



**THIRTEENTH PARLIAMENT**  
**THE SENATE**  
**OFFICIAL REPORT**



**Fourth Session**

**Thursday, 13<sup>th</sup> November, 2025 at 2.30 p.m.**

# PARLIAMENT OF KENYA

## THE SENATE

### THE HANSARD

Thursday, 13<sup>th</sup> November, 2025

*The House met at the Senate Chamber,  
Parliament Buildings at 2.33 p.m.*

*[The Speaker (Hon. Kingi) in the Chair]*

#### PRAYER

DETERMINATION OF QUORUM  
AT COMMENCEMENT OF SITTING

**The Speaker** (Hon. Kingi): Clerk, do we have quorum?

*(The Clerk-at-the-Table consulted with the Speaker)*

Serjeant-at-Arms, kindly ring the Quorum Bell for 10 minutes.

*(The Quorum Bell was rung)*

Hon. Senators, we now have quorum. Clerk, kindly call the first Order.

#### COMMUNICATIONS FROM THE CHAIR

VISITING DELEGATION FROM THE  
COUNTY ASSEMBLY OF BUNGOMA

**The Speaker** (Hon. Kingi): Hon. Senators, I would like to acknowledge the presence, in the Speaker's Gallery this afternoon, of a visiting delegation from the County Assembly of Bungoma comprising Members of the Implementation Committee and its secretariat. The delegation is undertaking a training programme at the Centre for Parliamentary Studies and Training (CPST).

I request each member of the delegation to stand when called out, so that they may be acknowledged in the Senate tradition.

1. Hon. Timothy Chikati, Chairperson
2. Hon. Jeremiah Kuloba
3. Hon. Franklin Simotwo
4. Hon. Mildred Barasa

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5. Hon. Aggrey Mulongo
6. Hon. Catherine Kituyi
7. Hon. Eddy Chamawi
8. Hon. Alfred Wekesa
9. Hon. Vitalis Wangila
10. Hon. Ali Machani
11. Mr. Oscar Sifuma
12. Ms. Sally Soita

Hon. Senators, on behalf of the Senate and my own behalf, I extend a warm welcome to the delegation and wish them a fruitful visit.

*(Applause)*

VISITING DELEGATION FROM THE  
COUNCIL OF GOVERNORS

Hon. Senators, I have a further Communication to make. I would like to acknowledge the presence, in the Speaker's Gallery this afternoon, of a visiting delegation of four interns and 11 staff members from the Council of Governors (CoG). The delegation is in the Senate on a study visit to gain insights into the operations of the Senate, to deepen the understanding of the legislative process and enhance collaboration between the Senate and the CoG.

Hon. Senators, I request each member of the delegation to stand when called out, so that they may be acknowledged in the Senate tradition-

1. Ms. Brenda Gikandi
2. Ms. Brenda Okungu
3. Ms. Shanelle Wamaitha
4. Mr. Ian Njuguna
5. Mr. Stephen Muriuki
6. Ms. Grace Namalwa
7. Mr. Macdonald Aoka
8. Mr. Teddy Muya
9. Mr. Kebo Eripon
10. Ms. Naomi Wahu
11. Ms. Grace Kimani
12. Mr. Brian Akatsa.

*(Applause)*

Hon. Senators, in our usual tradition of receiving and welcoming guests to Parliament, I extend a warm welcome to the delegation. On behalf of the Senate and my own behalf, I wish them a fruitful visit.

I will ask the Deputy Minority Leader to extend a word of welcome to the two delegations.

You may proceed.

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**Sen. Wambua:** Thank you, Mr. Speaker, Sir. I also take this opportunity to join you, on behalf of my colleagues from both sides of the divide, to extend a warm welcome to the two delegations that have visited the Senate today; from Bungoma and the CoG. We hope that your presence here will meet you at the points of your expectations; that you learn the legislative procedures of the Senate and go back to your places better equipped with how the Senate works.

To have had the opportunity and privilege to sit in the Speaker's Gallery is the greatest honour that you can be given by the Senate as visitors. So, we welcome you.

**The Speaker** (Hon. Kingi): Next Order.

## PAPERS LAID

### FINANCIAL STATEMENTS OF VARIOUS COUNTY ENTITIES

**Sen. (Dr.) Lelegwe Ltumbesi:** Mr. Speaker, Sir, on behalf of the Senate Majority Leader, I beg to lay the following Papers on the Table of the Senate, today, Thursday 13<sup>th</sup> November, 2025-

Report of the Auditor-General on financial statements of Kajiado County Assembly Car Loan and Mortgage Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Kajiado County Education Bursary Grants and Scholarship Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Kajiado County Alcoholic Drinks Control Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Kajiado County Climate Change Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Elwak Municipality - County Government of Mandera for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Mandera County Teaching and Referral Hospital - County Government of Mandera for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Lafey Sub-County Level 4 Hospital - County Government of Mandera for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Kotulo Sub-County Level 4 Hospital - County Government of Mandera for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Elwak Sub-County Level 4 Hospital - County Government of Mandera for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Garissa County Revolving Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Garissa Water and Sewerage Company Limited for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Bura Sub-County Level 4 Hospital - County Government of Garissa for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Wajir County Disability Fund for the year ended 30<sup>th</sup> June, 2025.

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Report of the Auditor-General on financial statements of Machakos County Bursary Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Kangundo/Tala Municipality - County Government of Machakos for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Matuu Level 4 Hospital - County Government of Machakos for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Mwala Level 4 Hospital - County Government of Machakos for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Makueni County Emergency Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Makueni County Bursary Fund for the year ended 30<sup>th</sup> June, 2025.

Report of the Auditor-General on financial statements of Makueni County Referral Hospital - County Government of Makueni for the year ended 30<sup>th</sup> June, 2025.

Thank you, Mr. Speaker, Sir.

I beg to lay.

*(Sen. (Dr.) Lelegwe Ltumbesi laid the documents on the Table)*

**The Speaker** (Hon. Kingi): The Chairperson, Standing Committee on Finance and Budget.

**Sen. Faki:** Thank you, Mr. Speaker, Sir. On behalf of the Chairperson of Finance Committee and Budget, I beg to lay on the following Papers on the Table of the Senate, today, Thursday, 13<sup>th</sup> November, 2025-

REPORT ON CONSIDERATION OF THE PUBLIC FINANCE  
MANAGEMENT (AMENDMENT) (NO.2) BILL (NATIONAL  
ASSEMBLY BILLS NO.26 OF 2024

Report of the Standing Committee on Finance and Budget on its consideration of the Public Finance Management (Amendment) (No.2) Bill (National Assembly Bills No.26 of 2024).

REPORT ON CONSIDERATION OF THE PUBLIC FINANCE  
MANAGEMENT (AMENDMENT) (NO.3) BILL (NATIONAL  
ASSEMBLY BILLS NO.44 OF 2024

Report of the Standing Committee on Finance and Budget on its consideration of the Public Finance Management (Amendment) (No.3) Bill (National Assembly Bills No.44 of 2024).

REPORT ON CONSIDERATION OF THE PUBLIC FINANCE  
MANAGEMENT (AMENDMENT) (NO.4) BILL (NATIONAL  
ASSEMBLY BILLS NO.45 OF 2024

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Report of the Standing Committee on Finance and Budget on its consideration of the Public Finance Management (Amendment) (No.4) Bill (National Assembly Bills No.45 of 2024).

*(Sen. Faki laid the documents on the Table)*

Next Order.

## QUESTIONS AND STATEMENTS

### STATEMENTS

**The Speaker** (Hon. Kingi): Statement pursuant to Standing Order No.53(1).  
Senator for Nandi County, Hon. Samson Cherarkey.

#### SAFETY OF KENYAN CITIZENS IN TANZANIA FOLLOWING THE POST-ELECTION UNREST

**Sen. Cherarkey:** Thank you, Mr. Speaker, Sir. I rise pursuant to Standing Order No.53(1) to seek a Statement from the Standing Committee on National Security, Defence and Foreign Relations on a matter of national concern regarding the safety of Kenyan citizens in Tanzania following the post-election unrest.

Following Tanzania's October, 2025 general elections, the country has experienced widespread unrest marked by civilian clashes with security forces. Major cities have witnessed heightened tensions, raising serious concerns about public safety and civil stability. This poses a significant safety risk to Kenyan citizens residing in or travelling to Tanzania. Moreover, the tensions have spilled over to border regions where cross-border confrontations have emerged.

In the Statement, the Committee should address the following-

(1) The Government's assessment of the safety of Kenyan citizens currently in Tanzania.

