

**REPUBLIC OF KENYA****THIRTEENTH PARLIAMENT – FOURTH SESSION****THE NATIONAL ASSEMBLY****VOTES AND PROCEEDINGS****THURSDAY, OCTOBER 9, 2025 AT 2:30 PM**

1. The House assembled at thirty minutes past Two O'clock.
2. The Proceedings were opened with Prayer.
3. **Presiding** – the Deputy Speaker.
4. **QUORUM AT COMMENCEMENT**
There being no Quorum present to commence business, the Deputy Speaker ordered that the Quorum Bell be rung for ten minutes; and

And Quorum having been attained within ten minutes, business commenced.

5. PETITIONS

(a) The Deputy Speaker reported the following Petitions –

(i) Regarding Policy and Legislative Interventions to Reverse the Decline in Uptake of STEM and the need to Strengthen Computer Science Education in the Country

“**Honourable Members**, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matter within its authority. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than those presented by a Member.

In this regard, **Honourable Members**, I wish to report to the House that my office has received a petition from the Computer Science Teachers Association of Kenya, a national professional body representing computing educators. The association is dedicated to ensuring that educators are fully equipped to train the next generation of technology innovators, in alignment with the country’s national digital master plan and strategic objectives.

The Petitioner highlights a concerning decline in student participation in STEM (Science, Technology, Engineering, and Mathematics) at a critical juncture marked by the rise of Artificial Intelligence (AI). Without timely intervention, the nation risks falling behind in global competitiveness, innovation, and its ability to thrive in the Fourth Industrial Revolution.

Honourable Members, the Petitioner commends the Teachers Service Commission (TSC) for its plan to prioritize STEM subject teachers during the scheduled recruitment of 24,000 intern teachers for junior secondary schools. Further, the Petitioner

acknowledges the introduction of coding into the school curriculum in 2022, utilising platforms such as *Scratch* and *Python* within the Competency-Based Education (CBE).

Honourable Members, the Petitioner however raises concerns that dependence on a single introductory tool falls short of preparing students for the complexities of contemporary programming and emerging fields such as AI, Cybersecurity, and Data Science. In addition, the robotics component in the Grade 7-9 curriculum currently lacks substantive hands-on learning opportunities, limiting its effectiveness. The initiative faces significant challenges, including a shortage of trained teachers, inadequate infrastructure, and high resource costs.

Honourable Members, the petitioner observes that unlike extracurricular activities such as music, drama, and sports, STEM activities, particularly robotics, the lack of formal financial and policy support, will result in unequal access, especially among marginalized communities. This issue is exacerbated by the Kenya Science and Engineering Fair (KSEF) policy, which mandates the use of proprietary *LEGO* robotics kits. The high costs of these kits exclude affordable, open-source alternatives like *Arduino*, *Raspberry Pi Pico*, and *BBC Micro:bit*. This exclusivity fosters elitism, restricts participation, and hinders Kenya's potential to cultivate a locally relevant and scalable robotics culture.

The petitioner concludes by stating that these challenges have contributed to a persistent digital divide, limiting the reach and impact of STEM programs, particularly in rural areas.

Honourable Members, the Petitioners prays that the National Assembly, through the Public Petitions Committee engages the Ministry of Education to establish a National Policy and Funding Framework for STEM and Robotics and direct the Kenya Institute of Curriculum Development (KICD) to incorporate hands-on learning components in AI, Robotics, Data Science, and Cybersecurity within the curriculum.

Honourable Members, having established that the matter raised in the Petition is well within the authority of this House, I hereby commit the Petition to the Public Petitions Committee for consideration. The Committee is required to consider the Petition and report its findings to the House and to the Petitioner in accordance with Standing Order 227(2). **I thank you."**

(ii) Regarding Funding of the 2017 - 2021 National Collective Bargaining Agreement (CBA) and Negotiations of the 2025 - 2029 for Employees of Public Universities

"Honourable Members, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matters within its authority. Further, Standing Order 225(2) (b) requires the Speaker to report to the House any Petition other than those presented by a member.

