



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – (FOURTH SESSION)**

**THE SENATE**

**VOTES AND PROCEEDINGS**

**TUESDAY, AUGUST 05, 2025 AT 2.30 PM**

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Temporary Speaker (Sen. Wakili Hillary Sigei, MP).

3. **QUORUM OF THE SENATE**

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP), having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP) invited the Clerk to call the Orders of the day.

4. **COMMUNICATION FROM THE CHAIR - VISITING DELEGATION FROM THE BUNGE MASHINANI SCHOOL OF GOVERNANCE**

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP) conveyed the following Communication from the Chair:

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, of a visiting delegation of eight (8) staff and seventeen (17) students from the Bunge Mashinani School of Governance. The delegation is undertaking a study visit in Parliament.

Honourable Senators,

In our usual tradition of receiving and welcoming visitors to Parliament, I extend a warm welcome to the delegation and, on behalf of the Senate and on my own behalf, wish them a fruitful visit.

I thank you.”

5. **MESSAGES**

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP) conveyed the following Messages from the National Assembly:

**i. Passage by the National Assembly, of the County Public Finance Laws (Amendment) Bill (Senate Bills No. 39 of 2023)**

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3), I received a Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the County Public Finance Laws (Amendment) Bill (Senate Bills No. 39 of 2023).

The Message, dated Thursday, 31<sup>st</sup> July, 2025, was received in the Office of the Clerk of the Senate on Friday, 1<sup>st</sup> August, 2025.

Pursuant to Standing Order 46 (4), I now report the Message -

*“PURSUANT to the provisions of Standing Order 41 (1) and 144 of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly –*

*WHEREAS, the County Public Finance Laws (Amendment) Bill (Senate Bills No. 39 of 2023), was passed by the Senate on Tuesday, 15<sup>th</sup> April, 2025 and referred to the National Assembly for consideration, pursuant to the provisions of Article 110 (4) of the Constitution;*

*AND WHEREAS, the National Assembly considered the said Bill and passed it without amendments on Tuesday, 29<sup>th</sup> July, 2025 in the form passed by the Senate;*

*NOW THEREFORE, in accordance with the provisions of Article 110 of the Constitution and Standing Orders 41 (1) and 144 of the National Assembly Standing Orders, I hereby convey the said decision of the National Assembly to the Senate.”*

Honourable Senators,

Article 110 (5) of the Constitution provides that, once a Bill concerning counties has been passed by both Houses in the same form, the Speaker of the House in which the Bill originated shall refer the Bill to the President for assent.

Accordingly, I am in the process of referring the County Public Finance Laws (Amendment) Bill (Senate Bills No. 39 of 2023) to His Excellency the President for assent.

I thank you.”

**ii. Passage by the National Assembly, of the Equalisation Fund Appropriation Bill (National Assembly Bills No. 21 of 2025)**

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3), I received a Message from the Speaker of the National Assembly regarding the passage by the National Assembly, of the Equalisation Fund Appropriation Bill (National Assembly Bills No. 21 of 2025).

The Message, dated Thursday, 31<sup>st</sup> July, 2025, was received in the Office of the Clerk of the Senate on Friday, 1<sup>st</sup> August, 2025.

Pursuant to Standing Order 46 (4), I now report the Message -

*“PURSUANT to the provisions of Standing Order 41 (1) and 142 of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly –*

*WHEREAS, the Equalization Fund Appropriation Bill (National Assembly Bills No. 21 of 2025) was published vide Kenya Gazette Supplement No. 80 of 12<sup>th</sup> June, 2025 as a Bill for an Act of Parliament to authorize the issue of a sum of money out of the Equalization Fund and its application towards the service of the year ending 30<sup>th</sup> June, 2026; to appropriate that sum for certain public basic services; and for connected purposes;*

*AND WHEREAS, the National Assembly considered the Bill and passed it with amendments on Wednesday, 30<sup>th</sup> July 2025;*

*AND WHEREAS, the Bill concerns county governments in terms of Article 110 (1)(a) of the Constitution as it contains provisions affecting the powers and functions of county governments as set out in the Fourth Schedule to the Constitution;*

