(No. 15)



(182)

#### **REPUBLIC OF KENYA**

#### THIRTEENTH PARLIAMENT – (FOURTH SESSION)

# THE NATIONAL ASSEMBLY

## **ORDERS OF THE DAY**

# THURSDAY, MARCH 6, 2025 AT 2.30 P.M.

# **ORDER OF BUSINESS**

#### **PRAYERS**

- 1. Administration of Oath
- 2. Communication from the Chair
- **3.** Messages
- 4. Petitions
- 5. Papers
- 6. Notices of Motion
- 7. Questions and Statements

# 8\*. <u>MOTION</u> – <u>CONSIDERATION OF THE 2025 MEDIUM-TERM DEBT</u> <u>MANAGEMENT STRATEGY</u>

(The Chairperson, Liaison Committee)

**THAT,** this House adopts the Report of the Liaison Committee on its consideration of the 2025 Medium-Term Debt Management Strategy, *laid on the Table of the House on Wednesday, 5<sup>th</sup> March 2025* and pursuant to the provisions of section 15(4) of the Public Finance Management Act, 2012 and Standing Order 232A (7) and (8) –

- a) approves the 2025 Medium-Term Debt Management Strategy; and
- b) makes the **Policy and Financial Resolutions** contained in the Schedule to the Order Paper.

(Question to be put)

## 9\*. <u>COMMITTEE OF THE WHOLE HOUSE</u>

- (i) <u>The County Governments (Revenue Raising Process) Bill (National Assembly</u> <u>Bill No. 11 of 2023)</u> (The Leader of the Majority Party)
- (ii) <u>The Public Audit (Amendment) Bill (National Assembly Bill No. 4 of 2024)</u> (The Leader of the Majority Party)

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## 10\*. <u>MOTION</u> – <u>REPORT OF THE NATIONAL DIALOGUE COMMITTEE</u> <u>AND THE REPORT OF THE MULTI-SECTORAL</u> <u>WORKING GROUP ON THE REALISATION OF THE</u> <u>TWO-THIRDS GENDER PRINCIPLE</u>

(The Chairperson, Departmental Committee on Justice and Legal Affairs)

**THAT,** this House **adopts** the Joint Report of the National Assembly Departmental Committee on Justice and Legal Affairs and the Senate Standing Committee on Justice, Legal Affairs and Human Rights on its consideration of the report of the National Dialogue Committee (NADCO) and the report of the Multi-Sectoral Working Group on the realization of the two-thirds gender principle, *laid on the Table of the House on Thursday, 16<sup>th</sup> January 2025.* 

(Resumption of debate interrupted on Tuesday, March 4, 2025) (Balance of time – 1 hour 36 minutes)

#### 11\*. <u>MOTION</u> – <u>PUBLIC PETITION ON LEGAL RECOGNITION AND</u> <u>PROTECTION OF E-HAILING MOTORCYCLE RIDERS</u> <u>AND DELIVERY PERSONNEL</u>

(The Chairperson, Departmental Committee on Transport and Infrastructure)

**THAT**, this House adopts the Report of the Departmental Committee on Transport and Infrastructure on its consideration of Public Petition No. 14 of 2024 regarding Legal Recognition and Protection of E-Hailing Motorcycle Riders and Delivery Personnel, *laid on the Table of the House on Thursday, 20<sup>th</sup> February 2025*.

#### 12\*. <u>MOTION</u> – <u>STATE OF SECURITY IN SIX COUNTIES OF NORTH</u> <u>RIFT BEING, BARINGO, ELGEYO MARAKWET,</u> <u>TURKANA, WEST POKOT, SAMBURU AND LAIKIPIA</u> (The Chairperson Departmental Committee on Administration and

(The Chairperson, Departmental Committee on Administration and Internal Security)

**THAT,** this House **adopts** the Report of the Departmental Committee on Administration and Internal Security on the inquiry into the state of security in six counties of North Rift of Baringo, Elgeyo Marakwet, Turkana, West Pokot, Samburu and Laikipia, declared as disturbed, *laid on the Table of the House on Tuesday, 13<sup>th</sup> August 2024*.

