



REPUBLIC OF KENYA

PARLIAMENT

NATIONAL ASSEMBLY BILLS
(*Bill No. 2 of 2025*)

THE COUNTY GOVERNMENTS ADDITIONAL
ALLOCATIONS BILL, 2025

(A Bill published in the Kenya Gazette Supplement No. 12 of 2025 and
passed by the National Assembly, with amendments, on 14th March,
2025)

N.A. /B/No. 2/2025



**THE COUNTY GOVERNMENTS ADDITIONAL
ALLOCATIONS BILL, 2025
ARRANGEMENTS OF CLAUSES**

Clause

- 1—Short title.
- 2—Interpretation.
- 3—Object.
- 4—Additional allocations to county governments.
- 5—Conditional and unconditional allocations.
- 6—Report on actual transfers.
- 7—Books of accounts to reflect national government transfers.
- 8—Reporting.

**FIRST SCHEDULE: CONDITIONAL
ALLOCATIONS TO
COUNTY
GOVERNMENTS FROM
NATIONAL
GOVERNMENT
REVENUE**

**SECOND SCHEDULE: UNCONDITIONAL
ALLOCATIONS TO
COUNTY
GOVERNMENTS
FROM THE
NATIONAL
GOVERNMENT FOR
COURT FINES FOR
THE FINANCIAL
YEAR 2024/25**

**THIRD SCHEDULE: CONDITIONAL
ALLOCATIONS FROM
PROCEEDS OF LOANS
OR GRANTS FROM
DEVELOPMENT
PARTNERS**

**THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS
BILL, 2025**

A Bill for

AN ACT of Parliament to provide for the additional allocations to county governments for the 2024/2025 Financial Year; the responsibilities of National Government and county governments pursuant to such allocation; and for connected purposes

ENACTED by Parliament of Kenya, as follows—

1. This Act may be cited as the County Governments Additional Allocations Act, 2025.

Short title.

2. In this Act—

Interpretation.

Cabinet Secretary” means the Cabinet Secretary responsible for matters relating to finance;

“additional allocations” means additional resources allocated to county governments from the National Government's share of revenue or in the form of loans and grants from development partners; and

“county executive committee member” means the county executive committee member in charge of matters relating to finance.

3. The object of this Act is to—

Object of the Act.

(a) provide pursuant to Article 202(2) of the Constitution, for additional allocations for the Financial Year 2024/2025;

(b) provide for additional allocations from proceeds of loans and grants from development partners;

(c) facilitate the transfer of conditional and unconditional allocations made to counties under this Act from the Consolidated Fund to the respective County Revenue Funds and special purpose accounts.

4. (1) Additional allocations shall constitute Funds agreed upon by the National Assembly and the Senate during consideration of the Budget Policy Statement and shall comprise of—

Additional allocation to county governments.

(a) additional allocations from the National Government and development partners required for functions transferred to counties from the National Government pursuant to Article 187 of

the Constitution;

(b) additional allocations provided for under Article 202(2) of the Constitution; and

(c) additional allocations in the form of loans and grants from development partners.

(2) Additional funds allocated under this section shall be included in the respective county governments' appropriation bills.

(3) The National Treasury shall facilitate any agreement between a county government and a development partner and shall table the agreements in the National Assembly and the Senate before inclusion of the additional allocation in the Budget Policy Statement.

5. (1) Conditional allocations to each county government from the National Government share of revenue for the Financial Year 2024/25 shall be set out in Column E of the First Schedule, comprising of—

Conditional allocations to county governments.

(a) conditional allocations for the County Aggregation and Industrial Parks (CAIP) programme set out in Column B;

(b) conditional allocations for the Community Health Promoters (CHP) project set out in Column C; and

(c) conditional allocations for payment of salary arrears for healthcare workers in county governments part of the 2017-2021 Collective Bargaining Agreement (CBA) set out in Column D.

(2) Unconditional allocations to county governments from the National Government from court fines for the Financial Year 2024/25 shall be set out in Column C of the Second Schedule comprising—

Unconditional allocations to county governments.

(a) additional allocations to county governments for court fines for the Financial Year 2023/24 as set out in Column A.

