



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – FOURTH SESSION

THE NATIONAL ASSEMBLY

VOTES AND PROCEEDINGS

WEDNESDAY, NOVEMBER 19, 2025 AT 2.30P.M.

1. The House assembled at Thirty Minutes past Two O'clock

2. The Proceedings were opened with Prayer

3. **Presiding** – the Honourable Speaker

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House; the Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. **MESSAGE**

The Speaker reported the following Message from the Senate—

Passage of Three (3) Bills by the Senate

“Honourable Members, pursuant to the provisions of Standing Order 41(4), I wish to report to the House that I have received three (3) Messages from the Senate regarding the passage of two (2) National Assembly Bills and one (1) Senate Bill as follows—

- (1) The Technopolis Bill (National Assembly Bill No. 6 of 2024);
- (2) The Cooperatives Bill (National Assembly Bill No. 7 of 2024); and
- (3) The County Governments Additional Allocations (No.2) Bill (Senate Bill No. 8 of 2025).

Honourable Members, the First and Second Messages convey that, on Wednesday, 12th November 2025, the Senate considered and passed the Technopolis Bill (National Assembly No. 6 of 2024) and the Cooperatives Bill (National Assembly Bill No. 7 of 2024), with amendments.

You may recall that the National Assembly considered and passed the Technopolis Bill, 2024 and the Cooperatives Bill, 2024 on 19th November 2024 and 3rd December 2024, respectively.

Thereafter, I referred the two (2) Bills to the Senate for consideration, pursuant to the provisions of Article 110(4) of the Constitution. The Senate has now referred the said Bills back for reconsideration pursuant to Article 112(1)(b) of the Constitution. The National Assembly is therefore required to consider the Senate amendments to the two (2) Bills.

In this regard, Honourable Members, I refer the Senate amendments to the

Technopolis Bill (National Assembly Bill No. 6 of 2024) to the Departmental Committee on Communication, Information & Innovation for consideration. With respect to the Cooperatives Bill (National Assembly Bill No. 7 of 2024), the Senate amendments stand committed to the Departmental Committee on Trade, Industry & Cooperatives.

Honourable Members, to facilitate the consideration of Senate amendments to the two (2) Bills, the Clerk is directed to circulate the *Schedule of Amendments* to all Members and the relevant Committees as required by the Standing Orders.

I urge the two Committees to prioritise the consideration of the Senate amendments to the respective Bills and report to the House as soon as is practicable to enable the House to consider the amendments to the Bills.

Honourable Members, the Third Message from the Senate conveys that, on Wednesday, 12th November 2025, the Senate considered and agreed to the National Assembly amendments to the County Governments Additional Allocations (No.2) Bill (Senate Bill No. 8 of 2025). You will recall that this House passed the said Bill on 30th September 2025, with amendments, following which I referred the Schedule of National Assembly amendments to the Senate for consideration in accordance with Article 110(4) of the Constitution.

Honourable Members, the approval of the National Assembly amendments to the Bill by the Senate now concludes the bicameral consideration of the Bill in accordance with the provisions of Article 112 of the Constitution. The House is accordingly informed. I thank you!"

6. PAPERS

The following Papers were laid on the Table of the House—

- (i) The following Legal Notices and the Explanatory Memorandum from the Ministry of Energy and Petroleum: -
 - a) Legal Notice No. 181 of 2025 relating to the Petroleum Development Levy (Amendment) Order, 2025;
 - b) Legal Notice No. 182 of 2025 relating to the Petroleum (Licensing of Petroleum Road Transportation Business) (No. 2) Regulations, 2025;
 - c) Legal Notice No. 183 of 2025 relating to the Petroleum (Business Licensing and Petroleum Logistics Facility Construction Permit) (No. 2) Regulations, 2025;
 - d) Legal Notice No. 184 of 2025 relating to the Petroleum (Operation of Common User Petroleum facilities) Regulations, 2025;
 - e) Legal Notice No. 185 of 2025 relating to the Petroleum (Products Quality Management) (No. 2) Regulations, 2025;
 - f) Legal Notice No. 186 of 2025 relating to the Petroleum (Lubricants Facility Construction and Business Licensing) (No. 2) Regulations, 2025;
 - g) Legal Notice No. 187 of 2025 relating to the Petroleum (Information and Statistics) (No. 2) Regulations, 2025;
 - h) Legal Notice No. 188 of 2025 relating to the Petroleum (Retail Dispensing Site Construction and Licensing) (No. 2) Regulations, 2025; and
 - i) Legal Notice No. 189 of 2025 relating to the Petroleum (Liquefied Petroleum Gas) (No. 2) Regulations, 2025.
- (ii) Reports of the Auditor-General and the Financial Statements for the year ended 30th June 2025 and certificates therein in respect of –

