Thirteenth Parliament (No. 132)



Third Session (2417)

REPUBLIC OF KENYA

THIRTEENTH PARLIAMENT – (THIRD SESSION)

THE SENATE

VOTES AND PROCEEDINGS

WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING)

- 1. The Senate assembled at thirty Minutes past Nine O'clock.
- 2. The proceedings were opened with Prayer said by the Deputy Speaker.

3. QUORUM OF THE SENATE

The Deputy Speaker having counted the Honourable Senators present at the commencement of the Sitting and confirming that there was no Quorum, directed that the Bell be rung for ten minutes, pursuant to Standing Order 40;

And there being no Quorum after the expiry of the ten minutes, the Deputy Speaker directed that the Bell be rung for a further ten minutes;

And there being a Quorum before the expiry of the further ten minutes;

The Deputy Speaker invited the Clerk to call the Orders of the Day.

4. MESSAGES

The Temporary Speaker (Sen. Wakili Hillary Sigei, MP) conveyed the following Messages from the National Assembly: -

i) Passage of the Community Health Promoters Bill (National Assembly Bills No. 53 of 2022)

"Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3), I received the following Message from the Speaker of the National Assembly regarding the <u>passage</u> by the National Assembly of the Community Health Promoters Bill (National Assembly Bills No. 53 of 2022).

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2418)

The Message, dated Friday, 29th November, 2024, was received in the Office of the Clerk of the Senate on Monday, 2nd December, 2024.

Pursuant to Standing Order 46 (4), I now report the Message -

"PURSUANT to the provisions of Standing Order 41(1) and 142 of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly—

WHEREAS, the Community Health Promoters Bill (National Assembly Bill No. 53 of 2022) was published vide Kenya Gazette Supplement No. 183 on 10th November 2022 as the Community Health Workers Bill, 2022 to regulate the practice of community health promoters by making provisions for training and registration of community health promoters and the establishment of the Community Health Promoters Council;

AND WHEREAS, the National Assembly considered the said Bill and passed it <u>with amendments</u> on Wednesday, 20th November 2024, in the form attached hereto;

NOW THEREFORE, in accordance with the provisions of Article 110(4) of the Constitution and Standing Orders 41 and 142 of the National Assembly Standing Orders, I hereby <u>refer</u> the Bill to the Senate for consideration."

Honourable Senators,

Standing Order No. 163 requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No.144.

At an appropriate time in this Sitting, I will direct that the Community Health Promoters Bill (National Assembly Bills No. 53 of 2022) be read a First Time as listed in the Order Paper.

I thank you."

ii) Passage of the Kenya Health Products and Technologies Regulatory Authority Bill (National Assembly Bills No. 54 of 2022)

"Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3), I received the following Message from the Speaker of the National Assembly regarding the <u>passage</u> by the National Assembly of the Kenya Health Products and Technologies Regulatory Authority Bill (National Assembly Bills No. 54 of 2022).

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2419)

The Message, dated Friday, 29th November, 2024, was received in the Office of the Clerk of the Senate on Monday, 2nd December, 2024.

Pursuant to Standing Order 46 (4), I now report the Message -

"PURSUANT to the provisions of Standing Order 41(1) and 142 of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly –

WHEREAS, the Kenya Health Products and Technologies Regulatory Authority Bill (National Assembly Bill No. 54 of 2022) was published vide Kenya Gazette Supplement No. 184 of 10th November, 2022 as the Kenya Drugs Authority Bill, 2022 and passed by the National Assembly, with amendments, on 7th November, 2024 as a Bill seeking to establish a comprehensive legal framework for the regulation of health products and technologies; to safeguard public health through development of a regulatory system to ensure safety, quality, efficacy, effectiveness and performance of health products; to establish the Kenya Health Products and Technologies Regulatory Authority and for connected purposes;

AND WHEREAS, on Thursday, 7th November 2024, the National Assembly considered the Kenya Health Products and Technologies Regulatory Authority Bill (National Assembly Bill No. 54 of 2022) and passed it <u>with amendments</u>, in the form attached herewith.

NOW THEREFORE, in accordance with the provisions of Article 110 of the Constitution and Standing Orders 41(1) and 142 of the National Assembly Standing Orders, I hereby <u>refer</u> the Bill to the Senate for consideration."

Honourable Senators,

Standing Order No. 163 requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No.144.

At an appropriate time in this Sitting, I will direct that the Kenya Health Products and Technologies Regulatory Authority Bill (National Assembly Bills No. 54 of 2022) be read a First Time as listed in the Order Paper.

I thank you."

iii) Passage of the Technopolis Bill (National Assembly Bills No. 6 of 2024)

"Honourable Senators,

I wish to report to the Senate that, pursuant to Standing Order 46 (3), I received the following Message from the Speaker of the National Assembly regarding the <u>passage</u> by the National Assembly of the Technopolis Bill (National Assembly Bills No. 6 of 2024).

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2420)

The Message, dated Friday, 29th November, 2024, was received in the Office of the Clerk of the Senate on Monday, 2nd December, 2024.

Pursuant to Standing Order 46 (4), I now report the Message -

"PURSUANT to the provisions of Standing Order 41(1) and 142 of the National Assembly Standing Orders, I hereby convey the following Message from the National Assembly—

WHEREAS, the Technopolis Bill (National Assembly Bill No. 6 of 2024) was published vide Kenya Gazette Supplement No. 30 of 2^{nd} February 2024 as a Bill seeking to, inter alia, provide a framework for the establishment, development and management of Technopolises in the country;

AND WHEREAS, the National Assembly considered, and passed the said Bill <u>with amendments</u> on Tuesday, 19th November 2024, and in the form attached herewith;

NOW THEREFORE, in accordance with the provisions of Article 110(4) of the Constitution and Standing Orders 41(1) and 142 of the National Assembly Standing Orders, I hereby refer the Bill to the Senate for consideration."

