



REPUBLIC OF KENYA  
ELEVENTH PARLIAMENT - (THIRD SESSION)  
THE SENATE

**ORDER PAPER**

THURSDAY, NOVEMBER 19, 2015 AT 2.30 P.M

PRAYERS

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers (As Listed in the Appendix)
6. Notices of Motion (As Listed in the Appendix)
7. Statements (As Listed in the Appendix)
8. **COMMITTEE OF THE WHOLE**  
**\*\*\*THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)**  
(The Senate Majority Leader)  
*(Resumption of Debate interrupted on Wednesday, 18<sup>th</sup> November, 2015)*  
*(Division)*
9. **\*\*THE OFFICE OF THE COUNTY ATTORNEY BILL, (SENATE BILL NO. 37 OF 2014)**  
(Chairperson, Committee on Legal Affairs and Human Rights)  
*(Second Reading)*  
*(Resumption of Debate interrupted on Tuesday, 27<sup>th</sup> October, 2015)*  
*(Division)*
10. **\*\*THE COUNTY GOVERNMENTS DISASTER MANAGEMENT BILL, (SENATE BILL NO. 40 OF 2014)**  
(Chairperson, Committee on National Security and Foreign Relations)  
*(Second Reading)*  
*(Resumption of Debate interrupted on Wednesday, 4<sup>th</sup> November, 2015)*  
*(Division)*
11. **\*THE KENYA NATIONAL EXAMINATIONS COUNCIL (AMENDMENT) BILL, (SENATE BILL NO. 7 OF 2015)**  
(Sen. David Musila)  
*(Second Reading)*  
*(Resumption of Debate interrupted on Tuesday, 10<sup>th</sup> November, 2015)*  
*(Division)*

12. COMMITTEE OF THE WHOLE  
**\*\*THE COUNTY EARLY CHILDHOOD EDUCATION BILL, (SENATE BILL NO. 32 OF 2014)**  
 (Chairperson, Standing Committee on Education)  
*(Resumption of Debate interrupted on Wednesday, 11<sup>th</sup> November, 2015)*  
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13. COMMITTEE OF THE WHOLE  
**\*\*THE PUBLIC APPOINTMENTS (COUNTY ASSEMBLY APPROVAL) BILL (SENATE BILL NO. 20 OF 2014)**  
 (Chairperson of the Standing Committee on Labour and Social Welfare)  
*(Resumption of Debate interrupted on Wednesday, 7<sup>th</sup> October, 2015)*
14. **\*THE PRESERVATION OF HUMAN DIGNITY AND ENFORCEMENT OF ECONOMIC AND SOCIAL RIGHTS BILL (SENATE BILL NO. 8 OF 2015)**  
 (Sen. Hassan Omar)  
*(Second Reading)*  
*(Resumption of Debate interrupted on Wednesday, 18<sup>th</sup> November, 2015)*
15. **\*\*\*THE WATER BILL (NATIONAL ASSEMBLY BILL NO. 7 OF 2014)**  
 (The Senate Majority Leader)  
*(Second Reading)*
16. **MOTION** – (Sen. Zipporah Kittony)  
 (Ministry of Transport and Infrastructure)

**THAT, AWARE** that traffic congestion in Nairobi Metropolitan Region is increasingly becoming worse leading to increased costs, longer travel times, constrained economic productivity and adverse health and environmental externalities;

**CONCERNED** that the economic cost of the congestion is estimated to be Kshs.1 billion annually on account of wasted man-hours and wasted fuel due to vehicular queuing;

**APPRECIATING** the government's effort in mitigating the problem by expanding infrastructure and initiating other interventions such as installation of traffic lights in the Central Business District;

The Senate now calls upon the Government to consider formulating additional policy interventions to mitigate the problem by:-

1. Enacting legislation to allow only high capacity public transport to operate in the city; and
2. Creating regulations to:-
  - a) Require all deliveries to business premises to be done at night;
  - b) Require construction on roads that are in use to be done at night; and
  - c) Reroute heavy commercial vehicles to use the bypasses.

