

#### REPUBLIC OF KENYA

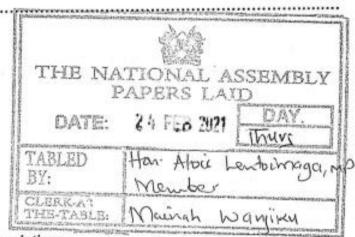


#### THE NATIONAL ASSEMBLY

TWELFTH PARLIAMENT - SIXTH SESSION - 2022

CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

REPORT ON THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)



Directorate of Audit, Appropriations and Other Select Committees The National Assembly, Parliament Buildings, NAIROBL

FEBRUARY 2022

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### ABBREVIATIONS AND ACRONYMS

AG	Attorney-General
CIOC	Constitutional Implementation Oversight Committee
IEBC	Independent Electoral and Boundaries Commission
	Inter-Religious Council of Kenya
KLRC	Kenya Law Reform Commission
MCA	Member of County Assembly
NCCK	National Council of Churches of Kenya
NGEC	National Gender and Equality Commission

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#### CHAIRPERSON'S FOREWORD

The Elections (Amendment) Bill (National Assembly Bill No. 41 of 2021) is a Bill sponsored by the Constitutional Implementation Oversight Committee through its Chairperson Hon Jeremiah Kioni, MP seeking to amend the Elections Act, 2011, No. 24 of 2011. It was published on 1st October, 2021 and went through First reading in the National Assembly on, 9th November, 2021. Pursuant to Standing Orders 127(6)(a) of the National Assembly Standing Orders, the Bill was committed to the Constitutional Implementation Oversight Committee for consideration and facilitation of public participation.

The Bill seeks to amend section 34 the Elections Act, 2011, to provide that persons nominated to County Assemblies by political parties pursuant to Article 177 of the Constitution, shall be persons who are registered voters in the county in which they are nominated.

The Bill when passed will realize implementation of Article 90 (2) (C) of the Constitution as it will enhance equity and ensure that the list of nominees for the County Assembly seats reflects the face of the County as only persons who are registered voters in a County will be eligible for nomination in that County.

The Bill will enhance representation to the extent that persons who are nominated are registered voters in a particular County, and thus are more aware of the issues affecting the County thereby able to effectively articulate and address those issues through their respective assemblies.

Pursuant to Article 118(1)(a) of the Constitution, the Constitution Implementation and Oversight Committee resolved to undertake public hearings on the Bill in various Counties in order to get views from a wide section of the public. Subsequently advertisements were made in the Daily newspapers of 12<sup>th</sup> November, 2021 and 9<sup>th</sup> December, 2021 for the Committee to undertake public hearings in various Counties and also requesting for submission of memoranda from the public on the Bill.

The Committee held public hearings in the Counties of Nairobi, Bungoma, Homabay, Busia, Embu, Kirinyaga, Meru, Laikipia, Kilifi and Kwale during which members of the public either individually or representing institutions and organizations made oral presentations and/ or submitted memoranda which the Committee took into account while considering the Bill.

May I take this opportunity to commend the Committee Members for their devotion and commitment to duty in the consideration of the Bill. I further express my gratitude to the Offices of Speaker and Clerk of the National for providing technical and logistical support to the Committee while considering the Bill. On behalf of the Constitutional Implementation Oversight Committee and pursuant to the provisions of Standing Order 199 (6), it's my pleasant duty and privilege to present to the House a report of the Committee on the Election (Amendment) Bill (National Assembly Bill No. 41 of 2021). HON. ALOIS M. LENTOIMAGA, M.P. CHAIRPERSON, CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

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#### 1.0 PREFACE

#### 1.1. Establishment of the Committee

- The Constitutional Implementation Oversight Committee (CIOC) is a National Assembly Select Committee established under Section 4 of the Sixth Schedule to the Constitution of Kenya. The Committee is responsible for overseeing the implementation of the Constitution and among other things-
  - (i) Shall receive regular reports from the Commission on the Implementation of the Constitution (CIC) on the implementation of the Constitution of Kenya, 2010 including reports concerning: -
    - (a) the preparation of the legislation required by the Constitution and any challenges in that regard;
    - (b) the process of establishing the new commissions;
    - (c) the process of establishing the infrastructure necessary for the proper operation of each county including progress on locating offices and assemblies and establishment and transfers of staff.
    - (d) the devolution of powers and functions to the counties under the legislation contemplated in section 15 of the sixth Schedule;
    - (e) any impediments to the process of implementing this Constitution.
    - (ii) Coordinate with the Attorney-General, the Commission on the Implementation of the Constitution and relevant Parliamentary committees to ensure the timely introduction and passage of the legislation required by the Constitution; and
    - (iii)Take appropriate action on the reports including addressing any problems in the implementation of the Constitution.

#### 1.2. Committee Membership

- 2. The Committee consists of the following Members-
  - The Hon. Alois M. Lentoimaga, M.P.
    - Chairperson
  - The Hon. Peter Kaluma, M.P.
- Vice- Chairperson
- The Hon. Yusuf Hassan Abdi, M.P.
- The Hon. T.J Kajwang', M.P.
- The Hon. (Dr.) Christine Ombaka, M.P.
- The Hon. Raphael B. S. Wanjala, M.P.

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	7) The Heat Baris T. I. H. GRO MAR		
	7) The Hon. Peris Tobiko, CBS, M.P.		
	8) The Hon. Abdi Shurie, M.P.		
	<ol><li>The Hon. Simon Ng'ang'a King'ara, M.I</li></ol>	Р.	
	10) The Hon. Anthony Oluoch, M.P.		
	11) The Hon. Benard Okoth, M.P.	A-1	
	12) The Hon. Purity Ngirici, M.P		
	<ol><li>The Hon. (Dr.) Naomi Shaban, EGH, M.</li></ol>	P.	
	14) The Hon. Charles Gimose, M.P.		
	15) The Hon. Daniel Rono, M.P.		
	<ol><li>The Hon. Halima Mucheke, M.P.</li></ol>		
	<ol><li>The Hon. Fabian K. Muli, M.P.</li></ol>		
	<ol><li>The Hon. Japheth Mutai, M.P.</li></ol>		
	<ol><li>The Hon. (Col.) Geoffrey Kingangi, M.P.</li></ol>		
	20) The Hon. Joash Nyamoko, M.P.	44.1	
	21) The Hon. Moses Kirima, M.P.		
	22) The Hon. Didmus Barasa, M.P.		
	23) The Hon. Catherine Wambilianga, M.P.		
1.3.	Committee Secretariat	11.7	
	<ol><li>The Committee is facilitated by the following Secretariate</li></ol>	-	
	Mr. Edward Libendi - Senior Legal Counsel	Head of the Secretariat	
	Ms. Lynette Otieno - Legal Counsel I		
	Mr. Eugene Apaa - Research Officer		
	Ms. Deborah Mupusi - Media Relations Offic		
		er	
	Mr. Sakana Ole Saoli     - Hansard Officer		
	7) Mr. Boniface Mushila - Sergeant-at-Arms		
	1.4. Adoption of the Committee Report		
	4. We, the Members of the Constitutional Implementation	Oversight Committee have,	
	pursuant to Standing Order 199, adopted this report and a		
	our approval and confirm its accuracy, validity and authen	T-1.7.7	
	(Annexure 6).		
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# 2.0 BACKGROUND AND HIGHLIGHLIGHTS OF THE BILL

#### 2.1 Background

- The Constitutional Implementation Oversight Committee is mandated under section 4 of the sixth schedule of the Constitution to prepare any legislation required to implement the Constitution and address any impediments to the process of implementation of the Constitution of Kenya.
- 6. The Committee in the execution of its mandate undertook the task of auditing the Constitution, Statutes enacted to operationalize the Constitution and existing government policies to establish the status of implementation of the Constitution and any gaps existing in the Constitution that could be hampering implementation or impediments to full realization of the letter and spirit of the Constitution.
- The 2010 Constitutional dispensation fundamentally transformed the governance structure of the country with the introduction of a devolved system of governance establishing the national government and forty seven (47) County governments.
- Each County was established to consist of a County Assembly and a County executive.
- 9. A County Assembly consists of members elected by the registered voters of the wards, the number of special seat members necessary to ensure that no more than two-thirds of the membership of the assembly are of the same gender; the number of members of marginalised groups, including persons with disabilities and the youth, prescribed by an Act of Parliament and the Speaker, who is an ex officio member.
- 10. Article 177(2) of the Constitution provides that the Members nominated to the county assemblies, shall in each case be nominated by political parties in proportion to the MCA seats received in that election in that County by each political party in accordance with Article 90 of the Constitution.

- 11. Article 90 of the Constitution provides that nomination of political party list seats shall be on the basis of proportional representation by use of party lists.
- 12. Article 90(2)(c) provides as follows:

"The Independent Electoral and Boundaries Commission shall be responsible for the conduct and supervision of elections for seats provided for under clause (1) and shall ensure that except in the case of county assembly seats, each party list reflects the regional and ethnic diversity of the people of Kenya".

