

*Approved.*  
*SNA*  
*10/4/25*



REPUBLIC OF KENYA  
THE NATIONAL ASSEMBLY


THIRTEENTH PARLIAMENT – FOURTH SESSION - 2025

DEPARTMENTAL COMMITTEE ON ADMINISTRATION & INTERNAL SECURITY

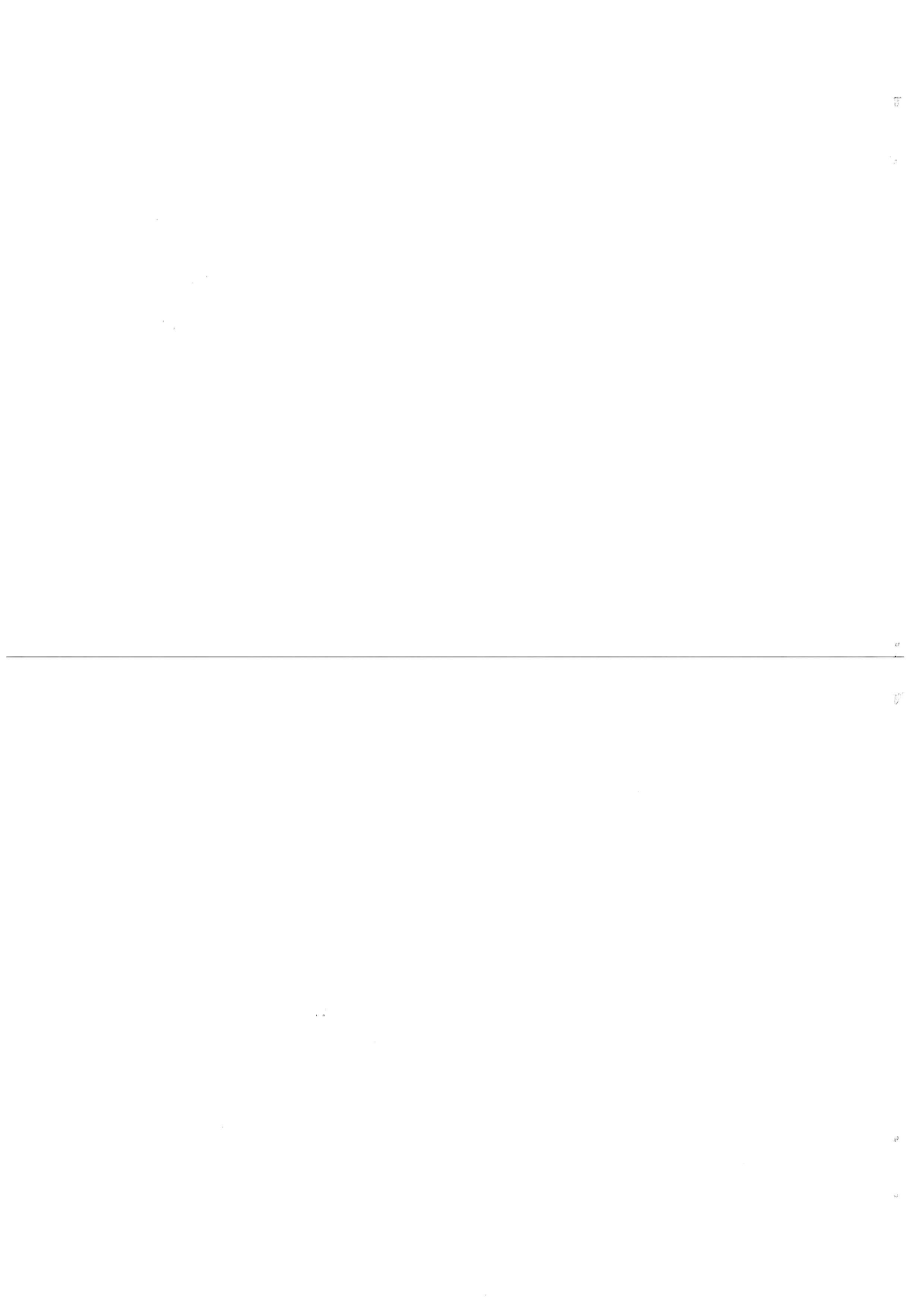
REPORT ON THE APPROVAL HEARING OF:

HON. AHMED ABDISALAN IBRAHIM  
NOMINEE FOR APPOINTMENT AS PRINCIPAL SECRETARY  
STATE DEPARTMENT FOR NATIONAL GOVERNMENT COORDINATION  
OFFICE OF THE PRIME CABINET SECRETARY

Published by: -  
Directorate of Departmental Committees  
Clerk's Chambers  
Parliament Buildings  
NAIROBI

 <b>THE NATIONAL ASSEMBLY PAPERS LAID</b>	
DATE: <b>10 APR 2025</b>	DAY: <b>THURSDAY</b>
TABLED BY:	<b>HON. DIDO RASO, MP (VICE CHAIRPERSON) APRIL 2025</b>
CLERK AT THE TABLE:	<b>INZOPU MWALE</b>

**NATIONAL ASSEMBLY  
RECEIVED**  
**10 APR 2025**  
SPEAKER'S OFFICE  
P. O. Box 41842, NAIROBI.



## TABLE OF CONTENTS

LIST OF ABBREVIATIONS AND ACRONYMS .....	2
ANNEXURES.....	3
CHAIRPERSON'S FOREWORD .....	4
CHAPTER ONE .....	6
1 PREFACE .....	6
CHAPTER TWO.....	10
2 BACKGROUND INFORMATION .....	10
2.1 Legal Framework .....	10
2.2 Qualifications for appointment as Principal Secretary .....	13
2.3 Message from H.E. the President.....	13
2.4 Speaker's Communication and Committal to the Committee .....	13
2.5 Notification to the Public.....	14
2.6 Notification to the Nominee.....	14
2.7 Clearance Requirements .....	15
2.8 Report of the Selection on the Nomination of Principal Secretary.....	15
2.9 Committee proceedings.....	16
CHAPTER THREE.....	17
3 APPROVAL HEARINGS .....	17
3.1 Hon. Ahmed Abdisalasan Ibrahim.....	17
CHAPTER FOUR.....	21
4 OBSERVATIONS AND FINDINGS.....	21
CHAPTER FIVE.....	23
5 RECOMMENDATIONS .....	23

## LIST OF ABBREVIATIONS AND ACRONYMS

BETA	-	Bottom-Up Transformation Agenda
CS	-	Cabinet Secretary
DCI	-	Directorate of Criminal Investigations
EACC	-	Ethics and Anti-Corruption Commission
GDU	-	Government Delivery Unit
HELB	-	Higher Education Loans Board
KRA	-	Kenya Revenue Authority
KSHS.	-	Kenya Shillings
MTP <sub>4</sub>	-	Fourth Medium Term Plan
NDC	-	National Development Committee
ORPP	-	Office of the Registrar of Political Parties
PAPAA	-	Public Appointments (Parliamentary Approval) Act
SRC	-	Salaries and Remuneration Commission

