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REPUBLIC OF KENYA THE NATIONAL ASSEMBLY

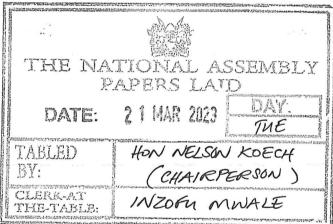
THIRTEENTH PARLIAMENT – SECOND SESSION – 2023

DEPARTMENTAL COMMITTEE ON DEFENCE, INTELLIGENCE AND FOREIGN

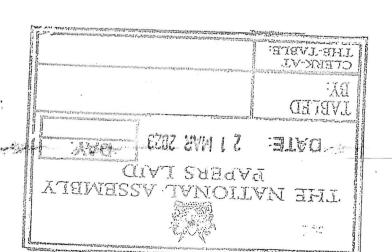
RELATIONS

REPORT ON THE CONSIDERATION OF THE AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF KENYA AND THE GOVERNMENT OF THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND ON DEFENCE CO-

OPERATION



CLERK'S CHAMBERS
DIRECTORATE OF DEPARTMENTAL COMMITTEES
PARLIAMENT BUILDINGS
NAIROBI



MARCH, 2023

Report of the Departmental Committee on Defence, Intelligence and Foreign Relations on its Consideration of the Agreement Between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland on Defence Co-Operation

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CHAIRPERSON'S FOREWORD

This report details the consideration by the Departmental Committee on Defence, Intelligence and Foreign Relations of the Agreement Between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland on Defence Cooperation.

The Defence Agreement provides a framework for exchange, sharing and utilization of the respective State's experience, knowledge, military facilities and infrastructure. This will be instrumental in strengthening of bilateral relations between the two states. The Agreement will also provide for a framework for the parties to collaborate in the field of defence industries in a mutually beneficial manner.

The Agreement Between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland on Defence Cooperation was signed on 27th July 2021 and replaces the previous Defence Cooperation Agreement signed in 2015 and which expired on 6th October 2021.

Through a letter dated 6th September 2021, then Cabinet Secretary for Defence, Dr Monica Juma, submitted to the House for approval, a copy of the agreement. It was subsequently committed to the then Committee on Defence and Foreign Relations on 8th September, 2021. The Committee was expected to consider the Agreement and recommend its approval by the House with or without reservations pursuant to section 8(4) of the Treaty Making and Ratification Act (No. 45 of 2012).

While the then Committee on Defence and Foreign Relations of the 12th Parliament was considering the Agreement with a view to facilitating ratification, the County Government of Laikipia, where the British Army Training Unit Kenya (BATUK) is based, submitted a memorandum raising serious concerns on the defence cooperation between Kenya and the UK.

The County government stated that since the beginning of their activities in Kenya, and despite the presence of binding agreements, BATUK had committed several atrocities to the people of the Republic of Kenya and to the environment in general. The County Government of Laikipia cited the following examples: Lolldaiga Hills Conservancy fire incident, the Murder of Agnes Wanjiku Wanjiru allegedldy by BATUK soldiers, Blast Injury Upon 10-Vear-Old Lisoka Lesasuyan on or about 7th November 2015.

Due to the above-mentioned concerns, among others, at the end of the 12th Parliament, the processing of the Agreement hadn't been concluded. A draft report was prepared but was yet to be tabled, debated and adopted by the House.

Through a letter dated 22nd November, 2022, the Agreement was resubmitted by the Cabinet Secretary for Defence, Hon. Aden Bare Duale, EGH. It was consequently Tabled in the House on 24th November, 2022 and Committed to the Departmental Committee on Defence, Intelligence and Foreign Relations for consideration.

The Committee was expected to consider the Agreement and recommend its adoption and approval by the National Assembly with or without reservations pursuant to section 8(4) of the Treaty Making and Ratification Act (No. 45 of 2012).

In considering the Agreement, the Committee held a total of eleven (11) Sittings. The sittings were with the Ministry of Defence and other stakeholders.

Pursuant to Article 118(1)(b) of the Constitution on Public Participation and Section 8(3) of the Treaty Making and Ratification Act, 2012, the Committee placed advertisements in two local dailies, on 20th October 2021, calling for submissions of Memoranda on the subject matter. By the close of the deadline, the Committee had not received any Memorandum for or against the ratification of the Agreement. However, the Committee received submissions from the County Government of Laikipia on 31st March, 2022 long after the close of the deadline for submissions which was on 5th November, 2021.

The Memorandum from the County Government of Laikipia raises concerns over claims of deaths, injuries and other forms of suffering arising from the activities related to the British Army Training Unit, Kenya (BATUK). The Memo further avers that no form of compensation has been forthcoming to settle the claims. Despite the late submission of the Memorandum, the Committee considered the prayers of the County Government and noted that while the claims made were weighty, the issues raised were being addressed by the relevant National Government agencies in conjunction with BATUK.

The Committee observed that the Agreement adds to the already existing bi- and multi-lateral agreements with other States and agencies. The country stood to benefit from the expertise held by the Counterpart State. The Committee further noted that Article 6 (5) provides for various offences which are not to be considered as arising out of official duty and therefore triable by the Host Nation. However, murder was not listed as one of the offences thereby allowing cases similar to the Agnes Wanjiru one (mentioned in the report) to occur in the future. The Committee further noted that Article 23 of the agreement obligates visiting forces to respect and be sensitive to traditions, customs and culture of the local communities of the places they are deployed. However, the agreement does not provide for Corporate Social Responsibility.

The Committee recommends that, pursuant to Section 8 of the Treaty Making and Ratification Act, 2012, the House adopts and approves the Ratification of the Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and the Northern Ireland on Defence Co-operation with reservations that:

- a) Article 6 (5) of the agreement should be amended by inserting a new paragraph immediately after paragraph (h) to include murder as one of the offences which are under the jurisdiction of the Host Nation; and
- b) Article 23 of the agreement to include Corporate Social Responsibility.

Pursuant to Standing Order 199(6), it is my pleasant duty to present to the House the Report of the Departmental Committee on Defence and Foreign Relations on its consideration of the Agreement between the Government of the Republic of Kenya and the Government of the Republic of the United Kingdom of Great Britain and the Northern Ireland on Defence Co-operation.

Hon. Nelson Koech, M.P. Departmental Committee on Defence, Intelligence and Foreign Relations

PART I

1.0 PREFACE

1.1 Introduction

- 1. This report details the consideration by the Departmental Committee on Defence, Intelligence and Foreign Relations of the Agreement Between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland on Defence Cooperation.
- 2. The Defence Agreement provides a framework for exchange, sharing and utilization of the respective State's experience, knowledge, military facilities and infrastructure. This will be instrumental in strengthening of bilateral relations between the two states. The Agreement will also provide for a framework for the parties to collaborate in the field of defence industries in a mutually beneficial manner.

1.2 Mandate of the Committee

- 3. The Departmental Committee on Defence, Intelligence and Foreign Relations is established under the National Assembly Standing Order No. 216. The functions and mandate of the Committee include, among others, "to examine treaties, agreements and conventions".
- 4. The subject matter of the Departmental Committee on Defence, Intelligence and Foreign Relations are stated in the Second Schedule of the National Assembly Standing Orders as follows: **Defence**, intelligence, foreign relations, diplomatic and consular services, international boundaries including territorial waters, international relations, and veteran affairs.

1.3 Oversight

5. In executing its mandate, the Committee oversees the following MDAs: The Ministry of Defence, the Ministry of Foreign and Diaspora Affairs, the State Department for East African Community (EAC) Affairs, the National Intelligence Service (NIS).

1.4 Committee Membership

6. The Departmental Committee on Defence, Intelligence and Foreign Relations was constituted by the House on 27th October, 2022 and comprises the following Members:

Chairperson Hon. Koech Nelson, M.P. Belgut Constituency UDA Party

Vice-Chairperson Hon. Maj. (Rtd.) Sheikh Abdullahi Bashir, M.P. Mandera North Constituency UDM Party

Members

Hon. Wanjira Martha Wangari, M.P, Gilgil Constituency UDA Party

Hon. Hassan Abdi Yusuf, MP Kamkunji Constituency Jubilee Party

Hon. Odhiambo Millie G. Akoth,MP Suba North Constituency **ODM Party**

Hon. Kanchory Elijah Memusi, MP Kajiado Central Constituency **ODM Party**

Hon. (Dr.) Kasalu Irene Muthoni,MP Kitui County WDM-K

Hon. Kirima Moses Nguchine, MP Imenti Central Constituency UDA Party

Hon. Luyai Caleb Amisi, MP Saboti Constituency **ODM Party** Hon. Joshua Kandie, MP Baringo Central Constituency UDA Party

Hon. Kwenya Thuku Zachary, MP Kinangop Constituency **Jubilee Party**

Hon. Logova Sloya Clement, MP Sabatia Constituency UDA Party

Hon. Ikana Fredrick Lusuli, MP Shinyalu Constituency ANC Party

Hon. Mohamed A. Hussein, MP Lagdera Constituency **ODM Party**

Hon.Teresia Wanjiru Mwangi, MP Nominated Member UDA Party

1.5 Committee Secretariat

7. The Committee is facilitated by the following staff:

Mr. Dennis M. Ogechi Second Clerk Assistant/Head of Secretariat

Ms. Clarah Kimeli

Principal Legal Counsel II

Dr. Donald Manyala, PhD

Research Officer II

Ms. Roselyne Ndegi

Senior Serjeant-at-Arms

Mr. Murimi Mwangi

Media Relations Officer

Ms. Winfred Kambua Kilonzo

Clerk Assistant III

Mr. Edwin Machuki

Fiscal Analyst III

Mr. Lenny Muchangi Legal Counsel II

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Mr. Kelvin Ng'ang'a Research Officer III

PART II

2.0 BACKGROUND

- 8. The Agreement Between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland on Defence Cooperation was signed on 27th July 2021 and replaces the previous Defence Cooperation Agreement signed in 2015 and which expired on 6th October 2021.
- 9. In 2016, the House approved the ratification of the Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland Concerning Defence Cooperation.
- 10. The Kenya Defence Forces has been cooperating with the United Kingdom of Great Britain and Northern Ireland Defence Forces primarily in the defence industry, training support and exchange of students in military institutions.
- 11. An Inter-Ministerial Committee comprising of representatives of the Ministries of Defence, Foreign Affairs and Interior and Coordination of National Government and the State Law Office was convened to consider and identify the Republic of Kenya's strategic interest in the bilateral cooperation with the Government of the Republic of the United Kingdom of Great Britain and Northern Ireland on defence and to further develop a draft agreement setting out the framework of cooperation.
- 12. A delegation from the Republic of the United Kingdom of Great Britain and Northern Ireland was received at the Defence Headquarters in Nairobi to discuss and settle the terms of the draft Agreement.
- 13. The draft Agreement was subsequently submitted to the State Law Office for clearance and legal advice. The draft Agreement was cleared by State Law Office and the National Security Council and was accordingly signed by the parties on 27th July 2021 during the Head of State Visit to the United Kingdom.
- 14. Through a letter dated 6th September 2021, then Cabinet Secretary for Defence, Dr Monica Juma, submitted to the House for approval, a copy of the agreement. It was subsequently committed to the then Committee on Defence and Foreign Relations on 8th September, 2021. The Committee was expected to consider the Agreement and recommend its approval by the House with or without reservations pursuant to section 8(4) of the Treaty Making and Ratification Act (No. 45 of 2012).
- 15. The Agreement identifies its main objective as enhancing defence cooperation by identifying and providing a framework for cooperation for the exchange of experiences and knowledge for the use and mutual benefit of the parties. In particular, the agreement provides a framework for the exchange, sharing and utilization of the respective State's experience, knowledge,

- military facilities and infrastructure. The Agreement will also provide a framework for the parties to collaborate in the field of defence industries in a mutually beneficial manner.
- 16. While the then Committee on Defence and Foreign Relations in the 12th Parliament was considering the Agreement with a view to facilitating ratification, the County Government of Laikipia, where the British Army Training Unit Kenya (BATUK) is based, submitted a memorandum raising serious concerns on the defence cooperation between Kenya and the UK.
- 17. The County government stated that since the beginning of their activities in Kenya, and despite the presence of binding agreements, BATUK had committed several atrocities to the people of the Republic of Kenya and to the environment in general. The County Government of Laikipia cited the following examples: Lolldaiga Hills Conservancy fire incident, the Murder of Agnes Wanjiku Wanjiru allegedly by BATUK soldiers, Blast Injury Upon 10-Vear-Old Lisoka Lesasuyan on or about 7th November 2015.
- 18. Due to the above-mentioned concerns, among others, at the end of the 12th Parliament, the processing of the Agreement hadn't been concluded. A draft report was prepared but was yet to be tabled, debated and adopted by the House.
- 19. Through a letter dated 22nd November, 2022, the Agreement was resubmitted by the Cabinet Secretary for Defence, Hon. Aden Bare Duale, EGH. It was consequently Tabled in the House on 24th November, 2022 and Committed to the Departmental Committee on Defence, Intelligence and Foreign Relations for consideration.
- 20. The Committee was expected to consider the Agreement and recommend its adoption and approval by the National Assembly with or without reservations pursuant to section 8(4) of the Treaty Making and Ratification Act (No. 45 of 2012).

