



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

ORDER PAPER

THURSDAY, SEPTEMBER 25, 2025 AT 2.30 PM

PRAYER

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers (as listed in the Appendix)
6. Notices of Motion (as listed in the Appendix)
7. Questions and Statements (as listed in the Appendix)
8. **MOTION - REPORT OF THE STANDING COMMITTEE ON FINANCE AND BUDGET ON THE COUNTY GOVERNMENTS CASH DISBURSEMENT SCHEDULE FOR FINANCIAL YEAR 2025/2026**
(The Chairperson, Standing Committee on Finance and Budget)

THAT, the Senate adopts the Report of the Standing Committee on Finance and Budget on the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026, laid on the Table of the Senate on Wednesday, 24th September, 2025 and that, pursuant to Section 17 (7) of the Public Finance Management Act and Standing Order 189 (3), the Senate approves the County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2025/2026.

(Resumption of debate interrupted on Wednesday, 24th September, 2025 – Afternoon Sitting)

9. **MOTION - REPORT OF THE SELECT COMMITTEE ON DELEGATED LEGISLATION ON ITS CONSIDERATION OF THE AFFORDABLE HOUSING REGULATIONS (LEGAL NOTICE NO. 114 OF 2025)**
(The Chairperson, Select Committee on Delegated Legislation)

THAT, the Senate adopts the Report of the Select Committee on Delegated Legislation on its consideration of the Affordable Housing Regulations (Legal Notice No. 114 of 2025), laid on the Table of the Senate on

...../Motion

Wednesday, 24th September, 2025; and that pursuant to Section 59(4) of the Affordable Housing Act, 2024, the Senate resolves to approve the Affordable Housing Regulations (Legal Notice No. 114 of 2025).

10. ***THE OFFICE OF THE COUNTY ATTORNEY (AMENDMENT) BILL (SENATE BILLS NO. 47 OF 2024)**

(Sen. David Wafula Wakoli, MP)

(Second Reading)

***(Resumption of debate interrupted on Thursday, 7th August, 2025)
(Division)***

11. ***THE SEEDS AND PLANT VARIETIES (AMENDMENT) BILL (SENATE BILLS NO. 4 OF 2025)**

(Sen. Ledama Olekina, MP)

(Second Reading)

***(Resumption of debate interrupted on Tuesday, 23rd September, 2025)
(Division)***

12. **COMMITTEE OF THE WHOLE**

***THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)**

(Sen. Joyce Korir, MP)

13. **COMMITTEE OF THE WHOLE**

***THE LABOUR MIGRATION AND MANAGEMENT (NO.2) BILL (SENATE BILLS NO. 42 OF 2024)**

(Sen. Tabitha Mutinda, MP)

14. **COMMITTEE OF THE WHOLE**

*****THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)**

(The Senate Majority Leader)

15. *****THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) (NO. 4) BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

16. *****THE CULTURE BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

17. *****THE PUBLIC PROCUREMENT AND ASSET DISPOSAL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 48 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

...../Motions

18. **MOTION - ESTABLISHMENT OF NATIONAL TEACHING AND REFERRAL HOSPITALS IN KENYA**

(Sen. Johnes Mwaruma, MP)

THAT, AWARE THAT Article 43 (1) (a) of the Constitution of Kenya provides that every person has the right to the highest attainable standard of health, including reproductive health care;

NOTING THAT in Kenya, we have five National Teaching and Referral hospitals with Kenyatta University Research and Teaching Hospital in Kiambu County and Moi Teaching and Referral Hospital in Eldoret, Uasin Gishu County being the only ones outside Nairobi County;

CONCERNED THAT the bed capacity, medical equipment and human capital in these National Teaching and Referral hospitals are not sufficient to absorb all the patients seeking specialized treatment;

FURTHER CONCERNED THAT many Kenyans with critical health conditions travel long distances in order to access specialized services in Moi Teaching and Referral Hospital in Eldoret or Nairobi where the other four National Teaching and Referral hospitals are located, leading to high cost of travel, augmented disease and in some cases deaths along the way;

NOW THEREFORE the Senate urges-

1. The Ministry of Health to:
 - i. Establish National Teaching and Referral hospitals in the Coast, Eastern, North Eastern, Nyanza and Western regions; and
 - ii. Fully equip the National Teaching and Referral Hospitals with modern medical equipment, medical supplies and personnel; and
2. The County Governments to allocate more funds to their respective health dockets to adequately facilitate their County Level 5 and Level 6 hospitals in order to enhance provision of critical health services to reduce the demand for such services from the National Teaching and Referral Hospitals.