(2) The emergency assistance evaluation protocols and other measures instituted by the Ministry of Foreign and Diaspora Affairs to ensure the safety of Kenyans in Tanzania during this period, including whether the Ministry has issued travel advisories and established communication channels to keep Kenyan nationals informed.

(3) The steps taken by the Government to secure the regions along the Kenyan-Tanzanian border, including the coordination efforts underway between the Kenyan and Tanzanian governments to de-escalate tensions and address the reported cases of broader violence.

(4) Whether there are ongoing engagements with the regional and international organisations, including the East African Community (EAC) and the African Union (AU) to address the humanitarian and security implications of the unrest in Tanzania.

(5) Measures put in place to enhance future preparedness in safeguarding Kenyans living abroad who may be caught in similar crises across the world.

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DISAPPEARANCE OF MR. SHADRACK MARITIM,  
TINDERET CONSTITUENCY MP ASPIRANT

**Sen. Cherarkey:** Mr. Speaker, Sir, I rise pursuant to Standing Order No.53(1) to seek a statement from the Standing Committee on National Security, Defence and Foreign Relations on a matter of county-wide concern regarding the disappearance of Mr. Shadrack Maritim, Alias Captain, a political aspirant in Tinderet Constituency and a sub-county; the actions taken to uncover his whereabouts and ensure his safe return.

Mr. Speaker, Sir, Mr. Maritim was last seen on 27<sup>th</sup> October, 2025, during a morning run in Cheplaskei, Kapseret Constituency in Uasin Gishu County. His disappearance has sparked widespread public concern and prompted several protests in Maraba trading centre, Tinderet Sub-County, Nandi County where residents have demanded transparency and urgency in the investigation. The demonstrations have been met with police interventions, including the use of tear gas, which has further heightened tensions in the area, including use of live bullets.

In the Statement, the Committee should address the following-

(1) The current status of investigations into the disappearance of Mr. Shadrack Maritim, identifying the lead agencies and actions taken to locate him.

(2) Whether the Ministry of Interior and National Administration has issued any formal communication to the public or the family on the progress of investigations.

(3) The existing protocols to ensure that missing persons cases across the country are promptly and transparently investigated without political interference.

(4) Measures taken to manage public discontent and fears over the matter in Tinderet sub-county and recommendations to strengthen investigations and rebuild community trust in law enforcement.

Mr. Speaker, Sir, with your indulgence, let me conclude with my final Statement.

LEVEL OF PREPAREDNESS AND DISASTER RESPONSE  
MECHANISMS DURING ONGOING RAINS

Mr. Speaker, Sir, I rise pursuant to Standing Order No.53(1) to seek a Statement from the Standing Committee on National Security, Defence and Foreign Relations on a matter of national concern regarding the country's level of preparedness and disaster response mechanisms amid ongoing heavy rains. According to the Kenya Metrological Department, sustained rainfall is expected throughout November, 2025, with regions such as Lake Victoria Basin, Rift Valley and the islands of east and west of Rift Valley already experiencing flooding, landslides and surface disruptions. These conditions pose serious risks to lives, property and infrastructure, especially in vulnerable and densely populated areas.

In the Statement, the Committee should address the following-

(1) A national risk assessment and identification of counties most vulnerable to flooding and landslides in the country.

(2) Emergency response measures activated by the National Disaster Operations Centre (NDOC) and other agencies, including coordination efforts between national and county governments for evacuation, shelter and medical support.

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(3) Public advisories and resource redeployment by the Ministry of Interior and National Administration to ensure community-level preparedness.

(4) Contingency plans to safeguard critical infrastructure such as roads, bridges, schools and hospitals.

(5) Evaluation of existing disaster management frameworks and proposed reforms to improve early warning systems and climate resilience across the country.

Thank you.

**The Speaker** (Hon. Kingi): Senator for Kisumu County, Hon. (Prof.) Tom Ojienda.

COMPENSATION OF TRADERS AT KIBUYE  
MARKET IN KISUMU COUNTY

**Sen. (Prof.) Tom Odhiambo Ojienda, SC:** Thank you, Mr. Speaker, Sir.

I rise pursuant to Standing Order No.53(1) to seek a Statement from the Standing Committee on Trade, Industrialisation and Tourism on a matter of county-wide concern regarding the compensation of traders at Kibuye Market in Kisumu County for losses incurred as a result of the recent strong winds and heavy rains.

Mr. Speaker, Sir, among those affected are thousands of small-scale business traders who rely on the market for their daily livelihoods have now been left stranded with no capital to restock or resume operations.

In this Statement, the Committee should address the following-

(1) The steps taken by the County Government of Kisumu to provide immediate relief to the affected traders.

(2) Whether there are plans for extended support from the Kisumu County Disaster Emergency Fund to enable the affected traders to rebuild, restock and reopen their businesses and if so, obtain information on whether the Fund has adequate resources to cater for the same.

(3) The criteria and procedure for accessing and disbursing money from the Fund, as well as the accountability and transparency mechanisms in place to ensure that money from the fund is not misappropriated or diverted.

(4) The long-term strategies being implemented or considered by the County Government of Kisumu to mitigate the adverse impact of extreme weather conditions, particularly in markets within Kisumu County.

Thank you.

**The Speaker** (Hon. Kingi): The Senator for Kisii County, Hon. Richard Onyonka had two statements.

The two statements are dropped.

COMPENSATION OF KENYA AIR FORCE  
OFFICERS AFFECTED BY THE 1982 COUP

INCREASING CASES OF AIRCRAFT ACCIDENTS

*(Statements dropped)*

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Senator for Kilifi County, Hon. Stewart Madzayo.

Yes, Sen. Faki, you may proceed to read on behalf of Senator for Kilifi.

UMILIKI WA ARDHI YA JETI LA  
MNDARANI, KAUNTI YA KILIFI

**Sen. Faki:** Asante, Bw. Spika. Nimesimama kwa niaba ya Seneta wa Kilifi, Sen. Madzayo. Nimesimama kwa mujibu wa Kanuni ya Kudumu ya 53(1) ya Kanuni za Kudumu za Seneti, kuomba kauli katika Kamati ya Ardhi, Mazingira na Mali asili kuhusu umiliki wa ardhi ya jeti la mnarani Kaunti ya Kilifi.

Hapo awali, jeti la mnarani lilikuwa likitumika kama kivuko maeneo ya Kilifi. Kufuatia ujenzi wa daraja la Kilifi mwaka wa 1980, jeti hilo lilibakia kutumiwa na wamiliki wa kibinafsi na madau ya wavuvi wa eneo hilo. Hivi sasa, ushindani umechipuka kati ya Huduma ya Misitu, Kenya Forest Service, na Mamlaka ya Bandari ya Kenya (KPA) kuhusu umiliki wa ardhi katika jeti hilo.

Huduma ya Misitu ilitoa leseni ya miaka 30 kwa kampuni ya South Sea Services kutumia jeti hiyo, nayo Mamlaka ya Bandari ikatoa leseni ya kampuni ya China Bridge Construction Company. Ushindani huu unatishia maslahi ya watu wa Kilifi, hususan wavuvi ambao wako hatarini kunyimwa haki ya kutumia jeti hilo kwa shughuli zao za uvuvi.

Katika Kauli hiyo, Kamati izingatie yafuatayo-

(1) Ni kampuni gani inayomiliki leseni halali ya kuendesha shughuli kwa sasa katika ardhi ya jeti la mnarani katika Kaunti ya Kilifi?

(2) Jukumu la Huduma ya Misitu ya Kenya Forest Services (KFS) na Mamlaka ya Bandari ya Kenya katika maswala ya umiliki wa ardhi ya Jeti la Mnarani, ikizingatiwa kwamba halmashauri ya Kenya, usimamizi wa shughuli za usafirishaji baharini, KMA, ndio muthibiti halisi wa shughuli za baharini nchini.

(3) Hatua ambazo Serikali inachukua kulinda biashara za wenyeji wa eneo hilo dhidi ya ushindani wa umiliki wa utumizi wa jeti hilo ikizingatiwa kwamba ushindani huu unahusisha kampuni za kigeni zenye uwezo mkubwa wa kifedha.

(4) Mikakati iliyowekwa na Serikali kwa ajili ya usimamizi wa endelevu na matumizi bora ya jeti hilo la mnarani na miundo mbinu mingine ya pwani isiyotumika ipasavyo.

Asante.

**The Speaker** (Hon. Kingi): Hon. Senators, I will allow comments for not more than 15 minutes.

Proceed, Hon. Tom Ojienda.

**Sen. (Prof.) Tom Odhiambo Ojienda, SC:** Mr. Speaker, Sir, I wish to comment on the Statement made by Sen. Cherarkey on the question of the need to keep records of foreigners living in countries under distress, especially after what we have seen in Tanzania. Specifically, Sen. Cherarkey is on record as having advocated for unfair violations when he said that the people living in Tanzania and Uganda should not be spared the force of the law.

