



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT –FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

THURSDAY, DECEMBER 4, 2025 AT 2.30PM

1. The House assembled at Thirty Minutes past Two O'clock.
2. The Proceedings were opened with Prayer.
3. **Presiding** – the Honourable Speaker.

4. QUORUM AT COMMENCEMENT OF THE HOUSE

There being no Quorum present at the commencement of the House, the Honourable Speaker ordered that the Quorum Bell be rung for ten minutes.

And Quorum having been attained within the ten minutes, business commenced.

5. COMMUNICATION FROM THE CHAIR

The Honourable Speaker issued the following Communication-

Consideration of the Field Development Plan and Product Sharing Contracts for Blocks T6 And T7 in South Lokichar Basin, Turkana County

“Honourable Members,

1. You will recall that on Thursday, 27th November 2025, I guided the House on the procedure for consideration of the Product Sharing Contracts (PSCs) and Field Development Plan for Blocks T6 and T7 located in South Lokichar Basin, Turkana County tabled in the House on the same date.
2. In the Communication, I directed that the Product Sharing Contracts and Field Development Plan for Blocks T6 and T7 located in South Lokichar Basin be referred to the Departmental Committee on Energy for consideration. I further ordered that, in compliance with section 10(2) as read together with section 15 of the Natural Resources (Classes of Transactions Subject to Ratification) Act, CAP. 387B, the statutory timeline provided will lapse on Wednesday, 4th March 2026. This is based on the fact that counting of days will cease during the recess period and will resume upon the first sitting of the House after the recess.
3. Honourable Members, I urge the Committee to forthwith commence consideration of the Product Sharing Contracts (PSCs) and Field Development Plan and to seek to engage with the Standing Committee on Energy of the Senate. The Committees are encouraged to convene joint sittings for the examination of the contracts as well as the views that will ensue from the public participation exercises. This will ensure consistency, eliminate redundancies, and promote an informed bicameral approach

in the process. Indeed, such collaboration will expedite the consideration of the agreements by the Houses of Parliament. To facilitate timely deliberation by the House, the Departmental Committee is required to submit its report to the House by Tuesday, 17th February 2025.

The House is accordingly guided.

I thank you!"

6. PETITIONS

The Honourable Speaker reported the following Petitions-

(a) Petition regarding Compensation of Residents Affected by the Construction of the Embu Ring/Connector Road Project in Embu County

1. **Honourable Members**, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matter within its authority. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than that presented by a Member.
2. **Honourable Members**, I wish to report to the House that my office has received a Petition from Mr. Francis Munene of ID No. 46XXXX26 and Others being residents and land owners affected by the construction of the *Embu Hospital - Kathangariri - Kianjokoma - Kanja - Runyenjes - Siakago (Embu Ring/Connector) Road project* in Embu County.
3. The Petitioners aver that the Kenya National Highways Authority (KeNHA) and the National Land Commission (NLC) compulsorily acquired private land pursuant to Article 40(3) of the Constitution and the Land Act, 2012, for the construction of the 63-kilometre Embu Ring/Connector Road.
4. The Petitioners further state that the said road project is officially recorded in national project trackers as *the Embu Hospital-Kathangariri-Kianjokoma-Kanja-Runyenjes-Siakago Road*.
5. **Honourable Members**, the Petitioners indicate that implementation of the project adversely affected numerous households, farms, and business premises along the project corridor, resulting in economic hardship, disruption of livelihoods, and displacement of families.
6. The Petitioners state that on 23rd February 2024, a Gazette Notice was issued confirming the compulsory acquisition and listing all affected parcels for compensation. They contend that this Gazette Notice created a legitimate expectation that compensation would be prompt, adequate, and timely, as required under the Constitution and the Land Act.
7. **Honourable Members**, the Petitioners lament that despite the ongoing construction and advancement of works, many Project-Affected Persons (PAPs) remain uncompensated to date.
8. The Petitioners indicate that this failure has resulted in the loss of homes, agricultural land, and sources of livelihood; inability to relocate or rebuild; serious financial distress, including difficulties servicing loans tied to the affected properties; emotional and psychological strain; and disruption of community stability and economic activity along the project corridor.