- 13. The Committee noted that while Article 90(2)(c) required political parties submitting nomination lists to ensure that the persons on their party lists reflected the regional and ethnic diversity of the people of Kenya, it did not require the same criteria to apply to persons nominated to county assemblies and therefore what was required in the case of county assemblies was that those nominated reflect the face of the county.
- 14. The Committee observed that based on the functions of County governments as set out in the Fourth Schedule, which functions are limited to the geographical confines of the specific county, Members of the County Assembly would effectively discharge their mandate as enumerated in Article 185 of the Constitution, if the MCAs understand the County in which they work.
- 15. The Committee while conducting public hearings in various counties, observed that in some county assemblies, the Members nominated to fill the gender gap and as representatives of marginalised groups were Members who had no relationship whatsoever with the said county government either by birth, residence, or registration as voters.
- 16. The Committee also observed during the public hearings that some of the Members of County Assembly were nominated in the 2013 general elections in one county and a different county in the 2017 general elections noting that this was an abuse of the nomination process.

17. The Committee therefore resolved to prepare a law to amend the Elections Act, No. 24 of 2011 in order to address the mischief that had arisen while implementing section 34 of the Act. The Committee therefore developed the Elections (Amendment) Bill, (National Assembly Bill No. 41 of 2021).

#### 2.2 Highlights of the Bill

# 2.2.1 Proposed amendment to section 34 of the Elections Act, No. 24 of 2011

18. The proposed amendment reads as follows:

The Elections Act is amended in section 34 by inserting the following new subsection immediately after subsection (8)-

"(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to be nominated".

- 19. The effect of the proposed amendment on the Elections Act, 2011 is to ensure that persons nominated to County Assemblies by political parties pursuant to Article 177 (1)(b) and (c) of the Constitution, shall be persons who are registered voters in the county in which they are nominated.
- 20. The Bill when passed will realize implementation of Article 90 (2) (C) as it will enhance equity and ensure that the list of nominees for the county assembly seats reflects the true face of the county. Only persons who are registered voters in a county will be eligible for nomination in that County.
- 21. The Bill will enhance representation to the extent that persons who are nominated as MCAs in a particular County, will be more knowledgeable and aware of the issues affecting the County, thereby able to effectively articulate and address those issues through their respective Assemblies and thus add value to the said Counties.

### 3.0 PUBLIC PARTICIPATION IN THE REVIEW OF THE BILL

### 3.1. Legislative provisions on public participation

### 22. Article 118 (1) (b) of the Constitution of Kenya provides as follows-

Parliament shall facilitate public participation and involvement in the legislative and other business of Parliament and its Committees'

23. Standing Order 127(3) provides as follows-

"The Departmental Committee to which a Bill is committed shall facilitate public participation and shall take into account the views and recommendations of the public when the Committee makes its recommendations to the House"

#### 3.2 Public Participation

- 24. In an effort to reach as many members of the public and stakeholders as possible in consideration of the Bill, the Committee resolved to hold public hearings on the Bill in a number of Counties and the sample to be picked at least one from the former Provinces. The Committee also sent out letters to specific stakeholders involved in electoral matters inviting them to submit memoranda on the Bill and to have a meeting with the Committee where necessary.
- 25. In line with the Constitution and Standing Orders, the Constitutional Implementation Oversight Committee, through the office of the Clerk of the National Assembly advertised the plan to hold public hearings and invitation for memoranda in the Daily Nation and Standard Newspapers of Friday, 12th November, 2021 and 9th December, 2021 in the Counties of Nairobi, Nyamira, Bungoma, Homabay, Busia, Embu, Kirinyaga, Meru, Laikipia, Kilifi, and Kwale.
- 26. The Committee also sent invitations to the respective County Governors and County Assemblies to attend and participate in the hearings and make presentations on the proposed Bill and also requested the respective County Commissioners' offices to invite members of the general public to the advertised venues.
- 27. The Committee facilitated Public hearing sessions in the above Counties, during which members of the public either individually or representing institutions and organizations made presentations and/or submitted memoranda which the Committee took into account while considering the Bill.

- 28. In view of the limited time available, and to ensure that all the above Counties were covered, the Committee resolved that the Members of the Committee would establish sub-committees to go and facilitate public hearings in the various Counties concurrently.
- 29. A comprehensive list of members of the public who attended the public hearings in the various counties is attached to this report as annexure 4.

#### 3.3 Summary of views from the Public hearings

- 30. The Committee observed that the Members of the Public in all the Counties the Committee visited supported the Bill with varying reasons, some supporting the Bill in its original form while others supported it with recommendations for amendments to strengthen it.
- 31. Below is a summary of the views received from the members of the public and other stakeholders in support of the Bill, and recommendations for further amendments:
  - a) That the Bill would lead to value addition at the County Assemblies since a person who resides in a county and is a registered voter of that County would be able to understand the concerns of the residents of the county and therefore contribute to its growth.
  - b) That the nominated MCAs who come from the nominating county understood the culture, customs and values of the people of that County and by nominating MCAs from other counties to the county assembly contributed to eroding of the culture and values of the community and introduction of certain strange values.
  - c) That MCAs nominated from outside the County mainly just attend the Assembly for monetary gain and after sittings head back to the home counties thus have no time to interact with the locals to understand issues affecting them thus not very effective in their representation role.
  - d) That nomination of MCAs has become a source of corruption and nepotism with persons paying money to political party leaders in order to be nominated while in some cases relatives and friends of political party leaders get nominated to county

assembly because of their relationship, and in most cases the persons are not registered as voters in the said counties.

e) That a person nominated to a different county from where he is registered as a voter will not add value to the county and their people and only attends the Assembly to vote or sign attendance thus this amounts to misuse of public funds of that particular county.

#### Recommendations for amendment

- a) That the Bill be amended further so that persons nominated to represent persons with disabilities should have a certificate from the National Council of Persons with Disabilities confirming the nature of their disability or disabilities;
- b) That the Bill be amended to require that persons nominated to represent the youth should be of youth age at time of election and remain within the youth bracket during the entire term of the assembly.
- c) That the Bill should be amended so as to limit to one, the number of times one can be nominated to the county assembly. This will ensure that more persons are empowered to be able to compete in elective positions rather than one person benefitting repeatedly.
- d) That the Bill should be amended to incorporate a process of public participation in nomination so that political parties can nominate the right candidates.
- e) That the Bill should be amended to ensure there is regional balance in nomination of MCAs. This will ensure that the persons nominated to the County Assembly come from different wards of the county thus ensuring equity in representation,
- f) That the Bill should be amended to require that the persons nominated to the county assembly are not only registered voters in that county but are also residents of that county. This will cure the mischief that may arise where a person just registers as a voter in a particular county just for the purpose of being nominated to the county assembly.
- g) That the Bill be amended to require that for one to be nominated an MCA, they should have participated in activities of the political party that nominated them and should have participated in the general elections as candidates.

## 3.4 Analysis of written Submissions received from stakeholders

STAKEHOLDE R	PROVISION IN BILL	STAKEHOLDER PROPOSAL	ANALYSIS BY COMMITTEE
Kenya Law Reform Commission (KLRC)	Amendment of section 34 of the Elections Act, 2011 to require nominated MCAs to be registered voters in the county of nomination.	Stated that the amendment is proper and therefore had no further additions to it	The Committee agreed with the Kenya Law Reform Commission's position
Independent Electoral and Boundaries Commission (IEBC)	Amendment of section 34 of the Elections Act, 2011 to require nominated MCAs to be registered voters in the county of nomination.	amendment on grounds that it goes against the Constitutional prescription that one	was not in contravention of any provision of the
Office of the Attorney General & Department of		with the proposed	concurred with the

Justice '	require nominated  MCAs to be registered  voters in the county of		Attorney General & Department of Justice.	
	nomination.	Constitution are registered voters in that County.		
National Gender	Amendment of	Recommended a further	The Committee	
and Equality Commission (NGEC)	section 34 of the Elections Act, 2011 to require nominated MCAs to be registered voters in the county of nomination.	amendment to the clause by adding the following proviso:  "Provided that nominations for persons with disabilities shall be accompanied by a certificate of registration certified by the National Council for Persons with Disabilities (NCPWD) and in the case of youth nominees, a proof from	disagrees with the recommendation for further amendment of section 34 on the grounds that the proposal by NGEC is already addressed by section 34 (4)(a) for persons with disabilities.	
		the registrar of persons		
		that such a nominee is a youth from the date of nomination till the expiry of five years or remainder of the term of representation		
National Council of Churches of Kenya (NCCK)	Amendment of section 34 of the Elections Act, 2011 to require nominated MCAs to be registered voters in the county of	Supports the proposed amendment as it would ensure that nominated candidates are invested in the County	The Committee concurred with the views of the NCCK	

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	nomination.		
Inter-Religious Council of Kenya (IRCK)	Amendment of section 34 of the Elections Act, 2011 to require nominated MCAs to be registered voters in the county of nomination.	ensure that nominated candidates are invested in the County	concurred with the

