



REPUBLIC OF KENYA

THE SENATE

PROGRAMME OF SENATE BUSINESS

WEEK COMMENCING TUESDAY, MAY 13, 2025

*** 13TH PARLIAMENT * 4TH SESSION**

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REPUBLIC OF KENYA

THE SENATE

THIRTEENTH PARLIAMENT – FOURTH SESSION

PROGRAMME OF SENATE BUSINESS FOR THE WEEK
COMMENCING TUESDAY, MAY 13, 2025

TUESDAY Communication from the Chair, Messages, Petitions,
13/05/2025 Papers, Notices of Motion, Statements, Motions and Bills

A. *THE SOCIAL PROTECTION BILL (NATIONAL ASSEMBLY BILLS NO. 12 OF 2025)**

(The Senate Majority Leader)

(First Reading)

B. MOTION - CONSOLIDATION OF BURSARY FUNDS FOR EQUITABLE ACCESS TO EDUCATION IN KENYA

(Sen. Karungo Thangwa, MP)

THAT AWARE THAT, Pursuant to Article 53 of the Constitution, every child in Kenya is entitled to free and compulsory basic education, and the Basic Education Act provides that, basic education should be guided by principles such as equitable access to all youth and equal access to education or institutions;

FURTHER AWARE THAT, many students in secondary schools and higher education institutions come from financially disadvantaged backgrounds, making it difficult for them to afford school fees and access education opportunities;

NOTING THAT, over the years, various interventions have been made, including the issuance of bursaries through the National Government Constituency Development Fund (NCDF), National Government Affirmative Action Fund (NGAAF), the Ministry of Education and county governments through various county bursary funds;

CONCERNED THAT, despite these efforts, schools fees remain unaffordable for many parents and the allocation of bursaries has been plagued by nepotism, favoritism, and political manipulation, lack of transparency and accountability;

FURTHER CONCERNED THAT public learning institutions are primarily funded by the Government through the Ministry of Education, and in the financial year 2024/25, approximately Kshs. 656 billion was allocated to the education sector, making it difficult to ascertain the specific funds granted to each student and that

the lack of transparency in the disbursement of bursaries from various agencies makes it difficult to determine the total amount allocated in a financial year, thus hindering efforts to ensure equitable access to education for financially disadvantaged students;

NOW THEREFORE, the Senate urges the Ministry of Education, to:

- 1) audit the funds allocated to bursaries by both the National Government and county governments;
- 2) consolidate the funds distributed by various government entities and agencies, with the aim of directing these funds directly to schools as supplementary capitation to facilitate the achievement of free secondary education; and
- 3) calculate the cost of education per learner and make this information public for primary, secondary, and tertiary institutions, including a detailed breakdown of the annual financial requirements for each student across the country.

(Resumption of debate interrupted on Thursday, 8th May, 2025)
(Question to be put)

C. *THE PROVISION OF SANITARY TOWELS BILL (SENATE BILLS NO. 7 OF 2024)

(Sen. Gloria Orwoba, MP)

(Second Reading)
(Resumption of debate interrupted on Wednesday, 16th April, 2025 –
Afternoon Sitting)
(Division)

D. *THE SPORTS (AMENDMENT) BILL (SENATE BILLS NO. 33 OF 2024)

(Sen. Edwin Sifuna, MP)

(Second Reading)
(Resumption of debate interrupted on Thursday, 17th April, 2025)
(Division)

E. *THE SPORTS (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 45 OF 2024)

(Sen. (Prof.) Tom Ojienda, MP and Sen. Raphael Chimera, MP)

(Second Reading)

*(Resumption of debate interrupted on Wednesday, 7th May, 2025 –
Afternoon Sitting)
(Division)*

F. *THE CREATIVE ECONOMY SUPPORT BILL (SENATE BILLS NO. 30 OF 2024)

(Sen. Eddy Oketch, MP)

(Second Reading)

*(Resumption of debate interrupted on Wednesday, 7th May, 2025 –
Afternoon Sitting)*

G. MOTION - CONSIDERATION OF THE REPORT OF THE STANDING COMMITTEE ON HEALTH ON A PETITION TO THE SENATE BY MS. MERCY JEPCHIRCHIR REGARDING ALLEGED MEDICAL NEGLIGENCE AND STAFF INCOMPETENCE WHICH LED TO THE DEATH OF MS. ANNITA JEPKORIR AT THE MOI TEACHING AND REFERRAL HOSPITAL

(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health on a Petition to the Senate by Ms. Mercy Jepchirchir regarding alleged medical negligence and staff incompetence which led to the death of Ms. Annita Jepkorir at the Moi Teaching and Referral Hospital, laid on the Table of the Senate on Wednesday, 7th May, 2025.

