



REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (FOURTH SESSION)

THE SENATE

VOTES AND PROCEEDINGS

TUESDAY, JULY 15, 2025 AT 2.30 PM

1. The Senate assembled at thirty Minutes past Two O'clock.
2. The proceedings were opened with Prayer said by the Speaker.

3. **QUORUM OF THE SENATE**

The Speaker, having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being a Quorum before the expiry of the ten minutes;

The Speaker invited the Clerk to call the Orders of the day.

4. **COMMUNICATIONS FROM THE CHAIR**

The Speaker conveyed the following Communications from the Chair –

i) Visiting delegation of Hansard Officers from the Parliament of Ghana

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, a visiting delegation of Hansard Officers from the Parliament of Ghana. The delegation is undertaking a benchmarking visit with their counterparts in the Senate.

Honourable Senators,

I request each Member of the delegation to stand when called out so that they may be acknowledged in the Senate tradition –

- | | |
|---------------------------|-------------------|
| 1. Mr. Adam Iddrisu | Editor of Debates |
| 2. Ms. Jessica Adu-Mensah | Reporter II |

- | | | |
|----|------------------------------|-------------------|
| 3. | Ms. Ann- Marie Ama Edem Akli | Reporter II |
| 4. | Mr. Godwin Vifa Sewornu | Reporter II |
| 5. | Ms. Ajara Yahaya | Reporter II |
| 6. | Mr. Etornam Kwabla Ababio | Asst. Proofreader |

On behalf of the Senate and on my own behalf, I extend a warm welcome and wish you a fruitful visit.

I thank you.”

ii) Visiting delegation from Kiambu County

“Honourable Senators,

I would like to acknowledge the presence, in the Speaker’s Gallery this afternoon, a visiting delegation from Kiambu County. The delegation is led by Dr. Kimani Wamatangi, EGH, the Governor of Kiambu County. The delegation is in the Senate following the resolution of the County Executive and the Assembly recommending the conferment of city status to Thika Municipality.

Honourable Senators,

I request each Member of the delegation to stand when called out so that they may be acknowledged in the Senate tradition –

- | | | |
|----|---------------------------|---|
| 1. | Dr. Kimani Wamatangi, EGH | Governor, Kiambu County |
| 2. | Hon. Charles Thiongo | Speaker, County Assembly of Kiambu |
| 3. | Ms. Nancy Kirumba | County Executive Committee
Member, Finance |
| 4. | Ms. Salome Wainaina | County Executive Committee
Member, Lands |
| 5. | Mr. Martin Kangiri | Chief Officer Lands |
| 6. | Mr. Peter Ndegwa | Chief Officer Cooperatives |
| 7. | Hon. Godfrey Mucheke | Majority Leader, County Assembly of
Kiambu |
| 8. | Hon. Joe Kigara | Minority Leader, County Assembly of
Kiambu |
| 9. | Hon. John Njiru | Deputy Speaker, County Assembly of
Kiambu |

10. Hon. Wambiri Moses Ngatha Chairperson of the Committee on
County Planning and Urbanization
and Members of the Committee

On behalf of the Senate and on my own behalf, I extend a warm welcome to the delegation and all other accompanying officers and wish you a fruitful visit.

I thank you.”

iii) Visiting teachers and pupils from Njoguini Primary School in Nyandarua County

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, of visiting teachers and students from Njoguini Primary School in Nyandarua County. The delegation comprises eight (8) teachers and forty-three (43) pupils, who are in the Senate for a one-day academic exposition.

Honourable Senators,

In our usual tradition of receiving and welcoming visitors to Parliament, I extend a warm welcome to them and, on behalf of the Senate and on my own behalf, wish them a fruitful visit.

I thank you.”

iv) Visiting teachers and pupils from Bonanza Primary School in Embu County

“Honourable Senators,

I would like to acknowledge the presence, in the Public Gallery this afternoon, of visiting teachers and students from Bonanza Primary School in Embu County. The delegation comprises four (4) teachers and twenty-nine (29) pupils, who are in the Senate for a one-day academic exposition.

