

**REPUBLIC OF KENYA****THIRTEENTH PARLIAMENT – FOURTH SESSION****THE NATIONAL ASSEMBLY****VOTES AND PROCEEDINGS****TUESDAY, SEPTEMBER 23, 2025 AT 2.30P.M.**

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Honourable Speaker
4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present at the commencement of the House; the Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. **COMMUNICATION FROM THE CHAIR**

The Speaker issued the following Communication -

Welcome Note and Recognition of Kenya's exemplary performance in the 2025 World Athletic Championships

“Honourable Members, I wish to welcome you back to the House for the Third and last Part of the Fourth Session of the Thirteenth Parliament. I note that the recess was a working break for most Committees, given the vetting of nominees proposed for appointment to various state and diplomatic offices and other priority matters that were referred to committees before and during the recess period.

Nevertheless, it is my hope that you managed to spend some time with your families and constituents, and are now ready to embark on the business that lies ahead.

Honourable Members, as we resume sittings, the House is expected to transact several priority businesses already before committees. These include the consideration of nominees for appointment to foreign and diplomatic missions; nominee for appointment as Chairperson of the Kenya National Commission on Human Rights (KNCHR); and nominees for appointment as the Registrar and Assistant Registrar of Political Parties.

Honourable Members, as you are all aware, from 13th to 21st September 2025, the community of nations gathered in Tokyo, Japan, for the **20th Edition of the World Athletics Championships**. Notably, Team Kenya achieved a remarkable haul of eleven (11) medals consisting of **seven (7) gold, two (2) silver, and two (2) bronze as follows—**

(a) Gold Medals (7)

Athlete	Race
1. Ms. Lilian Odira	800m
2. Mr. Emmanuel Wanyonyi	800m
3. Ms. Faith Kipyegon	1,500m
4. Ms. Faith Cherotich	3,000m Steeplechase
5. Ms. Beatrice Chebet	5,000m & 10,000m
6. Ms. Peres Jepchirchir	Marathon

(b) Silver Medals (2)

Athlete	Race
1. Ms. Faith Kipyegon	10,000m; and
2. Ms. Dorcas Ewoi	1,500m.

(c) Bronze Medals (2)

Athlete	Race
1. Mr. Edmund Serem	3,000m Steeplechase; and
2. Mr. Reynold Cheruiyot	1,500m.

Honourable Members, the achievements by our athletes earned the country the 2nd position among the nations that participated, coming second to the United States of America that always participates in most events. The Kenyan Team also topped the medal list of African countries.

It is noteworthy that of these exemplary performances, some athletes made history in their disciplines. These are **Ms. Lilian Odira**, who won the Women's 800m in a championship record time of 1 minute, 54.62 seconds, and **Mr. Emmanuel Wanyonyi**, who similarly won the men's 800m in a championship record of 1 minute, 41.86 seconds. This is no mean feat, and we celebrate their tenacity and dedication that has not only brought glory to our nation but also cemented our national pride as a powerhouse in athletics.

Honourable Members, I note with adoration the stellar performance of our female athletes, which made Kenya the first country in the world to win gold medals in all women's events at the Championships.

This was made possible by wins by **Ms. Lilian Odira in the 800m; Ms. Faith Kipyegon in the 1,500m; Ms. Faith Cherotich in the 3,000m steeplechase; Ms. Beatrice Chebet in the 5,000m and the 10,000m; and Ms. Peres Jepchirchir, who won the marathon.**

As I commend their superlative performances, **Honourable Members**, I also wish to laud all other gallant sportsmen and women in other major sports competitions for flying our flag high and bolstering our patriotism. On my own behalf, that of the House, and indeed on behalf of the whole country, I wish to congratulate **Team Kenya** on its participation in the **20th Edition of the World Athletics Championships** in Tokyo, and to recognize their historic achievements in the global arena. Right after Order No. 9, I shall accord the House a moment of felicitation, of course starting with the Chairperson of the Departmental Committee on Sports, leadership and thereafter the Hon. Cynthia Muge, Member for Nandi, who apart from being the representative with the highest number of the Gold Medalists in this event, was the first to file a request to offer felicitations. I order that, at the right time, the House shall record its felicitations for a maximum of 45 minutes.

Honourable Members, in the same spirit of sports excellence, I also draw your attention to the upcoming **15th Edition of the East Africa Community Inter-Parliamentary Games**, scheduled to take place in **December 2025 in Kampala, Uganda**.

The Annual event had been scheduled to be hosted by the Republic of Burundi. However, due to resource constraints they were unable to. These Games, which bring together Parliaments of the East African Community, play an important role in promoting integration, enhancing visibility of our institutions, and strengthening people-to-people bonds across the region.