19. **MOTION - WELFARE OF INTERNS WORKING UNDER THE PUBLIC SERVICE COMMISSION (PSC)**

(Sen. Samson Cherarkey, MP)

THAT, AWARE THAT, the Public Service Commission has provided internship opportunity to many youths in various government Departments and Agencies for a period not exceeding one year pursuant to Guidelines on Management of the Public Service Internship Programme of October, 2019;

...../**Motions**

APPRECIATING THAT, since its inception, the internship programme in Kenya has been instrumental in providing practical experience to graduates, enhanced employability, offered networking opportunities and has on a number of occasions led to full-time jobs to graduates;

CONCERNED THAT, internship opportunities are limited in number, skewed in distribution across government Departments and Agencies, lack clear pathway to permanent employment, have inadequate opportunities for skill development due to the short duration that they are offered and that the stipend offered to PSC interns is insufficient with an average stipend ranging from Ksh. 15,000 to Ksh. 30,000 per month which is not sustainable especially to interns living in major cities like Nairobi, Mombasa and Kisumu where the cost of living is too high;

NOW THEREFORE the Senate resolves that the Cabinet Secretary for Public Service and Human Capital Development in consultation with the Public Service Commission reviews the Guidelines to the Public Service Internship Programme of October, 2019 with a view to: -

1. increase the stipend offered to interns to cushion them against the high cost of living; and
2. put in place mechanisms to promote and reward innovation by interns.

20. **MOTION - INSTALLATION OF CCTV CAMERAS IN ALL POLICE STATIONS, CELLS AND POLICE REPORTING DESKS**
(Sen. Karen Nyamu, MP)

AWARE THAT Article 51 provides that a person who is detained, held in custody or imprisoned under the law, retains all the rights and fundamental freedoms in the Bill of Rights, except to the extent that any particular right or a fundamental freedom is clearly incompatible with the fact that the person is detained, held in custody or imprisoned;

FURTHER AWARE THAT the National taskforce on improvement of the terms and conditions of service and other reforms for members of the National Police Service and Kenya Prison Service recommended adequate Government funding for the National Police Service to modernize its facilities, equipment and gear, and enhance its logistical and technological capabilities for National Police Service officers in order to enable the Service discharge its mandate efficiently and effectively;

COGNIZANT THAT the Bill of Rights provides for protection of human rights, prevention of abuse and upholding of the rule of law within detention facilities and police stations;

CONCERNED THAT there has been increasing reports of human rights violations, abuse, unexplained injuries, and deaths in custody, as well as security breaches and escapes from police cells across the country;

...../Motions

FURTHER CONCERNED THAT despite the recommendations by the Justice Maraga task force, little or no efforts have been made to ensure modernization of police cells by installation of Closed-Circuit Television (CCTV) cameras and police reporting desks thereby affecting public trust and accountability on what happens to persons in police custody;

NOW THEREFORE, the Senate resolves that the National Government, through the Ministry of Interior and National Administration:

1. installs functional and tamper-proof CCTV cameras in all police stations, cells and police reporting desks across the country;
2. ensures that all CCTV systems are monitored in real-time and that footage is securely stored and made accessible during investigations, judicial processes; and
3. provides the necessary resources, technical support, and training to law enforcement officers for the effective operation and maintenance of CCTV systems and continuous digitization of Occurrence Book platforms.

21. **MOTION – PROVISION OF IFMIS REPORTS FOR COUNTY GOVERNMENTS TO THE SENATE**
(Sen. Andrew Omtatah Okoiti, MP)

THAT, AWARE that, Article 96 of the Constitution provides that the Senate represents the counties, and serves to protect their interests, determines the allocation of national revenue among counties, as provided in Article 217, and exercises oversight over national revenue allocated to the County Governments;

FURTHER AWARE THAT, in the case of The Senate, the Council of Governors and 6 others Petition No. 24 and 27 of 2029 (consolidated) 2022 KESC No. 57(KLR), the Supreme Court affirmed that the Senate's oversight authority extends to both nationally allocated and locally generated revenue;

CONCERNED THAT, that Senators are constrained by lack of access to real time to data from the IFMIS system for the respective counties they represent, thus affecting effective oversight of County Governments;