10. **Honourable Members**, the Petitioners submit that their repeated follow-ups with KeNHA, NLC, and local administrative offices have not yielded clear timelines, explanations for the delays, or any definitive action, leaving the affected residents frustrated and without recourse.
11. The Petitioners express concern that the continued delay in compensation violates their constitutional rights to property, fair administrative action under Article 47, and their social and economic rights under Article 43.
12. **Honourable Members**, the Petitioners affirm that the issues in respect of which the Petition is raised are not pending before any court of law, constitutional or legal body.
13. The Petitioners therefore pray that the National Assembly through the Public Petitions Committee—
 - (i) Investigates the status of compensation for all PAPs along the *Embu Hospital–Kathangariri–Kianjokoma–Kanja–Runyenjes–Siakago Road*, including the reasons for delay or non-payment, the accuracy and fairness of valuation reports, and the legal status of the compulsory acquisition;
 - (ii) Recommends prompt and fair compensation for all PAPs in accordance with Article 40(3) of the Constitution and the Land Act; and
 - (iii) Makes any other recommendations or takes any actions it deems appropriate to address the plight of the Petitioners.
14. **Honourable Members**, having determined that the matters raised by the Petitioner are well within the authority of this House, I order that, pursuant to the provisions of Standing Order 227(1), this petition be committed to the Public Petitions Committee.
15. The Committee is required to consider the petition and report its findings to the House and the Petitioner in accordance with Standing Order 227(2).

I thank you!”

(b) Petition regarding Encroachment of Community Land by the Kenya Wildlife Service in Kitui South Constituency

- 1) “Honourable Members, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matter within its authority. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than that presented by a Member.
- 2) Honourable Members, I wish to report to the House that my office has received a Petition from Mr. Mutuku Kising'u of ID No. 1015818 and Others being residents of Kitui South Constituency and affected by the encroachment of community land by the Kenya Wildlife Service (KWS) in Kitui County.
- 3) The Petitioners aver that residents are recognized as ancestral owners and customary occupants of land adjacent to and surrounding the Kitui wildlife conservation zones and have for generations exercised customary rights over grazing land, water points, settlement areas, cultural sites, and community-managed resources while coexisting with conservation agencies.

- 4) Honourable Members, the Petitioners state that without proper consultation, consent, public participation, nor compensation as required under the Constitution and the Community Land Act, KWS has allegedly encroached on and irregularly expanded into community land in multiple locations in Kitui South.
- 5) The Petitioners allege that this encroachment has resulted in displacement, loss of access to grazing fields, disruption of farming activities, and restriction of movement, thereby undermining socio-economic rights of the affected residents, who are majorly farmers.
- 6) The Petitioners indicate that KWS demarcation of new areas as wildlife territory without following lawful procedures for compulsory acquisition, surveying, boundary variation, or gazettment as required under the Constitution and relevant land laws; and, these actions have intensified and further increasing the human-wildlife conflict in the affected areas.
- 7) The Petitioners further state that attempts by the community to obtain clarification from KWS, the Ministry of Tourism and Wildlife, The County Government of Kitui and relevant government offices have not yielded clear boundary maps, legal documents, or justification for the alleged expansions.
- 8) Honourable Members, the Petitioners affirm that the issues in respect of which the Petition is raised are not pending before any court of law, constitutional or legal body.
- 9) The Petitioners therefore pray that the National Assembly through the Public Petitions Committee -
 - (i) Undertakes a thorough investigation into the alleged irregular and unlawful expansion of Kenya Wildlife Service land boundaries in Kitui South Constituency.
 - (ii) Engages KWS and the County Government of Kitui to avail official maps, survey documents, gazette notices and legal instruments supporting any land acquisition or boundary changes undertaken.
 - (iii) Directs the Ministry of Lands, the Survey of Kenya, and the National Land Commission to conduct a transparent boundary verification exercise in line with public participation from the community.
 - (iv) Ensures that any land irregularly taken from the community is restored and that unlawful boundary markers are removed.
 - (v) Makes any other recommendations or takes any actions it deems appropriate to address the plight of the Petitioners.
- 10) Honourable Members, having determined that the matters raised by the Petitioner are well within the authority of this House, I order that, pursuant to the provisions of Standing Order 227(1), this petition be committed to the Public Petitions Committee.
- 11) The Committee is required to consider the petition and report its findings to the House and the Petitioner in accordance with Standing Order 227(2).