Honourable Senators,

In our usual tradition of receiving and welcoming visitors to Parliament, I extend a warm welcome to them and, on behalf of the Senate and on my own behalf, wish them a fruitful visit.

I thank you.”

5. **MESSAGES**

The Speaker conveyed the following Messages –

i) Passage, by the National Assembly, of the Kenya National Council for Population and Development Bill (National Assembly Bills No. 72 of 2023)

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3) and (4), I have received the following Message from the Speaker of the National Assembly regarding the approval by the National Assembly of the Kenya National Council for Population and Development Bill (National Assembly Bill No. 72 of 2023).

The Message, dated Wednesday, 9th July, 2025, was received in the Office of the Clerk of the Senate today, Wednesday, 9th July, 2025.

Pursuant to Standing Order 46 (4), I now report the Message –

“PURSUANT to the provisions of Standing Order 41(1) of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly-

WHEREAS, the Kenya National Council for Population and Development Bill (National Assembly Bill No. 72 of 2023) was published vide Kenya Gazette Supplement No. 227 of 24th November 2023 as a Bill seeking to provide for the establishment, roles and functions of the Kenya National Council for Population and Development, and for the establishment of the Board of the Council and other connected purposes;

AND WHEREAS, the National Assembly considered the said Bill and passed it with amendments on Thursday, 19th June 2025, in the form attached hereto;

NOW THEREFORE, in accordance with the provisions of Article 110(4) of the Constitution and Standing Order 142 of the National Assembly Standing Orders, I hereby refer the Bill to the Senate for consideration.”

Honourable Senators,

Pursuant to Standing Order No. 163 which requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No.144; I direct that the Kenya National Council for Population and Development Bill (National Assembly Bill No. 72 of 2023) be Read a First-time on Tuesday, 15th July, 2025.

I thank you.

ii) Passage, by the National Assembly, of the Culture Bill (National Assembly Bills No. 12 of 2024)

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3) and (4), I have received the following Message from the Speaker of the National Assembly regarding the approval by the National Assembly of the Culture Bill (National Assembly Bill No. 12 of 2024).

The Message, dated Wednesday, 9th July, 2025, was received in the Office of the Clerk of the Senate today, Wednesday, 9th July, 2025.

Pursuant to Standing Order 46 (4), I now report the Message –

“PURSUANT to the provisions of Standing Order 41(1) of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly-

WHEREAS, the Culture Bill (National Assembly Bill No. 12 of 2024) was published vide Kenya Gazette Supplement No.49 of 5th March 2024 as a Bill seeking to give effect to Article 11(3)(a) of the Constitution, to provide for the protection and promotion of culture and the cultural heritage of communities;

AND WHEREAS, the National Assembly considered the said Bill and passed it with amendments on Thursday, 12th June 2025, in the form attached hereto;

NOW THEREFORE, in accordance with the provisions of Article 110(4) of the Constitution and Standing Orders 41(1) and 142 of the National Assembly Standing Orders, I hereby refer the Bill to the Senate for consideration.”

Honourable Senators,

Pursuant to Standing Order No. 163 which requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No.144; I direct that the Culture Bill (National Assembly Bill No. 12 of 2024) be Read a First-time on Tuesday, 15th July, 2025.

I thank you.”

iii) Resolution of the County Assembly of Kiambu on conferment of city status to Thika Municipality

“Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 48 (3), I received a Message from the Clerk of the County Assembly of Kiambu.

The Message, dated 24th June, 2025, transmits a resolution of the County Assembly of Kiambu to the effect that –

The County Assembly of Kiambu, taking into consideration the recommendations of the County Assembly Sectoral Committee on County

Planning and Urbanization in its Report on the proposed conferment of City Status to Thika Municipality in Kiambu County, laid on the table of the County Assembly on Thursday, 19th June, 2025, and pursuant to the provisions of Section 8(4) of the Urban Areas and Cities Act, 2011, resolved to confer the status of a city to Thika Municipality in Kiambu County.

Honourable Senators,

The following documents were annexed to the letter transmitting the resolution of the County Assembly:

- i) The Order Paper for the County Assembly of Kiambu special sitting of Thursday, 19th June, 2025 at 9.00 am;
- ii) The Hansard Report for the County Assembly special sitting; and
- iii) The Report of the County Assembly of Kiambu Sectoral Committee on County Planning and Urbanization on conferment of City Status to Thika Municipality.