---

## ANNEXURES

Annexure 1: Adoption List

Annexure 2: Minutes

Annexure 3: Message from H.E. the President nominating the fifty-one (51) Principal Secretaries

Annexure 4: Communication from the Speaker

Annexure 5: Advertisement notifying the public of the approval hearings

Annexure 6: Letters from the Clerk of the National Assembly inviting the nominees for the approval hearings

Annexure 7: Letters from the Clerk of the National Assembly to KRA, EACC, DCI, HELB and ORPP requesting for information on the nominees

Annexure 8: Letters of clearance from EACC, KRA, DCI, ORPP and HELB

Annexure 9: Nominees' curricula vitae

Annexure 10: Nominees' Certificates and Testimonials

## CHAIRPERSON'S FOREWORD

This report contains proceedings of the Departmental Committee on Administration and Internal Security on the hearing of Hon. Ahmed Abdisalan Ibrahim, nominee for appointment as Principal Secretary, National Government Co-ordination, Office of the Prime Cabinet Secretary as requested by H.E. the President and communicated to the House by the Speaker on Thursday, 20<sup>th</sup> March 2025.

The Hon. Speaker vide a communication made on Wednesday, 26<sup>th</sup> March 2025 conveyed to the House the Message from H.E. the President and subsequently referred the name of the nominee, curriculum vitae, and the report of the Public Service Commission on his recruitment to the Departmental Committee on Administration and Internal Security for approval hearing. While referring to the Committee, the Speaker directed that the Committee undertake the vetting exercise within twenty-eight (28) days pursuant to Section 8 of the Public Appointments Parliamentary Approval Act (Cap. 7F). The Speaker further directed the Clerk of the National Assembly to notify the nominee and the public by placing adverts in two newspapers of nationwide circulation and the Parliamentary Website of the time and place of holding the approval hearings.

In compliance with Article 118 (b) of the Constitution and section 6 (4) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the Clerk of the National Assembly placed an advertisement in the print media on Thursday, 27<sup>th</sup> March 2025 informing the public of the nomination, date, time and place of the approval hearing. He also invited the public to submit memoranda by way of written statements on oath (*affidavit*) on the suitability of the nominees in conformity with section 6 (9) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F). The memoranda were to be received on or before Thursday, 3<sup>rd</sup> April, 2025 by 5.00 pm. At the close of the submission deadline, the Committee had not received any memorandum for or against the nominee's suitability.

The Clerk of the National Assembly also wrote to Kenya Revenue Authority (KRA), Ethics and Anti-Corruption Commission (EACC), Directorate of Criminal Investigations (DCI), Higher Education Loans Board (HELB), and the Office of the Registrar of Political Parties (ORPP) seeking references and background checks relating to the suitability of the nominee.

The nominee appeared before the Committee on Friday, 4<sup>th</sup> April 2025 for approval hearing. The Committee examined his suitability based on the criteria set out in Section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F). In addition, the Committee examined his academic credentials, relevant experience, knowledge of sector issues and on leadership and integrity. The Committee paid due regard to the procedure used to arrive at the nominees; constitutional and statutory requirements relating to the office in question and suitability of the nominee for the appointment, having regard to whether the nominee's abilities, experience and qualities meet the needs of the State Department.

### **Committee Recommendation**

The Committee having held approval hearing of the nominee regarding his suitability, observed that due process was followed in the recruitment process as provided for under Article 155(3) (b) of the Constitution and the Public Appointments (Parliamentary Approval Act) (Cap. 7F). The Committee therefore recommends that the National Assembly **APPROVES** the nomination of Hon. Ahmed Abdisalan Ibrahim, nominee for appointment as Principal Secretary, National Government Co-ordination, Office of the Prime Cabinet Secretary.

### **Acknowledgement**

The Committee registers its appreciation to the Office of the Speaker, Office of the Clerk of the National Assembly, Office of the Director, Departmental Committees and the Committee Secretariat for the logistical support extended during the vetting process.

In addition, the Committee thanks the nominee for his cooperation during the vetting process. Finally, the Committee appreciates KRA, EACC, DCI, HELB and ORPP for providing references and background checks relating to the suitability of the nominees.

I acknowledge and appreciate Members of the Committee for their patience, sacrifice and commitment which enabled the Committee complete the task within the required timelines.

On behalf of the Departmental Committee on Administration and Internal Security, and pursuant to Article 155(3)(b) of the Constitution and Section 8 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F) and provisions of Standing Orders 45(4) and 199(6), it is my pleasant duty to present the Report of the Committee on the approval hearing of Hon. Ahmed Abdisalan Ibrahim, nominee for appointment as Principal Secretary, National Government Co-ordination, Office of the Prime Cabinet Secretary.

**Hon. Gabriel Tongoyo, CBS, MP**  
**Chairperson**  
**Departmental Committee on Administration and Internal Security**

## CHAPTER ONE

### 1 PREFACE

#### 1.1 Establishment and Mandate of the Committee

1. The Departmental Committee on Sports and Culture is one of the twenty Departmental Committees of the National Assembly established under **Standing Order 216** whose mandates pursuant to the **Standing Order 216 (1)**

- a) *investigate, inquire into, and report on all matters relating to the mandate, management, activities, administration, operations and estimates of the assigned Ministries and departments;*
- b) *study the programme and policy objectives of Ministries and departments and the effectiveness of the implementation;*
- ba) *on a quarterly basis, monitor and report on the implementation of the national budget in respect of its mandate;*
- c) *study and review all legislation referred to it;*
- d) *study, assess and analyze the relative success of the Ministries and departments as measured by the results obtained as compared with their stated objectives;*
- e) *investigate and inquire into all matters relating to the assigned Ministries and departments as they may deem necessary, and as may be referred to them by the House;*
- f) *vet and report on all appointments where the Constitution or any law requires the National Assembly to approve, except those under Standing Order 204 (Committee on Appointments)*
- fa) *examine treaties, agreements and conventions;*
- g) *make reports and recommendations to the House as often as possible, including recommendation of proposed legislation;*
- h) *consider reports of Commissions and Independent Offices submitted to the House pursuant to the provisions of Article 254 of the Constitution; and*
- i) *examine any questions raised by Members on a matters within its mandate.*

#### 1.2 Subjects under the Committee

2. In executing its mandate, the Committee is mandated to consider the following subjects:

- a. Home affairs, internal security – including police services and coast guard services;
- b. Public administration; and
- c. Immigration and citizenship.

3. In executing its mandate, the Committee oversees the following Ministries and Departments:

- a. Executive Office of the President;
- b. Office of the Deputy President;
- c. Office of the Prime Cabinet Secretary;
- d. State Department for Parliamentary Affairs;
- e. State Department for Performance & Delivery Management;



- f. State Department for Cabinet Affairs;
- g. State House;
- h. State Department for Immigration & Citizen Services;
- i. National Police Service;
- j. State Department for Internal Security & National Administration;
- k. National Police Service Commission; and
- l. Independent Policing Oversight Authority.