H. MOTION - PROGRESS REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON THE OPERATIONAL AND LEADERSHIP CRISIS AFFECTING THE COUNTY ASSEMBLY OF NYAMIRA

(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

THAT, the Senate adopts the Progress Report of the Standing Committee on Devolution and Intergovernmental Relations on the operational and leadership crisis affecting the County Assembly of Nyamira, laid on the table of the Senate on Thursday, 17th April, 2025.

I. *THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 18 OF 2023)

(Sen. Miraj Abdillahi Abdulrahman, MP)

(Second Reading)

J. *THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 46 OF 2023)

(Sen. Johnes Mwaruma, MP)

(Second Reading)

K. *THE WILDLIFE CONSERVATION AND MANAGEMENT (AMENDMENT) BILL (SENATE BILLS NO. 49 OF 2023)

(Sen. Lenku Ole Kanar Seki, MP)

(Second Reading)

L. *THE NARCOTIC DRUGS AND PSYCHOTROPIC SUBSTANCES (CONTROL) (AMENDMENT) BILL (SENATE BILLS NO. 1 OF 2024)

(Sen. Kathuri Murungi, MP)

(Second Reading)

M. *THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO. 3 OF 2024)

(Sen. Ledama Olekina, MP and Sen. William Kisang, MP)

(Second Reading)

N. *THE COUNTY WARDS (EQUITABLE DEVELOPMENT) BILL (SENATE BILLS NO. 20 OF 2024)

(Sen. Karungo Thangwa, MP and Sen. Godfrey Osotsi, MP)

(Second Reading)

O. Any Other Business

WEDNESDAY

14/05/2025

(Morning Sitting)

Communication from the Chair, Messages, Petitions, Papers, Notices of Motion, Statements, Motions, Bills and any other Business not concluded on Tuesday, May 13, 2025.

A. QUESTIONS

QUESTION NO.	SENATOR	SUBJECT	MINISTRY
057	Sen. George Mbugua, MP	Reinstatement of the Disability Mainstreaming Indicator (DMI) in Performance Contracting in the public service	Labour and Social Protection
065	Sen. Joyce Korir, MP	Availability of initiatives towards supporting women entrepreneurs	Co-operatives and Micro, Small and Medium Enterprises (MSMEs) Development
078	Sen. Karen Nyamu, MP	Implementation of reforms to safeguard the interests of co-operative societies and their members as well as initiatives to foster growth and resilience of youth and women-led Micro, Small and Medium Enterprises (MSMEs)	Co-operatives and Micro, Small and Medium Enterprises (MSMEs) Development
022	Sen. (Prof.) Tom Ojienda, SC, MP	Terms of engagement of personnel from the Ministry of Interior and National Administration in the registration of Kenyans to the Social Health Insurance Fund (SHIF)	Health
030	Sen. (Prof.) Tom Ojienda, SC, MP	Comparative analysis of the financial implications and	Health

		benefits of the three funds under SHA <i>vis-à-vis</i> the defunct NHIF	
032	Sen. Edwin Sifuna, CBS, MP	Discontinuation of the EduAfya medical scheme	Health
033	Sen. Daniel Maanzo, MP	Coordination of tobacco control initiatives	Health

B. MOTION - REPORT OF THE PARLIAMENTARY DELEGATION TO THE 2024 JOINT UNITED NATIONS – INTER-PARLIAMENTARY UNION PARLIAMENTARY HEARING HELD AT THE UNITED NATIONS HEADQUARTERS IN NEW YORK, UNITED STATES OF AMERICA FROM 8TH TO 9TH FEBRUARY, 2024

(Sen. Veronica Maina, MP)

THAT, the Senate notes the Report of the Parliamentary Delegation to the 2024 Joint United Nations – Inter-Parliamentary Union Parliamentary Hearing held at the United Nations headquarters in New York, United States of America from 8th to 9th February, 2024 laid on the Table of the Senate on Tuesday, 17th September, 2024.