In this regard, Honourable Members, I wish to report to the House that my office has received a Petition from the National Secretary Generals of the University Academic Staff Union (UASU); Dr. Constantine Wesonga Opiyo, and Kenya University Staff Union (KUSU), Dr. Charles Mukhwaya on a matter of national Collective Bargaining Agreement and negotiations for employees of public universities.

Honourable Members, the Petitioners states that on 28th October 2019, the Inter-Public Universities Councils Consultative Forum (IPUCCF) and the Universities' Academic Staff Union (UASU) signed the 2017-2021 Collective Bargaining Agreement (CBA). The CBA was subsequently registered by the Employment and Labour Relations Court.

Honourable Members, the Petitioners further states that in order to fund the 2017-2021 CBAs, Parliament approved in May, 2020 the Supplementary II Budget Estimates for the FY 2019/2020 which contained allocation for the CBA, and subsequently appropriated the funds under the Supplementary Appropriations Act, 2020.

Honourable Members, the Petitioners claims that on 3rd July 2020, the National Treasury through the Ministry of Education, Science and Technology (MOEST), availed 6.6 Billion shillings to the public universities as initial funding for the CBAs which covered Part of arrears of basic salary for all public university workers represented by the Universities' Academic Staff Union (UASU), Kenya Universities Staff Union (KUSU) and the Kenya Union of Domestic, Hotels, Education Institutions, Hospital and Allied Workers (KUDHEIHA); who number approximately thirty thousand.

Honourable Members, the Petitioners further claims that the balance of 2.2 Billion shillings was expected to be included in the 2021/2022 Budget. However, the National Treasury allocated only 2 Billion resulting to a balance of 200 Million shillings.

Honourable Members, the Petitioners avers that 2017-2021 CBA was effective from 1st July 2017 to 30th June 2021, though it was to remain in force until its successor the 2021-2025 CBA is concluded.

The Petitioners, decries that failure to pay basic salary as per the registered 2017-2021 CBA is a breach of the terms and conditions of service for the academic staff, comprising Professors, Associate Professors, Senior Lecturers, Lecturers, Assistant Lecturers, Tutorial Fellows and Graduate Assistants and all public universities have not paid the arrears in full accruing under 2017-2021 CBA.

Honourable Members, the Petitioners informs that the matter was taken to the *Employment and Labour Relations Court vide Case No. ELRC CBA and 3 of 2020 Collective Bargaining Agreement*. The matter was subsequently determined by the said Court and it proceeded to Court of Appeal where it was settled in their favor making interim orders for partial implementation.

The Petitioners, avows that the total cost of implementing the CBA is 16.57 Billion Shillings including pension and liabilities; and not 8.8 Billion as by the computation of the Salaries and Remuneration Commission (SRC) as requested by National Treasury and the Ministry of Education.

Honourable Members, the Petitioners concludes by praying that the National Assembly Urgently allocates funds for the full implementation of 2017-2021 CBA of Kshs. 7,974,630,447 and allocates funds for the implementation 2025-2029 National CBAs. Given the nature of the prayers sought by the Petitioners, I, hereby commit this matter to the **Departmental Committee on Education** for consideration.

The committee is required to consider the Petition and report its findings to the House and to the Petitioners in accordance with Standing Order 227(2). **I thank you."**

- (b) The Member for Kiambu (Hon. Machua Waithaka) presented a Petition on behalf of residents of Gitei Village, Riabai Ward, Kiambu Town Constituency regarding road reserve boundaries and protection of ancestral land.

