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15/4/25*

**REPUBLIC OF KENYA**

**THE NATIONAL ASSEMBLY**


**THIRTEENTH PARLIAMENT – FOURTH SESSION - 2025**

**DEPARTMENTAL COMMITTEE ON TRANSPORT & INFRASTRUCTURE**

**REPORT ON THE APPROVAL HEARING OF MR ADEN ABDI MILLAH AS  
PRINCIPAL SECRETARY IN THE STATE DEPARTMENT FOR SHIPPING  
AND MARITIME AFFAIRS**

**CLERK'S CHAMBERS  
DIRECTORATE OF DEPARTMENTAL COMMITTEES  
PARLIAMENT BUILDINGS  
NAIROBI**

**APRIL, 2025**

	
<b>THE NATIONAL ASSEMBLY PAPERS LAID</b>	
<b>DATE: 15 APR 2025</b>	<b>DAY.</b>
<b>TABLED BY:</b>	<i>Hon. Kamugai Kirui, MP</i>
<b>CLERK-AT THE TABLE:</b>	<i>A. Shibuke</i>

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## **ABBREVIATIONS**

CBS	-	Chief of the Burning Spear
DCI	-	Directorate of Criminal Investigations
EACC	-	Ethics and Anti-Corruption Commission
H.E.	-	His Excellency
HELB	-	Higher Education Loans Board
KRA	-	Kenya Revenue Authority
ORPP	-	Office of the Registrar of Political Parties
PAPAA	-	Public Appointments (Parliamentary Approval) Act, Cap 7F

## **CHAIRPERSON'S FOREWORD**

Pursuant to Article 155(3)(a) of the Constitution as read together with Section 47(3) of the Public Service Commission Act (No. 10 of 2017) and Section 5 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F)), His Excellency the President nominated Mr. Aden Abdi Millah for appointment as the Principal Secretary for the State Department for Shipping and Maritime Affairs.

The Speaker of the National Assembly received a message dated 20th March 2025 from the Chief of Staff & Head of the Public Service on the nomination of Mr. Aden Abdi Millah for appointment as the Principal Secretary of the State Department of Shipping and Maritime Affairs, by His Excellency the President in exercise of powers conferred by Article 155 (3)(a) of the Constitution. The letter was accompanied by the nominee's curriculum vitae and testimonials. The Speaker of the National Assembly duly conveyed this message to the National Assembly on Wednesday, 26th March 2025.

The name of the nominee together with his curriculum vitae and testimonials was referred to the Departmental Committee on Transport and Infrastructure for vetting and reporting to the House within twenty-eight (28) days in accordance with the provisions of Section 8 of the of the Public Appointments (Parliamentary Approval) Act, (Cap. 7F) and Standing Order 45.

In compliance with Section 6(9) of the Act, the Clerk of the National Assembly placed an advertisement in the print media on Thursday, 27th March 2025. The Clerk invited the public to submit memoranda by way of written statements on oath affidavits) on the suitability of the nominee. The advertisement indicated that the submissions were to be received on or before Thursday, 3rd April 2025 by 5.00 p.m. By close of the set deadline, the Committee did not receive any submission contesting the suitability of the nominee.

Section 6(7) of the Act provides that an approval hearing shall focus on a candidate's academic credentials, professional training and experience, personal integrity and background. To fulfil the requirement on personal integrity, the Clerk wrote to the Kenya Revenue Authority, the Ethics and Anti-Corruption Commission, the Directorate of Criminal Registrar of Political Parties and the Higher Education Loans Board to ascertain the nominee's good standing with the said government institutions. The nominee was also required to submit clearance certificates from the said institutions on the date of the approval hearing.

The Clerk of the National Assembly notified the Committee to hold approval hearings as required by section 6(1) of the Act. The Clerk of the National Assembly is also required to notify the nominee and the public of the time, date(s) and venue(s) for holding the approval hearings. Consequently, in accordance with section 6(3) of the Act, the Clerk of the National Assembly wrote to the nominee on 27<sup>th</sup> March 2025, notifying and inviting the nominee to

attend the approval hearing on Friday, 4<sup>th</sup> April 2025, in Committee Room 23, 5<sup>th</sup> Floor, at the Bunge Tower.

Further, pursuant to the provisions of Article 118 of the Constitution, section 6(3) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F) and Standing Orders 45(3) and 77(2) of the National Assembly Standing Orders, the Clerk of the National Assembly notified the general public of the intention of the Committee to conduct approval hearings on Friday, 4<sup>th</sup> April 2025 in Committee Room 23, 5<sup>th</sup> Floor at the Bunge Tower.

The nominee appeared before the Committee on Friday, 4<sup>th</sup> April 2025 for the approval hearing in accordance with the provisions of the Constitution, the Public Appointments (Parliamentary Approval) Act (Cap. 7F) ) and the Standing Orders on his suitability for the position of Principal Secretary for the State Department for Shipping and Maritime Affairs.