Honourable Senators,

Standing Order No. 163 requires that a Bill which originates in the National Assembly be proceeded with by the Senate in the same manner as a Bill introduced in the Senate by way of First Reading in accordance with Standing Order No.144.

At an appropriate time in this Sitting, I will direct that the Technopolis Bill (National Assembly Bills No. 6 of 2024) be read a First Time as listed in the Order Paper.

I thank you."

5. PAPERS LAID

The following Papers were laid on the Table of the Senate:

- i) The Pest Control Products (Import and Export) Regulations, Legal Notice No. 190 of 2024.
- ii) The Pest Control Products (Disposal) Regulations, Legal Notice No. 191 of 2024.
- iii) The Pest Control Products (Fees and Other Charges) Regulations, Legal Notice No. 192 of 2024.
- iv) The Pest Control Products (Inspection and Certification) Regulations, Legal Notice No. 193 of 2024.

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2421)

v) The Pest Control Products (Labelling, Advertisement and Packaging) Regulations, Legal Notice No. 194 of 2024.

(The Senate Majority Leader)

vi) The County Governments (Equitable Share) Cash Disbursement Schedule for Financial Year 2024/2025.

(The Chairperson, Standing Committee on Finance and Budget)

6. **<u>COMMITTEE OF THE WHOLE</u>**

Order for Committee read;

IN THE COMMITTEE

(The Acting Chairperson of Committees (Sen. Catherine Mumma MP) – in the Chair)

THE COUNTY ALLOCATION OF REVENUE BILL (SENATE BILLS NO. 25 OF 2024)

(Consideration of His Excellency the President's Recommendations)

First Schedule - <u>amendment proposed</u>

a) That the President's recommendations to the First Schedule be deleted and replaced thereof with the following -

FIRST SCHEDULE

(s.4(1))

Allocation of Each County Government's Equitable Share of Revenue Raised Nationally in the FY 2024/25.

		FY 2023/24			FY 2024	/25	
		Total			(Equitable	e Share**-0.5	Total
		Equitable	0.5 (Allocation Ratio*)		Allocation	Ratio)	Equitable
		Share			*(Formula***)		Share****
SN	County					Equitable	
						Share	
					Allocatio		
		385,424,616,06	Allocatio	158,250,000,00	n Ratio	229,175,000,00	387,425,000,00
		2	n Ratio	0		0	0
			Column		Column		Column
		Column A	В	Column C	D	Column E	F=C+E
	Dominac						
1	Baringo	6,647,771,186	1.61	2,547,825,000	1.80	4,136,048,223	6,683,873,223
	Domot						
2	Bomet	6,977,924,070	1.74	2,753,550,000	1.86	4,261,571,755	7,015,121,755

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		FY 2023/24	FY 2024/25				
		Total Equitable Share	0.5 (Alloca	tion Ratio*)	(Equitable Allocation *(Formula	Ratio)	Equitable Share**** 9 387,425,000,00 0 9 387,425,000,00 0 9 Column $F=C+E$ 9 11,170,673,599 2 7,514,935,582 9 4,826,732,019 2 5,369,896,832 5 8,290,447,365 0 8,170,280,800 7 4,923,507,187 0 8,345,013,610 0 12,980,503,320 2 6,738,465,302 4 12,293,696,674 6 12,169,843,476 9 5,449,272,719
SN	County					Equitable Share	
		385,424,616,06 2	Allocatio n Ratio	158,250,000,00 0	Allocatio n Ratio	229,175,000,00 0	0
		Column A	Column B	Column C	Column D	Column E	
3	Bungoma	11,111,983,608	2.81	4,446,825,000	2.93	6,723,848,599	11,170,673,599
4	Busia	7,475,585,295	1.90	3,006,750,000	1.97	4,508,185,582	7,514,935,582
5	Elgeyo/Marakw et	4,801,453,188	1.22	1,930,650,000	1.26	2,896,082,019	4,826,732,019
6	Embu	5,341,810,744	1.36	2,152,200,000	1.40	3,217,696,832	5,369,896,832
7	Garissa	8,248,748,101	2.22	3,513,150,000	2.08	4,777,297,365	8,290,447,365
8	Homa-Bay	8,128,387,250	2.13	3,370,725,000	2.09	4,799,555,800	8,170,280,800
9	Isiolo	4,899,041,209	1.34	2,120,550,000	1.22	2,802,957,187	4,923,507,187
10	Kajiado	8,300,213,576	2.03	3,212,475,000	2.24	5,132,538,610	8,345,013,610
11	Kakamega	12,912,646,262	3.29	5,206,425,000	3.39	7,774,078,320	12,980,503,320
12	Kericho	6,703,129,925	1.70	2,690,250,000	1.77	4,048,215,302	6,738,465,302
13	Kiambu	12,227,552,449	2.98	4,715,850,000	3.31	7,577,846,674	12,293,696,674
14	Kilifi	12,109,200,498	3.30	5,222,250,000	3.03	6,947,593,476	12,169,843,476
15	Kirinyaga	5,420,217,528	1.34	2,120,550,000	1.45	3,328,722,719	5,449,272,719
16	Kisii	9,258,588,608	2.46	3,892,950,000	2.36	5,412,885,688	9,305,835,688
17	Kisumu	8,361,797,770	2.16	3,418,200,000	2.18	4,987,128,573	8,405,328,573
18	Kitui	10,829,486,936	2.79	4,415,175,000	2.82	6,470,793,099	10,885,968,099
19	Kwale	8,584,103,693	2.46	3,892,950,000	2.06	4,732,461,603	8,625,411,603
20	Laikipia	5,358,246,532	1.32	2,088,900,000	1.44	3,298,134,732	5,387,034,732
21	Lamu	3,237,350,707	0.82	1,297,650,000	0.85	1,956,780,723	3,254,430,723