4. The Semi-Autonomous Government Institutions under the Committee include:-

- a. National Authority for Campaign Against Drug Abuse. (NACADA);
- b. Firearms Licensing Board;
- c. NGO Coordination Board;
- d. National Crime Research Centre;
- e. Private Security Regulatory Authority Board; and
- f. National Cohesion & Integration Commission.

### 1.3 Committee Membership

5. The Committee comprises of the following Members: -

**Hon. Gabriel Tongoyo, CBS, MP**  
**Chairperson**  
Narok West Constituency

**Hon. Col. (Rtd.) Dido Rasso, MBS, MP**  
**Vice Chairperson**  
Saku Constituency

**Hon. Kaluma Peter, CBS, MP**  
Homa Bay Constituency

**Hon (Dr.)Peter Masara, MP**  
Suna West Constituency

**Hon. Aduma Owuor, MP**  
Nyakach Constituency

**Hon Protus Ewesit Akujah, MP**  
Loima Constituency

---

**Hon. Fred C. Kapondi, MP**  
Elgon Constituency

**Hon. Rozaah Akinyi Buyu, MP**  
Kisumu West Constituency

**Hon. Liza Chepkorir Chelule, MP**  
Nakuru County

**Hon. Caroline Ng'elechi, MP**  
Elgeyo-Marakwet County

**Hon. Sarah Paulata Korere, MP**  
Laikipia North Constituency

**Hon. Francis Sigei, EBS, MP**  
Sotik Constituency

**Hon. Oku Kaunya, MP**  
Teso North Constituency

**Hon. Hussein Weytan, MP**  
Mandera East Constituency,

**Hon. Mburu Kahangara, MP**  
Lari Constituency

1.4 **Committee Secretariat**

6. The Committee Secretariat consists of the following:

**Mr. John Mugoma**  
Head of Secretariat

**Ms. Grace Wahu**  
Clerk Assistant II

**Mr. Edison Odhiambo**  
Fiscal Analyst I

**Ms. Delvin Onyancha**  
Research Officer II

**Ms. Judith Kanyoko**  
Legal Counsel II

**Mr. Rodgers Kilungya**  
Audio Officer

**Mr. Gideon Kipkoge**  
Clerk Assistant II

**Ms. Clarah Kimeli**  
Principal Legal Counsel II

**Mr. Benson Kimanzi**  
Serjeant at Arms

**Ms. Ivy Maritim**  
Media Relations Officer III

## CHAPTER TWO

### 2 BACKGROUND INFORMATION

#### 2.1 Legal Framework

7. Article 155 of the Constitution provides that:

- 155. (1) There is established the office of Principal Secretary, which is an office in the public service.*  
*(2) Each State department shall be under the administration of a Principal Secretary.*  
*(3) The President shall—*  
*(a) nominate a person for appointment as Principal Secretary from among persons recommended by the Public Service Commission; and*  
*(b) with the approval of the National Assembly, appoint Principal Secretaries.*  
*(4) The President may re-assign a Principal Secretary.*  
*(5) A Principal Secretary may resign from office by giving notice, in writing, to the President.*

8. In this consideration, H.E. the President nominated 14 persons for appointment as Principal Secretaries to various State Departments. The President nominated the Hon. Ahmed Abdisalam Ibrahim for appointment as Principal Secretary, National Government and Coordination, Office of the Prime Cabinet Secretary

9. The Departmental Committee on Administration and Internal Security was assigned the role of conducting the vetting of the aforesaid nominee

10. The following Articles of the Constitution statutes/provisions were paramount to the Committee as it executed this mandate:

- i. The Public Appointments (Parliamentary Approval) Act (Cap. 7F);
- ii. The Public Service Commission Act (Cap.185) on recommendation for appointment of Principal Secretaries;
- iii. Article 10 of the Constitution on the national values and principles of governance;
- iv. Chapter 6 of the Constitution on leadership and integrity;
- v. Article 77 of the Constitution on restriction on activities of State Officers;
- vi. Article 78 of the Constitution on Dual Citizenships;
- vii. Article 118 of the Constitution on Public Participation;
- viii. Article 232 of the Constitution on values and principles of public service;
- ix. The Leadership and Integrity Act (Cap. 182);
- x. The Public Service (Values and Principles) Act (Cap. 185A); and
- xi. The Public Officer Ethics Act (Cap. 185B).

### ***The Public Appointments (Parliamentary Approval) Act (Cap. 7F)***

11. Section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), provides for issues which the relevant House of Parliament (in this case, the National Assembly) is supposed to consider in relation to any nomination. These issues include:
- i. the procedure used to arrive at the nominee;*
  - ii. any constitutional or statutory requirements relating to the office in question; and*
  - iii. the suitability of the nominee for the appointment proposed having regard to whether the nominee's abilities, experience and qualities meet the needs of the body to which nomination is being made.*
12. During the approval hearing, Section 6 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F) provides that:
- i. An approval hearing shall focus on a candidate's academic credentials, professional training and experience, personal integrity and background (section 6(7), PAPAA);
  - ii. The criteria specified in the Schedule shall be used by a Committee during an approval hearing for the purposes of vetting a candidate (section 6(8), PAPAA);
  - iii. Any person may, prior to the approval hearing, and by written statement on oath, provide the Clerk with evidence contesting the suitability of a candidate to hold the office to which the candidate has been nominated (section 6(9), PAPAA); and
  - iv. A candidate may, at any time, by notice in writing addressed to the Clerk, withdraw from the approval process and the candidate's nomination shall end (section 6(10), PAPAA).

### **The Public Service Act (Cap. 185)**

13. Section 47 (2) of the Public Service Act (No. 10 of 2017) provides qualifications that one must have to be eligible for appointment as a Principal Secretary. These are:
- i. be a citizen of Kenya;
  - ii. hold a degree from a university recognised in Kenya;
  - iii. has at least ten (10) years relevant professional experience, five (5) years of which should have been in a leadership position or at a top management level in the public service or private sector;
  - iv. possess general knowledge of the organisation and functions of Government;
  - v. demonstrates an understanding of the goals, policies and developmental objectives of the nation;
  - vi. has demonstrable leadership and management capacity including knowledge of financial management and strategic people management; and
  - vii. meets requirements of Chapter Six of the Constitution.

### **Article 10(2) of the Constitution on national values and principles of governance**

14. Article 10(2) of the Constitution provides for the national values and principles of governance which include patriotism, national unity, sharing and devolution of power, the rule of law, democracy and participation of the people; human dignity, equity, social justice, inclusiveness, equality, human rights, non-discrimination and protection of the marginalised; good governance, integrity, transparency and accountability; and sustainable development.