*NOW THEREFORE, in accordance with provisions of Article 110 of the Constitution and Standing Orders 41 (1) and 142 of the National Assembly Standing Orders, I hereby refer the Equalisation Fund Appropriation Bill (National Assembly Bills No. 21 of 2025) to the Senate for consideration.”*

Honourable Senators,

As you are aware, on Tuesday, 22<sup>nd</sup> July, 2025, the Senate passed the Equalisation Fund Appropriation Bill (Senate Bills No. 7 of 2025). The Bill which seeks to authorise the withdrawal of funds from the Equalisation Fund and their application towards the provision of public basic services for the financial year ending 30<sup>th</sup> June, 2026, and for connected purposes, was subsequently transmitted to the National Assembly on Wednesday, 30<sup>th</sup> July, 2025.

In view of the similarities in the provisions of the two Bills, I hereby refer the Bill to the Standing Committee on Finance and Budget to advise the House on the appropriate way forward.

The House is accordingly guided.

I thank you.”

6. **PAPER LAID**

The following Paper was laid on the Table of the Senate –

Report from the Ministry of Health on the Cell, Tissue and Organ Transplant Services in Kenya.

*(The Deputy Senate Majority Whip)*

7. **COMMUNICATION FROM THE CHAIR – REPORT FROM THE MINISTRY OF HEALTH ON THE CELL, TISSUE AND ORGAN TRANSPLANT SERVICES IN KENYA**

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP) conveyed the following Communication from the Chair:

“Honourable Senators,

As you will note, the Senate Majority Leader has laid on the Table of the Senate this afternoon, a Report from the Ministry of Health on the Cell, Tissue and Organ Transplant Services in Kenya.

The Report contains various findings and recommendations on cell, tissue and organ transplant services and one key recommendation is the need for complete regulatory reforms on the organ transplantation program.

Consequently, and upon the tabling of this document in the Senate, I hereby direct that the Report be committed to the Standing Committee on Health for consideration. The Committee will be required to consider the Report and table a report containing its recommendations.

I thank you.”

8. **NOTICE OF MOTION – RECONSTITUTION OF THE STANDING COMMITTEE ON LABOUR AND SOCIAL WELFARE**

*(The Deputy Senate Majority Whip)*

THAT, NOTWITHSTANDING, the resolution of the Senate made on 12<sup>th</sup> February, 2025 on the approval of Senators to serve in various Standing Committees of the Senate, and pursuant to Standing Orders 197, 199 and 228, following nomination by the Senate Business Committee, the Senate approves

the nomination of Sen. Joe Nyutu, MP to serve in the Standing Committee on Labour and Social Welfare to replace Sen. Gloria Orwoba.

9. **QUESTIONS AND STATEMENTS**

**Requests for Statements pursuant to Standing Order 53(1)**

- i) Nominated Senator (Sen. Tabitha Mutinda, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the absence of a safe pedestrian crossing along Thika Road at Kabati Market in Murang'a County.
- ii) Request for a Statement by the Senator for Bomet County (Sen. Wakili Hillary Sigei, MP) from the Standing Committee on Finance and Budget regarding the utilization of funds from voided payments by the County Government of Bomet was **deferred** upon request by the Senator.
- iii) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the status of water drilling rig in Taita Taveta County.
- iv) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on Health regarding the condition and status of ambulance services in Taita Taveta County.
- v) The Senator for Taita Taveta County (Sen. Johnes Mwaruma, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding the land ownership dispute in Maungu Sub-Location, Voi Sub-County of Taita Taveta County.
- vi) The Senator for Isiolo County (Sen. Fatuma Dullo, MP) sought a Statement from the Standing Committee on National Security, Defence and Foreign Relations regarding the abduction and assault of Mr. Abdirahman Mohamed Ibrahim, former Chief Officer, Medical Services in Isiolo County.
- vii) The Senator for Kisii County (Sen. Richard Onyonka, MP) sought a Statement from the Standing Committee on Education regarding irregularities in the payroll system of the Teachers Service Commission.
- viii) Seneta wa Kaunti ya Kirinyaga (Sen. James Murango, Mbunge) aliomba kauli kutoka kwa Kamati ya Kilimo, Mifugo na Uvuvi kuhusu usimamizi na matumizi ya fedha za Uendeshaji na Matengenezo (O&M) zinazolipwa kila mwaka na wakulima wa Mpango wa Umwagiliaji wa Mwea.
- ix) The Senator for Busia County (Sen. Andrew Omtatah, MP) sought a Statement from the Standing Committee on Health regarding the deplorable state of healthcare facilities and services in Busia County.