(No. 132) <u>WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING)</u> (2423)

		FY 2023/24	FY 2024/25					
		Total Equitable Share	0.5 (Alloca	tion Ratio*)	(Equitable Allocation *(Formula	Ratio)	Total Equitable Share**** 387,425,000,00 0 Column F=C+E 9,597,223,940 8,497,308,272 11,690,618,560 7,597,151,194 9,944,340,480 8,385,076,399 7,899,674,038 7,511,867,031 20,178,711,957 13,666,997,646 7,346,071,107 9,241,860,519 5,936,521,652 6,518,609,255 5,623,228,509 7,301,473,431	
SN	County					Equitable Share		
		385,424,616,06 2	Allocatio n Ratio	158,250,000,00 0	Allocatio n Ratio	229,175,000,00 0		
		Column A	Column B	Column C	Column D	Column E		
22	Machakos	9,547,295,309	2.45	3,877,125,000	2.50	5,720,098,940	9,597,223,940	
23	Makueni	8,455,460,962	2.34	3,703,050,000	2.09	4,794,258,272	8,497,308,272	
24	Mandera	11,633,191,646	3.23	5,111,475,000	2.87	6,579,143,560	11,690,618,560	
25	Marsabit	7,560,398,412	2.14	3,386,550,000	1.84	4,210,601,194	7,597,151,194	
26	Meru	9,892,625,172	2.54	4,019,550,000	2.59	5,924,790,480	9,944,340,480	
27	Migori	8,341,446,108	2.14	3,386,550,000	2.18	4,998,526,399	8,385,076,399	
28	Mombasa	7,861,523,820	2.23	3,528,975,000	1.91	4,370,699,038	7,899,674,038	
29	Murang'a	7,473,786,703	1.99	3,149,175,000	1.90	4,362,692,031	7,511,867,031	
30	Nairobi City	20,072,059,115	5.03	7,959,975,000	5.33	12,218,736,957	20,178,711,957	
31	Nakuru	13,593,424,693	3.31	5,238,075,000	3.68	8,428,922,646	13,666,997,646	
32	Nandi	7,305,294,033	1.69	2,674,425,000	2.04	4,671,646,107	7,346,071,107	
33	Narok	9,196,276,899	2.54	4,019,550,000	2.28	5,222,310,519	9,241,860,519	
34	Nyamira	5,334,198,486	1.52	2,405,400,000	1.29	2,954,587,994	5,359,987,994	
35	Nyandarua	5,905,976,056	1.54	2,437,050,000	1.53	3,499,471,652	5,936,521,652	
36	Nyeri	6,485,331,051	1.71	2,706,075,000	1.66	3,812,534,255	6,518,609,255	
37	Samburu	5,594,312,489	1.46	2,310,450,000	1.45	3,312,778,509	5,623,228,509	
38	Siaya	7,263,019,462	1.83	2,895,975,000	1.92	4,405,498,431	7,301,473,431	
39	Taita-Taveta	5,040,427,430	1.34	2,120,550,000	1.29	2,945,588,383	5,066,138,383	
40	Tana-River	6,790,702,542	1.85	2,927,625,000	1.70	3,897,093,834	6,824,718,834	

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	FY 2023/24 FY 2024/25						
		Total Equitable Share	0.5 (Allocation Ratio*)		(EquitableShare**-0.5AllocationRatio)*(Formula***)		Total Equitable Share****
SN	County					Equitable Share	
		385,424,616,06 2	Allocatio n Ratio	158,250,000,00 0	Allocatio n Ratio	229,175,000,00 0	387,425,000,00 0
		Column A	Column B	Column C	Column D	Column E	Column F=C+E
41	Tharaka-Nithi	4,378,234,821	1.24	1,962,300,000	1.06	2,437,208,312	4,399,508,312
42	Trans-Nzoia	7,499,822,440	1.82	2,880,150,000	2.03	4,660,350,922	7,540,500,922
43	Turkana	13,143,946,933	3.33	5,269,725,000	3.47	7,943,558,320	13,213,283,320
44	Uasin-Gishu	8,426,072,635	2.00	3,165,000,000	2.32	5,307,398,961	8,472,398,961
45	Vihiga	5,267,026,885	1.47	2,326,275,000	1.29	2,966,646,648	5,292,921,648
46	Wajir	9,853,656,422	2.70	4,272,750,000	2.46	5,630,049,041	9,902,799,041
47	West Pokot	6,573,866,403	1.58	2,500,350,000	1.79	4,109,385,714	6,609,735,714
	Total	385,424,616,06 2	100.00	158,250,000,00 0	100.00	229,175,000,00 0	387,425,000,00 0

*This refers to the Sharable Revenue allocated to counties in the financial year 2019/ 20 of Kshs. 316.5 billion. Thus, the allocation to county governments under this component is one-half of the equitable share allocated to county governments in FY 2019/20 amounting to Kshs. 158. 25 billion.