### ***Chapter 6 of the Constitution (Leadership and Integrity)***

15. Article 73 of the Constitution provides that the authority assigned to a State officer (a Principal Secretary being a state officer under Article 260 of the Constitution) is a public trust to be exercised in accordance to the Constitution, demonstrate respect for the people, bring honour to the nation and dignity to the office and promote public confidence in the integrity of the office. Also, the State officer shall have the responsibility to serve the people, rather than the power to rule them.
16. The guiding principles of leadership and integrity are listed as selection based on personal integrity, competence and suitability, objectivity and impartiality in decision making, selfless service based solely on the public interest, accountability and discipline and commitment in service to the people.

### **Article 77 of the Constitution (Restriction on activities of State officers)**

17. Article 77 of the Constitution provides that a full-time State officer shall not participate in any other gainful employment and that any appointed State officer shall not hold office in a political party.

### **Article 78 of the Constitution on citizenship and leadership**

18. Article 78 of the Constitution states that a person is not eligible for election or appointment to a State office unless the person is a citizen of Kenya. It also provides that a State officer or a member of the defence forces shall not hold dual citizenship.

### **Article 118 of the Constitution on public access and participation**

19. Article 118 of the Constitution provides that:
1. *Parliament shall:*
    - a) *conduct its business in an open manner, and its sittings and those of its committees shall be in public; and*
    - b) *facilitate public participation and involvement in the legislative and other business of Parliament and its committees.*
  2. *Parliament may not exclude the public, or any media, from any sitting unless in exceptional circumstances the relevant Speaker has determined that there are justifiable reasons for the exclusion.*

### **Article 232 of the Constitution on Values and Principles of Public Service**

20. Article 232 of the Constitution provides for the values and principles of public service which include high standards of professional ethics; efficient, effective and economic use of resources; responsive, prompt, effective, impartial and equitable provision of services; involvement of the people in the process of policy making; accountability for administrative acts; transparency and provision to the public of timely, accurate information; fair competition and merit as the basis of appointments and promotions; representation of Kenya's diverse communities; and affording adequate and equal opportunities for appointment, training and advancement, at all levels of the public service of men and women; the members of all ethnic groups; and persons with disabilities.

### **The Leadership and Integrity Act (Cap. 182)**

21. The Leadership and Integrity Act provides a number of obligations to a state officer. These are, among others: to respect and abide by the Constitution and the law, public trust, performance of duties in an honest and accountable manner, professionalism, financial integrity, not to engage in activities that amount to abuse of office, not misuse public resources, accepting gifts that may compromise the officer's duties, wrongful or unlawful acquisition of property, conflict of interest e.t.c.

### **The Public Service (Values and Principles) Act**

22. Section 5 of the Public Service (Values and Principles) Act provides that a public officer shall maintain high standards of professional ethics, including, being honest; displaying high standards of integrity, transparency, accountability, respect to others, objectivity, patriotism, observance of rule of law.

### **The Public Officer Ethics Act (Cap 185B)**

23. The Public Officer Ethics Act provides for obligations to be carried out by a public officer. These include professionalism, carrying out duties in accordance with the law, prohibition from unjust enrichment, avoiding conflict of interest, not using office as a venue for soliciting or collecting harambees; not acting for foreigners; care of property; political neutrality, not practicing nepotism or favouritism, giving impartial advice, conducting private affairs in a way that maintains public confidence, bar from sexual harassment, submission of declaration of income, assets and liabilities once every two years (section 26). (Applies in future after appointment)

## **2.2 Qualifications for appointment as Principal Secretary**

24. In conducting the Approval Hearing, the Committee was guided by Article 155 (3) (b) of the Constitution, Section 47(2) of the Public Service Commission Act and the provisions of Section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F).

## **2.3 Message from H.E. the President**

25. H.E. the President on Thursday, 20th March 2025 communicated the names of the 14 nominees for appointment to the positions of Principal Secretaries including the Principal Secretary for State Department for National Government Co-ordination, Office of the Prime Cabinet Secretary pursuant to Article 155 (3). The Speaker in his communication to the House on **Wednesday 26th March 2025** and pursuant to Standing Order No. 42 referred the names to the Departmental Committees to conduct approval hearings and report within twenty-eight (28) days.

## **2.4 Speaker's Communication and Committal to the Committee**

26. Pursuant to the provisions of Standing Order No. 42, the Speaker of the National Assembly on **Wednesday 26th March 2025** communicated to the House the message from H.E. the President regarding the nominees for appointment as Principal Secretary for State Department for National Government Co-ordination, Office of the Prime Cabinet Secretary. The Speaker informed the

House that H.E. the President was seeking approval of the National Assembly on the said nominations before the nominees' appointment.

27. In accordance with Standing Order 45(1), the Speaker read the Message from H.E. the President and referred the names of the nominees, their curricula vitae and report of the Selection Panel on the recruitment process to the Departmental Committees to conduct approval hearings.
28. While referring the matter to the Committee, the Speaker directed that the Committee undertakes the vetting exercise within twenty-eight (28) days pursuant to Section 8 of the Public Appointments Parliamentary Approval Act (Cap. 7F). The Speaker further directed the Clerk of the National Assembly to notify the nominees and the public by placing adverts in two newspapers of nationwide circulation and the Parliamentary Website of the time and place of holding the approval hearings.
29. In addition, the Speaker directed that approval hearings should commence on Friday 4th April, 2025, and end on **Monday, 7th April 2025**. Thereafter, the reports should be tabled in the House within 28 days so as to enable the House to consider the reports within the statutory timelines.

## 2.5 Notification to the Public

30. Section 6(9) of the Public Appointments (Parliamentary Approval) Act (Cap.7F), provides that *"any person may, prior to the approval hearing, and by written statement on oath, provide the Clerk with evidence contesting the suitability of a candidate to hold the office to which the candidate has been nominated"*.
31. The Clerk of the National Assembly on **Thursday, 27th March 2025** placed a notification in the print media informing the public of the intention of the Committee to conduct approval hearings, as provided for by Article 118 (1) (a) (b) and (2) of the Constitution and Section 6(4) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), which allows public participation in committee proceedings. The notification gave provision for the submission of memoranda, by way of written statements on oath (*affidavit*) on the suitability or otherwise of the nominees, by **Thursday, 3rd April 2025 at 5.00 pm (East African Time)**. At the close of the submission deadline, the Committee had not received any memorandum for or against the suitability of the nominees.

## 2.6 Notification to the Nominee

32. The Clerk of the National Assembly vide an advert placed in the print media on Thursday, 27th March 2025 and vide a letter Ref. No. NA/DDC/AIS/2025/039 informed the nominee of the nomination by H.E. the President. The Nominee was also requested to appear for vetting before the Departmental Committee on Administration and Internal Security for the position of Principal Secretary for State Department for National Government Co-ordination, Office of the Prime Cabinet Secretary on Friday, 4th April, 2025 in Committee Room 21, Bunge Tower, Parliament Buildings at 10.00 am. The Clerk of the National Assembly further requested the nominees to bring with him his clearance certificates from the Kenya Revenue Authority (KRA), the Higher



Education Loans Board (HELB), Ethics and Anti-Corruption Commission (EACC), Directorate of Criminal Investigations (DCI) and Office of the Registrar of Political Parties (ORPP).