Having considered the Nominee's filled questionnaire pursuant to section 6(8) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the nominee's Curriculum Vitae and having received his oral submissions considered the suitability, capability and integrity of the Nominee, the Committee recommends that the House **approves** the appointment of Mr. Aden Abdi Millah as Principal Secretary, State Department for Shipping and Maritime Affairs.

May I take this opportunity to thank all the Members of the Committee for their valuable contributions during the approval hearing and deliberations during the writing of this report. I also take this opportunity to thank the Offices of the Speaker and the Clerk of the National Assembly for the logistical support accorded to the Committee during the exercise.

On behalf of the Departmental Committee on Transport and Infrastructure, and pursuant to Section 8(1) and (2) of the Act (Cap 7F) and the provisions of Standing Orders 45(4) and 199(6), it is now my singular duty and privilege to present to the House, **the Report of the Departmental Committee on Transport and Infrastructure on the Approval Hearing of Mr. Aden Abdi Millah for appointment to the position of Principal Secretary in the State Department for Shipping and Maritime Affairs.**

**HON. G.K. GEORGE KARIUKI, CBS, M.P**  
**CHAIRPERSON**

## **CHAPTER ONE**

### **1.0 PREFACE**

#### **1.1 Mandate of the Committee**

- I. The Departmental Committee on Transport and Infrastructure is established pursuant to the provisions of Standing Order No. 216 (1) and (5) with the following terms of reference: -
  - i. investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;
  - ii. study the programme and policy objectives of Ministries and departments and the effectiveness of the implementation;
  - iii. on a quarterly basis, monitor and report on the implementation of the national budget in respect of its mandate;
  - iv. study and review all legislation referred to it;
  - v. study, assess and analyze the relative success of the Ministries and departments as measured by the results obtained as compared with their stated objectives;
  - vi. investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House;
  - vii. vet and report on all appointments where the Constitution or any law requires the National Assembly to approve, except those under Standing Order 204 (Committee on Appointments);
  - viii. examine treaties, agreements and conventions;
  - ix. make reports and recommendations to the House as often as possible, including recommendation of proposed legislation;
  - x. consider reports of Commissions and Independent Offices submitted to the House pursuant to the provisions of Article 254 of the Constitution; and
  - xi. examine any questions raised by Members on a matter within its mandate.

#### **1.2 Committee Subjects**

2. The Committee is mandated to consider the following subjects:
  - i. Transport, including non-motorized transport;
  - ii. Construction and maintenance of roads;
  - iii. Rails, air and marine transport; Seaports and national integrated infrastructure policies and programmes; and
  - iv. Transport safety.

### **1.3 Oversight**

3. The Committee oversees the Ministry of Roads and Transport, which has three state Departments namely:
  - i. State Department for Roads;
  - ii. State Department for Transport; and
  - iii. State Department for Aviation & Aerospace Development.
4. Further, Committee oversees the State Department for Shipping and Maritime Affairs which is under the Ministry of Mining, Blue Economy, and Maritime Affairs.

## **I.4 Committee Membership**

5. The Committee comprises the following Members:

The Hon. G.K George Kariuki, CBS, M.P - **Chairperson**  
Ndia Constituency  
**United Democratic Alliance Party**

The Hon. Mutua Didmus Wekesa Barasa, M.P- **Vice- Chairperson**  
Kimilili Constituency  
**United Democratic Alliance Party**

The Hon. Arama Samuel. M.P  
Nakuru Town West Constituency  
**Jubilee Party**

The Hon. Kiaraho, David Njuguna, M.P.  
OI Kalao Constituency  
**Jubilee Party**

The Hon. Abdul Rahim Dawood, M.P.  
North Imenti Constituency  
**Independent**

The Hon. Kiunjuri Festus Mwangi, M.P.  
Laikipia East Constituency  
**The Service Party**

The Hon. Naicca, Johnson Many, CBS,  
M.P  
Mumias East Constituency  
**Orange Democratic Movement  
Party**

The Hon. Bady, Bady Twalib, M.P.  
Jomvu Constituency  
**Orange Democratic Movement  
Party**

The Hon. Elsie Muhanda, M.P.  
Kakamega County  
**Orange Democratic Movement  
Party**

The Hon. Abdirahman, Husseinweytan  
Mohamed, M.P.  
Mandera East Constituency  
**Orange Democratic Movement  
Party**

The Hon. Francis, Kajwang' Tom Joseph,  
CBS, M.P  
Ruaraka Constituency  
**Orange Democratic Movement  
Party**

The Hon. Komingoi Kibet Kirui, M.P.  
Bureti Constituency  
**United Democratic Alliance Party**

The Hon. Chege John Kiragu, M.P.  
Limuru Constituency  
**United Democratic Alliance Party**

