



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

AFTERNOON SITTING

WEDNESDAY, OCTOBER 01, 2025 AT 2.30 PM

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the Day.

4. **PAPERS LAID**

The following Paper was laid on the Table of the Senate:

Report of the Standing Committee on Labour and Social Welfare on its consideration of the Culture Bill (National Assembly Bills No. 12 of 2024).

(The Chairperson, Standing Committee on Labour and Social Welfare)

5. **NOTICE OF MOTION – TO DELINK JUNIOR SECONDARY SCHOOLS FROM PRIMARY SCHOOLS**

(Sen. Mwenda Gataya, MP)

THAT, AWARE that, the Ministry of Education in Kenya, introduced Junior Secondary Schools (JSS) as part of the Competency-Based Curriculum (CBC) implementation marking a major milestone for the country's education system, and a key opportunity to improve the quality of education available to students;

APPRECIATING THAT, the Junior Secondary Schools program play a vital role in shaping the academic trajectory of learners by providing students

with a strong foundation in core subjects, helping them develop essential skills and offering them opportunities to participate in extracurricular activities promoting greater social inclusion;

CONCERNED THAT, the integration of Junior Secondary Schools within primary school setups has posed major challenges for Junior Secondary teachers, including inadequate training on the new competency-based curriculum, limited opportunities for career advancement, conflict in leadership, decision-making and resource allocation leading to strained relationships with head teachers;

FURTHER CONCERNED THAT Junior Secondary Schools (JSS) face critical shortages in essential infrastructure such as laboratories, libraries, ICT hubs, and science equipment necessary for the implementation of the JSS curriculum, coupled with inadequate access to approved learning materials and teaching resources, resulting in inconsistencies in curriculum delivery hindering effective teaching, learning, and overall student development;

NOW THEREFORE, the Senate resolves that the Ministry of Education, the Teachers Service Commission and the Kenya Institute of Curriculum Development should:-

1. Provide for an independent administrative and operational framework for Junior Secondary Schools to enhance governance, streamline management, and create a more focused learning environment for the learners;
2. Allocate adequate funds for the construction and equipping of Junior Secondary Schools with essential facilities such as science labs, libraries and ICT rooms, and provide adequate learning materials relevant with the curriculum;
3. Offer professional development programs for Junior Secondary School teachers to help them specialize in specific subjects to effectively implement the JSS curriculum;
4. Develop a clear career progression framework for Junior Secondary School teachers, including opportunities for promotions and additional responsibility allowances;
5. Formulate clear policies and guidelines outlining the structure, curriculum, and management of Junior Secondary Schools; and
6. Ensure an optimal teacher-student ratio to facilitate personalized student attention and effective learning.

6. QUESTIONS AND STATEMENTS

a) Statement pursuant to Standing Order 52 (1)

Nominated Senator (Sen. Esther Okenyuri, MP) made a Statement on the disparities in the bonus rates paid to tea farmers across the country, with

Kisii and Nyamira counties receiving significantly lower returns compared to regions such as Mt. Kenya.

Thereupon, the Senator observed that, while some farmers were earning an average of Ksh. 50 per kilo, those in Kisii and Nyamira counties were receiving as little as Ksh. 12 per kilo, despite producing tea sold in the same international markets. The Senator noted that the discrepancies raised serious concerns over transparency in the Kenya Tea Development Agency's pricing and distribution systems and questioned whether smallholder farmers in certain areas were being systematically disadvantaged. She pointed out that the situation had escalated, with farmers in the affected regions resorting to destroying tea collection centres in protest.

The Senator reiterated that tea remained one of Kenya's leading foreign exchange earners and the livelihood for millions of households and warned that the growing sense of inequity risked destabilizing the sector if corrective action was not urgently undertaken. The Senator, therefore, urged the Government, in collaboration with KTDA and other stakeholders, to review the disparities and restore fairness, equity, and farmer confidence in Kisii, Nyamira, and other affected regions.

b) Requests for Statements pursuant to Standing Order 53 (1)

- (i) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Health regarding financial operations at the Kenyatta National Hospital (KNH).
- (ii) The Senator for Nandi County (Sen. Samson Cherarkey, MP) sought a Statement from the Standing Committee on Labour and Social Welfare regarding the implementation of the government's new reward scheme, bonuses, stipends and general welfare of sportsmen and women.

c) Statements pursuant to Standing Order 56 (1) (b)

- (i) The Vice - Chairperson, Standing Committee on Trade, Industrialization and Tourism made a Statement relating to the activities of the Committee for the period, April to July, 2025.
- (ii) Nominated Senator (Sen. Miraj Abdillahi, MP) on behalf of the Chairperson, Standing Committee on Roads, Transportation and Housing made a Statement relating to the activities of the Committee for the period, April to July, 2025.
- (iii) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP), on behalf of the Chairperson, Select Committee County Public Accounts made a Statement relating to the activities of the Committee for the period, April to July, 2025.

7. MOTION - APPROVAL OF SEN. CONSOLATA NABWIRE WAKWABUBI TO SERVE IN SELECT COMMITTEES OF THE SENATE

Order read;

Motion made and Question proposed;

THAT, notwithstanding, the resolution of the Senate made on 12th February, 2025 on the approval of Senators to serve in various Standing Committees of the Senate, and pursuant to Standing Orders 197, 199 and 228, following nomination by the Senate Business Committee, the Senate approves the nomination of Sen. Consolata Nabwire Wakwabubi, MP to serve in the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration and the Select Committee on Delegated Legislation.