C. MOTION - REPORT OF THE PROCEEDINGS OF THE PARLIAMENTARIANS’ DIALOGUE AT THE AFRICA CLIMATE SUMMIT, 2023 HELD IN THE NATIONAL ASSEMBLY CHAMBER, PARLIAMENT BUILDINGS, NAIROBI ON 3RD – 6TH SEPTEMBER, 2023

(Sen. Moses Kajwang’, MP)

THAT, the Senate notes the Report of the Proceedings of the Parliamentarians’ Dialogue at the Africa Climate Summit, 2023 held in the National Assembly Chamber, Parliament Buildings, Nairobi, on 3rd – 6th September, 2023, laid on the Table of the Senate on Wednesday, 2nd October, 2024.

D. MOTION - ESTABLISHMENT OF NATIONAL TEACHING AND REFERRAL HOSPITALS IN KENYA

(Sen. Johnes Mwaruma, MP)

THAT, AWARE THAT Article 43 (1) (a) of the Constitution of Kenya provides that every person has the right to the highest attainable standard of health, including reproductive health care;

NOTING THAT in Kenya, we have five National Teaching and Referral hospitals with Kenyatta University Research and Teaching Hospital in Kiambu County and Moi Teaching and Referral Hospital in Eldoret, Uasin Gishu County being the only ones outside Nairobi County;

CONCERNED THAT the bed capacity, medical equipment and human capital in these National Teaching and Referral hospitals are not sufficient to absorb all the patients seeking specialized treatment;

FURTHER CONCERNED THAT many Kenyans with critical health conditions travel long distances in order to access specialized services in Moi Teaching and Referral Hospital in Eldoret or Nairobi where the other four National Teaching and Referral hospitals are located, leading to high cost of travel, augmented disease and in some cases deaths along the way;

NOW THEREFORE the Senate urges-

1. The Ministry of Health to:
 - i. Establish National Teaching and Referral hospitals in the Coast, Eastern, North Eastern, Nyanza and Western regions; and
 - ii. Fully equip the National Teaching and Referral Hospitals with modern medical equipment, medical supplies and personnel; and
2. The County Governments to allocate more funds to their respective health dockets to adequately facilitate their County Level 5 and Level 6 hospitals in order to enhance provision of critical health services to reduce the demand for such services from the National Teaching and Referral Hospitals.

E. Any Other Business

WEDNESDAY

14/05/2025

(Afternoon Sitting)

Communication from the Chair, Messages, Petitions, Papers, Notices of Motion, Statements, Motions, Bills and any other Business not concluded on Tuesday, May 13, 2025.

A. COMMITTEE OF THE WHOLE

***THE EARLY CHILDHOOD EDUCATION (AMENDMENT) BILL
(SENATE BILLS NO. 54 OF 2023)**

(Sen. Eddy Oketch, MP)

B. COMMITTEE OF THE WHOLE

****THE LOCAL CONTENT BILL (SENATE BILLS NO. 50 OF 2023)**

(The Chairperson, Standing Committee on Energy)

C. COMMITTEE OF THE WHOLE

***THE STREET VENDORS (PROTECTION OF LIVELIHOOD) BILL (SENATE BILLS NO. 41 OF 2023)**

(Sen. Esther Anyieni Okenyuri, MP)

D. COMMITTEE OF THE WHOLE

***THE CO-OPERATIVE SOCIETIES (AMENDMENT) BILL (SENATE BILLS NO. 53 OF 2023)**

(Sen. Mariam Sheikh Omar, MP)

E. COMMITTEE OF THE WHOLE

******THE PUBLIC FUNDRAISING APPEALS BILL (SENATE BILLS NO. 36 OF 2024)**

(The Senate Majority Leader)

F. COMMITTEE OF THE WHOLE

****THE HERITAGE AND MUSEUMS BILL (SENATE BILLS NO. 8 OF 2023)**

(The Chairperson, Standing Committee on Labour and Social Welfare)

G. COMMITTEE OF THE WHOLE

***THE ENVIRONMENT LAWS (AMENDMENT) BILL (SENATE BILLS NO. 23 OF 2024)**

(Sen. Abdul Haji, MP)

H. COMMITTEE OF THE WHOLE

***THE COUNTY LIBRARY SERVICES BILL (SENATE BILLS NO. 40 OF 2024)**

(Sen. Joyce Korir, MP)

I. COMMITTEE OF THE WHOLE

******THE STATUTORY INSTRUMENTS (AMENDMENT) BILL (SENATE BILLS NO. 10 OF 2024)**

(The Senate Majority Leader and the Senate Minority Leader)

J. *THE COUNTY GOVERNMENTS (STATE OFFICERS REMOVAL FROM OFFICE) PROCEDURE BILL (SENATE BILLS NO. 34 OF 2024)

(Sen. Karungo Thang'wa, MP)