- x) Request for a Statement by Nominated Senator (Sen. Beatrice Ogolla, MP) from the Standing Committee on Roads, Transportation and Housing regarding the aviation safety risks posed by high-rise buildings around Wilson Airport in Nairobi was **dropped** in the absence of the Senator.
  - xi) The Senator for Samburu County (Sen. (Dr.) Lelegwe Ltumbesi, MP) sought a Statement from the Standing Committee on Finance and Budget regarding the systematic voiding of staff allowances and other county obligations in Samburu County.
  - xii) Request for a Statement by the Senator for Samburu County (Sen. (Dr.) Lelegwe Ltumbesi, MP) from the Standing Committee on Health regarding the procurement of medical insurance cover for the employees of the County Government of Samburu for Financial Year 2023/2024 was **deferred** upon request by the Senator.
  - xiii) The Senator for Nyamira County (Sen. Erick Okongo Mogeni, MP) sought a Statement from the Standing Committee on Land, Environment and Natural Resources regarding access to piped water in Nyamira County.
  - xiv) The Senator for Mombasa County (Sen. Mohamed Faki, MP) sought a Statement from the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration regarding the recognition of the *Waganzija* community in Mombasa County.
  - xv) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Health regarding the state of mental health institutions in the country.
10. **MOTION – REPORTS OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON ITS INQUIRY INTO THE STATE OF MARKETS IN VIHIGA AND BUNGOMA COUNTIES ARISING FROM STATEMENTS SOUGHT BY SEN. GODFREY OSOTSI, MP AND SEN. DAVID WAKOLI, MP**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts Reports of the Standing Committee on Devolution and Intergovernmental Relations on its inquiry into the state of markets in Vihiga and Bungoma counties arising from statements sought by Sen. Godfrey Osotsi, MP, and Sen. David Wafula Wakoli, MP laid on the Table of the Senate on Tuesday, 1<sup>st</sup> October, 2024.

*(The Vice-Chairperson, Standing Committee on Devolution and Intergovernmental Relations – 31.07.2025)*

Debate interrupted on Thursday, 31<sup>st</sup> July, 2025 resumed;

And there being no more Senators wishing to contribute;

The Chairperson, Standing Committee on Devolution and Intergovernmental Relations replied on behalf of the Mover;

Pursuant to Standing Order 66(3), the Chairperson, Standing Committee on Devolution and Intergovernmental Relations requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Catherine Mumma, MP) acceding to the request, deferred the putting of the Question to a later date.

11. **MOTION – REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS TO TAITA TAVETA, MOMBASA AND KWALE COUNTIES**

Order read;

Motion made and Question proposed;

THAT, the Senate adopts the Report of the Standing Committee on Health on the County Oversight and Networking Engagements to Taita Taveta, Mombasa and Kwale Counties, laid on the Table of the Senate on Thursday, 5<sup>th</sup> December, 2024.

*(The Vice-Chairperson, Standing Committee on Health)*

Debate arising;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66(3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Catherine Mumma, MP), acceding to the request, deferred the putting of the Question to a later date.

12. **MOTION – REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE INSPECTION TOUR OF HEALTH FACILITIES IN WEST POKOT, TRANS NZOIA AND TURKANA COUNTIES**

Order read;

Motion made;

THAT, the Senate adopts the Report of the Standing Committee on Health on the inspection tour of health facilities in West Pokot, Trans Nzoia and Turkana Counties, laid on the Table of the Senate on Thursday, 5<sup>th</sup> December, 2024.

*(The Vice-Chairperson, Standing Committee on Health)*

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Catherine Mumma, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

13. SENATE ROSE – at thirty minutes past six O'clock.

**M E M O R A N D U M**

*The Speaker will take the Chair on  
Wednesday, August 06, 2025 at 9:30 am*

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