

**REPUBLIC OF KENYA****THIRTEENTH PARLIAMENT – FOURTH SESSION****THE NATIONAL ASSEMBLY****VOTES AND PROCEEDINGS****TUESDAY, NOVEMBER 4, 2025 AT 2.30PM**

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Hon. Speaker

4. QUORUM AT COMMENCEMENT

There being no Quorum present to commence business, the Hon. Speaker ordered that the Quorum Bell be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. COMMUNICATION FROM THE CHAIR

The Speaker issued the following Communications from the Chair—

(a) 2025 Speaker's Roundtable with the Kenya Private Sector Alliance (KEPSA)

“Honourable Members, I warmly welcome you back to the House after your brief recess. As we resume our work, I trust that we will complete all pending priority matters before the close of this final segment of the Fourth Session.

It is worth noting that, under our Standing Orders, several Bills and other items of business will lapse at the end of this session. I therefore direct the Clerk to devise a procedural mechanism that will preserve any critical unfinished business, allowing it to resume seamlessly in the Fifth Session.

As you may be aware, the National Assembly and the Kenya Private Sector Alliance (KEPSA) have, since 2009, jointly convened annual dialogues under the Speaker's Round Table.

These sessions gather leaders from the House, key parliamentary committees, and prominent stakeholders across pivotal economic sectors—agriculture, services (including tourism, finance, and retail), manufacturing, and technology—for open, informal exchanges. The goal is to gain a clearer grasp of the obstacles confronting these industries and to pinpoint essential legislative and administrative actions to bolster their progress.

Over the past fourteen years, these engagements have proved indispensable, yielding policy and legislative reforms that have profoundly shaped our economy. From these collaborative forums have sprung vital legal changes that strengthen the business landscape, accelerate economic growth, and advance national development.

To this end, **Honourable Members**, the 2025 Speaker's Round Table engagement is scheduled to be held from **6th to 8th November, 2025, at the Pride Inn Hotel**,

Mombasa County. The meeting will be held under the theme... ***“From Policy to Practice: Delivering a predictable and competitive investment climate”***.

As such, the primary focus of the 2025 Round Table engagement will be on the evaluation of taxation regimes, the enhancement of investment protection, export competitiveness, financial sector stability, and evidence-based legislation.

These discussion areas are aimed at fostering a competitive business environment, strengthening governance, and advancing socio-economic development.

The forum brings together the House Leadership, all Chairpersons and Vice Chairpersons of Committees, and the representatives of the business community under the umbrella of the Kenya Private Sector Alliance (KEPSA).

In this regard, **Honourable Members**, I wish to inform the House of the event and extend an invitation to the House Leadership, all Chairpersons and Vice Chairpersons of Committees, and selected Members of the Departmental Committees on Finance and National Planning, Health, Energy, Communication, Information and Innovation and Trade, Industry and Cooperatives, to the meeting. I thank you!”

(b) Recognition of a visiting delegation from the National Assembly of the Republic of Namibia

“Honourable Members, I wish to introduce to you a delegation from the National Assembly of the Parliament of Namibia, seated in the Speaker’s Row. The delegation comprises the following seven (7) Members of the Parliamentary Committee on Urban and Rural Development and Land Reform –

- (i) The Hon. Elifas Dingara, MP – Chairperson/ Leader of the Delegation;
- (ii) The Hon. Derek Klazen, MP;
- (iii) The Hon. Abednego Hishoono, MP;
- (iv) The Hon. Marlayn Mbakera, MP;
- (v) The Hon. Elder Filipe, MP;
- (vi) The Hon. Oillie Haitota, MP; and
- (vii) The Hon. Eneas Emvula, MP.

Honourable Members, the delegation, accompanied by two staff members, is on a benchmarking visit to the National Assembly of Kenya to learn, share experiences, and exchange best practices with our Departmental Committees, particularly on matters of urban and rural development and land reform. Their visit is aimed at strengthening their committee’s oversight and legislative role in these critical sectors.

On behalf of the House and on my own behalf, I warmly welcome them to the Parliament of Kenya and wish them fruitful engagements and a pleasant stay in our country. *Karibuni sana!* I thank you!

(c) Election of Hon. (Dr.) Beatrice Adagala as the Vice-Chairperson of the (CPA) Africa Region Exco and Senator Tabitha M. Mutinda as a Board Member of the Parliamentary Network on the World Bank and IMF

“Honourable Members, I wish to inform the House that I am in receipt of communication from the Commonwealth Parliamentary Association (CPA) Africa Region Secretariat conveying the election of Hon. (Dr.) Beatrice Adagala, Member for Vihiga County, as the Vice-Chairperson of the Executive Committee of the CPA Africa Region for a period of one year, covering the 2025/2026 term.