#### 4.0 OBSERVATIONS AND RECOMMENDATIONS

#### 4.1. OBSERVATIONS

- 32. The committee observed the following:-
  - (a) That the Bill when passed would realize implementation of Article 90(2)(C) of the Constitution as it would enhance equity and ensure that the list of nominees for the county assembly seats reflects the true face of the county so that only persons who are registered voters in a county would be eligible for nomination in that County.
  - (b) That the Bill would enhance representation to the extent that persons who are nominated as MCAs, if they are registered as voters in a particular County, they would be more aware of the issues affecting the County and have more interest in them and therefore would be able to effectively articulate and address those issues through their respective assemblies.
  - (c) That regarding the view by members of the public that a person nominated as an MCA to represent persons with disabilities should present a certificate from the National Council of Persons with Disabilities, the Committee held the opinion that this matter was already addressed by section 34 (4A) of the Elections Act, 2011 and therefore there was no need to amend the Bill.
  - (d) That regarding the view that the Bill be amended to require that persons nominated to represent the youth should be of youth age at time of election and remain within the youth bracket during the entire term of the assembly, the Committee held the opinion that this would violate provisions of the Constitution on right to association and participate in activities of political parties and therefore would discriminate against some youth who could be of qualifying age at date of appointment and at end of term may be beyond the youth age bracket.
  - (e) That regarding the view by some members of the public that the Bill ought to be amended to require that one not only requires to be registered as a voter in a particular county but that they should be residents of that particular county for a particular period, the Committee held the view that

- this would discriminate against certain category of persons like those who are recently married and have just moved to a certain county.
- (f) That regarding the view by some members of the public that the Bill should be amended so as to limit to one, the number of times one can be nominated to the County Assembly, the Committee agreed though agreeing with the proponents on the principle, held the view that this criterion would properly be addressed by introducing an amendment to the Constitution and not the Elections Act, 2011.
- (g) That the Committee was in agreement with the view that the Bill be amended to ensure that there is regional balance in nomination of MCAs to ensure equity in representation.
- (h) In view of the Committee's finding on the various issues above, the committee resolved to adopt the amendment in paragraph (g).

#### 4.2. RECOMMENDATION

33. The Committee noting the proposals from the public and having considered the same recommends that the Bill be adopted with the following amendment:

#### CLAUSE 2

34. THAT, the Bill be amended by deleting clause 2 and substituting therefor the following new clause —

Amendment	2. The Elections Act is amended in section 34 by
of section	inserting the following new subsections immediately after subsection (8)-
34 of 24 of 2011.	"(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to
	(8B)The nomination under subsection (4) by a political party shall, ensure equitable representation from all wards comprising the respective County."

Signature: .....

Date: 23 2 2022

HON. ALOIS M. LENTOIMAGA, M.P.

CHAIRPERSON,

CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# Summary of Views from Public Hearings

# CONSTITUTIONAL IMPLEMENETATION OVERSIGHT COMMITTEE (CIOC) PUBLIC HEARING ON:

- 1. THE ELECTIONS (AMENDMENT) BILL, 2021
- 2. THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, 2021

### BUNGOMA COUNTY

DATE: FRIDAY, 19TH NOVEMBER, 2021

VENUE: RED CROSS HALL, KANDUYI

CHAIRPERSON: HON. RAPHAEL WANJALA, M.P.

The Hon. Catherine Wambilianga, M.P. welcomed the Committee Members to Bungoma County and invited the Chairperson of the session, Hon. Rapahel Wanjala, M.P. who took members of the public through the contents of the two Bills explaining the purpose of the meeting as a chance for the Committee to hear and collate views of the public on the two Bills.

He thereafter invited members of the public to give their views on the two Bills urging them to be as candid as possible.

The members of the public who gave views on the two Bills raised the following as grounds in support of and in opposition to the Bills:

# A. THE ELECTIONS (AMENDMENT) BILL, 2021

- a) That in the current County Assembly of Bungoma there are some nominated MCAs who are from Busia County and they do not add value to the county government as they do not understand the issues affecting the residents of Bungoma.
- b) That when nominees are required to be registered voters in the counties where they are nominated, it will reduce cases of corruption where candidates who do not deserve nominations have simply been paying the political party owners in order to be nominated.
- c) That the nominees should be residents and registered voters in the counties as then they would be more conversant with the issues affecting the people and therefore

would be more reliable in addressing the people's concerns and making relevant legislations useful to the county government.

- d) That the nominated MCAs should not just be registered voters but residents of the county for a minimum period of say five years to avoid people just coming to register for purposes of nomination and since as residents, they are in touch with the people of the county and therefore in performing their representation role, they are able to find sources of information on various issues of concern to the citizenry.
- e) That the Bill when enacted into law will reduce cases of personal interests which include; nomination of boyfriends and girlfriends from other counties who do not have knowledge about issues concerning the people of the county.
- f) That the Bill should be amended to require political leaders as special groups, and nominate them to allow them to bring back stability to the Government of Kenya.
- g) That the nominees from other counties do not invest in the county since they just come for assembly sittings and go back to their counties.
- That apart from the candidates being registered voters of their respective counties, they should also have contributed to and supported the political party
- That the nominee MCAs should be ancestrally from the county so that the values of the residents of that county are preserved.
- j) That nominations for MCAs and even MPs should not be for more than one term so as to give other people chances.
- k) That for one to be nominated to the county assembly, they should be a resident and have participated as an aspirant in elections to prove interest in position.
- That the law should be amended to require electoral colleges consisting of local residents from the special interest group to be established to propose the MCA candidate to be nominated because they would choose the most qualified candidate for the position as is the case in the neighboring country of Uganda.
- m) That the fundamental document to be considered in nomination should be the birth certificate and not just to be registered voters in the county of nomination.
- n) One person who opposed the Bill sated that in some cases, people become residents of a county during the electoral cycle by virtue of marriage and should not be disadvantaged when they are supporters of the political party.

# B. THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, 2021

- a) That as long as the money used in campaigns has been acquired in the right manner, the candidate should exercise freedom on how to use the money.
- b) That there should be no limit on how to spend the money during campaigns.
- c) That Kenyans want someone with money to be elected so as to solve their problems and not someone with no money and therefore the candidates and political parties should use their own money for campaigns.
- d) That in case people fundraise for a particular candidate or political party and they to clinch the intended seat, some of the members of the public who contributed will start asking for a refund of their money leading to disorder.
- e) They will be enslaved by the common mwananchi who will need the candidate to meet their demands which are unnecessary. The candidates should come with their own strength by campaigning with their own money.
- f) That the campaign expenditure committees may become infiltrated by the opponents of a candidate or political party thus derailing the agenda of the candidate or political party.

#### BUSIA COUNTY

DATE: SATURDAY, 20<sup>TH</sup> NOVEMBER, 2021

VENUE: PORT VICTORIA SOCIAL HALL, PORT VICTORIA TOWN

CHAIRPERSON: HON. SIMON KING'ARA, M.P.

The Hon. Raphael Wanjala, M.P. welcomed the Members of the Committee to Busia County and invited the Chairperson of the session, Hon. Simon King'ara, M.P. who took members of the public through the contents of the two Bills explaining the purpose of the meeting as a chance for the Committee to hear and collate views of the public on the two Bills.

He thereafter invited members of the public to give their views on the two Bills urging them to be as candid as possible. The members of the public who gave views on the two Bills raised the following as grounds in support of and in opposition to the Bills:

# A. THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, 2021

- That people intending to venture into politics should raise their own funds for campaigns and not to source funds from members of the public to use during elections.
- 2. That if the members of the public from say the constituency raised funds for a politician to use for campaigns and the politician wins the seat, if he subsequently does not satisfy their requirements for example attending their social activities and being present in the constituency regularly, the people may resort to violence against the politician on grounds that without their funds, he would not have won the seat or begin to demand reimbursement of their funds.
- That the law is a source of corruption as people who raise more funds may come demanding for tenders and favours from the politicians who then lose focus on their core mandate of representation, legislation and oversight.
- 4. That the Bill is timely as it allows persons intending to contest to raise their own funds and to manage their monies without the requirement of establishing committees consisting of persons who may not share ideologies with the candidate or particular political party.

### B. THE ELECTIONS (AMENDMENT) BILL, 2021

- That the Bill was timely to prevent nepotism and other ills during nomination of MCAs
  as witnessed during the 2013 general elections where one party official nominated his
  child and a wife to the Busia County Assembly.
- That during the 2013 general elections, ODM party got 12 nomination slots but two of the people nominated were not from Busia county and another official nominated his househelp, and even the persons with disabilities did not get a nomination slot.
- That the law when enacted would control abuse of power by who nominate their friends without considering merit
- 4. That if political parties were to nominate MCAs from among residents of that particular county who had expertise in a particular field e.g. teachers, fisher folk or irrigation experts, then these persons would add value to the county.
- That there is need to institutionalize and strengthen political parties by nominating people who have capacity and have supported the political parties.