**Sen. Cherarkey:** On a point of order, Mr. Speaker, Sir.

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**Sen. (Prof.) Tom Odhiambo Ojienda, SC:** Sen. Cherarkey made the statement when he was in a church service in Nandi. However, I am glad that the hon. Senator has acquitted himself today in a statement that addresses the respect of human rights.

**Sen. Cherarkey:** On a point of order, Mr. Speaker, Sir!

**Sen. (Prof.) Tom Odhiambo Ojienda, SC:** Mr. Speaker, Sir, if I may proceed.

**The Speaker** (Hon. Kingi): What is your point of order, Senator for Nandi?

*(Loud consultations)*

**Sen. Cherarkey:** You are not the Speaker!

Mr. Speaker, Sir, I rise under Standing Order No.101(4) on the contents of speech. Is it in order? First, he has made a wrong statement of fact contrary to Standing Order No.101(4) on statement.

I am not under discussion. The senior law lecturer should be aware that before you discuss a distinct---

**The Speaker** (Hon. Kingi): Sen. Ojienda take your seat.

*(Sen. (Prof) Tom Odhiambo Ojienda sat in his place)*

**Sen. Cherarkey:** Infact, he is not aware of the procedures of the House. He should be taken for orientation. What I wanted to say under Standing Order No.101(4), and you are well versed with the Standing Orders, which is a creation of Article 124 of the Constitution, is that you cannot discuss a colleague, a Member of the Senate or National Assembly, unless upon a specific substantive Motion.

Is it in order, one, for the Senator of Kisumu to mislead the House that I have been on record advocating for violation of anybody's human rights, contravening Standing Order No.105 on statement of fact and No.103, where he is purporting to discuss me without a substantive Motion?

I want to dare him. He can bring a substantive Motion; I will handle him at that level. Can he withdraw and apologise to me?

**The Speaker** (Hon. Kingi): Now, Senator for Nandi, what the Senator for Kisumu County said or has just said is that you are blowing hot and cold at the same time; the reason being, in a church service and that is what he is saying, not the Chair saying it---

*(Applause)*

This is what he said: During a church service, you said that Kenyans in Tanzania and Kenyans in Uganda---

**Sen. Cherarkey:** No, no!

**The Speaker** (Hon. Kingi): Senator for Nandi, the Chair is speaking, okay? You advocated--- That is according to the Senator for Kisumu County; you advocated for the mistreatment or violations of the rights of Kenyans living in Uganda and Tanzania. Today, you have come out clearly fighting for the rights of the very same people that you

were advocating for their rights being violated. So, the good Professor is asking: Where is the doublespeak?

*(Applause)*

Unless you never said what Professor is saying. If you did---  
Professor, just proceed.

*(Loud consultations)*

Senator for Nandi, activists are Kenyans too.

Proceed and conclude.

**Sen. (Prof.) Tom Odhiambo Ojienda, SC:** Hon. Speaker, the Senator for Nandi was my student and your teacher is speaking, Senator, so listen to me. It is imperative, while commenting on this, to note that at least Sen. Cherarkey has acquitted himself and that is a good thing.

Hon. Speaker---

*(Sen. Cherarkey consulted loudly)*

**The Speaker** (Hon. Kingi): Order, Senator for Nandi. The Senator for Kisumu shall be heard in silence.

**Sen. (Prof.) Tom Odhiambo Ojienda, SC:** Thank you, Hon. Speaker. It is important to note that the Treaty for the Establishment of the East African Community, 1999, and I have previously stated here, Articles two and three, but specifically Article 126, speaks to the gradual intention of the East African nation states to coalesce into a union in five stages.

The Customs Union and the protocol of the free movement of persons, goods and services was a pointer towards free movement within East Africa by all citizens. That is why it is imperative that today's statement by Sen. Cherarkey points to the correct direction that East African states and governments should treat citizens of East Africa as one and ensure that human rights of every individual are protected.

*[The Speaker (Hon. Kingi) left the Chair]*

*[The Deputy Speaker (Sen. Kathuri) in the Chair]*

Mr. Deputy Speaker, Sir, I commend the statement in the second part, because it also seeks to respect the instruments that have been signed and/or acceded to by the East African states, the International Convention on Economic, Social, Cultural Rights and International Convention on Civil and Political Rights, the Nairobi Convention.

The protection of human rights in different perspectives and the regional obligations of states in East Africa point to the obligation to ensure that every person living in a country, even though they are residents or persons belonging to another state, have a right to equal protection as their own citizens.

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This doctrine, as I have said previously, the protection of human rights, is *jus cogens*, and you must protect the right of every person, as emphasised in the South West African cases.

Lastly, let me commend Sen. Cherarkey for also speaking on the need to ensure that citizens of different countries move across borders with ease; that they engage in trade with ease and implement all instruments that govern the proper conduct of states and their people within the region and internationally.

Thank you, Mr. Deputy Speaker, Sir.

**The Deputy Speaker** (Sen. Kathuri): Very well. Sen. Murgor.

**Sen. Murgor:** Thank you very much, Mr. Deputy Speaker, Sir, for giving me the opportunity to make comments on two Statements that Sen. Cherarkey presented; that is, the preparedness of a nation to the occurrence of disasters, like it recently happened in Elgeyo-Marakwet.

A situation such as that one is very crushing to a community and families and there is a lot of loss of human lives, property and even land. I went to that place recently and it is not the same as it was before and it will never be. This is because the path of the soil is full of huge rocks that were never there before, therefore, making that land just barren like a desert. No cultivation can be done there, no grass can grow along that path and, therefore, there is no pasture for cows. There is loss of vegetation and cultivation of that land. Needless to say, the number of people, properties and houses that are lost, calls for preparedness of the Government when such things happen.

I know that it is a natural calamity, but we should be prepared by making citizens aware of what happens when such a situation happens. This is actually triggered by the fact that our people do not plant trees that hold the soil and grass that makes the ground firm on these escarpments.

We let our people cultivate; I saw many farmers harvesting millet, sorghum and maize on land that is steep. Therefore, when soil is cultivated, trees are cut and grass is no longer in touch with the soil, definitely, such soil gets wet and soaked and runs downhill when it rains heavily. Therefore, it calls for the Government to really create awareness, so that people help themselves by planting trees and making sure that the soil is firm along those escarpments.

Secondly, I will make a statement on the safety of our citizens in other countries such as Tanzania. Sometimes I wonder why it is so easy for Kenyans to be mistreated while we do not mistreat the other people. Why are Kenyans not respected in the East African countries and communities? Why are we becoming so laid back such that we do not respond to the plight of our people when they are persecuted or arrested and thrown into police cells, and yet, the other governments follow up on their people? Are we so friendly that we do not even do anything, even if they make mistakes?

We are good neighbours, we treat them humanely, while Kenyans are treated with hostility in these countries. I think it is time that the Government should handle the situations equally and make the other governments responsible and positive towards Kenyans. Otherwise, we are treated like we do not really matter in East Africa.

Thank you.

**The Deputy Speaker** (Sen. Kathuri): Hon. Senators, as you are aware, we have quite some heavy work to do today. Therefore, I will limit the time for your comments to three minutes, which will go up to 3.30 p.m.

Sen. Beatrice Akinyi, Ogola, proceed.

**Sen. Ogola:** Thank you, Mr. Speaker, Sir. As I support the Statement by Sen. Cherarkey of Nandi County, just the other day, I was listening to deliberations from Kenyans - Bob Njagi and Oyoo - who had been captured in Uganda and something came out that was very interesting. Forget about the respect for human rights, it was so interesting that they were captured by a group that was not answerable to anybody; it does not respect even courts or Parliament.

That makes me put Kenya on the map. As Kenyans, we must really appreciate this country that we have. We must protect all our gains by all means. Just recently, you saw the police recruitment being suspended by the Judiciary and the Executive was capable of respecting that.

As much as Kenyans sometimes do not appreciate the gains we have made, when you listen to what happens in other countries, you begin to appreciate our country. Let us take it upon ourselves to protect the gains that we have made in this country. I attribute some of them to my late party leader, *Baba* Raila Amolo Odinga. This is somebody who fought for democracy, multi-partism, stood for social justice and ensured that human rights in this Republic are respected.

Mr. Deputy Speaker, Sir, why do other countries find it so difficult to reciprocate what we do to them in this Republic? In Kenya, you will find all nationals doing a number of businesses, some of them are small businesses that we would not ordinarily expect them to undertake. However, as Kenyans, we respect their rights and give them the freedom of movement.

