

**REPUBLIC OF KENYA****THIRTEENTH PARLIAMENT – FOURTH SESSION****THE NATIONAL ASSEMBLY****VOTES AND PROCEEDINGS****TUESDAY, APRIL 29, 2025 AT 2.30PM**

1. The House assembled at Thirty Minutes past Two O'clock.
2. The Proceedings were opened with Prayer.
3. **Presiding** – the Honourable Speaker.

4. QUORUM AT COMMENCEMENT OF THE HOUSE

There being no Quorum present at the commencement of the House, the Hon. Speaker ordered the Quorum Bell to be rung for ten minutes;

And Quorum having been attained within the ten minutes, business commenced.

5. PAPERS

The following Papers were laid on the Table of the House—

- (a) Legal Notice No. 37 of 2025 relating to the Capital Markets (Derivatives Market (Amendment) Regulations, 2025, the Explanatory Memorandum and evidence of stakeholder engagements, from the National Treasury and Economic Planning;
- (b) The Agreement establishing the European Bank for Reconstruction and Development (EBRD), from the Ministry of Foreign and Diaspora Affairs;
- (c) The Agreement under the United Nations Convention on the Law of the Sea on the conservation and sustainable use of Marine Biological Diversity of areas beyond national jurisdiction, from the Ministry of Foreign and Diaspora Affairs;
- (d) The Agreement establishing the Shelter Afrique Development Bank, from Ministry of Foreign and Diaspora Affairs;
- (e) Reports of the Auditor-General and Financial Statements for the year ended 30th June, 2023 and the certificates therein:
 - (i) Igembe Boys Secondary School;
 - (ii) Maranda High School;
 - (iii) Bunyala Technical and Vocational College;
 - (iv) Jeremiah Nyaga Technical Institute;
 - (v) Bushiangala Technical Training Institute;
- (f) Reports of the Auditor-General and Financial Statements for the year ended 30th June, 2023 and 2024 and the certificates therein:
 - (i) Anti-Counterfeit Authority;
 - (ii) Emsos Technical and Vocational College;
 - (iii) Green Thinking Action Party;

- (iv) Kapcherop Technical and Vocational College;
 - (v) Kenya Deposit Insurance Corporation - Staff Mortgage and Car Loan Fund;
 - (vi) Kenya Medical Supplies Authority;
 - (vii) Kenyatta National Hospital;
 - (viii) Kericho Teachers Training College;
 - (ix) Kipkabus Teaching and Vocational College;
 - (x) National Health Insurance Fund Car Loan and Mortgage Scheme;
 - (xi) National Quality Control Laboratory;
 - (xii) Revenue Accountability Statements-Kenya Revenue Authority;
 - (xiii) Siala Technical Training Institute;
 - (xiv) Sikri Technical and Vocational College for the Blind and Deaf;
 - (xv) Tharaka Technical and Vocational College; and
 - (xvi) Tigania East Technical and Vocational College.
- (g) Reports of the Auditor-General and Financial Statements for the year ended 30th June, 2024 and the certificates therein in respect of the following Constituencies:
- (i) Embakasi central;
 - (ii) Embakasi East;
 - (iii) Gatundu North;
 - (iv) Gatundu South;
 - (v) Githunguri;
 - (vi) Juja;
 - (vii) Kapenguria;
 - (viii) Kisumu central;
 - (ix) Kisumu East;
 - (x) Naivasha; and
 - (xi) Rongo.
- (h) Reports of the Auditor-General and Financial Statements for the year ended 31st December, 2024 and the certificates therein:
- (i) Consolidated Bank of Kenya;
 - (ii) Development Bank of Kenya Limited; and
- (Hon. Julius Melly – on behalf of the Leader of the Majority Party)*
- (i) Report of the Departmental Committee on Blue Economy, Water and Irrigation on the Budget Implementation Review for the First Half of the financial year 2024/2025 (July to December 2024) for the following State Departments:
- (i) Vote 1109 – State Department for Water & Sanitation;
 - (ii) Vote 1104 – State Department for Irrigation; and
 - (iii) Vote 1166 – State Department for Blue Economy and Fisheries.
- (Chairperson, Departmental Committee on Blue Economy, Water and Irrigation)*
- (j) Reports of the Departmental Committee on Social Protection on its consideration of:
- (i) The Pensions (Amendment) Bill (National Assembly Bill No. 25 of 2024); and
 - (ii) The Care and Protection of Child Parents Bill (Senate Bill No. 29 of 2023).