*(Resumption of Debate interrupted on Thursday, 29<sup>th</sup> October, 2015)*  
*(Division)*

...../Motion

17. **MOTION** - (Sen. Muriuki Karue)

**AWARE THAT** the Senate, on 30<sup>th</sup> July, 2015, resolved to establish a Select Committee consisting of nine (9) Senators to conduct an inquiry into the needs of the forty-seven counties for headquarter facilities and report back to the House within three months of its establishment;

**REALIZING THAT** the three months period lapsed on 30<sup>th</sup> October, 2015 but owing to the magnitude of the work involved the Committee was not able to complete its work within the duration;

**NOTING THE NEED** for more time to carry out a thorough inquiry into this matter;

**NOW THEREFORE**, the Senate resolves to renew the mandate of the Committee for a further period of forty-five (45) days to enable the Committee to complete its work and report to the House.

18. **MOTION**- (Sen. Kiraitu Murungi)  
(Department of Land)

**GIVEN** the clear provisions of Article 6 (1) and the First Schedule which establishes the 47 counties of the Republic of Kenya;

**CONSIDERING** the clear provisions of the Districts and Provinces Act (Cap 105 A) of 1992 which specifically delineates the geographical boundaries of each county;

**NOTING** the provisions of Article 188 of the Constitution, which clearly state that the boundaries of a county may be altered only by a resolution of an Independent Commission set up for that purpose by Parliament and with the support of at least two-thirds members of the National Assembly and two-thirds of the county delegations in the Senate;

**FURTHER NOTING** that the boundaries in counties have not been surveyed and no beacons have been fixed;

**CONCERNED** that failure by the National Government to mark and fix the county boundaries has led to endless and sometimes violent conflicts, in which innocent Kenyans have been killed and their property destroyed, and is generally perpetuating poverty and underdevelopment in counties;

**THIS HOUSE** urges the Office of the President and the Ministry of Land, Housing and Urban Development to urgently establish a Task Force to survey, mark and fix beacons for all the county boundaries and to submit a report of the said Task Force to this House on or before 31<sup>st</sup> March, 2016.

- 19. **MOTION** - (The Chairperson, Standing Committee on Roads and Transportation)  
(Ministry of Roads and Infrastructure)

**THAT**, this House adopts the Report of the Standing Committee on Roads and Transportation on visits to Lamu and Nakuru Counties, laid on the table of the House on Wednesday, 29<sup>th</sup> July, 2015.

- 20. **MOTION** - (The Chairperson, Sessional Committee on Implementation)  
(Ministry of Agriculture, Livestock and Fisheries)

**THAT**, this House adopts the report of the Sessional Committee on Implementation on its visit to Mombasa, Kilifi and Kwale Counties to follow up on the resolution of the House to support the coconut industry, undertaken between 25<sup>th</sup> and 28<sup>th</sup> April, 2015 laid on the table of the House on Wednesday, 29<sup>th</sup> July, 2015

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**KEY**

- \*\*\*\*** - Denotes a Majority /Minority Party Bill
- \*\*\*** - Denotes a National Assembly Bill
- \*\*** - Denotes a Committee Bill
- \*** - Denotes any other Bill

**NOTICE**

The Senate resolved on 11<sup>th</sup> February, 2015 as follows:-

**THAT**, pursuant to Standing Order 100 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner:-

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

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**NOTICES OF AMENDMENTS****A. \*\*\*THE CLIMATE CHANGE BILL (NATIONAL ASSEMBLY BILL NO. 1 OF 2014)**  
(The Senate Majority Leader)

**NOTICE** is given that the Chairperson to the Committee on Land and Natural Resources, intends to move the following amendments to the Climate Change Bill, 2014, at the Committee Stage-

**Clause 3**

**THAT** clause 3 of the Bill be amended in subclause (2) by inserting the word “and” immediately after the word “intergenerational” appearing in paragraph (e).