2.1 Outline of the Agreement

- 21. Article 2 of the Agreement identifies its objective as enhancing bilateral cooperation on defence by identifying a framework for the exchange of experience and knowledge for the use and mutual benefit of the Republic of Kenya and the United Kingdom of Great Britain and Northern Ireland. The Agreement will regulate cooperation in the following areas:
 - a) Security and defence policy;
 - b) Initial, advanced and follow-on training of military and Ministry of Defence civilian personnel;
 - c) Defence administration and welfare matters of military personnel;
 - d) Counter-piracy and other maritime security activities;
 - e) Peacetime military activities;
 - f) Protection of the environment;
 - g) Military medical services including research and development;
 - h) Military sports;

- i) Disaster relief and humanitarian operations by the Armed Forces;
- j) Military exercises;
- k) Counter-terrorism;
- 1) Information operations training;
- m) Defence civilian component;
- n) Exchange visits of military personnel;
- o) Mapping/survey and exchange of geographic materials;
- p) Other areas of mutual interest which may be decided upon in future.
- 22. Article 6 of the Agreement prescribes the legal status of the visiting forces. The draft Agreement while subjecting the visiting forces to the laws of the host nation, it grants the authorities of the visiting forces primary jurisdiction to try offences arising out of official duty.
- 23. Article 24 of the Agreement establishes the Inter-Governmental Liaison Committee comprising of the representatives of the Republics of Kenya and the United Kingdom of Great Britain and Northern Ireland to oversee the implementation of the Agreement. The Inter-Governmental Liaison Committee is also empowered to administer and implement the Agreement and to settle all disputes and misunderstandings arising out of the implementation of the Agreement.
- 24. The Agreement contains 26 (Twenty-Six) Articles as follows:

Preamble	Preamble	It sets out the reasons and aspirations for which the DCA is made particularly the need to enhance defence cooperation between the Kenya Defence Forces and the Armed Forces of the United Kingdom and Northern Ireland.		
Parties	Parties	(1) Kenya;(2) United Kingdom of Great Britain and Northern Ireland.		
Article 1	Definition	Defines key terms as used in the Agreement.		
Article 2	Aim	Provides the aim of the DCA being to enhance defence cooperation between the Republic of Kenya and the United Kingdom.		
Article 3	Scope and Defence	Provides that the parties shall pursue cooperation in; a) Security and defence policy; b) Initial, advanced and follow-on training of military and ministry of defence civilian personnel; c) Defence administration and welfare matters of military personnel; d) Counter-piracy and other maritime security activities; e) Peacetime military activities; f) Protection of the environment;		

		g) Military medical services including research and development; h) Military sports; i) Disaster relief and humanitarian operations by the Armed Forces; j) Military exercises; k) Counter-terrorism; l) Information operations training; m) Defence civilian component; n) Exchange visits of military personnel; o) Mapping/survey and exchange of geographic materials; and p) Other areas of mutual interest which may be decided upon in future.
Article 4	Forms of cooperation	
Article 5	Implementation	Provides how the agreement is to be implemented. Paragraph 3 sets out the need to set up a designator or a focal point of contact. It also states that the parties need to agree on the activities to be undertaken during the year.
Article 6	Jurisdiction	Provides instances when the Hosting Nation and the Sending Nation may exercise jurisdiction over Visiting Forces, the Civilian Component or Dependents for any criminal offences committed.
Article 7	Uniform, Arms and other Defence Articles	Regulates the usage of Uniform, Arms and other Defence Articles by visiting Forces while in the Host Nation.
Article 8	Environmental Protection	Provides for measures to ensure the protection of environment.
Article 9	Access to facilities	Provides for access to Host Nations defence facilities by the Visiting Forces.
Article	Provision of	Provides for provision and regulation of training areas by
10	Training Areas	the Host Nation.
Article	Civil Claims and	Provides a framework under which civil claims may be
11	Liabilities	pursued against the Vising Forces in the interest of justice.
Article 12	Entry, Movement and Exist	Provides for entry and exist of visiting forces in the Host Nation.
Article 13	Taxation, Importation and Exportation	Provides for terms under which the Visiting Forces may import and export goods while at the Host Nation.

Article 15 Funds Article 16 Funds Article 16 Identification 16 Identification 18 Vehicle 19 Provides for regulation of remittance of funds between the territory of the Host Nation and that of the Visiting Forces. Article 17 registration and driving licences 18 Article 18 Training costs and salaries. Article 19 Provides for use of identification documents by the Visiting Forces and usage of distinctive identification in their ships, vehicles, aircrafts, stores, equipment, weapons etc. Article 18 Training costs and salaries. Article 19 Provides that both parties may charge fees for training courses whereas the Sending Nation shall be responsible for paying of salaries of the Visiting forces. Article 19 Provides that the investigation of accidents or incidents including those involving military aircraft, missiles and/or unmanned aircraft systems of the Visiting Forces shall be the responsibility of the authorities of the Party in whose territory the accident or incident under investigation occurred. Article 20 Medical, Optical and Dental Article 21 Medical, Optical and Dental Article 21 Death of a Member of the Visiting Forces Article 21 Death of a Member of the Visiting Forces Article 22 Information. Article 23 Relations Article 24 Community 25 Regulates the interaction between Visiting Forces and local communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not accommunities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not communities not communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not communities and traditions of l	Article 14	Finance	Provides for financial obligations of the parties.
Article 17 registration and driving licences Article 18 Training costs and salaries. Article 19 Procedures for Accidents. Article 20 Medical, Optical and Dental Article 21 Death of a Member of the Visiting Forces 21 Forces 22 Information. Article 21 Community Article 22 Relations Article 23 Relations Article 24 Provides that both parties may charge fees for training courses whereas the Sending Nation shall be responsible for paying of salaries of the Visiting forces. Provides that the investigation of accidents or incidents including those involving military aircraft, missiles and/or unmanned aircraft systems of the Visiting Forces shall be the responsibility of the authorities of the Party in whose territory the accident or incident under investigation occurred. Article 20 Provides for provision of medical care for visiting forces. The sending nation shall be responsible for arranging the provision, and meeting the medical costs of visiting forces including providing for evacuation where treatment is not available locally. Provides for procedure in case of death of a member of the Visiting Forces for the Host Nation and that of the Sending Nation. Article 20 Relations Article 21 Relations Article 23 Relations Article 24 Community 25 Replicable laws and regulations. Article 25 Relations Article 26 Relations Article 27 Relations Article 28 Provides for protection of information or material exchanged or generated in connection with the Agreement. The information is to be safeguarded in accordance with the party's applicable laws and regulations. Article 27 Relations Article 28 Provides for protection of information or material exchanged or generated in connection with the Agreement. The information is to be safeguarded in accordance with the party's applicable laws and regulations. Article Articl	Article 15 Article	Funds	territory of the Host Nation and that of the Visiting Forces. It provides for use of identification documents by the Visiting Forces and usage of distinctive identification in their ships, vehicles, aircrafts, stores, equipment, weapons
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Article 18		registration and	forces driving licences as valid national driving licences in
Procedures for Accidents. Article 20 Medical, Optical and Dental The sending provision, and meeting the medical costs of visiting forces including providing for evacuation where treatment is not available locally. Article 21 Death of a Member of the Visiting Forces of the Visiting Forces authorities for the Host Nation and that of the Sending Nation. Article 22 Information. Article 23 Relations Regulates the interaction between Visiting Forces shall respect customs and traditions of local communities not harm or injure vulnerable groups. It further provides for provising military aircraft, missiles and/or unmanned aircraft systems of the Visiting Forces shall be responsible for arranging the provision, and meeting the medical costs of visiting forces including providing for evacuation where treatment is not available locally. Provides for procedure in case of death of a member of the Visiting Force. The death shall be reported the relevant authorities for the Host Nation and that of the Sending Nation. Article 20 Relations Regulates the interaction between Visiting Forces and local communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not harm or injure vulnerable groups. It further provides for			Provides that both parties may charge fees for training courses whereas the Sending Nation shall be responsible for
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Relations communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not harm or injure vulnerable groups. It further provides for	NO. TOPONOMIA NEWSONIA ESPEC		exchanged or generated in connection with the Agreement. The information is to be safeguarded in accordance with the
			Regulates the interaction between Visiting Forces and local communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not harm or injure vulnerable groups. It further provides for compensation where they are found liable.
Governmental Liaison Committee providing its functions. It further provides for procedure to be followed in cases of a referral on matters dealing with jurisdiction.	24	Governmental Liaison Committee	
	THE COLUMN TO LANCE		All disputes arising from the Agreement shall be resolved by consultation or negotiations between parties through

		Inter-Governmental Liaison Committee. Disputes not resolved by Inter-Governmental Liaison Committee shall be resolved through diplomatic channels.
Article 26	Entry into force, duration, amendment and termination	The Agreement supersedes the Defence Cooperation Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland concerning Defence Cooperation, signed in duplicate in Nairobi on December 2015 and which entered into force on 11 October 2016. The Agreement shall enter into force on the date of receipt of later written notification by which the parties shall notify each other through diplomatic channels of completion of their respective internal procedures required for the entry into force of the Agreements. The agreement remains in effect for a period of five years and may be renewed for a further period as agreed by parties. Either party wishing to renew the agreement shall issue a 12months renewal notice prior to expiry of the agreement. The agreement may be amended at any time, in writing by mutual consent of parties. The agreement may be terminated by either party giving 6 months written notice of termination.

2.2 Memorandum by the Ministry of Defence

- 25. The Ministry of Defence, through a letter dated 6th September 2021, submitted its memorandum on the Agreement. The Ministry submitted that the bilateral cooperation in defence between the Republic of Kenya and the Republic of the United Kingdom of Great Britain and Northern Ireland has been limited to exchange of students in military institutions, training support and cooperation in the defence industry. The Ministry indicated that this was observed to be narrow and does not exploit all the potential areas of cooperation. Therefore, the draft Agreement expands the potential areas of cooperation to include security and defence policy, peacetime military activities, environmental protection, military sports, military medicine and research and development. The draft Agreement also expands cooperation in military training to include military exercises, staff talks and technical meetings and exchange of teaching and training personnel as well as students from military institutions.
- 26. The Ministry further submitted that the draft Agreement provides a formal framework for bilateral cooperation in defence between the Republics of Kenya and the United Kingdom of Great Britain and Northern Ireland in conformity with section 37 of the Kenya Defence Forces Act, 2012 (revised 2018) as read together with section 283 requires that cooperation in defence be regulated by an agreement which should also provide for the legal status of the visiting

- forces while in the Republic of Kenya. The draft Agreement at Article 6 prescribes the legal status of the visiting forces.
- 27. The Ministry submitted that contemporary security challenges such as terrorism, organised crime and human and drug trafficking are transnational and necessitate collaboration and cooperation between States. The proposed Agreement will provide a framework for collaboration between the Republics of Kenya and the United Kingdom of Great Britain and Northern Ireland to address the contemporary security challenges.
- 28. The Ministry submitted that the Defence Council has considered the draft Agreement and approved the same. The Ministry has recommended that the National Assembly approves its ratification in accordance with the Treaty Making and Ratification Act.
- 29. On the financial implications, the Ministry submitted that the implementation of the Agreement will occasion additional expenditure which will be defrayed from the budget voted to the Ministry of Defence.

PART III

3.0 PUBLIC PARTICIPATION/STAKEHOLDER CONSULTATION

3.1 Call for Memoranda from the Public

30. Pursuant to Article 118(1)(b) of the Constitution on Public Participation and Section 8(3) of the Treaty Making and Ratification Act, 2012, the Committee placed advertisements in two local dailies, on 20th October 2021, calling for submissions of memoranda on the subject matter. By the close of the deadline, the Committee had not received any Memorandum for or against the Agreement. However, the Committee received submissions from the County Government of Laikipia on 31st March, 2022 long after the close of the deadline for submission which was on 5th November, 2021.

3.2 Meeting with the Cabinet Secretary, Ministry of Defence

- 31. The Cabinet Secretary Ministry of Defence, Hon. Eugene Wamalwa, EGH appeared before the Committee on 16th November, 2021. He briefed the Committee on the action the Ministry of Defence had taken to address the murder of Ms. Agnes Wanjiru by a British soldier based in Nanyuki, as follows:
 - i) He had held bilateral talks with British High Commissioner Jane Marriott over the matter;
 - ii) The British government had committed to cooperate in the country's effort to ensure the suspected soldiers who murdered Agnes Wanjiru are brought to book;
 - iii) That the Kenyan authorities will invoke provisions of the Defence Cooperation Agreement with the British to prosecute the soldiers involved and accord the victim justice;
 - iv) The country had the legal and the institutional framework to deal with the case because of the Defence Cooperation Agreement between the two States;
 - v) The Directorate of Criminal Investigations will reopen the case and compile all available evidence and witness accounts to ensure the case is concluded before a court of law.