(The Senate Majority Whip on behalf of the Senate Majority Leader)

Debate arising;

And there being no Senator wishing to contribute;

Mover replied;

Before the Question was put, and pursuant to Standing Order No. 84 (2), the Speaker ruled that the Motion does not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42 (1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT, notwithstanding, the resolution of the Senate made on 12th February, 2025 on the approval of Senators to serve in various Standing Committees of the Senate, and pursuant to Standing Orders 197, 199 and 228, following nomination by the Senate Business Committee, the Senate approves the nomination of Sen. Consolata Nabwire Wakwabubi, MP to serve in the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration and the Select Committee on Delegated Legislation.

8. MOTION - REPORT OF THE STANDING COMMITTEE ON FINANCE AND BUDGET ON THE COUNTY GOVERNMENTS (EQUITABLE SHARE) CASH DISBURSEMENT SCHEDULE FOR FINANCIAL YEAR 2025/2026

(The Chairperson, Standing Committee on Finance and Budget)

THAT, the Senate adopts the Report of the Standing Committee on Finance and Budget on the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026, laid on the Table of

the Senate on Wednesday, 24th September, 2025 and that, pursuant to Section 17 (7) of the Public Finance Management Act and Standing Order 189 (3), the Senate approves the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026.

(Resumption of debate interrupted on Thursday, 25th September, 2025)

(Division)

Order read;

Order deferred.

9. THE OFFICE OF THE COUNTY ATTORNEY (AMENDMENT) BILL (SENATE BILLS NO. 47 OF 2024)

(Sen. David Wafula Wakoli, MP)

(Second Reading)

(Resumption of debate interrupted on Thursday, 7th August, 2025)

(Division)

Order deferred.

10. THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)

(Sen. Ledama Olekina, MP)

(Second Reading)

(Resumption of debate interrupted on Tuesday, 23rd September, 2025)

(Division)

Order deferred.

11. COMMITTEE OF THE WHOLE

THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)

(Sen. Joyce Korir, MP)

(Resumption of debate interrupted on Tuesday, 30th September, 2025)

(Division)

Order deferred.

12. COMMITTEE OF THE WHOLE

THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)

(The Senate Majority Leader)

(Resumption of debate interrupted on Tuesday, 30th September, 2025)

(Division)

Order deferred.

13. **COMMITTEE OF THE WHOLE**
THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2024)
(The Senate Majority Leader)

Order deferred.

14. **COMMITTEE OF THE WHOLE**
THE LABOUR MIGRATION AND MANAGEMENT (NO. 2) BILL (SENATE BILLS NO. 42 OF 2024)
(Sen. Tabitha Mutinda, MP)

Order deferred.

15. **COMMITTEE OF THE WHOLE**
THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILLS NO. 35 OF 2024)
(Sen. Catherine Mumma, MP)

Order deferred.

16. **MOTION - REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON A PETITION TO THE SENATE BY MR. JAPHETH MAKOKHA, THE EXECUTIVE DIRECTOR OF TRIPPLE THE IMPACT CBO TO AMEND THE COUNTY GOVERNMENTS ACT 2012, ON THE MANDATE OF THE COUNTY GOVERNORS ASSIGNING PORTFOLIO OF A COUNTY EXECUTIVE COMMITTEE MEMBER (CECM) TO THE DEPUTY COUNTY GOVERNORS**

Order read;

Motion made and Question proposed;

THAT the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations on a Petition to the Senate by Mr. Japheth Makokha, the Executive Director of Tripple The Impact CBO to amend the County Governments Act 2012, on the mandate of the County Governors assigning Portfolio of a County Executive Committee Member (CECM) to the Deputy County Governors, laid on the Table of the Senate on Thursday, 25th September, 2025.

(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

Debate arising;

And there being no more Senators wishing to contribute;

And in the absence of the Mover;

The Temporary Speaker (Sen. Hillary Wakili Sigei, MP) deferred the reply to Thursday, 2nd October, 2025.

17. MOTION - PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON AN INQUIRY INTO THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA

(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

THAT, the Senate adopts Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on an inquiry into the diversity and inclusivity in the staff composition of state agencies in Kenya, laid on the Table of the Senate on Thursday, 3rd October, 2024.

Order read;

Order deferred.

18. MOTION - REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON IMPLEMENTATION OF THE SENATE RESOLUTION ON THE CURRENT STATE OF THE NATION MADE ON WEDNESDAY, 24TH JULY, 2024

(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

THAT, the Senate adopts the Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on implementation of the Senate Resolution on the Current State of the Nation made on Wednesday, 24th July, 2024, laid on the Table of the Senate on Tuesday, 3rd June, 2025.

Order read;

Order deferred.

19. THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) (NO. 4) BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2024)

(The Senate Majority Leader)

(Second Reading)

Order read;

Order deferred.

20. **THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

Order read;

Order deferred.

21. **THE PUBLIC PROCUREMENT AND ASSET DISPOSAL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 48 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

Order read;

Order deferred.

And there being no other business on the Order Paper, the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) adjourned the Senate at thirty-eight minutes past Five O'clock, without Question put, pursuant to the Standing Orders.

22. **SENATE ROSE** – at thirty eight minutes past five O'clock

M E M O R A N D U M

*The Speaker will take the Chair on
Thursday, October 02, 2025 at 2:30 pm*

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