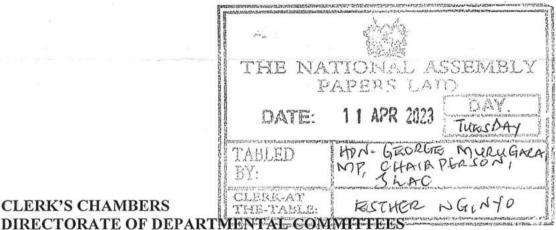




REPUBLIC OF KENYA THE NATIONAL ASSEMBLY

THIRTEENTH PARLIAMENT - SECOND SESSION - 2023 DEPARTMENTAL COMMITTEE ON DEFENCE, INTELLIGENCE AND FOREIGN RELATIONS

REPORT ON THE STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL (NATIONAL ASSEMBLY BILL NO. 60 OF 2022)



CLERK'S CHAMBERS

PARLIAMENT BUILDINGS

NAIROBI

MARCH, 2023

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CHAIRPERSON'S FORWARD

This report details the consideration by the Departmental Committee on Defence, Intelligence and Foreign Relations of the Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022). The Bill seeks to amend many laws among them **the Geneva Conventions Act Cap. 198**, which is relevant to the Departmental Committee on Defence, Intelligence and Foreign Relations. It specifically proposes to amend the Geneva Conventions Act Cap. 198 by deleting the expression "Attorney General" and substituting with the expression "Director of Public Prosecution" under section 3.

The Bill was published on 22nd November 2022 and read a First Time in the House on 8th December, 2022. It was thereafter committed to various Departmental Committees for consideration and reporting to the House pursuant to the provision of Standing Order 127.

Article 118(1) (b) of the Constitution and Standing Order 127(3) require Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its Committees. In compliance with the foregoing, the Committee, through the placement of adverts in the print media on 16th December, 2022 (Annex 3), invited the public and interested stakeholders to submit memoranda on the proposed amendment. Further, vide a letter REF: NA/DDC/DIFR/2023/001 dated 16th January, 2023 (Annex 4), the Committee invited the following key stakeholders to provide written submissions on the proposed amendments to the said Act: Attorney General of the Republic of Kenya, Ministry of Foreign and Diaspora Affairs and the Kenya Law Reform Commission.

From the foregoing, only two stakeholders submitted their comments - the Office of the Director of Public Prosecutions and the Kenya Law Reform Commission. Both were in support of the proposed amendment since it sought to alight the Act with the 2010 Constitution.

Having considered the proposed amendment, the Committee observed that the Geneva Conventions Act was enacted in 1968. At this time, the repealed constitution empowered the Attorney-General to institute and undertake criminal prosecutions against any person. However, the 2010 Constitution created the office of the Director of Public Prosecutions under Article 157 (6). The proposed amendment was meant to align the Geneva Conventions Act with the provisions of the 2010 constitution. Further, the Committee observed that the proposed amendment does not delegate legislative power and neither does it limit fundamental rights and freedoms. Equally, it was observed that the proposed amendment does not contain provisions that affect the functions and powers of county governments in terms of Article 110 (1) (a) of the Constitution and hence the amendment does not concern county governments.

Having reviewed the proposed amendment to the Geneva Conventions Act Cap. 198, as contained in the Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022), the Committee recommends that the House approves the amendment.

Hon. Nelson Koech, M.P. Departmental Committee on Defence, Intelligence and Foreign Relations

PART I

1.0 PREFACE

1.1 Introduction

- 1. This report details the consideration by the Departmental Committee on Defence, Intelligence and Foreign Relations of the Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022).
- 2. The Bill was published on 22nd November 2022 and read a First Time in the House on 8th December, 2022. It was thereafter committed to various Departmental Committees for consideration and reporting to the House pursuant to the provision of Standing Order 127. Specifically, the Committee considered an amendment proposed to the Geneva Conventions Act Cap. 198.

1.2 Mandate of the Committee

- 3. The Departmental Committee on Defence, Intelligence and Foreign Relations is established under the National Assembly Standing Order No. 216. The functions and mandate of the Committee include, among others, "to study and review all legislation referred to it".
- 4. The subject matter of the Departmental Committee on Defence, Intelligence and Foreign Relations are stated in the Second Schedule of the National Assembly Standing Orders as follows: Defence, intelligence, foreign relations, diplomatic and consular services, international boundaries including territorial waters, international relations, and veteran affairs.

1.3 Oversight

5. In executing its mandate, the Committee oversees the following MDAs: The Ministry of Defence, the Ministry of Foreign and Diaspora Affairs, the State Department for East African Community (EAC) Affairs, the National Intelligence Service (NIS).

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1.4 Committee Membership

6. The Departmental Committee on Defence, Intelligence and Foreign Relations was constituted by the House on 27th October, 2022 and comprises the following Members:

Chairperson Hon. Koech Nelson, M.P. Belgut Constituency UDA Party

Vice-Chairperson
Hon. Maj. (Rtd.) Sheikh Abdullahi Bashir, M.P.
Mandera North Constituency

UDM Party

Members

Hon. Wanjira Martha Wangari, M.P, Gilgil Constituency UDA Party

Hon. Hassan Abdi Yusuf, MP Kamkunji Constituency Jubilee Party

Hon. Odhiambo Millie G. Akoth,MP Suba North Constituency ODM Party

Hon. Kanchory Elijah Memusi, MP Kajiado Central Constituency ODM Party

Hon. (Dr.) Kasalu Irene Muthoni,MP Kitui County WDM-K

Hon. Kirima Moses Nguchine, MP Imenti Central Constituency UDA Party

Hon. Luyai Caleb Amisi, MP Saboti Constituency ODM Party Hon. Joshua Kandie, MP Baringo Central Constituency UDA Party

