Majority Party. These documents were submitted to the House by the Cabinet Secretary for Energy and Petroleum in accordance with Article 71(1) of the Constitution as read together with section 31 (1) of the Petroleum Act, Cap.308.

For clarity, Article 71(1) of the Constitution states and I quote—

“ 71 (1) A transaction is subject to ratification by Parliament if it—

- (a) involves the grant of a right or concession by or on behalf of any person, including the national government, to another person for the exploitation of any natural resource of Kenya; and*
- (b) is entered into on or after the effective date.”*

Honourable Members, you may wish to note that this is the first instance that the Houses of Parliament are required to ratify an agreement for the exploitation of natural resources in accordance with Article 71(1) of the Constitution. In this regard, I wish to outline the requirements of the Petroleum Act, Cap. 308, and the Natural Resources (Classes of Transactions Subject to Ratification) Act, Cap. 387B, to be followed by the Houses of Parliament in the consideration of the agreement tabled in the House.

For context, section 31(2) of the Petroleum Act provides that—

*“31(2) Parliament shall, **within sixty days after receipt of the production sharing contract and the field development plan** under subsection (1)—*

(a) Ratify the production sharing contract and the field development plan; or

(b) Refuse to ratify the production sharing contract and the field development plan and refer the documents back to the Cabinet Secretary for reconsideration stating the reasons for the refusal.”

Honourable Members, a clear reading of these provisions reveals that Parliament is required to have made a decision within **sixty (60) days** on ratification of the production sharing contract and field development plan. It is also important to note that, whereas section 31 of the Petroleum Act provides a timeline of sixty (60) days for both Houses, section 10(2) of the Natural Resources (Classes of Transactions Subject to Ratification) Act provides that the National Assembly shall consider the agreement within **thirty (30) days** of its submission to the National Assembly and shall forward its resolution to the Senate for consideration.

For clarity, section 10(3) of the Natural Resources (Classes of Transactions Subject to Ratification) Act further provides, and I quote—

“10 (3) If within thirty days of submission of an agreement to the National Assembly, the National Assembly has not forwarded its resolution on the agreement to the Senate, the Senate shall commence its consideration of the agreement and shall forward its resolution to the National Assembly.”

Honourable Members, I am aware that the same documents have also been submitted to the Senate. Consequently, I hereby refer the Production Sharing Contract and Field Development Plan for Blocks T6 and T7 located in South Lokichar Basin, to the **Departmental Committee on Energy** for consideration, including undertaking public participation pursuant to section 31(3) of the Petroleum Act, Cap. 308.

Honourable Members, just for your noting, section 15 of the Natural Resources (Classes of Transactions Subject to Ratification) Act, Cap.387B further provides as follows with respect to the counting of the sixty-day period specified in section 10(2) of the same Act:

“15. Computation of time

Where under this Act the computation of time depends on the Parliamentary calendar, the period during which Parliament is not in session shall be excluded in the computation.”

Honourable Members, conscious of the fact that the House will be proceeding on a long recess on 5th December 2025, the time will stop running upon adjournment of the House for the recess and resume upon resumption of the regular sittings of the House and its committees on Tuesday, 10th February 2026. That being the case, the statutory timeline will lapse on **Wednesday, 4th March 2026**.

Honourable Members, the Departmental Committee on Energy is required to notify the public and relevant stakeholders in good time to submit their memoranda. Thereafter, upon resumption of its sittings, the Committee is to undertake public participation and submit its report to the House by **Tuesday, 24th February 2026** to enable the House to consider the Product Sharing Contract and the Field Development Plan within the provided statutory timelines. **The House is accordingly guided.I thank you!”**

8. NOTICES OF MOTION

The following Notices of Motion were given—

(i) **Budget Implementation for the Financial Year 2024/2025 for various Offices, Ministry and Agencies**

THAT, this House **adopts** the Report of the Departmental Committee on Administration and Internal Security on the Budget Implementation for FY 2024/2025 for the following Offices, State Departments and Agencies, *laid on the Table of the House on Thursday, 27th November 2025* –

- (a) Executive Office of the President;
- (b) Office of the Deputy President;
- (c) Office of the Prime Cabinet Secretary;
- (d) State Department for Parliamentary Affairs;
- (e) State House;
- (f) State Department for Immigration and Citizen Services;
- (g) National Police Service;
- (h) State Department for Internal Security and National Administration;
- (i) National Police Service Commission; and
- (j) Independent Policing Oversight Authority.