This is a significant milestone, not only for Hon. (Dr.) Adagala personally, but also for our Parliament, as it underscores the recognition and confidence placed in our institution within the wider Commonwealth parliamentary community.

Accordingly, this Communication serves to formally apprise the House of Hon. (Dr.) Adagala's elevation to this important and prestigious position.

Honourable Members, in the same breath, I wish to inform the House that Senator Tabitha Mutinda, Nominated Senator, has been elected to the Board of the Parliamentary Network on the World Bank and IMF for the period 2025–2027, representing East Africa. This international body promotes transparency, accountability, and inclusive development. Her election is an honour for Kenya and our region, showing growing confidence in our leadership. It also strengthens our engagement with global financial institutions and discussions on development, governance, and sustainable growth.

Honourable Members, on behalf of the House and on my own behalf, I wish to extend our warmest congratulations to Hon. (Dr.) Adagala and Senator Tabitha Mutinda on their well-deserved election. I further urge all Honourable Members to accord them support and cooperation as they undertake their duties and responsibilities in promoting parliamentary diplomacy and excellence. I thank you."

6. PETITIONS

The Speaker reported the following Petition—

Regularization of various public forest land claims

"Honourable Members, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matters within its authority. Further, Standing Order 225(2) (b) requires the Speaker to report to the House any Petition other than those presented by a member.

Honourable Members, section 34 of the Forest Conservation and Management Act, 2016 (Cap. 385) provides for the revocation of the registration of a public forest through a petition to the National Assembly and outlines the specific steps to be followed in the consideration of such a petition.

Honourable Members, in this regard, I wish to report to the House that my office has received a Petition from the Cabinet Secretary for Environment, Climate Change and Forestry, Dr. Deborah Barasa concerning the regularization of various public forest land claims.

Honourable Members, in the Petition, the Cabinet Secretary notes that the Ministry of Environment, Climate Change and Forestry is mandated, *inter alia*, to formulate climate change and environmental policies, promote low-carbon technologies, restore and protect strategic water towers, control pollution, conserve wetlands, manage forest resources, and promote afforestation, re-afforestation, and agroforestry initiatives.

Honourable Members, the Ministry indicates that it has received several petitions from members of the public claiming settlement within various public forest lands across the country. In response to these claims, an Inter-Ministerial Committee was constituted to investigate and review the matters. Additionally, several petitions seeking the de-gazettement of public forests have been presented to this House and referred to the Public Petitions Committee.

Honourable Members, the Ministry reports that the findings of the Inter-Ministerial Committee revealed that the areas under claim are currently inhabited by persons engaged in non-forestry activities and who have resided in those areas for prolonged periods.

Honourable Members, the Ministry further informs the House that, following a review of the committee's report, the Kenya Forest Service Board, in writing, did recommend the regularization of these settlements through the variation of the respective forest boundaries, in accordance with section 34 of the Forest Conservation and Management Act (Cap 385).

Honourable Members, the Cabinet Secretary clarifies that, following the recommendations of the Kenya Forest Service Board, the Ministry of Environment, Climate Change and Forestry prepared and submitted a Joint Cabinet Memorandum on the determination of public forest land claims. The Memorandum was duly considered and approved by the Cabinet, thereby authorizing the variation of the affected forest boundaries to regularize the said settlements, and forwarded it for consideration and approval by the National Assembly.

Honourable Members, consequently, this Petition is presented to the House pursuant to Articles 37, 62, and 119 of the Constitution, as well as Section 34 of the Forest Conservation and Management Act (Cap. 385), which empowers any person to petition Parliament to recommend the variation or revocation of the registration of a public forest.

Honourable Members, the Cabinet Secretary, avers that the Ministry intends to execute the de-gazettement in phases, prioritizing the following forest areas—