(b) additional allocations to county governments for court fines for the Financial Year 2024/25 as set out in Column B.

(3) Conditional allocations financed by proceeds of loans or grants from development partners to each county government for the Financial Year 2024/25 shall be as set out in Column T of the Fourth Schedule comprising—

(a) conditional allocations from grants by DANIDA to

finance Primary Healthcare in Devolved Context as set out in Column B;

- (b) conditional allocation financed by proceeds from an IDA (World Bank) loan to finance the Kenya Informal Settlement Improvement Project (KISIP II) as set out in Column C;
- (c) conditional allocations financed by proceeds from an AFD (French Development Agency) loan to finance the Kenya Informal Settlement Improvement Project (KISIP II) set out in Column D;
- (d) conditional allocations financed by proceeds from an IDA (World Bank) loan to finance Emergency Locust Response Project (ELRP) as set out in Column E;
- (e) conditional allocations financed by proceeds from a KfW (German Development Bank) loan for co-financing of FLLoCA — County Climate Resilience Investment (CCRI) Grant amounting to Kenya shillings one billion, two hundred million as set out in Column F;
- (f) conditional allocations financed by proceeds from an IDA (World Bank) loan for the FLLoCA - County Climate Resilience Investment (CCRI) Grant amounting to Kenya shillings three billion, seven hundred and twelve million as set out in Column G;
- (g) conditional allocations financed by proceeds from an IDA (World Bank) loan for the Food Systems Resilience Project - FSRP as set out in Column H;
- (h) conditional allocations financed by proceeds from an IDA (World Bank) loan for the Food Systems Resilience Project - FSRP as set out in Column H;
- (i) conditional allocations from an IDA (World Bank) loan to finance Water and Sanitation Development Project (WSDP) as set out in Column J;
- (j) conditional allocations financed by proceeds from an IDA (World Bank) loan for the Kenya Devolution Support Programme (KDSP) II as set out in K;
- (k) conditional allocations financed by proceeds from an IDA (World Bank) credit for the Kenya Urban Support Project (KUSP) — Urban Institutional

Grant (UIG) as set out in Column L;

- (l) conditional allocations financed by proceeds from an IDA (World Bank) Loan for the Kenya Urban Support Project (KUSP) – Urban Development Grant (UDG) as set out in Column M;
- (m) conditional allocations financed by proceeds from an International Fund for Agricultural Development (IFAD) loan for the Kenya Livestock Commercialization Project (KeLCoP) as set out in Column N;
- (n) conditional allocations financed by proceeds from KfW (German Development Bank) Loan for the Drought Resilience Programme in Northern Kenya (DRPNK) as set out in Column P;
- (o) conditional allocations financed by proceeds from an International Fund for Agricultural Development (IFAD) loan for the Aquaculture Business Development Programme (ABDP) as set out in Column Q;
- (p) conditional allocations financed by proceeds from a grant financed by the United Nations Fund for Population Activities (UNFPA) for the tenth Country Program as set out in Column R; and
- (q) conditional allocations financed by proceeds from a Swedish International Development Cooperation Agency (SIDA) grant for the Kenya Agricultural Business Development Project (KABDP) as set out in Column S.

(4) Conditional allocations under subsection (3)(e) and (f) shall be allocated among county governments on the basis of the following criteria —

- (a) the accounting officer responsible for the conditional allocation shall in each eligible county government carry out or cause to be carried out, an assessment to determine the eligible county governments' performance score for purposes of determining the performance of County Climate Resilience Investment (CCRI) grant allocation for the Financial Year 2024/25;
- (b) the first fifty percent of the total allocation shall be transferred on the basis of factors that reflect relative expenditure needs for climate action, including the variables of a fixed share at 33.3 percent, rural population at 30 percent, rural area

at 13.3 percent, and poverty at 23.3 percent, whereby the weights are based on the formula for allocating the share of the national revenue among counties;

- (c) the second fifty percent of the total allocation shall be on the basis of the scores for the performance measures, weighted with the basic allocation; and
- (d) the Cabinet Secretary shall publish by notice in the Kenya Gazette the allocations determined in terms of paragraph (b) and (c).