Further, *vide* a letter reference CAK/1/19/10 Vol. 2(15) dated 3rd July, 2025, the Clerk of the County Assembly also forwarded to the Clerk of the Senate, the Report of the *Ad-Hoc* Committee constituted by the Governor of Kiambu County to consider the Application by the board of the Thika Municipality for Conferment of City Status to the municipality.

Honourable Senators,

Section 8 (6) of the Urban Areas and Cities Act (Cap. 275) provides that –

- “(1) The board of a municipality may, upon a resolution, apply to the county executive committee for consideration for the conferment of city status.*
- (2) Where the executive committee approves the application, the county governor shall constitute an ad hoc committee to consider the recommendation and advise as appropriate.*
- (3) The ad hoc committee shall comprise of relevant professionals in good standing nominated by the following institutions taking account of regional, ethnic and gender diversity and representation of persons with disability—*
- (a) the Institution of Surveyors of Kenya;*
 - (b) the Kenya Institute of Planners;*
 - (c) the Architectural Association of Kenya;*
 - (d) the Law Society of Kenya;*
 - (e) an association of urban areas and cities;*
 - (f) the Institute of Certified Public Accountants of Kenya; and*
 - (g) the business community.*
- (4) Where the ad hoc committee under subsection (2) determines that the municipality under review meets the requisite criteria for classification as a city, the county governor shall transmit the recommendation to the county assembly for approval.*

- (5) *Where the county assembly approves the recommendation for conferment of city status to a municipality under this section, the clerk of the county assembly shall transmit the resolution to the Senate for consideration.*
- (6) *Where the Senate approves the recommendation, the clerk of the Senate shall forward the resolution to the President for conferment of city status on the municipality.”*

Honourable Senators,

In order to facilitate the Senate in its consideration of the conferment of city status to Thika Municipality as contemplated in Section 8 (5) of the Urban Areas and Cities Act (Cap. 275), I forthwith refer the Message to the Standing Committee on Devolution and Intergovernmental Relations for consideration, pursuant to Standing Order 48 (7)(c). I also direct that the Committee expedites its consideration of this matter and tables its report for consideration by the Senate.

I thank you.”

6. **PAPERS LAID**

The following Papers were laid on the Table of the Senate:

- i) The Sugar (Sugar Development Levy) Order, Legal Notice No. 113 of 2025.

(The Senate Majority Leader)

- ii) Report of the Standing Committee on Labour and Social Welfare on its consideration of the Labour Migration and Management (No. 2) Bill (Senate Bills No. 42 of 2024).

(Sen. Miraj Abdillahi, MP, on behalf of the Chairperson, Standing Committee on Labour and Social Welfare)

- iii) Report of the Standing Committee on Finance and Budget on its consideration of the Equalisation Fund Appropriation Bill (Senate Bills No. 7 of 2025).

- iv) Report of the Standing Committee on Finance and Budget on its consideration of the County Governments Additional Allocations (No. 2) Bill (Senate Bills No. 8 of 2025).

- v) Report of the Standing Committee on Finance and Budget on its consideration of the The County Allocation of Revenue Bill (Senate Bills No. 9 of 2025).

(Sen. Mohammed Faki, MP, on behalf of the Chairperson, Standing Committee on Finance and Budget)

7. QUESTIONS AND STATEMENTS**a) Statements pursuant to Standing Order 52(1)**

- i) Nominated Senator (Sen. Hamida Kibwana, MP) made a Statement concerning allegations of misconduct involving Mr. Peter Ayiro, a senior teacher and long-serving Christian Union patron at Alliance Girls High School.

In the Statement, the Senator highlighted disturbing claims from over two dozen former students and teachers who accused Mr. Ayiro of grooming, emotional manipulation, and inappropriate conduct spanning more than two decades. These incidents were said to have occurred within the school enabled by his spiritual authority, unchecked influence and a culture of institutional silence.

The Senator expressed deep concern over the systemic issues exposed by the case, noting that girls' boarding schools, meant to be safe spaces for education and character development, had instead become environments where abuse could persist unnoticed or unchallenged.