- (a) *South Nandi Forest (Chepkumia Block)*; Declared via Proclamation No. 76 of 1936 and Legal Notice No. 174 of 1964 having a total area of approximately 17,960.50 Hectares. The Petitioner avers that farmers from the hilly terrain of Chepkumia exchanged their land with forest land. The proposed area for de-gazettement measures approximately 989.17 Hectares and is now fully settled.
- (b) *Turbo Forest (Manzini Block)*; Declared via Legal Notice No. 145 of 14th June 1968 having a total area of approximately 7,404 Hectares. The Petitioner avers that this was intended for settlement of landless squatters in 1995 within the *Manzini Forest Block, Uasin Gishu County*. The proposed area for de-gazettement is approximately 1,241.50 Hectares and is now fully settled.
- (c) *Mt. Elgon Forest (Chepyuk Settlement Scheme)*; Declared via Proclamation No. 44 of 1932 and Legal Notice No. 174 of 1964 having a total area of approximately 91,997.16 Hectares. The Petitioner avers that the *Chepyuk Settlement Scheme* was established in 1974 to resettle the *Elgony Dorobo community* previously residing within the moorlands of the Mt. Elgon Forest Reserve. Phase I of approximately 3,568 Hectares was excised via Legal Notice No. 51 of 1974, while in 2016, the Cabinet approved de-gazettement of 4,647 Hectares at Phases II and III, which are now fully settled.
- (d) *Shiru/Shaviringa (Kakamega Forest)*; Declared via Proclamation No. 14 of 1933 and Legal Notice No. 174 of 1964 having a total area of approximately 23,777.30 Hectares. The Petitioner avers that the *Shiru/Shaviringa Settlement Scheme* was established in 1988 as compensation for land acquired for public facilities including Vihiga District Headquarters, Mbale Hospital and Okoli Secondary School. It is proposed for de-gazettement of 94.99 and 36 Hectares for *Shiru* and *Shaviringa* Areas respectively, and both are fully settled.

Honourable Members, the Ministry concludes by praying that the National Assembly -

(a) Urgently approves the variation of the boundaries of the following public forests to regularize the existing settlements:

- (i) *South Nandi at Chepkumia Area*, approximately 989.17 Hectares;
- (ii) *Turbo at Manzini Area*, approximately 1,241.50 Hectares;
- (iii) *Mt. Elgon at Chepyuk Area*, approximately 4,647 Hectares; and,
- (iv) *Kakamega Forest at Shiru and Shaviringa Areas*, approximately 94.99 and 36 Hectares, respectively.

(b) Considers the Petitions and issues appropriate resolutions in accordance with Article 119 of the Constitution and Section 34 of the Forest Conservation and Management Act (Cap. 385).

Honourable Members, having confirmed that the issues raised in this Petition fall squarely within the jurisdiction of this House, and that they are not sub judice before any court or other constitutional body, I hereby commit the Petition—seeking the de-gazettement of specified public forest lands in Turbo Forest (Manzini Area), Mount Elgon Forest (Chepkyuk Area), and Kakamega Forest (Shiru/Shaviringa Areas)—to the Departmental Committee on Environment, Forestry and Mining for consideration and a report to the House, in accordance with the Petitions to Parliament (Procedure) Act (Cap. 7E).

Since the Petition concerning the **South Nandi Forest at Chepkumia Area** is *already* under consideration by the Public Petitions Committee, I direct the Committee to prioritize and conclude the deliberations on the matter.

I now, therefore, direct both the Departmental Committee on Environment, Forestry and Mining, and the Public Petitions Committee to expeditiously consider the Petitions and report their findings to the House for consideration in accordance with section 34 of the Forest Conservation and Management Act, 2016 (Cap. 385) and Standing Orders 227(2). I thank you.”

7. PAPERS

The following Papers were laid on the Table of the House—

(a) Reports of the Auditor-General and the Financial Statement for the year ended 30th June 2025 and certificates therein respect of: -

- (i) Development of School Infrastructure in Nyamira County Project, Credit Number: KF Loan 853 -State Department for Basic Education;
- (ii) East Africa Skills for Transformation and Regional Integration Project (EASTRIP) IDA Loan Credit No. 6334-KE -Ministry of Education -State Department for Technical, Vocational Education and Training;
- (iii) East Africa Skills Transformation and Regional Integration Project (EASTRIP) GRANT/CREDIT No. 6334 KE -Kisumu National Polytechnic;
- (iv) Garissa University;
- (v) GOK/UNICEF Education for Young People Programme - State Department for Basic Education;
- (vi) Kenya Industry and Entrepreneurship Project (IDA CREDIT No. 6268 -KE) - State Department for Industry;
- (vii) Kenya Institute Policy Research and Analysis (KIPPRA);