- 6. That political parties with a chance to nominate MCAs to the County Assembly should be liaising in nominations to ensure there is regional balance to ensure that the nominees are distributed across the sub counties. In Busia county during the 2017 general elections for example, 3 MCAs were nominated from the same sub-county by different political parties
- That the Bill should be amended so that the person nominated should have resided in the county for at least 2 years or a certain minimum duration.
- That nominations of MCAs have become a source of corruption whereby in some cases, persons nominated from outside the counties, agree with political party leaders to pay them a certain amount of money for purposes of being nominated.

### NYAMIRA AND HOMABAY COUNTIES

DATE: FRIDAY, 19TH NOVEMBER, 2021

VENUE: EKERENYO EDUCATION HALL, NYAMIRA

DATE: SATURDAY 20<sup>TH</sup> NOVEMBER, 2021 VENUE: CDF HALL, KABUNDE, HOMABAY

CHAIRPERSON: HON. PETER KALUMA, M.P.

- The public hearings were held at Ekerenyo Social Hall (Nyamira County) and Kabunde (Homabay County) on 19<sup>th</sup> and 20<sup>th</sup> November 2021 respectively.
- Several members of the public either individually or representing institutions and organizations submitted their views to the Committee by way of written and oral submissions.
- In response to the Committee's invitation, the members of the public either individually or representing institutions and organizations made presentations and/ or submitted memoranda.
- A comprehensive list of members of the public who attended the public hearings in the various counties is attached to this report.

# A. THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

5. The Committee observed that a large number (about 90%) of the persons who presented their views expressed support on the proposed amendment to section 34 of the Elections Act, 2011on the following grounds:

- a) There was need for appropriate laws to govern elections and the nomination process that promoted greater stakeholder engagement to reduce the occurrence of contentious nominations.
- b) The amendments proposed will ensure the objectives of Article 90 (2) (C) are realized as it will enhance equity and ensure that the list of nominees for the county assembly seats reflects the true face of the county. Only the persons who county will be eligible for nomination in that County.
- c) The proposed amendment will enhance representation to the extent that persons who are nominated are registered as voters in a particular county, and therefore will be more aware of the issues affecting the county thus able to effectively articulate and address those issues through their respective assemblies. As opposed to the current situation where persons who are not registered voters in a particular County and have no interest or knowledge on the issues of the county have been nominated thereby not adding value to the said counties.
- d) The essence of nominations is to bring persons with special knowledge or expertise into county assemblies or to represent special interests groups. In this regard this objective would be better achieved if persons nominated into the county assembly had knowledge of the county they are nominated in.
- e) There were proposals that the Bill be amended to put an additional requirement that other than being a registered voter in the county that the person is nominated, the person ought to have resided in that county for an uninterrupted period of eight years or any other such reasonable amount of time.
- f) There was need for further amendments to ensure there was equitable distribution of nomination positions amongst all the wards and communities constituting a particular county. Further areas and communities within the county that are marginalized should be given priority in the nomination process.

The Committee observed the following as the main reasons others gave while opposing the Bill-

- The Constitution does not bar any individual from vying in any part of the country; in this regard nomination of persons should not be limited to persons registered in the country they are nominated;
- Allowing persons to be nominated in any county and not limiting only to those registered voters in that particular county would help to enhance national unity. The proposed amendment may likely lead to tribalism;

c) The amendment may disenfranchise certain groups of persons such as women who inter-marry and may wish to be nominated in the counties they are married in. Such women may likely not be nominated as they will be seen as "outsiders."

# B. THE ELECTIONS (CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021)

- 7. The Committee observed that a large number (about 80%) of the persons who presented their views expressed support on the proposed amendments to the Elections Campaign Financing Act, 2013, (No. 42 of 2013) on the following grounds:
  - a) Noting Kenya's historical context on elections and election financing it wouldn't make sense simply to mirror the political funding models of the Western Countries and regulation of the same in Kenya. The Elections Campaign Financing Act, 2013 heavily borrowed its provision from established democracies without taking into consideration the social, economic and political context of Kenya.
  - b) Election campaigns in Kenya are primarily financed by individual candidates and not through contributions of the parties or political parties for candidates sponsored by parties. In this regard it would be overbearing to require a person upon the completion of campaigns to surrender their personal funds to political parties or charitable organizations.
  - c) Taking into consideration that individuals primarily finance their elections campaigns through use of privately sourced funds. Such individuals should be at liberty to determine the manner in which they use those funds and not be compelled to cede control of such funds to third parties.
  - d) Election campaign funds in most instances are not public funds hence the provision on audit of such funds by the auditor-general is inexplicable and laborious reporting requirements are unreasonable. There was no justifiable reason to expend public funds auditing monies that are not from the public coffers.
  - e) There existed agencies that could effectively monitor and audit use of funds during campaigns such as the Ethics and Anti-Corruption Commission.
  - The Committee observed the following were the main reasons others gave while opposing the Bill
    - a) There was need to ensure that funds sourced from third parties other than individual personal funds are audited to ensure accountability and ensure funds were not from proceed of crimes.

- b) Persons should not be compelled to constitute election campaign committees, however it was important to provide for disclosure of sources of campaign funds and audit of the manner that the funds are used so as to reduce electoral malpractices such as bribery as in most instance campaign funds were used for bribery as opposed to funding organizational and logistical issues related to campaigns.
- c) The Act if fully implemented as it currently is, gives an opportunity for the electorate to interrogate candidates for various positions based on their leadership qualities and not funds they put in place to campaign or handouts given.

#### EMBU AND MERU COUNTIES

DATE: FRIDAY, 26<sup>TH</sup> NOVEMBER, 2021 VENUE: CDF HALL KIRITIRI, EMBU

DATE: SATURDAY 27<sup>TH</sup> NOVEMBER, 2021 VENUE: KAMUNDI MEMORIAL HALL, MERU

CHAIRPERSON: HON. MOSES KIRIMA, M.P.

- The public hearings were held at the CDF Hall Kiritiri (Embu County) and Kamundi Memorial Hall (Meru County) on 26<sup>th</sup> and 27<sup>th</sup> November 2021 respectively.
- Several members of the public either individually or representing institutions and organizations submitted their views to the Committee by way of written and oral submissions.
- In response to the Committee's invitation, the members of the public either individually or representing institutions and organizations made presentations and/ or submitted memoranda.
- A comprehensive list of members of the public who attended the public hearings in the various counties is attached to this report.
- A. THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

- 5. The Committee observed that a large number (about 90%) of the persons who presented their views expressed support on the proposed amendment to section 34 of the Elections Act, 2011on the following grounds:
  - a) The amendments proposed will ensure objective of Article 90 (2) (C) are realized as it will enhance equity and ensure that the list of nominees for the county assembly seats reflects the true face of the county. Only persons who are registered voters in a county will be eligible for nomination in that County.
  - b) That the nominees should be residents and registered voters in the counties as then they would be more conversant with the issues affecting the people and therefore would be more reliable in addressing the people's concerns and making relevant legislations useful to the county government.
  - c) That there was need to provide for a clear and credible nomination process so as to ensure that the objectives of Article 90 of the Constitution were achieved and there was effective representation of special interest groups. Further there was need for criteria including setting out academic qualifications for persons to be nominated in counties.
  - d) That there was need for enhanced civic education of electoral matters as most Kenyans were not aware of the electoral laws governing elections.
  - e) That the electorate ought to be given an opportunity to vet Party lists and in this regard nominations should be done after elections and after proper vetting of persons nominated to counties.
  - f) That there was need for balancing in the nomination of various categories of special interest groups, as a lot of focus had been placed on women at the expense of other special interest groups such as persons living with disabilities and marginalised communities.

# B. THE ELECTIONS (CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021)

- 6. The Committee observed that a large number (about 80%) of the persons who presented their views expressed support on the proposed amendment to the Elections Campaign Financing Act, 2013, (No. 42 of 2013) on the following grounds:
- a) The Elections Campaign Financing Act, 2013 heavily borrowed its provision from established democracies without taking into consideration the social, economic and political context of Kenya and its application in Kenya may be difficult.

- b) Election campaigns in Kenya are primarily financed by individual candidates and not through contributions of third parties or political parties for candidates sponsored by parties. In this regard it would be overbearing to require a person upon the completion of campaigns to surrender their personal funds to political parties or charitable organizations.
- c) Candidates for various positions primarily finance their elections campaigns through use of privately sourced funds consequently should be at liberty to determine the manner in which they use those funds and not be compelled to cede control of such funds to third parties.
- d) It is unjustifiable or otherwise unreasonable to expect individuals who use personal monies to conduct election campaigns to submit any surplus funds after conclusion of elections to political parties and charitable organizations yet these were private funds.
- e) Election campaign funds in most instances are not public funds hence the provision on audit of such funds by the auditor-general is inexplicable and laborious reporting requirements are unreasonable. There was no justifiable reason to expend public funds auditing monies that are not from the public.
  - 7. The Committee observed the following were the main reasons others gave while opposing the Bill-
    - There was need to ensure that funds sourced from third parties other than individual personal funds are audited to ensure accountability and ensure funds were not from proceeds of crimes;
    - Persons should not be compelled to constitute election manage utilization of privately raised funds.
    - c) That the Act if fully implemented will give an opportunity for the electorate to interrogate candidates for various positions based on their leadership qualities and not funds they put in place to campaign or hand-outs given.
    - d) That there was need to strengthen political parties so that individuals are sponsored by political parties as this would help to reduce the impact of money being a key determinant for persons being elected into leadership positions.