(5) A county governments allocation under subsections (1), (2) and (3) shall be transferred to the respective County Revenue Fund in accordance with a payment schedule published in the Kenya Gazette by the Cabinet Secretary in accordance with section 17 of the Public Finance Management Act. Cap. 412A.

(6) The county governments allocations under subsections (1), (2), and (3) shall, subject to subsection (7), be included in the budget estimates of the National Government and shall be submitted to Parliament for approval.

(7) Allocations shall not be included in the budget estimates under subsection (6) unless in the case of a loan or grant by a development partner, the Cabinet Secretary and the responsible development partner have agreed in writing that the funds shall be transferred to the county government.

6. The Cabinet Secretary shall publish, by the 15th day of each subsequent month, a monthly report on actual transfers of all additional allocations to county governments disbursed pursuant to this Act. Report on actual transfer.

7. Each county treasury shall reflect all transfers of conditional allocations by the National Government to the respective county government in its books of accounts. Books of accounts to reflect National Government transfers.

8. A county treasury shall, as part of its consolidated quarterly and annual reports required under Public Finance Management Act, report on – Reporting.
Cap. 412A.

- (a) actual transfers received by the county government from the National Government, up to the end of that quarter or year in the format prescribed by the Public Sector Accounting Standards Board or in the absence of a format prescribed by the Board, in the format prescribed by the National Treasury;

- (b) the actual expenditure by the county government of the allocations made under section 5(1), and (2); and;
- (c) the extent of compliance with the provisions of this Act and with the conditions of allocations as set out in the intergovernmental agreement entered into by the National Government, the development partner and the county government;
- (d) an explanation of any material problems in the expenditure of any allocations made under this Act or compliance with any conditions of allocations set out in an intergovernmental agreement; and
- (e) any other information that may be required by the relevant intergovernmental agreement.

FIRST SCHEDULE

Conditional Additional Allocations to County Governments from National Government's Share of Revenue in FY 2024/25 (Kenya Shillings)

		FY 2023/24	FY 2024/25			
SN	COUNTY	Total Conditional Additional Allocations	County Aggregation and Industrial Parks (CAIP) Programme	Community Health Promoters (CHPs) Project	Basic Salary Arrears for County Government Health Workers.	Total Conditional Additional Allocations
		Column A	Column B	Column C	Column D	Column E
1	Baringo	92,926,764		63,810,000	19,263,318	83,073,318
2	Bomet	132,634,641		74,070,000	21,261,693	95,331,693
3	Bungoma	492,962,800	186,000,000	107,400,000	39,854,059	333,254,059
4	Busia	376,591,665	186,000,000	66,390,000	23,691,627	276,081,627
5	Elgeyo/Marakwet	64,400,155		37,200,000	15,685,017	52,885,017
6	Embu	363,131,838	186,000,000	60,300,000	32,801,231	279,101,231
7	Garissa	264,807,925	186,000,000	74,520,000	32,981,339	293,501,339
8	Homa Bay	415,917,803	186,000,000	88,620,000	26,419,251	301,039,251
9	Isiolo	64,333,234		21,630,000	12,147,883	33,777,883
10	Kajiado	41,355,485		50,070,000	43,495,118	93,565,118
11	Kakamega	294,386,469		127,500,000	44,529,977	172,029,977
12	Kericho	140,552,947		45,690,000	43,439,856	89,129,856
13	Kiambu	409,665,074	52,631,579	94,680,000	119,957,202	267,268,781
14	Kilifi	138,924,099		116,100,000	58,281,743	174,381,743
15	Kirinyaga	367,510,449	186,000,000	36,660,000	19,389,816	242,049,816
16	Kisii	186,645,942	173,368,421	88,200,000	72,428,277	333,996,698

