



**REPUBLIC OF KENYA**

**THIRTEENTH PARLIAMENT – FOURTH SESSION**

**THE NATIONAL ASSEMBLY**

**VOTES AND PROCEEDINGS**

**TUESDAY, FEBRUARY 18, 2025 AT 2.30PM**

1. The House assembled at Thirty Minutes past Two O'clock
2. The Proceedings were opened with Prayer
3. **Presiding** – the Honourable Speaker

4. **QUORUM AT COMMENCEMENT OF THE HOUSE**

There being no Quorum present to commence business, the Honourable Speaker ordered that the Quorum Bell be rung for ten minutes;

And Quorum having been attained within the ten minutes, proceedings commenced.

5. **COMMUNICATION FROM THE CHAIR**

The Speaker issued the following Communications from the Chair—

(i) **Guide on update on reconstitution of lapsed Committees**

“**Honourable Members**, I have been notified by the Leader of the Majority Party and the Leader of the Minority Party that the Committee on Selection is yet to conclude the nomination of Members to the lapsed Committees. Further, the Leaders note that consultations are ongoing and will be concluded soon to allow for the reconstitution of the specified Committees.

**Honourable Members**, noting that the Budget Policy Statement (BPS) and the Medium-Term Debt Strategy, which were laid on the Table of the House on Thursday, 13<sup>th</sup> February 2025, have specified timelines, I direct that while we await the reconstitution of committees, the two documents be processed by the **Liaison Committee**. Similarly, noting that the Supplementary Estimates II for the 2024/2025 financial year have just been laid on the Table of the House, I also refer the same to the Liaison Committee for processing. **I thank you**”

(ii) **Demise of the Member for Malava Constituency, the Hon. Moses Malulu Injendi, M.P. and the Senator for Baringo, the Hon. William Kipkiror Cheptumo, M.P.**

“**Honourable Members**, It is with immense sorrow that I hereby notify Members of the National Assembly and the entire Parliamentary fraternity of the untimely

demise of two of our colleagues, one in the National Assembly and the other in the Senate.

First, **Honourable Members**, I report, with a heavy heart, the passing on of the Member for Malava Constituency, the Hon. Moses Malulu Injendi, MP, which occurred yesterday, Monday, 17<sup>th</sup> February 2025, while he was undergoing treatment at Aga Khan Hospital, here in Nairobi.

**Honourable Members**, the late Hon. Injendi, was born on 9<sup>th</sup> October 1966 in Lugusi Village, Malava Constituency. He began his education at Lugusi Primary School in 1974 and completed there in 1981. Thereafter joined St. Ignatius Mukumu Boys High School in 1982 and completed his “O” Levels there in 1985. In 1986, he proceeded to St. Peters Mumias Boys’ High School for his “A” Level and completed in 1987.

He later joined Egerton University for his undergraduate studies, graduating in 1991 with a Bachelor of Arts (Economics and Sociology). His passion for education pushed him to further his studies and attained a Master of Arts (Sociology) Degree from the University of Nairobi in 1996. At the time of his demise, he was pursuing Doctor of Philosophy at the Nelson Mandela Metropolitan University in the Republic of South Africa.

**Honourable Members**, the late Hon. Injendi has had a vast career life, having worked at the Catholic University of Eastern Africa from 2001 as a Deputy Registrar and later as a Lecturer. As an educationist, the late Hon. Injendi championed education reforms and dedicated his time to serve as a Chairperson and Member of Boards of Governors of various schools, including Lugusi Secondary School.

**Honourable Members**, the late Hon. Injendi joined elective politics in 2013, when he successfully vied for and won the parliamentary seat as a Member for Malava Constituency on the Maendeleo Democratic Party (MDP) ticket, a seat he retained for three consecutive terms. Until his untimely demise, he was serving his third term in Parliament, and was the Vice-Chairperson of the Departmental Committee on Education, where he played a critical role in the formulation of policies to improve the education sector.

He was also a member of the Committee on Parliamentary Broadcasting and the Library, where he contributed to the Committee’s work in its Report on *Enhancing Reporting of Parliamentary Business on Online Platforms*. The Report was adopted by this House in September 2024, and is being progressively implemented. The late Hon. Injendi will also be remembered for his contributions in supporting reforms in the sugar sector, including supporting the enactment of the Sugar Act, 2024.

**Honourable Members**, in the 12<sup>th</sup> Parliament, the late Hon. Injendi also served in the Departmental Committees on Education and Research; Labour and Social Welfare; Transport, Public Works and Housing and the Committee on Regional Integration.