The Senator concluded by emphasizing the responsibility of leaders to ensure that accountability mechanisms were effectively enforced and called upon the Senate to lead the charge in demanding transparency, justice and the establishment of a national safeguarding framework that puts the welfare of students above all else.

- ii) Nominated Senator (Sen. (Prof.) Margaret Kamar, EGH, MP) made a Statement on the recently concluded Continental Consultation on the Draft Model Law on Labour Migration in Africa, held from 16th to 18th June, 2025 in Nairobi.

In the Statement, the Senator highlighted that the forum had brought together lawmakers, government officials, international partners, and civil society to review a harmonised legal framework designed to help African Union (AU) Member States manage labour migration in a coordinated and rights-based manner.

The Senator explained that the Model Law, developed over two years, aimed to guide Member States in aligning national legislation, safeguarding migrant workers' rights, promoting fair recruitment, supporting gender-responsive policies, and adhering to international labour standards. She informed the Senate that Kenya was represented by Senator Danson Mungatana, who in his submission, emphasized the importance of legal protections and the economic potential of migration.

In conclusion, Sen. (Prof.) Kamar called on the Standing Committee on Labour and Social Welfare to prioritize the Labour Migration and Management (No. 2) Bill (Senate Bills No. 42 of 2024), which aligns with the

Model Law. She urged the Committee to consider incorporation of key recommendations from the consultation to enhance Kenya's labour migration governance and better protect migrant workers.

b) Statements pursuant to Standing Order 53(1)

- i) The Senator for Nairobi City County (Sen. Edwin Sifuna, MP) sought a Statement from the Standing Committee on Devolution and Intergovernmental Relations regarding the status of development projects in Nairobi City County.
- ii) The Senator for Mombasa County (Sen. Mohammed Faki, MP) sought a Statement from the Standing Committee on Roads, Transportation and Housing regarding the quality of services offered by Kenya Airways and Jambojet on the Mombasa route.
- iii) The Senator for Kakamega County (Sen. (Dr.) Boni Khalwale, MP) sought a Statement from the Standing Committee on National Security, Defense and Foreign Relations regarding the loss of lives, injuries and destruction of property witnessed during the *Gen-Z* led and *Saba Saba* demonstrations of 25th June, 2025 and 7th July, 2025.

8. **MOTION – REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON A PETITION TO THE SENATE BY MR. LABAN OMUSUNDI CONCERNING THE BRANDING OF PUBLIC PROJECTS WITH IMAGES OF GOVERNORS AND MEMBERS OF COUNTY ASSEMBLIES (MCAs) AND BRANDING OF COUNTY VEHICLES**

Order read;

Motion made and Question proposed;

THAT the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations on a Petition to the Senate by Mr. Laban Omusundi concerning the branding of public projects with images of Governors and Members of the County Assemblies (MCAs) and branding of county vehicles, laid on the Table of the Senate on Tuesday, 3rd June, 2025.

(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations – 10.07.2025)

Debate interrupted on Thursday, 10th July, 2025 resumed for the Question to be put;

Before the Question was put, and pursuant to Standing Order No. 84(2), the Speaker ruled that the Motion did not affect counties.

And the Speaker having ascertained that there was Quorum, pursuant to Standing Order 42(1);

Question put and agreed to.

RESOLVED ACCORDINGLY

THAT the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations on a Petition to the Senate by Mr. Laban Omusundi concerning the branding of public projects with images of Governors and Members of the County Assemblies (MCAs) and branding of county vehicles, laid on the Table of the Senate on Tuesday, 3rd June, 2025.

9. **THE SOCIAL PROTECTION BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2025)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Social Protection Bill (National Assembly Bills No. 12 of 2025) be now read a Second Time.