- (viii) Kenya Jobs and Economic Transformation Project (IDA CREDIT No. 7450-KE)- Kenya Development Corporation;
- (ix) Kenya Primary Education Equity in Learning (Disbursed Linked Indicator) Program Credit Number 7067-KE - Teachers Service Commission;
- (x) Kenya Primary Education Equity in Learning Program Grant Number D991-KE -Teachers Service Commission;
- (xi) Kenya Primary Education Equity in Learning Project IDA Grant No. D991 – KE and Credit No.7067 -KE And Grants Nos. TF C306 - KE and TF C307- KE -State Department for Basic Education;
- (xii) Lake Victoria Water and Sanitation Project Grant No. CKE 1093 02 M, Credit No. CKE1093 01 L and EIB No. F1 No. 083890 Serapis No 2011 - 0619 -Lake Victoria South Water Works Development Agency;
- (xiii) Multinational Lake Victoria Maritime Communications and Transport (MLVMCT) - Kenya Maritime Authority;
- (xiv) National Council for Population and Development;
- (xv) Northern Water Works Development Agency;
- (xvi) Promotion of Youth Employment through Scholarships Phase II (Wings to Fly IV) Project Grant Number BMZ No. 2018 67 399 - State Department for Technical, Vocational Education and Training;
- (xvii) Secondary Education Quality Improvement Project Grant/Credit Number 6138 – KE -Teachers Service Commission; and
- (xviii) Support to Technical Vocational Education and Training for relevant skills Development Project - TVET Project Phase II (ADF Loan No. 2100150033295) - State Department for Technical, Vocational Education and Training.

(Deputy Majority Party Leader)

- (b) Report of the Departmental Committee on Labour on the approval hearing of Hon. Eng. Michael Thoyah Kingi for appointment as a Member of the Salaries and Remuneration Commission.

(Chairperson, Departmental Committee on Labour)

8. NOTICES OF MOTION

The following Notice of Motion was given—

THAT, taking into consideration the findings of the Departmental Committee on Labour in its report on the approval hearing of a Nominee for Appointment as a Member of the Salaries and Remuneration Commission, *laid on the Table of the House on Tuesday, 4th November 2025*, and pursuant to the provisions of section 7 (11) of the Salaries and Remuneration Commission Act, Cap 412D and sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, CAP 7F, this House **approves** the appointment of the **Hon. Eng. Michael Thoyah Kingi** as a Member of the Salaries and Remuneration Commission.

(Chairperson, Departmental Committee on Labour)

9. STATEMENTS

- (a) **Requests for Statements pursuant to Standing Order 44(2)(c)—**

- (i) The Member for Naivasha (Hon. Jayne Kihara) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding the exclusion of form four students from school for unpaid school fees;
- (ii) The Member for Nandi Hills (Hon. Bernard Kitur) requested for a Statement from the Chairperson of the Departmental Committee on Finance and National Planning regarding the operations of Mastercard and Visa in the country;
- (iii) The Member for Machakos County (Hon. Joyce Kamene) requested for a Statement from the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives regarding Status of *Matungulu* Farmers Company Limited;
- (iv) The Member for Runyenjes (Hon. Eric Muchangi) requested for a Statement from the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives regarding delayed payment of farmers in Runyenjes Constituency by the New Kenya Cooperative Creameries (New KCC);
- (v) The Member for Mandera County (Hon. Umul Ker Kassim) requested for a Statement from the Chairperson of the Departmental Committee on Defence, Intelligence and Foreign Relations regarding a tragic explosion that occurred in Mandera County; and
- (vi) The request for a Statement by the Member for North Horr (Hon. Adhe Wario) regarding underutilization of key heritage, ecological and tourism sites in Northern Kenya was dropped.

(b) Responses to Statements pursuant to Standing Order 44(2)(c)

- (i) The Chairperson of the Departmental Committee on Administration and National Security responded to the requests for Statement by the Member for Marsabit County (Hon. Naomi Waqo) regarding the Disappearance of a Mr. *Galgallo Bagaja Malicha*; and
- (ii) The response to a request for Statement by the Member for Moyale (Hon. (Prof.) Guyo Jaldesa) regarding Police harassment and restrictions on small-scale mining activities in Moyale Constituency was deferred until the Committee undertakes an inspection visit to the site.

10. THE PUBLIC PARTICIPATION BILL (NATIONAL ASSEMBLY BILL NO. 44 OF 2025)

(The Hon. (Dr.) Otiende Amollo, M.P. and the Hon. Samuel Chepkong'a, M.P. –
Co-Sponsors)

Order for First Reading read;

Bill read a First Time and referred to the relevant committee pursuant to Standing Order 127(1)

11. EXCEPTIONAL MOTION– TRIBUTES OF THE HOUSE

Motion made and Question proposed—

THAT, following the Presidential Proclamation issued on 15th October 2025 regarding the passing on of the **Rt. Hon. Raila Amolo Odinga, then EGH, now CGH posthumously**, the former Prime Minister of the Republic of Kenya, and pursuant to the provisions of Standing Order 259D(1), the **tributes** of this House be recorded in honour of the late former Prime Minister's contribution in this House, his selfless service

to the Republic and the continent of Africa and for his role in promoting democracy, peace and stability in Kenya and the region.