- a) Kenya Veterinary Board;
- b) Support to Water and Sanitation Service in Peri Urban Area (KFW Loan NO.BMZ 2013.6543.6) – Athi Water Works Development Agency;
- c) Nairobi Water and Sanitation Project (CREDIT NO. CKE113501H) – Athi Water Works Development Agency;
- d) Universities Fund;
- e) Kenya Institute of Curriculum Development Mortgage and Car Loan Scheme;
- f) TVET Curriculum Development, Assessment and Certification Council;
- g) Kenya Digital Economy Acceleration Project -KDEAP (Credit Numbers 7289-Ke and 7290-Ke) – Information and Communications Technology Authority
- h) Centre For Mathematics, Science and Technology Education in Africa (CEMASTEa);
- i) Kenya National Commission for UNESCO Mortgage and Car Loan Scheme
- j) National Youth Opportunities Towards Advancement (Nyota) Project -Credit Number: IDA 7356 – State Department for Youth Affairs and Creative Economy;
- k) Independent Electoral and Boundaries Commission Staff Mortgage and Car Loan Scheme.

(Deputy Leader of the Majority Party)

- (iii) Report of the Departmental Committee on Justice and Legal Affairs on its consideration of the Penal Code (Amendment) Bill (National Assembly Bill No. 53 of 2024).

(Hon. Amina Udgoon- Member, Departmental Committee on Justice & Legal Affairs)

- (iv) Reports of the Departmental Committee on Trade, Industry and Cooperatives on its' inquiry into –
 - (a) The Alleged Discrimination of Local Investors in the Transport and Logistics Sector by Multinational Companies in Kenya; and
 - (b) The Proposed Sale of Shares in East African Portland Cement PLC.

(Vice-Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

- (v) Fourth Report of the Constitutional Implementation Oversight Committee on the Status of Implementation of the Constitution by: -
 - (a) The Independent Electoral and Boundaries Commission; and
 - (b) The Office of the Data Protection Commissioner.

(Chairperson, Constitutional Implementation Oversight Committee)

- (vi) Reports of the Public Petitions Committee on its consideration of—
 - (i) Public Petition No. 76 of 2023 by Mr. Roberts Njunukha Wekesa regarding discrimination by the Teachers Service Commission on career progression guidelines for Special Needs Education Teachers in Kenya;
 - (ii) Public Petition No. 15 of 2024 by Hon. Vincent Musyoka, MP, regarding gazettment of Mwala and Kalama Sub-Counties of Machakos County as hardship areas; and
 - (iii) Public Petition No. 20 of 2024 by Hon. Benard Kitur, MP, regarding mismanagement of Nandi Teachers' Sacco and Ownership of Mwalimu Plaza Building in Kapsabet Town.

(Chairperson, Public Petitions Committee)

- (vii) Report of the National Assembly Delegation to the 69th Session of the Commission on the Status of Women held in New York, USA From 10th to 21st March 2025

(Hon. (Dr.) Christine Ombaka- Leader of the Delegation)

7. NOTICES OF MOTION

The following Notices of Motion were given—

(i) Inquiry into alleged discrimination of local investors in the Transport Logistics Sector by Multinational Companies in the Country

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its inquiry into alleged discrimination of local investors in the transport logistics sector by multinational companies in the country, *laid on the Table of the House on Wednesday, 19th November 2025.*

*(Vice Chairperson, Departmental Committee on Trade
Industry & Cooperatives)*

(ii) Inquiry into the Proposed Sale of Shares in East African Portland Cement PLC

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its inquiry into the proposed sale of shares in East African Portland Cement PLC, *laid on the Table of the House on Wednesday, 19th November 2025.*

*(Vice Chairperson, Departmental Committee on Trade
Industry & Cooperatives)*

(iii) Adoption of the Fourth Report of the Constitutional Implementation Oversight Committee

THAT, this House **adopts** the Fourth Report of the Constitutional Implementation Oversight Committee on the Status of Implementation of the Constitution, by: -

- (c) The Independent Electoral and Boundaries Commission; and
- (d) The Office of the Data Protection Commissioner,

laid on the Table of the House on Wednesday, 19th November 2025.

(Chairperson, Constitutional Implementation Oversight Committee)

(iv) Consideration of Public Petition No. 76 of 2023 regarding Discrimination by the Teachers Service Commission on Career Progression Guidelines for Special Needs Education Teachers in Kenya

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No. 76 of 2023 regarding discrimination on career progression guidelines for special needs education teachers in Kenya, *laid on the Table of the House on Wednesday, 19th November 2025.*

(Chairperson, Public Petitions Committee)

(v) Consideration of Public Petition No. 15 of 2024 regarding Gazettement of Mwala and Kalama Sub-Counties of Machakos County as Hardship Areas

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of a Public Petition No.15 of 2024 regarding gazettelement of Mwala and Kalama sub-counties of Machakos County as hardship areas, *laid on the Table of the House on Wednesday, 19th November 2025.*

(Chairperson, Public Petitions Committee)