#### 13\*. <u>THE LEARNERS WITH DISABILITIES BILL (SENATE BILL NO. 4 OF</u> 2023)

(The Chairperson, Departmental Committee on Education)

Second Reading

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## 14\*. <u>THE TREATY MAKING AND RATIFICATION (AMENDMENT) (No.2)</u> <u>BILL (NATIONAL ASSEMBLY BILL NO. 9 OF 2024)</u>

(The Chairperson, Departmental Committee on Justice and Legal Affairs)

Second Reading

\*Denotes Orders of the Day\*

# **SCHEDULE**

# POLICY AND FINANCIAL RESOLUTIONS RELATING TO THE 2025 MEDIUM TERM DEBT MANAGEMENT STRATEGY

## A. POLICY RESOLUTIONS

- THAT, to meet the Public Finance Management Act, 2012 threshold of Debt to GDP in Present Value terms of 55% (+5%) by 2028, the Cabinet Secretary for the National Treasury and Economic Planning publishes quarterly reports detailing progress on fiscal consolidation as outlined in the 2025 Budget Policy Statement.
- 2. THAT, the Cabinet Secretary National for the Treasury and Economic Planning, Governor, Central Bank of Kenya, and Controller of Budget fully automate the withdrawal of debt service payments from the Consolidated Fund by 31<sup>st</sup> May, 2025, and submit a report to the National Assembly within 15 days after the automation.
- **3. THAT**, to strengthen financial controls, ensure accurate and timely public debt statistics, and enhance decision-making for greater transparency and accountability, the National Treasury integrates the Public Debt Management System with the Integrated Financial Management System (IFMIS) by 31<sup>st</sup> May, 2025, and submits a report to the National Assembly within 15 days after the integration of the two systems.
- 4. THAT, to mitigate the growing risk of domestic debt interest payments and to reduce the tendency of the government borrowing funds held by public entities, the National Treasury deploys the Treasury Single Account (TSA) for all Ministries, Departments and Agencies (MDAs), parastatals, and public funds by 1<sup>st</sup> July, 2025.
- 5. THAT, to improve transparency and accountability in anticipated increase in domestic borrowing, the Cabinet Secretary for the National Treasury and Economic Planning should within 60 days:
  - i. Form a working committee to establish criteria for assessing the effective utilization of borrowed funds by Ministries, Departments, and Agencies (MDAs), establish the registrar of Government securities pursuant to section 55 of the PFM Act, and
  - ii. Record in the debt register the details on the utilization of the borrowed funds, including the set of projects funded from the proceeds of infrastructure bonds.
- 6. THAT, the Cabinet Secretary for the National Treasury and Economic Planning establishes an interagency committee, including representatives from the Central Bank of Kenya and the Controller of Budget to review the public debt procurement process, debt utilization, and submits a report to the National Assembly by 31<sup>st</sup> May, 2025.

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7. **THAT**, the Cabinet Secretary for the National Treasury and Economic Planning reports and seeks approval from the National Assembly on any variation to the approved borrowing mix in the 2025 Medium Term Debt Management Strategy (MTDS).

# B. FINANCIAL RESOLUTIONS

- 1. THAT, the fiscal deficit target for the medium term is approved and set at 4.3 percent of GDP for FY 2025/26; 3.5 percent of GDP for FY 2026/27, and 3.2 percent of GDP for FY 2027/28, in line with the fiscal consolidation path; and
- 2. THAT, the country's borrowing strategy is approved at 35 percent for net external borrowing and 65 percent for net domestic borrowing as contained in the 2025 Medium Term Debt Management Strategy.

# NOTICES

# I. THE COUNTY GOVERNMENTS (REVENUE RAISING PROCESS) BILL (NATIONAL ASSEMBLY BILL NO. 11 OF 2023)

Notice is given that the Nominated Member (Hon. Irene Mayaka) intends to move the following amendments to the County Governments (Revenue Raising Process) Bill, 2023 at the Committee Stage—

#### CLAUSE 8

**THAT** clause 8 of the Bill be amended in subclause (2), by—

- (a) deleting the word "and" appearing in paragraph (d);
- (b) deleting the period "." appearing in paragraph (e);
- (c) inserting the following new paragraphs immediately after paragraph (e)-

"(f) the Kenya National Chamber of Commerce and Industry; and

(g) the Principal Secretary of the State Department for the time being responsible for matters related to information, communication, technology and digital economy or a representative designated in writing." Notice is given that the Chairperson of the Departmental Committee on Finance and National Planning intends to move the following amendments to the Public Audit (Amendment) Bill, 2024 at the Committee Stage—

#### CLAUSE 6

**THAT,** Clause 6 of the Bill be amended in the proposed new section 8(1) by inserting the following new paragraph immediately after paragraph (f)—