I therefore urge Members to step up preparations to ensure Kenya's effective participation in the Games. This will enable us to maintain the country's leading role in supporting integration and parliamentary solidarity through sports as we showcase our sports talents on the regional stage.

Honourable Members, as we embark on the Third and final part of the Fourth Session, let us remain committed to serving the people with diligence, integrity, and service above self. Once again, I welcome you back and look forward to a productive Third Part of the Session.

Finally, please join me in the usual way we have always celebrated such momentous achievements as a House, by thumping our feet for the next sixty seconds. **Thank you."**

6. MESSAGES

The Speaker reported the following Message from the Senate—

Nomination of a Co-Sponsor for the Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023)

"Honourable Members, As we proceed to resume sittings, the House is expected to transact several priority businesses, some of which are under consideration by committees. These include the consideration of nominees for appointment to foreign and diplomatic missions; nominee for appointment as Chairperson of the Kenya National Commission on Human Rights (KNCHR); and nominees for appointment as the Registrar and Assistant Registrar of Political Parties. The relevant Committees are therefore urged to table their reports soonest to enable the House to consider the matters within set timelines.

Having said that **Honourable Members**, and pursuant to the provisions of Standing Order 41(4) relating to Messages from the Senate, I wish to report to the House that I received a Message from the Senate regarding the nomination of a co-sponsor for the **Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023)**. The principal object of the Bill is to provide a framework to regulate the business of street vending in the country.

In the Message, the Speaker of the Senate notifies that pursuant to the provisions of Standing Order 162 of the Senate Standing Orders, **Sen. Esther Okenyuri, MP**, being the sponsor of the Bill, has nominated the Member for Kilifi North, **the Hon. Owen Baya, CBS, MP** to co-sponsor the Bill in the National Assembly.

Honourable Members, you may recall that on Tuesday, 19th August 2025, I reported to the House a Message from the Senate regarding the passage of five (5) Bills by the Senate, among them being the Street Vendors (Protection of Livelihood) Bill (Senate Bill No. 41 of 2023).

As you may have noticed in today's Order Paper, the Bill is scheduled for First Reading under Order No. 9. Thereafter, the Bill will stand committed to the Departmental Committee on Trade, Industry and Cooperatives for consideration, as earlier directed on 19th August 2025.

Honourable Members, pursuant to the provisions of Standing Order 143(1)(b) of the National Assembly Standing Orders, the **Hon. Owen Baya, CBS, MP**, will now assume the role of the co-sponsor of the Bill and shall be responsible for marshaling its consideration in the National Assembly. The House is accordingly guided. **I thank you!"**

7. PETITIONS

The Speaker reported the following Petition—

Proposal To amend the Consumer Protection Act to provide for the *In Duplum Rule*

"Honourable Members, Article 119 of the Constitution accords any person the right to petition Parliament to consider any matter within its authority. Further, Standing Order 225(2)(b) requires the Speaker to report to the House any Petition other than those presented by a Member.

Hon. Members, in this regard, I wish to report to the House that my Office has received a Petition from Mr. Allen Waiyaki Gichuhi, EBS, SC, C.Arb. of *Wamae & Allen Advocates*, calling for the House to consider amending the Consumer Protection Act, Cap.501 to codify the *in duplum rule*.

The Petitioner avers that the purpose of the rule is to protect borrowers from exploitation, prevent endless accumulation of interest, and encourage fair lending practices. Section 44A of the Banking Act codifies the *in duplum rule*, which provides that interest on a loan ceases to accrue once it equals the outstanding principal amount when a loan becomes non-performing.

The Petitioner further states that despite the existence of this law, many borrowers continue to suffer from banks, financial institutions, unscrupulous lenders and shylocks charging interest and penalties beyond the principal loan amount. These practices have resulted in violation of consumer rights under Article 46 of the Constitution and have exposed Kenyans to unfair deprivation of property.

Additionally, the inconsistent judicial interpretations on the scope and timing of application of the rule, whether before or after restructuring a loan, or whether penalties count as *"interest"*, further lead to harassment of borrowers by debt collectors even after repayment obligations have exceeded the statutory threshold. The lack of clarity and enforcement undermines public confidence in the financial sector and violates national values under Article 10, especially transparency, accountability, and social justice.

Honourable Members, the Petitioner, therefore, prays that the National Assembly considers amending the Consumer Protection Act, Cap.501 to provide for when the *in duplum rule* takes effect; whether it applies to penalties, default charges, and other costs in addition to interest; uniform mechanisms for debt restructuring and recovery in compliance with the rule; redress mechanisms for borrowers who have been subjected to unlawful interest charges, including refunds or set-offs; and any other mechanisms that will secure borrowers from exploitation, enhance consumer protection, and uphold the Constitution.

