



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

ORDER PAPER

TUESDAY, SEPTEMBER 23, 2025 AT 2.30 PM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages (as listed in the Appendix)
4. Petitions (as listed in the Appendix)
5. Papers (as listed in the Appendix)
6. Notices of Motion (as listed in the Appendix)
7. Questions and Statements (as listed in the Appendix)
8. ***THE ELECTRONIC EQUIPMENT DISPOSAL, RECYCLING AND REUSE BILL (SENATE BILLS NO. 5 OF 2025)**
(Sen. Peris Tobiko, MP)
(First Reading)
9. ****THE ENERGY (AMENDMENT) BILL (SENATE BILLS NO. 11 OF 2025)**
(The Chairperson, Standing Committee on Energy)
(First Reading)
10. ***THE HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 12 OF 2025)**
(Sen. Okong'o Mogeni, SC, MP)
(First Reading)
11. ***THE OFFICE OF THE COUNTY ATTORNEY (AMENDMENT) BILL (SENATE BILLS NO. 47 OF 2024)**
(Sen. David Wafula Wakoli, MP)

(Second Reading)
(Resumption of debate interrupted on Thursday 7th August, 2025)
(Division)

...../Motion

12. **MOTION - IMPLEMENTATION OF AN AUTOMATED AND DECENTRALIZED CERTIFICATE OF GOOD CONDUCT SYSTEM IN KENYA**

(Sen. Joe Nyutu, MP)

THAT AWARE THAT a Certificate of Good Conduct is a major requirement for Kenyan citizens in accessing employment, business opportunities, and, in some instances, financial engagements with financial institutions in Kenya, with the certificate having a validity period of one year;

CONCERNED THAT many Kenyans are compelled to travel long distances to access this service, both for the initial application and for any subsequent applications making the process tedious, time-consuming, and costly;

FURTHER CONCERNED THAT the current manual application system is prone to delays and inconsistencies, which may compromise the authenticity and integrity of a Certificate of Good Conduct;

COGNIZANT THAT the importance of introducing an automated Good Conduct Certification system, including the utilization of biometric fingerprint verification through the deployment of biometric kits, will enhance accuracy, security, and expediency in verifying individual's record;

NOW THEREFORE, the Senate resolves that the National Police Service Commission, in collaboration with the Ministry of Interior and National Administration to:

1. develop and implement an automated Good Conduct certification system designed to streamline the issuance, renewal, and verification of certificates of good conduct;
2. incorporate advanced technologies such as biometric fingerprint recognition, data encryption, and secure communication protocols to ensure the accuracy of individuals' records;
3. establish decentralized service points and deploys mobile registration units across counties to enhance accessibility, especially in remote areas; and
4. scale up public awareness initiatives in rural areas on the application and renewal process for the Certificate of Good Conduct.

(Resumption of debate interrupted on Wednesday 6th August, 2025 – Morning Sitting)

(Balance of time: 2 hours 50 minutes)

...../Motion

13. **MOTION - REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)**

(The Chairperson, Liaison Committee)

THAT, the Senate notes the Report of the Liaison Committee on the activities and operations of Select Committees during the Third Session (2024) pursuant to Standing Order 224 (2), laid on the Table of the Senate on Wednesday, 28th May, 2025.

14. ***THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 46 OF 2023)**

(Sen. Johnes Mwaruma, MP)

(Second Reading)

15. ***THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 49 OF 2023)**

(Sen. Lenku Ole Kanar Seki, MP)

(Second Reading)

16. ***THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL) (AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024)**

(Sen. Kathuri Murungi, MP)

(Second Reading)

17. ***THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)**

(Sen. Karungo Thang'wa, MP)

(Second Reading)

18. ***THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)**

(Sen. Fatuma Dullo, MP)

(Second Reading)

...../Notice

NOTICE

The Senate resolved on 13th February, 2025 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

KEY

******- Denotes a Majority /Minority Party Bill**

*****- Denotes a National Assembly Bill**

**** - Denotes a Committee Bill**

***- Denotes any other Bill**

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...../Appendix

APPENDIX**1. MESSAGES**

- i) Message from the National Assembly, on the decision of the National Assembly, on the approval of a nominee for appointment to the Board of the Central Bank of Kenya (CBK).
- ii) Message from the National Assembly, on the passage by the National Assembly, of the Senate amendments to the Land (Amendment) Bill (National Assembly Bills No. 40 of 2022).
- iii) Message from the National Assembly, on the passage by the National Assembly, of the Meteorology Bill (Senate Bills No. 45 of 2023).
- iv) Message from the National Assembly, on the passage by the National Assembly, of the Election Offences (Amendment) (No. 2) Bill (Senate Bills No. 28 of 2024).