**Clause 5**

**THAT** clause 5 of the Bill be amended in subclause (2) by inserting the following new paragraph immediately after the introductory clause -

(a) the Deputy President who shall be the vice-chairperson to the Council;

**Clause 7**

**THAT** clause 7 of the Bill be amended –

(a) in subclause (2) by –

(i) deleting paragraph (g);

(ii) inserting the words “nominated by the body representing the largest number of institutions in the private sector” immediately after the words “private sector” appearing in paragraph (f);

(iii) inserting the words “who has knowledge and experience in matters relating to indigenous knowledge” immediately after the words “of the Constitution” appearing in paragraph (h);

(b) in subclause (3) by deleting the words “(2)(f), (g) and (h)” appearing immediately after the words “under subsection” and substituting therefor the words “(2)(f), (g),(h) and (i)”; and

(c) in subclause (4) by inserting the words “and the Senate” immediately after the words “the National Assembly”.

**Clause 13**

**THAT** clause 13 of the Bill be amended in subclauce (4) by inserting the words “of the Action Plan” immediately after the words “for mainstreaming”.

**Clause 14**

**THAT** clause 14 of the Bill be amended in subclause (1) by inserting the words “and mitigation against” immediately after the words “adaptation to” appearing in paragraph (a).

**Clause 17**

**THAT** clause 17 of the Bill be amended in subclause (1) by deleting the word “give” appearing immediately after the words “with instructions” in paragraph (b) and substituting therefor the word “prescribed”.

**Clause 32**

**THAT** clause 32 of the Bill be amended in subclause (1) by deleting the word “one” appearing immediately after the words “fine not exceeding” at the end of the subclause and substituting therefor the word “ten”.

**Clause 35**

**THAT** clause 35 of the Bill be amended in subclause (1) by deleting the word “may” appearing immediately after the words “Cabinet Secretary” and substituting therefor the word “shall”.

**New Clause 25A**

**THAT** the Bill be amended by inserting the following new clause immediately after clause 25 –

Incentives for the promotion of climate change initiatives.

**25A.** (1) The Cabinet Secretary shall, in accordance with the appropriate law, and in consultation with the Cabinet Secretary responsible for finance, grant to persons who –

- (a) encourage and put in place measures for the elimination of climate change including reduction of green house emissions and use of renewable energy;
- (b) put in place measures to mitigate against the adverse effects of climate change;
- (c) are involved in the conduct of accredited training in programmes that are aimed at eliminating climate change;

such incentives as may be necessary for the advancement of the elimination of and mitigation against climate change and the effects of climate change.

(2) The Cabinet Secretary shall, for the purpose of subsection (1), in regulations set out the nature of the incentives, the conditions for the grant or withdrawal of such incentives and such other matter as may be necessary for the exercise of the power conferred under subsection (1).

(3) In granting incentives under subsection (1), the Cabinet Secretary shall take into account international standards and best practice.

(4) The Cabinet Secretary shall make the regulations specified under subsection (2) within a period of twelve months from the commencement of this Act.

**Clause 2**

**THAT** clause 2 of the Bill be amended in the definition of the word “Cabinet Secretary” by deleting the words “Cabinet affairs” appearing immediately after the words “responsible for” and substituting therefor the words “matters relating to climate change”.

**B. \*\* THE COUNTY EARLY CHILDHOOD EDUCATION BILL (SENATE BILL NO. 32 OF 2014)**

(Chairperson, Standing Committee on Education)

**NOTICE** is given that the Chairperson of the Standing Committee on Education, intends to move the following amendments to the County Early Childhood Education Bill, 2014, at the Committee Stage-

**Clause 5**

**THAT** clause 5 of the Bill be amended in subclause (1) by inserting the words “in a public education centre” immediately after the words “childhood education”.

**Clause 6**

**THAT** clause 6 of the Bill be amended-

- (a) in paragraph (a) by inserting the words “in public education centres” immediately after the words “childhood education”;
- (b) by inserting the following new paragraph immediately after paragraph (a)-
  - (aa) establish such public education centres as may be necessary for the provision of free and compulsory early childhood education within the county;
- (c) by deleting paragraph (c);
- (d) in paragraph (d) by deleting the word “develop” appearing immediately before the words “in consultation with” and substituting therefor the word “implement”; and
- (e) by inserting the following new paragraph immediately after paragraph (k)-
  - (l) develop a best classroom model for early childhood education centres within the respective county in accordance with the specifications set out in the First Schedule.