The Hon. Saney Ibrahim Abdi, M.P  
Wajir North Constituency  
**United Democratic Alliance Party**

The Hon. Jhanda Zaheer, M.P  
Nyaribari Chache Constituency  
**United Democratic Alliance**

## **I.5 Committee Secretariat**

6. The Committee is serviced by the following Members of Staff:

Ms. Tracy Chebet Koskei  
Principal Clerk Assistant II  
**Lead Clerk**

Mr. Mohamednur M. Abdullahi  
**Clerk Assistant III**

Ms. Clare Choper Doye  
**Clerk Assistant III**

Mr. Eric Kariuki  
**Research Officer I**

Ms. Rihna Saineye  
**Media Relations Officer III**

Mr. Abdinasir Moge  
**Fiscal Analyst I**

Mr. Danton Kimutai  
**Audio Officer**

Mr. Clinton Sindiga  
**Legal Counsel II**

Ms. Faith Makena  
**Serjeant at-Arms**



## CHAPTER TWO

### 2.0 BACKGROUND INFORMATION

#### 2.1 Legal Framework

7. Article 155 of the Constitution provides that:

- (1) There is established the office of Principal Secretary, which is an office in the public service.*
- (2) Each State department shall be under the administration of a Principal Secretary.*
- (3) The President shall—*
  - (a) nominate a person for appointment as Principal Secretary from among persons recommended by the Public Service Commission; and*
  - (b) with the approval of the National Assembly, appoint Principal Secretaries.*
- (4) The President may re-assign a Principal Secretary.*
- (5) A Principal Secretary may resign from office by giving notice, in writing, to the President.*

8. In light of this provision, H.E. the President nominated fourteen (14) persons for appointment as Principal Secretaries to various State Departments. The President nominated Mr. Aden Abdi Millah as Principal Secretary for the State Department for Shipping and Maritime Affairs.

9. The Departmental Committee on Transport and Infrastructure was assigned the role of conducting the approval hearing of the aforesaid nominee.

10. The following Articles of the Constitution and statutes/provisions were paramount to the Committee as it executed this mandate:

- i. Chapter 6 of the Constitution on leadership and integrity;
- ii. Article 10 of the Constitution on the national values and principles of governance;
- iii. Article 77 of the Constitution on restriction on activities of State Officers;
- iv. Article 78 of the Constitution on citizenship and leadership;
- v. Article 118 of the Constitution on public access and participation;
- vi. Article 232 of the Constitution on values and principles of public service;
- vii. The Public Appointments (Parliamentary Approval) Act (Cap. 7F);
- viii. The Public Service Commission Act (No. 10 of 2017) on recommendation for appointment of Principal Secretaries
- ix. The Leadership and Integrity Act (Cap. 182);
- x. The Public Service (Values and Principles) Act (No. 1A of 2015); and
- xi. The Public Officer Ethics Act (Cap. 183)

### **2.1.2 The Public Appointments (Parliamentary Approval) Act (Cap. 7F)**

11. Section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), provides for issues which the relevant House of Parliament (in this case, the National Assembly) is supposed to consider in relation to any nomination. These issues include:
- i. the procedure used to arrive at the nominee;*
  - ii. any constitutional or statutory requirements relating to the office in question; and*
  - iii. the suitability of the nominee for the appointment proposed having regard to whether the nominees abilities, experience and qualities meet the needs of the body to which nomination is being made.*
12. During the approval hearing, section 6 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F) provides important points, viz:
- i. An approval hearing shall focus on a candidate's academic credentials, professional training and experience, personal integrity and background (section 6(7), PAPAA);
  - ii. The criteria specified in the Schedule shall be used by a Committee during an approval hearing for the purposes of vetting a candidate (section 6(8), PAPAA);
  - iii. Any person may, prior to the approval hearing, and by written statement on oath, provide the Clerk with evidence contesting the suitability of a candidate to hold the office to which the candidate has been nominated (section 6(9), PAPAA); and
  - iv. A candidate may, at any time, by notice in writing addressed to the Clerk, withdraw from the approval process and the candidate's nomination shall end (section 6(10), PAPAA).

### **2.1.3 The Public Service Commission Act (No. 10 of 2017)**

13. Section 47 (2) of the Public Service Act (No. 10 of 2017) provides qualifications that one must have so as to be eligible for appointment as a Principal Secretary. These are:
- i. be a citizen of Kenya;
  - ii. hold a degree from a university recognized in Kenya;
  - iii. has at least ten (10) years relevant professional experience, five (5) years of which should have been in a leadership position or at a top management level in the public service or private sector;
  - iv. possess general knowledge of the organization and functions of Government;
  - v. demonstrates an understanding of the goals, policies and developmental objectives of the nation;
  - vi. has demonstrable leadership and management capacity including knowledge of financial management and strategic people management; and
  - vii. meets requirements of Chapter Six of the Constitution.