## **2.7 Clearance Requirements**

33. On Thursday, 27<sup>th</sup> March 2025, the Clerk of the National Assembly wrote letters to the Kenya Revenue Authority (KRA), the Higher Education Loans Board (HELB), Ethics and Anti-Corruption Commission (EACC), Office of the Registrar of Political Parties (ORPP) and Directorate of Criminal Investigations (DCI) requesting for tax, education loans, integrity, affiliation to political parties and criminal record status of the nominee.
34. In relation to higher education loan repayments, HELB responded vide letter dated 2<sup>nd</sup> April, 2025 and stated that the nominee was not a beneficiary of the higher education loans program.
35. The DCI vide a letter dated 4<sup>th</sup> April, 2025 advised the nominee to present his fingerprints for analysis. However, the nominee submitted his clearance certificates from the DCI dated 7<sup>th</sup> April 2025 indicating that he has no any previous criminal records. The DCI further vide a letter dated 7<sup>th</sup> April 2025 indicated that forensic fingerprint analysis of the nominee was conducted in the criminal database and it was found that he has no previous criminal record.
36. On whether the nominees hold office within political parties, ORPP vide a letter dated on 2<sup>nd</sup> April, 2025 stated that pursuant to Article 77(2) of the Constitution and according to the records held by the Office as at 2<sup>nd</sup> April, 2025, the nominee was not an official of any registered political party in Kenya.
37. The EACC vide a letter dated 4<sup>th</sup> April, 2025 indicated that it had not undertaken any investigations against the nominee pursuant to its mandate and it had not recommended his prosecution as at 4<sup>th</sup> April 2025.
38. With regards to the request for tax compliance status for the nominees, KRA vide a letter dated 8<sup>th</sup> April 2025 indicated that the nominee was compliant.

## **2.8 Report of the Public Service Commission on the Nomination of Principal Secretary**

39. The Executive Office of the President through letter Ref No. EOP/CAB.26/4VOL.V/(29) dated 19th November, 2024 noted that following reassignments within the senior ranks of the executive, a vacancy had arisen within the ranks of Principal Secretaries and requested the Commission to recommend suitably qualified candidates for nomination and appointment to address the current vacancy and to additionally establish a reservoir of qualified candidates to aid in future reassignments or constitution of the ranks of Principal Secretaries.
40. Pursuant to Article 155 (3) (a) of the Constitution, the Public Service Commission invited applications from suitably qualified persons for the position of Principal Secretary. The

advertisement was published in the print media and on the Commission's Website on 20th November 2024.

41. Two thousand Five Hundred and Seventeen (2,517) applications were received, one hundred and nine candidates were shortlisted. Seventy-four male and thirty-five were female; out of who 5 were Persons with Disabilities, to cater for gender, marginalized/minority groups and PWDs pursuant to Article 232 (1) (h) of the Constitution. Interviews for the shortlisted persons were conducted from 27th to 31st January, 2025.
42. The Public Service Commission adhered to all provisions of the Constitution in the process of advertising, shortlisting and interviewing the candidates including, merit, gender, ethnic and regional balance.

### **2.9 Committee proceedings**

43. The Committee having received the name of the nominee was obligated to conduct approval hearing and make determination of the nominee's suitability or otherwise within twenty-eight (28) days as provided for in section 8 (1) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F).
- ~~44. The Committee held three (3) sittings during which it examined and reviewed the nominees' certificates, testimonials as well as conducted the approval hearing.~~

## CHAPTER THREE

### 3 APPROVAL HEARING

45. The Committee conducted a pre-vetting briefing on the nominee on Thursday, 3rd April 2025, and the approval hearing for the nominees on Friday, 4th April, 2025. In conducting the vetting exercise, the Committee was guided by the Constitution, the Public Appointments (Parliamentary Approval) Act (Cap. 7F) and the Standing Orders.
46. The Committee examined the nominee using the guidelines in the Public Appointments (Parliamentary Approval) Act (Cap. 7F). The Committee also considered the following in vetting the nominees:
- a. Academic qualifications;
  - b. Employment record and work experience;
  - c. Professional association;
  - d. Public office, political activities and affiliations;
  - e. Potential conflict of interest;
  - f. Suitability to the position;
  - g. Tax compliance;
  - h. Vision and leadership;
  - i. Integrity; and
  - j. Expectations and Key priorities.

#### 3.1 Hon. Ahmed Abdisalan Ibrahim

47. Hon. Ahmed Abdisalan Ibrahim was orally interviewed by the Committee and responded to questions during vetting as follows:

##### 3.1.1 Personal Background

48. Hon. Ahmed Abdisalan Ibrahim is a Kenyan citizen of identity card number 20865145, born in Wajir County and does not hold dual citizenship.

##### 3.1.2 Educational Background

49. Hon. Ahmed Abdisalan Ibrahim is currently pursuing a Masters Degree in Strategic Management at Kenyatta University, he holds a Bachelor of Science in Information Science from Kenya Methodist University, which he attained in 2012. He has a Diploma in Library Science and Information Studies from Technical University Kenya, which he attained in 2004. He sat for his Kenya Certificate of Secondary Education in 1997 at Bute Secondary School and his Kenya Certificate of Primary Education in 1993 at Ajawa Primary School, Wajir.

##### 3.1.3 Work experience/career progression

50. Hon. Ahmed Abdisalan is an immediate former Member of Parliament of Wajir North Constituency. He has also worked as a Policy Advisor -Researchcare Africa from 2020 to 2023.

Until his nomination the nominee was the Organising Secretary in the Orange Democratic Movement. His employment record includes:

- i. Regional Manager, Kenya Red Cross Society North from 2014 to 2017
- ii. County Coordinator, Kenya Red Cross Society Mandera Branch from 2010 to 2013
- iii. District Librarian, Wajir West, Griftu from 2009 to 2010
- iv. District Librarian, Wajir North Bute, from 2007 to 2009
- v. Secretary, District Steering Group (DSG), Wajir North, from 2007 to 2009
- vi. Senior Supervisor, Kenya National Bureau of Statistics in 2009
- vii. Deputy District Librarian – Wajir Branch, from 2002 to 2007
- viii. Civic Educator in Wajir District from 2004 to 2005
- ix. During referendum, ECK Presiding Officer in 2005
- x. Polling Clerk in 1997 General elections
- xi. Supervisor in Population Census in 1997.

#### **3.1.4 Professional Associations & Affiliations**

51. The nominee is not a member of any professional body, but worked as a Member of the National Disaster Response Team from 2013 to 2017.