In his first stint, which was during the 11<sup>th</sup> Parliament, the late Hon. Injendi was a member of the Departmental Committee on Education, Research and Technology

and the Joint Committee on National Cohesion and Equal Opportunity. His diligent contribution towards the fulfillment of the mandates of the Committees in which he served since 2013 was immense.

**Honourable Members,** the late Hon. Injendi was a dedicated and selfless leader who had passion for reforms in education and other aspects of social welfare. Of note was his passion for the welfare of Village Elders. Having been raised by a father who served as a Village Elder, the late Hon. Injendi always wished for structured integration of village elders in national government administration with appropriate remunerations.

Consequently, **Honourable Members,** when he finally got the platform on the floor of this House as a Member in the 11<sup>th</sup> Parliament, the late Hon. Injendi, actualized his desire by introducing a Motion on *Recognition and Compensation of Village Elders*, which was adopted by the House in 2016. The Motion urged the Government to facilitate village elders with a monthly honorarium to enable them meet their logistical costs and encourage them to uphold their dedication to serving the Community.

Later on, in the 13<sup>th</sup> Parliament, he escalated the Motion to a Bill by sponsoring the National Government Coordination (Amendment) Bill (National Assembly Bill No. 25 of 2023) so as to give the Motion the force of law.

The Bill, which seeks to recognize village elders who perform national government functions at the village level administrative units, is currently awaiting consideration at the Committee of the whole House. In honour of his persistent vision of creating a framework for recognition of village elders in the national government administration hierarchies, I urge the House to prioritize the Bill for enactment into law.

**Honourable Members,** besides his legislative role, the late Hon. Injendi was a devout Catholic and an active member of the Catholic Members of Parliament Caucus since he joined Parliament. The late Hon. Injendi was proud of his Catholic faith and was always visibly wearing his Rosary at all times. Indeed, in the year 2023, he requested and received a Special Rosary, right from the Vatican, blessed by Pope Francis.

The later Hon. Injendi was unique for his rule of thumb practice of always connecting his faith with legislative work. He is reported to have always sought to understand the Biblical and Catholic foundational teachings on all matters that were before the House for consideration to inform his position and contribution on them.

**Honourable Members,** in the passing on of Hon. Injendi, a humble leader who served his constituents and the nation with unwavering dedication and integrity has rested. On behalf of the Parliamentary Service Commission, all Members and staff of the National Assembly, and indeed on my own behalf, I convey our heartfelt condolences to the family of the late Hon. Injendi, his relatives, friends and the people of Malava Constituency. As the National Assembly, we assure them of our support during this period of great sorrow.

**Honourable Members,** I also wish to report, with profound sorrow, the untimely demise of one of our colleagues in the Senate, the Hon. William Kipkiror Cheptumo, M.P., who was the Senator for Baringo County. The Late William Cheptumo passed away on Sunday, 16<sup>th</sup> February 2025 while receiving treatment at the Nairobi Hospital.

**Honourable Members,** the late Sen. William Cheptumo was born on 25<sup>th</sup> December 1967 in Baringo County. He attended Maregut Primary School before joining Bartolimo Secondary School and later Kabarnet High School for his “O” Level and “A” Level Education, respectively. Thereafter, he pursued a Bachelor of Laws Degree at the University of Nairobi from 1988 to 1991, and a postgraduate Diploma in Law at the Kenya School of Law in 1992, prior to his admission to the Bar as an advocate of the High Court of Kenya.

**Honourable Members,** Sen. Cheptumo began his legal career as a Legal Officer at the Industrial and Commercial Development Corporation (ICDC), in 1993 and left ICDC in 1995. Then he joined the Central Bank of Kenya as a Legal Officer in 1995 and left in 1998 to establish his own firm, Cheptumo and Company Advocates, which he ran from 1998 to 2007. During this time, he gained vast experience on practicing law, establishing himself as an astute advocate.

**Honourable Members,** the late Sen. Cheptumo ventured into politics in 2007, when he successfully contested for the Baringo North Constituency parliamentary seat on the Orange Democratic Movement (ODM) Party ticket. During his first term of Parliament between 2008 and 2013, I had the privilege of working alongside him in the Executive when he served as the Assistant Minister for Justice, National Cohesion and Constitutional Affairs, while I held the Foreign Affairs portfolio as the Minister. Sen. Cheptumo not only demonstrated exceptional dedication and a deep understanding of legal matters but also applied his legal knowledge in the running of government affairs under his charge.