Mr. Deputy Speaker, Sir, I support that Statement.

I also support the Statement by Sen. Ojienda. If there are losses in markets, as a Government, we must compensate our people for the loss of businesses and livelihoods.

**The Deputy Speaker** (Sen. Kathuri): As much as I really want to be a bit magnanimous, I made some communication that I really want you to respect. You have 30 more seconds only.

**Sen. Ogola:** Thank you, Mr. Deputy Speaker, Sir. What I am saying is that as a country, we must enhance our preparedness towards disasters, such as floods. This will help us in solving some of these problems.

Thank you.

**The Deputy Speaker** (Sen. Kathuri): Commissioner, Sen. Wamatinga Wahome, proceed.

**Sen. Wamatinga:** Thank you, Mr. Deputy Speaker, Sir. I would also like to support the Statement by the Hon. Senator from Nandi County. Indeed, in recognition that we are living in an international community and a world that is moving towards becoming global, it is important that we acknowledge that there is nobody who would invite trouble to come to their home. When it does, it is good for us to be good to our neighbours.

Therefore, when you are planning, there should be an attempt by the international community to come up with an acceptable framework that will not disadvantage the

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marginalised communities in this country. We find that most of the troubled areas are those neighbouring communities that are marginalised. Once they take the burden, it becomes very hard for them to co-share the existing infrastructure which at times leads to unnecessary competition.

It is, therefore, imperative that we, as legislators, come up with a framework that will ensure that moving forward, communities that find themselves displaced and moving to the neighbouring countries, can be integrated. They should get an acceptable way of living that includes access to good education and employment. This is one of the many things we should do as the East African Community (EAC) to promote regional integration. Having said that, it is imperative that we, as politicians, ask ourselves: Through our utterances, how much do we fund, fuel or cause civil strife that ends up disintegrating our societies?

In the past, several people have made statements that are not only regrettable, but also leave much to be desired. It is important to remember that no one will live in this world forever. Therefore, our moral and political obligation is to ensure that, in whatever we do, especially when we are addressing the public, we make statements that promote unity and integration. We must work to ensure our country moves forward seamlessly, not along tribal or communal lines, but towards a society that recognises that the world is becoming a global village. That can only happen when we respect the cultures, practices and ways of life of other communities, regardless of whether they are advantaged or not.

As I conclude, I want to touch on the issue of disaster management in this country---

**The Deputy Speaker** (Sen. Kathuri): Thank you. Next is Sen. Mumma.

*(Sen. Oketch Gicheru spoke off record)*

Order, Sen. Oketch Gicheru.

**Sen. Mumma:** Thank you for the opportunity to speak.

**The Deputy Speaker** (Sen. Kathuri): There is a reason why you are not in this Chair. There is a reason I am chairing. I have now given the Floor to Sen. Mumma.

**Sen. Mumma:** Thank you, Mr. Speaker, Sir. I would like to contribute to the Statement by Sen. Cherarkey. I wish Sen. Cherarkey had begun by apologising for the statement he made in church.

**Sen. Cherarkey:** On a point of order.

**Sen. Mumma:** Mr. Speaker, Sir, I do not understand why he wants to raise a point of order on my wishes. I was just wishing.

*(Sen. Cherarkey spoke off record)*

Mr. Speaker, Sir, can I be heard in silence, please?

**The Deputy Speaker** (Sen. Kathuri): Proceed. Order, Sen. Cherarkey!

**Sen. Mumma:** I wish Sen. Cherarkey---

**The Deputy Speaker** (Sen. Kathuri): Once a statement is brought to this Floor, it no longer belongs to you. You definitely know that.

**Sen. Mumma:** The statement by Sen. Cherarkey raises an issue that we must discuss as a House. We have all seen in the media that several families are mourning the loss of their loved ones who lived in Tanzania and died during the skirmishes that followed the elections.

This is a country that respects the rule of law. The Constitution we have today was brought about through the efforts of activists and human rights defenders who agitated for it. It is our collective responsibility, as leaders, whether or not we agree with one another, to advocate for the rights of all people.

As Members of Parliament, we have a duty to stand up for the rights of every Kenyan, whether they are in Tanzania, Uganda or elsewhere. It is, therefore, deeply saddening to hear of Kenyans losing their lives, property or being injured, simply because of their nationality. I urge the relevant Standing Committee to take urgent action and report to Parliament on how many Kenyans have lost their lives, property or have been injured as a result of these attacks. As a country, we must continue respecting international treaties and welcoming all Tanzanians, Ugandans and other foreigners within our borders. Their rights must be protected.

**The Deputy Speaker** (Sen. Kathuri): Next is Sen. Veronica Maina.

**Sen. Veronica Maina:** Thank you, Mr. Speaker, Sir, for the opportunity. I wish to support the Statement brought to the House by Sen. Cherarkey. The safety of Kenyans everywhere, including within the EAC region, is extremely important. The EAC operates under a treaty for integration, meant to unite all East Africans into one strong economic bloc. Unfortunately, even though Article 16 of the Common Market Protocol promotes the free movement of people, goods and services, it is alarming that official reports from Tanzania indicate that people who were harassed, detained or even killed during the recent crisis were likely Kenyans.

That is why this Statement is so important. The East African Legislative Assembly (EALA), perhaps even more than the Kenyan Parliament, must establish the facts: Who were those people killed and why were they targeted during the demonstrations that reportedly led to the deaths of several foreigners? It was very disarming and heart-wrenching for Kenyans to watch Tanzanian authorities boldly declare that those who were killed were foreigners, most likely Kenyans. We even saw reports of a Kenyan teacher who died during the protests. I cannot recall his name. This is not a friendly political act. Kenya has always maintained cordial relations with Tanzania.

It is troubling that our citizens could be targeted there. If you walk through some streets in Nairobi today, you will find small traders from Malawi, Zambia and Tanzania. Our salons are run by Congolese and even the person who cuts my hair is not Kenyan. Kenya has been friendly to all foreigners who live and work here and it is, therefore, worrying that neighbouring nations would be hostile towards Kenyans. It is uncalled for. I would not call Kenyans to be---

**The Deputy Speaker** (Sen. Kathuri): Kindly, because of the respect I have for you, I will give you 30 seconds. Do not border on our friendly relations with other countries. Kenya is a decent nation and we must continue to demonstrate that decency even on the Floor of this Senate.

**Sen. Veronica Maina:** That is what I was affirming. I would not ask Kenyans to be unfriendly to any person visiting or any resident of East Africa because Kenya is an

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advanced democracy. We have embraced the world. We have embraced everybody in this mission. If you visit restaurants in Westlands this evening, you will find people from every nationality enjoying meals and music, in the comfort of our hospitality industry.

I, therefore, urge all our neighbours to continue respecting the spirit of EAC integration, as well as the broader African Continental Free Trade Area (ACFTA) and to accept that unless we open up this regional---

**The Deputy Speaker** (Sen. Kathuri): Very well. Sen. Veronica Maina, you know, your haircut is really outstanding. If a gentleman from the Democratic Republic of Congo (DRC) is responsible for that style, then we should encourage many more like him to come to Kenya.

Next is Sen. Oketch Gicheru.

**Sen. Oketch Gicheru:** Mr. Speaker, Sir, the Statement that the Senator for Nandi has raised is important. It seeks to get accountability on the side of our foreign relations offices, regarding our citizens in neighbouring countries, particularly Tanzania.

The mantra is that sometimes there is something called, too little too late. After the verbal diarrhea that the same Senator had over the weekend and basically putting the issue of human rights to the grave---

**The Deputy Speaker** (Sen. Kathuri): Sen. Oketch, I am very keen on what you are contributing. Kindly, use parliamentary language. The way you have described that Senator, I do not think he has those principles.

Kindly, withdraw that remark.

**Sen. Oketch Gicheru:** Mr. Deputy Speaker, Sir, I withdraw that because I have a lot of respect for you. However, anybody who talks about anything that undermines human rights, such as fundamental rights to life, I do not know what other English word I would use, but maybe the person did not go to school.

I think that the statement is way too little too late. Let the Committee do its work. Maybe the Committee should even take the statement from the Senator for Nandi and give it to somebody else in the House, then we can put a closure to it.

I also wanted to comment on the Statement by the Senator for Kisumu. This is a very sensitive Statement. The way our women are being treated in the markets in our counties should concern all of us.

Where I come from, there is something called *aswekra*. Basically, this is a term that has come from the fact that women in our markets, even up to date, still sit on stones, under the scorching sun and sometimes unwind as they sell and make a living for their children.

It is so sad that in a place such as Kisumu County, women can still lose stock of Kshs5,000 or Kshs10,000 of their small medium enterprises to things such as rain and wind and go home without making anything to help their children and improve their lives.