** This is the equitable share of revenues raised nationally allocated to county governments in FY 2024/25 amounting to Kshs. 387.425 billion. Once you net out one half of the amounts of Allocation Ratio or Ksh.158.25 billion from the Equitable share of Kshs. 387.425 billion, the resulting balance of Kshs. 229.175 billion shall be allocated among county governments using the Formula.

*** Formula= 0.18*Population Indexi+ 0.17*Health Indexi+0.10* Agriculture Indexi+0.05*Urban Indexi+0.14* Poverty Indexi+0.08*Land Area Indexi+0.08*Roads Index i +0.20* Basic Share Index

**** Sum total of equitable share to each county government, which is one-half of the equitable share allocated to county governments in FY 2019/20 plus resulting balance of Kshs.229.175 billion shared among county governments based on the Third Basis Formula.

(The Chairperson, Standing Committee on Finance and Budget)

Debate arising;

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And there being no other Senator wishing to contribute;

<u>The First Schedule (as amended)</u>	-	<u>vote deferred</u>
Second Schedule	_	amendment proposed

That consequential to the proposed amendments to the First Schedule, the Bill be amended by deleting the Second Schedule and replacing thereof the following –

SECOND SCHEDULE

Cour	County Government Budget Ceilings on Recurrent Expenditure in Financial Year 2024/25 (Figures in Kenya Shillings)							
		County Assem		County Executive Ceilings				
SN	County	FY 2023/24	FY 2024/25	FY 2023/24	FY 2024/25			
1	Baringo	828,250,102	757,858,506	628,507,168	811,330,131			
2	Bomet	826,903,256	677,847,307	525,981,274	675,271,762			
3	Bungoma	1,030,966,304	1,019,575,196	593,145,551	794,269,934			
4	Busia	890,557,352	804,254,206	565,353,297	740,954,156			
5	Elgeyo-Marakwet	688,567,522	642,494,863	540,143,817	682,571,452			
6	Embu	655,164,072	612,356,235	470,665,205	599,617,223			
7	Garissa	928,822,377	805,632,232	517,163,240	693,214,915			
8	Homa-Bay	951,617,005	865,455,765	612,652,603	807,946,650			
9	Isiolo	539,314,722	455,851,471	384,717,582	483,811,987			
10	Kajiado	836,365,718	739,100,667	543,625,285	705,785,753			
11	Kakamega	1,400,821,103	1,277,560,747	702,976,417	954,360,037			
12	Kericho	828,466,755	753,482,865	574,171,331	742,119,652			
13	Kiambu	1,352,347,776	1,122,733,276	689,615,145	937,949,817			
14	Kilifi	942,241,093	811,428,332	552,882,777	732,390,410			
15	Kirinyaga	673,319,674	626,637,101	463,453,685	591,357,406			
16	Kisii	1,112,890,743	994,072,293	635,010,868	842,938,395			
17	Kisumu	827,121,358	862,083,652	548,429,020	720,990,566			
18	Kitui	1,042,409,957	946,077,555	787,239,883	1,034,274,047			
19	Kwale	667,712,409	625,406,505	436,816,651	561,039,626			
20	Laikipia	545,809,049	477,594,112	429,430,142	543,968,003			
21	Lamu	493,148,394	466,864,730	349,978,277	439,219,777			
22	Machakos	1,021,331,660	924,156,126	618,887,863	817,384,477			
23	Makueni	882,052,960	780,912,038	597,330,868	772,648,310			
24	Mandera	983,911,204	825,043,653	537,192,934	709,410,958			
25	Marsabit	714,092,325	666,740,178	477,791,217	620,635,223			
26	Meru	1,105,946,626	991,451,371	802,472,137	1,046,885,894			
27	Migori	1,003,508,709	907,920,737	609,089,597	803,308,177			
28	Mombasa	837,169,783	700,845,894	414,726,825	550,949,872			
29	Murang'a	830,709,033	755,814,834	633,050,405	822,212,796			
30	Nairobi City	1,924,120,608	1,596,625,912	640,180,465	924,648,890			
31	Nakuru	1,160,413,432	1,034,293,969	703,777,688	949,692,125			
32	Nandi	796,999,461	727,658,319	647,212,948	829,614,196			
33	Narok	911,202,495	834,927,075	545,667,285	715,936,269			
34	Nyamira	746,578,493	650,614,404	458,194,685	584,106,355			
35	Nyandarua	770,438,804	706,936,676	533,107,285	683,959,845			
36	Nyeri	776,126,610	710,551,514	605,347,631	779,895,747			
37	Samburu	593,254,286	557,171,977	482,789,720	611,274,116			

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Cou	County Government Budget Ceilings on Recurrent Expenditure in Financial Year 2024/25 (Figures in Kenya Shillings)							
		County Assem	County Assembly Ceilings County Executive Ceilings					
SN	County	FY 2023/24	FY 2024/25	FY 2023/24	FY 2024/25			
38	Siaya	775,678,151	710,085,117	540,322,777	701,924,604			
39	Taita-Taveta	681,840,554	635,498,816	439,488,905	567,140,475			
40	Tana-River	677,653,973	605,987,033	436,641,663	558,967,389			
41	Tharaka-Nithi	517,563,626	485,355,131	445,463,668	561,403,884			
42	Trans-Nzoia	685,259,476	636,754,015	427,107,865	557,198,937			
43	Turkana	966,834,859	770,739,999	526,961,505	704,903,707			
44	Uasin-Gishu	796,524,510	727,164,370	474,407,171	623,694,943			
45	Vihiga	714,071,318	659,816,891	487,678,963	628,658,777			
46	Wajir	992,922,326	784,444,072	599,569,960	791,932,190			
47	West Pokot	683,634,469	637,364,488	589,135,145	743,044,332			
	Total	40,612,656,492	36,369,242,228	25,825,556,393	33,756,814,187			