Hon. Kwenya Thuku Zachary, MP Kinangop Constituency **Jubilee Party**

Hon. Logova Sloya Clement, MP Sabatia Constituency UDA Party

Hon. Ikana Fredrick Lusuli, MP Shinyalu Constituency ANC Party

Hon. Mohamed A. Hussein, MP Lagdera Constituency **ODM Party**

Hon.Teresia Wanjiru Mwangi, MP Nominated Member UDA Party

1.5 Committee Secretariat

7. The Committee is facilitated by the following staff:

Mr. Dennis M. Ogechi

Second Clerk Assistant Lead Clerk/Head of Secretariat

Ms. Clarah Kimeli

Principal Legal Counsel II

Dr. Donald Manyala, PhD Research Officer II

Ms. Roselyne Ndegi Senior Serjeant-at-Arms

Mr. Murimi Mwangi Media Relations Officer Ms. Winfred Kambua Kilonzo

Clerk Assistant III

Mr. Edwin Machuki Fiscal Analyst III

Mr. Lenny Muchangi Legal Counsel II

Mr. Kelvin Ng'ang'a Research Officer III

PART II

2.0 OVERVIEW OF THE PROPOSED AMENDMENT

- 11. The Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022), which was sponsored by the Leader of Majority Party, Hon. Kimani Ichung'wah, CBS, MP, was an Omnibus Bill which seeks to amend various statutes in keeping with the practice of making minor amendments which do not merit the publication of separate Bills. The Bill was published on 22nd November 2022 and read a First Time in the House on 8th December, 2022 and pursuant to Standing Order 127(1) committed to respective Departmental Committees of the National Assembly for consideration.
- 12. The Bill seeks to amend the following laws which are relevant to the Departmental Committee on Defence, Intelligence and Foreign Relations: **The Geneva Conventions Act Cap. 198** by deleting the expression "Attorney General" and substituting with the expression "Director of Public Prosecution" under section 3.
- 13. Section 3 which is proposed to be amended provides as follows:
 - 3. Grave breach of Convention
- (1) Any person, whatever his nationality, who, whether within or outside Kenya commits, or aids, abets or procures the commission by any other person of any grave breach of any of the Conventions such as is referred to in the following articles respectively of those Conventions
 - a) article 50 of the Convention set out in the First Schedule to this Act;
 - b) article 51 of the Convention set out in the Second Schedule to this Act;
 - c) article 130 of the Convention set out in the Third Schedule to this Act;
 - d) article 147 of the Convention set out in the Fourth Schedule to this Act, is guilty of an offence and—
 - (i) in the case of a grave breach involving the wilful killing of the person protected by the Convention in question, shall be sentenced to imprisonment for life; and
 - (ii) in the case of any other grave breach, is liable to imprisonment for a term not exceeding fourteen years.
- (2) Where an offence under this section is committed outside Kenya, a person may be proceeded against, indicted, tried and punished therefor in any place in Kenya, as if the offence had been committed in that place, and the offence shall, for all purposes incidental to or consequential on the trial or punishment thereof, be deemed to have been committed in that place.
- (3) A prosecution for an offence under this section shall not be instituted except by or on behalf of the Attorney-General.
- (4) Where in a prosecution for an offence under this section in respect of a grave breach of one of the Conventions any question arises under Article 2 of that Convention, that question shall be determined by the Minister, and a certificate purporting to set out such determination and to be signed by the Minister shall be sufficient evidence of such determination and be presumed to be so signed until the contrary is proved.

PART III

3.0 PUBLIC PARTICIPATION/STAKEHOLDERS CONSULTATION

14. Article 118(1) (b) of the Constitution and Standing Order 127(3) require Parliament to facilitate public participation and involvement in the legislative and other business of Parliament and its Committees. In compliance with the foregoing, the Committee, through the placement of adverts in the print media on 16th December, 2022 (Annex 3), invited the public and interested stakeholders to submit memoranda on the proposed amendment. Only one submission was received. It was made by the Office of the Director of Public Prosecution through a letter Ref No. ODPP/ES/GEN dated 9th January, 2023 (Annex 5).

3.1 The Office of the Director of Public Prosecutions

15. The Office of the Director of Public Prosecutions averred that the amendment to the Geneva Conventions Act Cap. 198 by deleting the expression "Attorney General" and substituting with the expression "Director of Public Prosecution" under section 3 was acceptable since it aligns the Act to Article 157 of the Constitution.

Committee's View

- 16. The Committee agreed with the submission by the Office of the Director of Public Prosecution. The repealed Constitution empowered the Attorney-General to institute and undertake criminal prosecutions against any person. However, the 2010 Constitution created the office of the Director of Public Prosecutions. Therefore, prosecutions are now instituted through the Director of Public Prosecutions under Article 157 (6). The proposed amendment was therefore meant to align the Geneva Conventions Act with the provisions of the 2010 Constitution.
- 17. Further, vide a letter REF: NA/DDC/DIFR/2023/001 dated 16th January, 2023 (Annex 4), the Committee invited the following key stakeholders to provide written submissions on the proposed amendment to the said Act: Attorney General of the Republic of Kenya, Ministry of Foreign and Diaspora Affairs and the Kenya Law Reform Commission. Only one submission was received. It was made by the Kenya Law Reform Commission through a letter Ref No. KLRC/RES/93 VOL. VI (38) dated 12th January, 2023 (Annex 5).

3.2 Kenya Law Reform Commission

18. The Kenya Law Reform Commission averred that it had no objection to the proposed amendment. It asserted that the amendment would align the Act to Article 157 of the Constitution.

Committee's View

19. The Committee agreed with the submission by the Kenya Law Reform Commission asserting that indeed the proposed amendment was meant to align the Geneva Conventions Act with the provisions of the 2010 Constitution.

PART IV

4.0 COMMITTEE OBSERVATIONS

- 20. Having considered the proposed amendment, the Committee observed THAT:
- 21. The Geneva Conventions Act was enacted in 1968. At this time, the repealed Constitution empowered the Attorney-General to institute and undertake criminal prosecutions against any person. Therefore, the prosecution office was under the office of the Attorney-General. However, the 2010 Constitution created the office of the Director of Public Prosecutions. Therefore, prosecutions are now instituted under the office of the Director of Public Prosecutions under Article 157 (6). The proposed amendment was meant to align the Geneva Conventions Act with the provisions of the 2010 constitution.
- 22. The proposed amendment constitutes a proper use of an omnibus Bill to make miscellaneous amendments that don't merit the publication of separate Bills.
- 23. The proposed amendment does not delegate legislative power and neither does it limit fundamental rights and freedoms.
- 24. The proposed amendment does not contain provisions that affect the functions and powers of county governments in terms of Article 110 (1) (a) of the Constitution and hence the amendment does not concern county governments.

