



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

ORDER PAPER

AFTERNOON SITTING

WEDNESDAY, SEPTEMBER 24, 2025 AT 2.30 PM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers
6. Notices of Motion
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - IMPLEMENTATION OF AN AUTOMATED AND DECENTRALIZED CERTIFICATE OF GOOD CONDUCT SYSTEM IN KENYA**
(Sen. Joe Nyutu, MP)

THAT AWARE THAT a Certificate of Good Conduct is a major requirement for Kenyan citizens in accessing employment, business opportunities, and, in some instances, financial engagements with financial institutions in Kenya, with the certificate having a validity period of one year;

CONCERNED THAT many Kenyans are compelled to travel long distances to access this service, both for the initial application and for any subsequent applications making the process tedious, time-consuming, and costly;

FURTHER CONCERNED THAT the current manual application system is prone to delays and inconsistencies, which may compromise the authenticity and integrity of a Certificate of Good Conduct;

COGNIZANT THAT the importance of introducing an automated Good Conduct Certification system, including the utilization of biometric fingerprint verification through the deployment of biometric kits, will enhance accuracy, security, and expediency in verifying individual's record;

...../Motion

NOW THEREFORE, the Senate resolves that the National Police Service Commission, in collaboration with the Ministry of Interior and National Administration to:

1. develop and implement an automated Good Conduct certification system designed to streamline the issuance, renewal, and verification of certificates of good conduct;
2. incorporate advanced technologies such as biometric fingerprint recognition, data encryption, and secure communication protocols to ensure the accuracy of individuals' records;
3. establish decentralized service points and deploys mobile registration units across counties to enhance accessibility, especially in remote areas; and
4. scale up public awareness initiatives in rural areas on the application and renewal process for the Certificate of Good Conduct.

***(Resumption of debate interrupted on Tuesday 23rd September, 2025)
(Mover to Reply)***

9. **MOTION - REPORT OF THE STANDING COMMITTEE ON FINANCE AND BUDGET ON THE COUNTY GOVERNMENTS CASH DISBURSEMENT SCHEDULE FOR FINANCIAL YEAR 2025/2026**

(The Chairperson, Standing Committee on Finance and Budget)

THAT, the Senate adopts the Report of the Standing Committee on Finance and Budget on the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026, laid on the Table of the Senate on Wednesday, 24th September, 2025 and that, pursuant to Section 17 (7) of the Public Finance Management Act and Standing Order 189 (3), the Senate approves the Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026.

10. ***THE OFFICE OF THE COUNTY ATTORNEY (AMENDMENT) BILL (SENATE BILLS NO. 47 OF 2024)**

(Sen. David Wafula Wakoli, MP)

***(Second Reading)
(Resumption of debate interrupted on Thursday 7th August, 2025)
(Division)***

11. ***THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)**

(Sen. Ledama Olekina, MP)

***(Second Reading)
(Resumption of debate interrupted on Tuesday, 23rd September, 2025)
(Division)***

12. **COMMITTEE OF THE WHOLE**
***THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)**
(Sen. Joyce Korir, MP)
13. **COMMITTEE OF THE WHOLE**
***THE LABOUR MIGRATION AND MANAGEMENT (NO.2) BILL (SENATE BILLS NO. 42 OF 2024)**
(Sen. Tabitha Mutinda, MP)
14. **COMMITTEE OF THE WHOLE**
*****THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)**
(The Senate Majority Leader)
15. *****THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) (NO. 4) BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

16. *****THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

17. *****THE PUBLIC PROCUREMENT AND ASSET DISPOSAL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 48 OF 2024)**
(The Senate Majority Leader)

(Second Reading)

18. **MOTION - PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON AN INQUIRY INTO THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA**
(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

THAT, the Senate adopts Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on an inquiry into the diversity and inclusivity in the staff composition of state agencies in Kenya, laid on the Table of the Senate on Thursday, 3rd October, 2024.