(Second Reading)

K. *THE COUNTY GOVERNMENTS (AMENDMENT) BILL (SENATE BILLS NO. 39 OF 2024)

(Sen. George Mbugua, MP)

(Second Reading)

L. *THE LABOUR MIGRATION AND MANAGEMENT (NO. 2) BILL (SENATE BILLS NO. 42 OF 2024)

(Sen. Tabitha Mutinda, MP)

(Second Reading)

M. *THE STREET NAMING AND PROPERTY ADDRESSING SYSTEM BILL (SENATE BILLS NO. 43 OF 2024)

(Sen. Fatuma Dullo, MP)

(Second Reading)

N. MOTION - REPORTS OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS ON ITS INQUIRY INTO THE STATE OF MARKETS IN VIHIGA AND BUNGOMA COUNTIES ARISING FROM A STATEMENT SOUGHT BY SEN. GODFREY OSOTSI, MP AND SEN. DAVID WAKOLI, MP

(The Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

THAT, the Senate adopts Reports of the Standing Committee on Devolution and Intergovernmental Relations on its inquiry into the state of markets in Vihiga and Bungoma counties arising from statements sought by Sen. Godfrey Osotsi, MP, and Sen. David Wafula Wakoli, MP laid on the Table of the Senate on Tuesday, 1st October, 2024.

O. MOTION - PROGRESS REPORT OF THE STANDING COMMITTEE ON NATIONAL COHESION, EQUAL OPPORTUNITY AND REGIONAL INTEGRATION INTO AN INQUIRY ON THE DIVERSITY AND INCLUSIVITY IN THE STAFF COMPOSITION OF STATE AGENCIES IN KENYA

(The Chairperson, Standing Committee on National Cohesion, Equal Opportunity and Regional Integration)

THAT, the Senate adopts Progress Report of the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration into an inquiry on the diversity and inclusivity in the staff composition of state agencies in Kenya, laid on the Table of the Senate on Thursday, 3rd October, 2024.

P. Any Other Business

THURSDAY

15/05/2025

Communication from the Chair, Messages, Petitions, Papers,
Notices of Motion, Statements, Motions, Bills and any other
Business not concluded on Wednesday, May 14, 2025.

A. *THE PUBLIC FINANCE MANAGEMENT (AMENDMENT) (NO. 4)
BILL (NATIONAL ASSEMBLY BILLS NO. 45 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

**B. *THE OFFICE OF THE COUNTY ATTORNEY (AMENDMENT) BILL
(SENATE BILLS NO. 47 OF 2024)**

(Sen. David Wafula Wakoli, MP)

(Second Reading)

**C. *THE COUNTY GOVERNMENTS LAWS (AMENDMENT) BILL
(SENATE BILLS NO. 52 OF 2024)**

(Sen. Kathuri Murungi, MP)

(Second Reading)

D. **THE BUSINESS LAWS (AMENDMENT) BILL (SENATE BILLS
NO. 51 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

**E. MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH
ON THE COUNTY OVERSIGHT AND NETWORKING
ENGAGEMENTS TO TAITA TAVETA, MOMBASA AND KWALE
COUNTIES.**

(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health on the County Oversight and Networking Engagements to Taita Taveta, Mombasa and Kwale Counties, laid on the Table of the Senate on Thursday, 5th December, 2024.

**F. MOTION - REPORT OF THE STANDING COMMITTEE ON HEALTH
ON THE INSPECTION TOUR OF HEALTH FACILITIES IN WEST
POKOT, TRANS NZOIA AND TURKANA COUNTIES.**

(The Chairperson, Standing Committee on Health)

THAT, the Senate adopts the Report of the Standing Committee on Health on the inspection tour of health facilities in West Pokot, Trans Nzoia and Turkana Counties, laid on the Table of the Senate on Thursday, 5th December, 2024.

G. MOTION - REPORT OF THE STANDING COMMITTEE ON ENERGY ON THE COUNTY OVERSIGHT AND NETWORKING ENGAGEMENTS IN WAJIR COUNTY

(The Chairperson, Standing Committee on Energy)

THAT, the Senate adopts the Report of the Standing Committee on Energy on the County Oversight and Networking Engagements in Wajir County laid on the table of the Senate on Thursday, 17th April, 2025.

H. Any Other Business

TUESDAY
20/05/2025

Communication from the Chair, Messages, Petitions, Papers, Notices of Motion, Statements, Motions, Bills and any other Business not concluded on Thursday, May 15, 2025.

