



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE NATIONAL ASSEMBLY

ORDERS OF THE DAY

THURSDAY, NOVEMBER 27, 2025 AT 2.30 P.M.

ORDER OF BUSINESS

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements

8*. MOTION – FIRST REPORT ON THE STATUS OF IMPLEMENTATION OF THE CONSTITUTION BY THREE COMMISSIONS

(The Chairperson, Constitutional Implementation Oversight Committee)

THAT, this House **adopts** the First Report of the Constitutional Implementation Oversight Committee on the status of implementation of the Constitution by the following Independent Commissions, *laid on the Table of the House on Tuesday, 12th November 2024* –

- (i) Kenya National Commission on Human Rights;
- (ii) The National Land Commission; and
- (iii) The National Gender and Equality Commission.

(Question to be put)

9*. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

(The Chairperson, Departmental Committee on Environment, Forestry and Mining)

THAT, this House **adopts** the Report of the Departmental Committee on Environment, Forestry and Mining on its consideration of the Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework, *laid on the Table of the House on Tuesday, 30th September 2025* and **approves** Sessional Paper No. 5 of 2024 on the National Green Fiscal Incentives Policy Framework.

(Question to be put)

10*. MOTION – DEBATE ON THE PRESIDENT’S ADDRESS (4TH & FINAL DAY)

(The Leader of the Majority Party)

THAT, pursuant to the provisions of Standing Order 24(6), the **thanks** of this House be recorded for the exposition of public policy contained in the Address of H.E. the President delivered in Parliament on Thursday, 20th November 2025 and further, that this House **notes** the following Reports submitted by H.E. the President in fulfillment of the provisions of Articles 132(1)(c) and 240(7) of the Constitution, *laid on the Table of the House on Tuesday, 25th November 2025—*

- (i) The 12th Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;
- (ii) The 12th Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya; and
- (iii) The Annual Report to Parliament on the State of National Security.

11*. THE JUDGES’ RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

(The Leader of the Majority Party)

Second Reading

(Resumption of debate adjourned on Wednesday, November 19, 2025 – Afternoon Sitting)

12*. MOTION – CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES)

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

THAT, this House **adopts** the Report of the Departmental Committee on Trade, Industry and Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates, *laid on the Table of the House on Thursday, 13th November 2025*, and pursuant to the provisions of section 8(4) of the Treaty Making and Ratification Act, CAP 4D, **approves** the *Ratification of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates* **subject to reservations on Article 13:33 (Protection of undisclosed test or other data for pharmaceutical products) and Article 2:13 (Non-tariff measures in relation to Health Products and Technologies (HPTs)).**

(Motion as amended)

(Resumption of debate interrupted on Wednesday, November 19, 2025 – Afternoon Sitting)

13*. MOTION– CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT (GOVERNMENT PRESS FUND) REGULATIONS, 2025

(The Chairperson, Committee on Delegated Legislation)

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Government Press Fund) Regulations, 2025, *laid on the Table of the House on Wednesday, 26th November 2025*, and pursuant to the provisions of section 24(4) of the Public Finance Management Act, Cap 412A and Standing Order 210(4)(b), this House **approves** the Public Finance Management (Government Press Fund) Regulations, 2025 (*Published as Legal Notice No. 142 of 2025*), **subject to annulment** of Regulations 5(2)(d), 9(1) and 12(1)(g) of the Regulations for contravention of section 13(m) of the Statutory Instrument Act, Cap 2A.

14*. MOTION– CONSIDERATION OF PUBLIC FINANCE MANAGEMENT (SPORTS, ARTS AND SOCIAL DEVELOPMENT FUND) (AMENDMENT) REGULATIONS, 2025

(The Chairperson, Committee on Delegated Legislation)

THAT, this House **adopts** the Report of the Committee on Delegated Legislation on its consideration of the Public Finance Management (Sports, Arts and Social Development Fund) (Amendment) Regulations, 2025, *laid on the Table of the House on Wednesday, 26th November 2025*, and pursuant to the provisions of section 24 (4) of the Public Finance Management Act, Cap 412A, this House **approves** the *Public Finance Management (Sports, Arts and Social Development Fund) (Amendment) Regulations, published as Legal Notice No. 106 of 2025*.