19. **MOTION - REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON IMPLEMENTATION OF THE SENATE RESOLUTION ON THE CURRENT STATE OF THE NATION MADE ON WEDNESDAY, 24TH JULY, 2024**
(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

...../Motion

THAT, the Senate adopts the Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration on implementation of the Senate Resolution on the Current State of the Nation made on Wednesday, 24th July, 2024, laid on the Table of the Senate on Tuesday, 3rd June, 2025.

NOTICE

The Senate resolved on 13th February, 2025 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

KEY

******- Denotes a Majority /Minority Party Bill**

*****- Denotes a National Assembly Bill**

**** - Denotes a Committee Bill**

***- Denotes any other Bill**

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A. *THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)

(Sen. Joyce Korir, MP)

NOTICE is given that the Chairperson, Standing Committee on Labour and Social Welfare, intends to move the following amendments to the County Library Services Bill (Senate Bills No. 40 of 2024) at the Committee Stage—

CLAUSE 3

THAT clause 3 of the Bill be amended by deleting paragraph (d).

CLAUSE 4

THAT clause 4 of the Bill be amended by inserting the following new paragraph immediately after paragraph (e)—

(f) approve and integrate the county libraries annual work plan into the county integrated development plans.

CLAUSE 5

THAT the Bill be amended by deleting clause 5.

CLAUSE 6

THAT the Bill be amended by deleting clause 6 and substituting therefor the following new clause—

Establishment of a county library services directorate of library services. 6. A county government shall establish a county directorate of a county library services within its county public service.

CLAUSE 7

THAT clause 7 of the Bill be amended by deleting—

- (a) the words “The Committee” appearing in the introductory phrase and substituting therefor the words “A county directorate of library services”;
- (b) the words “school-going children” appearing at the end of paragraph (l) and substituting therefor the words “members of the public”;
- (c) the words “disadvantaged persons within the society” appearing at the end of paragraph (n) and substituting therefor the words “persons with disabilities”;
- (d) the marginal note and substituting therefor the words —

Functions of a county directorate of library services.

CLAUSE 8

THAT the Bill be amended by deleting clause 8.

CLAUSE 9

THAT the Bill be amended by deleting clause 9.

CLAUSE 11

THAT clause 11 of the Bill be amended—

- (a) by deleting the words “the committee” appearing in the introductory phrase and substituting therefor the words “a county directorate of library services”;
- (b) by inserting the following new paragraph immediately after paragraph (b)—
 - (c) offer technical support to libraries recognized under paragraphs (a) and (b).

CLAUSE 12

THAT the Bill be amended by deleting clause 12.

CLAUSE 13

THAT clause 13 of the Bill be amended-

- (a) in subclause (1) by deleting the words “in consultation with the committee” appearing immediately after the word “member”;
- (b) in subclause (2) by—
 - (i) deleting the word “section” appearing immediately after the words “generality of” and substituting therefor the word “subsection”; and
 - (ii) inserting the following new paragraph immediately after paragraph (b)—
 - (c) provision of technical support to libraries recognized under this Act.

SCHEDULE

THAT Bill be amended by deleting the schedule

CLAUSE 2

THAT clause 2 of the Bill be amended by—

(a) in the definition of the term “book” by inserting the following paragraph immediately after paragraph (d)—

(e) journals and other electronic resources that can be accessed digitally;

(a) deleting the definition of the term “committee”;

(b) deleting the definition of the term “library” and substituting therefor the following new definition—

“library” means an organised collection of printed and digital information resources, books, periodicals or any graphic or audio-visual material to which a member of the public has access free of charge or on payment of fees or by virtue of being a member of an organisation or institution;

(c) inserting the following new definitions in their correct alphabetical order—

"county directorate of library services" means the county directorate of library services established under section 6;