### KIRINYAGA COUNTY

DATE: FRIDAY, 26<sup>TH</sup> NOVEMBER, 2021

VENUE: ST. PAULS ACK, KUTUS HALL

CHAIRPERSON: HON. PETER KALUMA, M.P.

The Hon. Purity Ngirici, M.P. welcomed the Members to Kirinyaga County and invited the Chairperson, Hon. Peter Kaluma, M.P. who took Members of the public through the contents of the two Bills explaining the purpose of the meeting as a chance for the Committee to hear and

He thereafter invited members of the public to give their views on the two Bills urging them to be as candid as possible. Below is a summary of the views received from the members of the collate views of the public on the two Bills. public on the two Bills:

# A. THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, 2021

- 1. That the Election Campaign Financing Act is akin to requiring a candidate to have a lot of money for them to vie since for one to have a committee to manage the funds, the
  - 2. That the Bill will ensure implement-ability of the law since it will allow a candidate and
    - political parties to spend upto a limit of what they have. That considering that the funds used in election campaigns are mainly raised by individuals and political parties, the individuals should be allowed to control how they
      - One person gave an analogy of a candidate who during the 2017 general elections sold his land in order to campaign, and he forms a committee to manage the funds and then loses elections, would it be fair for the candidate to return the remainder of the money he raised from the sale of the land to the political party and not pick up from his loss?
        - That the Committee may misappropriate the funds or be infiltrated by other contestants who may be a stumbling block to one's political aspirations.
          - 6. That sometimes candidates may have taken a loan to contest and if they lose the seat on allegations that the money raised was mismanaged by the committee, it may lead to threats to the lives of the committee members.

- That MCAs nominated from outside the county cannot understand the issues affecting B. THE ELECTIONS AMENDMENT BILL, 2021
  - 2. That the Bill when enacted will abolish the issue of flower girls and boys who speak in the Assembly and are just there to vote even on issues they do not compreh

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Explanation of Elections (Amendment) Bill by Hon. Kaluma

To amend the Elections Act so that those who are nominated as MCAs should come from the county and be registered voters in that county.

Explanation on the Election Campaign Financing (Amendment) Bill by Hon. Anthony Oluoch, M.P.

# Views by Wananchi

# ELECTION CAMPAIGN FINANCING COMMITTEE

- That this can be reserved for the President only since the candidates are few.
- Amend so that there is need to know the source of funds though
- That there should be a limit of the amount of money a candidate can use for campaigns
- Zoning of the country by political players should not be there.

# ELECTIONS AMENDMENT BILL

- That the law should cover all seats positions

Response by Hon. Peter Kaluma to issues raised by the Members of the public. CONCLUSION

#### Question

Political parties discipline in nominating MCAs from other counties

# KILIFI AND KWALE COUNTIES

DATE: FRIDAY, 3RD DECEMBER, 2021 VENUE: MAKIO HALL, MAJENGO, KILIFI

DATE: SATURDAY 4TH DECEMBER, 2021 VENUE: KWALE CULTURAL CENTRE HALL, KWALE

CHAIRPERSON: HON. DANIEL RONO, M.P.

- 8. The public hearings were held at Makio Social Hall (Kilifi County) and Kwale Cultural Centre Hall (Kwale County) on 3<sup>rd</sup> and 4<sup>th</sup> December, 2021 respectively.
- 9. Several members of the public either individually or representing institutions and organizations submitted their views to the Committee by way of written and oral
- 10. In response to the Committee's invitation, the members of the public either individually or representing institutions and organizations made presentations and/ or submitted
- 11. A comprehensive list of members of the public who attended the public hearings in the

# A. THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO.

- 12. The Committee observed that all the persons who presented their views expressed support on the proposed amendment to section 34 of the Elections Act, 2011on the following grounds:
  - a) That the proposed amendment will enhance representation to the extent that person who are nominated are being registered voters in a particular county, will be more aware of the issues affecting the county thereby able to effectively articulate and address those issues through their respective assemblies. As opposed to the current situation where persons who are not registered voters in a particular County and have no interest or knowledge on the issues of the county have been nominated thereby not adding value to the said counties.
  - b) That there were proposals that the Bill be amended to put an additional requirement that other than being a registered voter in the county, the person ought to have resided in that county for an uninterrupted period of five years or any other such reasonable amount of time.
  - c) That there was need for further amendments to ensure there was equitable distribution of nomination positions amongst all the wards and communities
- d) That the nominees should be residents and registered voters in the counties as then they would be more conversant with the issues affecting the people and therefore would be more reliable in addressing the people's concerns and making relevant legislations useful to the county government.
- e) That the nominated MCAs should not just be registered voters but residents of the county for a minimum period of say five years to avoid people just coming to register for purposes of nomination and since as residents, they are in touch with the people

- of the county and therefore in performing their representation role, they are able to find sources of information on various issues of concern to the citizenry.
- f) That the Bill when enacted into law will reduce cases of personal interests which include; nomination of boyfriends and girlfriends from other counties who do not have knowledge about issues concerning the people of the county.
- g) That nominations for MCAs and even MPs should not be for more than one term so as to give other people chances.
- h) That for one to be nominated to the county assembly, they should be a resident and have participated as an aspirant in elections to prove interest in position.

# B. THE ELECTIONS (CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021)

- 13. The Committee observed that a large number (about 80%) of the persons who presented their views expressed support on the proposed amendment to the Elections Campaign Financing Act, 2013, (No. 42 of 2013) on the following grounds:
  - a) That the Election Campaign Financing Act, 2013 heavily borrowed its provisions from established democracies without taking into consideration the social, economic and political context of Kenya and its application in Kenya may be difficult.
  - b) That candidates for various positions primarily finance their elections campaigns through use of privately sourced funds and therefore they should be at liberty to determine the manner in which they use those funds and not be compelled to cede control of such funds to third parties.
  - c) That it is unjustifiable to expect individuals who use personal monies in undertaking election campaigns to submit any surplus funds after conclusion of elections to political parties and charitable organizations yet these were private funds.
  - d) That the political climate during elections in Kenya is very fluid and therefore campaign expenditure committees may be corrupted or infiltrated by the opponents of a candidate or political party thus derailing the agenda of the candidate or political party.
  - 14. The Committee observed the following as the main recommenders of the public gave in opposition to the Bill
    - a) There was need to ensure that funds sourced from third parties other individual personal funds are audited to ensure accountability and ensure funds were not from proceed of crimes.

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	b) Persons should not be compelled to constitute election was important to provide for disclosure of sources of manner the funds are used so as to reduce electoral most instance campaign funds were used for bribes.	or campaign funds and a	udit of the
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MINUTES OF THE FOURTH SITTING (SIXTH SESSION) OF THE CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE HELD ON THURSDAY, 17TH FEBRUARY, 2022 AT THE MEDIA CENTRE, MAIN PARLIAMENT BUILDINGS AT 11:30 A.M.

# PRESENT

- 1. The. Hon. Alois M. Lentoimaga, M.P.
- 2. The Hon. Peter Kaluma, M.P.
- 3. The Hon. Charles Gimose, M.P.
- The Hon. Daniel Rono, M.P.
- The Hon. Bernard Okoth, M.P.
- The Hon. Didmus Barasa, M.P.
- 7. The Hon. T.J Kajwang, M.P
- 8. The Hon. Moses Kirirma, M.P.
- 9. The Hon. Halima Mucheke, M.P.
- 10. The Hon. Raphael B.S. Wanjala, M.P.
- 11. The Hon. Abdi Shurie, M.P.
- The Hon. Christine Ombaka, M.P.

# APOLOGIES

- The Hon. (Dr.) Naomi Shaban, M.P.
- The Hon. Joash Nyamoko, M.P.
- The Hon. Japheth Mutai, M.P.
- The Hon. Catherine Wambilianga, M.P.
- The Hon. Purity Ngirici, M.P.
- 6. The Hon. Fabian K. Muli, M.P.
- The Hon. (Col.) Geoffrey Kingangi, M.P.
- The Hon Yussuf Hassan Abdi, M.P.
- 9. The Hon. Peris Tobiko, M.P.
- 10. The, Hon. Catherine Wambilianga, M.P.
- 11. The Hon. Simon Ng'ang'a King'ara, M.P.

# SECRETARIAT

- Mr. Edward Libendi
- 2. Ms. Lynette Otieno
- Mr. Sakana Saoli
- Mr. Solomon Lelekwa

Chairman Vice Chairman

- Principal Legal Counsel/CIOC Clerk
- Legal Counsel
- Hansard Reporter III/Clerk assistant
- Intern

# MIN.NO.CIOC/2022/13

# PRELIMINARIES

The Chairperson called the meeting to order at twenty minutes to Twelve O'clock (11:40 am) and opened it with a word of prayer,

The Chair thereafter proceeded to once again thank the Members of the Committee for giving him a chance to be the Chairperson. He also requested Members to work together as a team and to try conclude the business pending before the Committee keeping in mind the short period of time left before the general elections in August, 2022.