3.3 Meeting with the British High Commissioner to Kenya

- 32. The British High Commissioner to Kenya Ms. Jane Marriot appeared before the Committee on Thursday, 21st October 2021. She briefed the Committee on the contents of the Agreement as follows:
 - a) The cooperation shall be based on the principal of reciprocity and provides the forms it would take e.g. mutual visits, training and joint exercises etc;
 - b) The Agreement provides instances when the hosting nation and the sending nation may exercise jurisdiction over Visiting Forces, the Civilian Component or Dependents for any criminal offences committed;

- c) The Agreement Regulates the usage of uniform, arms and other Defence Articles by visiting forces while in the host nation;
- d) The Agreement provides for measures to ensure the protection of environment;
- e) The Agreement also provides for provision and regulation of training areas by the Host Nation;
- f) There is a framework under which civil claims may be pursued against the visiting Forces in the interest of justice;
- g) It provides for entry and exit of visiting forces in the host nation;
- h) Provides for financial obligations of the parties;
- The investigation of accidents or incidents including those involving military aircraft, missiles and/or unmanned aircraft systems of the Visiting Forces shall be the responsibility of the authorities of the Party in whose territory the accident or incident under investigation occurred;
- j) The Agreement also regulates the interaction between Visiting Forces and local communities of the Host Nation. Visiting Forces shall respect customs and traditions of local communities not harm or injure vulnerable groups. It further provides for compensation where they are found liable;
- k) All disputes arising from the Agreement shall be resolved by consultation or negotiations between parties through Inter-Governmental Liaison Committee. Disputes not resolved by Inter-Governmental Liaison Committee shall be resolved through diplomatic channels;
- The Agreement shall enter into force on the date of receipt of later written notification by which the parties shall notify each other through diplomatic channels of completion of their respective internal procedures required for the entry into force of the Agreements;
- m) The agreement remains in effect for a period of five years and may be renewed for a further period as agreed by parties;
- n) Either party wishing to renew the agreement shall issue a 12months renewal notice prior to expiry of the agreement;
- o) The Agreement may be amended at any time, in writing by mutual consent of parties.
- p) The Agreement may be terminated by either party giving 6 months' written notice of termination.

3.4 Meeting with the Director of Criminal Investigations (DCI)

- 33. Mr. Joseph Ashimala, the Deputy Director, Directorate of Criminal Investigations submitted the following regarding the alleged murder of Ms. Agnes Wanjiru by British soldiers based in Nanyuki:
 - i) Agnes Wanjiru, 21, was reportedly partying with British soldiers on 31st March, 2012 at a hotel in the central Kenyan town of Nanyuki, Laikipia County;
 - ii) She was later found dead in a septic tank within the premises of the hotel;

- iii) Nanyuki Police investigated the incident and gave an opinion that the deceased was murdered;
- iv) After findings of the inquest, the homicide team from the Directorate of Criminal Investigations took over the matter and have since been on the ground conducting investigations;
- v) The Directorate of Criminal Investigations will compile all the available evidence and witness accounts and ensure the case is concluded before a court of law;
- vi) The UK government had been collaborating to conclude the case and administer justice and always worked in partnership with Kenyan police and its assistance has been forthcoming where needed.

3.5 Meeting with the Director of Public Prosecutions (DPP)

- 34. Mr. Noordin Haji, the Director of Public Prosecutions (DPP), submitted the following on the alleged murder of Ms. Agnes Wanjiru by British soldiers based in Nanyuki:
 - a) Agnes Wanjiru (Deceased) was last seen alive on 31st March, 2012 at the Lions Court Hotel at around 10:00 pm allegedly in the company of British Army Soldiers who were in uniform;
 - b) The deceased was later found dead in a septic tank on 5th June, 2012, by a grounds man who was cleaning manholes in the hotel;
 - c) A postmortem report was conducted by one Dr. Obiero Okoth on 13th June, 201. The doctor opined that the cause of death was chest and abdominal injuries;
 - d) The deceased had a stab wound on her right chest area and her lungs had collapsed;
 - e) In addition, the doctor in his report dated 12th July, 2012 noted that the deceased may have been placed in the septic tank alive as the injuries she had sustained were not fatal;
 - f) The matter was first referred to the ODPP complaints division through a letter dated 12th June, 2012 by Social Watch, an NGO based in Nyeri;
 - g) In their letter, it was stated that a security guard at the hotel had noticed a fight between a girl and a British soldier in a room they were occupying;
 - h) The Social Watch NGO the ODPP to call for investigations and CCTV footage of the matter:
 - i) On 13th July, 2012, the ODPP wrote to the DCI requesting for a progress report on the investigation into the matter and the duplicate investigation file;
 - j) Various correspondence was later exchanged between the ODPP and the DCI with advice by the ODPP on necessary areas to be covered during the investigations;
 - k) On 6th October, 2016, the DCI through a letter to the ODPP Nanyuki County Office, submitted the file for direction, and the same was forwarded to ODPP for directions;
 - 1) On 1st December, 2012, ODPP headquarters wrote a letter to the Nanyuki Office directing that the matter be referred for inquest;
 - m) A public inquest was carried out before Hon. Njeri Thuku, Principal Magistrate and an opinion delivered on 5th November, 2019;
 - n) A total of 13 witnesses testified during the inquest proceedings and the learned magistrate formed the opinion that Agnes Wanjiku Wanjiru was murdered by British soldiers;

- o) On 10th June, 2020, the ODPP received a letter from the Ministry of Defence requesting for guidance from the DPP on the outcome of the inquest;
- p) On receipt of the said letter, the ODPP called for a certified copy of the proceedings and opinion of the Hon. Magistrate as well as the investigation's files;
- q) Upon review of the file, the office established that there were critical areas that required to be covered by the DCI before the matter is admitted for prosecution;
- r) On 2nd November, 2021, the office received another letter from the Ministry of Defence requesting for the status of the proposed prosecution;
- s) In this regard, the office, vide a letter dated 10th November, 2021 responded to the same, indicating that upon review of the opinion of the learned magistrate, the file had been forwarded to the DCI for further investigations;
- t) The ODPP will expeditiously review the investigation file once received and make a decision in line with article 157 of the constitution, 2010;
- u) Further, the office will initiate extradition proceedings for the persons found culpable of the heinous murder of Agnes Wanjiru;
- v) The ODPP was the office mandated to pursue mutual legal assistance, as affirmed by the Supreme Court, and the office of the Attorney General was a mere conduit of the same.

3.6 Memorandum by the County Government of Laikipia

- 35. The County Government of Laikipia submitted as follow on the Agreement between the Government of the Republic of Kenya & the Government of the Republic of United Kingdom of Great Britain & Northern Ireland on Defence Cooperation:
- 36. The Government of the Republic of Kenya entered into an Agreement with the United Kingdom of Great Britain and Northern Ireland (UKGBNI) concerning Defence Cooperation. Under the Agreement, the parties agreed to implement all activities in conformity with the domestic law in force in the Host Nation.
- 37. Since the beginning of their activities in Kenya, and despite the presence of a binding agreement, the BATUK have committed several unspeakable atrocities to the people of the Republic of Kenya and to the environment in general. Some of the atrocities include:

3.6.1 Lolldaiga Hills Conservancy

- 38. Under Article 26 (6)(b) of the Agreement, the Visiting Forces (BATUK) were required to terminate their use of Lolldaiga Hills Conservancy (The Conservancy) with effect from 30th June 2016. Despite this requirement, and in utter disregard of the environmental rights of the people of Kenya, and further with utter disregard of the safety of Kenya's ecological system, the BATUK undertook military training activities within the Conservancy, occasioning fire incidences between 20th and 24^{dl} of March 2021. This caused outrageous losses to the people of Kenya, the biodiversity and ecological system of the conservancy, and particularly to the Kenyan population surrounding the conservancy.
- 39. Pursuant to the laws of Kenya, the Agreement, and following the destruction by fire, the African Centre for Corrective and Preventive Action lodged before The Environment and Land

- Court of Kenya at Nyeri, a Constitutional Petition against the BATUK at the 3 rd Respondent, and its Commander as the 2nd Respondent.
- 40. Despite clear provisions of the Defence Corporation Agreement, the 2nd and 3 rd Respondents approached the Honourable Court through a Notice of Motion application dated April 2021, and sought to have the petition struck out, and that the 2nd and 3rd Respondents be struck out of the Petition on the premises that the Government of the UKGBNI does not submit to the jurisdiction of the Kenyan Court.

3.6.2 The Murder of Agnes Wanjiku Wanjiru

- 41. Agnes Wanjiku Wanjiru was a Kenyan citizen, residing in Kenya, and working for gain in Laikipia, within the Republic of Kenya. She was last seen on 31 st March 2012, dancing with British soldiers at Lions Court Hotel. She later on went into a room with one of the soldiers in the same hotel. In June, 2012, a grounds man at the hotel was asked to clear an apparent blockage in a septic tank. He uncovered the lid and saw a woman's body. The police retrieved the body, and transported the same to the mortuary at Nanyuki Teaching and Referral Hospital. The body was identified by her friends and family.
- 42. According to the Post Mortem report, Agnes met her horrific death in the hands of one of the nine British Soldiers who had booked rooms in the hotel on the fateful night of 31 st March 2012: She had a stab wound, 2 cm long on the right side; her lungs collapsed and she had bleeding in her chest; she had an injury of the covering on her small intestine. In the pathologist's opinion therefore, the cause of death was chest and abdominal injuries due to blunt hit on the chest as well as sharp injuries (stab wounds).
- 43. Due to the continuous interruption by the BATUK, Agnes Wanjiku Wanjiru, who was also the mother of a 4-year-old child at the time of her death, is yet to obtain redress from our justice system. Her right to life, as guaranteed to her by our Constitution, was abused by the BATUK, despite being bound by an Agreement to obey the laws and regulations of our country.

3.6.3 Blast Injury Upon 10-Vear-Old Lisoka Lesasuyan

- 44. On or about 7th November 2015, the BATUK were undertaking a training exercise in open grounds within Laikipia County after which they left an unutilized explosive. Lisoka Lesasuyan, being a minor, found the explosive, and unknown to him of the dangers it could cause, started playing with it. The explosive exploded, causing multiple injuries upon him.
- 45. Upon filing of Miscellaneous Civil Application No. 1 of 2018 in the High Court of Kenya at Nanyuki, an ex gratia settlement was awarded in the sum of KSHs. 10,108,500.00/-

3.6.4 Unethical Business Practices by the Defence Infrastructure Organization and the BATUK

- 46. The Defence Infrastructure Organization (DIO) and the BATUK have also taken part in several unethical business practices, which have had the effect of acute economic sabotage on the people of Kenya, particularly Laikipia. They induce developers to build houses on the promise that they will lease the houses and subsequently renege.
- 47. One of the companies which have fallen victim to this unfortunate practice is Maiyan Holdings Limited. The company was induced to building 34 custom built house units which would form the Swara Ranch Estate. The houses were built as a cost of KSHs. 400,000,000.00/-. The construction commenced in March 2019, and were built for a period of 4 months under constant and consistent supervision and follow-up by the DIO and the BATUK

3.6.5 Recommendations by the County Government of Laikipia

- 48. Due to the above acts, the County Government recommended the following for the Committee's review and action
 - a) That the current agreement as entered into on 11th October 2016 between the Government of the United Kingdom of Great Britain and Northern Ireland, and the Government of Kenya be terminated immediately, as the Government of the United Kingdom of Great Britain and Northern Ireland is in contractual breach of its fundamental terms;
 - b) That the Agreement being deliberated upon, dated 27th July 2021, be subjected to a rigorous process of public participation, especially within Laikipia County, before further deliberations and approvals;
 - c) That the Government of the United Kingdom of Great Britain and Northern Ireland do unequivocally declare that the Visiting Forces under the Agreement being deliberated upon are under and subject to the jurisdiction of Kenyan Authorities for all illegal acts committed towards the people of the Republic of Kenya, and their properties, for the duration of the Agreement;
 - d) That full compensation for the illegalities committed by the BATUK and by extension the DIO be provided for before renewal of the Agreement under deliberation;
 - e) That trainings by the BATUK be restricted to designated and enclosed areas, to ensure safety and security upon the Kenyan population; and
 - f) That all future Agreements between Government of the United Kingdom of Great Britain and Northern Ireland and the Government of Kenya be availed to the general public for purposes of ensuring the Kenyan population is aware of their rights under the Agreement.

3.7 UK Visit on the Defence Cooperation Agreement

49. The Committee travelled to the United Kingdom between 6th – 15th June, 2022. Top of the Committee's agenda was to explore ways through which the Kenya – UK DCA could

be fast tracked for ratification by both countries.