FURTHER CONCERNED THAT, in some instances data and information presented to the Senate by the Auditor-General and the Controller of Budget are received and considered late as a result of the backlog resulting into too much information not getting properly reviewed by Senators;

NOTING THAT, as a result of unchecked financial information and systems, County Governments have continued to accumulate pending bills resulting from unplanned expenditures, unaccounted for and inflated cost of projects;

NOW THEREFORE, the Senate resolves, that the Cabinet Secretary in charge of the National Treasury shall on a monthly basis forward to the Clerk of the Senate all IFMIS transactions and reports for each County Government for onward transmission to the respective Senator for information on accountability and transparency, in order to strengthen their constitutional oversight and promote good governance in the management of public finances.

NOTICE

The Senate resolved on 13th February, 2025 as follows: -

THAT, pursuant to Standing Order 111 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner: -

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

KEY

******- Denotes a Majority / Minority Party Bill**

*****- Denotes a National Assembly Bill**

**** - Denotes a Committee Bill**

***- Denotes any other Bill**

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A. *THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)
(Sen. Joyce Korir, MP)

NOTICE is given that the Chairperson, Standing Committee on Labour and Social Welfare, intends to move the following amendments to the County Library Services Bill (Senate Bills No. 40 of 2024) at the Committee Stage—

CLAUSE 3

THAT clause 3 of the Bill be amended by deleting paragraph (d).

CLAUSE 4

THAT clause 4 of the Bill be amended by inserting the following new paragraph immediately after paragraph (e)—

(f) approve and integrate the county libraries annual work plan into the county integrated development plans.

CLAUSE 5

THAT the Bill be amended by deleting clause 5.

CLAUSE 6

THAT the Bill be amended by deleting clause 6 and substituting therefor the following new clause—

Establishment of a county library services directorate of library services. 6. A county government shall establish a county directorate of a county library services within its county public service.

CLAUSE 7

THAT clause 7 of the Bill be amended by deleting—

- (a) the words “The Committee” appearing in the introductory phrase and substituting therefor the words “A county directorate of library services”;
- (b) the words “school-going children” appearing at the end of paragraph (l) and substituting therefor the words “members of the public”;
- (c) the words “disadvantaged persons within the society” appearing at the end of paragraph (n) and substituting therefor the words “persons with disabilities”;
- (d) the marginal note and substituting therefor the words —

Functions of a county directorate of library services.

CLAUSE 8

THAT the Bill be amended by deleting clause 8.

CLAUSE 9

THAT the Bill be amended by deleting clause 9.

CLAUSE 11

THAT clause 11 of the Bill be amended—

- (a) by deleting the words “the committee” appearing in the introductory phrase and substituting therefor the words “a county directorate of library services”;
- (b) by inserting the following new paragraph immediately after paragraph (b)—
 - (c) offer technical support to libraries recognized under paragraphs (a) and (b).

CLAUSE 12

THAT the Bill be amended by deleting clause 12.

CLAUSE 13

THAT clause 13 of the Bill be amended-

- (a) in subclause (1) by deleting the words “in consultation with the committee” appearing immediately after the word “member”;
- (b) in subclause (2) by—
 - (i) deleting the word “section” appearing immediately after the words “generality of” and substituting therefor the word “subsection”; and
 - (ii) inserting the following new paragraph immediately after paragraph (b)—
 - (c) provision of technical support to libraries recognized under this Act.

SCHEDULE

THAT Bill be amended by deleting the schedule

CLAUSE 2

THAT clause 2 of the Bill be amended by—

(a) in the definition of the term “book” by inserting the following paragraph immediately after paragraph (d)—

(e) journals and other electronic resources that can be accessed digitally;

(a) deleting the definition of the term “committee”;

(b) deleting the definition of the term “library” and substituting therefor the following new definition—

“library” means an organised collection of printed and digital information resources, books, periodicals or any graphic or audio-visual material to which a member of the public has access free of charge or on payment of fees or by virtue of being a member of an organisation or institution;

(c) inserting the following new definitions in their correct alphabetical order—

“county directorate of library services” means the county directorate of library services established under section 6;

“national library service” means a repository and access point for print, audio, audio-visual, braille and digital materials and documents in braille that serve as the pre-eminent repository of information for the country and as the official national depository for printed works, a general public access library, information and bibliographic centre;