(Chairperson, Departmental Committee on Social Protection)

- (k) Joint Committee of the National Assembly Departmental Committee on Finance and National Planning and the Senate Standing Committee on Finance and Budget on approval hearings of nominees for appointment as Board members of Central Bank of Kenya.

(Hon. Julius Rutto – on behalf of the Chairperson, Departmental Committee on Finance and National Planning)

- (l) Report of the Departmental Committee on Communication, Information and Innovation on its consideration of the Computer Misuse and Cybercrimes (Amendment) Bill (National Assembly Bill No. 41 of 2024).

(Chairperson, Departmental Committee on Communication, Information and Innovation)

6. NOTICES OF MOTION

The following Notice of Motion was given –

Consideration nominees for appointment as Board members of Central Bank of Kenya

THAT, taking into consideration the findings of the Joint Committee of the National Assembly Departmental Committee on Finance and National Planning and the Senate Standing Committee on Finance and Budget on the approval hearing of nominees for appointment as Board members of Central Bank of Kenya, *laid on the Table of the House on Tuesday, 29th April 2025*, and pursuant to section 11(2) of the Central Bank of Kenya Act, Cap 491, this House **approves** the appointment of the following nominees as Board members of the Central Bank of Kenya–

- (i) FCPA Sophie Moturi;
- (ii) CPA Abdullahi Mohamed Abdi;
- (iii) Ms. Beatrice Kosgei; and
- (iv) Mr. David Simpson Osawa Owuor.

(Hon. Julius Rutto – on behalf of the Chairperson, Departmental Committee on Finance and National Planning)

7. STATEMENTS

(a) Statement pursuant to the provisions of Standing Order 43

- (i) The Member for Busia County (Hon. Catherine Omanyoo) made a Statement regarding reduction of allocation to the National Government Affirmative Action Fund (NGAAF) and sought the intervention of the House, in conjunction with the National Treasury, to reinstate the monies so as to

facilitate the implementation of affirmative action initiatives across the forty-seven counties;

Thereupon, the Speaker directed that the Chairperson of the Budget and Appropriations Committee to engage the National Treasury on the matter;

- (ii) The Member for Bumula (Hon. Wamboka Wanami) made a Statement regarding non-remittance of road maintenance funds under the Road Maintenance Fuel Levy Fund (RMLF), noting the need for urgent restoration of deplorable roads due to lack maintenance, especially during the ongoing rainy season;

Thereupon, the Speaker directed that the Cabinet Secretary for Roads and Transport be invited to appear before the House on Wednesday, May 30, 2025 (Afternoon Sitting) on the matter;

- (iii) The Member for Mandera North (Hon. Bashir Sheikh) made a Statement regarding the disgraceful airing, by the some local media houses, of a documentary dubbed '*The Blood Parliament*', prepared by a foreign media, the British Broadcasting Corporation (BBC);

(b) Requests for Statements pursuant to the provisions of Standing Order 44(2)(c)—

- (i) The Member for Kericho County (Hon. Beatrice Kemei) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding cases of femicide and gender-based violence in Kericho County;
- (ii) The Member for Garissa Township (Hon. Dekow Barrow) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding the status of key projects at the Garissa University;
- (iii) The Member for Eldas (Hon. (Dr.) Adan Keynan) requested for a Statement from the Chairperson of the Departmental Committee on Energy regarding extension of the national power grid from Garissa to Wajir and Mandera Counties in North Eastern region;
- (iv) The Member for Kiambu (Hon. Machua Waithaka) requested for a Statement from the Chairperson of the Departmental Committee on Lands regarding attempted land grabbing targeting the family of the late *Mr. Wilson Mbothu* in *Tinganga* Ward, Kiambu County;
- (v) The Member for Kilgoris (Hon. Joseph Sunkuli) requested for a Statement from the Chairperson of the Departmental Committee on Administration and Internal Security regarding land clashes in *Angata Barrikoi* in Kilgoris Constituency; and
- (vi) The Member for Muhoroni (Hon. James K'Oyoo) requested for a Statement from the Chairperson of the Departmental Committee on Agriculture and

Livestock regarding the status of the leasing programme for state-owned sugar firms.

- (vii) The request for a Statement by the Member for Nandi County (Hon. Cynthia Muge) requested for a Statement from the Chairperson of the Departmental Committee Labour regarding the welfare of Kenyans working in the Middle East was deferred.