(Vice Chairperson, Departmental Committee on Administration and Internal Security)

(ii) **Utilization of funds disbursed by the Social Health Authority since inception**

THAT, this House **adopts** the Report of the Departmental Committee on Health on the utilisation of funds disbursed by the Social Health Authority since inception, and the challenges faced by health facilities, *laid on the Table of the House on Thursday, 27th November 2025*.

(Chairperson, Departmental Committee on Health)

9. RE-ORGANISATION OF BUSINESS

Pursuant to the provisions of Standing Order 40(2), the Deputy Speaker reorganised the sequence of business so as to undertake consideration of **Order No. 8** (*Motion on First Report on the status of Implementation of the Constitution by Three Commissions*), **Order No.9** (*Motion on Consideration of Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework*) and **Order No. 12** (*Motion on Consideration of Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates*) to be undertaken before consideration of **Order No. 7** (*Questions and Statements*).

10. MOTION – FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS

Motion made and Question proposed—

THAT, this House **adopts** the First Report of the Constitutional Implementation Oversight Committee on the status of implementation of the

Constitution by the following Independent Commissions, *laid on the Table of the House on Tuesday, 12th November 2024* –

- (i) Kenya National Commission on Human Rights;
- (ii) The National Land Commission; and
- (iii) The National Gender and Equality Commission.

(Chairperson, Constitutional Implementation Oversight Committee-12.11.2025)

Debate having been concluded on Wednesday, November 19, 2025 (Afternoon Sitting);

Question put and agreed to.

11. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework, *laid on the Table of the House on Tuesday, 30th September 2025* and **approves** Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework.

(Chairperson, Departmental Committee on Environment, Forestry and Mining-19.11.2025)

Debate having been concluded on Wednesday, November 19, 2025 (Afternoon Sitting);

Question put and agreed to.

12. MOTION – CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES)

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates, *laid on the Table of the House on Thursday, 13th November 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves** the *Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates* **subject to reservations on Article 13:33 (Protection of undisclosed test or other data for pharmaceutical products) and Article 2:13 (Non-tariff measures in relation to Health Products and Technologies (HPTs))**.

(Chairperson, Departmental Committee on Trade, Industry and Cooperatives – 18.11.2025)

Amendment proposed-

- (i) **THAT**, the Motion be amended by deleting all the words appearing immediately after the phrase “**United Arab Emirates**”, on line seven of the Motion; and

(ii) **THAT**, the consequential amendments be effected in the Report thereof.

(Vice Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

Question of the amendment proposed;

Debate on the amendment arising;

Question of the amendment put and agreed to;

Debate on Motion as amended resumed;

Mover replied;

Question put and agreed to.

Resolved accordingly –

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab emirates, *laid on the Table of the House on Thursday, 13th November, 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves the Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates.**

13. TRIBUTE PURSUANT TO STANDING ORDER 259D

Pursuant to the provisions of Standing Order 259D (2), the Member for Mbooni (Hon. Erastus Nzioka) made a Tribute following the demise of the former Member of Parliament for Mbooni, the late Joseph Konzolo Munyao.

14. REQUESTS FOR STATEMENTS PURSUANT TO STANDING ORDER 44(2)(c)

(i) The following Statements were requested—

- (a) The Member for Mwingi West (Hon. Charles Ngusya) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding investigations into the death of *Ms. Lucia Mukiti Kithuka* in Kitui County;
- (b) The Member for Rabai (Hon. Anthony Kenga) requested for a Statement from the Chairperson of the Departmental Committee on Defence, Intelligence and Foreign Relations regarding the recently concluded Kenya Defence Forces (KDF) recruitment exercise in *Ruruma* Ward, Rabai Constituency;
- (c) The Member for North Horr (Hon. Adhe Wario) requested for a Statement from the Chairperson of the Departmental Committee on Tourism and Wildlife regarding underutilization of tourism and heritage sites in Northern Kenya; and

(d) The Member for Wundanyi (Hon. Danson Mwashako) requested for a Statement from the Chairperson of the Departmental Committee on Labour regarding compensation of civil servants retrenched under the Civil Service Reform Programme II of 2000.