I thank you!"

7. PAPERS

The following Papers were laid on the Table of the House-

- (a) Addendum to the Performance Audit Report on Management of Cash and Domestic Debt by the National Treasury from the Office of the Auditor-General;
- (b) Sessional Paper No. 3 of 2025 on Partial Divestiture in Safaricom PLC by Government of Kenya from the National Treasury and Economic Planning;
- (c) First (1st) Quarter Report for FY 2025/26 on the Implementation of the Equalization Fund from Equalization Advisory Board;

- (d) Rapid Assessment Report of the Auditor-General on National Government's Action to address climate change;
- (e) Auditor-General's Performance Audit Report on Provision of Emergency Medical Care Services in Kenya;
- (f) Fifth (5th) Annual Report of the Data Protection Commissioner for the Financial Year 2024/2025;
- (g) Reports of the Auditor-General and the Financial Statements for the year ended 30th June 2025 and the certificates therein in respect of –
 - i. Anti-Doping Agency of Kenya.
 - ii. Dedan Kimathi University of Technology;
 - iii. Jomo Kenyatta Foundation;
 - iv. Kaelo Technical and Vocational Training College;
 - v. Kenya Academy of Sports; and
 - vi. Kiambu National Polytechnic;
 - vii. Lafey Technical and Vocational Training College;
 - viii. Lagdera Technical and Vocational College;
 - ix. Laisamis Technical Training Institute;
 - x. Lugari Diploma Teachers Training College;
 - xi. Mandera Technical Training Institute;
 - xii. Meru University of Science and Technology;
 - xiii. Mukiria Technical Training Institute;
 - xiv. Mumias West Technical and Vocational College;
 - xv. Musakasa Technical Training Institute;
 - xvi. Nkabune Technical Training Institute;
 - xvii. Rhamu Technical and Vocational Training College;
 - xviii. Runyenjes Technical and Vocational College;
 - xix. St. Mark's Teachers College – Kigari;
 - xx. Tarbaj Technical and Vocational College;
 - xxi. Technical University of Mombasa Enterprises Limited;
 - xxii. Thika Technical Training Institute;
 - xxiii. Tigania East Technical and Vocational College;
 - xxiv. University of Embu;
 - xxv. Wote Technical Training Institute; and
 - xxvi. Ziwa Technical Training Institute.

(Hon. Owen Baya, MP, Deputy Leader of the Majority Party)

- (h) Reports of the Departmental Committee on Labour on:
 - (i) Its consideration of the Industrial Training (amendment) Bill (National Assembly Bill No. 50 of 2024);
 - (ii) Its Attendance to the African Public Service Day (APSD) in Addis Ababa, from 21st to 23rd June 2025;
 - (iii) Its attendance to the 20th regional seminar for Labour-Based Practitioners in Addis Ababa from 19th to 23rd May 2025;
 - (iv) The approval hearing of Mr. Ali Abdullahi Surraw for Appointment as the Commission Secretary/Chief Executive Officer of the Salaries and Remuneration Commission;
 - (v) Its consideration of the Industrial Training (Amendment) Bill (National Assembly Bill No. 50 of 2024);
 - (vi) Its attendance for the African Public Service Day (APSD) in Addis Ababa, Ethiopia from 21st to 23rd June 2025; and

- (vii) Its attendance for the 20th Regional Seminar for Labour-Based Practitioners in Addis Ababa, Ethiopia from 19th to 23rd May 2025.

(Hon. Richard Kiti Chonga, MP, Chairperson, Departmental Committee on Labour)

- (i) Fourth Report of the Select Committee on National Cohesion and Equal Opportunity on Employment Diversity Audit in Public Institutions

(Hon. Adan Yussuf Haji, Chairperson, Select Committee on National Cohesion and Equal Opportunity)

- (j) Report of the Departmental Committee on Regional Development on its consideration of the Fire and Rescue Services Professionals Bill (Senate Bill No. 55 of 2025).