PART V

5.0 COMMITTEE RECOMMENDATION

25. The Committee, having reviewed the proposed amendment to **the Geneva Conventions Act Cap. 198**, as contained in the Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022) recommends that the House **APPROVES** the amendment.

SIGNED: Minorita DATE: DR 83 123

HON. NELSON KOECH, M.P. CHAIRPERSON,

DEPARTMENTAL COMMITTEE ON DEFENCE, INTELLIGENCE AND FOREIGN RELATIONS



REPUBLIC OF KENYA THE NATIONAL ASSEMBLY

13[™] PARLIAMENT - SECOND SESSION - 2023

DEPARTMENTAL COMMITTEE ON DEFENCE, INTELLIGENCE, AND FOREIGN RELATIONS.

REPORT ADOPTION LIST

REPORT ON THE STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL (NATIONAL ASSEMBLY BILL NO. 60 OF 2022)

We, the Members of the Departmental Committee on Defence, Intelligence, And Foreign Relations, have pursuant to Standing Order 199, adopted this Report and affix our signatures to affirm our approval and confirm its accuracy, validity and authenticity today, Tuesday 28th February, 2023.

	NAME	SIGNATURE
1.	The Hon. Koech Nelson, M.P. (Chairperson)	(Rugh Dung on
2.	The Hon. Maj. (Rtd.) Sheikh Abdullahi Bashir, M.P. (Vice Chairperson)	AT MARKET
3.	The Hon. Hassan Abdi Yusuf, M.P	100
4.	The Hon. Wanjira Martha Wangari, M.P	19
5.	The Hon. Odhiambo Millie Grace Akoth, MP	XXX.
6.	The Hon. Kanchory Elijah Memusi, MP	
7.	The Hon. (Dr.) Kasalu Irene Muthoni, M.P	and
8.	The Hon. Kirima Moses Nguchine, M.P	
9.	The Hon. Kandie Joshua Chepyegon, M.P	. Aldo
10.	The Hon. Kwenya Thuku Zachary, M.P	Han
11.	The Hon. Luyai Caleb Amisi, M.P	ans
12.	The Hon. Teresia Wanjiru Mwangi, M.P	AAA
13.	The Hon. Logova Sloya Clement, M.P	Ammura flow
14.	The Hon. Ikana Fredrick Lusuli, M.P	fran
15.	The Hon. Mohamed Abdikadir Hussein, M.P	

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REPUBLIC OF KENYA THIRTEENTH PARLIAMENT (FIRST SESSION) 2022 THE NATIONAL ASSEMBLY

In the Matter of Consideration by the National Assembly of the Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022)

PUBLIC PARTICIPATION/SUBMISSION OF MEMORANDA

Article 118(1) (b) of the Constitution of Kenya and National Assembly Standing Order 127(3) require Parliament to facilitate public participation ent in the legislative and other business of Parliament and its Committees.

The Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022) is sponsored by the Leader of Majority Party, Hon. Kimani Ichung'wah, CBS, MP is an Omnibus Bill which seeks to amend various statutes in keeping with the practice of making minor amendments which do not merit the publication of separate Bills.

The Statute Law (Miscellaneous Amendments) Bill, 2022 contains proposed amendments to the following statutes

- 9. 10. 11. 12. 13. 14. 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25. 26. 27. 28.

- Statute Law (Miscellaneous Armendments) Bill, 2022 contains p
 The Appollate Jurisdiction Act (Cap 9)
 The Vexatious Proceedings Act (Cap 43)
 The Extradition (Commonwooth Countries) Act (Cap 77)
 The National Flag, Emblems and Names Act (Cap 19)
 The Geneva Conventions Act (Cap 198)
 The Official Secrets Act (Cap 198)
 The John Cap 1980
 The Flammooth Cap 2040
 The Mental Health Act (Cap 2040)
 The Land Consolidation Act (Cap 2040)
 The Land Consolidation Act (Cap 2040)
 The Land Adjudication Act (Cap 2040)
 The Land Manufacturers (Cap 2040)
 The Cap 1980
 The Application Act (Cap 2040)
 The Cap 1980
 The Act (Cap 2040)
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 The Act (Cap 2040)
 The Act (Cap 2040)
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 The C

The Bill seeks to amend these Acts in order to harmonise their provisions with the functions of the Director of Public Prosecutions under Article 157 of the Constitution.

- The Judicial Service Commission Act, 2011 [No. 1 of 2011]
 The Judicial Service Commission Act, 2011 [No. 1 of 2011]
 The Independent Electoral and Boundaries Commission Act, 2011 [No. 10 of 2011]
 The Salaries and Remuneration Commission Act, 2011 [No. 10 of 2011]
 The Kenya National Commission on Human Rights Act, 2011 [No. 10 of 2011]
 The Mational Gender and Equality Commission Act, 2011 [No. 10 of 2011]
 The Stational Gender and Equality Commission Act, 2011 [No. 20 of 2011]
 The Ethics and Anti-Corruption Commission Act, 2011 [No. 20 of 2011]
 The National Police Service Commission Act, 2011 [No. 20 of 2012]
 The National Land Commission Act, 2012 [No. 5 of 2012]
 The National Land Commission Act, 2012 [No. 5 of 2012]
 The Controller of Budget Act, 2018 [No. 26 of 2015]
 The Public Service Commission Act, 2017 [No. 17 of 2017]

- 30. 31. 32. 33. 34. 35. 36. 37. 38. 39.

The Bill-seeks to amend these Acts to require the presentation of Annual Reports by the Commissions/Offices within six (6) months after the end of the year to which they relate.