**Clause 7**

**THAT** clause 7 of the Bill be amended-

- (a) in subclause (1) by deleting the words “a pre-primary education institution” appearing immediately after the words “may be, to” and substituting therefor the words “an education centre”; and
- (b) in subclause (2) by deleting the words “one hundred” appearing immediately after the words “not exceeding” and substituting therefor the word “ten”.

**Clause 8**

**THAT** clause 8 of the Bill be amended-

- (a) in subclause (1) by inserting the words "in collaboration with the village administrator" immediately after the words "principal shall"; and
- (b) in subclause (3) by deleting the words "five hundred" appearing immediately after the words "not exceeding" and substituting therefor the word "ten".

**Clause 20**

**THAT** clause 20 of the Bill be amended in subclause (2) by deleting the word "principal" appearing immediately after the words "whether or not the" and substituting therefor the word "proprietor".

**Clause 27**

**THAT** clause 27 of the Bill be amended in subclause (1) by deleting the words "and sponsored public education centres" appearing immediately after the words "public education centres" at the beginning of paragraph (b).

**Clause 29**

**THAT** clause 29 of the Bill be amended by deleting subclause (3) and substituting therefor the following new subclause-

(3) Where an education centre exists or is established in an existing institution of basic education, the management board of the education centre shall comprise of the principal of the early education centre in addition to the members set out under

No.14 of section 56(1) of the Basic Education Act. 2013.

**Clause 35**

**THAT** clause 35 of the Bill be amended by inserting the following new paragraphs immediately after paragraph (c)-

- (ca) academic progress assessment reports in relation to each child who is registered in the education centre;
- (cb) a record of the immunizations administered with respect to each child who is registered in the education centre;

**Clause 36**

**THAT** clause 36 of the Bill be amended-

- (a) in subclause (1) by-
  - (i) deleting the words "and recruited as a teacher or caregiver by the early childhood education recruitment committee" appearing immediately after the words "Teachers Service Commission" in paragraph (c);
  - (ii) deleting paragraph (e);



(b) in subclause (2) by-

- (i) deleting the words "and recruited as a teacher or caregiver by the early childhood education recruitment committee" appearing immediately after the words "Teachers Service Commission" in paragraph (b);
- (ii) deleting paragraph (c);

(c) in subclause (3) by deleting all the words appearing immediately after the words "within the county";

(d) by deleting subclause (4) and substituting therefor the following new subclause-

(4) The County Government shall pay to early childhood education teachers employed in public education centres within the county, such remuneration as it shall, in consultation with the Salaries and Remuneration Commission, determine.

(e) by deleting subclause (5).

**Clause 37**

**THAT** the Bill be amended by deleting clause 37.

**Clause 39**

**THAT** the Bill be amended by deleting clause 39 and substituting therefor the following new clause-

Recruitment of early childhood teachers. **39.** The Teachers Service Commission shall, in consultation with the Council of County Governors, be responsible for the-

(a) recruitment, training and discipline of early childhood education teachers; and

(b) maintenance of a register of early childhood education teachers recruited by it under paragraph (a).

**Clause 40**

**THAT** clause 40 of the Bill be amended in subclause (2) by inserting the words "and the respective Parents Teachers Association" immediately after the words "County Education Board" appearing in paragraph (b).

**Clause 42**

**THAT** clause 42 of the Bill be amended-

(a) by deleting subclause (1) and substituting therefor the following new subclause-

(1) A child who has attained the age of three years and who is not more than six years of age shall be eligible for admission in an education centre.

(b) by inserting the following new subclause immediately after subclause (1)-

(1A) Notwithstanding the provisions of subsection (1), the principal of an education centre may, where the principal considers it appropriate, admit a child who is more than six years of age.

**Clause 43**

**THAT** clause 43 of the Bill be amended by deleting the words "A public" appearing immediately before the words "education centre" and substituting therefor the word "An".

**Clause 45**

**THAT** clause 45 of the Bill be amended-

(a) in subclause (2) by deleting the words "subject to subsection (3)" appearing immediately after the words "centre shall"; and

(b) by deleting subclause (3).