#### **2.1.4 Article 10(2) of the Constitution on national values and principles of governance**

14. Article 10(2) of the Constitution provides for the national values and principles of governance which include patriotism, national unity, sharing and devolution of power, the rule of law, democracy and participation of the people; human dignity, equity, social justice, inclusiveness, equality, human rights, non-discrimination and protection of the marginalized; good governance, integrity, transparency and accountability; and sustainable development.

#### **2.1.5 Chapter 6 of the Constitution (Leadership and Integrity)**

15. There are important provisions in Chapter 6 of the Constitution worth pointing out. Article 73 of the Constitution provides that the authority assigned to a State officer (a Principal Secretary being a State officer under Article 260 of the Constitution) is a public trust to be exercised in accordance to the Constitution, demonstrate respect for the people, bring honour to the nation and dignity to the office and promote public confidence in the integrity of the office. In addition, the State officer shall have the responsibility to serve the people, rather than the power to rule them.
16. The guiding principles of leadership and integrity are listed as selection based on personal integrity, competence and suitability, objectivity and impartiality in decision making, selfless service based solely on the public interest, accountability and discipline and commitment in service to the people.

#### **2.1.5 Article 77 of the Constitution (Restriction on activities of State officers)**

17. Article 77 of the Constitution provides that a full-time State officer shall not participate in any other gainful employment and that any appointed State officer shall not hold office in a political party.

#### **2.1.6 Article 78 of the Constitution on citizenship and leadership**

18. Article 78 of the Constitution states that a person is not eligible for election or appointment to a State office unless the person is a citizen of Kenya.

#### **2.1.7 Article 118 of the Constitution on public access and participation**

19. Article 118 of the Constitution provides that:
- I. Parliament shall:
    - a) conduct its business in an open manner, and its sittings and those of its committees shall be in public; and

- b) facilitate public participation and involvement in the legislative and other business of Parliament and its committees.
- II. Parliament may not exclude the public, or any media, from any sitting unless in exceptional circumstances the relevant Speaker has determined that there are justifiable reasons for the exclusion.

#### **2.1.8 Article 232 of the Constitution on Values and Principles of Public Service**

20. Article 232 of the Constitution provides for the values and principles of public service which include high standards of professional ethics; efficient, effective and economic use of resources; responsive, prompt, effective, impartial and equitable provision of services; involvement of the people in the process of policy making; accountability for administrative acts; transparency and provision to the public of timely, accurate information; fair competition and merit as the basis of appointments and promotions; representation of Kenya's diverse communities; and affording adequate and equal opportunities for appointment, training and advancement, at all levels of the public service of men and women; the members of all ethnic groups; and persons with disabilities.

#### **2.1.9 The Leadership and Integrity Act (Cap. 182)**

21. The Leadership and Integrity Act (Cap. 182) provides a number of obligations to a State officer. These are, among others: to respect and abide by the Constitution and the law, public trust, performance of duties in an honest and accountable manner, professionalism, financial integrity, not to engage in activities that amount to abuse of office, not misuse public resources, accepting gifts that may compromise the officer's duties, wrongful or unlawful acquisition of property and conflict of interest.

#### **2.1.10 The Public Service (Values and Principles) Act, 2015**

22. Section 5 of the Public Service (Values and Principles) Act provides that a public officer shall maintain high standards of professional ethics, including, being honest; displaying high standards of integrity, transparency, accountability, respect to others, objectivity, patriotism, observance of rule of law. (Applies in future upon appointment).

#### **2.1.11 The Public Officer Ethics Act (Cap. 183)**

23. The Public Officer Ethics Act provides for obligations to be carried out by a public officer. These include professionalism, carrying out duties in accordance with the law, prohibition from unjust enrichment, avoiding conflict of interest, not using office as a venue for soliciting or collecting *harambees*; not acting for foreigners; care of property; political neutrality, not practicing nepotism or favoritism, giving impartial advice, conducting

private affairs in a way that maintains public confidence, bar from sexual harassment, submission of declaration of income, assets and liabilities once every two years (section 26). (Applies in future after appointment)

## **2.2 Qualifications for appointment as Principal Secretary**

24. In conducting the approval hearings, the Committee was guided by Article 155 (3) (b) of the Constitution, section 47 (2) of the Public Service Commission Act (Cap 185) and the provisions of Section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F).

## **2.3 Message from His Excellency the President**

25. His Excellency the President, on Tuesday, 25th March 2025, communicated to the National Assembly the names of the nominees for appointment to the position of Principal Secretaries for various State Departments.
26. Mr. Aden Abdi Millah was nominated for the position of Principal Secretary for the State Department for Shipping and Maritime Affairs to the Speaker for approval by the National Assembly pursuant to Article 155 (3), (Annexure 3) in a letter Ref. EOP/CAB.26/4A VOL.VI(14) dated 20<sup>th</sup> March 2025.