The Exclse Duty Act, 2015 (No. 23 of 2015) a fill seeks to amend the First Schedule to the Exclse Duty Act to correct mistakes in a tariff

- 42. The Judicature Act (Cap B)
 The Bill proposes to amend the Act to increase the number of Judges of the Court of Appeal from Thirty to Sevente.
- 43. The Penal Code (Cap 63)
 The Bill seeks to amend Section 246 of the Act by deleting expressions therein which may be perceived to be discriminatory towards persons with mental disabilities.
- 44. The Criminal Procedure Code (Cop 75)
 The Dill seeks to amend the statute to Intermentize terms therein with the provisions of the
 Constitution of Renya, 2010 and the National Police Service Act, 2011. It also seeks to allow the
 Director of Public Procedutions to delegate powers to specified officers and to delete offences
 provided for in the Sexual Offences. Act, 2000.
- 45. The Evidence Act [Cap 00]
 The Bill seeks to amend the Act to expand the definition of "photograph" by allowing the presentation and admissibility of digital photographs in line with the current technological advancements. It also seeks to delete expressions which may be perceived to be discriminatory to persons with mental disabilities.
- 46. The Public Holldays Act (Cap 110)
 The Bill proposes to amend the Public Holldays Act to provide that 10° October be Huduma Day and 26° Docember Utameduni Day.
- 47. The Copyright Act 2001 [No. 12 of 2001]
 The Bill seeks to amend the Act to provide for the equitable remuneration of performers and producers of sound recordings and expand the responsibilities of collective management organisations towards authors and performers. It also seeks to bring collective management organisations under regulation by the Board in order to enhance this efficiency.
- 48. The Anti-Ceruption and Economic Crimes Act, 2003 (No. 3 of 2003)

 The Bill seeks to amend the Act to harmonicality provisions with the functions of the Director of Public Prosecutions under Action 157 of the Constitution. It also proposes to amend the Act to allow the Commission to seek a court order for a state officer under investigation or charged with corruption or economic climes to be barred from accessing office or exercising powers of that office where the public officer is likely to interfere with investigations.
- 49. The Morchant Shipping Act, 2000 (No. 4 of 2005)
 The Bill seeks to amend the Act by deleting section 16 which restricts ship owners from providing crewing agencies, pilotage, clearing and forwarding, port facility operator and shipping agencies among other services in the martiflum industry. This is later the High, Gourt in September, 2020 declared the section unconstitutional and to allow for the revival of the Kenya National Shipping Line.

- 50. The Prevention of Organized Crimes Act, 2010 (No. 6 of 2010). The Bill seeks to amend the Act to harmonize its provisions with the functions of the Director of Public Procesculors under Article 157 of the Constitution. It also seeks to enhance the penalty for organized crimes and to extend the period in which an order obtained in relation to the tracing of property shall ligate.
- 51. Leadership and integrity Act, 2012 (No. 19 of 2012) The Bill seeks to amend the Act to allow the Ethics and Anti the suitability of candidates seeking public service appointme
- 52. The National Transport and Safety Authority Act, 2012 (No. 33 of 2012)
 The Bill seeks to amend the Act to provide for the appointment of the Director-renewable period of five years instead of three.
- The Kenya Law Reform Commission Act, 2013 (No. 35 of 2013)
 The Bill seeks to amend the Act to clarify the provisions on the attendance of ex-officio at the Commission meetings.

- 54. The Water Act, 2016 (Ns. 43 of 2016)
 The Bill seeks to amend the Act to include the Attorney-General as a member of the Water
 Resources Management Board and to require the appointments of Chief Executive Officers under
 the Act to be in line with puddlenies issued by the Salates and Remomentain Commission, The Bill
 further seeks to allow the designation of representatives to sit in Boards in place of designated
 officer holders and the introduction of new members to the Water Warts Development Agencies,
 the Water Services Regulatory Board and the Board of Trustees.
- 55. The Bribory Act, 2016 (No. 47 of 2016) The Bill seeks to amend the Act to include both private and public entities in the scope and application of the Act and to make other minor emendments.
- 56. The Scrap Metal Act, 2015 (No.1 of 2015)
 The Bill seeks to amend the Act to provide for the issuance of a special license for dealing in copper, aluminum, and their allows. The Bill further proposes to restrict the disposal of scrap metal from critical infrastructure to two national entities namely. Numerical Machining Compute and the Revya Shipyard Limited and the regulation of Imports in Addition to exports as well as the enhancement of soveral penalties in the Act in order to deter vandalism and other prohibited acts.
- 57. The Energy Act, 2019 [No.1 of 2019]

 The Bill proposes to amend the Act to give effect to the recommendations of the "President Four Fundamental Proper Purchase Agreements". The recommendations is addressing the overlapping functions between the Energy Petroleum Regulatory Authorit the Ministry responsible for Energy matters.
- 58. The Housing Act (Cap 17)
 The Bill seeks to amend the Act by placing definitions of terminologies in proper alphabetical
- The Statute Law (Miscellaneous Amendments) Bill, 2022 was published on 22° November 2022 and read a First Time in the House on 8° December, 2022 and pursuant to Standing Order 127(1) committed or respective Departmental Committed or the National Assembly for consideration as sot out in the schedule hereinder -

| SCHEDULE | | | | | | |
|---|--|--|--|--|--|--|
| Dopartmental Committe
on Justice and Legal Aff | | | | | | |
| | | | | | | |

Departmental Committee on Finance and National Planning

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- I. II. The Extradition (Commonwealth 77)
 The Official Secrets Act (Cap 187)
- v. vl.
- The Official Secrets Act. (Cop 197)
 The Sexual Offences Act., 2008 (No. 3 of 2006)
 The International Crimes Act., 2008 (No. 16 of 2008)
 The Judicial Service Commission Act., 2011 (No. 1 of 2011)
 The Independent Electoral and Boundaries
 Commission Act., 2011 (No. 3 of 2011)
 The Kenya Hatlanal Commission on Human Rights
 Act., 2011 (No. 1 of 2011)
 The Ethics and Anti-Corruntion Commission Act., 2011
 The Reference Anti-Corruntion Commission Act., 2011 vil.
- viil.
- The Ethics and Anti-Corruption Commission Act, 2011 (No. 22 of 2011)
- The Penal Code (Cap 63) The Criminal Pr Code (Cap 75)
- The Evidence Act (Cap 80)
 The Anti-Corruption and Economic Crimes Act, 2003
 [No. 3 of 2003]
- (No. 3 of 2003)
 The Kenya Lew Reform Commission Act, 2013 (No. 35 of 2013)
 The Bribery Act, 2016 (No. 47 of 2016)
 The Bribery Act, 2016 (No. 47 of 2016)
 The Judicature Act (Cap 8)
 The Appolisto Aurisdiction Act (Cap 9)
- xviii.
- The Capital Markets Act (Cap 485A)