(The Chairperson, Standing Committee on Finance and Budget)

Debate arising;

And there being no other Senator wishing to contribute;

The Second Schedule (as amended)

vote deferred

Progress report;

Motion made;

THAT, the Committee of the Whole do report to the House its consideration of the President's Memorandum to the County Allocation of Revenue Bill (Senate Bills No. 25 of 2024) and seek leave to sit again <u>tomorrow</u>.

(The Chairperson, Standing Committee on Finance and Budget)

Before the Question was put and pursuant to Standing Order 84(1), the Acting Chairperson (Sen. Catherine Mumma, MP) ruled that the Question did not affect counties;

Question put and <u>agreed to.</u>

7. **HOUSE RESUMED** – (Temporary Speaker (Sen. Wakili Hillary Sigei, MP) – in the Chair)

8. <u>THE COUNTY ALLOCATION OF REVENUE BILL (SENATE BILLS NO. 25 OF</u> 2024)

Progress reported;

Motion made and Question proposed;

THAT, the Senate do agree with the Committee of the Whole in the said Report.

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2427)

(The Chairperson, Standing Committee on Finance and Budget)

And there being no Senator wishing to contribute;

Before the Question was put and pursuant to Standing Order 84(1), the Temporary Speaker (Sen. Wakili Hillary Sigei, MP) ruled that the Motion did not affect counties.

Question put and <u>agreed to.</u>

9. COMMITTEE OF THE WHOLE

Order for Committee read;

IN THE COMMITTEE

(The Acting Chairperson of Committees (Sen. Wakili Hillary Sigei, MP) – in the Chair)

<u>Consideration of National Assembly Amendments the Cotton Industry</u> <u>Development Bill (Senate Bills No. 5 of 2023)</u>

National Assembly amendment to Clause 3

THAT, Clause 3 of the Bill be amended by deleting Paragraph (a) and substituting therefor the following new paragraph— "(a)to promote a globally competitive cotton industry through regulation in collaboration with the County Governments;".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 3 - vote deferred

National Assembly amendment to Clause 7

THAT, Clause 7 of the Bill be amended—

(a) in Subclause (1)—

(i) by deleting Paragraph (c) and substituting therefore the following new paragraph—

"(c) The Principal Secretary responsible for matter relating to Industrialization"

(ii) by inserting a new paragraph immediately after paragraph (c)— "(ca) the Principal Secretary responsible for National Treasury"

(b) by inserting the following new subclause immediately after Subclause (3)—

"(4) In making appointments of members to the Board, the appointing authority shall observe the principle of gender balance."

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries) National Assembly amendment to Clause 7 - vote deferred

National Assembly amendment to Clause 11

THAT, Clause 11 of the Bill be amended in Subclause (1)—

(a) by deleting Paragraph (a) and substituting therefor the following new paragraph—

"(a)regulate and promote the development of the cotton industry;"

(b) by deleting paragraph (e) and substituting therefor the following new paragraph—

"(e) regulate and promote import and export of cotton products and byproducts;"

(c) by deleting Paragraph (g) and substituting therefor the following new paragraph—

"(g) in consultation with the Kenya Bureau of Standards and other relevant institutions, formulate standards and code of practice acceptable in international markets to ensure the competitiveness and reliability of the country as a producer of cotton products."

- (d) by deleting Paragraph (n);
- (e) by deleting Paragraph (o) and substituting therefor the following new paragraph—

"(o) establish linkages with other government agencies and research institutions to enhance quality assurance and research and facilitate flow of research findings to the interested parties;"

(f) by deleting Paragraph (p) and substituting therefor the following new paragraph—

"(p) liaise with the national agricultural research systems to develop suitable and affordable cotton seeds;"

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 11 - vote deferred

National Assembly amendment to Clause 14

THAT, Clause 14 of the Bill be amended by deleting the words "fees or allowance" appearing immediately after the word "remuneration".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 14 - vote deferred

National Assembly amendment to Clause 17

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THAT, Clause 17 of the Bill be amended in paragraph (c) by inserting the word "of" immediately after the word "contravention".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 17 - vote deferred

National Assembly amendment to Clause 23

THAT, Clause 23 of the Bill be amended—

(a) in Subclause (1)—

(i) by deleting Paragraph (b);

(ii) by deleting Paragraph (c);

- (iii) by deleting Paragraph (d); and
- (iv) by deleting Paragraph (e) and substituting therefor the following new paragraph—

"(e) promote the organisation of cotton farmers cooperatives, associations and link them with credit and financing support;"

(b) in Subclause (2)—

- (i) by deleting Paragraph (b);
- (ii) by deleting Paragraph (c) and substituting therefor the following new paragraph—

"(c) promote production and productivity of cotton in the respective county;"

(iii) by deleting Paragraph (d) and substituting therefor the following new paragraph—

"(d) offer extension services on cotton production and processing;"

(iv) by deleting Paragraph (e);

(v) by deleting Paragraph (f) and substituting therefor the following new paragraph—

"(f) provide training and dissemination of information to cotton farmers and processors on technologies, innovations and management practices"

(vi) by deleting Paragraph (g);