LONG TITLE

THAT the Bill be amended by deleting the long title and substituting therefor the following new long title—

AN ACT of Parliament to provide for the establishment of county libraries and county directorate of library services in each county; the functions and powers of each county directorate of library services; and for connected purposes

B. *THE LABOUR MIGRATION AND MANAGEMENT (NO.2) BILL (SENATE BILLS NO. 42 OF 2024)

(Sen. Tabitha Mutinda, MP)

NOTICE is given that the Chairperson, Standing Committee on Labour and Social Welfare, intends to move the following amendments to the Labour Migration and Management (No. 2) Bill (Senate Bills No. 42 of 2024), at the Committee Stage—

CLAUSE 18

THAT clause 18 of the Bill be amended in subclause (1) by—

(a) deleting (d) and substituting therefor the following new paragraph —

(d) market viability;

(b) deleting paragraph (e).

CLAUSE 19

THAT clause 19 of the Bill be amended in subclause (2) by—

(a) deleting the word “and” appearing immediately after the words “certificate of registration in paragraph (a);”

(b) inserting the following new paragraph immediately after paragraph (a)—

(aa) in the name of the private employment agency and shall not be transferable to any other person or entity.

CLAUSE 20

THAT clause 20 of the Bill be amended by inserting the following new subclause immediately after subclause (3)—

(4) A person who provides false or misleading information in relation to the matters specified in subsection (1) commits an offence and is liable, on conviction, to a fine not exceeding one million shillings or to imprisonment for a term not exceeding two years, or to both.

CLAUSE 26

THAT clause 26 of the Bill be amended by deleting the word “may” appearing immediately after the words “The Authority” and substituting therefor the word “shall”.

CLAUSE 43

THAT clause 43 of the Bill be amended in subclause (1) by deleting the word “may” appearing immediately after the words “national government” and substituting therefor the word “shall”.

...../Notice of Amendments

CLAUSE 49

THAT clause 49 of the Bill be amended in subclause (2) by inserting the following new paragraph immediately after paragraph (o) —

(oa) reintegration services and programs including recognition of skills and qualifications acquired abroad.

C. *THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)**
(The Senate Majority Leader)

A. NOTICE is given that the Chairperson, Standing Committee on Information, Communication and Technology intends to move the following amendments to the Technopolis Bill (National Assembly Bills No. 6 of 2024), at the Committee Stage—

CLAUSE 7

THAT clause 7 of the Bill be amended by –

(a) in subclause (1) by –

(i) inserting the following new paragraph immediately after paragraph (d) in subclause (1) —

(da) one person nominated by the Council of Governors;

(ii) deleting paragraph (e) and substituting therefor the following new paragraph in subclause (1) —

(e) four persons, not being public officers, appointed by the Cabinet Secretary through a competitive recruitment process; and

(b) in subclause (3) by deleting the words “subsection (1)(e)” appearing immediately after the words, “of the Board under” and substituting thereof the words “subsections (1) (da) and (e)”.

CLAUSE 8

THAT clause 8 of the Bill be amended –

(a) in subclause (1) by deleting paragraph (f) and substituting therefor the following new paragraph—

(f) if incapacitated by physical or mental illness and incapable of discharging their duties for a period exceeding twelve months.

CLAUSE 13

THAT clause 13 of the Bill be amended in subclause (1) by deleting the words “on the recommendation of” appearing immediately after the words “Cabinet Secretary” and substituting thereof the words “from among three persons nominated by”.

...../Notice of Amendments

CLAUSE 16

THAT clause 16 of the Bill be amended by inserting the following new subclause immediately after subclause (1)—

(1A) The Cabinet Secretary in exercising powers under subsection (1) shall ensure there is consultation with persons likely to be affected by the establishment of a Technopolis.

CLAUSE 17

THAT clause 17 of the Bill be amended in paragraph (a) by inserting the words “universally accessible” immediately after the words “be equipped with”.

CLAUSE 30

THAT clause 30 of the Bill be amended in subclause (4) by inserting the words “within thirty days” immediately after the words “the Authority may” in the introductory clause.

CLAUSE 31

THAT clause 31 of the Bill be amended in subclause (2) by inserting the words “within fourteen days of such decision” immediately after the words “refuse the application”.

CLAUSE 32

THAT clause 32 of the Bill be amended in subclause (4) by inserting the following new paragraphs immediately after paragraph (4) –

(5) In exercising power under subsection (4), the Authority shall give reasons for the rejection of an application.