- ina Lapital Markets Act. (Cap. 465A)
 The Retirement Benefits Act. 1997 (No. 3 of 1997)
 The Central Depositories Act. 2000 (No. 4 of 2000)
 The Accountants Act. 2000 (No. 15 of 2000)
 The Commission on Revenue Allocation Act. 2011 (No. 16 of 2011) vi.
- The Salaries and Remuneration Commission Act, 2011 (No. 10 of 2011) The Controller of Budget Act, 2016 (No. 26 of 2016) The Excise Duty Act, 2015 (No. 23 of 2015)

- The Prevention of Organized Crimes Act, 2010 (No. 6 of 2010) The National Police Service Commission Act, 2011 (No. 30 of 2011) The Prevention of Fraud (Investments) Act, 1977 (No. 161977)
 - The Marine Insurance Act [Cap 380]
 The Kenya Roads Board Act, 1939 (No. 7 of 1989)
 The National Transport and Safety Authority Act, 2012
 (No. 3 of 2012)
 The Merchant Shipping Act, 2009 (No. 4 of 2009)
- The Higher Education Loans Board Act, 1995 (No. 3 of opartmental Committee n Education The Teachers Service Comm. In Act, 2012 (No. 20 of 2012)

The National Flag, Emblems and Names Act (Cap 99) The Public Holidays Act (Cap 110) The Counter-Trafficking in Persons Act, 2010 (No. 8 of 2010)

- The Land Consolidation Act (Cap 283)
 The Land Adjudication Act (Cap 284)
 The National Land Commission Act, 2012 (No. 5 of 2012 Departmental Committee
- The Co-operatives Societies Act, 1997 (No. 12 of 1997) The Scrap Metal Act, 2015 (No. 1 of 2015) Departmental Committee on Trade, Industry and Cooperatives The Local Manufacturers (Export Comp. (Cap 482)
- The Pharmacy and Poisons Act (Cap 244)
 The Mental Health Act (Cap 248) The Lobour Institutions Act, 2007 (No. 12 of 2007)
 The Public Service Commission Act, 2017 (No. 17 of 2017)
- The Architects and Quantity Surveyors Act (Cop 525) The Housing Act (Cop 17)
- - The National Museums and Heritage Act, 2006 (No. 6 of 2006) The Copyright Act 2001 (No. 12 of 2001)

Departmental Committee

Departmental Commuttee on Housing and Public Works

Departmental Committee

- The Tourism Act, 2011 (No. 28 of 2011) Departmental Committee on Tourism and Wildlife
- The National Gender and Equality Commission Act, 2011 (No. 15 of 2011) The Geneva Conventions Act [Cop 198]
- Departmental Committe
- on Blue Economy and Inigation The Biosalety Act, 2009 (No. 2nd 2009) Departmental Committee on Agriculture and Livestock
- IN COMPLIANCE with Article 118(1) (b) of the Constitution and Standing Order 127(3), the Departmental Committees hereby invite the public and interested stakeholders to submit memoranda on the Bill. Copies of the Bill are available at the National Assembly Table Office, Main Parliament Building or on yvyry, partiament.co, ke/the-national-assembly/layses-business/bills.
- The memorands may be forwarded to the Clerk of the Hatlenal Assembly, P.O. Box 41842-00100, Natrobi; or hand-delivered to the Office of the Clerk, Main Parliament Buildings, Mairobi or emailed to can@parliament.go.ke to be received on or bofore Filday, 6** January, 2023 by 5.00 pm.

SAMUEL HJOROGE CLERKOE THE NATIONAL ASSEMBLY

-

Telegraphic Address 'Bunge', Nairobi Tel. +254-020-2848000 Fax: +254-020-2243694 E-mail: cna@parliament.go.ke www.parliament.go.ke



Clerk's Chambers National Assembly Parliament Buildings P.O. Box 41842-00100 NAIROBI, Kenya

16th January, 2023

REF: NA/DDC/DIFR/2023/001

Hon. Justin Muturi, EGH
Attorney-General of the Republic of Kenya
State Law Office, Sheria House
Harambee Avenue
NAIROBI

Dr. Korir Sing'oei, PhD., E.B.S.
Principal Secretary
State Department for Foreign Affairs
Ministry of Foreign and Diaspora Affairs
Old Treasury Building, Harambee Avenue
NAIROBI

Mr. Joash Dache, MBS
Commission Secretary/Chief Executive Officer
Kenya Law Reform Commission
3rd Floor, Reinsurance Plaza
Taifa Road
NAIROBI

Dear Sing

RE: STAKEHOLDER ENGAGEMENT ON THE STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL (NATIONAL ASSEMBLY BILL NO. 60 OF 2022)

The Departmental Committee on Defence, Intelligence and Foreign Relations is established under National Assembly Standing Order 216 which mandates it *inter alia*, "to study and review all legislation referred to it".

The Committee is in the process of reviewing the Statute Law (Miscellaneous Amendments) Bill (National Assembly Bill No. 60 of 2022), a copy of which is forwarded herewith for ease of reference. The Bill seeks to amend several statutes including the Geneva Conventions Act (Cap 198).

Pursuant to the provisions of Article 118 (b) of the Constitution, the Committee hereby requests you to provide written submissions on the proposed amendments to the Geneva Conventions Act for the purposes of review of the Bill. The submissions should reach the Committee on or before Monday, 23rd January, 2023 at 5.00 pm. A soft copy of the submissions may be emailed to cna@parliament.go.ke, while the hard copies may be delivered to the Clerk of the National Assembly's Office, First Floor, Main Parliament Building, Parliament Road.

Our liaison officers on this subject are Mr. Dennis Mogare Ogechi, who may be contacted on Tel. 0721479162 or email dennis.ogechi@parliament.go.ke and Ms. Winfred Kilonzo, 0720571777 or cna@parliament.go.ke

Yours schooly

MRS. SERAH KIOKO, MBS

For: CLERK OF THE NATIONAL ASSEMBLY

Copy to:

Dr. Alfred Nganga Mutua, EGH

Cabinet Secretary

Ministry of Foreign and Diaspora Affairs Old Treasury Building, Harambee Avenue

NAIROBI

Annex 5.