- *Petition referred to the Public Petitions Committee pursuant to Standing Order 227.*

6. RE-ORGANISATION OF BUSINESS

Pursuant to the provisions of Standing Order 40(2), the Deputy Speaker reorganised the sequence of business so as consideration of **Order No. 8** (*Motion – Report OF THE Committee of the whole House on its Consideration of the Privatization Bill (National Assembly Bill No. 36 of 2025)*), **Order No. 9** (*Motion – Report of the Committee of the whole House on its Consideration of the Institute of Social Work Professionals Bill (National Assembly Bill No. 17 of 2023)*) and **Order No. 10** (*Motion – Consideration of the Seventh Report on Examination of Financial Statements of Selected State Corporations*) is undertaken before resuming **Order No. 5** (*Papers*).

7. MOTION – REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE PRIVATIZATION BILL (NATIONAL ASSEMBLY BILL NO. 36 OF 2025)

Motion made and Question proposed –

THAT, this House do agree with the Report of the Committee of the Whole House on its consideration of the Privatization Bill (National Assembly Bill No. 36 of 2025).

(Leader of the Majority Party)

Debate on the Motion having been concluded on Wednesday, 8th October 2025 (Afternoon Sitting);

Question put and agreed to.

Motion made and Question proposed –

THAT, the Privatization Bill (National Assembly Bill No. 36 of 2025) be now read a Third Time.

(Leader of the Majority Party)

Debate arising;

Question put and agreed to.

Bill read a Third Time and **passed**.

8. MOTION – REPORT OF THE COMMITTEE OF THE WHOLE HOUSE ON ITS CONSIDERATION OF THE INSTITUTE OF SOCIAL WORK PROFESSIONALS BILL (NATIONAL ASSEMBLY BILL NO. 17 OF 2023)

Motion made and Question proposed –

THAT, this House do agree with the Report of the Committee of the Whole House on its consideration of the Institute of Social Work Professionals Bill (National Assembly Bill No. 17 of 2023).

(Hon. Joshua Kimilu)

Debate on the Motion having been concluded on Wednesday, 23rd July 2025 (Morning Sitting);

Question put and agreed to.

Motion made and Question proposed –

THAT, the Social Work Professionals Bill (National Assembly Bill No. 17 of 2023) be now read a Third Time.

(Hon. Joshua Kimilu)

Debate arising;

Question put and agreed to.

Bill read a Third Time and **passed**.

9. MOTION – CONSIDERATION OF THE SEVENTH REPORT ON EXAMINATION OF FINANCIAL STATEMENTS OF SELECTED STATE CORPORATIONS

Motion made and Question proposed –

THAT, this House adopts the Seventh Report of the Public Investments Committee on Social Services, Administration and Agriculture on its examination of Financial Statements of the following State Corporations, *laid on the Table of the House on Wednesday, 13th August 2025—*

- (i) National Syndemic Diseases Control Council (Formerly National Aids Control Council) For FY 2017/2018 to 2023/2024;
- (ii) National Social Security Fund for FY 2021/2022 to 2023/2024;
- (iii) National Cancer Institute of Kenya for FY 2019/2020 to 2023/2024; and
- (iv) Child Welfare Society of Kenya for FY 2015/2016 to 2018/2019.

(Chairperson, Public Investments Committee on Social Services, Administration & Agriculture – 07.10.2025)

Debate on the Motion having been concluded on Wednesday, 8th October 2025 (Afternoon Sitting);

Question put and agreed to.

10. PAPERS

The following Papers were laid on the Table of the House—

- (a) The 2025 Budget Review and Outlook Paper from the National Treasury; and
- (b) Reports of the Auditor-General and Financial Statements for the year ended 30th June 2025 and the certificates therein in respect of –
 - (i) Witness Protection Agency Staff Housing Mortgage Scheme Fund; and
 - (ii) Witness Protection Agency Staff Motor Car Loan Scheme Fund.

(Deputy Majority Party Whip)

- (c) Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration

(Chairperson, Departmental Committee on Labour)

- (d) Report of the Departmental Committee on Justice & Legal Affairs on its consideration of the Sexual Offences (Amendment) Bill (National Assembly Bill No. 78 of 2023).

