



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE NATIONAL ASSEMBLY

ORDERS OF THE DAY

THURSDAY, DECEMBER 4, 2025 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

8*. PROCEDURAL MOTION – RESOLUTION TO HOLD A THURSDAY EVENING SITTING
(The Leader of the Majority Party)

THAT, pursuant to the provisions of Standing Order 30 (*Hours of Meeting*), this House **resolves**: -

- (i) that the Afternoon Sitting of today, **Thursday, 4th December 2025**, terminates at **4.00 p.m.**;
- (ii) to enter an Evening Sitting, today, **Thursday, 4th December 2025**, commencing at **4.15p.m.** (*Evening Sitting*) for purposes of considering priority business; and
- (iii) that the Evening Sitting of today, **Thursday, 4th December 2025**, shall **adjourn** at **9.00p.m.**

9*. MOTION– CONSIDERATION OF THE AGREEMENT ESTABLISHING THE SHELTER AFRIQUE DEVELOPMENT BANK
(The Chairperson, Departmental Committee on Finance and National Planning)

THAT, this House **adopts** the Report of the Departmental Committee on Finance and National Planning on its consideration of the Agreement for the Establishing the Shelter Afrique Development Bank, *laid on the Table of the House on Tuesday, 2nd December 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, Cap 4D, **approves** the *Ratification of the Agreement Establishing the Shelter Afrique Development Bank*.

(Resumption of debate interrupted on Wednesday, December 3, 2025 – Afternoon Sitting)
(Balance of time – 2 hours 16 minutes)

- 10*. **MOTION— REPORT ON THE INQUIRY INTO THE CONDUCT OF THE BRITISH ARMY TRAINING UNIT IN KENYA (BATUK)**
(The Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

THAT, this House **adopts** the Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on the inquiry into the conduct of the British Army Training Unit in Kenya (BATUK), *laid on the Table of the House on Tuesday, 25th November 2025.*

- 11*. **MOTION— CONSIDERATION OF REPORT ON THE ASSESSMENT OF UTILISATION OF FUNDS DISBURSED BY THE SOCIAL HEALTH AUTHORITY**
(The Chairperson, Departmental Committee on Health)

THAT, this House **adopts** the Report of the Departmental Committee on Health on the utilisation of funds disbursed by the Social Health Authority since inception, and the challenges faced by health facilities, *laid on the Table of the House on Thursday, 27th November 2025.*

- 12*. **MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022**
(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5th August 2025.*

- 13*. **MOTION – CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI**
(The Chairperson, Public Petitions Committee)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11th April 2024.*

- 14*. **COMMITTEE OF THE WHOLE HOUSE**

The Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025)
(The Leader of the Majority Party)

- 15*. **MOTION— FOURTH REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION**
(The Chairperson, Constitutional Implementation Oversight Committee)

THAT, this House **adopts** the Fourth Report of the Constitutional Implementation Oversight Committee, *laid on the Table of the House on Wednesday, 19th November 2025,* on the Status of Implementation of the Constitution by—

- (i) The Independent Electoral and Boundaries Commission; and
- (ii) The Office of the Data Protection Commissioner.

16*. **MOTION– INQUIRY INTO ALLEGED DISCRIMINATION OF LOCAL INVESTORS IN THE TRANSPORT LOGISTICS SECTOR BY MULTINATIONAL COMPANIES IN THE COUNTRY**

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its' inquiry into alleged discrimination of local investors in the transport logistics sector by multinational companies in the country, *laid on the Table of the House on Wednesday, 19th November 2025.*

17*. **MOTION– CONSIDERATION OF REPORT ON A PETITION REGARDING DISCRIMINATION BY THE TEACHERS SERVICE COMMISSION ON CAREER PROGRESSION GUIDELINES FOR SPECIAL NEEDS EDUCATION TEACHERS IN KENYA**

(The Chairperson, Committee on Public Petitions)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No. 76 of 2023 regarding discrimination on career progression guidelines for special needs education teachers in Kenya, *laid on the Table of the House on Wednesday, 19th November 2025.*

18*. **MOTION– INQUIRY INTO THE PROPOSED SALE OF SHARES IN EAST AFRICAN PORTLAND CEMENT PLC**

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its' inquiry into the proposed sale of shares in East African Portland Cement PLC, *laid on the Table of the House on Wednesday, 19th November 2025.*