- 50. The defence partnership was governed through the Defence Cooperation Agreement (DCA), which provides the framework for the exchange of experience and knowledge, as well as setting the conditions for UK activity in Kenya. The DCA was signed by Secretary of State (SoS) and Kenya's former Cabinet Secretary for Defence Amb. (Dr.) Monica Juma in July 2021. It has now successfully passed through UK Parliament.
- 51. The new DCA, if ratified by the Kenyan and UK Parliaments, would allow both Parties to continue to share expertise, experience, and techniques and to deepen cooperation, making both forces more effective.
- 52. The UK Government was then operating in Kenya under a DCA bridging agreement. The DCA bridging arrangements were set out by an exchange of Notes Verbale between the Ministry of Foreign Affairs and the British High Commission Nairobi. They confirm the Agreement to extend the application of the existing DCA until the national ratification procedures in both countries have been completed to enable the new one to enter into force. The bridging arrangement sets no deadline for its termination, allowing the bridge to persist until DCA ratification. It also clearly states that any disputes over the bridging arrangement are to be settled amicably based on mutual consultations.

Ms. Agnes Wanjiru Case

- 53. The Committee and Hon. James Heappey, Minister for Armed Forces discussed the positive cooperation between the UK and Kenya in relation to this case and the desire of both nations to ensure that a full and robust investigation is carried out and Ms Wanjiru and her family receive justice. The UK is conscious that there is an active criminal investigation and has limited the disclosure of details of this investigation.
 - i) RMP Activity RMP have worked closely with the Kenyan authorities to support access to the UK system and share intelligence.
 - ii) Mutual Legal Assistance (MLA) Req uest The UK could neither confirm nor deny policy in relation to the receipt of Mutual Legal Assistance requests.

UK-Kenya Defence Partnership

- 54. The defence partnership that exists between UK and Kenya is built up over many years of cooperation, shared training experiences and a deep and long history. UK troops have trained in Kenya for decades, and the UK has a long-standing relationship with the Kenya Defence Forces (KDF), which the UK has come to regard as its Defence partner of first choice in Eastern Africa.
- 55. The priorities set by Secretary of State for Defence and former Cabinet Secretary for Defence, Amb. (Dr.) Monica Juma, agreed closer co-operation across:
 - a) counter-terrorism;
 - b) joint training and readiness;
 - c) the development of lasting institutions in the land, air, maritime and cyber domains;
 - d) information operations;

- e) command, leadership, and management, and;
- f) dialogue on international security dynamics.
- 56. Both States' defence cooperation is wide and deep and it extends from land to sea. Every year, over 1,100 KDF soldiers are trained by the British Military either on UK based courses or by UK military training teams in Kenya. Much of this is mission specific training to help prepare KDF soldiers before deployment to Somalia.
- 57. This includes maritime security training to assist the Kenyan Navy and Coast Guard Serviceto protect Kenya's 'blue economy' and enable maritime access to international markets. In June 2021, the UK handed over a multipurpose training facility with firefighting equipment alongside the Danish government and this year they are delivering a damage control training unit. Both facilities will give realistic training environments for Kenya Navy which will enhance capability in maritime security. The facility will be available to other maritime agencies to conduct their firefighting and sea survival training, which is essential for deployment at sea. This will go a long way in helping the Kenyan Navy progress towards becoming a centre of excellence in maritime safety.
- 58. UK has training exercises on Counter-IED, people and vehicle searching, and some infantry tactics. They also have the UK supported infrastructure projects at KDF's school of infantry which include an urban village, a Forward Operating Base (FOB), and an assault course all of which prepare more than 600 KDF personnel for deployment in the African Union Mission in Somalia (AMISOM) and now its successor the African Union Transition Mission in Somalia (ATMIS).
- 59. The UK has been supporting AMISOM Troop Contributing Countries since 20 IO and they do this through the Short Term Training Teams (STTTs) from the British Army, which costs Kshs. 43M annually as well as funding stipends via the African Union for all AMISOM Troop Contributing Countries.

Maritime Engagement

- 60. Kenya's Blue Economy: Kenya's coastline is 640 km long and she has 9700 km2 of TTW and has a 142,400 km2 EEZ. The British Government recognizes the potential of this maritime resource to boost the country's economic outlook and has made 'Blue Economy' part of the economic pillar in its development blueprint.
- 61. Kenya Navy: The Kenya Navy consists of 3 fighting squadrons who are supported by the Special Operations Squadron, the Fleet Maintenance Unit, and the newly formed elite Marine Ranger Regiment. The Kenya Navy is the leading regional maritime power with a very public commitment to supporting the Blue Economy and maritime security.
- 62. Maritime Engagement to date: To date, engagement with the Kenya Navy has been through the Kenya Navy Training College with which has a good working relationship and some

effective interventions. Royal Navy frigate, HMS Kent, visited in November 2021 and conducted on shore training. The Kenya Navy has requested and UK Minister for Armed Forces agreed to, a broader and deeper maritime relationship. Meanwhile, the Royal Marines have developed a capability development plan to build up the capacity of the Kenya Marines.

Defence Cooperation Agreement

63. The new DCA is not a step change, but a broadening, tightening, and fresh commitment to a mutually valuable relationship. Valuable for the Parties national securities, but also for local economies. It's essential the Agreement receives appropriate scrutiny, and that Kenya's citizenry feel like they have been listened to.

DCA Headlines

- 64. Since the first DCA was signed in 2016, the relationship has progressed well and they have not had to change much in the new Agreement. It can be seen as a renewal of vows rather than a step change. The latest version was signed by Defence Secretaries on 27th July 2021.
- 65. It will provide status of forces arrangements for deployed service personnel and their dependants to each other's country to conduct defence cooperation activity. It includes detail on the carriage of arms, wearing of uniform, environmental protection, tax status, liability, movement, investigations, and medical provision.
- 66. It provides for the establishment and operation of a permanent training unit in Kenya and the use of private and gazetted land for training. The Agreement covers exchanges, training, staff talks and meetings, courses, visits, and exercises. It explicitly limits its scope and does not cover Visiting Forces taking part in hostilities or other operations of the Host Nation's armed forces or security forces or activities with police or other security forces.

Changes to 2012 Text

- 67. The new DCA is broader and reflects a richer relationship. For example, the two countries included a mechanism for multilateral activity that they would both like to do more together. There's a commitment to continue the most important aspects of Kenya/UK relationship, for example the support they provide to the Counter IED facility.
- 68. The Agreement has enriched provision on environmental monitoring, increased license fees for use of the facilities on KDF land (which will be increased in line with inflation) and ensured that vehicle registration and the importation of personal effects have come in line with developments in Kenyan law.

Member's Concerns

What economic benefit will the DCA bring to Kenya?

69. BATUK is a huge contributor to the UK-Kenya defence partnership and to the local community. It permanently employs 550 local civilians and has contributed Kshs. 5.8 billion to the local economy since 2016.

How can the British Army better use Kenyan community lands?

70. Having listened to the local communities, some of whom have said that they would welcome training in community conservancies and other local land, the UK Government is looking at options to do so. Any such arrangements need to be made through the Kenyan Ministry of Defence and this is on the agenda for the next Intergovernmental Liaison Committee due to be held on 24th June, 2022.

What about cases where one is neither a solider nor an employee?

- 71. Community engagements projects are central to BATUK's work. The local communities in Isiolo, Laikipia and Samburu counties where the trainings take place have benefitted from the Kshs. 101 Million investments in BATUK's community engagement activities.
- 72. BATUK supports the counties in enhancing educational environments (through provision of desks and other classroom improvements), provide water harvesting (through guttering and water tanks); and facilitate with sanitation (build new toilets).
- 73. BATUK employs both casual staff and contracts locally employed civilians. All job requirements are sent to the relevant Civil Labour Offices in Nanyuki, Archers Post and Nairobi, who then advertise the post and collate all applicants.
- 74. All casual labour is recruited from the local labour offices. No individual employed as Casual Labour is employed for longer than eight weeks in a financial year under casual terms. This meets Kenyan Employment Law and ensures maximum opportunities for all registered.
- 75. BATUK always reviews its hiring practices to ensure they are fair, transparent and can work to suit the local community.

Why do British Soldiers break the military code of conduct when they are in Kenya?

76. The UK greatly values the opportunity for British troops to train in Kenya alongside their partners in the Kenya Defence Force. In every situation, whether on or off duty, UK Service Personnel are expected to uphold the values and high standards of their services, no less so when deployed overseas. The UK-Kenya Defence Cooperation Agreement includes a clear framework for jurisdiction to ensure that any allegations of disciplinary failures are investigated and pursued as appropriate.

What is being done regarding paternity of Kenyan children who have British Service persons as their father?

77. The British Army enforces Kenyan Child Welfare Agency rulings and there are a small number of British soldiers currently paying maintenance to Kenyan mothers. As soon as any children are brought to the CWA attention, BATUK has a process to ensure correct accountability is enforced. BATUK is in regular contact with the Child Welfare Agencies in Laikipia and Samburu Counties to determine whether they are aware of any children of British soldiers.

Anyone who believes that the father of their child is a British Soldier is encouraged to raise this with the Child Welfare Agency.

Lolldaiga court case - What assurances could be given that there isn't a repeat of the Lolldaiga fire?

- 78. The fire damaged around 7,000 acres of private land. No local or community land was directly affected. KWS confirmed publicly that no elephants or wildlife died in the fire. Lessons have been learned with revised procedures and protocols in place for all future training to prevent similar accidents, including: an update of procedures for planning and conducting training during the dry season, adapting fire risk management training to all troops, and the commission of a specialist report from the UK Defence Fire Risk Management Organization.
- 79. A local community fire prevention and containment group is now established to enhance coordination for any future incidents, working with community leaders, conservation groups and land managers. Given fires of all kinds are common during dry season; this will help mitigate the risks.
- 80. The actions of those responsible for a post on social media have been investigated and appropriate and proportionate sanctions applied. The risks to reputation of the British Army and the inappropriate use of social media have been a crucial aspect of the investigation.

Unexploded Ordnance (UXO)

- 81. In 2001 Leigh Day & Co raised an action case on behalf of residents who said that they had been harmed or had relatives killed by unexploded ordnances left by British troops exercising. The MOD conducted an investigation into 173 injuries and deaths caused by unexploded ordnances left in training areas. An extensive investigation was conducted on behalf of the MOD and found that the majority of the UXO were of Kenyan Army and Air Force origin. A settlement was made following a mediation session in 2002.
- 82. In 2015 a child was seriously injured when he handled an unexploded fuse. The incident was investigated by the Kenyan Police Service, assisted by the Kenyan Defence Forces and British Army Training Unit Kenya (BATUK). The investigation was unable to conclusively establish whether the unexploded ammunition that caused the child's injuries was of Kenyan or British origin. An agreed settlement was reached without admission of liability and a payment made to the family of the injured child in June, 2018.
- 83. BATUK had a relationship with the family of the injured boy and based on this, due to the possibility that it was British Army unexploded ordnance which had injured him and on the unlikelihood that he would receive significant support from other sources, a decision was made to offer a settlement through the Kenyan court system without accepting liability but calculated on the same basis as if it had been British-originated ordnance which had caused his injuries.
- 84. In addition to the settlement, additional sums of money to support the injured boy were raised by service personnel and dependents at BATUK.

- 85. The victim through his father received legal representation and the settlement was ratified by a Kenyan court in accordance with Kenyan law.
- 86. The UK annually deploys a Royal Engineer squadron to conduct unexploded ordnance disposal at Archers Post Training Area to ensure the area used by British units is safe to train in. This is a partnered activity with Kenyan Army Engineers and includes community outreach and training on how to identify, avoid and report UXO. This activity is included in the Defence Cooperation Agreement and has been ongoing for a number of years.

PART IV

4.0 COMMITTEE OBSERVATIONS

- 87. Having considered the Agreement and analyzed the submissions made, the Committee observed THAT:
 - a) The Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland was one of the many existing Defence Cooperation Agreements that Kenya had ratified with other countries and agencies. The legal instrument was geared towards improving Defence Cooperation between the member States.
 - b) Defence Agreements are important to the country as they, among others, enable knowledge transfer and capacity building; and sharing of information in an increasingly complex global environment.
 - c) The Agreement with the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland provided for joint trainings and as such, activities of the Foreign Forces will not be in isolation.
 - d) The Memorandum by the County Government of Laikipia was submitted way past the deadline of 5th November, 2021 as had been prescribed in the newspaper advertisement. However, owing to the public interest on the issues, the Committee resolved to consider the prayers of the County Government.
 - e) The United Kingdom has an advanced defence capability due to the size and nature of its economy, geo-political position, including its large coastline hence there is a lot of military lessons that Kenya can learn from the latter.
 - f) The fire which had destroyed about 12,000 acres of land at Lolldaiga conservancy was as a result of the military exercise in the area.
 - g) The Directorate of Criminal Investigations had commenced investigations in the case of the murder of Ms. Agnes Wanjiru Wanjiku by the British Soldiers; while the Office of the Director of Criminal Investigations had initiated talks on Mutual Legal Assistance (MLA) with the UK Government.
 - h) The trainings by BATUK had failed to adhere to Kenya's laws and obligations under international law with respect to the preservation of the environment pursuant to Article 8 of the Agreement.
 - i) The ratification of the Defence Cooperation Agreement between Kenya and the United Kingdom and Northern Ireland would greatly enhance intelligence sharing to tackle

- security challenges facing the member countries given the security threats facing the Horn of Africa region.
- j) The Committee reviewed Article 6 (5) of the agreement which enumerates several offences that are not considered to arise from official duties of the visiting forces and are therefore subject to trial by the Host Nation. However, the committee noted that the offence of murder was not included as one of those offences.
- k) The Committee examined Article 23 of the agreement and noted that, while the visiting forces are required to respect and be sensitive to traditions, customs and culture of the local communities of the places they are deployed, the agreement does not provide for Corporate Social Responsibility.