(Hon. Liza Chelule, MP, Vice Chairperson, Departmental Committee on Regional Development)

- (k) Reports of Decentralized Funds Accounts Committee on its consideration of Reports of the Auditor-General as follows–

- (i) Eleventh Report on the Audited Accounts of the National Government Constituencies Development Fund for West Mugirango, Bobasi, Awendo, North Imenti, Kirinyaga Central, South Mugirango, Ugenya, Kieni, Kipipiri, Budalangi and Kiharu Constituencies for the Financial Years 2013/2014, 2014/2015, 2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021 and 2021/2022; and

- (ii) Twelfth Report on the Audited Accounts of the National Government Constituencies Development Fund for Constituencies in Uasin Gishu, Nandi, Baringo and Bomet Counties for the Financial Years 2013/2014, 2014/2015, 2015/2016, 2016/2017, 2017/2018, 2018/2019, 2019/2020, 2020/2021, 2021/2022 and 2022/2023.

(Hon. Gideon Mulyungi, MP, Chairperson, Decentralized Funds Accounts Committee)

- (l) Report of the Departmental Committee on Agriculture and Livestock Regarding its' Inquiry into the Pricing of Tea in Kenya

(Hon. David Kiplagat, MP, Member of the Departmental Committee on Agriculture and Livestock)

- (m) Report of the Departmental Committee on Defence, Intelligence & Foreign Relations accompanied by the State Department for Diaspora Affairs, on a visit to Abu Dhabi and Dubai in the United Arab Emirates, from 8th to 15th June 2025

(Hon. Abdullahi Bashir Sheikh, MP, Vice-Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

- (n) Report of the Parliament of Kenya Delegation to the 2025 hearing of the Inter-Parliamentary Union held at the United Nations in New York, USA, From 13th to 14th February 2025.

(Hon. Hussein Barre, MP, Leader of the Delegation)

- (o) Reports of the Select Committee on Parliamentary Broadcasting and Library Report on:
- (i) Its participation in the Mobile World Congress held in Kigali, Rwanda from 21st to 23rd October 2025; and
 - (ii) Capacity Building Programme on Monitoring and Evaluation in the Legislature in Addis Ababa, Ethiopia from 19th to 26th October 2025.

(Hon. Epuyo Nanok, MP, Chairperson, Select Committee on Parliamentary Broadcasting and Library)

8. COMMUNICATION FROM THE CHAIR FOLLOWING TABLING OF REPORTS

The Honourable Speaker issued the following Communications following the tabling of two reports by the Deputy Leader of the Majority Party-

(a) Consideration of the Performance Audit Report on Management of Cash and Domestic Debt by the National Treasury

“Honourable Members,

1. I wish to bring to the attention of the House an Addendum to the Performance Audit Report by the Auditor-General on *Management of Cash and Domestic Debt by the National Treasury* which has just been tabled by the Deputy Leader of the Majority Party. The Addendum Report has been submitted pursuant to the provisions of section 39(1) of the Public Audit Act, Cap.412B.
2. Honourable Members, you will recall that the Performance Audit Report on Management of Cash and Domestic Debt by the National Treasury was tabled in the House on Tuesday, 1st October 2024 and I referred it to the Public Accounts Committee and Departmental Committee on Finance & National Planning, respectively, for consideration.
3. In this regard, the Addendum is hereby similarly committed to the two Committees for **concurrent** consideration with the Performance Audit Report initially tabled.
4. Additionally, Honourable Members, further to the Speaker’s Communication of 13th May 2024, Committees of the House are encouraged to prioritize the examination of performance audit reports submitted by the Auditor-General, and table their respective reports for consideration by the House.
5. The House is accordingly guided.

I thank you!”

(b) Consideration of Sessional Paper No. 3 Of 2025 on Partial Divestiture in Safaricom Plc by the Government of Kenya