Conditional Additional Allocations to County Governments from National Government's Share of Revenue in FY 2024/25 (Kenya Shillings)						
		FY 2023/24	FY 2024/25			
SN	COUNTY	Total Conditional Additional Allocations	County Aggregation and Industrial Parks (CAIP) Programme	Community Health Promoters (CHPs) Project	Basic Salary Arrears for County Government Health Workers.	Total Conditional Additional Allocations
		Column A	Column B	Column C	Column D	Column E
17	Kisumu	130,537,637		89,940,000	75,399,627	165,339,627
18	Kitui	179,499,580		74,100,000	43,756,694	117,856,694
19	Kwale	90,011,220	226,000,000	52,140,000	28,773,123	306,913,123
20	Laikipia	76,547,852		25,230,000	40,454,974	65,684,974
21	Lamu	62,515,370		14,520,000	11,301,830	25,821,830
22	Machakos	445,350,986	186,000,000	83,250,000	58,646,293	327,896,293
23	Makueni	173,836,213		113,700,000	30,568,273	144,268,273
24	Mandera	13,777,962		18,540,000	19,809,159	38,349,159
25	Marsabit	2,389,320		60,090,000	15,028,763	75,118,763
26	Meru	488,329,627	186,000,000	111,480,000	43,915,785	341,395,785
27	Migori	394,621,807	186,000,000	88,380,000	27,687,815	302,067,815
28	Mombasa	262,131,098	52,631,579	71,610,000	108,971,914	233,213,493
29	Murang'a	452,896,800	52,631,579	46,050,000	56,993,611	155,675,190
30	Nairobi	14,721,991		224,010,000	112,268,649	336,278,649
31	Nakuru	484,883,209	52,631,579	99,390,000	90,404,261	242,425,840
32	Nandi	378,705,606	52,631,579	96,660,000	26,764,781	176,056,360
33	Narok	139,655,079		49,800,000	21,496,514	71,296,514
34	Nyamira	342,563,428	52,631,579	44,370,000	19,979,711	116,981,290

Conditional Additional Allocations to County Governments from National Government's Share of Revenue in FY 2024/25 (Kenya Shillings)						
		FY 2023/24	FY 2024/25			
SN	COUNTY	Total Conditional Additional Allocations	County Aggregation and Industrial Parks (CAIP) Programme	Community Health Promoters (CHPs) Project	Basic Salary Arrears for County Government Health Workers.	Total Conditional Additional Allocations
		Column A	Column B	Column C	Column D	Column E
35	Nyandarua	242,624,039		41,610,000	16,043,981	57,653,981
36	Nyeri	156,487,648		74,250,000	55,172,326	129,422,326
37	Samburu	12,431,664		46,140,000	13,079,798	59,219,798
38	Siaya	423,929,548	52,631,579	63,810,000	22,723,820	139,165,399
39	Taita Taveta	50,418,729		41,070,000	32,591,911	73,661,911
40	Tana River	136,049,566		28,890,000	6,982,057	35,872,057
41	Tharaka Nithi	174,459,830		37,950,000	24,597,481	62,547,481
42	Trans Nzoia	366,941,692	52,631,579	67,200,000	46,626,677	166,458,256
43	Turkana	12,815,035		74,250,000	24,986,518	99,236,518
44	Uasin Gishu	379,487,557	186,000,000	61,980,000	9,600,471	257,580,471
45	Vihiga	97,662,444		43,380,000	15,044,112	58,424,112
46	Wajir	11,656,907	173,368,421	60,810,000	19,869,801	254,048,222
47	West Pokot	72,161,965		77,490,000	13,933,594	91,423,594
	GRAND TOTAL	10,116,848,690	2,853,789,474	3,234,930,000	1,759,101,729	7,847,821,203

SECOND SCHEDULE

Unconditional Additional Allocations to County Governments from Court Fines in the Financial Year 2024/25 (Kenya Shillings)				
		FY 2024/25		
SN	County	Additional Allocations to County Governments for Court Fines FY 2023/24	Additional Allocations to County Governments for Court Fines FY 2024/25	Cumulative Total Additional Allocations to County Governments from Court Fines
		Column A	Column B	Column C
1	Baringo	-		-
2	Bomet	-		-
3	Bungoma	-		-
4	Busia	-		-
5	Elgeyo/Marakwet	-		-
6	Embu	-		-
7	Garissa	-		-
8	Homa Bay	-		-
9	Isiolo	-		-
10	Kajiado	-		-
11	Kakamega	-		-
12	Kericho	-		-
13	Kiambu	5,084,684.00	5,697,644.00	10,782,328.00
14	Kilifi	-		-
15	Kirinyaga	-		-
16	Kisii	-		-
17	Kisumu	233,000.00	66,912.00	299,912.00
18	Kitui	50,000.00	50,000.00	100,000.00
19	Kwale	-		-
20	Laikipia	1,515,334.00		1,515,334.00
21	Lamu	-		-