(vii) by deleting Paragraph (h) and substituting therefor the following new paragraph—

"(h) promote farm productivity through suitable seed varieties and integrated cotton farming systems;"

(viii) by deleting Paragraph (i);

- (ix) by deleting Paragraph (j);
- (x) by deleting Paragraph (m) and substituting therefor the following new paragraph—

"(m) establish cotton collection aggregation centres in collaboration with the national government;"

- (xi) by deleting Paragraph (n);
- (xii) by deleting Paragraph (o) and substituting therefor the following new paragraph—

"(o) link cotton farmers with agricultural mechanization centres for affordable machinery;"

- (xiii) by deleting Paragraph (p) and substituting therefor the following new paragraph—
- "(p) link the farmers with affordable farm inputs.
 - (xiv) by deleting Paragraph (q) and substituting therefor the following new paragraph—

"(q) carry out other functions as may be conferred upon by this law or any other written law."

(c) by deleting Subclause (3).

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 23 - vote deferred

National Assembly amendment to Clause 24

THAT, Clause 24 of the Bill be amended—

- (a) in Subclause (1), by deleting the words "for the better carrying out of the functions under this Act," appearing immediately before the word "committee";
- (b) in Subclause (2), by deleting the words "that the county executive committee member shall deem fit" appearing immediately after the word "county";
- (c) in Subclause (3), by deleting the words "executive committee member" appearing immediately after the word "county";
- (d) by deleting Subclause (4);
- (e) by deleting Subclause (5);
- (f) by deleting Subclause (6); and
- (g) by deleting Subclause (7).

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 24 - vote deferred

National Assembly amendment to Clause 25

THAT, Clause 25 of the Bill be amended—

- (a) by deleting Subclause (3);
- (b) by deleting Subclause (4), and substituting therefor the following new sub-clause—

"(4) A registered cooperative society or cotton association shall submit a register of its members to the respective county government and shall furnish the county government with information on any changes of its membership within thirty (30) days of a change in membership";

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- (c) in Subclause (5), by deleting the words "under subsection (1)" appearing immediately after the word "applicant" and substituting therefor the words "underthis section";
- (d) in Subclause (6), by deleting the words "subsection (1)" appearing immediately after the word "under" and substituting therefor the words "this section";
- (e) in Subclause (7)-
 - (i) by deleting the words "subsection (6)" appearing in the opening statement and substituting therefor the words "this section"; and
 - (ii) by deleting the words "or that" appearing immediately after the word "business" in paragraph (b);
- (f) in Subclause (8), by deleting the words "under subsection (6)" appearing immediately after the word "register";
- (g) in Subclause (10), by deleting the words "subsection (1)" appearing immediately after the word "under" and substituting therefor the words "this section";

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 25 -vote deferred

National Assembly amendment to Clause 26

THAT, Clause 26 of the Bill be amended—

(a) by deleting the marginal note and substituting the following new marginal note—

"Licensing of ginners, spinners and processors."

- (b) in Subclause (1) by inserting the word "processing" immediately after the word "spinning";
- (c) by deleting Subclause (2) and substituting the following new subclause—

"(2) A person who intends to engage in the business of cotton ginning, spinning, processing or value addition and has been registered by the respective County Government for that purpose shall submit an application in the prescribed form to the Board together with—

(a) such documents and information as the Board may prescribe; and

- (b) the prescribed fees;"
 - (d) in Subclause (3) by deleting the words "a county executive committee member" and substituting therefore the word "The Board";
 - (e) by deleting Subclause (5) and substituting therefor the following new subclause —

"(5) Where the Board refuses to grant an application for a licence, the Board shall specify the reasons for the refusal"

(f) by deleting Subclause (6) and substituting therefor the following new subclause-

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"(6) The Board shall, at least thirty days before granting a new licence under this Act, publish a notice of the proposed grant by notice in the gazette and in such other manner as the Board may determine."

- (g) in Subclause (7), by deleting the words "county executive committee member" and substituting therefor the word "Board";
- (h) by deleting Subclause (8) and substituting therefor the following new subclause—

"(8) The Board shall consider any objection and may grant the licence applied for subject to such terms and conditions as the Board may consider appropriate."; and

(i) in Subclause (10), by deleting the words "of subsection (1)" appearing immediately before the word "commits" and replacing therefor the word "this section".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 26	-	vote deferred
National Assembly amendment to Clause 27		

THAT, Clause 27 of the Bill be amended—

(a) by deleting Subclause (1) and substituting therefor the following new subclause—

"(1) The Board may refuse to grant a licence where the application does not comply with the requirements imposed under this Act."; and

(b) by deleting Subclause (2) and substituting therefor the following new subclause—

"(2) The Board shall notify the applicant of the decision within fourteen days of such refusal."

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 27 - vote deferred

National Assembly amendment to Clause 28

THAT, Clause 28 of the Bill be amended—

- (a) by deleting the opening statement in Subclause (1) and substituting therefor the following new opening statement—
- "(1) The Board may revoke license under this Act if the licensee—"; and
 - (b) by deleting the opening statement in Subclause (2) and substituting therefor the following new opening statement—

"The Board shall not revoke a licence unless the Board—"

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(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 28 - vote deferred

National Assembly amendment to Clause 29

THAT, Clause 29 of the Bill be amended—

(a) by deleting the opening statement in Subclause (1) and substituting therefor the following new opening statement—

"(1) A compliance notice issued under Subsection 28(2)(b) shall—"

(b) by deleting Subclause (2) and substituting therefor the following new subclause—

"(2) The Board may, upon request by the licensee and, where there are sufficient grounds shown by the licensee, extend the period of compliance for such period as the Board may consider necessary to ensure compliance"

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 29 - vote deferred

National Assembly amendment to Clause 30

THAT, Clause 30 of the Bill be amended—

(a) by deleting the opening statement in Subclause (1) and substituting therefor the following new opening statement—

"(1) Where a person who receives compliance notice under Section 29 fails to comply with such notice, the Board may—"

(b) by deleting Subclause (2) and substituting therefor the following new subclause—

"(2) For purposes of this Act, a revocation of licence takes effect on the date on which the licence is revoked by the Board."