Arale, Magub, Alimita Salvan,
Mugisma, Mutuga, Ekai, Wahu,
Rose Wanjohi, Lamen Messega,
Deadelli, Kina, Maluki, hindicha

Plense derl



NATIONAL ASSEMBLY
RECEIVED
10 JAN 2023
CLERK'S OFFICE
P.O. Box. 41842, NAIBORI

OFFICE OF THE DIRECTOR OF PUBLIC PROSECUTIONS

Telegraphic address: "Personnel", Nairobi Telephone: Nairobi 2732090/2732240 Mobile: 0723202888/ 0787880580

Fax: 2243524/2251808 Email: <u>info@odpp.go.ke</u> ODPP House, Ragati Road, Upper Hill P.O. BOX 30701 – 00100 NAIROBI

When replying please quote:

REF. ODPP/ES/GEN

The Clerk,
National Assembly,
Parliament Building,
P.O. Box 41842 – 00100,
NAIROBI

9th January, 2023

ATTN: Mr. Jeremiah W. Ndombi

RE: INVITATION TO SUBMIT VIEWS ON THE STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL (NATIONAL ASSEMBLY BILLS NO. 60 OF 2022)

Reference is made to your letter Ref. NA/DDC/LABOUR/2022/005 and dated 21st December 2022 on the above subject calling for written submissions on the proposed amendments.

Pursuant to **Article 118 (1) (b)** of **the Constitution**, the Office of the Director of Public Prosecutions (ODPP) hereby submits views for your consideration in respect of the proposed amendments.

NOORDIN M. HAJI, CBS, OGW DIRECTOR OF PUBLIC PROSECUTIONS Encl. NATIONAL ASSEMBLY

DEPUTY CLERK P.O. Box 41842 - 00100, NAIROBI

| S/NO. | LEGISLATION | PROVISION
TO BE
AMENDED | PROPOSED
AMENDMENT | COMMENTS/ / PROPOSALS |
|-------|--------------------------------------|---|--|--|
| | | | | Public Prosecutions or officers acting on delegated authority by the DPP Pursuant to Article 157 (9) of the Constitution and Section 22 of the ODPP Act, 2013. |
| 31. | Accountants Act, 2008 | 43 | Delete the expression "Attorney General" and substitute therefor the expression "Director of Public Prosecutions". | This proposal will bring
the provision of the Act
into conformity with
Article 157 of the
Constitution. |
| | | | | The proposal is acceptable as it aligns the Act with the Constitution. |
| 32. | International
Crimes Act,
2008 | 5, 19 (2) & (3),
21(1)(b), 23
(2), 24, 25
(3)(a), 26 (1) &
(2), 76, 77 (2),
78, 79, 84, 85
(4), 86, 87 (1), | Delete the expression "Attorney General" and substitute therefor the expression "Director of Public Prosecutions". | This proposal will bring these provisions of the Act into conformity with Article 157 of the Constitution. |
| | ~ | (4), 60, 67 (1),
88, 89, 90, 91,
92, 93 (2)(b),
94, 95, 96 (1) &
(2), 102 (2) &
(3), 103, 104, | | The proposal is acceptable as it aligns the Act with the Constitution. |
| | | (3), 105, 104,
105, 106, 107,
108, 109, 110,
111, 112 (1), (3),
& (4), 113 (2) &
(3), 114 (1) &
(2), 115 (1), 116,
118 (2), 119,
120, 121 (b),
122, 124, 126,
127 (6), 129,
153 (1) & (2), | | Further, we propose that the definition of "prosecutor" under section 2 of the Act be expanded to include the Director of Public Prosecutions under Article 157 of the Constitution. |

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KENYA LAW REFORM COMMISSION



A Vibrant Agency for Responsive Law Reform"

elegrams: "LAWREFORM" NAIROBI elephone: Nairobi, +254-20-2241186/2241201

ax: +254-20-2225786 ww.info@klrc.go.ke

hen replying please quote

KLRC/RES/93 VOL.VI (38)

and Date

The Clerk of National Assembly Clerk's Chambers National Assembly Parliament Building P.O Box 41842 -00100

Nairobi

(Attn: Mr. Jeremiah W. Ndombi, MBS)



KENYA LAW REFORM COMMISSION REINSURANCE PLAZA 3RD FLOOR TAIFA ROAD

P.O. Box 34999-00100 NAIROBI, KENYA

12th January, 2023

10 JAN 2023

DEPUTY CLERK P.O. Box #1047. (\$7165, NAPON

RE: INVITATION TO SUBMIT VIEWS ON THE STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL (NATIONAL ASSEMBLY BILLS NO.60 OF 2022)

We acknowledge with thanks receipt of your letter Ref.No.NA/DDC/JLAC/2022/010 dated 20th December, 2022 on the above subject.

Enclosed herein please find the Commission's comments on Statute Law (Miscellaneous Amendments) Bill (National Assembly Bills No.60 Of 2022) for further action.

As always, we are grateful for your continued support and collaboration.

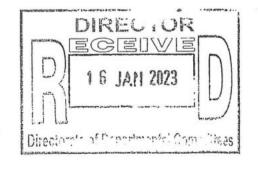
Yours

Joash Dache, MBS

Secretary/Chief Executive Officer

Encl.

NATIONAL ASSEMBLY RECEIVED 13 JAN 2023 CLERK'S OFFICE P () Box 41842, NAIROBI







THE KLRC COMMENTS ON THE STATUTE LAW (MISCELLANEOUS AMENDMENTS) BILL, 2022

I. INTRODUCTION

This memorandum is issued in furtherance of the Kenya Law Reform Commission's mandate under section 6 of the Kenya Law Reform Commission Act, No, 19 of 2013, to keep under review all the law and recommend its reform to ensure, among others, that the law systematically develops in compliance with the values and principles enshrined in the Constitution and that the law is consistent, harmonized, just, simple, accessible, modern and cost-effective in application.