19*. **MOTION– CONSIDERATION OF REPORT ON A PETITION REGARDING GAZETTEMMENT OF MWALA AND KALAMA SUB-COUNTIES OF MACHAKOS COUNTY AS HARDSHIP AREAS**

(The Chairperson, Committee on Public Petitions)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No. 15 of 2024 regarding gazettement of Mwala and Kalama sub-counties of Machakos County as hardship areas, *laid on the Table of the House on Wednesday, 19th November 2025.*

20*. MOTION– BUDGET IMPLEMENTATION FOR THE FINANCIAL YEAR 2024/2025 WITH RESPECT TO VARIOUS OFFICES, STATE DEPARTMENTS AND AGENCIES

(The Chairperson, Departmental Committee on Administration and Internal Security)

THAT, this House **adopts** the Report of the Departmental Committee on Administration and Internal Security on the Budget Implementation for FY 2024/2025 for the following Offices, State Departments and Agencies, *laid on the Table of the House on Thursday, 27th November 2025* –

- (i) Executive Office of the President;
- (ii) Office of the Deputy President;
- (iii) Office of the Prime Cabinet Secretary;
- (iv) State Department for Parliamentary Affairs;
- (v) State House;
- (vi) State Department for Immigration and Citizen Services;
- (vii) National Police Service;
- (viii) State Department for Internal Security and National Administration;
- (ix) National Police Service Commission; and
- (x) Independent Policing Oversight Authority.

21*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

22*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

23*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

Denotes Orders of the Day

LIMITATION OF DEBATE

The House resolved on Thursday, February 13, 2025 as follows—

Limitation of Debate on Reports of Audit Committees

- I. THAT**, each speech in debate on **Reports of Audit Committees** shall be limited as follows: A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority shall be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Bills sponsored by Parties or Committees

- II. THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** shall be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Motions

- III. THAT**, each speech in a debate on any **Motion, including a Special motion** shall be limited as follows: A maximum of three hours with not more than twenty (20) minutes for the Mover and ten (10) minutes for each other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each, and that ten (10) minutes before the expiry of the time, the Mover shall be called upon to reply; and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Other Committee Reports

- IV. THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, shall be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking shall be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Consideration of Business received during the Recess Period

- V. THAT**, notwithstanding the provisions of Standing Orders 41 and 42 relating *to conveying of Messages from the Senate and from the President or the National Executive*, Standing Orders 120, 122 and 126 relating to *Publication, Procedure upon Publication and First Reading of Bills* and Standing Order 210(2) relating to *Tabling of Statutory Instruments*, this House ordered that during the Short and Long Recesses of the Fourth Session –
- (i) upon receipt of any Message from the Senate, or upon receipt of any name of a person nominated for appointment to a State or public office from the President or any other office in the National Executive, the Speaker shall forthwith refer such Message to the relevant Committee for consideration, without having to recall the House, and report such fact to the House on resumption;
 - (ii) upon receipt of any Message relating to the Senate's Amendments to a Bill originating in the National Assembly, the Speaker shall forthwith refer the Schedule of the Senate Amendments to the relevant Committee for consideration pursuant to the provisions of Standing Order 145 (*Senate amendments to Bills originating in the National Assembly*), and report such fact to the House on resumption;
 - (iii) should a Bill be published during the recess period, or a published Bill become due for First Reading, the Speaker shall, upon lapse of at least three days following the publication of the Bill and following a determination that such Bill is of priority, forthwith refer such Bill to the relevant Committee for consideration pursuant to the provisions of Standing Order 127 (*Committal of Bills to Committees and public participation*) and cause the Bill to be read a First Time upon its next Sitting and the Second Reading may be taken forthwith, or on such other day as the House Business Committee may determine;
 - (iv) should any statutory instrument be transmitted for tabling before the House during the recess period, the Speaker shall, following a determination that the statutory instrument is of priority, forthwith refer the statutory instrument to the relevant Committee for consideration and cause the statutory instrument to be tabled in the House upon its next Sitting in accordance with the provisions of section 11 of the Statutory Instruments Act (No. 3 of 2013); and,
 - (v) should any Paper be transmitted for tabling before the House, the Speaker shall, following a determination that the Paper is of priority, forthwith refer the Paper to the relevant Committee for consideration and cause the Paper to be tabled in the House upon its next Sitting.
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ADJOURNMENT