#### **3.1.5 Honors and Awards**

52. The nominee was awarded by Mizani Africa in 2018 and 2022. He was also awarded by Mzalendo as the best performing Member of Parliament in Wajir County. The nominee was also awarded by HUM TECH, Massachusetts, USA for Best Paper Award.

#### **3.1.6 Published Writings**

53. The nominee informed the Committee that he had two published writings which were:  
Humanitarian Technology- Kenya Inter Agency Rapid Assessment Mechanism (KIRA)  
A Bottom-Up Humanitarian Innovation Africa.

#### **3.1.7 Clearance Requirements**

54. The Committee confirmed that the nominee had been cleared by KRA, ORPP, DCI, EACC and HELB, having obtained clearance certificates to that effect.

#### **3.1.7 Other issues under consideration**

55. To examine suitability or otherwise of the nominee, the Committee engaged the nominee in the following thematic areas to determine his knowledge of the sector:

#### ***Suitability and experience of the nominee in the State Department for National Government Coordination***

56. The nominee informed the Committee that he had vast experience in both the public and non-Government organisation. Having been a Member of Parliament, member of various Parliament Committees a policy advisor and a manager in various ranks in the Red Cross Society has made

him acquire perseverance, resilience, decision making and coordination skills, that will make him useful in the State Department.

57. The nominee further informed the Committee that he did a Publication on Kenya Inter Agency Rapid Assessment Mechanism (KIRA) and this was awarded as the best paper with outstanding impact as it is being used for disaster rapid response to date in most vulnerable counties.

#### ***Impact of the Red Cross Society's Experience on Government***

58. The nominee explained that the experience at the Red Cross Society helped him gain skills in rapid lifesaving interventions that have made him resilience and acquire coordination skills.

#### ***Establishment and Mandate of State Department for National Government Coordination***

59. The nominee stated that the State Department is a functional department headed by the Secretary, the State Department is unique since it helps addressing the bottlenecks that exists in the government and ensures that there is improvement and efficiency in service delivery in the government

60. He added that the platform has already been formed which is the National Development Committee (NDC). The nominee further indicated that if approved he will be the Secretary of the Committee. There are several clusters based on the Bottom-Up Economic Transformation Agenda. The nominee further explained that the projects that have stalled will soon be reviewed.

#### ***His First 100 Days in Office***

61. The nominee informed the committee that he will improve coordination and communication between government agencies. This has impeded collaboration among the government departments and has led to inefficiency. The nominee further noted that there will be teams that will be on the field to make progressive report, and prepare action letters, which will be presented to the National Development Committee. With these interlinkages there will be improvement in communication efficiency and service delivery.

#### ***Bottom-Up Agenda Transformation Agenda***

62. The nominee submitted that in the five pillars of Bottom- Up Transformation Agenda he will work with different agencies to ensure that the objectives are achieved. He further added that the NDC was working on 51 projects and that they were derived from the Fourth Medium Term Plan (MTP4)

63. The nominee further stated that there was need support the pillars through the Bottom-Up Agenda enablers. He promised to work closely with treasury to ensure financial allocation is according to priorities in the Bottom- UP.

### ***On Pending Bills***

64. The nominee noted that there was need for special consideration to ensure that the issue of pending bills is well addressed in both Counties and National Government.

### ***Overlap of Duties/ Government Delivery Unit (GDU) and the State Department***

65. The nominee noted that there was no overlap of duties and that the two complement each other. He further reiterated that some staff in the Department had been seconded from the Government Delivery Unit.

66. The nominee further explained that the expected Executive Order 3 will shed more light on the specific roles of the State Department.

### ***Net worth***

67. The nominee submitted that he was worth Kshs. 105 million, consisting of residential properties, undeveloped land, livestock, and motor vehicles.

### ***Pro Bono***

68. The nominee informed the Committee that he has assisted in renovating mosques, paying hospital bills for the needy, constructing dams, and also paid fees for orphans.

---

### ***Holding A Political Party Office***

69. The nominee stated that he resigned immediately after the nomination, and he also submitted the letter of clearance from the Office of Registrar of Political parties

## CHAPTER FOUR

### 4 OBSERVATIONS AND FINDINGS

70. The Committee's observations were guided by Article 155 of the Constitution, section 47 of the Public Service Commission Act and Section 7 of the Public Appointments (Parliamentary Approval) Act (Cap. 7F) in terms of issues for consideration as follows:

- i. the procedure used to arrive at the nominee;
- ii. any constitutional or statutory requirements relating to the office in question; and
- iii. suitability of the nominee for the appointment proposed having regard to whether the nominee's abilities, experience and qualities meet the needs of the body to which the nomination is made.

71. The Committee, made the following observations on his suitability for appointment as Principal Secretary for the State Department of National Government Coordination, Office of the Prime Cabinet Secretary:

- (1) **THAT**, in accordance with Article 78(1) and (2) of the Constitution, the nominee is eligible for appointment to a state office since he is a Kenyan citizen born in Wajir County and does not hold dual citizenship.
- (2) **THAT**, the has the relevant professional experience for appointment as principal secretary having served as the immediate former Member of Parliament of Wajir North Constituency. He has also worked as a Policy Advisor -Researchcare Africa from 2020 to 2023 and as the Organising Secretary in the Orange Democratic Movement.
- (3) **THAT**, the Nominee holds a Bachelor of Science in Information Science degree from Kenya Methodist University, and a Diploma in Library Science and Information Studies from Technical University Kenya and therefore meets the educational requirements for appointment to the position of Principal Secretary
- (4) **THAT**, the nominee meets the requirements of Chapter 6 of the Constitution on leadership and integrity having obtained clearance from the Ethics and Anti-Corruption Commission (EACC), the Kenya Revenue Authority (KRA), the Directorate of Criminal Investigations (DCI), Office of the Registrar of Political Parties (ORPP) and the Higher Educations Loan Board (HELB).
- (5) **THAT**, the nominee had not been charged in a court of law in the past three years.
- (6) **THAT**, the nominee does not hold office in any political party and thus complies with Article 77(2) of the Constitution, which prohibits an appointed State officer from holding office in a political party.