**Honourable Members,** the late Sen. Cheptumo was re-elected for a second term in 2013 in the 11<sup>th</sup> Parliament. He served as the Chairperson of the Committee on Delegated Legislation, a Member of the House Business Committee and a Member of the Departmental Committee on Justice and Legal Affairs. Additionally, he was a Member of the Parliamentary Pensions Management Committee.

As the Chairperson of the Committee on Delegated Legislation, the late Sen. Cheptumo will be remembered for superintending the consideration of many Statutory Instruments that were necessary to operationalize the Acts of Parliament that were enacted to actualize the 2010 Constitution.

**Honourable Members,** the late Sen. Cheptumo was once again re-elected to represent Baringo North Constituency in the 12<sup>th</sup> Parliament, making him one of the longest serving Members of this House. He served as the Chairperson of the Departmental Committee on Justice and Legal Affairs, where his legal and immense parliamentary expertise were instrumental in guiding key legislative processes and the consideration of policies that were referred to his Committee.

In 2022, **Honourable Members,** the late Sen. Cheptumo successfully contested for the Baringo County Senate seat. Until his demise, he was serving as the Chairperson of the Senate Standing Committee on National Security, Defence and

Foreign Relations. Additionally, he was an active Member of the Senate Liaison Committee, the Senate Standing Committees on Justice, Legal Affairs and Human Rights Committee and Land, Environmental and Natural Resources.

Further, he was a Member of the Ad Hoc Committee on the 'Proliferation of Religious Organisations and the circumstances leading to the deaths of more than ninety-five (95) people in Shakahola, Kilifi County'.

**Honourable Members**, in his passing on, Parliament and indeed the country has lost a transformative servant leader. On behalf of the National Assembly, the Parliamentary Service Commission, and indeed on my own behalf, I pay tribute to Sen. William Cheptumo and extend our deepest condolences to his family and the people of Baringo County. His death is a big loss to Parliament, to the people of Baringo County and the nation at large, which he served with dedication and humility.

**Honourable Members**, Condolence Books have been opened, both at the National and the Assembly Senate receptions, Main Parliament Buildings, where Honourable Members and parliamentary staff may record their condolence messages to the families of the departed Member for Malava and the Senator for Baringo, respectively.

**Honourable Members**, in line with the Parliamentary Service Commission's Bereavement Policy I have constituted an *Ad-Hoc* Funeral Committee to help with the funeral arrangements. The Committee comprises of the following Members—

- (1) The Hon. Bernard Shinali MP - Chairperson;
- (2) The Hon. Julius Melly, CBS, MP;
- (3) The Hon. Emmanuel Wangwe, CBS, MP; and
- (4) The Hon. Elise Muhanda, MP.

I have also requested the Speaker of the Senate to nominate two Senators to the *Ad Hoc* Committee. I have also appointed the following Members to work with our Senate colleagues in coordinating Parliament's involvement in the funeral arrangements for the late Sen. William Cheptumo—

- (1) The Hon. T.J. Kajwang, CBS, MP;
- (2) The Hon. Joseph Makilap, MP; and
- (3) The Hon. Flowrence Jematiah, MP.

Honourable Members are therefore encouraged to liaise with the *Ad-Hoc* Committees on matters relating to the funeral and interment of our departed colleagues.

**Honourable Members**, in connection with the passing on of the Vice Chairperson of the Departmental Committee on Education of this House, I also wish to inform the House of the demise of another educationist, Mr. Johnson Matheka Nzioka, the National Chairperson of the Kenya Primary Schools Heads Association (KEPSHA).

The late Mr. Nzioka, who was also the headteacher of Donholm Primary School in Nairobi City County, succumbed to the injuries he sustained in a road accident that occurred on Sunday, 16<sup>th</sup> February 2025 in Athi River, along Nairobi-Mombasa Road.

**Honourable Members,** the late Mr. Nzioka, who is a long-serving and distinguished educationist with a career spanning over 39 years, holds a Bachelor's degree in Education from East African University and a Diploma in Education Management from the Kenya Institute of Education Management (KEMI). In these very many years as career teacher, her has been a Headteacher for 24 years.

He has made immense contribution to the educational sector in various capacities, including, as I have mentioned, a Headteacher for 24 years and a member of various councils, such as the Kenya Institute of Curriculum Development (KICD), the Education Task Force, the International Confederation of Principals, and the National Examination Appeals Tribunal.

**Honourable Members,** in recognition of his dedication and exceptional service to primary education, the late Mr. Nzioka was awarded the Head of State Commendation (HSC) in 2021.