Members thereafter adopted the agenda of the meeting as follows:

- 1) Adoption of the report of the Committee on its consideration of the Elections (Amendment) Bill, 2021(National Assembly Bill No. 41 of 2021).
- 2) Adoption of the report of the Committee on its consideration of the Election Campaign Financing (Amendment) Bill, 2021 (National Assembly Bill No. 37 of 2021).

# MIN.NO.CIOC/2022/14 ADOPTION OF COMMITTEE REPORT ON THE ELECTIONS AMENDMENT BILL (NATIONAL ASSEMBLY BILL NO. 41, 2021)

The Chairperson requested the Legal Counsel to take Members through the report of the Committee on the Elections (Amendment) Bill, (National Assembly Bill No. 41 of 2021). The Counsel went through the Bill explaining the background and reasons for development of the Bill and the mischief that the proposed amendment sought to achieve. She also took Members through a summary of the views from the public indicating that almost all members of the public who spoke supported the Bill. Some with proposals for amendment.

Members of the committee were satisfied with the highlights and resolved to adopt the report with an amendment to require that while undertaking the nominations, the IEBC should ensure that there is equitable distribution of the nominees in the wards of the County so that we don't have a situation whereby all the nominated MCAs come from one sub-county.

Members thereafter adopted the report of the Committee after it had been proposed by the Hon. Peter Kaluma, M.P. and seconded by the Hon. Moses Kirima, M.P.

#### MIN.NO.CIOC/2022/15 ADOPTION OF COMMITTEE REPORT ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILL NO. 37 OF 2021)

The Chairman thereafter invited the Legal Counsel to take Members through the second report, the report of the Committee on the Election Campaign Financing (Amendment) Bill, 2021

(National Assembly Bill No. 37 of 2021). The Counsel took Members through the Committee report highlighting the background, reasons for development of the Bill and the importance of the said amendments in ensuring that the parent Act is implementable. The Committee noted that members of the public in most of the counties where it undertook public hearings and invited stakeholders supported the Bill with only a few opposing the same.

Members considered the objections to the Bill clause by clause noting the reasons for the opposition and rejected the proposals to amend or delete the provisions in the Bill. Members thereafter adopted the report of the Committee on the Bill without any amendment after it had been proposed by the Hon. Daniel Rono, M.P. and seconded by the Hon. Peter Kaluma, M.P.

# MIN.NO.CIOC/2022/16

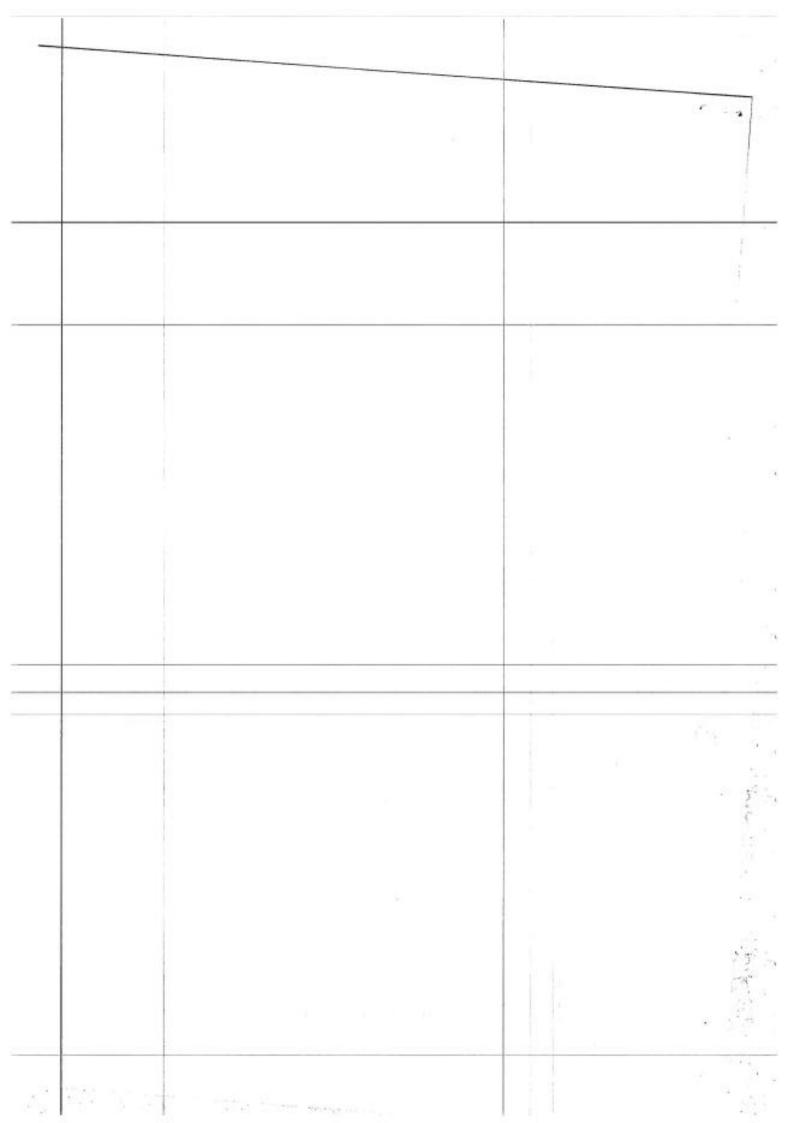
# ANY OTHER BUSINESS AND ADJOURNMENT

The Chairperson brought to the attention of the committee a letter from the Inter-Governmental Relations Technical Committee (IGRTC) inviting the Members of the Committee to a joint retreat from 10th to 13th March, 2022.

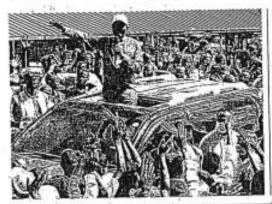
Members of the committee deliberated on the invitation and resolved that the retreat be rescheduled to be held from 7th to 10th March, 2022 since the National Assembly which will be on recess during the period.

There being no other business, the meeting was adjourned at fifteen minutes past One O'clock Adjournment. (1.15 pm).

THE HON. ALOIS LENTOIMAGA M.P.



#### NEWS GENERAL



PROTO STORY

Wiper leader Kalenzo Munyoki addresses ananchi at Kiritiri market on Thursday

# Ruto, Raila allies trade barbs over violence

ODM leaders say they won't apologise for chaos stage-managed by UDA for sympathy and profiling

@thistarKenya

Allies of Deputy President William Ruto and ODM leader Raila Odinga's on Thursday traded barbs over Wednesday's violence in Kisumu that saw the DP's rally in Kondele end prematurely

Speaking in Parliament buildings, MPs allied to both sides engaged in bitter blame game even as the United Democratic Alliance—a party associated with Ruto-dem qualification of ODM from the 2022 eril election.

UDA national chairman Johnson Muthama said the Independent Electoral and Boundaries Commission should take action against ODM for

the action of its "supporters".

"The IEBC should take action in disciplining the ODM party by even disqualifying them from participat-ing in the coming general election," ing in the coo

'UDA has been committed to peaceful campaigns and has gone out of its way to warn its aspirants of seing disqualified if they engage in violence. This is what we expect from all other political and non-political players in the country participating

in next year's elections." In Parliament, Raila and Ruto troops engaged each other in blame wmakers game even as Tangatanga lawmakers linked the skirmishes to the Opposition chief. The DP allies, numbering over 30, said the violence was ODM Raila's strategy to protect his territory against "a surging hustler

The MPs said Ratia has realised that the hustler movement is unstoppable and is using every means to stop it.

"The events in Kondele, Klaumu, were ODM Rails Odings's desperate attempt to protect his last bastion against a surging and unstoppable hostler nation," said Patrick Museue.

Choica Igambang'ombe MP.

The leaders also faulted the po lice for engaging in politics, accus-ing them of being part of a broader scheme to frustrate Ruto's cams. Kimilii MP Didmus Barasa said the COM leader should publicly condemn violence meted out to Ruto on Wednesday.

"The events of Klyumu yesterday were purely an ODM affair. The vi-cience said everything about Odinga's violent brand of politics," Barusa.

But in a quick rejoinder, Raila allies—Sam Atandi (Alego Usonga), Abdulswamad Nassir (Mvita), Peter Masara (Suna West), Mark Nyumit (Urizi), Lilian Gogo (Rangwe) and nominated MP Godfrey Osotsi—dis missed the claims.

They said the chaos was stage-managed by the DP team for political mileage.

#### INVESTIGATION

#### Police stations in sorry state - senators

BULBUS OTHEROV Senators are Investigating the status of police stations in the country amid concerns most of them are congested and in a sorry

Speaker Kanneth Lusaka ordered the inquiry after the senators reised the alarm over what they termed as disturbing revelations about the conditions of the premises. The stations are nearly inhabitable as they are dispidated and small in size.