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 30 - vote deferred

National Assembly amendment to Clause 32

THAT, Clause 32 of the Bill be amended—

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(a) by deleting Subclause (1) and substituting therefor the following new subclause;

"(1) The county government shall designate collection centres in consultation with cotton growers and other stakeholders."

- (b) in Subclause (2)—
 - (i) by deleting the words "county executive committee member" and substituting therefor the words "county government;" appearing in the opening statement; and
 - (ii) in Paragraph (a) by deleting the words "Cabinet Secretary" and substituting therefor the word "Board".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 32 - vote deferred

National Assembly amendment to Clause 33

THAT, Clause 33 of the Bill be amended—

- (a) by deleting Subclause (3);
- (b) by deleting Subclause (4);
- (c) by deleting Subclause (5);
- (d) in subclause (6) by deleting the word "Subsection (2)" appearing immediately after the word "under" and substituting therefor the words "Subsection (6)";
- (e) by deleting Subclause (7);
- (f) in clause (9) by deleting the words "Subsection (4)" appearing immediately after the word "under" and substituting therefore the words "Subsection (6)";
- (g) by deleting Subclause (10) and substituting therefore the following new subclause—

"(10) A person who is not satisfied with the decision of the Board may appeal to the Cabinet Secretary; and where such a person is not satisfied with the decision of the Cabinet Secretary, shall appeal to the High Court.

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 33 - vote deferred

National Assembly amendment to Clause 34

THAT, Clause 34 of the Bill be amended—

(a) by deleting Subclause (1) and substituting therefor the following new subclause—

"(1) A license issued under this Act shall be valid for a period of one year from the date it was issued.";

(b) by deleting Subclause (2) and substituting therefor the following new subclause—

"(2)A person who intends to renew a license under sub-section (1) shall submit an application to the Board in the prescribed form at least thirty days before the date of expiry of the current license".

(c) in Subclause (3) by deleting the words "section 32" and substituting therefor the words "section 33".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 34 - vote deferred

National Assembly amendment to Clause 35

THAT Clause 35 of the Bill be amended—

(a) in Subclause (1) by deleting the opening statement and substituting therefor the following new opening statement—

"(1) The Board may revoke a licence issued or renewed under this Act if the licensee—"

(b) in Subclause (2) by deleting the opening statement and substituting therefor the following new opening statement—

"(2) The Board may revoke a licence issued under subsection (1) unless the Board—".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 35 - vote deferred

National Assembly amendment to Clause 36

THAT Clause 36 of the Bill be amended in Subclause (1) by deleting the words "Section 34(2)" appearing immediately after the word "under" and substituting therefor the words "Section 35(2)(b)"

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 36 - vote deferred

National Assembly amendment to Clause 37

THAT, Clause 37 of the Bill be amended—

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- (a) in Subclause (1) by deleting the words "Section 34" appearing immediately after the word "under" and substituting therefor the words "section 36";
- (b) by deleting subclause (2) and substituting therefor the following new subclause—

"(2) For purposes of this Act, a revocation of licence takes effect on the date on which the licence is revoked by the Board."

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 37 - vote deferred

National Assembly amendment to Clause 38

THAT, Clause 38 of the Bill be amended by inserting the following a new subclause immediately after Subclause (1)—

"(2) The Board shall apply the money received under this section for the furtherance of the objects and performance of the functions of the Board."

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 38 - vote deferred

National Assembly amendment to Clause 39

THAT, Clause 39 of the Bill be amended by deleting the words "the county government" appearing immediately after the word "Board'.

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 39 - vote deferred

National Assembly amendment to Clause 42

THAT, Clause 42 of the Bill be amended in Subclause (3), by deleting the words "the National Assembly and the Senate" appearing before the word "to" and substituting therefor the word "Parliament".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 42 - vote deferred

National Assembly amendment to Clause 45

THAT, Clause 45 of be Bill be deleted.

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 45 - vote deferred

National Assembly amendment to Clause 46

THAT, Clause 46 of the Bill be amended in Subclause (1) by deleting the words "twenty thousand" and substituting therefor the words "one hundred thousand".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 46 - vote deferred

National Assembly amendment to Clause 47

THAT, Clause 47 of the Bill be amended in Subclause (2) by deleting the words "under section 7(1)(c)" appearing in Paragraph (a).