**Honourable Members,** in honour of our departed colleagues, the Hon. Moses Malulu Injendi, MP and Sen. William Kipkiror Cheptumo, MP, and the late KEPSHA Chairperson, I request that we all stand and observe a moment of silence. May their souls rest in eternal peace. **I thank You!"**

**(iii) Recognition of a delegation of staff from the Office of the Leader of Opposition of the Parliament of Uganda**

**"Honourable Members,** I would like to acknowledge the presence of a delegation of five (5) staff from the Office of the Leader of Opposition of the Parliament of Uganda, sitting in the Speaker's gallery to observe the House proceedings. The delegation is on a benchmarking visit at the National Assembly to foster knowledge exchange and share parliamentary experiences with our staff in the National Assembly.

**Honourable Members,** On my own behalf and that of the National Assembly, I welcome the delegation to the National Assembly and wish them well during their visit."

**6. PETITIONS**

Pursuant to the provisions of Standing Order 2252(a), the Member for Taveta (Hon. John Bwire) presented a Petition regarding recognition of the Pare People as a tribe in Kenya on behalf of concerned citizens of Kenya.

**7. PAPERS**

The following Papers were laid on the Table of the House—

- (i) Supplementary Estimates II for the FY 2024/25 from the National Treasury and Economic Planning and the following accompanying documents: -
  - (a) Programme Based Budget;
  - (b) Recurrent Estimates;
  - (c) Development Estimates (Vol I, II & III); and
  - (d) Memorandum on Supplementary Estimates No. II.

- (ii) Draft Public Finance Management (Teachers Service Commission) (Staff Car Loan and Mortgage Fund) Regulations, 2024, from the Teachers Service Commission;
- (iii) Submission of Nominees for the following National Government Constituency Development Fund Committees:

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|---------------------|--------------------|
| 1. Bonchari         | 20. Lamu East      |
| 2. Bondo            | 21. Lamu West      |
| 3. Dagoretti South  | 22. Magarini       |
| 4. Eldama Ravine    | 23. Makadara       |
| 5. Embakasi East    | 24. Mandera East   |
| 6. Endebess         | 25. Mandera North  |
| 7. Gilgil           | 26. Masinga        |
| 8. Igembe South     | 27. Mathioya       |
| 9. Kabondo Kasipul  | 28. Matuga         |
| 10. Kajiado Central | 29. Mwingi Central |
| 11. Kajiado West    | 30. Nambale        |
| 12. Kasipul         | 31. Ndaragwa       |
| 13. Kiambaa         | 32. Rarieda        |
| 14. Kibra           | 33. Roysambu       |
| 15. Kiharu          | 34. Samburu West   |
| 16. Kipkelion East  | 35. Sigor          |
| 17. Kitui Rural     | 36. South Imenti   |
| 18. Kuresoi North   | 37. Starehe        |
| 19. Laikipia West   | 38. Teso South     |

*(Deputy Leader of the Majority Party)*

- (iv) Report of the Departmental Committee on Agriculture and Livestock on its consideration of the Agricultural and Livestock Extension Services Bill (Senate Bill No. 12 of 2022)

*(Vice Chairperson, Departmental Committee on Agriculture and Livestock)*

- (v) Reports of the Departmental Committee on Finance and National Planning on its consideration of:
  - i. The Public Finance Management (Amendment) Bill (National Assembly Bill No. 2 of 2024) and
  - ii. The Public Finance Management (Amendment) (No.2) Bill (National Assembly Bill No. 26 of 2024)

*(Vice Chairperson, Departmental Committee on Finance and National Planning)*

**8. REQUESTS FOR STATEMENTS PURSUANT TO STANDING ORDER 44(2)(c)**

Pursuant to the provisions of Standing Order 44(2)(c), the following Members requested for Statements:

- a) The Member for Kirinyaga County (Hon. Njeri Maina) requested for a Statement from the Chairperson of the Departmental Committee on Education regarding Delay in disbursement of Higher Education Loans Board Funds;

- b) The Member for Kiambu (Hon. Machua Waithaka) requested for a Statement from the Chairperson of the Departmental Committee on Lands regarding erroneous listing of land parcels by the National Land Commission.
- c) The Member for Kirinyaga Central (Hon. Joseph Gitari) requested for a Statement from the Chairperson of the Departmental Committee on Trade, Industry and Cooperatives Lands regarding management of *Shirikisho la Wanawake* Savings and Credit Cooperative Society Limited.

**9. THE COUNTY GOVERNMENTS ADDITIONAL ALLOCATIONS BILL (NATIONAL ASSEMBLY BILL NO. 2 OF 2025)**

(The Leader of the Majority Party)

Order for First Reading read;

Bill read a First Time and committed to the relevant committee pursuant to the Standing Orders.