The Kenya Law Reform Commission (KLRC) is in receipt of a letter from the National Assembly dated 20 December 2022 (ref: NA/DDC/JLAC/2022/010) seeking its comments on the Statute Law (Miscellaneous Amendments) Bill, 2022, National Assembly Bill, No. 60 of 2022. The Bill seeks to "amend various statutes in keeping with the practice of making minor amendments which do not merit the publication of several separate Bills". The National Assembly has sought KLRC's comments on the Bills under the purview of the Departmental Committee on Justice and Legal Affairs.

Against this background and pursuant to the KLRC's mandate, KLRC has undertaken an analysis of the relevant Bills as set out below.

II. ANALYSIS

| | LAW | S. | PROPOSED
AMENDMENT | KLRC COMMENT | JUSTIFICATION |
|----|---|-------|--|---|--|
| 1. | The
Judicature Act
(Cap.8) | 7(1) | Delete the word "thirty" and substitute therefor the word "seventy". | No objection to the proposed amendment. | Increasing the number of judges at the Court of Appeal will facilitate speedy delivery of justice. |
| 2. | The Appellate Jurisdiction Act (Cap. 9) | 59(7) | Delete the expression "Attorney-General" wherever it appears and substitute therefor the expression "Director of Public Prosecutions". | Court of Appeal
Rules.
KLRC has no
objection to the
amendment of the
Court of Appeal Rules | amendment would align the Rules to Article 157(6) of the Constitution which provides that the Director of Public Prosecutions is the one |

| | | | | manner and not through the amendment of the Appellate Jurisdiction Act. | |
|----|---|-----|---|---|--|
| | The Appellate
Jurisdiction
Act (Cap. 9) | 73 | Delete the expression "Attorney-General" wherever it appears and substitute therefor the expression "Director of Public Prosecutions". | Court of Appeal | amendment would
align the Rules to
Article 157 of the
Constitution. |
| 3. | The Vexatious
Proceedings
Act (Cap. 41) | 4 | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | No objection to the proposed amendment. | The proposed amendment would align the Act to Article 157(6) of the Constitution. |
| 4. | The Penal
Code (Cap.
63) | 146 | Delete the words "idiots or imbeciles" wherever they appear and substitute therefor the words "persons with mental disabilities". | No objection to the proposed amendment. | The proposed amendment aligns the Code with the constitutional provisions on persons with disabilities, the Persons with Disabilities Act (No. 14 of 2003) and the conventions that Kenya has ratified on persons with disabilities. |
| 5. | The Criminal
Procedure
Code
(Cap.75) | 2 | Delete the expression "State Counsel" appearing in the definition of the term "public prosecutor" and substitute therefor the expression "Prosecution Counsel". | No objection to the proposed amendment. | The proposed amendment would align the Code to the Office of the Director of Public Prosecutions Act, 2013. |

| | | Delete the definition of "police officer" and substitute therefor the following new definition— "police officer" has the meaning assigned to it under the National Police Service Act, 2012. | proposed amendment. | The proposed amendment would align the Code to the National Police Service Act, 2012. |
|---|------------------------|--|---|--|
| | | Delete the definition of "police station" and substitute therefor the following new definition— | proposed | The proposed amendment would align the Code to the National Police Service Act, 2012. |
| 5 | A PARTY NATIONAL TOTAL | "police station" has the
meaning assigned to it
under the National Police
Service Act, 2012. | The second of the second of the second | |
| | 83 | Delete and substitute therefore the following new section— 83.(1) The Director of Public Prosecutions may order in writing that all or any of the powers vested in him by sections 81 and 82, and by Part VIII, be vested for the time being in the Secretary of Prosecution Services, the Deputy | No objection to the proposed amendment. | The proposed amendment would align the Act to the Office of the Director of Public Prosecutions Act, 2013. |
| | | Director of Public Prosecutor, the Senior Assistant Director of Public Prosecutions, the Senior Principal Prosecution Counsel, Senior Prosecution Counsel and Prosecution Counsel, and the exercise of those powers by the specified officers shall then operate as if they had been exercised by the Director of Public Prosecutions. | | |

| | | | (2) The Director of Public Prosecutions may in writing revoke an order made by him under this section. | | |
|----|---|--------|---|---|--|
| | | 90(3) | Delete the words "a Sunday" and substitute therefor the words "any day of the week including Sunday". | proposed | The proposed amendment clarifies the provision. |
| | | 123(1) | Delete the words "other
than a person accused of
murder, treason, robbery
with violence, attempted
robbery with violence
and any related offence". | | The proposed amendment aligns the Code to Article 49(1) (h) of the Constitution which provides that a offences are bailable. |
| | W 40 | 131(2) | Delete the word "movable". | No objection to the proposed amendment. | The proposed amendment widens the scope of property that may be attached. This may, in turn, act as a deterrent to a person bound by a |
| | | | | | recognizance. |
| | | 137 | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | | The proposed amendment would align the Act to Article 157 of the Constitution. |
| 6. | The Extradition (Commonwe alth) Countries Act (Cap. 77) | 7 | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | No objection to the proposed amendment. | The proposed amendment would align the Act to Article 157 of the Constitution. |
| | | 8 | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | | The proposed amendment would align the Act to Article 157 of the Constitution. |
| | | 9 | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | No objection to the proposed amendment. | The proposed amendment would align the Act to Article 157 of the Constitution. |

| | | 10 | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | proposed amendment. | The proposed amendment would align the Act to Article 157 of the Constitution. |
|----|---|-----------------|---|--|--|
| 7. | Official
Secrets Act
(Cap. 187) | 10(1).
49(1) | Deleting the expression
"Attorney-General" and
substitute therefor the
expression "Director of
Public Prosecutions". | proposed amendment. | The proposed amendment would align the Act to Article 157 of the Constitution. |
| 8. | The Evidence
Act (Cap. 80) | 3 | Insert the following definition in proper alphabetical sequence— | No objection to the proposed amendment. | The proposed amendment takes into account technological advances in |
| 0 | | ordado (r.a. | "photograph" means an image created by light falling on a light sensitive surface, either photographic film or an electronic medium and made visible and permanent by chemical treatment or stored digitally, | | photography. |
| | | 78(1) | Insert the words "or an electronic and digital medium" immediately after the word "film". | No objection to the proposed amendment. | The proposed amendment takes into account technological advances in photography. |
| C | | 125 (2) | Insert the word "a mentally disordered person or a lunatic" and substitute therefor the words "a person with a mental disability". | No objection to the proposed amendment. | The proposed amendment aligns the Act with constitutional provisions on persons with disabilities, the Persons with Disabilities Act (No.14 of 2003) and the conventions that Kenya has ratified on persons with disabilities. |
| 9. | The Vetting of Judges and Magistrates Act (No. 2 of 2011) | | Delete the expression "Attorney-General" and substitute therefor the expression "Director of Public Prosecutions". | No objection to the proposed amendment save that the citation of the Act is wrong. It should read No. 2 of 2011 and not 2010). | The proposed amendment would align the Act to Article 157 of the Constitution. |