## **2.4 Speaker's Communication and Committal to the Committee**

27. Pursuant to the provisions of Standing Order No. 42, the Speaker of the National Assembly on Wednesday, 26<sup>th</sup> March 2025, conveyed to the House the Message from His Excellency the President (No. 003 of 2025) (Annexure 4), regarding the nominees for appointment as Principal Secretaries for various State Departments. The Speaker informed the House that His Excellency the President was seeking approval of the National Assembly on the said nominations before the nominees' appointment.
28. In accordance with Standing Order 45(1), the Speaker referred the name of the nominee for the State Department for Shipping and Maritime Affairs, his Curricula Vitae and the report of the Selection Panel by the Public Service Commission on the recruitment process to the Departmental Committee on Transport and Infrastructure to conduct approval hearing.
29. While referring the matter to the Committee, the Speaker directed that the Committee undertakes the approval hearing within **twenty-eight (28) days** pursuant to Section 8 of the Public Appointments Parliamentary Approval Act (Cap. 7F).

## **2.5 Notification to the Public**

30. Section 6(9) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), provides that “any person may, prior to the approval hearing, and by written statement on oath, provide the Clerk with evidence contesting the suitability of a candidate to hold the office to which the candidate has been nominated”.
31. The Clerk of the National Assembly on **Thursday, 27<sup>th</sup> March 2025**, placed a notification in the print media informing the general public of the intention of the Committee to conduct approval hearings, as provided for by Article 118 (1) (a) (b) and (2) of the Constitution and Section 6(4) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), which allows public participation in committee proceedings.
32. The notification gave provision for the submission of memoranda, by way of written statements on oath (affidavit) on the suitability or otherwise of the nominee, by **Thursday, 3rd April 2025**.
33. By expiry of the period provided for submission of memoranda, the Committee had not received any memoranda contesting the suitability of Mr, Aden Abdi Millah for appointment as Principal Secretary for the State Department for Shipping and Maritime Affairs.

## **2.6 Notification to the Nominee**

34. The Clerk of the National Assembly vide an advertisement placed in the print media on Thursday, 27th March 2025 and letter Ref. *NA/DDC/T&I/2025/015*, informed the nominee of his nomination by His Excellency the President and requested him to appear for approval hearing by the Departmental Committee on Transport and Infrastructure on *Friday, 4th April 2025, in Committee Room 23, 5th Floor, Bunge Tower at 10.00 am*.
35. The Clerk of the National Assembly further requested the nominee to bring with him his clearance certificates from the Kenya Revenue Authority (KRA), the Higher Education Loans Board (HELB), Ethics and Anti-Corruption Commission (EACC), Directorate of Criminal Investigations (DCI) and Office of the Registrar of Political Parties (ORPP).

## **2.6 Clearance and Compliance Requirements**

36. Section 6(7) of the Public Appointments (Parliamentary Approval) Act provides that an Approval Hearing shall focus on a candidate’s academic credentials, professional training and experience, personal integrity and background.

37. To fulfill the requirement on personal integrity, the Clerk, on **27<sup>th</sup> March 2025**, wrote to the Kenya Revenue Authority, the Ethics and Anti-Corruption Commission, the Directorate of Criminal Investigations, the Higher Education Loans Board, the Registrar of Political Parties, and the Vice Chancellor of the University of Nairobi to ascertain the nominee's integrity, good standing with the said government institutions and authenticity of academic qualifications, (*Annexure 7*).
38. On ethics and integrity, the Ethics and Anti-Corruption Commission (EACC), vide a letter *Ref. No. EACC.7/10/5 VOL. XXXI (63) dated 4<sup>th</sup> April 2025* (*Annexure 8*) stated that it had not undertaken any investigations or recommended prosecution against the nominee.
39. On tax compliance, the Kenya Revenue Authority (KRA), vide a letter *Ref. KRA/5/1002/5* (*Annexure 8*), dated 8<sup>th</sup> April 2025 stated that the nominee was tax compliant.
40. The Directorate of Criminal Investigations (DCI), vide a letter *Ref. No. DCI/CRO/SEC/6/7/2/A/VOL.XVII/91, dated 2<sup>nd</sup> April 2025* (*Annexure 8*), stated that Mr. Aden Abdi Millah had no previous criminal records.
41. The Higher Education Loans Board (HELB), vide a letter *Ref. No. HELB/RR/112009/V/378 dated 2<sup>nd</sup> April 2025* (*Annexure 8*), indicated that Mr. Aden Abdi Millah was cleared by the Institution in 2013.
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42. On party affiliation, pursuant to Article 77(2) of the Constitution, the Office of the Registrar of Political Parties (ORPP), vide a letter *Ref. No. RPP/ORG/34 Vol. VIII (70) dated 2<sup>nd</sup> April 2025* (*Annexure 8*), indicated that the nominee was not an official of any fully registered political party.