(6) Where an application is rejected under subsection (4), the licensee may submit a new application for renewal of the licence.

B. NOTICE is given that Sen. William Kisang, MP intends to move the following amendment to the Technopolis Bill, 2024 (National Assembly Bills No. 6 of 2024), at the Committee Stage—

CLAUSE 13

THAT clause 13 of the Bill be amended in subclause (1) by deleting the words “Cabinet Secretary on the recommendation of Board” appearing immediately after the words “appointed by the” and substituting thereof the words “Board through a competitive process”.

APPENDIX**1. PAPERS**

- i) The Crops (Bixa) Regulations (Legal Notice No. 145 of 2025).

(The Senate Majority Leader)

- ii) Report of the Standing Committee on Devolution and Intergovernmental Relations on a Petition to the Senate by Mr. Japheth Makokha, the Executive Director of Tripple The Impact CBO to amend the County Governments Act 2012, on the mandate of the County Governors assigning Portfolio of a County Executive Committee Member (CECM) to the Deputy County Governors.

(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

2. NOTICE OF MOTION - REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON A PETITION TO THE SENATE BY MR. JAPHETH MAKOKHA, THE EXECUTIVE DIRECTOR OF TRIPPLE THE IMPACT CBO TO AMEND THE COUNTY GOVERNMENTS ACT 2012, ON THE MANDATE OF THE COUNTY GOVERNORS ASSIGNING PORTFOLIO OF A COUNTY EXECUTIVE COMMITTEE MEMBER (CECM) TO THE DEPUTY COUNTY GOVERNORS

(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

THAT the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations on a Petition to the Senate by Mr. Japheth Makokha, the Executive Director of Tripple The Impact CBO to amend the County Governments Act 2012, on the mandate of the County Governors assigning Portfolio of a County Executive Committee Member (CECM) to the Deputy County Governors, laid on the Table of the Senate on, Thursday, 25th September, 2025.

3. QUESTIONS AND STATEMENTS**a) Requests for Statements pursuant to Standing Order 53 (1)**

- i) The Senator for Tharaka Nithi County (Sen. Mwenda Gataya, MP) to seek a Statement from the Standing Committee on Land, Environment and Natural Resources regarding delayed demarcation of land in some parts of Tharaka Nithi County.
- ii) The Senator for Kisumu County (Sen. (Prof.) Tom Ojienda, SC, MP) to seek a Statement from the Standing Committee on Health regarding the state of public sanitation infrastructure in Kisumu County.

- iii) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Health regarding the state and operations of Kenyatta National Hospital (KNH).
- iv) The Senator for Busia County (Sen. Andrew Omtatah, MP) to seek a Statement from the Standing Committee on Energy regarding electricity connectivity in Busia County.

b) Statements pursuant to Standing Order 56 (1) (b)

- i) The Chairperson, Standing Committee on Information, Communication and Technology to make a Statement relating to the activities of the Committee for the period, April to July, 2025.
- ii) The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights to make a Statement relating to the activities of the Committee for the period, April to July, 2025.
- iii) The Chairperson, Standing Committee on Labour and Social Welfare to make a Statement relating to the activities of the Committee for the period, April to July, 2025.

c) Statement Pursuant to Standing Order 57 (1)

The Senate Majority Leader to issue a statement on the business of the Senate for the week commencing Tuesday, 30th September, 2025.

NOTICE PAPER**Tentative Business for Tuesday, September 30, 2025***(Published pursuant to Standing Order 43 (1))*

It is notified that the Senate Business Committee has approved the following **tentative** business to appear in the Order Paper for Tuesday, 30th September 2025.

A. BILLS AT SECOND READING

- i.) *THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 46 OF 2023)
(Sen. Johnes Mwaruma, MP)
- ii.) *THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 49 OF 2023)
(Sen. Lenku Ole Kanar Seki, MP)
- iii.) *THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL) (AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024)
(Sen. Kathuri Murungi, MP)
- iv.) *THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)
(Sen. Karungo Thang'wa, MP)
- v.) *THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)
(Sen. Fatuma Dullo, MP)

B. MOTION

REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES AND OPERATIONS OF SELECT COMMITTEES DURING THE THIRD SESSION (2024)

(The Chairperson, Liaison Committee)