This Committee should go and look at the criteria that our counties apply in compensating these local traders. That includes transparency, whether they are paying the right people and the plans that have been put in place to ensure that enterprise firms are funding these women in our markets. Right from Migori to Kisumu, all the way to where you come from, in Meru, our women must be given the funds and the infrastructure to make sure that their markets are proper.

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**The Deputy Speaker** (Sen. Kathuri): When were you talking to Sen. Cherarkey? I thought you were talking to the Speaker. Thirty seconds and we are concluding. We are past the 3.30 p.m. Just conclude.

**Sen. Oketch Gicheru:** It would be important for that same Committee to look into the quality of contractors who must ensure that there is quality assurance and insurance in the nature with which these markets are developed.

Lastly, I think it is important that the Committee interrogates the Micro and Small Enterprise Authority (MSEA) of the counties to ensure that those enterprises that are in the market development areas make structures that give dignity to our women, to ensure that they do not lose their property and stock.

**The Deputy Speaker** (Sen. Kathuri): Looking at my dashboard here, we have about five more Senators. Scanning through it, I want to give Sen. Kisang William, because he is more senior than any other Senator queuing to make a comment. The tradition of any Parliament is that you must recognise seniority.

**Sen. Kisang:** Thank you, honourable Deputy Speaker, for your indulgence. I want to comment on two statements, one by Sen. Cherarkey on disaster preparedness.

It is unfortunate that disaster struck my county. We have lost close to 40 people and nine are still missing. Basically, we have lost about 50 people. I still thank the Ministry of Interior and National Administration, the Ministry of Lands, Public Works, Housing and Urban Development and the State Department for Special Programmes for the swift response.

It is important for the relevant ministry to take stock, evaluate and map out the issue across the country. We should target areas prone to disasters, so that we can do a master plan on how to relocate people. We should also advise the farmers on which crops to grow instead of continuing to grow the traditional crops such as maize and finger millet which makes the soil loose.

When we get heavy rains continuously, the soils become loose. The stones and rocks eventually give way and cause a disaster. This is what they need to do. They should not wait for another disaster to happen before they do mapping. They should give a proposal and bring it to the Senate and the National Assembly. Areas such as Embobut where we lost close to seven people have a forest, a hanging valley, and is on the escarpment and Kerio Valley. There is no harm in exchanging, for example, 100 acres of the forest and then taking 100 acres from the farmers and doing re-forestation.

The forest will not have lost anything. We will still have the same number of acreage of forest and our people will be safe. I urge them specially to look at the hanging valley of Elgeyo-Marakwet County. It is a long strip, but we can grow trees, we can make it a forest and then we move the people to better soils. This is something that was done by the colonial government. They decided to turn land into forests and push the people to the escarpment. They did it for their own good because they wanted may be to have fresh air.

Lastly, I would like to comment again on the Statement by Sen. Cherarkey about our relationship within the region. We know we have had a very good relationships in the region until recently because of the elections in our neighbouring country, Tanzania and a few issues in Uganda.

The heads of states within the region and the Cabinet Secretaries in charge of foreign affairs and in charge of the EAC need to sit down and rethink.

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**The Deputy Speaker** (Sen. Kathuri): Hon. Senators, I think we should close at that, but one of the junior Senators, Sen. Nyutu, is really trying to catch my eye in a very desperate manner. Let me give him two minutes then.

**Sen. Joe Nyutu:** Thank you, Mr. Deputy Speaker, Sir. I pray to God that he will also promote me to a senior Senator by giving me another term.

I support the Statement by Sen. Cherarkey. Allow me to say that I taught Kiswahili for quite some time. Allow me to quote a Swahili saying that goes, *mkuki kwa nguruwe, kwa binadamu ni mchungu*.

When I saw this Statement from Sen. Cherarkey, I appreciated his concerns, but then I got concerned that the same Senator, over the weekend, was saying that neighbouring governments should take action against people from our country and then bring them back here; *ili tuwamalizie. Mkuki kwa nguruwe, kwa binadamu ni mchungu*.

Abductions have no place in this or even the neighbouring countries. I started by that Kiswahili proverb because Sen. Cherarkey is very now concerned about a constituent of Nandi County, who is possibly abducted, but of course, talks as if he supports abductions. It is important that we observe the rights of Kenyans, regardless of where they come from. All of us must condemn abductions, illegal arrests, whoever does it, whether in this country or out there.

Mr. Deputy Speaker, Sir, allow me also to make a comment on the Statement made by Senator for Kisumu, Sen. (Prof.) Tom Ojienda SC, on the assistance to the traders in Kibuye market. It is important because we have seen Kenya Kwanza people going around doing what they call empowerment. They first go to Kibuye and see to it that these needy women get the help that they deserve before they organise any other empowerment programme where they are going to give maybe Kshs200 each to members of the society who may not even be in need of this.

So, let Kenya Kwanza go to Kibuye Market first and---

**The Deputy Speaker** (Sen. Kathuri): Sorry, Sen. Joe Nyutu, there is a point of order from Sen. Oketch.

**Sen. Joe Nyutu:** Please, freeze my time.

**Sen. Oketch Gicheru:** Thank you, Mr. Deputy Speaker, Sir. This is under Standing Order No.101, where you are imputing improper motive on the leadership of the Kenya Kwanza. The Kenya Kwanza is a big organisation and institution that has Members of the Senate.

When you talk about this empowerment, the statement that Sen. (Prof.) Tom Ojienda SC, brought was a statement that alluded to the state of markets which are devolved in the counties and not a function of markets that are being done by anybody at the national Government or even the Senators of this House who are part of Kenya Kwanza.

Mr. Deputy Speaker, Sir, is it in order for the Senator of Murang'a to actually impute that what happened in Kibuye Market; the poor infrastructure as well as the damage that happened there, the responsibility should be shifted? Should he impute improper motive on the Kenya Kwanza people who are not even concerned with the problem on the ground? Is it in order?

I do not think that it is in order. So, you should call Sen. Joe Nyutu to order and focus on getting a solution for those who are in the Kibuye Market, which is mostly our

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governors who we were giving the chance to oversight. Let them deal with those markets on the ground. Do not start finding a way of debating what does not concern anybody here.

**The Deputy Speaker** (Sen. Kathuri): Sen. Joe Nyutu, you have heard that point of order and maybe also there are such markets in Murang'a County.

**Sen. Joe Nyutu:** Thank you, Mr. Deputy Speaker, Sir. I have listened to the Senator for Migori County. I suspect that the Senator for Migori County has not read the Statement by the Senator for Kisumu.

Actually, in the introduction of that particular Statement, the Senator is talking about a matter of country-wide concern regarding the compensation of traders at Kibuye Market in Kisumu County for the losses.

So, I was addressing the losses and I was saying that if you have some money to spend---

**The Deputy Speaker** (Sen. Kathuri): Sen. Munyi Mundigi, utilise your two minutes and that is the last Member that I am giving an opportunity.

**Sen. Munyi Mundigi:** Asante Bw. Naibu Spika kwa kunipa nafasi ili nichangie kauli ambayo imeletwa na Sen. Cherarkey kuhusu uhusiano wa kibinadamu na zile nchi zilizo karibu na sisi.

Naomba kamati ambayo itashughulikia swala hili iangalie uhusiano wa nchi ya Kenya na nchi jirani. Wiki jana, tulikuwa katika Seneti Mashinani na tuliona jinsi Wakenya katika Kaunti ya Busia wanapoenda katika shughuli zao za uvuvi, wanapofika kwa mpaka wanashikwa, kuwekwa ndani na kuteswa sana.

Mambo ya kwenda nchi za nje, sio nchi jirani tu, tumeyasikia. Tumesikia vile watu wetu wakiaenda nchi ya Russia kutumia njia ya mkato. Wakenya wanapoenda katika nchi za kigeni, ni lazima waheshimu nchi hizo.

Wiki jana nimesikia kuwa watu wetu walishikwa kule Russia na Ukraine wakipigana. Hivyo ni kumaanisha balozi zetu hazifanyi kazi jinsi zinavyofaa. Tunapaswa tufanye uchunguzi ili tujue ni watu wetu wangapi walio huko nchi za ng'ambo kwa sababu kuna shida.

Hata kule Qatar utapata kuwa watu wengine wanaenda wakiwa na visa ambazo hazifai. Kuna watu mia mbili ambao wanachangiwa na watu ambao wako katika nchi hizo.

Katika nchi yetu ya Kenya kuna watu ambao wametembea nje kwenda kufanya kazi. Tunatakiwa kufanya ukaguzi ili watu hao warudishwe nyumbani. Utapata mtu anaenda kule alafu anamtegemea mwenzake. Sasa wamekuwa kama *refugees*. Mimi naunga mkono jambo hili.