15*. MOTION – REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Report of the Special Funds Accounts Committee on its consideration of the audited accounts for the Judiciary Mortgage Scheme Fund for the financial years 2011/2012 to 2021/2022, *laid on the Table of the House on Tuesday, 5th August 2025*.

16*. MOTION – CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

(The Chairperson, Departmental Committee on Labour)

THAT, this House **adopts** the Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration, *laid on the Table of the House on Thursday, 9th October 2023*, and **approves** *Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration*.

17*. **MOTION** – **REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

18*. **MOTION** – **REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

19*. **MOTION** – **REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022**

(The Chairperson, Special Funds Accounts Committee)

THAT, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023*.

20*. **MOTION** – **CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI**

(The Chairperson, Public Petitions Committee)

THAT, this House **adopts** the Report of the Public Petitions Committee on its consideration of Public Petition No. 11 of 2022 regarding Pollution of River Athi, *laid on the Table of the House on Thursday, 11th April 2024*.

Denotes Orders of the Day

NOTICES

I. MOTION ON REPORT REGARDING CONSIDERATION OF A COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES

Notice is given that the Vice Chairperson of the Departmental Committee on Trade, Industry and Cooperatives intends to move the following amendments to the Motion on the Report of the Departmental Committee on Trade, Industry & Cooperatives on its consideration of the Comprehensive Economic Partnership Agreement between the Republic of Kenya and the United Arab Emirates—

- (i) **THAT**, the Motion be amended by deleting all the words appearing immediately after the phrase “*United Arab Emirates*”, on line seven of the Motion; and
- (ii) **THAT**, the consequential amendments be effected in the Report thereof.

LIMITATION OF DEBATE

The House resolved on Thursday, February 13, 2025 as follows—

Limitation of Debate on the Address by the President

- II. THAT**, debate on a Motion on the Address by H.E. the President under Article 132(1) of the Constitution be limited as follows: A maximum of thirty (30) minutes for the Mover in moving, twenty (20) minutes for the Leader of the Minority Party, and ten (10) minutes each to the Chairperson of the Departmental Committee on Justice & Legal Affairs to speak on the report submitted under Article 132(1)(c)(i) of the Constitution relating to the *realisation of national values*; the Chairperson of the Departmental Committee on Defence, Intelligence & Foreign Relations to speak on the report submitted under Article 132(1)(c)(iii) of the Constitution relating to the *progress made in fulfilling the international obligations of the Republic*; and the Chairperson of the Departmental Committee on Administration & Internal Security to speak on the report submitted under Article 240(7) of the Constitution relating to the *state of the security of the Country*; and five (5) minutes for any other Member speaking, and that ten (10) minutes before the expiry of the time, the Mover shall be called upon to reply.

Limitation of Debate on Bills sponsored by Parties or Committees

- III. THAT**, each speech in a debate on **Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party** shall be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority

Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking shall be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Motions

- IV. THAT**, each speech in a debate on any **Motion, including a Special motion** be limited in the following manner: A maximum of three hours with not more than twenty (20) minutes for the Mover and ten (10) minutes for each other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each, and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and that priority in speaking shall be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

Limitation of Debate on Sessional Papers

- V. THAT**, each speech in a debate on any **Sessional Paper** be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Sessional Paper is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Other Committee Reports

- VI. THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover be called upon to reply; and further that priority in speaking be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

Limitation of Debate on Reports of Audit Committees

- VII. THAT**, each speech in debate on **Reports of Audit Committees** be limited as follows: A maximum of sixty (60) minutes for the Mover in moving and thirty (30) minutes in replying, and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen (15) minutes each; and that priority be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

NOTICE PAPER

Tentative business for

Tuesday, December 2, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is tentatively scheduled to appear in the Order Paper for Tuesday, December 2, 2025—

A. PROCEDURAL MOTION – EXEMPTION OF BUSINESS FROM THE PROVISIONS OF STANDING ORDER 141(2)

(The Leader of the Majority Party)