8. QUESTIONS

- a) The following Questions were asked and responded to by the Prime Cabinet Secretary in plenary –
- (i) **Swali Nambari 087 la 2025** lililoulizwa na Mbunge wa Laikipia Kaskazini (Mhe. Sarah Korere) kuhusu idadi ya raia wa Kenya waliosajiliwa na ambao hawajasajiliwa wanaoishi na kufanya kazi katika Jamhuri ya Muungano wa Tanzania; na
 - (ii) **Question by Private Notice No. 017 of 2025** by the Member for Samburu West (Hon. Naisula Lesuuda) regarding deployment of Kenyan workers to the Gulf and other attendant issues.
- b) The following Questions that were to be responded to by the Cabinet Secretary for Agriculture and Livestock were deferred—
- (i) **Question No. 082 of 2025** by the Nominated Member (Hon. Dorothy Ikiara) regarding criteria used to determine the rates of annual bonuses paid to tea farmers across the different regions and factories in the country;
 - (ii) **Question No. 083 of 2025** by the Member for Muhoroni (Hon. James K'oyoo) regarding terms and conditions of lease agreements for the state-owned sugar firms; and
 - (iii) **Question No. 084 of 2025** by the Member for Igembe Central (Hon. Daniel Karitho) regarding measures being taken by the Ministry of Agriculture & Livestock to ensure accurate reporting of miraa export data, safeguard government revenue, and promote equitable support for the miraa sector in terms of research, infrastructure, allocation.

9. STATEMENT PURSUANT TO STANDING ORDER 44(2)(a)

Pursuant to the provisions of Standing Order 44(2)(a), the Deputy Leader of the Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 25th November 2025.

10. MOTION – CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

Motion made and Question proposed -

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates,

*laid on the Table of the House on Thursday, 13th November 2025, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves** the Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates **subject to reservations of Article 13:33 (Protection of undisclosed test or other data for pharmaceutical products).***

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

Amendment Proposed

Motion made and Question proposed -

THAT, the Motion be amended by inserting the following words immediately after the phrase “data for pharmaceutical products” –

“And Article 2:13 (Non-Tariff measures in relation to Health Products and Technologies (HPTs))”.

(Hon. (Dr.) James Nyikal)

Debate on the proposed amendment having been concluded on *Tuesday, November 18 2025*;

Question put and agreed to;

MOTION AS AMENDED

Motion Made and Question proposed –

THAT, the House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab emirates, laid on the Table of the House on Thursdsy, 13th November, 2025, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves** the Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates **subject to reservations of Article 13:33 (Protection of undisclosed test or other data for pharmaceutical products) and Article 2:13 (Non-Tariff measures in relation to Health Products and Technologies (HPTs)).**

(Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

Debate interrupted on Tuesday, November 18, 2025, resumed;

Rising on a point of order pursuant to the provisions of Standing Order 95, the Deputy Leader of the Majority Party claimed to move “that the Mover be called upon to reply”

And the Speaker having acceded to the claim;

Mover replied;

Question deferred pursuant to Standing Order 53(3).

11. THE JUDGES’ RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

Order for Second Reading read;

Motion made and Question proposed –

THAT, the Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025) be now read a second time.

(Hon. T.J. Kajwang- Member, Justice and Legal Affairs Committee)

Debate arising;

Rising in his place on a point of Order, the Member for Kilifi North (Hon. Owen Baya) moved that debate on the Bill be adjourned pursuant to the provisions of Standing Order 96(1);

Motion made and Question proposed;

THAT, debate on the Judges' Retirement Benefits Bill (National Assembly Bill No. 27 of 2025) be now adjourned pursuant to the provisions of Standing Order 96(1).

Question put and agreed to;

Debate on the Bill to resume in the next sitting.

12. MOTION- FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS

Motion made and Question proposed;

THAT, this House **adopts** the First Report of the Constitutional Implementation Oversight Committee on the status of implementation of the Constitution by the following Independent Commissions, laid on the Table of the House on Tuesday, 12th November 2024 –

- (i) Kenya National Commission on Human Rights;
- (ii) The National Land Commission; and
- (iii) The National Gender and Equality Commission.

(Chairperson, Constitutional Implementation Oversight Committee)

Debate interrupted on Wednesday, November 12, 2025 (Afternoon Sitting) resumed;

Mover replied;

Putting of the Question deferred.

13. MOTION- CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

Motion made and Question proposed;

THAT, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework, *laid on the Table of the House on Tuesday, 30th September 2025* and **approves** Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework.

(Hon. Owen Baya on behalf of the Chairperson, Departmental Committee on Environment, Forestry and Mining)

Debate arising;

Mover replied;

Putting of the Question deferred.

14. MOTION- REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

Order Read;

Order deferred.

15. MOTION- CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

Order Read;

Order deferred.

16. MOTION- REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

Order Read;

Order deferred.

17. MOTION- REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

Order Read;

Order deferred.

18. MOTION- REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022

Order Read;

Order deferred.

19. MOTION- CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI

Order Read;

Order deferred.

And the time being eight minutes to Seven O'clock, the Deputy Speaker adjourned the House without Question put pursuant to the Standing Orders.

20. HOUSE ROSE - at eight minutes to Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Thursday, November 20, 2025 at 2.30pm