**10. EXCEPTIONAL MOTION – RECORDING THE THANKS OF THE HOUSE ON KENYA’S ATTEMPT AT THE POSITION OF THE CHAIRPERSON OF THE AFRICAN UNION COMMISSION (AUC)**

Motion made and Question proposed-

**RECALLING THAT**, the African Union (AU), the successor to the Organisation of African Unity (OAU), was launched in 2002 as a continental body consisting of the 55-member states that make up the countries of the African Continent, with the vision of creating *an Integrated, Prosperous and Peaceful Africa, driven by its own citizens and representing a dynamic force in the global arena*;

**AWARE THAT**, the African Union Commission (AUC), established as the Secretariat responsible for the day-to-day operations and activities of the AU, is headed by the Chairperson elected by Heads of State and Government from member-states;

**RECALLING THAT**, on 27<sup>th</sup> February 2024, Kenya formally announced that the former Prime Minister, Rt. Hon. Raila Odinga, EGH, would be vying for the position of Chairperson of the African Union Commission (AUC), building on his previous service as the **African Union Special Envoy for Infrastructure Development in Africa** from 2018 to 2023;

**APPRECIATING THAT**, in recognition of the immense Pan-African ideals embodied in the candidacy of the Rt. Hon. Raila Odinga, his dedication and leadership in advancing the cause of the African continent through various initiatives and positions held over the years, including his previous service as the **African Union Special Envoy for Infrastructure Development in Africa** from 2018 to 2023, H.E. the President endorsed the Rt. Hon. Raila Odinga as Kenya’s candidate for the Chairperson of the African Union Commission;

**NOTING THAT**, the Rt. Hon. Raila Odinga's candidacy for the position of Chairperson of the African Union Commission was not only his personal ambition but also a symbol of Kenya’s deep commitment to the goals of the African Union and its desire to actively participate in shaping the continent’s future;



**COMMENDING** the Government of Kenya, led by His Excellency the President, for the Pan-African campaign in support of the Rt. Hon. Raila Odinga, reinforced by Kenya's commitment to regional and continental integration and cooperation and guided by Kenya's Foreign Policy;

**FURTHER COMMENDING** the remarkable achievement by Rt. Hon. Raila Odinga for emerging the runner-up in the election of the Chairperson of the African Union Commission on Saturday, 15<sup>th</sup> February 2025;

**RECOGNIZING**, the need to sustain Kenya's growing prominence on the continental stage and advocacy for a more united, prosperous, and self-reliant Africa in resonance with the aspirations of millions of Africans, who seek to see the continent empowered to chart its own course in the global arena;

**NOW THEREFORE**, this House—

- (i) records its thanks to **His Excellency, Dr. William Ruto, CGH, President and Commander-in-Chief of the Defence Forces of the Republic of Kenya** for endorsing the Rt. Hon. Raila Odinga, EGH, as Kenya's candidate for election as the Chairperson of the African Union Commission (AUC) and for coordinating the continental campaign in support of his candidacy;
- (ii) expresses its profound thanks to the **Rt. Hon. Raila Odinga, EGH**, for demonstrating his unwavering commitment to the service of Africa by offering himself as Kenya's candidate for the position of the Chairperson of the African Union Commission, for his leadership in advancing pan-African unity, for his dedication to the development and integration of the African continent and for his distinguished attempt at the election, in which he emerged as the runner-up; and,
- (iii) records its congratulations to **H.E. Mahamoud Ali Youssouf** on his election as the Chairperson of the African Union Commission on Saturday, 15<sup>th</sup> February 2025.

*(Co-sponsored by the Leader of the Majority Party and the Leader of the Minority Party)*

Debate arising;

*(Change of Chair from Speaker to Fifth Chairperson of Committees)*

Mover replied;

Question put and agreed to;

**11. THE EQUALISATION FUND (ADMINISTRATION) BILL (SENATE BILL NO. 14 OF 2023)**

Motion made and Question proposed;

**THAT**, the Equalisation Fund (Administration) Bill (Senate Bill No. 14 of 2023) be now read a Second time.

*(Chairperson, Departmental Committee on Finance and National Planning)*

Debate arising;

And the time being fifteen minutes past Seven O'clock, the Fifth Chairperson adjourned the House without Question put pursuant to the Standing Orders.

12. HOUSE ROSE - at fifteen minutes past Seven O'clock

**M E M O R A N D U M**

The Speaker will take the Chair on,  
Wednesday, February 19, 2025 at 09.30 a.m.

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