B. THE JUDGES' RETIREMENT BENEFITS BILL (NATIONAL ASSEMBLY BILL NO. 27 OF 2025)

(The Leader of the Majority Party)

Second Reading

(If not concluded on Thursday, November 27, 2025)

C. MOTION – CONSIDERATION OF COMPREHENSIVE ECONOMIC PARTNERSHIP AGREEMENT BETWEEN THE REPUBLIC OF KENYA AND THE UNITED ARAB EMIRATES)

(The Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

(If not concluded on Thursday, November 27, 2025)

D. MOTION– CONSIDERATION OF THE PUBLIC FINANCE MANAGEMENT (GOVERNMENT PRESS FUND) REGULATIONS, 2025

(The Chairperson, Committee on Delegated Legislation)

(If not concluded on Thursday, November 27, 2025)

E. MOTION– CONSIDERATION OF PUBLIC FINANCE MANAGEMENT (SPORTS, ARTS AND SOCIAL DEVELOPMENT FUND) (AMENDMENT) REGULATIONS, 2025

(The Chairperson, Committee on Delegated Legislation)

(If not concluded on Thursday, November 27, 2025)

F. MOTION– CONSIDERATION OF SENATE AMENDMENTS TO THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILL NO. 7 OF 2024)

(The Leader of the Majority Party)

G. COMMITTEE OF THE WHOLE HOUSE

Consideration of Senate amendments to the Cooperatives Bill (National Assembly Bill No. 7 of 2024)

(The Leader of the Majority Party)

(Subject to Order No. F)

H. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE JUDICIARY MORTGAGE SCHEME FUND FOR THE FINANCIAL YEARS 2011/2012 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Thursday, November 27, 2025)

I. MOTION— CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2023 ON THE NATIONAL POLICY ON LABOUR MIGRATION

(The Chairperson, Departmental Committee on Labour)

(If not concluded on Thursday, November 27, 2025)

J. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE COMMODITIES FUND FOR THE FINANCIAL YEARS 2018/2019 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Thursday, November 27, 2025)

K. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE STORES AND SERVICES FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 & THE OCCUPATIONAL SAFETY AND HEALTH FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Thursday, November 27, 2025)

L. MOTION— REPORT ON THE AUDITED ACCOUNTS FOR THE LAND SETTLEMENT FUND FOR THE FINANCIAL YEARS 2020/2021 & 2021/2022 AND THE RAILWAY DEVELOPMENT FUND (HOLDING ACCOUNT) FOR THE FINANCIAL YEARS 2017/2018 TO 2021/2022

(The Chairperson, Special Funds Accounts Committee)

(If not concluded on Thursday, November 27, 2025)

M. MOTION— CONSIDERATION OF A PETITION REGARDING POLLUTION OF RIVER ATHI

(The Chairperson, Committee on Public Petitions)

(If not concluded on Thursday, November 27, 2025)

N. MOTION– REPORT ON THE INQUIRY INTO THE CONDUCT OF
THE BRITISH ARMY TRAINING UNIT IN KENYA
(BATUK)

(The Chairperson, Departmental Committee on Defence,
Intelligence and Foreign Relations)

APPENDIX

NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

ORDER NO. 7 - STATEMENTS

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statements will be requested:

No.	Subject	Member	Relevant Committee
1.	Investigations into the death of <i>Ms. Lucia Mukiti Kithuka</i> in Kitui County	<i>Hon. Charles Ngusya, MP (Mwingi)</i>	Administration and Internal Security
2.	Recently concluded Kenya Defence Forces (KDF) recruitment exercise in <i>Ruruma</i> Ward, Rabai Constituency	<i>Hon. Anthony Mupe, MP (Rabai)</i>	Defence, Intelligence and Foreign Relations
3.	Issuance of provisional certificate of title deed	<i>Hon. Amos Mwago, MP (Starebe)</i>	Lands
4.	Underutilization of tourism and heritage sites in Northern Kenya	<i>Hon. Adbe Wario, MP (North Horr)</i>	Tourism and Wildlife