“national library service” means a repository and access point for print, audio, audio-visual, braille and digital materials and documents in braille that serve as the pre-eminent repository of information for the country and as the official national depository for printed works, a general public access library, information and bibliographic centre;

LONG TITLE

THAT the Bill be amended by deleting the long title and substituting therefor the following new long title—

AN ACT of Parliament to provide for the establishment of county libraries and county directorate of library services in each county; the functions and powers of each county directorate of library services; and for connected purposes

B. *THE LABOUR MIGRATION AND MANAGEMENT (NO.2) BILL (SENATE BILLS NO. 42 OF 2024)

(Sen. Tabitha Mutinda, MP)

NOTICE is given that the Chairperson, Standing Committee on Labour and Social Welfare, intends to move the following amendments to the Labour Migration and Management (No. 2) Bill (Senate Bills No. 42 of 2024), at the Committee Stage—

CLAUSE 18

THAT clause 18 of the Bill be amended in subclause (1) by—

(a) deleting (d) and substituting therefor the following new paragraph —

(d) market viability;

(b) deleting paragraph (e).

CLAUSE 19

THAT clause 19 of the Bill be amended in subclause (2) by—

(a) deleting the word “and” appearing immediately after the words “certificate of registration in paragraph (a);”

(b) inserting the following new paragraph immediately after paragraph (a)—
(aa) in the name of the private employment agency and shall not be transferable to any other person or entity.

CLAUSE 20

THAT clause 20 of the Bill be amended by inserting the following new subclause immediately after subclause (3)—

(4) A person who provides false or misleading information in relation to the matters specified in subsection (1) commits an offence and is liable, on conviction, to a fine not exceeding one million shillings or to imprisonment for a term not exceeding two years, or to both.

CLAUSE 26

THAT clause 26 of the Bill be amended by deleting the word “may” appearing immediately after the words “The Authority” and substituting therefor the word “shall”.

CLAUSE 43

THAT clause 43 of the Bill be amended in subclause (1) by deleting the word “may” appearing immediately after the words “national government” and substituting therefor the word “shall”.

...../Notice of Amendments

CLAUSE 49

THAT clause 49 of the Bill be amended in subclause (2) by inserting the following new paragraph immediately after paragraph (o) —

- (oa) reintegration services and programs including recognition of skills and qualifications acquired abroad.

C. *THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)**

(The Senate Majority Leader)

A. NOTICE is given that the Chairperson, Standing Committee on Information, Communication and Technology intends to move the following amendments to the Technopolis Bill (National Assembly Bills No. 6 of 2024), at the Committee Stage—

CLAUSE 7

THAT clause 7 of the Bill be amended by –

(a) in subclause (1) by –

(i) inserting the following new paragraph immediately after paragraph (d) in subclause (1) —

(da) one person nominated by the Council of Governors;

(ii) deleting paragraph (e) and substituting therefor the following new paragraph in subclause (1) —

(e) four persons, not being public officers, appointed by the Cabinet Secretary through a competitive recruitment process; and

(b) in subclause (3) by deleting the words “subsection (1)(e)” appearing immediately after the words, “of the Board under” and substituting thereof the words “subsections (1) (da) and (e)”.

CLAUSE 8

THAT clause 8 of the Bill be amended –

(a) in subclause (1) by deleting paragraph (f) and substituting therefor the following new paragraph—

(f) if incapacitated by physical or mental illness and incapable of discharging their duties for a period exceeding twelve months.

CLAUSE 13

THAT clause 13 of the Bill be amended in subclause (1) by deleting the words “on the recommendation of” appearing immediately after the words “Cabinet Secretary” and substituting thereof the words “from among three persons nominated by”.

CLAUSE 16

THAT clause 16 of the Bill be amended by inserting the following new subclause immediately after subclause (1)—

(1A) The Cabinet Secretary in exercising powers under subsection (1) shall ensure there is consultation with persons likely to be affected by the establishment of a Technopolis.