| | | I | | | |
|-----|---|-------|---|---|--|
| 10. | The Judicial
Service Act
(No. 1 of
2011) | 38 | Insert the following new subsection immediately after subsection (1)— (1A) The Commission shall submit the annual report to the President and the National Assembly within six months after the end of the year to which it relates. | annual report. However, the proposed amendment should read | amendment contravenes Article 254(1) of the Constitution which requires constitutional commissions and independent offices to submit a report to the President and to Parliament. In addition, the |
| | - | | | Consider standardizing the provision for all constitutional commissions and independent offices. | This ensures consistency in legislation. |
| 11. | Independent Electoral and Boundaries Commission Act (No. 9 of 2011) | 24(1) | Delete the word "three" and substitute therefor the word "six". | No objection to the proposed amendment. | Three months is too short a period to file the annual report in view of the magnitude of work involved. |
| 12. | The Kenya
National
Commission
on Human
Rights Act,
(No. 14 of
2011) | 53 | Insert the following new subsection immediately after subsection (1)— (1A) The Commission shall submit the annual report in subsection (1) to the President and the National Assembly within six months after the end of the year to which it relates. | No objection to the spirit of the proposed amendment to provide a reasonable time frame for the submission of the annual report. However, the proposed amendment should read "Parliament" instead of "National Assembly" in accordance with Article 254(1) of the Constitution. | amendment |

| - | 1- | | | | |
|-----|--|------------------------|---|---|---|
| | | | | Consider standardizing the provision for all constitutional commissions and independent offices. | This ensures uniformity in legislation. |
| 13. | Ethics and
Anti-
Corruption
Commission
Act (No. 22 of
2011) | 27(2) | Delete the word "three" and substitute therefor the word "six". | No objection to the proposed amendment. | Three months is too short a period to file the annual report in view of the magnitude of work involved. |
| 14. | Anti-
Corruption
and Economic
Crimes Act
(No. 3 of
2003) | 25A.
37(6)
62(5) | Deleting the expression
"Attorney-General" and
substituting therefore the
expression "Director of
Public Prosecutions". | | The proposed amendment would align the Act to Article 157 of the Constitution. |
| | | 62(6) | (6A) Notwithstanding the provisions of any other law, where a state officer is under investigation for, or has been charged with corruption or economic crime, the Commission may, by an ex parte application in the High Court, seek for an order barring the officer from accessing his or her office or exercising the powers of that office including participating in decision making, voting and supervising staff. | No objection to the proposed amendment. However, consider including the expression "public officer" in subsection (6A) as has been proposed in subsection (6B). | This offence should apply to both State and public officers. In addition, the proposed amendment is in line with the Court of Appeal decision in the case of Moses Kasaine Lenolkulal vs Republic, Criminal Appeal No. 109 of 2019. |
| | | | (6B) The provisions of subsection (6A) shall apply where the Commission upon preliminary investigations has established grounds to reasonably suspect that the public or state officer is likely to— (a) conceal, alter, destroy, or remove | | |

| | | | records, documents or other evidence; (b) intimidate, threaten or otherwise interfere with witnesses; or | | . *. * |
|-----|--|------|---|---|--|
| | | | (c) interfere with investigations in any other manner. | | • |
| 15. | Sexual
Offences Act
(No. 3 of
2006) | 40 | Deleting the expression
"Attorney-General" and
substituting therefore the
expression "Director of
Public Prosecutions". | No objection to the proposed amendment. | The proposed amendment would align the Act to Article 157 of the Constitution. |
| 16. | International
Crimes Act
(No. 16 of
2008) | | Deleting the expression
"Attorney-General" and
substituting therefore the
expression "Director of
Public Prosecutions". | No objection to the proposed amendment. | The proposed amendment would align the Act to Article 157 of the Constitution. |
| 17. | Leadership
and Integrity
Act, 2012
(No. 19 of
2012) | 12A. | New subsections to mandate the EACC vet all the shortlisted candidates. | Considering the number of requests that the EACC may receive form the various public entities, it would be prudent for the Commission to be mandated to vet only those who are considered for appointment, that is, those who have undergone the interview process. | This would save the EACC time and money. |
| 18. | The Kenya
Law Reform
Commission
Act (No. 19 of
2013) | | | Although the National Assembly's letter dated 20 December 2022 (ref: NA/DDC/JLAC/2022/010) and the Memorandum to the Public indicates that the Statute Law (Miscellaneous Amendment) Bill, 2022, seeks to amend the Kenya Law Reform Commission | |

| 2 | In . | | | | |
|-----|------------------------------------|----|--|--|--|
| | | | | Act to provide for clarifications on the attendance of the ex officio members at the Commission meeting, the Bill does not contain any proposed amendments. Further, the Kenya Law Reform Commission Act is erroneously cited as Act, No. 35 of 2013 instead of No. 19 of 2013. | |
| 19. | Bribery Act
(No. 47 of
2016) | 1. | Delete the expression
"Bribery Act" and
substitute "Anti-Bribery
Act". | proposed | The proposed amendment describes what the Act is about and avoids any misrepresentation. |
| \$. | | 5. | Delete the word "who" and substitute therefore the word "if the person offering, promising or giving knows". | The word "who" appears in both subsection (1) and (2), hence there is need for clarity on where the phrase "if the person offering, promising or giving knows" is to be inserted. | This will clarify the provision. |