## **2.7 Report of the Selection Panel on the Nomination of Principal Secretaries**

43. The Executive Office of the President through letter *Ref No. EOP/CAB.26/4VOL.VI(29) dated 19<sup>th</sup> November. 2024*, noted that following various reassignments within the senior ranks of the Executive, a vacancy had arisen within the ranks of Principal Secretaries and requested the Public Service Commission to recommend suitably qualified candidates for nomination and appointment to address the current vacancy and to additionally establish a reservoir of qualified candidates to aid in future reassignments or constitution of the ranks of Principal Secretaries.
44. Pursuant to Article 155(3)(a) of the Constitution, the Public Service Commission invited applications from suitably qualified persons for consideration for appointment to the position of Principal Secretary in the print media and on the Commission's website on 20<sup>th</sup> November, 2024.



45. By closure of the advertisement on 4<sup>th</sup> December 2024, two thousand five hundred seventeen (2,517) applications were received in response to the advertisement.
46. Out of the two thousand five hundred and seventeen (2,517) applicants, the Commission shortlisted one hundred and nine (109) candidates, comprising of seventy four (74) males and thirty five (35) females; and out of whom five (5) are Persons with Disabilities (PWDs).
47. The names of applicants and shortlisted candidates were published in the print media and on the Commission website on Friday, 10<sup>th</sup> January 2025. The interview schedule indicating the date and time of the interviews was published on the Commission website on 20<sup>th</sup> January, 2025.
48. Members of the Public were invited to submit credible information through sworn affidavits against any of the shortlisted candidates to be received on or before 24<sup>th</sup> January, 2025.
49. The Commission requested the National Intelligence Service, Ethics and Anti-Corruption Commission, Kenya Revenue Authority and Higher Education Loans Board to conduct background checks on the shortlisted candidates, the results of which could be used in the vetting of the candidates.
50. Interviews were conducted from 27<sup>th</sup> to 31<sup>st</sup> January, 2025.
51. In making the recommendations on the vetting, the Public Service Commission considered Constitutional provisions of merit, Kenya's diverse communities, regional and ethnic balance, gender, youth, PWDs and requirements of Chapter Six of the Constitution.

## **2.8 Committee proceedings**

52. The Committee, having received the name of the nominee, was obligated to conduct approval hearings and make a determination of the nominee's suitability or otherwise within twenty-eight (28) days as provided for in section 8 (1) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F).
53. The Committee held three (3) sittings during which it examined and reviewed the nominee certificates, testimonials as well as conducted approval hearings, (Annexure 2).

## CHAPTER THREE

### 3.0 APPROVAL HEARING

54. The Committee conducted approval hearing for the nominee as Principal Secretary for the State Department for Shipping and Maritime Affairs on Friday, 4<sup>th</sup> April 2025. In conducting the approval hearing, the Committee was guided by, among other documents, the Constitution, the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the Public Service Commission Act and the Standing Orders of the National Assembly. The Committee noted the following:-

- i. THAT, the nominee had not notified the Clerk of the National Assembly of his withdrawal from the approval process as outlined under section 6 (10) of Public Appointments (Parliamentary Approvals) Act (Cap. 7F).
- ii. THAT, the Committee would therefore proceed with the approval hearings on Friday, 4<sup>th</sup> April 2025; and
- iii. THAT, the Committee would examine the nominee against the criteria set out in section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F).

55. The Committee examined the nominees using the guidelines in the Public Appointments (Parliamentary Approval) Act (Cap. 7F). The Committee also considered the following in vetting the nominees:

- i. Academic qualifications
- ii. Employment record and work experience
- iii. Professional association
- iv. Public office, political activities and affiliations
- v. Potential conflict of interest
- vi. Suitability to the position
- vii. Tax compliance
- viii. Vision and leadership
- ix. Integrity
- x. Expectations and Key priorities

#### 3.1 Mr. Aden Abdi Millah

56. Mr. Aden Abdi Millah appeared before the Committee on Friday, 4<sup>th</sup> April 2025, at 10.00 am and was interviewed pursuant to the provisions of the Constitution, Public Appointments (Parliamentary Approvals) Act (Cap 7F) and the Standing Orders of the National Assembly. The nominee responded to several questions during the vetting as follows;

##### 3.1.1 Citizenship, Date and Place of Birth

57. The nominee is a citizen of Kenya. He was born in Garissa County in 1972 and holds an identity card (ID) number 11692023.

### **3.1.2 Academic and Professional Qualifications**

58. He holds a Master of Business Administration (Human Resource Management) from Mount Kenya University. He also has Degree in Bachelor of Electrical Engineering from the University of Minnesota, Institute of Technology, Twin Cities, United States of America.
59. Mr. Millah acquired a Diploma in Electrical Engineering from Jomo Kenya University of Agriculture & Technology in 1995.