PART V

5.0 COMMITTEE RECOMMENDATION

88. The Committee, having reviewed the Agreement and considered the submissions made, recommends THAT:

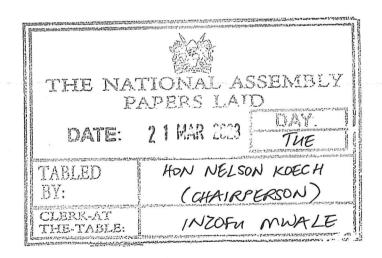
Pursuant to Section 8 of the Treaty Making and Ratification Act, 2012, the House adopts and approves the Ratification of the Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and the Northern Ireland on Defence Co-operation, with reservations that:

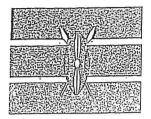
- c) Article 6 (5) of the agreement should be amended by inserting a new paragraph immediately after paragraph (h) to include murder as one of the offences which are under the jurisdiction of the Host Nation; and
- Article 23 of the agreement to include Corporate Social Responsibility.

SIGNED: DATE: 17/03/2023.

HON. NELSON KOECH, M.P. CHAIRPERSON,

DEPARTMENTAL COMMITTEE ON DEFENCE, INTELLIGENCE AND FOREIGN RELATIONS







AGREEMENT

BETWEEN

THE GOVERNMENT OF THE REPUBLIC OF KENYA AND

THE GOVERNMENT OF THE REPUBLIC OF THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND

CONCERNING

DEFENCE COOPERATION

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AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF KENYA AND THE GOVERNMENT OF THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND CONCERNING DEFENCE COOPERATION

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PREAMBLE

The Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland (hereafter referred to jointly as the "Parties" and singularly as a "Party"):

STRIVING to strengthen the good and friendly relations between the Parties by means of close defence cooperation;

WISHING to acknowledge and demonstrate their mutual commitment to the continued development of their defence partnership;

DESIRING to draw the maximum benefit from their close defence cooperation;

RECOGNISING that such cooperation shall be in accordance with their respective national policies and international best practices and shall not conflict with the domestic law of their respective states nor impair the commitments undertaken by their countries in the international field:

CONFIRMING that the cooperation between the Parties promotes peace and stability and that this cooperation is not directed against any third country;

IN CONSIDERATION OF the needs of the Armed Forces of the United Kingdom of Great Britain and Northern Ireland and the Kenya Defence Forces regarding cooperation in military training, visits and technical assistance, the status of forces and other related matters,

HAVE agreed as follows:

ARTICLE 1

DEFINITIONS

In this Agreement, the following definitions apply:

- a. <u>Armed Forces.</u> Means the Kenya Defence Forces or the Armed Forces of the United Kingdom of Great Britain and Northern Ireland.
- b. <u>Authorised Service Organisation</u>. Means any organisation established and operated by the Service Authorities of a Party to provide services to its Armed Forces including welfare services.

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- c. <u>Civilian Component</u>. Means the civilian personnel accompanying the Visiting Forces, who are employed in the service of the Visiting Forces or employed by an Authorised Service Organisation accompanying Visiting Forces who are not stateless persons or citizens of the Host Nation or persons ordinarily resident in the Host Nation.
- d. <u>Dependant</u>. Means a person who is not ordinarily resident in the Host Nation and who is the wife, husband or dependent child of a member of the Visiting Forces and is officially accompanying them.
- e. <u>Designated Training Areas.</u> Means private, public and/or communal land outside Gazetted Areas that the Visiting Forces may in conjunction with the Implementing Ministry procure through licences from local communities and/ or private owners for use as a Training Area.
- f. <u>Duty.</u> Includes any cess, levy, imposition, tax, or surtax, imposed by any law of the Host Nation.
- g. <u>Exercises or Training</u>. Means bilateral and multilateral exercises or training activities involving units and individuals, short term training teams, advisory support, exchanges and attachment of units.
- h. <u>Gazetted Areas.</u> Means public land allocated and reserved for use by Kenya Defence Forces for setting up its establishments including but not limited to barracks, bases, camps, detachments and Training Areas.
- i. <u>Host Nation</u>. Means the State in the territory of which the Visiting Forces are located for the purposes of this Agreement.
- j. <u>Implementing Arrangement</u>. Means a follow-on arrangement to this Agreement which may be concluded in order to set out additional details and conditions or for specific activity in which case it shall detail the resources required to undertake that activity. The Implementing Arrangement shall be a document made under this Agreement and shall be interpreted consistently with its provisions. Either Party may propose an Implementing Arrangement.
- k. <u>Implementing Ministry.</u> Means the Ministry for the time being responsible for defence and nominated by a Party to be responsible for the implementation of this Agreement under Article 5.
- I. Official Duty. Means the performance of a function of duty.



- m. <u>Sending Nation</u>. Means the State which sends the Visiting Forces to the Host Nation for the purposes of this Agreement.
- n. <u>Service Authorities.</u> Means the authorities of the Host Nation or the Sending Nation empowered by the law of their respective States to exercise command or jurisdiction over the Armed Forces.
- o. <u>Service Establishments and Installations.</u> Means the designated base camps including the married quarters of the Visiting Forces.
- p. <u>Training Areas.</u> Means those areas on land, air and sea in the Host Nation in which Armed Forces shall be deployed for the purposes of conducting Exercises or Training and include Designated Training Areas and/or Gazetted Areas.
- q. <u>Visiting Forces</u>. Means the Armed Forces of the Sending Nation who for the time being are lawfully present in the Host Nation in time of peace under this Agreement.

ARTICLE 2

AIM

The aim of this Agreement is to enhance defence cooperation by identifying a framework for the exchange of experience and knowledge for the use and mutual benefit of the Parties.

ARTICLE 3

SCOPE AND GOALS

The Parties shall, in compliance with relevant domestic and international law, pursue the goal of defence cooperation in the following areas:

- a. Security and defence policy;
- b. Initial, advanced and follow-on training of military and Ministry of Defence civilian personnel;
- c. Defence administration and welfare matters of military personnel;
- d. Counter-piracy and other maritime security activities;

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- e. Peacetime military activities;
- f. Protection of the environment;
- g. Military medical services including research and development;
- h. Military sports;
- i. Disaster relief and humanitarian operations by the Armed forces;
- j. Military exercises;
- k. Counter-terrorism;
- Information operations training;
- m. Defence civilian component;
- n. Exchange visits of military personnel;
- o. Mapping/survey and exchange of geographic materials;
- p. Other areas of mutual interest which may be decided upon in future.

ARTICLE 4

FORMS OF COOPERATION

- 1. Defence cooperation between the Parties shall be based on the principle of reciprocity and shall be implemented primarily along the following lines:
 - a. Mutual visits by delegations of high-ranking representatives from the defence sector;
 - b. Staff talks and technical meetings;
 - c. Meetings between equivalent defence institutions;
 - d. Exchange of teaching and training personnel as well as students from military training institutions;

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- e. Participation in training courses, practical training, seminars, round-table discussions and symposia;
- f. Visits by Service personnel, warships and other Government ships and aircraft;
- g. Military exercises;
- h. Any other form of Military cooperation in areas agreed upon.
- 2. The Parties agree to co-operate in the management and operation of the Counter-Improvised Explosives Devices Capability at the Humanitarian Peace Support School. In particular, the Government of the United Kingdom of Great Britain and Northern Ireland shall support the implementation of programmes and the maintenance of instruction equipment at the Counter-Improvised Explosives Department Wing of the Humanitarian Peace Support School.

ARTICLE 5

IMPLEMENTATION

- 1. On entry into force of this Agreement both Parties shall take appropriate action to designate the other Party as a Visiting Force in accordance with its relevant laws.
- 2. All activities under this Agreement shall be implemented in conformity with the domestic law in force in the Host Nation. Implementation of some aspects of the Agreement may be covered by Implementing Arrangements.
- 3. The Parties shall designate an Implementing Ministry as the focal point of contact to implement this Agreement and coordinate the activities referred to herein; and may provide liaison officers to Visiting Forces. The Parties shall by 31st March of each year, negotiate and agree on the activities to be undertaken in that year.
- 4. Visiting Forces shall be treated, except as otherwise provided for in this Agreement, as members of the Armed Forces of the Host Nation of equivalent rank.
- 5. Visiting Forces shall not take part in hostilities or other operations of a warlike nature, or which are concerned with the preservation of peace, internal security or enforcement of law and order, in the Host Nation.



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- 6. The Host Nation may provide assistance to the Visiting Forces from time to time as it may deem necessary, fit and expedient. Visiting Forces shall observe rules, orders and safety measures applied in the institution or establishment where activities take place, and shall abstain from infringing the laws of the Host Nation and from any political activities or any other activity that may be inconsistent with the spirit of this Agreement. The Service Authorities shall take such necessary precautions or measures for the proper observance of these provisions.
- 7. Visiting Forces deployed in training and advisory posts shall not be given operational responsibilities in the Armed Forces of the Host Nation.

ARTICLE 6

JURISDICTION

- 1. Visiting Forces shall be subject to, abide by and respect the Constitution, laws and regulations of the Host Nation at all times.
- 2. The relevant authorities of the Host Nation shall have jurisdiction over any member of the Visiting Forces, the Civilian Component or Dependants for any criminal offence committed in contravention of any law of the Host Nation, customary international law, treaty or any agreement to which the Host Nation's Government is a party to, save for instances where under this Agreement such jurisdiction is expressly conferred on the Service Authorities of the Sending Nation.
- 3. The Service Authorities of the Sending Nation shall have the right to exercise within the territory of the Host Nation or on board any vessel or aircraft of the Host Nation all criminal and disciplinary jurisdiction conferred on them by the law of the Sending Nation over Visiting Forces.
- 4. The Service Authorities of the Sending Nation shall have jurisdiction over a member of the Visiting Forces if:
 - a. The offence is solely against the property or security of the Visiting Forces or the Sending Nation:
 - b. The offence is solely against the person or property of another member of the Visiting Forces, the Civilian Component or a Dependant; or
 - c. The offence arises out of an act or omission done in the course of Official Duty by any member of the Visiting Forces. The Inter-Governmental Liaison

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Committee, established under Article 24, shall determine whether an offence arises out of an act or omission done in the course of Official Duty.

- 5. Any offence not arising in the course of Official Duty in accordance with paragraph 4(c) of this Article or that does not fall under paragraphs 4(a) and 4(b) of this Article shall be subject to the primary right of the Host Nation to exercise jurisdiction. For the avoidance of doubt the following offences are not to be considered offences arising out of an act or omission in the course of Official Duty:
 - a. Sexual offences:
 - b. Torture;
 - c. Inhumane or degrading treatment of persons;
 - d. Transnational organised crimes;
 - e. Slavery;
 - f. Offences against the Host Nation's security;
 - g. Robbery;
 - h. Attempting, aiding and abetting the commission of the aforementioned offences.
- 6. The relevant authorities of the Party having the primary right to exercise jurisdiction shall give sympathetic consideration to a request from the authorities of the other Party to waive that right in cases where that other Party considers such a waiver to be of particular importance and in cases of minor offences where the authorities of the Host Nation have the primary right and where the Service Authorities of the Sending Nation can impose a suitable punishment by disciplinary action without recourse to a trial. If the relevant authorities having the primary right decide not to exercise jurisdiction, they shall notify the appropriate authorities of the other Party as soon as practicable. The waiver by one Party of its primary right to exercise jurisdiction shall not preclude that Party from exercising its right to jurisdiction in matters where the other chooses not to exercise its own right to jurisdiction.
- 7. The Service Authorities of the Sending Nation shall consider waiving jurisdiction granted in paragraph 4(c) of this Article, in any incident where an offence arising out of an act or omission done in the course of Official Duty by a member of the Visiting Forces has caused the death of, or serious injury to, a person who is not a member of the Visiting Forces, the Civilian Component or a Dependant.
- 8. Notwithstanding paragraph 7, either Party shall have the right to refer any such incident, to the Inter-Governmental Liaison Committee which shall determine whether the Sending Nation shall waive jurisdiction in a particular case in accordance with Article 24.