2. PETITION

Petition to the Senate by Hon. Isaiah Maina, a Member of the County Assembly of Nandi, concerning intervention by the Senate to amend the County Governments Act (No. 17 of 2017) to better align the functioning of the county governments as set out in the Constitution.

(The Senate Majority Leader)

3. PAPERS

- i) The County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026.
- ii) Report of the National Treasury and Economic Planning on the Credit Guarantee Scheme Micro, Small and Medium Enterprises (MSMEs) Annual Performance for the period 1st July, 2024 to 30th June, 2025.
- iii) Report of the Auditor General on the Consolidated Special Audit on Payroll Management for the forty-seven (47) county executives.
- iv) Report of the Controller of Budget (COB) on the National Government Budget Implementation Review for the first nine months for financial year 2024/2025.
- v) Report of the Controller of Budget (COB) on the National Government Budget Implementation Review for financial year 2024/2025.

(The Senate Majority Leader)

...../Appendix

- vi) Report of the consultative meeting of the Executive Committee of the Forum of Parliaments of the Member States of the International Conference on the Great Lakes Region (FP-ICGLR) held in Kinshasa, Democratic Republic of Congo (DRC) from 22nd to 24th January, 2025, laid on the Table of the Senate on Tuesday, 23rd September, 2025.

(Sen. Hezena Lemaletian, MP)

4. NOTICES OF MOTION

REPORT OF THE CONSULTATIVE MEETING OF THE EXECUTIVE COMMITTEE OF THE FORUM OF PARLIAMENTS OF THE MEMBER STATES OF THE INTERNATIONAL CONFERENCE ON THE GREAT LAKES REGION (FP-ICGLR) HELD IN KINSHASA, DEMOCRATIC REPUBLIC OF CONGO (DRC) FROM 22ND TO 24TH JANUARY, 2025

(Sen. Hezena Lemaletian, MP)

THAT, the Senate notes the Report of the consultative meeting of the Executive Committee of the Forum of Parliaments of the Member States of the International Conference on the Great Lakes Region (FP-ICGLR) held in Kinshasa, Democratic Republic of Congo (DRC) from 22nd to 24th January, 2025, laid on the Table of the Senate on Tuesday, 23rd September, 2025.

ii) **MAINSTREAMING GENDER PERSPECTIVES IN LEGISLATIVE AND POLICY PROCESSES**

(Sen. Veronica Maina, MP)

THAT AWARE THAT, Article 27 of the Constitution of Kenya guarantees the right to equality and freedom from discrimination, with Article 27(3) providing that women and men have the right to equal treatment, including the right to equal opportunities in political, economic, cultural and social spheres;

FURTHER AWARE that Article 27(8) obligates the State to take legislative and other measures to redress any disadvantage suffered by individuals or groups as a result of past discrimination, and to ensure that not more than two-thirds of members of elective or appointive bodies shall be of the same gender;

COGNIZANT THAT mainstreaming gender perspectives in all aspects of governance is essential to achieving inclusive development and safeguarding the rights and welfare of all citizens, particularly women, girls and other marginalized groups;

...../Appendix

CONCERNED THAT the integration of gender considerations remain inconsistent across the two levels of government and that legislative processes have often resulted to policies that do not adequately address gender-specific needs and realities;

NOW THEREFORE, the Senate:

1. urges Parliament, County Assemblies and their respective legislative committees to incorporate a gender analysis in the scrutiny of legislation, policies, programmes and budgets before them, including through the use of gender impact assessments and consultation with gender-focused stakeholders to ensure gender-responsive governance;
2. recommends that the National Gender and Equality Commission and the State Department for Gender develops clear guidelines and tools to support the integration of gender perspectives in legislative, policy and budgetary analysis, and ensures these are disseminated and adopted by relevant government and legislative bodies;
3. further urges the National Gender and Equality Commission and State Department for Gender to collaborate with the Kenya Law Reform Commission, and County Assembly Service Boards to build capacity for gender analysis among technical and legislative staff;
4. urges the State Department for Gender to submit to Parliament a comprehensive biannual report detailing actions taken by Ministries, Departments and Agencies to promote gender mainstreaming, key achievements, emerging challenges, and proposed interventions; and
5. resolves that the Standing Committee on Labour and Social Welfare continuously monitor the implementation of these resolutions and tables biannual report on the status of implementation.

5. QUESTIONS AND STATEMENTS

a) Requests for Statements pursuant to Standing Order 53 (1)

- i) Nominated Senator (Sen. Catherine Mumma, MP) to seek a Statement from the Standing Committee on Justice, Legal Affairs and Human Rights regarding the eviction of six (6) households from Old Ngara Estate in Nairobi City County.

...../Appendix

- ii) Nominated Senator (Sen. Hamida Kibwana, MP) to seek a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the escalating cases of child sex trafficking and sexual exploitation in Maai Mahiu, Nakuru County.
- iii) Seneta wa Kaunti ya Kilifi (Sen. Justice (Rtd) Stewart Madzayo, MB) kuomba kauli kutoka kwa Kamati ya Elimu kuhusu hali duni ya miundombinu ya shule za msingi za umma katika Kaunti ya Kilifi.
- iv) The Senator for Machakos County (Sen. Agnes Kavindu, MP) to seek a Statement from the Standing Committee on Roads, Transportation and Housing regarding interventions aimed at protection of road infrastructure within Syokimau area in Machakos County.
- v) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Finance and Budget regarding the award by the Central Bank of Kenya (CBK), of a Ksh.14.5 billion currency printing tender to M/S Giesecke & Devrient.
- vi) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Roads, Transportation and Housing concerning the delayed upgrading to bitumen standard and performance based maintenance of the 3km Benga-Akobwait-Papa Primary School road in Teso Central Sub-County, Busia County.
- vii) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Roads, Transportation and Housing regarding the deplorable state of infrastructure, drainage and sanitation in the City of Nairobi.

b) Statements pursuant to Standing Order 56 (1) (b)

- i. The Chairperson, Standing Committee on Agriculture, Livestock and Fisheries to make a Statement relating to the activities of the Committee for the period, April to July, 2025.
- ii. The Chairperson, Standing Committee on Devolution and Intergovernmental Relations to make a Statement relating to the activities of the Committee for the period, April to July, 2025.
- iii. The Chairperson, Standing Committee on Education to make a Statement relating to the activities of the Committee for the period, April to July, 2025.

...../Notice Paper I

NOTICE PAPER I**Tentative Business for Wednesday, September 24, 2025***(Published pursuant to Standing Order 43 (1))*

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, 24th September 2025 (Morning Sitting).

A. QUESTIONS

QUESTION NO.	SENATOR	SUBJECT	MINISTRY
075	Sen. (Prof.) Tom Ojienda, SC, MP	Status of pyrethrum farming in Homa Bay County and the wider Lake Region Economic Block	Agriculture and Livestock Development
043	Sen. Edwin Sifuna, MP	Status of ownership of certain parcels of land in Nairobi City County	Lands, Public Works, Housing and Urban Development
095	Sen. Alexander Mundigi, MP	Implementation status of National Government projects for the construction of markets within Embu County	Lands, Public Works, Housing and Urban Development
099	Sen. Edwin Sifuna, MP	Encroachment upon the land in South "C" in Nairobi belonging to the College of Insurance	Lands, Public Works, Housing and Urban Development