**Clause 47**

**THAT** clause 47 of the Bill be amended-

(a) by deleting subclause (2) and substituting therefor the following new subclauses-

(2) The Kenya Institute of Curriculum Development shall review the curriculum framework to be administered by all licensed education centres within the county in consultation with the county executive committee member-

(a) within a period of five years after the development of the curriculum under subsection (1); and

(b) subsequently every five years after each review.

(2A) The Kenya Institute of Curriculum Development shall, in carrying out the review under subsection (2), take into account the specific or special needs of children within the respective county.

(b) in subclause (3) by deleting paragraph (b); and

(c) in subclause (4) by deleting the words "county executive committee member" appearing immediately after the words "unless the" and substituting therefor the words "Kenya Institute of Curriculum Development".

**Clause 49**

**THAT** clause 49 of the Bill be amended in subclause (2) by inserting the words "and the respective Parent Teachers Association" immediately after the words "County Education Board" appearing in paragraph (b).

**Clause 51**

**THAT** clause 51 of the Bill be amended by inserting the words "on weekends" immediately after the words "school holidays".

**Clause 52**

**THAT** the Bill be amended by deleting clause 52 and substituting therefor the following new clause-

Feeding programmes in education centres  
**52.** The county executive committee member shall, in consultation with the County Education Board, implement school feeding programmes in early childhood education centres within the respective county and shall for this purpose-

- (a) issue guidelines and facilitate the implementation of the feeding programmes; and
- (b) provide adequate nutritious foods taking into account the physiological and regional demands of children in the early childhood centre within the respective county.

**Clause 56**

**THAT** clause 56 of the Bill be amended by inserting the following new subclause immediately after subclause (1)-

(1A) An education centre shall submit the application made under subsection (1) together with a certificate from the Kenya Institute of Curriculum Development containing a statement that the foreign curriculum adheres to the set curriculum for early childhood education.

**Clause 68**

**THAT** clause 68 of the Bill be amended in subclause (1) by deleting the words "subsection (1)" appearing immediately after the words "specified under" and substituting therefor the words "subsection (2)"

**Clause 69**

**THAT** clause 69 of the Bill be amended in subclause (1) by inserting the following new paragraph immediately after paragraph (c)-

(ca) implement emergency response capacity building programmes for all members of staff working in education centres within the county;

**Clause 71**

**THAT** clause 71 of the Bill be amended in subclause (1) by deleting the words "the relevant period for registration" appearing immediately after the words "licensed for" and substituting therefor the words "a period of one year after the commencement of this Act".

**Clause 73**

**THAT** clause 73 of the Bill be amended in subclause (1) by deleting the words "County Education Board" appearing immediately after the words "consultation with the" and substituting therefor the words "Council of County Governors".

**First Schedule**

**THAT** the First Schedule to the Bill be amended in item 2 by deleting the word "fifteen" appearing immediately after the words "not more than" and substituting therefor the word "forty".

**Clause 2**

**THAT** clause 2 of the Bill be amended-

- (a) in the definition of the term "early childhood education "by inserting the words "pre-primary" immediately after the words "education means the";
- (b) by deleting the definition of the term early childhood education recruitment committee;
- (c) by inserting the following new definitions immediately after the definition of the word "sponsor"-

"teacher" means a person registered as a teacher by the Teachers Service Commission;

"Teachers Service Commission" means the Teachers Service Commission established under Article 237(1) of the Constitution;

**C. \*\* THE PUBLIC APPOINTMENTS (COUNTY ASSEMBLY APPROVAL)**

**BILL (SENATE BILL NO. 20 OF 2014)**

(Chairperson of the Standing Committee on Labour and Social Welfare)

- (i) **NOTICE** is given that the Chairperson of the Committee on Labour and Social Welfare, intends to move the following amendments to the Public Appointments (County Assembly Approval) Bill, 2014, at the Committee Stage-

**Clause 5**

**THAT** the Bill be amended by deleting clause 5 and substituting therefor the following new clause -

(1) An advertisement inviting applications for nomination for appointment to an office to which this Act applies shall specify that the candidate shall be required to appear before a committee of the relevant County Assembly.