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- 9. The Attorney General or the Minister of Justice of the Host Nation may by certificate certify the existence of the public interest or the interest of administration of justice of the Host Nation which would in his/her opinion necessitate the exercise of the Host Nation jurisdiction. Such certificate shall be submitted to the Inter-Governmental Liaison Committee and the Sending Nation for consideration pursuant to Article 24 of this Agreement.
- 10. In the event of an incident involving Visiting Forces, including those that have caused the death of or serious injury to any person who is not a member of the Visiting Forces, the Civilian Component or a Dependant, the Sending Nation shall notify the Host Nation and the Inter-Governmental Liaison Committee of the incident within 7 days.
- 11. The relevant authorities of the Host Nation shall immediately notify the Visiting Forces' High Commission of the arrest of any member of the Visiting Forces, Civilian Component or a Dependant.
- 12. The relevant Authorities of the Parties shall assist each other in the carrying out of all necessary investigations into any offences, in collection and production of evidence, including the seizure and, in proper cases, the handing over of objects connected with an offence as well as the arrest and transfer of prisoners. The handing over of objects may, however, be subject to their return within the time specified by the authorities delivering them.
- 13. Any arrested member of the Visiting Forces, Civilian Component or Dependent shall be presented to a public court for arraignment or first appearance as soon as possible after their arrest, and, in any event, within 48 hours of their arrest.
- 14. Where an accused has been tried in accordance with the provisions of this Agreement by the authorities of one Party and has been acquitted or has been convicted and is serving or has served a sentence, or has been pardoned, he or she may not be tried again for the same offence within the territory of the Host Nation by the authorities of the other Party. However, nothing in this paragraph is to prevent the Service Authorities of the Sending Nation from trying a member of its Visiting Forces, Civilian Component or Dependant for any violation of rules of discipline arising from an act or omission for which he or she was tried by the authorities of the Host Nation.
- 15. Whenever a member of the Visiting Forces, Civilian Component or a Dependent is prosecuted under jurisdiction exercised by the authorities of the Host Nation, he or she shall be entitled:
 - a. to a prompt and speedy trial;



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- b. to be informed, in advance of trial, of the specific charge or charges made against him or her;
- c. to be confronted with the witnesses against him or her;
- d. to have compulsory process for obtaining witnesses in his or her favour, if they are within the jurisdiction of the authorities of the Host Nation;
- e. to have legal representation of his or her own choice for his or her defence or to have free or assisted legal representation under the conditions prevailing for the time being in the Host Nation and to be granted private and unfettered access to the legal representative;
- f. if necessary, to have the services of a competent interpreter;
- g. to communicate with a representative of the Sending Nation, and, when the rules of the court permit, to have such a representative present at his or her trial; and
- h. to have any sentence of the death penalty or corporal punishment commuted to a prison sentence or fine.
- 16. In cases where the authorities of the Host Nation have the right to exercise jurisdiction over members of the Visiting Forces, that jurisdiction shall be exercised within the ordinary criminal justice system applicable to civilians and shall not be exercised within the criminal justice system applicable only to members of the Armed Forces of the Host Nation.
- 17. Whenever a member of the Visiting Forces is convicted and sentenced to imprisonment under jurisdiction exercised by the authorities of the Host Nation, the Host Nation shall give sympathetic consideration to any request from the Sending Nation that the prison sentence is served in the Sending Nation.
- 18. The Service Authorities of each Party shall notify one another of the disposition of all cases in which there are concurrent rights to exercise jurisdiction.

ARTICLE 7

UNIFORM, ARMS AND OTHER DEFENCE ARTICLES

1. The Visiting Forces shall, prior to entry into the Host Nation, submit through the Implementing Ministry a schedule detailing all cargo on board their vessels. Such cargo

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shall be subject to inspection and verification by the relevant authorities of the Host Nation.

- 2. Members of the Visiting Forces shall, where necessary and appropriate, wear the uniform and insignia of their parent units in the performance of their official duties. No uniform shall be worn if a member is not on duty. They may possess and carry arms and ammunition when authorised to do so by their Service Authorities after consultation with, and subject to any restrictions and direction imposed by the relevant authorities of the Host Nation through the Implementing Ministry.
- 3. The Visiting Forces may take such measures as they deem necessary to ensure the security of Service Establishments and Installations and of persons and property in them and official information.
- 4. Within Training Areas, the Armed Forces of the Host Nation and Visiting Forces shall jointly take such measures as are necessary to ensure the security of members of the Visiting Forces and equipment.
- 5. Units and members of the Visiting Forces shall be responsible for the safe custody of all arms, ammunitions, uniforms, explosives and other defence articles. Units and members of the Visiting Forces shall under no circumstances sell or transfer possession to civilians of the Host Nation any arms, ammunitions, uniforms, explosives and other defence articles. All arms, ammunitions, uniforms, explosives and other defence articles no longer required by the Visiting Forces shall either be returned to the Sending Nation or disposed of in accordance with Host Nation law and international practice and standards.
- 6. Prior to departing the territory of the Host Nation, the Commander of the Visiting Forces shall certify that all defence articles imported to the Host nation have either been expended or re-exported by the Visiting Forces. The service authorities of the Sending Nation shall transmit a copy of the certificate to the service authorities of the Host Nation.
- 7. The Sending Nation shall ensure that their Visiting Forces comply with the provisions of this Article in particular implementing measures to prevent the sale of defence items to civilians of the Host Nation.



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ENVIRONMENTAL PROTECTION

- 1. <u>Environment</u>. The Host Nation and the Visiting Forces shall ensure protection, preservation and restoration of the environment comprising of the Training Areas and Service Establishments and Installations. The Visiting Forces shall avoid acts that negatively impact on the human health and safety, property, flora and fauna and shall at all material times, comply with the Host Nation's directions. regulations and laws preserving the environment and Service Establishments and Installations.
- 2. <u>Inspection of Training Areas.</u> Visiting Forces shall refrain from such acts that would prejudice the Host Nation's laws and obligations under international law with respect to the preservation of the environment. The Host Nation's relevant authorities shall regularly inspect the Training Areas under use by the Visiting Forces to verify compliance with this Article.
- 3. <u>Infrastructure</u>. No permanent infrastructure shall be constructed in the Training Areas without the express consent of the Host Nation. In the event that such infrastructure is authorised and constructed, the ownership of the same shall be determined by the relevant authorities of the Host Nation through the Implementing Ministry. Any change of use of authorised infrastructure shall be subject to the express consent of the Host Nation.
- 4. <u>Waste management.</u> Disposal of waste shall be in accordance with international law and the Host Nation's laws on waste management.
- 5. <u>Monitoring.</u> The Host Nation relevant authorities shall be entitled to verify that measures have been put in place to protect the environment in line with relevant laws of the Host Nation. The Host Nation shall report any concerns to the Inter-Governmental Liaison Committee.

ARTICLE 9

ACCESS TO FACILITIES

- 1. The Parties shall cooperate in the military and related technical fields of interest to both Parties for the mutual benefit of the Armed Forces as follows:
 - a. Visiting Forces may use the Flost Nation's civilian and military airfields, seaports and land-based facilities for visits, Exercises or Training, refuelling,

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aircraft lánding, berthing of ships, navigation and other mutually, acceptable imilitary purposes

- b. The Host Nation shall permit wisits to its establishments and facilities by Visiting Forces, provided that the personnel have the appropriate security olearances, and that visits have been authorised in advance by the Service Authorities of the Host Nation.
- c. Entry: into the Host Nation by vessels including aircraft shall be subject to the payment of fees and charges levied in accordance with Host Nation's laws and regulations.
- d. Bach:Party shall be responsible for payment of any fees and any other charges relating to the use of such military facilities as shall be jointly determined. Such charges may also be paid in kind by agreement.
- e; Vessels including aircraft and vehicles which are the property of the Sending Wation; and for the time being exclusively in scryice shall be exempt from any form of compulsory insurance; registration, licensing or compulsory testing
- f. Use/of facilities for aircraft Exercises or Training shall be subject to orientation requirements by the Host Nation's relevant civil aviation regulatory authority through the Implementing Ministry.
- The Government of the Republic of Kenya grants the United Kingdom of Great Britain and Northern Ireland a licence to occupy and use the permanent infrastructures constructed by the United Kingdom of Great Britain and Northern Ireland Armed Forces at Laikipia. An Base and Kahawa Garrison during the validity of this Agreement Construction of additional permanent infrastructures of modifications within or outside the aforesaid Kahawa Garrison or Laikipia Air Base shall be with the consent of the Government of the Republic of Kenya through the Implementing Ministry
- Authorised permanents infrastructures within the Training Areas shall be subject to the payment of licence fees as the Host Nation shall from time to time determine. For the avoidance of doubt, the Government of the United Kingdom of Great Britain and Northern Ireland shall pay Kenya Shillings Ten Million (Kshs. 10,000,000) and Kenya Shillings Twenty Seven Million Seven Hundred Thousand (Kshs. 27,700,000) per calendar year for the licence granted for the permanent infrastructure at Laikipia Air. Base and Kahawa Garrison respectively. The licence fees shall be subject to an escalation of no more than the annual rate of inflation each calendar year based on the Kenya National Bureau of Statics official rate of annual inflation.





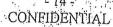


- 4: Permanent infrastructure constructed or installed by the Visiting Forces shall where built within gazette areas yest in the Host Nation upon the expiry of this Agreement and its non-renewal or at such earlier time as the Parties may mutually agree
- Ine Service Authorities of the Host Nation shall, in liaison with the Service Authorities of the Sending Nation or the local commander of the Visiting Forces, be at liberty to visit and inspect permanent infrastructures constructed or installed by the Visiting Forces within the Host Nation.

ARTICLE 10

PROVISION OF TRAINING AREAS

- The Sending Nation shall annually provide the Host Nation with a proposed schedule of exercises giving notice of at least one (1) year to each major exercise and specifying the units involved. Where the exercise is to be multilateral, the Sending Nation shall inform the Host Nation of the particulars of the third country armed forces that is proposed to participate in the exercise
- 2. The Host Nation shall approve or disapprove the participation of third country armed forces in a multilateral exercise. The Host Nation shall be entitled to participate in the multilateral exercise.
- 3. The Sending Nation shall provide the Host Nation with staff tables of the units involved nine (9) months in advance; showing full details and numbers of personnel, numbers and types of weapons, ammunition, explosives, vehicles and major equipment that it intends to bring into the Host Nation.
- 4. The relevant authorities of the Host Nation may prohibit the entry of personnel or importation of military stores, provided that notification of such prohibition is given four (4) months in advance of the exercise. The precise numbers of personnel and equipment, which shall not differ significantly from original estimates; shall be confirmed by the Visiting Forces a minimum of four (4) weeks prior to the arrival of the Visiting Forces in the Host Nation.
- 5. Training in Training Areas in the Host Nation shall take place in accordance with the following provisions:
 - a. Bookings for training in Gazetted Areas are to be made nine (9) months in advance and guaranteed allocation shall be confirmed by the relevant authorities of the Host Nation through the implementing Ministry six (6)



months in advance including the limit on the number of the Visiting Forces to be allowed into the Host Nation.

- b. Training in Designated Fraining Areas shall be permitted subject to the Visiting Forces:
 - 1) Obtaining consent from the Implementing Ministry of the Host Nation prior to commencement of negotiations and procurement of licences;
 - 2). Involving the Implementing Ministry of the Host Nation in the negotiations and procurement process:
- 3) Making full disclosure to the Implementing Ministry of the Host Nation on the licences procured to train on private, public and/or communal land.
 - 4)\ Paying all applicable taxes due from them to the relevant national and county/local governments as may be prescribed from time to time.
- c. Subject to the limitations set by the Host Nation, the booking shall specify duration, nature of training, equipment and number of personnel taking part.
- d The Host Nation shall provide dialson staff and undertake combined training with the Visiting Forces throughout the military exercise period in the Training Areas, including the planning, execution and recovery stages within the Host Nation
- E The Host Nation and the Visiting Forces shall jointly take appropriate measures to warn against any form of interference prior to the commencement of or during any training activity.
- f. Military training involving live firing including high trajectory ammunition and parachuting shall require clearance from the relevant authorities of the Host Nation through the Implementing Ministry.
- g. Military training involving any firing at sea shall require clearance from the relevant authorities of the Host Nation through the Implementing Ministry.
- h. All training shall be regulated in strict compliance with both Parties' existing military safety and clearance procedures and rules.
- i; The Parties shall conduct a joint annual unexploded ordnance clearance validation exercise in order to prevent injury, death or other damage to persons and property

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ARTICLE 11

CIVIL CLAIMS AND LIABILITIES

- 1. The Host Nation shall have jurisdiction for civil claims and liabilities arising from activities in its territory under this Agreement. Each Party waives any claim it may have against the other Party or the Armed Forces personnel of the other Party for injury (including injury resulting in death) suffered by its Armed Forces personnel or for damage to or loss of property owned by the Armed Forces if such injury, death, damage or loss was caused by the acts or omissions of the other Party in the course of Official Duty in connection with this Agreement.
- 2. The relevant authorities of both Parties shall cooperate in the carrying out of all necessary investigations into all third party claims, including paternity cases, and in the collection and production of evidence, including the seizure and the handing over of objects connected with such a claim.
- 3. Where it is established that the Visiting Forces, their members, Visiting Forces employees or agents are legally liable for such a claim, the relevant authorities of the Host Nation shall submit a report to the relevant authorities of the Sending Nation who shall pay prompt and adequate compensation to the claimants.
- 4. The Parties shall cooperate in the disposal of claims for which they are responsible.