"(fa) conduct and prepare audits on human resource in the public service;"

#### NEW CLAUSE 6A

**THAT,** the Bill be amended by inserting the following new clause immediately after Clause 6—

Insertion of new sections in Cap. 412B.	<b>6A.</b> The principal Act is amended by inserting the following new sections immediately after section 8 —		
	Public Service Human Resource Audit Directorate.	<b>8A.</b> (1) There is established a directorate in the office of the Auditor-General to be known as the Public Service Human Resource Audit Directorate.	
	Functions of the Public Service Human Resource Audit Directorate.	<ul> <li>(2) The Head of the Public Service Human</li> <li>Resource Audit Directorate shall be competitively</li> <li>recruited and appointed by the Auditor-General.</li> <li><b>8B.</b> The Public Service Human Resource</li> <li>Audit Directorate shall be responsible for</li> <li>conducting and preparing audits on human</li> <li>resource in the public service.</li> </ul>	

#### CLAUSE 10

THAT, Clause 10 of the Bill be amended—

- (a) in by paragraph (a) by inserting the word "Senior" immediately after the words "shall be a";
- (b) by deleting paragraph (b).

#### CLAUSE 11

THAT, Clause 11 of the Bill be amended—

- (a) in paragraph (a)(i) by deleting the words "The Deputy Auditor-General" and substituting therefor the words "The Senior Deputy Auditor-General";
- (b) by deleting paragraph (b).

#### NEW CLAUSE 11A

**THAT,** the Bill be amended by inserting the following new clause immediately after Clause 11—

Repeal of section 12 of	<b>11A.</b> The principal Act is amended by
Cap. 412B.	repealing section 12 of the Act.

#### NEW CLAUSE 12A

**THAT,** the Bill be amended by inserting the following new clause immediately after Clause 12—

Repeal of section 18 of Cap. 412B.

**12A.** The principal Act is amended by repealing section 18 of the Act.

## NEW CLAUSE 15A

**THAT,** the Bill be amended by inserting the following new clause immediately after Clause 15—

Amendment of section 23 of	<b>15A.</b> Section 23 of the principal Act is	
Cap. 412B.	amended by inserting the words	
	"competitively" immediately after the words	
	"the Auditor-General may".	

## CLAUSE 17

THAT, Clause 17 of the Bill be amended in the proposed new section 25-

(a) in the proposed new subsection (1)—

- (i) by deleting paragraph (d);
- (ii) by deleting paragraph (e);
- (iii) by inserting the following new paragraphs immediately after paragraph (c)----

"(ca) a nominee of the Institute of Human Resource Management; (cb) a nominee of the Institute of Internal Auditors of Kenya."

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- (b) by deleting the words "The Deputy Auditor-General" appearing in subsection(3) and substituting therefor the words "The Senior Deputy Auditor-General".

# CLAUSE 19

**THAT,** Clause 19 of the Bill be amended in paragraph (b) of the proposed section 27 by inserting the words ", strategic planning" immediately after the word "management".

## NEW CLAUSE 29A

**THAT,** the Bill be amended by inserting the following new clause immediately after clause 29—

Repeal of section 40 of Cap. 412B. **29A.** The principal Act is amended by repealing section 40.

#### NEW CLAUSE 30A

**THAT,** the Bill be amended by inserting the following new clause immediately after clause 30—

Repeal of section 42 of Cap. 412B. **30A.** The principal Act is amended by repealing section 42.

# LIMITATION OF DEBATE

#### The House resolved on Thursday, February 13, 2025 as follows-

#### Limitation of Debate on Other Committee Reports

**III. THAT**, each speech in a debate on **Other Committee Reports**, including a Report of a Joint Committee of the Houses of Parliament or any other Report submitted to the House for which limitation of time has not been specified, be limited as follows:- A maximum of two and a half hours, with not more than twenty (20) minutes for the Mover in moving and five (5) minutes for any other Member speaking, **including** the Leader of the Majority Party and the Leader of the Minority Party and the Chairperson of the relevant Committee (if the Committee Report is not moved by the Chairperson of the relevant Committee), and that ten (10) minutes before the expiry of the time, the Mover shall be called upon to reply; and further that priority in speaking shall be accorded to the Leader of the Majority Party and the Leader of the Minority Party, in that order.