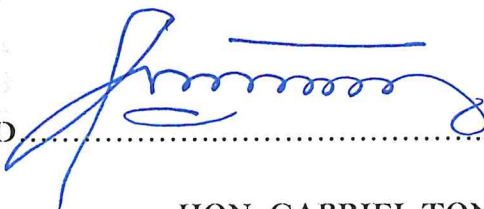
- (7) **THAT**, the nominee has never been dismissed from office under Article 75 of the Constitution for contravention of the provisions of Articles 75(1) (conflict of interest), Article 76 (financial probity), Article 77 (restriction on activities of State Officers) and Article 78(2) (dual citizenship) of the Constitution.
- (8) **THAT**, by the set deadline of receipt of memoranda from members of the public, the Committee had not received any submission from the public on the suitability of the nominee.
- (9) **THAT**, the nominee demonstrated knowledge of topical, administrative, and technical issues touching on government and has the requisite abilities, qualifications, and experience to serve as the Principal Secretary of the State Department of National Government Coordination, Office of the Prime Cabinet Secretary.
- (10) **THAT**, the nominee possesses a robust capacity for managing complex administrative duties, bolstered by extensive experience in coordination at various levels. His training in Leadership, Management, Crisis Management, and Public Policy equips him to effectively lead teams and tackle intricate challenges, particularly during crises and national emergencies.
- (11) **THAT**, with a deep understanding of government policies, including the Bottom-Up Economic Transformation Agenda, he brings valuable insights to the table. His innovative approach was recognized with an award in humanitarian technology at Massachusetts, Boston, where he significantly improved the welfare of vulnerable populations. This experience reflects his potential to introduce creative solutions as Principal Secretary.
- (12) **THAT**, by demonstrating a genuine commitment to national unity and development, the nominee's extensive background in both the executive and legislative branches of government, along with the humanitarian sector, has honed his skills in promoting inclusivity and collaboration. His track record of community engagement and fostering acceptance further underscores his dedication to serving Kenyans with diligence.



CHAPTER FIVE


5 RECOMMENDATIONS

72. Having considered the suitability, capacity and integrity of the nominee, and pursuant to Section 8(2) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the Committee recommends that the National Assembly **APPROVES** the appointment of **Hon. Ahmed Abdisalan Ibrahim** as **Principal Secretary for the State Department of National Government Coordination, Office of the Prime Cabinet Secretary.**

SIGNED  DATE 10<sup>th</sup> April, 2025

HON. GABRIEL TONGOYO, CBS, MP  
CHAIRPERSON

DEPARTMENTAL COMMITTEE ADMINISTRATION AND INTERNAL SECURITY.

 <b>THE NATIONAL ASSEMBLY</b> <b>PAPERS LAID</b>	
DATE: <b>10 APR 2025</b>	DAY: <b>TUESDAY</b>
TABLED BY:	<b>HON. DIDO RASO, MP</b> <b>VICE CHAIRPERSON</b>
CLERK OF THE TABLE:	<b>INZOFU MWALE</b>



MINUTES OF THE 30<sup>TH</sup> SITTING OF THE DEPARTMENTAL, COMMITTEE ON ADMINISTRATION AND INTERNAL SECURITY HELD ON THURSDAY, 10<sup>TH</sup> APRIL, 2025 IN COMMITTEE ROOM 22, 5<sup>TH</sup> FLOOR, BUNGE TOWER, PARLIAMENT BUILDINGS AT 10.00 AM

---

**PRESENT**

1. **Hon. Col (Rtd) Dido Rasso, MBS, MP - Vice Chairperson - Sessional Chair**
2. Hon. Fred C. Kapondi, MP
3. Hon. Aduma Owuor, MP
4. Hon. Liza Chepkorir Chelule, MP
5. Hon. Mburu Kahangara, MP
6. Hon. (Dr.) Peter F. Masara, MP
7. Hon. (Prof.) Protus Ewesit Akujah, MP
8. Hon. Oku Kaunya, MP
9. Hon. Amb. Francis Kipyegon Sigei, **EBS**, MP
10. Hon. Hussein Weytan Mohammed, MP

**ABSENT WITH APOLOGY**

1. **Hon. Gabriel Koshal Tongoyo, CBS, MP - Chairperson**
2. Hon. Kaluma George Peter, **CBS**, MP
3. Hon. Sarah Paulata Korere, MP
4. Hon. Rozah Akinyi Buyu, MP
5. Hon. Caroline Jeptoo Ng'elechei, MP

**IN-ATTENDANCE**

**COMMITTEE SECRETARIAT**

1. Mr. John Mugoma - Clerk Assistant I
2. Ms. Grace Wahu - Clerk Assistant II
3. Mr. Gideon Kipkoech - Clerk Assistant II
4. Mr. Edison Odhiambo - Fiscal Analyst I
5. Ms. Judith Kanyoko - Legal Officer II
6. Ms. Delvin Onyantha - Research Officer II
7. Ms. Ivy Maritim - Media Relation Officer III
8. Mr. Rodgers Kilungya - Audio Officer
9. Mr. Benson Kimanzi - Serjeant-At-Arms
10. Mr. Nephth Njuguna - Committee Intern
11. Ms. Libby Kiragu - Intern

**AGENDA**

1. Prayers
2. Preliminaries and adoption of the agenda
3. Confirmation of Minutes of previous Sittings
4. **Consideration and adoption of the report on Vetting of Hon. Ahmed Abdisalan Ibrahim for appointment to the position of the Principal Secretary, State Department for National Government Coordination, Office of the Prime Cabinet Secretary.**
5. Any Other Business
6. Adjournment.

**MIN./NO./DC-AIS/2025/146: PRELIMINARIES & ADOPTION OF AGENDA**

The Vice Chairperson, Hon. Dido Rasso, MBS, MP called the meeting to order at 10.15 a.m and said a prayer. The agenda of the meeting was adopted having been proposed by Hon. Fred C. Kapondi, MP and seconded by Hon. Oku Kaunya, MP.

**MIN./NO./DC-AIS/2025/147: CONFIRMATION OF MINUTES OF THE PREVIOUS SITTINGS**

The confirmation of Minutes was deferred to the next meeting.

**MIN./NO./DC-AIS/2025/148: CONSIDERATION AND ADOPTION OF THE REPORT ON VETTING OF HON. AHMED ABDISALAN IBRAHIM FOR APPOINTMENT TO THE POSITION OF THE PRINCIPAL SECRETARY, STATE DEPARTMENT FOR NATIONAL GOVERNMENT COORDINATION, OFFICE OF THE PRIME CABINET SECRETARY.**

The Committee considered and adopted the report on the Vetting of Mr. Ahmed Abdisalan Ibrahim for appointment to the position of the Principal Secretary, State Department for National Government Coordination, Office of the Prime Cabinet Secretary and made the following observations and recommendations having been **proposed by the Hon. Amb. Francis Kipyegon Sigei, EBS, MP** and **seconded by the Hon. Hussein Weytan Mohammed, MP:-**

**A. Committee Observations:**

The Committee made the following observations on his suitability for appointment as Principal Secretary for the State Department of National Government Coordination, Office of the Prime Cabinet Secretary:

- (1) **THAT**, in accordance with Article 78(1) and (2) of the Constitution, the nominee is eligible for appointment to a state office since he is a Kenyan citizen born in Wajir County and does not hold dual citizenship.
- (2) **THAT**, the has the relevant professional experience for appointment as principal secretary having served as the immediate former Member of Parliament of Wajir North Constituency. He has also worked as a Policy Advisor -Researchcare Africa from 2020 to 2023 and as the Organising Secretary in the Orange Democratic Movement.
- (3) **THAT**, the Nominee holds a Bachelor of Science in Information Science degree from Kenya Methodist University, and a Diploma in Library Science and Information Studies from Technical University Kenya and therefore meets the educational requirements for appointment to the position of Principal Secretary
- (4) **THAT**, the nominee meets the requirements of Chapter 6 of the Constitution on leadership and integrity having obtained clearance from the Ethics and Anti-Corruption Commission (EACC), the Kenya Revenue Authority (KRA), the Directorate of Criminal Investigations (DCI), Office of the Registrar of Political Parties (ORPP) and the Higher Educations Loan Board (HIELB).