CLAUSE 17

THAT clause 17 of the Bill be amended in paragraph (a) by inserting the words “universally accessible” immediately after the words “be equipped with”.

CLAUSE 30

THAT clause 30 of the Bill be amended in subclause (4) by inserting the words “within thirty days” immediately after the words “the Authority may” in the introductory clause.

CLAUSE 31

THAT clause 31 of the Bill be amended in subclause (2) by inserting the words “within fourteen days of such decision” immediately after the words “refuse the application”.

CLAUSE 32

THAT clause 32 of the Bill be amended in subclause (4) by inserting the following new paragraphs immediately after paragraph (4) –

(5) In exercising power under subsection (4), the Authority shall give reasons for the rejection of an application.

(6) Where an application is rejected under subsection (4), the licensee may submit a new application for renewal of the licence.

B. NOTICE is given that Sen. William Kisang, intends to move the following amendment to the Technopolis Bill, 2024 (National Assembly Bills No. 6 of 2024), at the Committee Stage—

CLAUSE 13

THAT clause 13 of the Bill be amended in subclause (1) by deleting the words “Cabinet Secretary on the recommendation of Board” appearing immediately after the words “appointed by the” and substituting thereof the words “Board through a competitive process”.

APPENDIX

1. PAPERS

- i) Report of the Public Procurement Regulatory Authority (PPRA) concerning the performance of the Special Groups (Youth Women and Persons with Disability) under the thirty percent (30%) Preference and Reservation Scheme for January – June, 2025 reporting period.
- ii) Annual Report of the Commission on Administrative Justice (CAJ) for financial year 2023/2024.
- iii) Report of the Controller of Budget (CoB) on the National Government Budget Implementation Review for financial year 2024/2025.
- iv) Report of the Auditor General on financial statements of Uasin Gishu County Education Revolving Fund for the year ended 30th June, 2025.
- v) Report of the Auditor General on financial statements of Uasin Gishu County Bursary and Skills Development Support Fund for the year ended 30th June, 2025.

(The Senate Majority Leader)

- vi) Report of the Standing Committee on Finance and Budget on the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026.

(The Chairperson, Standing Committee on Finance and Budget)

2. NOTICES OF MOTION

- i) **REPORT OF THE STANDING COMMITTEE ON FINANCE AND BUDGET ON THE COUNTY GOVERNMENTS CASH DISBURSEMENT SCHEDULE FOR FINANCIAL YEAR 2025/2026**
(The Chairperson, Standing Committee on Finance and Budget)

THAT, the Senate adopts the Report of the Standing Committee on Finance and Budget on the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026 , laid on the Table of the Senate on Wednesday, 24th September, 2025 and that, pursuant to Section 17 (7) of the Public Finance Management Act and Standing Order 189 (3), the Senate approves the (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026.

ii) **MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND POLICY PROCESSES**

(Sen. Veronica Maina, MP)

THAT AWARE THAT, Article 27 of the Constitution of Kenya guarantees the right to equality and freedom from discrimination, with Article 27(3) providing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres;

FURTHER AWARE that Article 27(8) obligates the State to take legislative and other measures to redress any disadvantage suffered by individuals or groups as a result of past discrimination, and to ensure that not more than two-thirds of members of elective or appointive bodies shall be of the same gender;

COGNIZANT THAT mainstreaming gender perspectives in all aspects of governance is essential to achieving inclusive development and safeguarding the rights and welfare of all citizens, particularly women, girls and other marginalized groups;

CONCERNED THAT the integration of gender considerations remain inconsistent across the two levels of government and that legislative processes have often resulted to policies that do not adequately address gender-specific needs and realities;

NOW THEREFORE, the Senate:

1. urges Parliament, County Assemblies and their respective legislative committees to incorporate a gender analysis in the scrutiny of legislation, policies, programmes and budgets before them, including through the use of gender impact assessments and consultation with gender-focused stakeholders to ensure gender-responsive governance;
2. recommends that the National Gender and Equality Commission and the State Department for Gender develops clear guidelines and tools to support the integration of gender perspectives in legislative, policy and budgetary analysis, and ensures these are disseminated and adopted by relevant government and legislative bodies;
3. further urges the National Gender and Equality Commission and State Department for Gender to collaborate with the Kenya Law Reform Commission, and County Assembly Service Boards to build capacity for gender analysis among technical and legislative staff;
4. urges the State Department for Gender to submit to Parliament a comprehensive biannual report detailing actions taken by Ministries, Departments and Agencies to promote gender mainstreaming, key achievements, emerging challenges, and proposed interventions; and

...../Appendix

5. resolves that the Standing Committee on Labour and Social Welfare continuously monitor the implementation of these resolutions and tables biannual report on the status of implementation.

3. QUESTIONS AND STATEMENTS

a) Requests for Statements pursuant to Standing Order 53 (1)

- i) The Senator for Embu County (Sen. Alexander Mundigi, MP) to seek a Statement from the Standing Committee on Education regarding the closure of Higher Education Loans Board (HELB) loans application system.
- ii) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) to seek a Statement from the Standing Committee on Education regarding the steep increase in fees paid to Technical and Vocational Education and Training (TVET) institutions.
- iii) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) to seek a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the current status of Karura Forest.
- iv) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) to seek a Statement from the Standing Committee on Labour and Social Welfare concerning the construction of a stadium in Tharaka Nithi Constituency, Tharaka Nithi County.
- v) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) to seek a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the improper waste disposal practices in the country.
- vi) Nominated Senator (Sen. Hezena Lemaletian, MP) to seek a Statement from the Standing Committee on Energy regarding the electrification of Sere Olipi in Samburu East Constituency.
- vii) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to seek a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the status of the fire disaster preparedness and response mechanisms in informal settlements within Kisumu County.
- viii) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to seek a Statement from the Standing Committee on Finance and Budget regarding grounded motor vehicles and machineries in the County Government of Kisumu.

- ix) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to seek a Statement from the Standing Committee on Agriculture, Livestock and Fisheries regarding the quality and safety of animal feeds sold in Kisumu County.
- x) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Health regarding the plight of nursing interns whose internship placements were unlawfully revoked.
- xi) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Health regarding claims of corruption, abuse of office and endangerment of public safety at the Mbagathi County Referral Hospital.
- xii) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Education regarding the plight of contractual teachers serving in North Eastern Kenya.
- xiii) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Health regarding the plight of the staff engaged through the Global Fund to support the Tuberculosis (TB) programme.

b) Statements pursuant to Standing Order 56 (1) (b)

- i. The Chairperson, Standing Committee on Energy to make a Statement relating to the activities of the Committee for the period, April to July, 2025.
- ii. The Chairperson, Standing Committee on Finance and Budget to make a Statement relating to the activities of the Committee for the period, April to July, 2025.
- iii. The Chairperson, Standing Committee on Health to make a Statement relating to the activities of the Committee for the period, April to July, 2025.

NOTICE PAPER

Tentative Business for Thursday, September 25, 2025

(Published pursuant to Standing Order 43 (1))

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Thursday, 25th September 2025.

MOTIONS

- i) ESTABLISHMENT OF NATIONAL TEACHING AND REFERRAL HOSPITALS IN KENYA
(Sen. Johnes Mwaruma, MP)
 - ii) WELFARE OF INTERNS WORKING UNDER THE PUBLIC SERVICE COMMISSION (PSC)
(Sen. Samson Cherarkey, MP)
 - iii) INSTALLATION OF CCTV CAMERAS IN ALL POLICE STATIONS, CELLS AND POLICE REPORTING DESKS
(Sen. Karen Nyamu, MP)
 - iv) PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE
(Sen. Andrew Omtatah Okoiti, MP)
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