NOTIFICATION OF RECESS (5th December 2025 – 9th February 2026)

Pursuant to the provisions of Standing Order 28(3) relating to the Calendar of the Assembly, and the resolution of the House of Thursday, 13th February 2025, the Speaker notifies that, upon the rise of the House at the appointed time today:-

- (i) Regular sittings of the House will resume on **Tuesday, 10th February 2026 at 2.30 p.m.**; and
- (ii) Committee sittings will stand suspended from **Monday, 15th December 2025 to Sunday, 25th January 2026.**

(Thereafter, the House to adjourn without question put)

APPENDIX

NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

ORDER NO. 4 – PETITIONS

It is **notified** that, pursuant to the provisions of Standing Order 225, the following Petition will be reported—

No.	Subject	Petitioner	Relevant Committee
32/2025	Compensation of residents affected by the Construction of the <i>Embu Ring/Connector Road</i> Project in Embu County	<i>To be reported by the Hon. Speaker on behalf of the residents and land owners affected by the construction of the Embu Ring/Connector Road Project in Embu County</i>	Public Petitions

ORDER NO. 7 - STATEMENTS

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statements will be:-

(a) requested:

No.	Subject	Member	Relevant Committee
1.	Disruption of the <i>Kalokol</i> Water Project in Turkana Central Constituency	<i>Hon. Emathe Namuar, MP (Turkana Central)</i>	Blue Economy, Water and Irrigation
2.	Blockage of the bank account of a Kenyan citizen by the <i>Al Rahji</i> Bank in Saudi Arabia	<i>Hon. Tandraza Kassim, MP (Matugu)</i>	Defence, Intelligence and Foreign Relations
3.	Repatriation of <i>Ms. Lilian Njeri</i> from Oman	<i>Hon. Joseph Gitari, MP (Kirinyaga Central)</i>	Diaspora and Migrant Workers
4.	Harmonization of the house allowance and review of the delocalization policy for teachers in Mombasa County	<i>Hon. Mohamed Machele, MP (Mvita)</i>	Education
5.	Frequent power blackouts in Wajir County	<i>Hon. Yussuf Farah, MP (Wajir West)</i>	Energy
6.	Welfare and rights of workers engaged in the <i>Kitale-Morpus</i> Road Project	<i>Hon. Rael Kasiwai, MP (West Pokot County)</i>	Labour
7.	Prevalence of stray wild dog attacks in Kangema Constituency	<i>Hon. Peter Kihungi, MP (Kangema)</i>	Tourism and Wildlife
8.	Delayed payments owed to dairy farmers supplying milk to the New Kenya Co-operative Creameries (New KCC)	<i>Hon. (Dr.) Gideon Kimaiyo, MP (Keiyo South)</i>	Trade, Industry and Cooperatives
9.	Current status of the <i>Musikoma-Mateka-Mungatsi Road</i> and <i>Musikoma-Mateka-Bumula-Nyanga Road</i>	<i>Hon. Wanami Wamboka, MP (Bumula)</i>	Transport and Infrastructure

(b)responded to:

No.	Subject	Member	Relevant Committee
1.	Police harassment and restrictions on small-scale mining activities in Moyale Constituency	<i>Hon. (Prof.) Guyo Jadesa, MP</i> <i>(Moyale)</i>	Administration and Internal Security
2.	Restoration of water supply infrastructure in Mombasa County	<i>Hon. Mohamed Machele, MP</i> <i>(Mvita)</i>	Blue Economy, Water and Irrigation
3.	Tragic explosion in Mandera County	<i>Hon. Umul Ker Kassim, MP</i> <i>(Mandera County)</i>	Defence, Intelligence and Foreign Relations
4.	Persistent power outages in Kiambu Constituency	<i>Hon. Machua Waithaka, MP</i> <i>(Kiambu)</i>	Energy
5.	Safety and security of pedestrians using the Mlolongo Footbridge	<i>Hon. Joyce Kamene MP</i> <i>(Machakos County)</i>	Transport and Infrastructure