(2) An applicant shall not be required to appear before the committee of a County Assembly pursuant to a notice issued under subsection (1) within a period of less than twenty-one days.

**Clause 6**

**THAT** clause 6 of the Bill be amended by inserting the following new subclause immediately after subclause (1) -

- (1A) An appointing authority shall, in issuing a notice under subsection (1), notify the members of the public on the proposed nomination through such media and platforms established under section 91 of the County Governments Act as it considers appropriate.

**Clause 7**

**THAT** clause 7 of the Bill be amended –

(a) in subclause (2) by –

- (i) deleting the word “seven” appearing immediately after the words “later than” and substituting therefor the words “fourteen days”;
- (ii) inserting the words “Subject to subsection (2A)” at the beginning of subclause (2).

(b) inserting the following new subclause immediately after subclause (2) –

(2A) The approval hearings shall be held in a public place and shall be conducted during working hours.

(c) in subclause (4) by deleting the word “two newspapers” appearing immediately after the words “in at least” and substituting therefor the words “one newspaper”;

(d) by inserting the following new subclause immediately after clause 10 –

(10A) A candidate shall have a right to be heard on any statement or evidence submitted to the Clerk contesting the suitability of the candidate to hold the office to which the candidate has been nominated.

**Clause 9**

**THAT** clause 9 of the Bill be amended in subclause (1) by deleting the word “fourteen” appearing immediately after the words “decision within” and substituting therefor the word “twenty-one”.

**Clause 10**

**THAT** clause 10 of the Bill be amended –

(a) by renumbering the existing clause as subclause (1);

(b) in subclause (1) by deleting the word “may” appearing after the words “appointing authority” and substituting therefor the word “shall”;

(c) by inserting the following new subclause immediately after subclause (1) –

(2) A nominating authority shall not resubmit the name of a candidate whose nomination has been rejected by the County Assembly unless the circumstances relied on for the rejection of the appointment of the candidate did not exist or ceased to exist at the time of rejecting the nomination of the candidate.

**First schedule**

**THAT** the First Schedule be amended –

(a) by deleting item 4. and substituting therefor the following new items –

4. (a) **Date of birth:**

(b) **Place of Birth:**

(b) by deleting items 6 and 7 and substitute the following new items –

6. **Mobile phone number:**

(c) by inserting the following new phrase immediately after item 21 (d)

(Attach clearance letter from the Ethics and Anti-Corruption Commission)

(d) by deleting item 25 and substituting therefor with the following new item –

25. **Tax status:** (Attach your Kenya Revenue Authority Clearance Certificate)

(e) in item 31 by inserting the following new phrase immediately after the words “your nomination?”

If yes, explain: \_\_\_\_\_

**(ii) NOTICE** is given that Senator Henry Ndiema intends to move the following amendments to the Public Appointments (County Assembly Approval) Bill, 2014, at the Committee Stage-

**Clause 8**

**THAT** clause 8 of the Bill be amended in paragraph (b) by inserting the words “including the values and principles of public service set out under Article 232 (1) of the Constitution” immediately after the words “in question”.

**APPENDIX**

**1. PAPERS**

The Business of the Senate for the coming week;  
*(The Senate Majority Leader)*

**2. NOTICE OF MOTION** - (The Chairperson, Standing Committee on Health)

**THAT**, the Senate adopts the Report of the Standing Committee on Health on the circumstances that led to the disappearance of twin babies who were delivered at Pumwani Maternity Hospital on 6<sup>th</sup> January, 2015 laid on the Table of the Senate on Tuesday, 15<sup>th</sup> September, 2015.

**3. STATEMENTS**

- a) The Senate Majority Leader to issue a Statement on Business of the Senate for the coming week;
- b) The Chairperson of the Standing Committee on Finance, Commerce and Budget to issue a statement on the stability of Small Banks and escalating bank interest rates (Sen. Mutahi Kagwe);
- c) The Chairperson of the Standing Committee on National Security and Foreign Relations to issue a statement on the murder of Mr. Edwin Kimutai Masai (Sen. Henry Ndiema);

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