Asante, Bw. Naibu Spika.

**The Deputy Speaker** (Sen. Kathuri): Hon, Senators, the Statement raised by Sen. Cherarkey is a very live matter which is happening now.

Listening to the Senators who have spoken this afternoon, for sure this is a matter that needs some urgency because Kenyans in the neighbouring countries maybe are suffering there.

So, I direct that the Committee on National Security, Defence and Foreign Relations to report back to this House in two weeks' time, so that we can know the fate of Kenyans in Tanzania.

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Now, we go to a Statement pursuant to Standing Order No.57(1). Senate Majority Leader, you may proceed.

**Sen. Veronica Maina:** Mr. Deputy Speaker, Sir, with your permission, allow me to stand in on behalf of the Senate Majority Leader, to read the Statement by the Senate Majority Leader on the business of the Senate for the week, commencing Tuesday, 18<sup>th</sup> November, 2025, pursuant to Standing Order 57(1).

BUSINESS FOR THE WEEK COMMENCING  
TUESDAY, 18<sup>TH</sup> NOVEMBER, 2025

**Sen. Veronica Maina:** Mr. Deputy Speaker Sir, pursuant to Standing Order No.57(1), I hereby present the business for the week commencing Tuesday, 18<sup>th</sup> November, 2025.

As hon. Senators are aware, during the afternoon sitting yesterday, Wednesday, 12<sup>th</sup> November, 2025, the Senate passed five Bills at Second Reading and two Bills at the Committee of the Whole.

Additionally, the Senate considered and approved the National Assembly amendments to the County Governments Additional Allocations (No.2) Bill (Senate Bills No.8 of 2025).

I take this opportunity to thank hon. Senators for availing themselves for the voting process. However, the level of our in-tray remains high. For this reason, I implore upon Senators to redouble our efforts in a bid to conclude the business before the upcoming December recess.

The legislative business before the Senate is as follows-

- (i) Sixty Bills are pending conclusion, of which 40 are at Second Reading, 18 are at the Committee of the Whole and two are awaiting First Reading;
- (ii) Thirty Motions are pending conclusion;
- (iii) Nineteen petitions are pending conclusion, out of which 15 are due for reporting by respective Standing Committees; and,
- (iv) Four Hundred and seventy-three (473) Statements pursuant to Standing Order 53(1) are being considered by Standing Committees.

Mr. Deputy Speaker, Sir, on Tuesday, 18<sup>th</sup> November, 2025, the Senate Business Committee (SBC) will meet to consider the business for the week. The tentative business for that day will include business not concluded from today's Order Paper, as well as the business indicated in the Notice Paper.

The tentative business for the morning sitting on Wednesday, 19<sup>th</sup> November, 2025, will include the Schedule of Questions to Cabinet Secretaries as approved by the Senate Business Committee, as well as Motions.

The Questions scheduled include: -

- (i) Question No.075 to the Cabinet Secretary, Ministry of Agriculture and Livestock Development, by Sen. (Prof.) Tom Ojienda, SC, MP;
- (ii) The following Questions to the Cabinet Secretary, Ministry of Lands, Public Works, Housing and Urban Development-
  - (a) Questions Nos.043 and 099, by Sen. Edwin Sifuna, MP;
  - (b) Question No.095 by Sen. Alexander Mundigi, MP; and,

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(c) Question No.118 by Sen. Joe Nyutu, MP;

(iii) The following Questions to the Cabinet Secretary, Ministry of Energy and Petroleum-

(a) Question No.105 by Sen. Daniel Maanzo, MP; and,

(b) Question No.123 by Sen. Mwenda Gataya, MP.

Mr. Deputy Speaker, Sir, the tentative business for the afternoon sitting on Wednesday, 19<sup>th</sup> November, 2025, will include business not concluded from Tuesday's Order Paper and the following-

Bills at Second Reading -

(i) The County Wards (Equitable Development) Bill (Senate Bills No. 20 of 2024);

(ii) The County Governments (Amendment) Bill (Senate Bills No. 39 of 2024);

(iii) The Street Naming and Property Addressing System Bill (Senate Bills No.43 of 2024);

(iv)The County Governments Laws (Amendment) Bill (Senate Bills No. 52 of 2024); and,

(v) The Livestock Protection and Sustainability Bill (Senate Bills No. 32 of 2024).

The Bills at Committee of the Whole are: -

(i) The Sports (Amendment) Bill (Senate Bills No. 33 of 2024);

(ii) The Public Fundraising Appeals Bill (Senate Bills No. 36 of 2024);

(iii) The Heritage and Museums Bill (Senate Bills No. 8 of 2023);

(iv) The Environment Laws (Amendment) Bill (Senate Bills No. 23 of 2024);

(v) The Statutory Instruments (Amendment) Bill (Senate Bills No. 10 of 2024);

(vi) The County Governments Election Laws (Amendment) Bill (Senate Bills No. 2 of 2024);

(vii) The Sports (Amendment) (No. 2) Bill (Senate Bills No. 45 of 2024);

(viii) The County Civic Education Bill (Senate Bills No. 4 of 2024);

(ix) The Office of the County Attorney (Amendment) Bill (Senate Bills No. 47 of 2024);

(x) The Nuts and Oil Crops Development Bill (Senate Bills No. 47 of 2023);

(xi) The Seeds and Plant Varieties (Amendment) Bill (Senate Bills No. 4 of 2025);

(xii) The County Hall of Fame Bill (Senate Bills No. 18 of 2023);

(xiii) The County Oversight and Accountability Bill (Senate Bills No. 3 of 2024);

and,

(xiv) The Public Finance Management (Amendment) (No. 4) Bill (National Assembly Bills No. 45 of 2024).

The Motions are-

(i) Provision of Integrated Financial Management Information System (IFMIS) Reports for County Governments to the Senate; and,

(ii) Mainstreaming Gender Perspectives in Legislative and Policy Processes.

In conclusion, as Hon. Senators are aware, the Speakers of both Houses of Parliament issued Gazette Notices No.16518 and 16519 dated 12<sup>th</sup> November, 2025 notifying all Hon. Members of Parliament that pursuant to Article 132(1)(b) and (c) of the Constitution, the President of the Republic of Kenya shall address a Special Sitting of

Parliament on Thursday, 20<sup>th</sup> November, 2025 at 2.30 p.m. The Special sitting of Parliament shall be held at the National Assembly Chambers, Main Parliament Buildings.

Mr. Deputy Speaker, Sir, I thank you and hereby lay the Statement on the Table of the Senate.

Sen. Aaron Cheruiyot, EGH, MP, Senate Majority Leader, 13<sup>th</sup> November, 2025.

*(Sen. Veronica Maina laid the document on the Table)*

**The Deputy Speaker** (Sen. Kathuri): Thank you, Sen. Veronica Maina.

### COMMUNICATION FROM THE CHAIR

#### DEMISE OF HON. TUBI BIDU MOHAMED, MP

**The Deputy Speaker** (Sen. Kathuri): Order, Senators. There is a Communication that I want to make, so seat in the nearest seat.

Hon. Senators, I have this Communication to make on the demise of the late Hon. Tubi Bidu Mohamed, Member of Parliament for Isiolo South Constituency.

It is with deep sorrow that I notify you of the demise of the late Tubi Bidu Mohamed, a Member of the National Assembly representing Isiolo South Constituency. The late Hon. Bidu passed away on Wednesday, 12<sup>th</sup> November, 2025, while undergoing treatment at the Nairobi Hospital.

Hon. Senators, the late Hon. Tubi Bidu Mohamed was born on 1<sup>st</sup> January, 1958 in Isiolo. He attended Isiolo Secondary School from 1971 to 1975. He later pursued further studies at the College of African Wildlife Management in Tanzania, where he attained a Diploma in Wildlife Management in 2001. He later joined Gretsia University where he attained a Bachelor of Arts degree in Community Development in 2018.

The late Hon. Tubi began his professional career in 1993 as the Acting Warden-in-Charge of the Isiolo County Council, where he served until 1996. Subsequently, he earned various positions, including Game Warden and Senior Warden in 1997 and 1999. The late Hon. Bidu steadily rose through the ranks to become the Chief Game Warden at the Maasai Mara National Reserve in Narok County, a position he held until the year 2012.

He later transitioned into politics and in 2013, he was elected as the inaugural Speaker of the Isiolo County Assembly. He served in this capacity until 2017, after which he ventured into private business. He thereafter returned to politics in 2022, when he contested for the Parliamentary seat of the Isiolo South Constituency on a Jubilee Party ticket, where he served until his untimely demise.