(Hon. Stephen Mogaka, Member, Departmental Committee on Justice & Legal Affairs)

11. NOTICES OF MOTION

The following Notices of Motion were given—

- (a) **Joint Report On Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration**

THAT, this House **adopts** the Joint Report of the Departmental Committee on Labour and the Select Committee on Diaspora Affairs and Migrant Workers on the consideration of Sessional Paper No. 5 of 2023 on the National Policy on Labour Migration *laid on the Table of the House on Thursday, 9th October 2025.*

(Chairperson, Departmental Committee on Labour)

(b) Reports of the Auditor-General on Financial Statements for the Commodities Fund for the FY 2018/2019 to 2021/2022

THAT, this House **adopts** the Fifth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Commodities Fund for the Financial Years 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

(Chairperson, Special Funds Accounts Committee)

(c) Audited Accounts of Agricultural Food Authority Car Loan and Mortgage Scheme Fund, Veterinary Services Development Fund And Government Press Fund for FY 2020/2021 and 2021/2022

THAT, this House **adopts** the Thirteenth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Agricultural Food Authority Car Loan and Mortgage Scheme Fund, Veterinary Services Development Fund and Government Press Fund for FY 2020/2021 and 2021/2022, *laid on the Table of the House on Wednesday, 14th August 2024.*

(Chairperson, Special Funds Accounts Committee)

(d) Audited Accounts of Prison Industries Revolving Fund and Prison Farm Revolving Fund for FY 2020/2021 and 2021/2022

THAT, this House **adopts** the Tenth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Prison Industries Revolving Fund and Prison Farm Revolving Fund for FY 2020/2021 and 2021/2022, *laid on the Table of the House on Wednesday, 14th August 2024.*

(Chairperson, Special Funds Accounts Committee)

(e) Audited Accounts of the Tourism Fund and the Tourism Promotion Fund for the FY 2020/2021 and 2021/2022

THAT, this House **adopts** the Eleventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Tourism Fund and the Tourism Promotion Fund for the FY 2020/2021 and 2021/2022, *laid on the Table of the House on Wednesday, 14th August 2024.*

(Chairperson, Special Funds Accounts Committee)

(f) Audited Accounts of Various Levy Funds for the Financial Years 2020/2021 and 2021/2022

THAT, this House **adopts** the Ninth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Kenya National Highways Authority Road Maintenance Levy Fund, Kenya Rural Roads Authority Road Maintenance Levy Fund, Kenya Urban Roads Authority Road Maintenance Levy Fund, and Kenya Wildlife Services Road Maintenance Levy Fund for the financial years 2020/2021 and 2021/2022, *laid on the Table of the House on Wednesday, 14th August 2024.*

(Chairperson, Special Funds Accounts Committee)

(g) Report of the Auditor-General on Financial Statements for Street Families' Rehabilitation Trust Fund for the FY 2017/2018 to 2021/2022

THAT, this House **adopts** the Eighth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for Street Families Rehabilitation Trust Fund for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 and 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

(Chairperson, Special Funds Accounts Committee)

(h) Reports of the Auditor-General on Financial Statements for the Land Settlement Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018 to 2021/2022

THAT, this House **adopts** the Seventh Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Land Settlements Fund for the Financial Years 2020/2021 & 2021/2022 and the Railway Development Fund (Holding Account) for the Financial Years 2017/2018, 2018/2019, 2019/2020, 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

(Chairperson, Special Funds Accounts Committee)

(i) Reports of the Auditor-General on Financial Statements for the Stores and Services Fund for FY 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the FY 2020/2021 & 2021/2022

THAT, this House **adopts** the Sixth Report of the Special Funds Accounts Committee on its consideration of the Report of the Auditor-General on the Financial Statements for the Stores and Services Fund for Financial Years 2020/2021 & 2021/2022 and the Occupational Safety and Health Fund for the Financial Years 2020/2021 & 2021/2022, *laid on the Table of the House on Thursday, 7th December 2023.*

(Chairperson, Special Funds Accounts Committee)

12. STATEMENTS

(a) Statement pursuant to Standing Order 44(2)(a) —

The Leader of Majority Party issued a Statement regarding the business of the House for the week commencing Tuesday, 14th October 2025.