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 47 - vote deferred

National Assembly amendment to Clause 49

THAT, Clause 49 of the Bill be amended by deleting the word "Gossypium aap" appearing and substituting therefor the words "Gossypium ssp".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Clause 49 - vote deferred

National Assembly amendment to Clause 55

THAT, Clause 55 of the Bill be amended by deleting the word "Authority" appearing immediately after the words "made by the" and substituting therefor the word "Board".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2438)

National Assembly amendment to Clause 55 - vote deferred

National Assembly amendment the First Schedule

THAT, the First Schedule to the Bill be amended—

- (a) in Paragraph 1 (1)—
 - (i) by deleting the word "ten" appearing immediately after the word "least" and substituting therefor the word "four";
 - (ii) by deleting the word "two" appearing immediately after the word "than" and substituting therefor the word "four"
- (b) in Sub-paragraph (2), by deleting the words "and such places" appearing immediately before the word "as" and substituting therefor the words "at the headquarters or elsewhere in Kenya".
- (c) in Paragraph (5) by deleting the word "subsection" wherever it occurs and substituting therefor the word "sub-paragraph"
- (Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to the First Schedule -vote deferred

National Assembly amendment to Clause 2

THAT, Clause 2 of the Bill be amended—

(a) by inserting the following new definitions in their proper alphabetical sequence—

"collection centre" means centres designated by county governments to serve as buying stations for cotton;

"cotton plant" means Gossypium ssp and its varieties;

"ginning" means the process of removing cotton seed from the cotton balls;

"processing" means the process of value addition to cotton, cotton seed or cotton by-products and includes cleaning, grading, spinning, weaving or knitting; and

"spinning" means the process of producing yarns from extracted cotton fibre;

(b) by deleting the definition of "Cotton industry" and substituting therefor the following new definition—

"Cotton industry" includes growers, ginners, spinners, cotton value addition industries and marketers;

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

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National Assembly amendment to Clause 2 - vote deferred

National Assembly amendment to the Long Title

THAT, the Bill be amended by deleting the long title and substituting therefor the following new long title—

"AN ACT of Parliament to provide for the regulation, production, value addition, marketing and distribution of cotton in Kenya and its products; establish the Cotton Industry Development Board, provide a framework for cotton farming; ensure value addition to cotton and its related products; and for connected purposes".

(Sen. Wambua Enoch Kiio, MP on behalf of the Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

National Assembly amendment to Long title

-vote deferred

Progress Report

Motion made: -

THAT, the Committee of the Whole do report on its consideration of the National Assembly amendments the Cotton Industry Development Bill (Senate Bills No. 5 of 2023) and seek leave to sit again tomorrow.

(Sen. Beth Syengo, MP)

Before the Question was put and pursuant to Standing Order 84(2), the Acting Chairperson (Sen. Wakili Hillary Sigei, MP) ruled that the Question did not affect counties;

Question put and agreed to.

10. <u>**THE HOUSE RESUMED**</u> – Temporary Speaker (Sen. Wakili Hillary Sigei, MP) – in the Chair.

11. <u>THE COTTON INDUSTRY DEVELOPMENT BILL (SENATE BILLS NO. 5 OF 2023)</u> Bill reported;

Motion made and Question proposed: -

THAT, the House do agree with the Committee of the Whole in the said Report.

(Sen. Beth Syengo, MP)

There being no Senator wishing to contribute;

(No. 132) WEDNESDAY, DECEMBER 04, 2024 (MORNING SITTING) (2440)

Before the Question was put and pursuant to Standing Order 84(2), the Deputy Speaker ruled that the question does not affect counties;

Question put and <u>agreed to</u>.

12. <u>MOTION – CONSOLIDATION OF BURSARY FUNDS FOR EQUITABLE ACCESS</u> <u>TO EDUCATION IN KENYA</u>

Order read;

Motion made and Question proposed;

THAT AWARE THAT, Pursuant to Article 53 of the Constitution, every child in Kenya is entitled to free and compulsory basic education, and the Basic Education Act provides that, basic education should be guided by principles such as equitable access to all youth and equal access to education or institutions;

FURTHER AWARE THAT, many students in secondary schools and higher education institutions come from financially disadvantaged backgrounds, making it difficult for them to afford school fees and access education opportunities;

NOTING THAT, over the years, various interventions have been made, including the issuance of bursaries through the National Government Constituency Development Fund (NCDF), National Government Affirmative Action Fund (NGAAF), the Ministry of Education and county governments through various county bursary funds;

CONCERNED THAT, despite these efforts, schools' fees remain unaffordable for many parents and the allocation of bursaries has been plagued by nepotism, favoritism, and political manipulation, lack of transparency and accountability;

FURTHER CONCERNED THAT public learning institutions are primarily funded by the Government through the Ministry of Education, and in the financial year 2024/25, approximately Kshs. 656 billion was allocated to the education sector, making it difficult to ascertain the specific funds granted to each student and that the lack of transparency in the disbursement of bursaries from various agencies makes it difficult to determine the total amount allocated in a financial year, thus hindering efforts to ensure equitable access to education for financially disadvantaged students;

NOW THEREFORE, the Senate urges the Ministry of Education, to:

- 1) audit the funds allocated to bursaries by both the National Government and county governments;
- 2) consolidate the funds distributed by various government entities and agencies, with the aim of directing these funds directly to schools as supplementary capitation to facilitate the achievement of free secondary education; and

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3) calculate the cost of education per learner and make this information public for primary, secondary, and tertiary institutions, including a detailed breakdown of the annual financial requirements for each student across the country.

(Sen. Karungo Thangwa, MP - Thursday, 31.10.2024)

Debate interrupted on Tuesday, 12th November, 2024 resumed;

And the time being One O'clock, the Temporary Speaker (Sen. Abdul Haji, MP) interrupted the proceedings and adjourned the Senate without Question put, pursuant to the Standing Orders.

13. SENATE ROSE

– at One O'clock.

MEMORANDUM

The Speaker will take the Chair on Wednesday, December 04, 2024 at 2.30 p.m.

--*x*--