(ii) A Statement request by the Member for Starehe (Hon. Amos Mwago) to the Chairperson of the Departmental Committee on Lands regarding issuance of provisional certificate of title deed was deferred.

15. STATEMENT PURSUANT TO STANDING ORDER 44(2)(a)

Pursuant to the provisions of Standing Order 44(2)(a), the Leader of the Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 2nd December 2025.

16. FURTHER RE-ORGANISATION OF BUSINESS

Pursuant to the provisions of Standing Order 40(2), the Deputy Speaker reorganised the sequence of business so that consideration of **Order No. 11** (*The Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025)*) be undertaken before consideration of **Order No. 10** (*Motion on Debate on the President's Address (4th & Final Day)*).

17. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

Order for Second Reading read;

Motion made and Question proposed—

THAT, the Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025) be now read a Second Time.

(Leader of the Majority Party - 19.11.2025)

Debate adjourned on Wednesday, November 19, 2025 (Afternoon Sitting) resumed;

Mover replied;

Question put and agreed to;

Bill read a Second Time and committed to the Committee of the Whole House tomorrow.

18. MOTION -DEBATE ON THE PRESIDENT'S ADDRESS (4TH & FINAL DAY)

Motion made and Question proposed—

THAT, pursuant to the provisions of Standing Order 24(6), the **thanks** of this House be recorded for the exposition of public policy contained in the Address of H.E. the President delivered in Parliament on Thursday, 20th November 2025 and further,

that this House **notes** the following Reports submitted by H.E. the President in fulfillment of the provisions of Articles 132(1)(c) and 240(7) of the Constitution, *laid on the Table of the House on Tuesday, 25th November 2025*—

- (i) The 12th Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;
- (ii) The 12th Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya; and
- (iii) The Annual Report to Parliament on the State of National Security.

(Leader of the Majority Party – 25.11.2025)

Debate interrupted on Wednesday, November 26, 2025 (Afternoon Sitting) resumed;

(Change of Chair from Deputy Speaker to Fourth Chairperson of Committees)

Mover replied;

Question put and agreed to.

19. MOTION – CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT (GOVERNMENT PRESS FUND) REGULATIONS, 2025

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Government Press Fund) Regulations, 2025, *laid on the Table of the House on Wednesday, 26th November 2025*, and pursuant to the provisions of section 24(4) of the Public Finance Management Act, Cap 412A and Standing Order 210(4)(b), this House **approves** the Public Finance Management (Government Press Fund) Regulations, 2025 (*Published as Legal Notice No. 142 of 2025*), **subject to annulment** of Regulations 5(2)(d), 9(1) and 12(1)(g) of the Regulations for contravention of section 13(m) of the Statutory Instrument Act, Cap 2A.

(Chairperson, Committee on Delegated Legislation)

Debate arising;

Mover replied;

Question put and agreed to.

20. MOTION – CONSIDERATION OF PUBLIC FINANCE MANAGEMENT (SPORTS, ARTS AND SOCIAL DEVELOPMENT FUND) (AMENDMENT) REGULATIONS, 2025

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Sports, Arts and Social Development Fund) (Amendment) Regulations, 2025, *laid on the Table of the House on Wednesday, 26th*

November 2025, and pursuant to the provisions of section 24 (4) of the Public Finance Management Act, Cap 412A, this House **approves** the *Public Finance Management (Sports, Arts and Social Development Fund) (Amendment) Regulations, published as Legal Notice No. 106 of 2025.*

(Chairperson, Committee on Delegated Legislation)

Debate arising;

Mover replied;

Question put and agreed to.

21. QUORUM PURSUANT TO STANDING ORDER 35

Rising in his place on a Point of Order pursuant to the provisions of Standing Order 35, the Member for **Karachuonyo (Hon. Andrew Adipo Okuome)** objected that there was not a Quorum present in the House;

And the Speaker having ascertained the claim, ordered the Division Bell to be rung for ten minutes;

And there being NO Quorum present upon the expiration of ten minutes;

And the time being eight minutes to Six O'clock, the Speaker adjourned the House without Question put pursuant to the Standing Orders 35(2)(a).

22. HOUSE ROSE - at Eight Minutes to Seven O'clock

M E M O R A N D U M

The Speaker will take the Chair on,
Tuesday, 2nd December 2025 at 2.30p.m.