They said people in police custody are undergoing untold pain, contrary to the provisions of the Constitution

ed laws on human rights. ODM-nominated Senator Beatrice Kwamboka sparked the debate on the status of the stations as she called on the National Security, Defence and Foreign Relations mittee to launch an inquiry.

REPORT SAYS POLICE **PREMISES ARE** CONGESTED AND ARE HARDLY EVER FUHIGATED



#### REPUBLIC OF KENYA THE NATIONAL ASSEMBLY TWELFTH PARLIAMENT - FIFTH SESSION

In the matters of consideration by the National Assembly:

The Elections (Amendment) Bill, (National Assembly Bill No. 41 of 2021)
 The Election Campaign Financing (Amendment) Bill, (National Assembly)

#### PUBLIC HEARINGS/SUBMISSION OF MEMORANDA

Article 118 (1)(b) of the Constitution provides that, "Parliament shall facilitate public Article 118 (1)(b) of the Constitution provides that, 'Parliament shall facilitate public participation and Involvement in the legislative and other business of the Parliament and its Committees.' The National Assembly Standing Order 127 requires the Select Committee to which a full is committed to facilitate public participation and take into account the views and recommendations of the public when the Committee makes its report to the House.

The Elections (Amendment) Bill, (National Assembly Bill No. 41 of 2021) seeks to amend the Elections Act No. 24 of 2011 to provide that persons nominated to County Assemblies by political parties pursuant to Article 177 of the Constitution, shall be persons who are registered voters in the county in which they are nominated

The Election Campaign Financing (Amendment) Bill, (National Assembly Bill No. 37 of 2021) seeks to amend the Election Campaign Financing Act No. 42 of 2013 to align its provisions with the Elections Act, 2011 and to enable its implementation since the existing provisions do not take into consideration the current socio-economic and political structures that has hindered its full implementation.

The above mentioned Bills have undergone First Reading pursuant to Standing Order 126 and have been committed to the Constitutional Implementation Oversight Committee for consideration and thereafter report to the House.

ent to the provisions of Article 118 (1)(b) of the Constitution and Standing Order 127(3), the Committee invites interested members of the public to submit any representations they may have on the aforementioned Bills. The Committee will also be conducting public hearings on the said Bills in the following Counties from 9.00 am to 3.00 pm as indicated below-

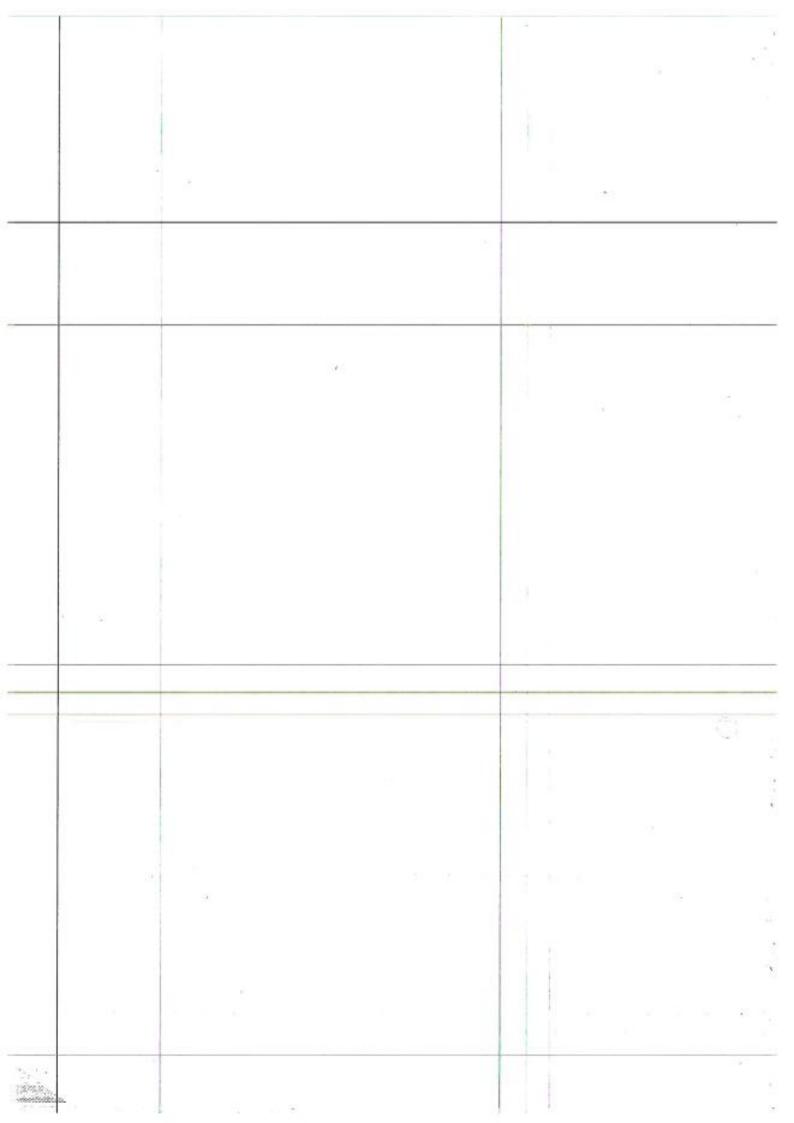
	COUNTY	and the state of the	<b>《江苏中华三世界》</b>
1.	Nyamira	Ekerenyo Education Hall	Friday, 19th November, 2021
2.	Bungoma	Red Cross Hall, Kanduyl -	Friday, 19th November, 2021
3.	Hombay	CDF Hall, Kabunde	Saturday, 20th November, 2021
4.	Busia :	Port Victoria Social Hall, Port Victoria Town	Saturday, 20th November, 2021
5.	Embu	CDF Hall Kiritiri	Friday, 26th November, 2021
6.	Kirinyaga	ACK, Kutus Hall	Friday, 26th November, 2021
7.	Meru	Kamundi Memorial Hall,	Saturday, 27th November, 2021
B.	Lakipia	Nanyuki Social half	Saturday, 27th November, 2021
9.	KBfi	Maklo Hall, Majengo	Friday, 3rd December, 2021
10.	Kwale	Kwale Cultural Centre	Saturday, 4th December, 2021
11.	Nairebi	County Hall, Parliament Buildings	Tuesday, 7th December, 2021
12.	Mombasa	County Assembly of Mombasa Chambers	Friday, 10th December, 2021
13.	Lamu	Mwanafafa Hall	Saturday, 11th December, 2021

Due to the need to comply with the Ministry of Health, COVID-19 containment measures, members of the public are encouraged to prepare written memoranda on the said Bills and submit to the Committee at the above-mentioned venues during the scheduled public hearings.

The representations or written submissions may also be forwarded to the Clerk of the National Assembly, P.O. Box 41842-00100, Nairobl; hand-delivered to the Office of the Clerk, Main Parliament Buildings, Nakrobi; or emailed to clerk@parliament. go.ke; to be received on or before Friday, 10th December, 2021 at 5:00 pm.

Copies of the Bills are available at the National Assembly Table Office or be accessed from the parliamentary website at www.parliament.go.ke/the-national-assembly/ house-business/bills.

> MICHAEL R. SIALAI, CBS CLERK OF THE NATIONAL ASSEMBLY 12th November, 2021





# WELFTH PARLIAMENT - FIFTH SESSION THE NATIONAL ASSEMBLY

the matter of consideration by the National Assembly: Term 2022 Budget Policy Statement and the 2022 Medium Term Debt Management Strategy

# RTICIPATION/SUBMISSION OF MEMORANDA

egislative and other business of Parliament and its Committees. the Constitution provides that, "Parliament shall facilitate public participation and

it Policy Statement and the 2022 Medium Term Debt Management Strategy Paper the provisions of Section 25(7) of the Public Finance Managerilent Act, 2012, the Medium Parliament on Tuesday, 30th November, 2021 for consideration.

s interested members of the public to submit their representations on the Medium Term 2012 and Standing Order 232 of the National Assembly, the Budget and Appropriations rovisions of Article 118(1)(b) of the Constitution, Section 25(7) of the Public Finance icy Statement and the 2022 Medium Term Debt Management Strategy.

ed to clerk@parliament.go.ke; to be received on or before Wednesday, 15th December, 10100, Nairobi; hand-delivered to the Office of the Clerk, Main Parliament Buildings, ins or written submissions may be forwarded to the Clerk of the National Assembly.

rementioned documents are available at the National Assembly Table Office or be accessed nentary website at: www.parliament.go.ke/the-national-assembly/house-business/

CLERK OF THE NATIONAL ASSEMBLY MICHAEL R. SIALAI, CBS 9th December, 2021

# REPUBLIC OF KENYA



THE NATIONAL ASSEMBLY

TWELFTH PARLIAMENT - FIFTH SESSION

The Election Campaign Financing (Amendment) Bill, (National Assembly Bill No. 37 of 2021) The Elections (Amendment) Bill, (National Assembly Bill No. 41 of 2021). in the matters of consideration by the National Assembly:-

RE ADVERTISEMENT

# PUBLIC HEARINGS/SUBMISSION OF MEMORANDA

article 118 (1)(b) of the Constitution provides that, Pleatement shall facilitate public participation and involvement to the legislative and other bushess of the Parkiament and its Committee to which a Bill bushess of the Parkiament and its Committee to which a Bill is committee to facilitate public when the Committee is committeed to facilitate public participation and take into account the views and recommendations of the public when the Committee is committeed to facilitate public participation and take into account the views and recommendations of the public when the Committee

The Elections (Amendment) pill, (National Assembly Bill No. 41 of 2021) seeks to amend the Elections Act No. 24 of 2011 to provide that persons nominated to Constitution, shall be persons who are

The Election Campaign Financing (Amendment) BIII, (National Assembly BIII No. 37 of 2021) seeks to amend the Election Campaign Financing (Amendment) BIII, (National Assembly BIII No. 37 of 2021) seeks to amend the Elections Act, 2011 and to enable its implementation since the existing provisions do not take hidd consideration the current socio-economic and political structures that has hindered its full implementation. registered voters in the county in which they are nominated.