“Honourable Members,

1. You may note that the Deputy Leader of the Majority Party has laid before the House **Sessional Paper No. 3 of 2025** on the proposal for *Partial Divestiture in Safaricom PLC by the Government of Kenya* as submitted by the National Treasury and Economic Planning. The Sessional Paper proposes to divest the Government's shareholding in Safaricom PLC to facilitate the mobilization of resources to be allocated to critical infrastructure development.
2. **Hon. Members**, the Sessional Paper is hereby referred to the Departmental **Committee on Finance & National Planning and the Select Committee on Public Debt & Privatization** for joint consideration. The **Committee on Finance & National Planning is designated as the Lead Committee**.
3. Given the nature of the proposals contained in the Sessional Paper and the fact that the House is scheduled to proceed for its Long Recess later today, I have directed the Clerk to invite the public and stakeholders to submit views on the Sessional Paper for a period of not less than thirty (30) days as from **Monday, 8th December 2025**.
4. **Hon. Members**, Aware that that Committee sittings shall stand suspended until 26th January 2026 upon adjournment of today's sitting in accordance with the Calendar of the House, **the two Committees are hereby permitted to commence their sittings as from Monday, 18th January 2026**.
5. This earlier resumption of their sittings shall allow the Committees to conduct extensive public participation to obtain the views of affected stakeholders, noting that Safaricom PLC is a government-linked company that is listed on the Nairobi Securities Exchange.
6. The Committees are urged to expeditiously submit their report in the House for consideration at the conclusion of the hearings and stakeholder consultations. The House is accordingly guided.

I thank you!"

9. NOTICES OF MOTION

The following Notices of Motions were given-

(a) Consideration of the Fourth Report on Employment Diversity Audit in Public Institutions

Hon. Speaker, I beg to give notice of the following Motion-

THAT, this House adopts the Fourth Report of the Select Committee on National Cohesion and Equal Opportunity on the Employment Diversity Audit in Public Institutions, *laid on the Table of the House on Thursday, 4th December 2025*.

(Hon. Adan Yussuf Haji, Chairperson, Select Committee on National Cohesion and Equal Opportunity)

(b) Approval Hearing of a Nominee for Appointment As the Commission Secretary/Chief Executive Officer of the Salaries and Remuneration Commission

Hon. Speaker, I beg to give notice of the following Motion-

THAT, taking into consideration the findings of the Departmental Committee on Labour in its report on the approval hearing of a Nominee for Appointment as the Commission Secretary/Chief Executive Officer of the Salaries and Remuneration Commission, *laid on the Table of the House on Thursday, 4th December 2025*, and pursuant to the provisions of section 16(1) of the Salaries and Remuneration Commission Act, Cap 412D and sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, CAP 7F, this House **approves** the appointment of the **Mr. Ali Abdullahi Surraw** as the Commission Secretary/Chief Executive Officer of the Salaries and Remuneration Commission.

(Hon. Richard Kiti Chonga, MP, Chairperson, Departmental Committee on Labour)

(c) Adoption of Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on Visit to the United Arab Emirates

Hon. Speaker, I beg to give notice of the following Motion-

THAT, this House notes the Report of the Departmental Committee on Defence, Intelligence & Foreign Relations accompanied by the State Department for Diaspora Affairs, on a visit to Abu Dhabi and Dubai in the United Arab Emirates, from 8th to 15th June 2025.

(Hon. Abdullahi Bashir Sheikh, MP, Vice-Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

10. STATEMENTS

- (i) Pursuant to the provisions of Standing Order 44(2)(c), the Chairperson of the Select Committee on National Government Constituencies Development Fund (NG-CDF) Committee (Hon. Musa Sirma) issued a Statement on disbursement of NG-CDF as at 3rd December 2025.
- (ii) Pursuant to the provisions of Standing Order 44(2)(a), the Majority Whip (Hon. Sylvanus Osoro), on behalf of the Leader of the Majority Party, issued a Statement highlighting key achievements that the House had attained in the Fourth Session of the Thirteenth Parliament.

11. PROCEDURAL MOTION – RESOLUTION TO HOLD A THURSDAY EVENING SITTING

Motion made and Question proposed-

THAT, pursuant to the provisions of Standing Order 30 (Hours of Meeting), this House resolves: -

- i. that the Afternoon Sitting of today, Thursday, 4th December 2025, terminates at 4.00 p.m.;
- ii. to enter an Evening Sitting, today, Thursday, 4th December 2025, commencing at 4.15p.m. (Evening Sitting) for purposes of considering priority business; and
- iii. that the Evening Sitting of today, Thursday, 4th December 2025, shall adjourn at 9.00p.m.

(Hon. Sylvanus Osoro, Majority Whip)

There being no debate arising;

Question put and agreed to.

And the time being Four O'clock, the Honourable Speaker interrupted debate and adjourned the House without Question put pursuant to the Standing Orders.

12. HOUSE ROSE - at Four O'clock.

M E M O R A N D U M

The Speaker will take the Chair on,
Thursday, December 4, 2025 at 4.15 p.m.

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