Honorable Members, having established that the matter raised in the Petition is well within the authority of this House; and further, that the matters raised in this Petition are not pending before any court of law, constitutional or legal body, I hereby commit the Petition to the Public Petitions Committee for consideration pursuant to Standing Order 208A.

The Committee is required to consider the Petition and report its findings to the House and to the Petitioner in accordance with Standing Order 227(2). **I thank you.”**

Petition referred to the Public Petitions Committee pursuant to Standing Order 227.

8. PAPERS

The following Papers were laid on the Table of the House—

- (i) Draft Legal Notice relating to the National Police Service Commission (Recruitment and Appointment) Regulations, 2025 from the National Service Commission;
- (ii) Annual County Governments Budget Implementation Review Report for the financial year 2024/25 from the Office of the Controller of Budget;
- (iii) Annual National Government Budget Implementation Review Report for the financial year 2024/25 from the Office of the Controller of Budget;
- (iv) Annual Report of the Commission on Administrative Justice for the financial year 2023/ 2024;
- (v) Annual Performance Report for the Credit Guarantee Scheme Micro, Small and Medium Enterprises (MSMES) from the National Treasury and Economic Planning for the financial year 2024/25;
- (vi) Report on performance of the Special Groups (Youth Women and Persons with disability) for the second-half of the financial year 2024/2025 from the Public Procurement Regulatory Authority;
- (vii) Auditor-General’s Forensic Audit Report on Wayleave Compensation in Seven Donor Funded Projects by the State Department for Energy;
- (viii) Auditor-General’s Performance Audit Report on Management of Unclaimed Financial Assets; and
- (ix) Report of the Auditor-General and Financial Statements of a case study on integrated delivery of selected Non-Communicable Diseases in Kenya (PHGF Grant No. TFOA5636) – Moi Teaching and Referral Hospital for the year ended 30th June 2025 and the certificate therein.

(Deputy Leader of the Majority Party)

(x) Reports of the Budget and Appropriations Committee on its consideration of—

- a) The Equalisation Fund Appropriation Bill (Senate Bill No. 7 of 2025); and
- b) The County Governments Additional Allocations (No.2) Bill (Senate Bill No. 8 of 2025).

(Chairperson, Budget and Appropriations Committee)

(xi) Reports of the Departmental Committee on Justice and Legal Affairs on its consideration of the approval hearing of –

- a) Nominee for appointment as the Chairperson of the Kenya National Commission on Human Rights; and
- b) Nominees for appointment as Registrar and Assistant Registrar of Political Parties.

(Chairperson, Departmental Committee on Justice and Legal Affairs)

(xii) Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on the approval hearing of nine (9) nominees for appointment as High Commissioner, Ambassadors and Consuls-General.

(Vice Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

(xiii) Reports of the Public Petitions Committee on its consideration of –

- a) Public Petition No. 52 of 2023 by Hon. Ibrahim Abdi, MP regarding the banning of the use of Asbestos as a roofing material;
- b) Public Petition No. 55 of 2023 by Mr. Bernard Mokaya Magembe regarding enactment of legislation to regulate the Credit Management Professionals;
- c) Public Petition No. 74 of 2023 by Mr. Charles Ochola Osango regarding enactment of the Bankers Professional Bill;
- d) Public Petition No. 8 of 2024 by Hon. Esther Passaris, MP regarding amendment to the Penal Code to provide for the offence of sextortion; and
- e) Public Petition No. 13 of 2024 by Dr. Lukoye Atwoli regarding decriminalization of attempted suicide.

(Chairperson, Public Petitions Committee)

9. NOTICES OF MOTION

The following Notice of Motion was given—

(i) Extension of the Term of the Africa Growth and Opportunity Act

AWARE THAT, the African Growth and Opportunity Act (AGOA), enacted in 2000, was designed to enhance economic development and strengthen governance in eligible Sub-Saharan African countries by granting duty-free access to the United States of America market, thereby increasing trade and investment;

RECOGNIZING THAT, AGOA has played a critical role in expanding trade, attracting investment, and creating employment, especially for low-income workers, thus fostering economic growth and social stability;

CONCERNED THAT, the current extension of the AGOA programme, which was granted in 2015, is set to expire in September 2025, posing a serious risk of economic disruption, will cause job losses of approximately 66,000 Kenyans and many other related indirect job losses, and result in increased poverty across AGOA-dependent sectors in the Sub-Saharan region;