(The Senate Majority Leader – 12.06.2025)

Debate interrupted on Thursday, 12th June, 2025 resumed on a Division;

The Speaker directed that electronic voting be taken, pursuant to Standing Order 86(2), and that the Division bell be rung for three minutes;

Upon the expiry of the three minutes, the Speaker directed that the doors be locked and the bars drawn and asked Senators to log-in for electronic voting;

And the Speaker having ascertained that there was Quorum pursuant to Standing Order 42(1);

The Speaker put the Question and directed Senators to cast their votes by pressing either the **“Yes”**, **“No”** or **“Abstain”** button;

Before the results of the Division were announced and pursuant to provisions of Standing Order 86(5), the Speaker allowed one (1) Senator to record his vote verbally.

Thereupon, the following Senator recorded his vote as **“Yes”**:

Sen. Mbugua George Mungai, MP

The results of the Division were as follows:

AYES – 29

NOES – 0

ABSTENTION – 0

AYES

1. Sen. Abass Sheikh Mohamed, MP
2. Sen. Cherarkey Samson, MP

3. Sen. Cheruiyot Aaron Kipkirui, MP
4. Sen. Chesang Allan Kiprotich, MP
5. Sen. Chute Mohamed Said, MP
6. Sen. Ekomwa James Lomenen, MP
7. Sen. Ogolla Beatrice Akinyi, MP – voted on behalf of Homa Bay County Delegation
8. Sen. Kamau Joseph Githuku, MP
9. Sen. Keroche Tabitha Karanja, MP
10. Sen. Khalwale Boni, MP
11. Sen. Kisang William Kipkemai, MP
12. Sen. Lelegwe Steve Ltumbesi, MP
13. Sen. Maanzo Daniel Kitonga, MP
14. Sen. Madzayo Stewart Mwachiru, MP
15. Sen. Mbugua George Mungai, MP – voted verbally on behalf of the Nyandarua County Delegation
16. Sen. Mogeni Erick Okong'o, MP
17. Sen. Mundigi Alexander Munyi, MP
18. Sen. Mungatana Danson Buya, MP
19. Sen. Murango James Kamau, MP
20. Sen. Mwaruma Johnes Mwashushe, MP
21. Sen. Mwenda Gataya Mo Fire, MP
22. Sen. Mwinyihaji Mohamed Faki, MP
23. Sen. Nderitu John Kinyua, MP
24. Sen. Oketch Eddy Gicheru, MP
25. Sen. Okoiti Andrew Omtatah, MP
26. Sen. Olekina Ledama, MP
27. Sen. Sifuna Edwine Watenya, MP
28. Sen. Wakili Hillary Kiprotich Sigei, MP
29. Sen. Wamatinga Wahome, MP

Question – **agreed to;**

Bill read a Second Time and committed to the Committee of the Whole **tomorrow.**

10. **COMMITTEE OF THE WHOLE**
THE CONFLICT OF INTEREST BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2023)

(The Chairperson, Standing Committee on Justice, Legal Affairs and Human Rights)

(Consideration of His Excellency the President's recommendations)

(Resumption of debate interrupted on Thursday 10th July, 2025)
(Division)

Order for Committee read;

Order deferred.

11. **THE COUNTY ALLOCATION OF REVENUE BILL (SENATE BILLS NO. 9 OF 2025)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the County Allocation of Revenue Bill (Senate Bills No. 9 of 2025) be now read a Second Time.

(The Vice-Chairperson, Standing Committee on Finance and Budget)

Debate arising;

And there being no more Senators wishing to contribute;

Mover replied;

Pursuant to Standing Order 66(3), the Mover requested for the deferment of the putting of the Question to a later date;

And the Temporary Speaker (Sen. Catherine Mumma, MP) acceding to the request, deferred the putting of the Question to a later date.

12. **THE EQUALISATION FUND APPROPRIATION BILL (SENATE BILLS NO. 7 OF 2025)**

Order for Second Reading read;

Motion made and Question proposed;

THAT, the Equalisation Fund Appropriation Bill (Senate Bills No. 7 of 2025) be now read a Second Time.

(The Vice-Chairperson, Standing Committee on Finance and Budget)

Debate arising;

And the time being thirty minutes past Six O'clock, the Temporary Speaker (Sen. Abdul Haji, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

13. **SENATE ROSE** – at thirty minutes past Six O'clock.**M E M O R A N D U M**

*The Speaker will take the Chair on
Wednesday, July 16, 2025 at 9:30 am*