(c) Responses to Requests for Statements pursuant to the provisions of Standing Order 44(2)(c)—

- (1) The Chairperson of the Departmental Committee on Administration and Internal Security responded to a request for a Statement from the Member for Likuyani (Hon. Innocent Mugabe) regarding exclusion of Kenya Medical Training Colleges students from Higher recent violent clashes between the police and residents of *Likuyani* Constituency' and
- (2) The Chairperson of the Departmental Committee on Administration and Internal Security laid on the Table of the House the following responses to Requests for Statements—
 - (a) Request for Statement by the Member for Garsen (Hon. Ali Wario) regarding the killing of Mr. Isaak Abdul Jarso by KWS officers in Garsen Constituency;
 - (b) Request for Statement by the Member for Chepalungu (Hon. Victor Koech) regarding operationalization of gazette administrative units in Chepalungu Constituency; and
 - (c) Request for Statement by the Member for Nyaribari Masaba (Hon. Daniel Manduku) regarding filling of vacant positions of Chiefs and Assistant Chiefs in Nyaribari Masaba Constituency.
- (3) The Joint response by the Chairpersons of the Departmental Committees on Education and Health to a request for a Statement by the Member for Balambala (Hon. Abdi Shurie) regarding exclusion of Kenya Medical Training Colleges students from Higher Education Loans Board funding was deferred;

(d) Statements pursuant to the provisions of Standing Order 44(2)(d)—

The Statement by the Chairperson of the Committee on Parliamentary, Broadcasting and Library on the broadcasting of parliamentary proceedings and the utilisation of Information Communication and Technology (ICT) by Members of Parliament was deferred.

8. COMMUNICATION FROM THE CHAIR

The Speaker issued the following Communication-

GUIDE ON CONSIDERATION OF PROPOSED AMENDMENTS TO THE SOCIAL PROTECTION BILL (NATIONAL ASSEMBLY BILL NO. 12 OF 2025)

Honourable Members,

1. Before the House proceeds to the next Order, which is consideration of the Social Protection Bill (National Assembly Bill No. 12 of 2025) and the Value Added Tax (Amendment) Bill (National Assembly Bill No. 11 of 2025) in Committee of the whole House, I wish to provide guidance with respect to consideration of some of the amendments proposed by individual Members.
2. **Honourable Members**, as you are aware, it is now established practice under the Constitution that, when considering any matter that has a financial implication, the House is bound by the provisions of Article 114(2) of the Constitution. For clarity, Article 114(2) of the Constitution provides that, and I quote –

“If, in the opinion of the Speaker, a motion makes provisions for a matter listed in the definition of “a Money Bill”, the Assembly may proceed only in accordance with the recommendation of the relevant Committee after taking into account the views of the Cabinet Secretary for Finance.”
3. In this regard, **Honourable Members**, as you will notice that in today’s Order paper, the Member for Funyula, Hon. (Dr.) Ojiambo Oundo, MP has proposed amendments to the Social Protection Bill, 2025. He is proposing to amend Clauses 2 and 31, and introduce new clauses 30A and 30B in the Bill, all relating to the establishment, functions and membership of Social Protection Committees in each sub-county. I have analysed his amendments and noted that they contain proposals touching on matters listed in the definition of a “Money Bill” pursuant to the provisions of Article 114(2) of the Constitution.
4. **Honourable Members**, this means that such proposal may only be proceeded if there is concurrence of the National Treasury through the Departmental Committee on Social Protection. In the absence of evidence that the amendments were processed in the manner contemplated in Article 114 of the Constitution, the Speaker is left with no choice but to direct that the Committee of the whole House shall not consider any of the amendments or parts of amendments that have been published in the Order Paper with a disclaimer.
5. **Honourable Members**, Committee of the whole House on the Social Protection Bill, 2025 will therefore proceed without referring to the proposed amendments, and will be considered as though the amendments have been withdrawn. The House is accordingly guided.

I thank you!

9. COMMITTEE OF THE WHOLE HOUSE

Order for Committee read;

IN THE COMMITTEE

(In the Chair - The Sixth Chairperson of Committees)

(i) The Social Protection Bill (National Assembly Bill No. 12 of 2025)

Clause 3 - amendment proposed -

THAT, Clause 3 of the Bill be amended-

- a) by deleting the words “all persons” wherever they appear and substituting therefor the words “persons in need”.
- b) in sub-clause (a) by deleting the words ‘throughout their life cycles’.