NOTING THAT, women comprise approximately 75% of the direct beneficiaries of AGOA, and that their incomes directly support education, healthcare, and poverty alleviation;

ACKNOWLEDGING THAT, AGOA has significantly boosted African exports to the United States of America, including agricultural products such as coffee, nuts, fruits, and vegetables, amounting to over USD 500 million in 2020, as well as enhancing local textile and cotton industries that have generated thousands of jobs;

FURTHER ACKNOWLEDGING THAT, the expiration of the term of AGOA would trigger market uncertainty, deter investment, disrupt supply chains, and adversely impact both African and American businesses that rely on AGOA-linked trade;

COGNIZANT OF THE FACT THAT, AGOA has been greatly beneficial to the United States by supporting supply chain diversification, strengthening bilateral trade ties, and connecting United States of America businesses to opportunities under the African Continental Free Trade Area (AfCFTA);

APPRECIATING THAT, the continued existence of the AGOA framework would enhance the trade and investment prospects for both the United States of America and the eligible countries in Africa;

NOW THEREFORE, this House urges the Government of Kenya, in collaboration with the Government of the United States of America, to pursue an extension of the African Growth and Opportunity Act (AGOA) for an additional sixteen (16) years, until 2041, to safeguard the economic gains, protect livelihoods, and promote long-term stability and prosperity across the African continent and in the alternative, in the case of non-renewal, there be a transition period of two (2) years to develop a trade deal that shall safeguard the businesses and job opportunities in both Kenya and the United States of America.

(Hon. Jane Kagiri)

(ii) Nominee for appointment as the Chairperson of the Kenya National Commission on Human Rights

THAT, taking into consideration the findings of the Departmental Committee on Justice and Legal Affairs in its report on the approval hearing of a nominee for appointment as Chairperson of the Kenya National Commission on Human Rights, *laid on the Table of the House on Tuesday, 23rd September 2025*, and pursuant to the provisions of Article 250(2) of the Constitution, section 11 of the Kenya National Commission on Human Rights Act, Cap 71 and sections 3 and 8 of the Public

Appointments (Parliamentary Approval) Act, Cap 7F, **approves** the appointment of **Hon. Ms. Claris Awuor Ogangah** as the Chairperson of the Kenya National Commission on Human Rights.

(Chairperson, Departmental Committee on Justice and Legal Affairs)

(iii) Nominee for Appointment as Registrar and Assistant Registrar of Political Parties

THAT, taking into consideration the findings of the Departmental Committee on Justice and Legal Affairs in its report on the approval hearings of nominees for appointment as Registrar and Assistant Registrar of Political Parties, *laid on the Table of the House on Tuesday, 23rd September 2025*, and pursuant to the provisions of sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, Cap 7F, **approves** the appointment of –

1. **Mr. John Cox Lorionokou** as the Registrar; and
2. **Ms. Agatha Wanjiku Wahome** as the Assistant Registrar of Political Parties.

(Chairperson, Departmental Committee on Justice and Legal Affairs)

(iv) Approval Hearings of Nominees for Appointment as Ambassador, Permanent Representative and Consuls-General

THAT, taking into consideration the findings of the Departmental Committee on Defence, Intelligence and Foreign Relations in its Report on the *Approval Hearings of nine (9) Nominees for Appointment as High Commissioner, Ambassador and Consuls-General, laid on the Table of the House on Tuesday, 23rd September 2025*, and pursuant to the provisions of Article 132(2)(e) of the Constitution, section 20(2) of the Foreign Service Act, Cap. 185E and sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act, Cap. 7F, this House **approves** the appointment of the following persons as High Commissioner, Ambassadors and Consuls-General –

CLUSTER	NAME	MISSION
High Commissioner	Hon. Florence Chepngetich Bore	Windhoek, Namibia
Ambassadors	Amb. Anthony Mwaniki Muchiri	Ankara, Turkey
	Amb. Lucy Kiruthu	Bangkok, Thailand
	Mr. Henry Wambuma	Bujumbura, Burundi
	Mr. Abdirashid Salat Abdille	Jakarta, Indonesia
	Amb. Joseph Musyoka Masila	Riyadh, Saudi Arabia
	Amb. Edwin Afande	Vienna, Austria
Consuls-General	Ms. Jayne Jepkorir Toroitich	Dubai, United Arab Emirates
	Ms. Judy Kiaria Nkumiri	Goma, Democratic

CLUSTER	NAME	MISSION
		Republic of Congo
		(Vic e Chairperson, Departmental Committee on Defence, Intelligence and Foreign Relations)