### **3.1.3 Employment and Work Experience**

60. Mr. Millah started his career as a technician working for the Kenya Power and Lighting Company (KPLC) from 1996 to 1999. Thereafter, he relocated to the United States of America (USA) and worked as an Intern at the *Great River Energy, Elk*, Minnesota, from 2003 to 2005.
61. In 2005, he was appointed as an Engineer at the *First Energy Corporation* in Reading, Pennsylvania, where he worked until 2007.
62. He progressed in his career by being appointed as Engineer In-charge, at *Schlumberger Muscat*, Oman and Edinburgh, Scotland, United Kingdom (2007-2008).
63. Mr. Millah moved back to Kenya in 2009, where he became the Chief Executive Officer and Managing Director for *Budul Investment Company Limited* until 2017.
64. He joined the Public Service in 2017 when he was appointed as a Regional Manager at the *National Transport and Safety Authority (NTSA)*. He worked as a Regional Manager at the Central Rift, Coast and Nairobi Regions from 2017 to 2022.
65. In 2022, he was promoted to the position of Deputy Director & Head of Department, Motor Vehicle Registration (*NTSA*), which he held prior to his nomination as a Principal Secretary.

### **3.1.4 Professional Membership**

66. Mr. Millah is a member of Kenya Association for Public Administration and Management (KAPAM). The Committee received a letter from the Kenya Association for Public Administration and Management (KAPAM) dated 3<sup>rd</sup> April, 2025 confirming the nominee's membership and his member number, (*Annexure II*).
67. The Nominee was previously a member of the Electrical and Electronic Engineers (IEEE) and National Society of Black Engineers (NSBE).

### **3.1.5 Statement of Net Worth**

68. The nominee indicated that his financial net worth is Ksh. fifty one million three hundred thousand (51,300,000). The source of his wealth was from salaries earned from being public officer, parcels of lands and from rental income.

### **3.1.6 Potential Conflict of Interest**

69. On potential conflicts of interest, the nominee submitted that he has no engagements that are likely to present potential conflict of interest, and should such arise, he would abide by the law.

### **3.1.7 Clearance Requirements**

70. The Committee confirmed that the Nominee had been cleared by KRA, ORPP, DCI, EACC and HELB, having obtained clearance certificates to that effect.

### **3.1.8 General and Sector-Specific questions to Mr. Aden Abdi Millah**

71. **Regarding his leadership capabilities and suitability for the position of Principal Secretary,** Mr. Millah informed the Committee that under his leadership as the Principal Secretary in the State Department for Shipping and Maritime Affairs, he will conduct his affairs as stipulated by the Constitution by exercising fairness and professionalism in his duties while fostering conducive working environment. He further stated that he will endeavour to avoid conflict of interest and in case such a situation arises, he will declare the conflict of interest and recuse himself from the matter.
72. **On the vision he has towards promotion of maritime and shipping industry in Kenya,** Mr. Millah informed the Committee that he would initiate mapping of water bodies across the Country. This exercise will unearth all our water resources thereby fostering a road map for their exploitation. He further stated that the maritime sector has not received the necessary focus it deserves in comparison to its economic potential for the Country. The nominee noted that there was a need to create awareness of the sector in order to attract investors.
73. **Regarding the measures he will implement to encourage the private sector to invest in the maritime sector,** he stated that there is prestige if a country has its own vessels either owned by the government or private sector. If Kenya has its own vessels it can lead to lower transportation cost of goods hence lowering the prices on commodities. In addition, he stated that the Country can use the vessels for training students undertaking maritime courses and for sea time thereby enhancing their employability in the maritime industry. He committed to encourage Kenyan companies to invest in the sector noting that it has good returns on investment.

74. **Regarding how to deal with challenge of budgetary constraints facing the State Department for Shipping and Maritime Affairs**, the nominee stated that he would capitalize on the good working relationships he established with different agencies within the government while he was discharging his duties at the NTSA and lobby the National Treasury for increased budgetary allocations. Further, he would work closely with Parliament and lobby for increased allocations.
75. **Regarding unemployment in the Country and creating job opportunities for the youth**, he stated that unemployment is a threat to national security. He informed the Committee that he would ensure that Bandari Maritime Academy acquires modern equipment, including simulators, to enhance the training curricula at the Academy.
76. Additionally, he will ensure that the Academy has qualified trainers / lecturers and collaborate with countries such as India and South Korea to enhance the capacity of trainers in the sector. Further, he committed to ensuring that the certificates offered to students are recognized by the International Maritime Organization thereby increasing the employability of the graduates.