(The Leader of the Majority Party & the Leader of the Minority Party – Co-Sponsors – 16.10.2025)

Debate interrupted on Thursday, October 16, 2025 (Afternoon Sitting) resumed;

Mover replied;

Question put and agreed to.

12. MOTION– CONSIDERATION OF TEN (10) REGULATIONS RELATING TO THE PETROLEUM SECTOR

Motion made and Question proposed—

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of ten (10) sets of Regulations relating to the **Petroleum Sector**, *laid on the Table of the House on Thursday, 16th October 2025*, and pursuant to the provisions of section 18 of the Statutory Instruments Act, Cap 2A and Standing Order 210(4)(b), **annuls in its entirety** the following Regulations:

- (i) The Petroleum (Petroleum Business Licensing and Petroleum Logistics Facility Construction Permit) Regulations (*Legal Notice No. 95 of 2025*);
- (ii) The Petroleum (Licensing of Petroleum Road Transportation Business) Regulations (*Legal Notice No. 96 of 2025*);
- (iii) The Petroleum (Operating of Common Petroleum Facilities) Regulations (*Legal Notice No. 97 of 2025*);
- (iv) The Petroleum (Information and Statistics) Regulations (*Legal Notice No. 98 of 2025*);
- (v) The Petroleum (Lubricants Facility Construction and Licensing) Regulations (*Legal Notice No. 99 of 2025*);
- (vi) The Petroleum (Retail Dispensing Site Construction and Licensing) Regulations (*Legal Notice No. 100 of 2025*);
- (vii) The Petroleum (Liquefied Petroleum Gas) Regulations (*Legal Notice No. 101 of 2025*);
- (viii) The Energy (Petroleum Information and Statistics) (Revocation) Regulations (*Legal Notice No. 102 of 2025*);
- (ix) The Energy (Retail Facility Construction and Licensing) (Revocation) Regulations (*Legal Notice No. 103 of 2025*); and
- (x) The Petroleum (Products Quality Management) Regulations (*Legal Notice No. 104 of 2025*).

(Vice Chairperson, Committee on Delegated Legislation)

Debate arising;

(Change of Chair from the Hon. Speaker to the First Chairperson)

Mover replied;

Putting of the Question deferred.

13. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

The First Chairperson of Committees in the Chair

I. The Pyrethrum (Repeal) Bill (National Assembly Bill No. 40 of 2024)

Clause 2 - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported without amendments.

14. HOUSE RESUMED - the First Chairperson of Committees in the Chair**The Pyrethrum (Repeal) Bill (National Assembly Bill No. 40 of 2024)**

Bill reported without amendments;

Motion made and Question proposed –

THAT, this House do agree with the Report of the Pyrethrum (Repeal) Bill (National Assembly Bill No. 40 of 2024).

(Deputy Leader of the Majority Party)

Question deferred.

II. The Kenya National Library Service Bill (National Assembly Bill No. 20 of 2023)

(The Chairperson, Departmental Committee on Sports and Culture)

Order deferred.

15. THE MATERNAL NEWBORN AND CHILD HEALTH BILL (SENATE BILL NO. 17 OF 2023)

Order for Second Reading read;

Motion made and Question proposed—

THAT, The Maternal Newborn and Child Health Bill (Senate Bill No. 17 of 2023) be now read a Second Time.

(Chairperson, Departmental Committee on Health)

(Debate interrupted on Tuesday, October 14, 2025 - Sitting resumed)

Rising in his place on a Point of Order pursuant to the provisions of Standing Order 95, the Member for Kilifi North (*Hon. Baya Owen Yaa*) claimed to move that the Mover be now called upon to reply;

And the Speaker being of the opinion that the Motion was not an infringement of the rights of Members;

Thereupon, Question put and agreed to;

Mover replied;

Putting of Question deferred.

16. MOTION-CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

Order read;

Order deferred.

17. THE TEA (AMENDMENT) BILL (SENATE BILL NO. 1 OF 2023)

Order for Second Reading read;

Motion made and Question proposed—

THAT, The Tea(amendment) Bill (Senate Bill No. 1 of 2023) be now read a Second Time.

(Hon. Brighton Yegon – Co-Sponsor)

Debate arising;

And the time being Seven O'clock, the First Chairperson interrupted Proceedings and adjourned the House without Question put pursuant to the Standing Orders.

18. HOUSE ROSE - at Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on,
Wednesday, 5th November 2025 at 9.30 a.m.

--X--