10. RESPONSES TO STATEMENTS PURSUANT TO STANDING ORDER 44(2)(C)

Pursuant to the provisions of Standing Order 44(2)(c)—

- (i) The Chairperson of the Departmental Committee on Administration and Internal Security responded to statements requested by—
 - a) the Member for Loima (Hon. (Dr.) Protus Akujah) regarding delay in appointment of chiefs and assistant chiefs in Loima Constituency; and
 - b) the Member for Turkana South (Hon. (Dr.) Ariko Namoit) regarding rising cases of insecurity in Turkana County;
- (ii) Responses to the following Statements were deferred—
 - a) Statement requested by the Member for Mandera East (Hon. Hussein Weytan) regarding management of the *Hajj* Programme in the country; and
 - b) Statement requested by the Member for Homa Bay County (Hon. (Dr.) Joyce Bensuda) regarding the recruitment criteria and deployment of teachers in schools across the country.

11. THE PROVISIONAL COLLECTION OF TAXES AND DUTIES (REPEAL) BILL (NATIONAL ASSEMBLY BILL NO. 18 OF 2025)

(Leader of the Majority Party)

Order for First Reading Read;

Bill read a First Time and committed to the relevant Committee pursuant to provisions of Standing Order 127(1).

12. THE STREET VENDORS (PROTECTION OF LIVELIHOOD) BILL (SENATE BILL NO. 41 OF 2023)

(Chairperson, Departmental Committee on Trade, Industry and Cooperatives)

Order for First Reading Read;

Bill read a First Time and committed to the relevant Committee pursuant to provisions of Standing Order 127(1).

13. THE LOCAL CONTENT BILL (SENATE BILL NO. 50 OF 2023)

(Chairperson, Departmental Committee on Energy)

Order for First Reading Read;

Bill read a First Time and committed to the relevant Committee pursuant to provisions of Standing Order 127(1).

14. THE EARLY CHILDHOOD EDUCATION (AMENDMENT) BILL (SENATE BILL NO. 54 OF 2023)

(Hon. Naisula Lesuuda – Co-Sponsor)

Order for First Reading Read;

Bill read a First Time and committed to the relevant Committee pursuant to provisions of Standing Order 127(1).

15. THE CREATIVE ECONOMY SUPPORT BILL (SENATE BILL NO. 30 OF 2024)

(Hon. Irene Mayaka, M.P. – Co-Sponsor)

Order for First Reading Read;

Bill read a First Time and committed to the relevant Committee pursuant to provisions of Standing Order 127(1).

16. THE KENYA ROADS (AMENDMENT) (No. 3) BILL (NATIONAL ASSEMBLY NO. 34 OF 2025)

Order for Second Reading read;

Motion made and Question proposed–

THAT, the Kenya Roads (Amendment) (No.3) Bill (National Assembly Bill No. 34 of 2025) be now read a Second Time.

*(Hon. Peter Kaluma, M.P. – On behalf of the House’s General Legislative Caucus)
(Change of Chairperson from the Speaker to the Deputy Speaker)*

Debate arising;

Rising in his place, the Member for *Funyula* (Hon. Wilberforce Oundo) claimed to move that the debate on the motion be adjourned pursuant to the provisions of Standing Order 96(1).

And the Hon. Deputy Speaker having acceded to that request

Motion made and question proposed –

THAT, debate on the motion be now adjourned pursuant to the provisions of Standing Order 96(1).

Question put and agreed to;

Debate to resume in the next sitting.

(Change of Chair from the Deputy Speaker to the Fifth Chairperson of Committees)

17. MOTION - CONSIDERATION OF THE FIFTH REPORT ON EXAMINATION OF FINANCIAL STATEMENTS OF SELECTED STATE CORPORATIONS

Motion being made -

THAT, this House **adopts** the Fifth Report of the Public Investments Committee on Social Services, Administration and Agriculture on its examination of Financial Statements of the following State Corporations, *laid on the Table of the House on Tuesday, 5th August 2025—*

(i) National Social Security Fund for FY 2020/2021;

- (ii) Kenya Marine and Fisheries Research Institute for FY 2019/2020 to 2020/2021;
- (iii) National Hospital Insurance Fund for FY 2018/2019 to 2020/2021; and
- (iv) Kenya Broadcasting Corporation for FY 2013/2014 to 2018/2019.

(The Chairperson, Public Investments Committee on Social Services, Administration & Agriculture)

And the time being Three minutes past Seven O'clock, the Fifth Chairperson interrupted proceedings and adjourned the House without Question put pursuant to the Standing Orders.

HOUSE ROSE

-

at Three minutes past Seven O'clock

M E M O R A N D U M

The Speaker will take the Chair on,
Wednesday, September 24, 2025 at 9.30 a.m.

--X--