## **CHAPTER FOUR**

#### **4.0 COMMITTEE OBSERVATIONS**

77. The Committee, having considered the Nominee's filled questionnaire pursuant to section 6(8) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the nominee's Curriculum Vitae and having received his oral submissions during the approval hearing, made the following observations on the Nominee's suitability for appointment as Principal Secretary for the State Department for Shipping and Maritime Affairs, THAT-

- i. Mr. Aden Abdi Millah is a Kenyan citizen and holds an identity card (ID) number 11692023;
- ii. He holds a Master of Business Administration from Mount Kenya University and a Bachelor of Electrical Engineering from the University of Minnesota, Institute of Technology, Twin Cities. He also has a Diploma in Electrical Engineering from Jomo Kenya University of Agriculture & Technology;
- iii. He is an Engineer by profession having started his career as a technician working for the Kenya Power and Lighting Company. He progressed in his career by being appointed as an Engineer and thereafter was promoted to be an Engineer in charge, working for overseas organizations. He later came back to the Country and joined the Public service as an employee of the National Transport and Safety Authority to the position of Regional Manager and later promoted to the position of Deputy Director & Head of Department, Motor Vehicle Registration a position he holds to date;
- iv. The Nominee portrayed considerable knowledge and understanding of the Shipping and Maritime sector;
- v. The Nominee satisfies the requirements of Chapter 6 of the Constitution on leadership and integrity;
- vi. He has never been charged in a Court of Law in the last three years;
- vii. as stipulated in Article 75(1) of the Constitution, he has no potential conflict of interest;
- viii. The Nominee satisfies the requirements of Article 77(1) of the Constitution in that he does not intend to participate in any other gainful employment;
- ix. The nominee does not hold office in any political party and hence satisfies the provisions of Article 77(2) of the Constitution;
- x. He has never been dismissed from office under Article 75 of the Constitution for contravention of the provisions of Articles 75(1), 76, 77 and 78(2) of the Constitution; and
- xi. The Nominee demonstrated knowledge of topical, administrative and technical issues touching the maritime sector and has the requisite abilities, qualifications and experience to serve as the Principal Secretary for Shipping and Maritime Affairs.

## CHAPTER FIVE

### 5.0 COMMITTEE RECOMMENDATION

78. Having considered the suitability, capability and integrity of the nominee and pursuant to the provisions of Article 155 (3) (b) of the Constitution and sections 3 and 8 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the Committee recommends that the House **approves** the appointment of Mr. Aden Abdi Millah as Principal Secretary, State Department for Shipping and Maritime Affairs.

SIGNED



DATE

10.4.2025

**HON. G.K. GEORGE KARIUKI , CBS, M.P**  
**CHAIRPERSON**

**DEPARTMENTAL COMMITTEE ON TRANSPORT & INFRASTRUCTURE**

 <b>THE NATIONAL ASSEMBLY</b> <b>PAPERS LAID</b>	
<b>DATE: 15 APR 2025</b>	
<b>DAY:</b>	
<b>TABLED BY:</b>	
<b>CLERK-AT THE-TABLE:</b>	







REPUBLIC OF KENYA  
THE NATIONAL ASSEMBLY

13<sup>TH</sup> PARLIAMENT - FOURTH SESSION - 2025

DEPARTMENTAL COMMITTEE ON TRANSPORT AND INFRASTRUCTURE

MEMBERS ADOPTION SCHEDULE

DATE: 10<sup>th</sup> APRIL 2025

START: 10:10 am END: 2:30 pm

VENUE: 2<sup>ND</sup> FLOOR, COMMITTEE ROOM, CONTINENTAL HOUSE

AGENDA: ADOPTION OF THE REPORT ON THE APPROVAL HEARING OF MR ADEN ABDI MILLAH AS  
PRINCIPAL SECRETARY IN THE STATE DEPARTMENT FOR SHIPPING AND MARITIME AFFAIRS

NO.	NAME	SIGNATURE
1.	The Hon. GK George Kariuki, CBS, MP – Chairperson	
2.	The Hon. Didmus Barasa, MP- Vice Chairperson	
3.	The Hon. Kiunjuri, Festus Mwangi, MP	
4.	The Hon. Abdul Rahim Dawood, MP	
5.	The Hon. Arama Samuel, MP	
6.	The Hon. Bady, Bady Twalib, MP	
7.	The Hon. Francis, Kajwang' Tom Joseph, CBS, MP	
8.	The Hon. Kiaraho, David Njuguna, MP	
9.	The Hon. Naicca, Johnson Many, CBS, MP	
10.	The Hon. Chege, John Kiragu, MP	
11.	The Hon. Elsie Muhanda, MP	
12.	The Hon. Saney, Ibrahim Abdi, MP	
13.	The Hon. Hussein Weytan Mohamed, MP	
14.	The Hon. Jhanda Zaheer, MP	
15.	The Hon. Komingoi, Kibet Kirui, MP	