Unconditional Additional Allocations to County Governments from Court Fines in the Financial Year 2024/25 (Kenya Shillings)				
		FY 2024/25		
SN	County	Additional Allocations to County Governments for Court Fines FY 2023/24	Additional Allocations to County Governments for Court Fines FY 2024/25	Cumulative Total Additional Allocations to County Governments from Court Fines
		Column A	Column B	Column C
22	Machakos	14,436,324.00	1,617,189.00	16,053,513.00
23	Makueni	-		-
24	Mandera	-		-
25	Marsabit	-		-
26.	Meru	-		-
27	Migori	974,165.00		974,165.00
28	Mombasa	13,428,433.00		13,428,433.00
29	Murang'a	70,740,842.00		70,740,842.00
30	Nairobi	-		-
31	Nakuru	1,948,197.00		1,948,197.00
32	Nandi	-		-
33.	Narok	-		-
34	Nyamira	-		-
35	Nyandarua	-		-
36	Nyeri	250,000.00		250,000.00
37	Samburu	-		-
38	Siaya	-		-
39	Taita Taveta	-		-
40	Tana River	-		-
41	Tharaka Nithi	-		-
42	Trans Nzoia	-		-
43	Turkana	-		-

Unconditional Additional Allocations to County Governments from Court Fines in the Financial Year 2024/25 (Kenya Shillings)				
		FY 2024/25		
SN	County	Additional Allocations to County Governments for Court Fines FY 2023/24	Additional Allocations to County Governments for Court Fines FY 2024/25	Cumulative Total Additional Allocations to County Governments from Court Fines
		Column A	Column B	Column C
44	Uasin Gishu	-		-
45	Vihiga	-		-
46	Wajir	-		-
47	West Pokot	-		-
	TOTAL	108,660,979.00	7,431,745.00	116,092,724.00

[illegible]

The County Governments Additional Allocations Bill, 2025

[illegible]

[illegible]

Conditional Additional Allocations from proceeds of loans or grants from Development Partners for Financial Year 2024/25 (Kenya Shillings)																					
			FY 2024/25																		
		Country	Total Loans and Grants for FY 2023/24	DANIDA Grant to finance Primary Health Care in Devolved Context	DA(World Bank) - Kenya Informal Settlement	A.F.D - Kenya Informal Settlement Improvement Project-II (KISIP II)	DA(World Bank)-Emergency Locust Response Project(ELRP)	KfW(Germany Development Bank) loan for Co-Financing of FLLoCA -County Climate Resilience	DA (World Bank)loan for the Financing of FLLoCA - County Climate Resilience	DA (World Bank) Loan for the Food Systems Resilience Project (FSRP)	DA World Bank Loan for the National Agricultural Value Chain Development Project(MAVCoP)	DA (World Bank) loan for the Water & Sanitation Development Project (WSDP)	DA (World Bank)-Kenya Devolution Support Program-II (KDSP II)	DA (World Bank)Credit: Kenya Urban Support Project(KUSP)-Urban	DA World Bank Credit: Kenya Urban Support Project(KUSP)-Urban	International Fund for Agricultural Development(IFAD)-loan for Agricultural Development(IFAD)-loan for Kenya's livestock	KfW (German Development Bank) loan for Drought Resilience Programme in Northern Kenya (DPRoN)	International Fund for Agricultural Development(IFAD) for the Agriculture Business Enterprise Grant - 10th Country Grant	SWEDEH - Kenya Agricultural Business Development Project	Total Loans and Grants for FY 2024/25	
S	N		Column A	Column B	Column C	Column D	Column E	Column F	Column G	Column H	Column I	Column J	Column K	Column L	Column M	Column N	Column P	Column Q	Column R	Column S	Column T
2	8	Mombasa	1,344,390,789	10,871,250																	10,871,250
2	9	Muramba	340,120,990	9,701,250															8,950,000		9,701,250
3	0	Nairobi	443,556,020	24,521,250												38,280,000					33,471,250
3	1	Nakuru	708,709,964	16,136,250																	54,416,250
3	2	Nandi	548,501,906	8,238,750																	8,238,750
3	3	Narok	429,841,625	12,382,500															7,400,000		19,782,500
3	4	Nyamira	594,601,640	7,410,000																	7,410,000
3	5	Nyandarua	442,239,423	7,507,500																	7,507,500
3	6	Nyeri	476,036,010	8,336,250														19,315,146			27,651,396
3	7	Samburu	371,327,699	7,117,500			142,500,000									41,250,000					190,867,500
3	8	Siaya	435,499,920	8,921,250												33,550,000		13,638,473			55,309,723
3	9	Taita Taveta	1,314,783,304	6,532,500																	6,532,500
4	0	Tana River	345,479,159	9,018,750																	9,018,750
4	1	Tharaka	525,182,222	6,045,000															12,810,384		122,455,384
4	2	Trans Nzoia	797,444,171	8,872,500												39,050,000					47,922,500