(b) Statements pursuant to Standing Order 44(2)(c) —

- (i) The Member for Nandi County (Hon. Cynthia Muge) requested for a Statement from the Chairperson, Departmental Committee on Administration and Internal Security regarding the escalation of Insecurity in Kimwani/Chebonet area in Tinderet, Nandi County.

(Change of Chair from the Deputy Speaker to the First Chairperson)

- (ii) The Member for Marsabit County (Hon. Naomi Waqo) requested for a Statement from the Chairperson, Departmental Committee on Administration and Internal Security regarding the disappearance of Mr. Jillo Guyo Boru.

- (iii) The Member for North Horr (Hon. Adhe Wario) requested for a Statement from the Chairperson, Departmental Committee on Administration & Internal Security regarding the plight of internally displaced persons (IDPs) in Marsabit County.

- (iv) The Member for Kiambu Town (Hon. Machua Waithaka) requested for a Statement from the Chairperson, Departmental Committee on Defence & Foreign Relations regarding delayed payment of a subcontractor by the Ministry of Defence.
- (v) The Member for Wajir West (Hon. Farah Yussuf) requested for a Statement from the Chairperson, Departmental Committee on Justice & Legal Affairs regarding compensation of victims of the *Wagalla* massacre.
- (vi) The Member for Kipipiri (Hon. Wanjiku Muhia) requested for a Statement from the Chairperson, Departmental Committee on Transport and Infrastructure regarding delayed construction of the *Geta-Ndunyu Njeru* road project.
- (vii) The Member for Luanda (Hon. Dick Maungu) requested for a Statement from the Chairperson, Departmental Committee on Transport and Infrastructure regarding operational effectiveness of the Kenya Airways (KQ).

(c) Response to Statements pursuant to Standing Order 44(2)(c) —

- (i) The Chairperson, Departmental Committee on Transport & Infrastructure issued a response to a Statement requested by the Member for Tarbaj (Hon. Hussein Barre) regarding Funding for construction of the *Wajir-Tarbaj-Kotulo* Road (A13).
- (ii) The Chairperson, Departmental Committee on Administration & Internal Security laid on the Table of the House a response to a Statement by the Member for Wajir East (Hon. Aden Daud) regarding the scope of immigration services at the Wajir International Airport.

13. THE INTERGOVERNMENTAL RELATIONS (AMENDMENT) BILL (SENATE BILL NO. 12 OF 2024)

Motion made and Question proposed –

THAT, the Intergovernmental Relations (Amendment) Bill (Senate Bill No. 12 of 2024) be now read a Second Time.

(Hon. Peter Lochakapong)

Debate arising;

Mover replied;

Question deferred

14. MOTION– CONSIDERATION OF SESSIONAL PAPER NO. 5 OF 2024 ON THE NATIONAL GREEN FISCAL INCENTIVES POLICY FRAMEWORK

Order Read and Deferred

15. . MOTION– CONSIDERATION OF REPORTS OF THE EAST AFRICAN LEGISLATIVE ASSEMBLY AT THE FOURTH MEETING OF THE SECOND SESSION OF THE FIFTH ASSEMBLY

Motion made and Question proposed –

THAT, this House adopts the Report of the Select Committee on Regional Integration on its consideration of reports of the East African Legislative Assembly at the Fourth Meeting of the Second Session of the Fifth Assembly, laid on the Table of the House on Wednesday, 24th September 2025.

(The Chairperson, Committee on Regional Integration)

Debate arising;

And the time being seven O'clock, the First Chairperson interrupted proceedings and adjourned the House without Question put pursuant to the Standing Orders.

16. HOUSE ROSE - at Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on
Tuesday, 14th October 2025 at 2.30 p.m.

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