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

There being no debate arising;

Question put and agreed to;

Clause 3 as amended - agreed to.

Clauses 4 and 5 - agreed to.

Clause 6 - amendment proposed -

THAT, Clause 6 of the Bill be amended by deleting the word “may” appearing immediately after the words “county government” and substituting therefor the word ‘shall’.

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

Debate arising;

Question put and agreed to;

Clause 6 as amended - agreed to.

Clauses 7 and 8 - agreed to.

Clause 9 - amendment proposed -

THAT, Clause 9 of the Bill be amended—

- (a) by renumbering the existing provision as sub-clause (1);
- (b) by inserting the following new sub-clause immediately after sub-clause (1);

(2) Despite sub-section (1), nothing in this Act confers upon the Board the power to perform functions that are under the mandate of other government ministries, departments, trusts or agencies.

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

Debate arising;

Question put and agreed to;

Clause 9 as amended - agreed to.

Clause 10 - amendment proposed -

THAT, Clause 10 of the Bill be amended in sub-clause (1) by inserting the following new paragraph immediately after paragraph (b)—

(ba) the Principal Secretary for the time being responsible for matters relating to children or their representative designated in writing;

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

There being no debate arising;

Question put and agreed to;

Clause 10 as amended - agreed to.

Clauses 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26 and 27 - agreed to.

Clause 28 - amendment proposed -

THAT, Clause 28 of the Bill be amended in sub-clause (3) by inserting the following new paragraph immediately after paragraph (e)—

(f) unpaid, deficient and unsupported caregivers;

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

Debate arising;

Question put and agreed to;

Clause 28 as amended - agreed to.

Clause 29 - amendment proposed -

THAT, Clause 29 of the Bill be amended in paragraph (b) by inserting the following new sub-paragraph immediately after sub-paragraph (viii)—

(ix) essential drugs, personal care goods and assistive devices;

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

There being no debate arising;

Question put and agreed to;

Clause 29 as amended - agreed to.

Clause 30 - agreed to.

Clause 31 - amendment proposed –

THAT, Clause 31 of the Bill be amended in sub-clause (5) by inserting the words “within sixty days of receiving an application” immediately after the words “in writing”.

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

There being no debate arising;

Question put and agreed to;

Clause 31 as amended - agreed to.

Clause 32 - agreed to.

Clause 33 - amendment proposed –

THAT, Clause 33 of the Bill be amended by inserting the words “in the first optional instance, to the Cabinet Secretary, or ” immediately after the words “may appeal”.

(Chairperson, Departmental Committee on Social Protection)

Question on the amendment proposed;

There being no debate arising;

Question put and agreed to;

Clause 33 as amended - agreed to.

Clauses 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55 and 56 - agreed to.

Schedule - agreed to.

Clause 2 - agreed to.

Title - agreed to.

Clause 1 - agreed to.

Bill to be reported with amendments.

(ii) The Value Added Tax (Amendment) Bill (National Assembly Bill No. 11 of 2025)

Consideration of the Bill deferred.

10. HOUSE RESUMED - The Fifth Chairperson of Committees in the Chair

Bill reported with amendments.

Motion made and Question proposed –

THAT, this House do agree with the Report of the Committee of the Whole House on its consideration of the Social Protection Bill (National Assembly Bill No. 12 of 2025).

(The Leader of the Majority Party)

There being no debate arising;

Question deferred.

11. MOTION – DISCHARGE OF THE PUBLIC TRANSPORT (MOTORCYCLE REGULATION) BILL (SENATE BILL NO. 38 OF 2023)

Motion made and Question proposed –

THAT, notwithstanding the provisions of Standing Order 127(5) and taking into consideration the request from the Senate for withdrawal of the Public Transport (Motorcycle Regulation) Bill (Senate Bill No. 38 of 2023), this House resolves to **discharge** the Public Transport (Motorcycle Regulation) Bill (Senate Bill No. 38 of 2023) from Second Reading.

(Hon. T.J. Kajwang – Member, Departmental Committee on Transport and Infrastructure)

Debate arising;

Mover replied;

Question Deferred.

And the time being seven minutes past Seven O'clock, the Fifth Chairperson adjourned the House without Question put pursuant to the Standing Orders.

12. HOUSE ROSE - at seven minutes past Seven O'clock.

M E M O R A N D U M

The Speaker will take the Chair on,
Wednesday, 30th April 2025 at 9.30 am.

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