The County Governments Additional Allocations Bill, 2025

Conditional Additional Allocations from proceeds of loans or grants from Development Partners for Financial Year 2024/25 (Kenya Shillings)																					
	County	FY 2023/24	DA/IDA Grant to finance Primary Health Care in Devolved Context	IDA(World Bank) - Kenya Informal Settlement	AFD - Kenya Informal Settlement Improvement Project-II (KISIP II)	IDA(World Bank)-Emergency Locust Response Project(ELRP)	KfW(Germany Development Bank) loan for Co-Financing of FLLoCA -County Climate	IDA (World Bank)-loan for the Financing of FLLoCA -County Climate Resilience	IDA (World Bank) Loan for the Food Systems Resilience Project (FSRP)	IDA World Bank Loan for the National Agricultural Value Chain Development Project(NAVCDP)	IDA (World Bank) loan for the Water & Sanitation Development Project (WSDP)	IDA (World Bank)-Kenya Devolution Support Program-II (KDSP II)	IDA (World Bank)-Credit: Kenya Urban Support Project(KUSP)-Urban	IDA (World Bank)-Credit: Kenya Urban Support Project(KUSP)-Urban	International Fund for Agricultural Development(IFAD)-loan for Agricultural Development in Western Kenya (IDPDK)	International Fund for Agricultural Development(IFAD) for the Agricultural Development Project for the Agricultural Business	United Nations Fund For Population Activities(UHPPA) Grant - 10th Country Grant	SWEDEN - Kenya Agricultural Business Development Project	Total Loans and Grants for FY 2024/25		
S	N	Column A	Column B	Column C	Column D	Column E	Column F	Column G	Column H	Column I	Column J	Column K	Column L	Column M	Column N	Column O	Column P	Column Q	Column R	Column S	Column T
4	Turkana	987,506.77	16,233,750			142,500.00											319,534,140		5,920,000		484,187,890
4	Uasin Gishu	926,935,857	9,750,000																		9,750,000
4	Vihiga	392,745,156	7,166,250																		7,166,250
4	Wajir	1,173,364,095	13,162,500			142,500.00															155,662,500
4	West Pokot	287,043,448	7,702,500			121,025.00															128,727,500
7	GRAND TOTAL	29,072,605,561	487,500,000	1,700,000,000	1,900,000,000	1,900,000,000	2,586,000,000	905,000,000	1,700,000,000	3,430,000,000	1,478,750,000	1,667,500,000	378,730,000	781,969,410	245,879,120	65,190,000	42,000,000				17,368,518,530

NB:

- Both IDA (World Bank) Loan for the FLLoCA – County Climate Resilience Investment (CCRI) and KfW (Germany Development Bank) Loan for Co-Financing of FLLoCA - County Climate Resilience Investment (CCRI) Grants are to be allocated among County Governments on the basis of the Criteria in Section 5(4)(a-d) of the County Government Additional Allocations Act

I certify that this printed impression is a true copy of the Bill passed by the National Assembly on the 14th March, 2025.

Clerk of the National Assembly

Endorsed for presentation to the Senate in accordance with the provisions of Standing Order 142 of the National Assembly Standing Orders.

Wetangula
Speaker of the National Assembly