ARTICLE 12

ENTRY, MOVEMENT AND EXIT

- 1. The Host Nation may allow Visiting Forces freedom of movement within its territory, including stopping and anchoring in its waters, and its air space, provided that a request to do so has been received within reasonable time.
- 2. A person who has been declared a prohibited immigrant shall not be allowed to enter the Host Nation. Any member of the Visiting Forces, Civilian Component or a Dependant who is declared a prohibited immigrant while in the Host Nation shall be repatriated or otherwise removed from the Host Nation by the Service Authorities of the Sending Nation at their expense.
- 3. The Service Authorities of the Sending Nation shall bear the cost or reimburse any cost necessarily incurred by the relevant authorities of the Host Nation resulting from the

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repatriation of any member of the Visiting Forces, Civilian Component or a Dependant in accordance with paragraph 2.

- 4. To obtain entry into the Host Nation, each member of the Visiting Forces shall be required to produce a Passport valid for at least six (6) months with a service identity card, be processed through the normal immigration screening and clearance including but not limited to finger printing in accordance with the laws of the Host Nation whereupon they shall be issued with visas or business permit in accordance with the domestic laws of the Host Nation at a prescribed fee.
- 5. On arrival at the port of entry, the Visiting Forces shall be received by an officer to be designated by the Host Nation who shall facilitate the efficient and seamless immigration procedures at the port of entry.
- 6. The Service Authorities of the Sending Nation shall provide a list of the names of the Visiting Forces to the Implementing Ministry of the Host Nation for onward transmission to the Immigration Department at least two (2) weeks prior to the arrival of the Visiting Forces.
- A member of the Visiting Forces who is resident in the Host Nation for at least six (6) months shall be required to apply for a work permit and pay the applicable fee. Dependants shall be required to apply for dependants' passes and if they wish to work, they shall apply for work permits in accordance with the Host Nation's immigration laws. All such applications for work permits shall be forwarded to the Immigration Department through the Implementing Ministry of the Host Nation.
- 8. The Visiting Forces shall provide a manifest of the Civilian Component and dependents for onward transmission to the Host Nation Immigration Authorities at least two (2) weeks prior to their arrival in the Host Nation. The Civilian Component and Dependents shall be required to produce a passport valid for at least six (6) months and to pay, or have paid on their behalf, any applicable port of entry/exit visa fees.
- 9. After a member of the Visiting Forces is discharged from service, he or she shall be repatriated.
- 10. On completion of the tour of duty, the Visiting Forces, Civilian Component and their Dependants shall leave the Host Nation within fourteen (14) days.



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TAXATION, IMPORTATION AND EXPORTATION

- 1. Direct taxation of pay, allowances, emoluments and benefits of the Visiting Forces and the Civilian Component in the Host Nation shall be dealt with in accordance with the Agreement Between the Government of the United Kingdom of Great Britain and Northern Ireland and the Government of the Republic of Kenya for the Avoidance of Double Taxation and the Prevention of Fiscal Evasion with Respect to Taxes on Income and Capital Gains signed on 31 July 1973.
- 2. The Parties shall permit each other access to their duty free regime facilities in accordance with the laws and regulations applicable in the Host Nation. Goods and equipment owned by the Government of the United Kingdom of Great Britain and Northern Ireland for official use by its Armed Forces in the Republic of Kenya shall be imported duty free. The Government of the United Kingdom of Great Britain and Northern Ireland shall permit members of the Kenya Defence Forces personal import reliefs on temporary admission, transfer of residence and overseas student allowance.
- 3. If a member of the Kenya Defence Forces intends to travel to the United Kingdom of Great Britain and Northern Ireland on official business connected to the implementation of this Agreement and wishes to make use of the available tax reliefs under the laws of the United Kingdom of Great Britain and Northern Ireland, the Republic of Kenya shall notify the High Commission of the United Kingdom of Great Britain and Northern Ireland in the Republic of Kenya at least one (1) month in advance of the intended date of travel. The notification should include an explanation of the purpose of travel, expected duration and the nature of the goods and equipment that shall be imported into the Host Nation.
- 4. For the purposes of paragraph 3, the High Commission of the United Kingdom of Great Britain and Northern Ireland in the Republic of Kenya shall consult with the relevant authorities of the United Kingdom of Great Britain and Northern Ireland and advise the Republic of Kenya on the appropriate procedure to obtain the most favourable arrangements in relation to Duty.
- 5. If the Service Authorities of the Sending Nation intend to import into the Host Nation vehicles, goods or other equipment for official use by the Visiting Forces, the Sending Nation shall notify the High Commission of the Host Nation in the Sending Nation at least one (1) month in advance of the intended date of arrival of the equipment, goods or vehicles into the Host Nation. The notification shall include an official accurate manifest of such items with sufficient details to enable inspection and proper account of the materials for disposal in the Host Nation or re-export.

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- 6. If a financial security or undertaking is required on the importation of goods and equipment into the United Kingdom of Great Britain and Northern Ireland pursuant to paragraph 3, the Implementing Ministry of the Government of the United Kingdom of Great Britain and Northern Ireland shall provide the financial security provided that the member of the Kenya Defence Forces agrees to abide by any conditions that apply to the personal import relief.
- 7. Postal articles may be imported into and exported from the Host Nation by authorised postal agencies subject to the production of such articles to the relevant authorities of the Host Nation for examination in order to ensure compliance with the relevant customs regulations.
- 8. The importation of equipment, materials, vehicles, provisions, supplies and other goods shall be subject to the Host Nation and applicable regional economic integration organisations' laws and regulations in relation to licences or permits. Where it is appropriate to do so, the Host Nation may provide further bilateral facilitations such as exemptions to certain licences and permits following any discussions and agreements for specific situations.
- 9. Items imported into the Host Nation pursuant to this Agreement shall, unless the relevant authorities of the Host Nation decide to the contrary be subject to inspection at the port of entry in the presence of a member of the Visiting Forces. All imports into the Host Nation shall be done through the designated ports of entry. The Parties shall from time to time notify each other of their designated ports of entry.
- 10. Goods imported duty free may be re-exported freely and without payment of duty. Any disposal of duty free goods in the Host Nation by sale or transfer to a non-privileged person shall be subject to the payment of duty in accordance with existing Host Nation laws and regulations. Subject to approval of the relevant Host Nation's authorities and where the Host Nation's laws permit, duty free goods may be transferred to persons similarly privileged.
- Vehicles and articles which are the property of the Sending Nation that are seized by the relevant authorities of the Host Nation in connection with an offence against the laws and regulations administered by the customs authorities of the Host Nation shall be handled in accordance with the laws of the Host Nation. Subject to the applicable laws and regulations of the Host Nation, the vehicles and articles seized shall be handed over to the Sending Nation after proper investigations and completion of any legal proceedings by the relevant authorities of the Host Nation.

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- 12. The Parties shall co-operate in the exchange of information to facilitate the administration of the Host Nation's tax laws where tax is applicable.
- 13. Further arrangements under this Article may be covered by an Implementing Arrangement agreed upon by the Parties.

ARTICLE 14

FINANCE

- 1. The financial obligations of the Parties shall be subject to their respective national laws.
- 2. For any supplies or services which are not provided free of charge by mutual consent, the relevant authorities of the Host Nation and the Visiting Forces shall negotiate for payment either in cash or in kind.
 - a. <u>Cash Payments.</u> The Visiting Forces shall pay outstanding balances after receipt of an invoice.
 - b. <u>Payment in Kind.</u> The Visiting Forces may pay by transferring supplies or services that are equal in value to those received if satisfactory to the Host Nation.
- 3. The Host Nation shall not obtain services or commit to any commercial contracts on behalf of the Visiting Forces without prior authorisation.
- 4. The Visiting Forces shall pay for supplies, equipment or services from commercial sources such as food, vehicle hire, laundry, medical, prior to departure from the territory of the Host Nation, unless otherwise contractually determined or unless a dispute regarding cost or receipt of services exists. In case of the latter situation arising, every effort shall be made to resolve the dispute as soon as possible in order to expedite settlement of accounts.
- 5. Subject to availability, the Host Nation shall provide the Visiting Forces with messing and accommodation to the same standard as would be provided to members of the Host Nation's Armed Forces of equivalent rank.
- 6. The Visiting Forces shall not re-transfer logistic support, supplies or services, either temporarily or permanently, to another nation or organisation without written consent of the relevant authorities of the Host Nation.

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REMITTANCE OF FUNDS

Remittance between the territory of the Host Nation and the territory of the Visiting Forces shall be permitted in respect of:

- a. Funds derived by members of the Visiting Forces from services or employment in connection with their official duties in the Host Nation;
- b. Official funds of the Visiting Forces and Authorised Service Organisations accompanying them in the Host Nation;
- c. Funds derived by the Visiting Forces from sources outside the Host Nation subject to any Host Nation laws or regulations;
- d. Funds derived by the Visiting Forces arising from the disposal, in anticipation of departure from the Host Nation, of personal effects, furniture, motor vehicles and other property which, at the time of importation, were officially recorded with the Host Nation as being items for use by the Visiting Forces;
- E. Funds derived from the sale of locally acquired personal effects, furniture, motor vehicles and other property, purchased with funds from external sources, provided documentary proof of the acquisition and sale of such items is provided to the relevant authorities of the Host Nation.

ARTICLE 16

IDENTIFICATION

- 1. Visiting Forces shall carry passports and/or Service identity cards at all times. The Service Authorities of the Host Nation may issue such identity documents as they deem necessary for Visiting Forces training or otherwise in military establishments in the Host Nation.
- 2. Visiting Forces' ships, aircraft, vehicles, stores, equipment, weapons and provisions may carry distinctive identification such as their national flag and markings such as military insignia, titles and official symbols.



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VEHICLE REGISTRATION AND DRIVING LICENCES

- 1. All vehicles belonging to the Sending Nation and permanently stationed in the Host Nation shall be registered by the Visiting Forces and the relevant authorities of the Host Nation. Registration numbers are to be applied to all vehicles in accordance with each Party's practice.
- 2. Vehicles owned by members of the Visiting Forces in their private capacity shall be registered by the relevant authorities of the Host Nation in accordance with the Host Nation's domestic law.
- 3. The authorities of the Host Nation shall accept as valid current national driving licences, international driving licences or service driving licences issued by the Sending Nation to its Armed Forces, Civilian Component or Dependants in accordance with the Sending Nation's laws and regulations.

ARTICLE 18

TRAINING COSTS AND SALARIES

Both Parties may charge fees for training courses, which may include tuition, food, accommodation, training aids and transport. Such fees shall be determined between the Parties when places on training courses are applied for. The Sending Nation shall be responsible for paying the salaries of the Visiting Forces and Civilian Component in the Host Nation.

ARTICLE 19

INVESTIGATION PROCEDURES FOR ACCIDENTS

- I. Investigation of accidents or incidents including those involving military aircraft, missiles and/or unmanned aircraft systems of the Visiting Forces shall be the responsibility of the authorities of the Party in whose territory the accident or incident under investigation occurred. The Visiting Forces may provide expert advice, and shall, in the spirit of this Agreement, cooperate with requests for information and evidence, as may be made by the chairperson of any inquiry as part of their deliberations. The Visiting Forces shall be provided with a copy of the inquiry report.
- 2. The Visiting Forces shall be entitled to have an observer present at any inquiry carried out by the Service Authorities of the Host Nation. Except when requested to do

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otherwise by the Host Nation, the observer shall not have the freedom to cross-examine, or to participate in any other way and shall not be present when the inquiry is deliberating on its findings and recommendations. The observer shall normally be no higher in corresponding rank than the chairperson of the inquiry.

3. Visiting Forces may conduct further investigations into an accident or incident in the territory of the Host Nation as may be required by the laws or regulations of the Sending Nation. Any requests for information for use in the pursuit of such investigations shall be given consideration by the Host Nation.

ARTICLE 20

MEDICAL, OPTICAL AND DENTAL

- 1. At the time of their departure for the Host Nation, Visiting Forces shall be medically fit. The Sending Nation shall be responsible for arranging the provision, and for meeting the cost of, medical, optical and hospital treatment (including the provision of spectacles and dentures) of Visiting Forces, and for arranging evacuation in the event that suitable treatment is not available locally. The Host Nation may be requested to provide treatment where possible which may be subject to charges. However, any emergency medical treatment required by a member of the Visiting Forces shall be provided free of charge.
- 2. If Visiting Forces are engaged in joint training with the Armed Forces of the Host Nation, the medical facilities available to the Visiting Forces shall be extended to the participating Armed Forces of the Host Nation, where appropriate and necessary.