Hon. Senators, the late Hon. Tubi Bidu served as a dedicated Member of the Public Petitions Committee and the Departmental Committee on Environment, Forestry and Mining in the National Assembly. He remained deeply devoted to the service of the people of Isiolo County, working tirelessly to address their concerns and champion their interests, both within and outside Parliament.

The passing of Hon. Tubi Bidu Mohamed is, indeed, a great loss to the wider Parliamentary fraternity. The National Assembly, the residents of the Isiolo South

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Constituency and, indeed, the entire nation have lost a dependable and astute legislator who served his constituents and the country with the utmost dedication and integrity. Our thoughts and prayers are with his family and friends during this difficult time.

On behalf of the Senate and on my own behalf, I extend my heartfelt condolences to the family of the late Hon. Tubi Bidu Mohamed, MP, as well as the residents of Isiolo South Constituency during this difficult time.

In accordance with the tenets of the Islamic faith, the late Hon. Tubi has been laid to rest today in Isiolo County. In honour of our departed colleague, I request that we all stand and observe a minute of silence.

*(Hon. Senators stood up in their places  
and observed a minute of silence)*

May the soul of the late Hon. Tubi Bidu Mohamed, MP rest in eternal peace.

I thank you.

I will give chance to the Senators who want to condole with the family and the people of Isiolo South Constituency. I will start with Sen. Cherarkey.

**Sen. Cherarkey:** Thank you, Mr. Deputy Speaker, Sir. On my own accord and on behalf of the great people of Nandi County, I express my deepest condolences following the untimely demise of Hon. Tubi Mohamed, the Member of Parliament of Isiolo South in Isiolo County.

I came to know Hon. Tubi when he was the Speaker of Isiolo County Assembly in the last session, when I served as the Chairperson of the Committee on Justice, Legal Affairs and Human Rights and as a Member of the Committee on County Public Accounts. He was a gentleman and a good man. It was also an honour to have served with him in this session.

Any time I met Hon. Tubi at the Parliament restaurant, he was always there meeting the people of Isiolo South Constituency. He was a kind hearted man. I met him a few weeks ago before he fell ill and he greeted me joyfully. When I heard about his demise yesterday evening, I was very devastated.

When there was crisis in Isiolo County, he used to tell me that the Senate should step in and protect devolution in Isiolo County, any time I met him. He was a man who was interested in peace. He was always laughing.

This man rose from the position of a Chief Warden in Maasai Mara Game Reserve to a Speaker of a County Assembly and later a Member of Parliament of Isiolo South Constituency. I know this because he told me his story. That is a man who has been resilient and has worked hard. This shows that no human is limited, as Eliud Kipchoge would say. Therefore, even as we celebrate the life of Hon. Tubi, we also pass our deepest condolences and encourage Kenyans to know that they can rise from humble beginnings to be whoever you can be, like Mohamed Tubi.

I extend my condolences to the family, friends, the great people of Isiolo South Constituency and Isiolo County at large. May the good Lord rest our colleague in eternal peace.

I thank you, Mr. Deputy Speaker, Sir.

**The Deputy Speaker** (Sen. Kathuri): Senators, I request that you take three minutes to condole the departed soul.

Sen. Hezena Lemaletian, please proceed.

**Sen. Lemaletian:** Thank you, Mr. Deputy Speaker, Sir.

I recall Hon. Tubi as a gentleman, and a very kind person from the northern part of the country. He was a good man. He was always gentle. When you met him, he would be very kind in communication and passionate about advocating for the rights of his people. He was very actively involved in the pastoralists parliamentary group activities, where I got to know him. I know Isiolo South Constituency has lost a gallant son of the soil. Probably it will take a while for them to get such a person again. He was full of wisdom with great interpersonal skills. I sincerely wish his family comfort and solace in the Lord God Almighty.

To the people of Isiolo South Constituency, I convey my sincerest condolences on behalf of Samburu County and the entire part of northern Kenya, as they are our neighbours. May his soul rest in eternal peace and may God have mercy on his soul. May the Almighty remember all the good works that he has done in service of his people and Him.

Thank you, Mr. Deputy Speaker, Sir.

**The Deputy Speaker** (Sen. Kathuri): Sen. Mariam Sheikh Omar, please.

**Sen. Mariam Omar:** Thank you, Mr. Deputy Speaker, Sir, for giving me this opportunity. When we hear such kind of news, we normally start with these Arabic words “*Inna Lillahi wa inna ilayhi raji’un*” meaning, “we are from you, God, and we return to you.”

Mr. Deputy Speaker, Sir, Hon. Tubi was a Member of the National Assembly Departmental Committee on Environment, Forestry and Mining. There was a time the Senate Standing Committee on Lands, Environment and Natural Resources had a Petition from Isiolo County about the compensation of people who had been affected by the construction of the northern corridor, which connects Isiolo to Mandera. As a result, there is some compensation which is supposed to be paid by the National Land Commission (NLC) and the Ministry of Lands, Public Works, Housing and Urban Development. That shows that he was so determined as a Member of that Committee. You can see the kindness and how he wanted to help his people from Isiolo South Constituency.

Mr. Deputy Speaker, Sir, he was very kind person. I pray to the Lord that his soul may rest in eternal peace. I also send condolences from my family, Mandera County to Isiolo County and to the family of the Hon. Member. May God rest his soul in eternal peace.

Thank you.

**The Deputy Speaker** (Sen. Kathuri): Sen. Wakili Sigei, please proceed.

**Sen. Wakili Sigei:** Thank you, Mr. Deputy Speaker, Sir. On behalf of myself and the people of Bomet County, I would like to also pass my heartfelt condolences to the people of Isiolo County and to the family of the hon. Member of Parliament, Hon. Tubi.

Mr. Deputy Speaker, Sir, unfortunately, I never had an opportunity to interact with Hon. Tubi at a personal level, but having heard and read his credentials and also the experiences that he had prior to him joining Parliament to represent the people in the National Assembly, it is a curriculum that is full of a person who was hardworking,

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someone who for the longest time of his life has served the public in various capacities, including the first time that he got elected and lead the County Assembly of Isiolo, as the Speaker, in the first devolution term. This confirms the kind of leadership that he exhibited leading to his election to be in the 13<sup>th</sup> Parliament.

Mr. Deputy Speaker, Sir, having lost such a great leader is not only a loss to the family, but a loss to the community he represented and Kenya as a country. We feel the pain that the family members and the people he represented from his constituency are going through at the moment. We grieve with them and ask that the almighty God grants them grace to overcome the pain that they are going through and to rest the soul of Hon. Tubi in eternal peace.

I thank you, Mr. Deputy Speaker, Sir.

**The Deputy Speaker** (Sen. Kathuri): Sen. Mo Fire Gataya Mwenda, please proceed.

**Sen. Gataya Mo Fire:** Thank you, Mr. Deputy Speaker, Sir. I would like to register my displeasure, now that we have lost a gentleman. I have had interactions with my brother, Hon. Tubi, who happens to be a neighbour by extension - Isiolo County is not very far from Tharaka Nithi County.

Hon. Tubi was a gentleman and well mannered. It is today, that I have captured the genesis of his discipline. I did not know that he was a man who went through a disciplined force.

So, on behalf of Tharaka Nithi County people and my own behalf, let me express my displeasure to the people of Isiolo County and the family of the Hon. Tubi. It is a great loss, for the family, somebody who has worked tirelessly all the way from the time he joined the forces, up to when he transitioned into politics.

Mr. Deputy Speaker, Sir, when people build trust in you, especially the constituents, it is a great loss. I know the pain that the people of Isiolo County are undergoing now that they have lost another Member whom they have trusted for close to a decade. From what we have read, Hon. Tubi has been a Speaker of the Assembly and the people of Isiolo South Constituency honoured him to be their Member of Parliament.

May the gentleman rest in peace. I hope the people of Isiolo Constituency will get another person of that calibre to fill that position. May he rest in peace.

Thank you.

**The Deputy Speaker** (Sen. Kathuri): Sen. Kisang, William.

**Sen. Kisang:** Thank you, Mr. Deputy Speaker, Sir. On behalf of myself, my family and the great people of Elgeyo Marakwet County, I also wish to extend a message of condolence to the people of Isiolo South Constituency, Isiolo County and the family of Hon. Mohamed Tubi on his demise.

I watched it on news yesterday at 9.00 p.m, and saw we had lost a colleague. It is unfortunate that the people of Isiolo South Constituency have lost their Member of Parliament, a first-time Member of Parliament. From the profile that you have read, this is somebody who rose from a very humble background, starting from going to Tanzania to study. Luckily, at that time, Tanzania was peaceful, so at least Kenyans were safe. He then came back and worked as a very junior officer at the entry level of Assistant Warden in Kenya Wildlife Services (KWS) rising all the way to a Chief Warden. That was a great achievement. He then went into business, became the first Speaker of Isiolo County

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Assembly, and was a Member of Parliament for Isiolo South Constituency. He did well for himself and his family.