B. MOTIONS

- i) REPORT OF THE PROCEEDINGS OF THE PARLIAMENTARIANS' DIALOGUE AT THE AFRICA CLIMATE SUMMIT, 2023 HELD IN THE NATIONAL ASSEMBLY CHAMBER, PARLIAMENT BUILDINGS, NAIROBI ON 3RD – 6TH SEPTEMBER, 2023
(Sen. Moses Kajwang', MP)
- ii) REPORT OF THE PARLIAMENT OF KENYA DELEGATION TO THE 2025 HEARING OF THE INTER-PARLIAMENTARY UNION (IPU) HELD AT THE UNITED NATIONS (UN) IN NEW YORK, UNITED STATES OF AMERICA (USA) ON 13TH – 14TH FEBRUARY, 2025
(Sen. Catherine Mumma, MP)
- iii) REPORT OF THE 67TH COMMONWEALTH PARLIAMENTARY ASSOCIATION (CPA) CONFERENCE HELD IN SYDNEY, AUSTRALIA ON 3RD TO 8TH NOVEMBER, 2024
(Sen. Jackson Mandago, MP)

...../Notice Paper I

- iv) REPORT OF THE CONSULTATIVE MEETING OF THE EXECUTIVE COMMITTEE OF THE FORUM OF PARLIAMENTS OF THE MEMBER STATES OF THE INTERNATIONAL CONFERENCE ON THE GREAT LAKES REGION (FP-ICGLR) HELD IN KINSHASA, DEMOCRATIC REPUBLIC OF CONGO (DRC) FROM 22ND TO 24TH JANUARY, 2025
(Sen. Hezena Lemaletian, MP)
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NOTICE PAPER II**Tentative Business for Wednesday, September 24, 2025**

(Published pursuant to Standing Order 43 (1))

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Wednesday, 24th September, 2025 (Afternoon Sitting).

A. BILLS AT COMMITTEE OF THE WHOLE STAGE

- i.) ***THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2024)
(The Senate Majority Leader)
- ii.) *THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)
(Sen. Joyce Korir, MP)
- iii.) *THE LABOUR MIGRATION AND MANAGEMENT (NO.2) BILL (SENATE BILLS NO. 42 OF 2024)
(Sen. Tabitha Mutinda, MP)
- iv.) *THE SPORTS (AMENDMENT) BILL (SENATE BILLS NO. 33 OF 2024)
(Sen. Edwin Sifuna, MP)
- v.) ***THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)
(The Senate Majority Leader)
- vi.) ****THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)
(The Senate Majority Leader)
- vii.) **THE HERITAGE AND MUSEUMS BILL (SENATE BILLS NO. 8 OF 2023)
(The Chairperson, Standing Committee on Labour and Social Welfare)
- viii.) *THE ENVIRONMENT LAWS (AMENDMENT) BILL (SENATE BILLS NO. 23 OF 2024)
(Sen. Abdul Haji, MP)
- ix.) ****THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (SENATE BILLS NO. 10 OF 2024)
(The Senate Majority Leader and the Senate Minority Leader)

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- x.) *THE COUNTY GOVERNMENTS ELECTION LAWS (AMENDMENT) BILL (SENATE BILLS NO. 2 OF 2024)
(Sen. Crystal Asige, MP)
- xi.) *THE SPORTS (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 45 OF 2024)
(Sen. (Prof.) Tom Ojienda, MP and Sen. Raphael Chimera, MP)
- xii.) *THE COUNTY CIVIC EDUCATION BILL (SENATE BILLS NO. 4 OF 2024)
(Sen. Esther Okenyuri, MP)

B. BILLS AT SECOND READING

- i.) ***THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) (NO. 4) BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2024)
(The Senate Majority Leader)
- ii.) ***THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)
(The Senate Majority Leader)
- iii.) ***THE PUBLIC PROCUREMENT AND ASSET DISPOSAL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 48 OF 2024)
(The Senate Majority Leader)
- iv.) *THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)
(Sen. Ledama Olekina, MP)

C. MOTIONS

- i.) PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON AN INQUIRY INTO THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA
(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)
- ii.) REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION ON IMPLEMENTATION OF THE SENATE RESOLUTION ON THE CURRENT STATE OF THE NATION MADE ON WEDNESDAY, 24TH JULY, 2024
(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)