A. *THE LIVESTOCK PROTECTION AND SUSTAINABILITY BILL (SENATE BILLS NO. 32 OF 2024)

(Sen. (Dr.) Lelegwe Ltumbesi, MP)

(Second Reading)

B. *THE COMMUNITY HEALTH PROMOTERS BILL (NATIONAL ASSEMBLY BILL NO. 53 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

C. *THE KENYA HEALTH PRODUCTS AND TECHNOLOGIES REGULATORY AUTHORITY BILL (NATIONAL ASSEMBLY BILL NO. 54 OF 2022)**

(The Senate Majority Leader)

(Second Reading)

D. *THE TECHNOLIS BILL (NATIONAL ASSEMBLY BILL NO. 6 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

E. *THE COOPERATIVES BILL (NATIONAL ASSEMBLY BILLS NO. 7 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

F. *THE PUBLIC PROCUREMENT AND ASSET DISPOSAL (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 48 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

G. *THE TOBACCO CONTROL (AMENDMENT) BILL (SENATE BILLS NO. 35 OF 2024)

(Sen. Catherine Mumma, MP)

(Second Reading)

H. *THE PUBLIC AUDIT (AMENDMENT) BILL (NATIONAL ASSEMBLY BILLS NO. 4 OF 2024)**

(The Senate Majority Leader)

(Second Reading)

I. *THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS BILL (NATIONAL ASSEMBLY BILLS NO. 2 OF 2025)**

(The Senate Majority Leader)

(Second Reading)

J. *THE CONSTITUTION OF KENYA (AMENDMENT) BILL (SENATE BILLS NO. 15 OF 2023)

(Sen. Beth Syengo, MP)

(Second Reading)

K. *THE CONSTITUTION OF KENYA (AMENDMENT) BILL (SENATE BILLS NO. 17 OF 2024)

(Sen. Crystal Asige, MP)

(Second Reading)

L. *THE CONSTITUTION OF KENYA (AMENDMENT) (NO. 2) BILL (SENATE BILLS NO. 46 OF 2024)

(Sen. Samson Cherarkey, MP)

(Second Reading)

M. COMMITTEE OF THE WHOLE

***THE NUTS AND OIL CROPS DEVELOPMENT BILL (SENATE BILLS NO. 47 OF 2023)**

(Sen. Hamida Kibwana, MP)

N. COMMITTEE OF THE WHOLE

***THE COUNTY GOVERNMENTS ELECTION LAWS (AMENDMENT) BILL (SENATE BILLS NO. 2 OF 2024)**

(Sen. Crystal Asige, MP)

O. COMMITTEE OF THE WHOLE

***THE COUNTY CIVIC EDUCATION BILL (SENATE BILLS NO. 4 OF 2024)**

(Sen. Esther Okenyuri, MP)

P. MOTION – REPORT OF THE STANDING COMMITTEE ON FINANCE AND BUDGET ON THE FOURTH BASIS FOR ALLOCATING THE SHARE OF NATIONAL REVENUE AMONG COUNTIES

(The Chairperson, Standing Committee on Finance and Budget)

THAT, the Senate adopts the Report of the Standing Committee on Finance and Budget on the Fourth Basis for Allocating the Share of National Revenue Among the Counties, laid on the Table of the Senate on Thursday, 17th April, 2025, and that pursuant to Article 217(1) of the Constitution, approves the Fourth Basis for Allocating the Share of National Revenue Among the Counties for the Financial Years 2025/2026 to 2029/2030 as follows-

County Allocation = (Baseline Allocation Ratio*Ksh.387.425 billion) + {[(0.45*Population Index) + (0.35*Equal Share Index) + (0.12*Poverty Index) + (0.08*Geographical Size Index)] *Additional County Equal Share above the baseline}.

Where –

- i. Baseline =Ksh.387.425 billion being the equitable share for the Financial Year 2024/2025;*
- ii. Baseline Allocation Ratio = The allocation factor derived from each County's allocation for the Financial Year 2024/2025;*

- iii. *The Population Index is based on the 2019 Kenya Population and Housing Census (KPHC);*
 - iv. *The Poverty Index is based on the 2022 Kenya Poverty Report by the Kenya National Bureau of Statistics (KNBS);*
 - v. *Geographical Size is capped at 10%.*
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KEY

****** - Denotes a Majority /Minority Party Bill**

***** - Denotes a National Assembly Bill**

**** - Denotes a Committee Bill**

*** - Denotes any other Bill**