It is unfortunate that he has passed on. However, these are things that we leave to God. We accept that it was God's will that his time had come. May his soul rest in eternal peace.

**The Deputy Speaker** (Sen. Kathuri): Last but not least, Sen. Veronica Waheti Nduati.

**Sen. Veronica Maina:** Mr. Deputy Speaker, Sir, I take this opportunity to offer my deepest condolences to the family of Hon. Mohamed Tubi following the demise of their loved dad and a leader to the people of Isiolo South. Isiolo is not one of the easiest counties where a Member manages to garner a seat and the fact that he was a Member of Parliament for Isiolo South speaks to his remarkable traits as a leader. He must also have won the hearts of the people of Isiolo South. I know how suddenly it must be for them right now to imagine the leader they looked up to, a father, uncle, husband and brother has now rested before the end of his tenure in the current 13<sup>th</sup> Parliament.

When I look at the life and his history has been reported, although I did not have a close relation with him, I see a man who was patient and who worked his life through the ranks and one who did not look for shortcuts, but one who worked through until his rose to the position of Chief Warden in KWS, a Speaker in Isiolo County and now a Member of Parliament. I believe he was a man of who, whatever he got, he worked for it.

I wish the family peace and comfort during this difficult time. I also wish the people of Isiolo peace and ask them that even as they sit and think through their next leader because Hon. Tubi was a peaceful man--- If he had drama, we would have no need to write through the two Houses. I pray that God will grant you peace in this season and as you think through on who should be your leader, look at the rich legacy that has been left behind by Hon. Tubi and allow that legacy to inform the next choice of a leader.

Mr. Deputy Speaker, Sir, may his soul rest in eternal peace. He has already been laid to rest. We also need to learn of how important it is that when a person has departed, even laying a person to rest in an expeditious manner reduces the pain and the heartache the family has to go through the motions of mourning too long a period.

**The Deputy Speaker** (Sen. Kathuri): Clerk, next Order.

## MOTION

### INSTALLATION OF CCTV CAMERAS IN ALL POLICE STATIONS, CELLS AND POLICE REPORTING DESKS

AWARE THAT Article 51 provides that a person who is detained, held in custody or imprisoned under the law, retains all the rights and fundamental freedoms in the Bill of Rights, except to the extent that any particular right or a fundamental freedom is clearly incompatible with the fact that the person is detained, held in custody or imprisoned;

FURTHER AWARE THAT the National taskforce on improvement of the terms and conditions of service and other reforms for members of the National Police Service and Kenya Prison Service recommended adequate Government

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funding for the National Police Service to modernize its facilities, equipment and gear, and enhance its logistical and technological capabilities for National Police Service officers in order to enable the Service discharge its mandate efficiently and effectively;

COGNIZANT THAT the Bill of Rights provides for protection of human rights, prevention of abuse and upholding of the rule of law within detention facilities and police stations;

CONCERNED THAT there has been increasing reports of human rights violations, abuse, unexplained injuries, and deaths in custody, as well as security breaches and escapes from police cells across the country;

FURTHER CONCERNED THAT despite the recommendations by the Justice Maraga task force, little or no efforts have been made to ensure modernization of police cells by installation of Closed-Circuit Television (CCTV) cameras and police reporting desks thereby affecting public trust and accountability on what happens to persons in police custody;

NOW THEREFORE, the Senate resolves that the National Government, through the Ministry of Interior and National Administration:

1. installs functional and tamper-proof CCTV cameras in all police stations, cells and police reporting desks across the country;
2. ensures that all CCTV systems are monitored in real-time and that footage is securely stored and made accessible during investigations, judicial processes; and
3. provides the necessary resources, technical support, and training to law enforcement officers for the effective operation and maintenance of CCTV systems and continuous digitization of Occurrence Book platforms.

*(Sen. Nyamu on 6.11.2025)*

*(Resumption of debate interrupted on 11.11.2025)*

**The Deputy Speaker** (Sen. Kathuri): Sen. Karen Nyamu, Mover of the Motion to reply.

**Sen. Nyamu:** Thank you, Mr. Deputy Speaker, Sir. I beg to reply and to also thank all the Members who contributed to this Motion. I have noted the concerns.

Sen. Sifuna had concerns on CCTV footage being tampered with. I wish he was here so that I inform him that with modern technology, CCTVs can be tamper-proof, they are encrypted and time-stamped in order to minimise any possibility of tampering footage. I am happy that Members agreed and noted with me that this Motion is not anti-police. It is meant to protect the police as well because when it becomes your word against mine in the absence of such footage, then the people who end up disadvantaged the most are the police officers.

This Motion when passed by this House, will create a significant culture change in policing. When police officers know that their conduct is being recorded and when Kenyan citizens under arrest know that their conduct is being recorded, then we will have

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trust. Kenyans will trust the police and the police will conduct themselves in a more professional manner.

At this point, I thank the Senators who contributed to this Motion, starting with Sen. Samson Cherarkey, Sen. Wambua of Kitui County, Sen. Edwin Sifuna of Nairobi City County, Sen. Wakwabubi, Nominated, Sen. Osotsi, Sen. Eddy Oketch, Sen. Okiya Omtatah and Sen. (Prof.) Tom Ojienda.

With that, I request that we defer the putting of the question pursuant to Standing Order No.66(3) because I see we do not have the requisite quorum.

I thank you, Mr. Deputy Speaker, Sir.

**Sen. Cherarkey:** You are not the Speaker to determine if we have quorum or not.

**The Deputy Speaker** (Sen. Kathuri): Sen. Cherarkey is right. After the Mover has replied, it is the Speaker to ascertain quorum of the Senate pursuant to Standing Order No.42.

*(The Clerk-at-the-Table consulted with the Deputy Speaker)*

I have really ascertained through my clerks here that we have no quorum. So, the putting of the question has been deferred.

*(Putting of the Question on the Motion deferred)*

Next Order.

I want to reorganise the order of business. After Order No. 9, I can see that the Chairperson of the Committee on Lands, Environment and Natural Resources is not in. Then we will go to the Committee of the Whole.

By the look of things, Order No.10, Sen. Tabitha Mutinda is not in the House but let us start with Order No. 11.

## BILL

### COMMITTEE OF THE WHOLE

*(Order for Committee Read)*

*[The Deputy Speaker (Sen. Kathuri) left the Chair]*

IN THE COMMITTEE

*[The Temporary Chairperson (Sen. Veronica Maina) in the Chair]*

THE TOBACCO CONTROL (AMENDMENT)  
BILL (SENATE BILLS NO. 35 OF 2024)

*(The Clerks-at-the-Table consulted with the Temporary Chairperson)*

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**The Temporary Chairperson** (Sen. Veronica Maina): Hon. Senators, we are sorting out something in the background about the position of the Chairperson in the Committee of the Whole and then the proceedings will commence.

Hon. Senators, we will now proceed to the Committee of the Whole. I have requested the Secretariat to check whether Sen. Sigei is available to be called to the House.

What is your point of order?

### QUORUM

**Sen. Cherarkey:** Madam Temporary Chairperson, I refer to Standing Order No.39. If you look around, there is no sufficient quorum to proceed. So, I draw your attention to this matter.

I thank you.

**The Temporary Chairperson** (Sen. Veronica Maina): Secretariat, can you confirm the quorum?

Serjeant-at-Arms, can you ring the Quorum Bell for ten minutes?

*(The Quorum Bell was rung)*

*[The Temporary Chairperson (Sen. Veronica Maina) left the Chair]*

*[The House resumed]*

*[The Deputy Speaker (Sen. Kathuri) in the Chair]*

**The Deputy Speaker** (Sen. Kathuri): Proceed, Chairperson of the Committee of the Whole.

**Sen. Veronica Maina:** Mr. Deputy Speaker, Sir, I hereby report that the Committee of the Whole has lacked quorum to proceed with the business of the Senate.

**The Deputy Speaker** (Sen. Kathuri): Hon. Senators, we will have to adjourn the House due to lack of quorum.

### ADJOURNMENT

**The Deputy Speaker** (Sen. Kathuri): Hon. Senators, having failed to attain quorum at the expiry of 10 minutes, the Senate stands adjourned pursuant to Standing Order No.41(2)(b) until Tuesday, 18<sup>th</sup> November, 2025, at 2.30 p.m.

The Senate rose at 4.46 p.m.