#### Limitation of Debate on Bills sponsored by Parties or Committees

**IV.** THAT, each speech in a debate on Bills sponsored by a Committee, the Leader of the Majority Party or the Leader of the Minority Party be limited as follows:- A maximum of forty five (45) minutes for the Mover, in moving and fifteen minutes (15) in replying, a maximum of thirty (30) minutes for the Chairperson of the relevant Committee (if the Bill is not sponsored by the relevant Committee), and a maximum of ten (10) minutes for any other Member speaking, except the Leader of the Majority Party and the Leader of the Minority Party, who shall be limited to a maximum of fifteen minutes (15) each (if the Bill is not sponsored by either of them); and that priority in speaking be accorded to the Leader of the Majority Party, the Leader of the Minority Party and the Chairperson of the relevant Departmental Committee, in that order.

# **NOTICE PAPER**

# <u>Tentative</u> business for

# Tuesday, March 11, 2025

(Published pursuant to Standing Order 38(1))

It is notified that the following business is *tentatively* scheduled to appear in the Order Paper for Tuesday, March 11, 2025 –

#### A. <u>MOTION</u> – <u>RESOLUTION TO SIT ON OTHER DAYS</u> (The Leader of the Majority Party)

#### B. <u>MOTION</u> – <u>CONSIDERATION OF THE BUDGET POLICY</u> <u>STATEMENT FOR THE FINANCIAL YEAR 2025/2026</u> (The Chairperson, Liaison Committee)

(Subject to tabling of Committee Report and Notice of Motion)

# C. <u>COMMITTEE OF THE WHOLE HOUSE</u>

- (i) <u>The County Governments (Revenue Raising Process) Bill (National Assembly</u> <u>Bill No. 11 of 2023)</u> (The Leader of the Majority Party)
- (ii) <u>The Public Audit (Amendment) Bill (National Assembly Bill No. 4 of 2024)</u> (The Leader of the Majority Party)

(If not concluded on Thursday, March 6, 2025)

D. <u>MOTION</u> – <u>REPORT OF THE NATIONAL DIALOGUE COMMITTEE</u> <u>AND THE REPORT OF THE MULTI-SECTORAL</u> <u>WORKING GROUP ON THE REALISATION OF THE</u> <u>TWO-THIRDS GENDER PRINCIPLE</u> (The Chairperson, Departmental Committee on Justice and Legal

(The Chairperson, Departmental Committee on Justice and Legal Affairs)

(If not concluded on Thursday, March 6, 2025)

E. <u>MOTION</u> – <u>PUBLIC PETITION ON LEGAL RECOGNITION AND</u> <u>PROTECTION OF E-HAILING MOTORCYCLE RIDERS</u> <u>AND DELIVERY PERSONNEL</u>

(The Chairperson, Departmental Committee on Transport and Infrastructure)

(If not concluded on Thursday, March 6, 2025)

#### F. <u>MOTION</u> – <u>STATE OF SECURITY IN SIX COUNTIES OF NORTH</u> <u>RIFT BEING, BARINGO, ELGEYO MARAKWET,</u> <u>TURKANA, WEST POKOT, SAMBURU AND LAIKIPIA</u> (The Chairperson Departmental Committee on Administration and

(The Chairperson, Departmental Committee on Administration and Internal Security)

(If not concluded on Thursday, March 6, 2025)

#### G. <u>THE LEARNERS WITH DISABILITIES BILL (SENATE BILL NO. 4 OF</u> <u>2023)</u>

(The Chairperson, Departmental Committee on Education)

Second Reading

(If not concluded on Thursday, March 6, 2025)

## H. <u>THE TREATY MAKING AND RATIFICATION (AMENDMENT) (No.2)</u> <u>BILL (NATIONAL ASSEMBLY BILL NO. 9 OF 2024)</u>

(The Chairperson, Departmental Committee on Justice and Legal Affairs)

Second Reading

(If not concluded on Thursday, March 6, 2025)

# **APPENDIX**

# NOTICE OF PETITIONS, QUESTIONS & STATEMENTS

# ORDER NO. 7 - STATEMENTS

It is **notified** that, pursuant to the provisions of Standing Order 44(2)(c), the following Statements will be **requested**—

No.	Subject	Member	Relevant Committee
1.	Issuance of title deeds in South Ngariama Settlement Scheme	5	Lands
2.	Status of the 2024/2025 Work Plan for the Kenya Rural Roads Authority (KeRRA) and the Kenya Urban Roads Authority (KURA)	5	Transport and Infrastructure