ARTICLE 21

DEATH OF A MEMBER OF THE VISITING FORCES

- 1. The death of a member of the Visiting Forces in the Host Nation shall be reported to the relevant authorities of the Host Nation and Sending Nation. The death shall be certified by a medical practitioner of the Host Nation who is registered and current with the relevant regulatory authority of the Host Nation and who is authorised to issue the death notification or death certificate.
- 2. If the Host Nation authorities require that an autopsy be carried out on the deceased, this shall be done by a doctor of the Host Nation nominated for the purpose. The Host Nation shall notify the Commander of the Visiting Forces prior to an autopsy taking place. A doctor appointed by the Service Authorities of the Sending Nation may

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also attend the autopsy which shall take place at a time and location stipulated by the relevant authorities of the Host Nation.

ARTICLE 22

PROTECTION OF INFORMATION

Any classified information or material exchanged or generated in connection with this Agreement shall be used, transmitted, stored, handled and safeguarded in accordance with the Parties' applicable laws and regulations. There shall be no disclosure of such information to any third party without the prior written consent of the originating Party.

ARTICLE 23

COMMUNITY RELATIONS

- 1. The Visiting Forces shall respect and be sensitive to the traditions, customs and cultures of local communities of the places where they are deployed in the Host Nation.
- 2. The Service Authorities of the Sending Nation shall ensure that wherever deployed in the Host Nation, the Visiting Forces shall not harm vulnerable groups in particular the disabled, women and children.
- 3. The Sending Nation shall pay compensation within the framework of this Agreement where they are found liable for causing any death, injury, loss or damage to the persons and/or property of members of such local communities including that arising from sexual exploitation.
- 4. The Visiting Forces shall not enter into any memorandum of understanding or agreement with the local community or county/local government except with the consent and participation of the Host Nation.

ARTICLE 24

INTER-GOVERNMENTAL LIAISON COMMITTEE

- 1. There is established an Inter-Governmental Liaison Committee.
- 2. The Parties shall each nominate not less than four (4) representatives to constitute the Inter-Governmental Liaison Committee. The Inter-Governmental Liaison Committee

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shall comprise of senior military officers not below the rank of colonel and at least two senior civilian government officers from each side.

- 3. The Inter-Governmental Liaison Committee shall meet at least two (2) times a year or when a request is made by either Party under Article 6 paragraph 8. The Inter-Governmental Liaison Committee shall meet within seven (7) days of such a request. It shall meet at such places as the Parties shall mutually agree provided that meetings to determine issues under Article 6, paragraph 8 shall be held in the Host Nation.
- 4. The Inter-Governmental Liaison Committee shall:
 - a. administer and oversee the implementation of this Agreement;
 - b. consider, recommend and oversee the resolution of any disputes referred to it as may arise under Articles 11 (Civil Claims and Liabilities) and 25 (Settlement of Disputes) of the Agreement or in the implementation of this Agreement;
 - c. consider and make recommendations to the Parties in relation to any matter referred to it;
 - d. provide periodic review of the Agreement and make recommendations to the Parties for their consideration;
 - e. refer unresolved civil claims against Visiting Forces for mediation and arbitration as it deems fit and expedient;
 - f. facilitate service of process in accordance with this Agreement and any applicable law;
 - g. undertake the functions set out in paragraphs 5 and 6 of this Article;
 - h. perform any function it is empowered to perform under this Agreement:
 - i. perform any other function assigned to it by the Parties.
- 5. On referral to it of an incident in accordance with Article 6, paragraph 8, the Inter-Governmental Liaison Committee shall:
 - a. receive the initial decision of the Sending Nation whether the incident does or does not constitute an act or omission done in the course of Official Duty;



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- b. receive representations from the authorities of the Host Nation or any other person;
- c. in light of these representations determine whether the incident does or does not constitute an act or omission done in the course of Official Duty;
- d. consider any certification of the public interest and the interests of justice from the Attorney General or the Minister of Justice of the Host Nation that would in his/her opinion necessitate the exercise of Host Nation jurisdiction;
- e. in the event of a certification of public interest by the Attorney General or the Minister of Justice determine whether the Sending Nation should waive jurisdiction;
- f. facilitate co-operation with the investigations of the Party with jurisdiction by the other Party and ensure that the Party with jurisdiction keeps the other Party appropriately informed as to the progress of its investigations;
- g. ensure that any necessary representations and evidence are made available to the prosecuting authorities of the Party exercising jurisdiction;
- h. confirm that, when the Sending Nation exercises jurisdiction, any trial shall be held in the Host Nation and be open to the public with full access to observers and victims from the Flost Nation, where the rules of the court permit;
- i. ensure that the rights of victims are safeguarded;
- j. ensure that the rights of the accused person are safeguarded and make recommendations to the Parties on the custody of the accused person.
- 6. In the circumstances where the Inter-Governmental Liaison Committee is unable to reach an agreed position on any issue, that issue shall be referred to diplomatic and political channels for determination. Such determination shall be made as soon as possible bearing in mind the rights of the accused person and the victim.
- 7. Subject to the provisions of this Agreement, the Inter-Governmental Liaison Committee shall regulate its own proceedings and may formulate rules or regulations to govern its work.
- 8. The Inter-Governmental Liaison Committee may establish sub-committees for the effective discharge of its functions.

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- 9. The Inter-Governmental Liaison Committee may co-opt into the membership of the sub-committees, persons whose knowledge or skills are considered necessary for the functions of a sub-committee. Any person co-opted may attend a meeting of a sub-committee but shall not participate in the making of decisions.
- 10. The Inter-Governmental Liaison Committee shall submit annual reports to the Parties and may make such recommendations for the better implementation of the Agreement.

ARTICLE 25

SETTLEMENT OF DISPUTES

- 1. Save as is otherwise provided in this Agreement, disputes related to the implementation and/or interpretation of this Agreement shall be resolved by consultation or negotiation between the Parties through the Inter-Governmental Liaison Committee.
- 2. Disputes not resolved by the Inter-Governmental Liaison Committee in accordance with paragraph I of this Article shall be resolved through diplomatic channels.

ARTICLE 26

ENTRY INTO FORCE, DURATION, AMENDMENT AND TERMINATION

- 1. This Agreement supersedes the Defence Cooperation Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland concerning Defence Cooperation, signed in duplicate in Nairobi on December 2015 and which entered into force on 11 October 2016.
- 2. The Agreement shall enter into force on the date of receipt of the later written notification by which the Parties shall notify each other through diplomatic channels of the completion of their respective internal procedures required for the entry into force of the Agreement and shall remain in effect for a period of five (5) years.
- 3. Either Party wishing to renew this Agreement shall notify the other Party of its intention to renew the Agreement at least twelve (12) months prior to the expiry of this Agreement and the other Party shall consider the same.



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- 4. This Agreement may be amended at any time, in writing, by mutual consent of the Parties. Agreed amendments shall enter into force in accordance with the procedure set out in paragraph 2.
- 5. This Agreement may be terminated by either Party by giving the other six (6) months written notice of termination. If the Agreement is terminated or it is not renewed, the provisions relating to jurisdiction, civil claims and liabilities, the protection of information and the financial arrangements between the Parties shall continue to apply for as long as necessary. In the event of termination, the Parties shall negotiate the costs arising from termination.

In witness whereof the undersigned being duly authorised thereto by their respective Governments have signed this Agreement in two originals in English.

Done at London this 27th day of July Two Thousand and Twenty One.

For the Government of the Republic of For the Government of the United
Kenya
Kingdom of Great Britain and Northern
Ireland

Amb. Dr. Monica K. Juma, (Oxon), EGH Cabinet Secretary for Defence

The Rt./Hon. Ben Wallace, MP Secretary of State for Defence

COPY OF A MEMORANDUM OF THE AGREEMENT

REPUBLIC OF KENYA



MINISTRY OF DEFENCE

MEMORANDUM TO THE NATIONAL ASSEMBLY

ON

THE AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF KENYA AND THE GOVERNMENT OF THE REPUBLIC OF THE UNITED KINGDOM OF GREAT BRITAIN AND NORTHERN IRELAND

ON

DEFENCE CO-OPERATION

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1.0 PURPOSE

The purpose of this Memorandum is to apprise the National Assembly on the Agreement between the Government of the Republic of Kenya and the Government of the Republic of the United Kingdom of Great Britain and Northern Ireland on Defence Co-operation (the Agreement) and to seek approval for ratification.

2.0 BACKGROUND

- 2.1 The Kenya Defence Forces has been co-operating with the United Kingdom of Great Britain and Northern Ireland Defence Forces primarily in the defence industry, training support and exchange of students in military institutions.
- 2.2 An Inter-Ministerial Committee comprising of representatives of the Ministries of Defence, Foreign Affairs and Interior and Co-ordination of National Government and the State Law Office was convened to consider and identify the Republic of Kenya's strategic interest in the bilateral co-operation with the Government of the Republic of the United Kingdom of Great Britain and Northern Ireland on defence and to further develop a draft agreement setting out the framework of co-operation.
- 2.3 A delegation from the Republic of the United Kingdom of Great Britain and Northern Ireland was received at the Defence Headquarters in Nairobi to discuss and settle the terms of the draft agreement. The resulting agreement is annexed hereto as Annex A.
- 2.4 The draft Agreement was subsequently submitted to the State Law Office for clearance and legal advice. The draft Agreement has been cleared by State Law Office and the

National Security Council and was accordingly signed by the parties on 27th July 2021 during the Head of State Visit to the United Kingdom. Copies of the clearance letters are at Annexes B and C.

3.0 ANALYSIS OF THE PROBLEM

- 3.1 The bilateral co-operation in defence between the Republic of Kenya and the Republic of the United Kingdom of Great Britain and Northern Ireland has been limited to exchange of students in military institutions, training support and co-operation in the defence industry. This was observed to be narrow and does not exploit all the potential areas of co-operation. The draft Agreement expands the potential areas of co-operation to include security and defence policy, peacetime military activities, environmental protection, military sports, military medicine and research and development. The draft Agreement also expands co-operation in military training to include military exercises, staff talks and technical meetings and exchange of teaching and training personnel as well as students from military institutions.
- 3.2 The draft Agreement provides a formal framework for bilateral co-operation in defence between the Republics of Kenya and The United Kingdom of Great Britain and Northern Ireland in conformity with section 37 of the Kenya Defence Forces Act, 2012 (revised 2018) as read together with section 283 requires that co-operation in defence be regulated by an agreement which should also provide for the legal status of the visiting forces while in the Republic of Kenya. The draft Agreement at Article 6 prescribes the legal status of the visiting forces.
- 3.3 Contemporary security challenges such as terrorism, organized crime and human and drug trafficking are

transnational and necessitate collaboration and co-operation between States. The proposed Agreement will provide a framework for collaboration between the Republics of Kenya and The United Kingdom of Great Britain and Northern Ireland to address the contemporary security challenges.

4.0 THE AGREEMENT

- 4.1 Article 2 of the draft Agreement identifies its objective as enhancing bilateral co-operation on defence by identifying a framework for the exchange of experience and knowledge for the use and mutual benefit of the Republics of Kenya and The United Kingdom of Great Britain and Northern Ireland. The Agreement will regulate co-operation in the following areas:
 - a. Security and defence policy;
 - b. Initial, advanced and follow-on training of military and Ministry of Defence civilian personnel;
 - c. Defence administration and welfare matters of military personnel;
 - d. Counter-piracy and other maritime security activities;
 - e. Peacetime military activities;
 - f. Protection of the environment;
 - g. Military medical services including research and development;
 - h. Military sports;
 - i. Disaster relief and humanitarian operations by the Armed forces;
 - Military exercises;
 - k. Counter-terrorism;
 - I. Information operations training:
 - m. Defence civilian component;
 - n. Exchange visits of military personnel;

- o. Mapping/survey and exchange of geographic materials;
- p. Other areas of mutual interest which may be decided upon in future.
- 4.2 Article 6 of the draft Agreement prescribes the legal status of the visiting forces. The draft Agreement while subjecting the visiting forces to the laws of the host nation, it grants the authorities of the visiting forces primary jurisdiction to try offences arising out of official duty.
- 4.3 The Agreement at Article 24 establishes the Inter-Governmental Liaison Committee comprising of the representatives of the Republics of Kenya and the United Kingdom of Great Britain and Northern Ireland to oversee the implementation of the Agreement. The Inter-Governmental Liaison Committee is also empowered to administer and implement the Agreement and to settle all disputes and misunderstandings arising out of the implementation of the Agreement.

5.0 WAY FORWARD

The Defence Council has considered the draft Agreement and approved the same. It is recommended that the National Assembly approves its ratification in accordance with the Treaty Making and Ratification Act.

6.0 FINANCIAL IMPLICATIONS

The implementation of the Agreement will occasion additional expenditure which will be defrayed from the budget voted to the Ministry of Defence.

7.0 RECOMMENDATIONS TO THE NATIONAL ASSEMBLY

The National assembly is invited to approve the ratification of the Agreement between the Government of the Republic of Kenya and the Government of the United Kingdom of Great Britain and Northern Ireland on Defence Co-operation.

Dated this 23 day of November 2022

HON. ADEN BARE DUALE, EGH. MP

Cabinet Secretary Ministry of Defence