- (5) **THAT**, the nominee had not been charged in a court of law in the past three years.
- (6) **THAT**, the nominee does not hold office in any political party and thus complies with Article 77(2) of the Constitution which prohibits an appointed State officer from holding office in a political party.
- (7) **THAT**, the nominee has never been dismissed from office under Article 75 of the Constitution for contravention of the provisions of Articles 75(1) (conflict of interest), Article 76 (financial probity), Article 77 (restriction on activities of State Officers) and Article 78(2) (dual citizenship) of the Constitution.
- (8) **THAT**, by the set deadline of receipt of memoranda from members of the public, the Committee had not received any submission from the public on the suitability of the nominee.
- (9) **THAT**, the nominee demonstrated knowledge of topical, administrative, and technical issues touching on government and has the requisite abilities, qualifications, and experience to serve as the Principal Secretary of the State Department of National Government Coordination, Office of the Prime Cabinet Secretary.
- (10) **THAT**, the nominee possesses a robust capacity for managing complex administrative duties, bolstered by extensive experience in coordination at various levels. His training in Leadership, Management, Crisis Management, and Public Policy equips him to effectively lead teams and tackle intricate challenges, particularly during crises and national emergencies.
- (11) **THAT**, with a deep understanding of government policies, including the Bottom-Up Economic Transformation Agenda, he brings valuable insights to the table. His innovative approach was recognized with an award in humanitarian technology at Massachusetts, Boston, where he significantly improved the welfare of vulnerable populations. This experience reflects his potential to introduce creative solutions as Principal Secretary.
- (12) **THAT**, by demonstrating a genuine commitment to national unity and development, the nominee's extensive background in both the executive and legislative branches of government, along with the humanitarian sector, has honed his skills in promoting inclusivity and collaboration. His track record of community engagement and fostering acceptance further underscores his dedication to serving Kenyans with diligence.

## **B. RECOMMENDATIONS**

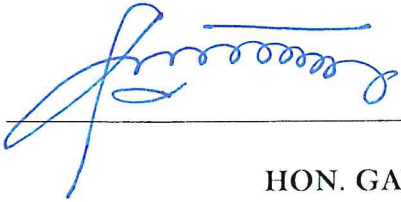
Having considered the suitability, capacity and integrity of the nominee, and pursuant to Section 8(2) of the Public Appointments (Parliamentary Approval) Act (Cap. 7F), the Committee recommends that the National Assembly **APPROVES** the appointment of **Hon. Ahmed Abdisalan Ibrahim as Principal Secretary for the State Department of National Government Coordination, Office of the Prime Cabinet Secretary.**

MIN./NO./DC-AIS/2025/149: ANY OTHER BUSINESS

There was no other business.

MIN./NO./DC-AIS/2025/150: ADJOURNMENT

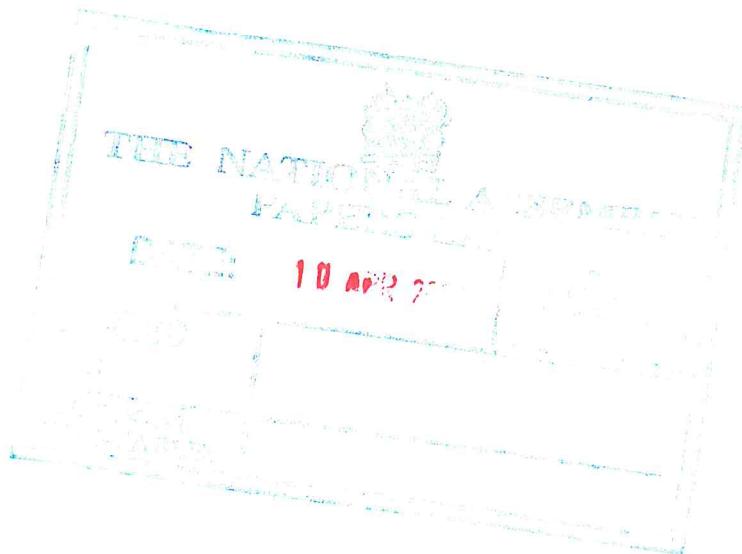
There being no other business, the meeting was adjourned at 11.10 a.m. The next meeting will held be on notice.

SIGNED  DATE 10<sup>th</sup> April, 2025

HON. GABRIEL TONGOYO, CBS, MP  
CHAIRPERSON

---

DEPARTMENTAL COMMITTEE ON ADMINISTRATION & INTERNAL SECURITY





**THE NATIONAL ASSEMBLY  
13<sup>TH</sup> PARLIAMENT – FOURTH SESSION-2025  
COMMITTEE ON ADMINISTRATION AND INTERNAL SECURITY**

**REPORT ADOPTION LIST OF THE**

**DEPARTMENTAL COMMITTEE ON ADMINISTRATION AND INTERNAL SECURITY  
ON THE APPROVAL HEARING OF MR. AHMED ABDILASAN IBRAHIM NOMINEE FOR  
APPOINTMENT AS PRINCIPAL SECRETARY, STATE DEPARTMENT FOR NATIONAL  
GOVERNMENT COORDINATION, OFFICE OF THE PRIME CABINET SECRETARY**

We, the undersigned Members of the Departmental Committee on Administration and Internal Security do hereby append our signatures to adopt this Report

Date: 10-4-2025

No.	MEMBER	SIGNATURE
1.	Hon. Gabriel Koshal Tongoyo, CBS, MP - Chairperson	
2.	Hon. Col (Rtd) Dido Rasso, MBS, MP - Vice Chairperson	
3.	Hon. Kaluma George Peter, CBS, MP	
4.	Hon. Fred C. Kapondi, MP	
5.	Hon. Aduma Owuor, MP	
6.	Hon. Sarah Paulata Korere, MP	
7.	Hon. Liza Chèpkorir Chelule, MP	
8.	Hon. Mburu Kahangara, MP	
9.	Hon.(Dr.) Peter Francis Masara, MP	
10.	Hon.(Prof.) Protus Ewesit Akujah, MP	
11.	Hon. Oku Kaunya, MP	
12.	Hon. Rozaah Akinyi Buyu, MP	
13.	Hon. Amb. Francis Kipyegon Sigei, EBS, MP	
14.	Hon. Caroline Jeptoo Ng'elechei, MP	
15.	Hon. Hussein Weytan Mohammed, MP	



Handwritten text or notes in the lower left quadrant.