Ells, that appeared in the Daily Nation, Standard and Star Newspapers of Friday, 12\* November, 2021, the National Assembly withes to inform the general public that, the public hostings which were scheduled for Tuesday, 2\* December, 2021 at County Hall, Parliament Buildings, Natrobi County, Friday 10\* December, 2021 at the County Assembly of Mombasa Chambers, Mombasa Parliament Buildings, Natrobi County, Friday 10\* December, 2021 at the County Assembly of Mombasa Chambers, Mombasa County; and Saturday, 11° December, 2021 at Mwanarafa Hall, Lamu County, have been rescheduled at Indicated herounder-With reference to the modification for public hearings and request for submission of memoranda advertise

3. Nairobi	2. Lamu	1. Mombasa	No COUNTY	
County Hall, Part	. Mwanarafa Hall	Kenya School of	VENUE	
unty Hall, Parliament ourse or antibutio	B. Aldbook	downiano	Hall town	1.000
ution of Kenya and	1		-	
Standing Order 127	Tuesda	Saturda	Friday,	DATE
(3), the Constituth	14 February, 2022	19, 29° January, 2022	28° January, 2022	
ding Order 127(3), the Constitutional Implementation	2	12 .		-

Oue to the need to comply with the Ministry of Health's COVID-19 conference measures, members of the public are encouraged to prepare written memorands on the BIR's and Submit to the Committee at the above mentioned visuous during the scheduled public St. Oversight Committee will be conducting public hearings on the aforementioned tills in the sale

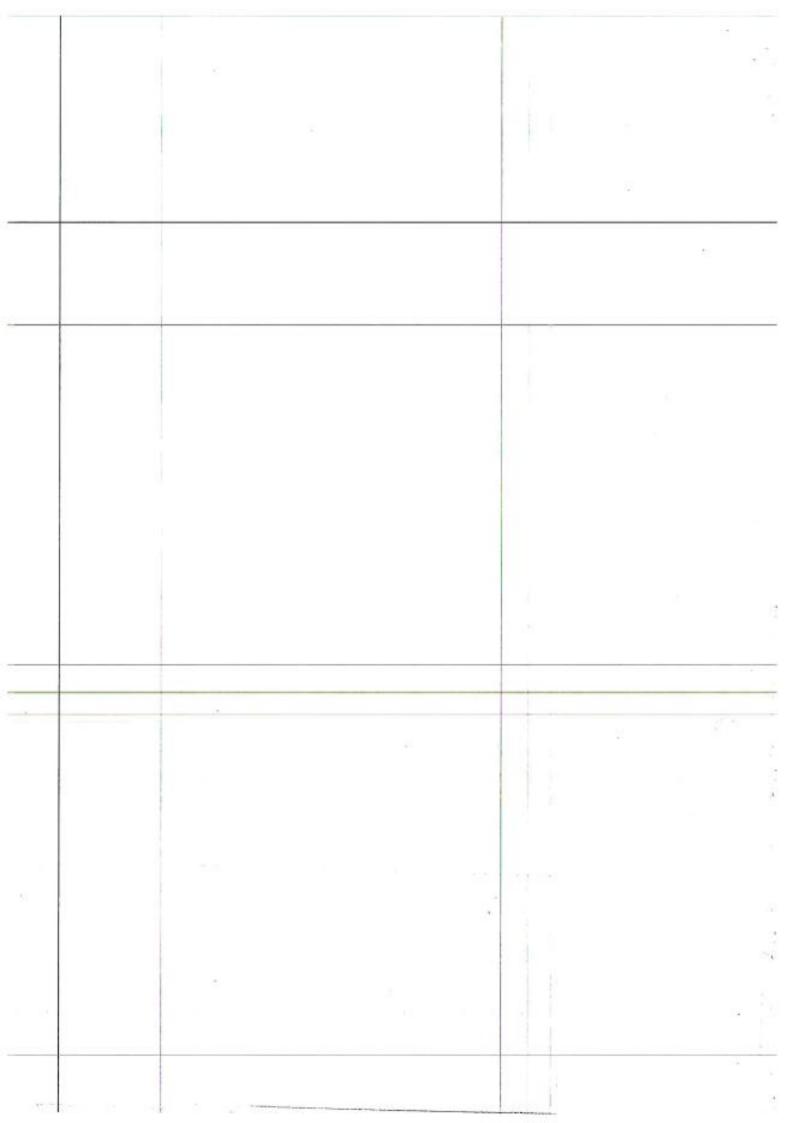
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Representations may also be forwarded to the Clerk of the National Assembly, P.O. Box 41842-00100, Natrobi or emailed to clerk®

Copies of the Bills are available at the Notional Assembly Table Office or be accessed from the performentary website at waxaged issuent parliament.go.ke, to be received on or before Friday, 28<sup>th</sup> January, 2022 at 500 pm. go.ke/the-national-assembly/house-businets/bills-

CLIEK OF THE NATIONAL ASSEMBLY

9° Desember, 2021 MICHAEL R. SIALAI, CBS





# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 19/11/21 County NYAMIRA Venue F.

	NAME	ID CARD NO	SIGNATURE
	111111111111111111111111111111111111111	9	CHARLE
	TOM MARKGA	11700308	T Dalok
2.	Margret Obare	12503861	Harry
3.	The mar orange	6936634	Monde
4.	EVANS MACRINI SARD	1322537	Shewil
5.	NAVID ONDIBIT	7316718	Mes
6.	THOMAS MONGERE KIBWIGO	7607576	Bruss
7.	PANKING 12		
8.	Mary Mogaka	24066383	Actual.
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# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

, Education Had Date: 19/11 PCounty NYAMIRA Venue: L

	NAME	ID CARD NO	SIGNATURE
2.	AKIMU MOUNDE OMEGO	7-304887	Anionjo
3.	Pr Charles Myanaro Ogochi	1600402	(HARRIED
4.	Gladys Momanyi (Com	10784190	CHERO
5.	Steples Onword Trade	0353633	At
6.	Sansvel Haiko	6420231	Dant Sol
7.	hRACE KAKAT CP	10003-35	TIA.
8.	WILLIAM TORDITICAT MC	c 11863374	Ty
9.	NETSON FAMEL OF C.C.	2Badaa91	Muss
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	NAME	ID (	CARD NO	SIGNATURI
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14.	MARY GBONYD BRWENY	315	9711	Mberryo
15.	PRCHARLES NYAN ARD CEEDHI	16004	-03	THE STATE OF THE S
16.	AKIMU MOUNTE GMEGO	7304	-887	Anioner
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	EVANS MACHINI SABOKE	1322	537	Mail
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24.	DAVID K GEANCHE	03051	27	(D)
25.	JEHIPHER OMOGO &	32028	ES	G&
26.	ATRICK ARISA KIRIPHO	12071	77	B -
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# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 19 11 2 County BU ROM G. Venue: led Gott Social Hal

	NAME	ID CARD NO	SIGNATURE
	TAZON M. WEKEZA	6794089	Mon
2.	MOSES N. WAMAMA	22 92.8035 -	WI
3.	SHUA RAMADHAH JABUCH	E 0131766	famharail
4.	DAVID K. STMIYY	8325617	400
5.	LINET ANGARWA	9901032	Jon
6.	DETER A. ISOMI	1666682	AB- C.
7.	FRANCIS MAKOKHA	0435807	Show
8.	NAFIALY NIDROGE	34722766	A STATE OF THE STA
9.	JANET KIDALIZA	6721157771	(JARE)
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15.	Maria Malangs	237	Alexan
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21.	MONICA DBUYA	97.57.880	ALL IT
	MUS a KIERCEBA	367355610	24
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27.		22595115	W 10
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29.	MERCY KHISA BARASA	32598301 0	Massy.
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	Committee Cl-1	Signature	

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Committee Clerk



# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 19 12 County Bungoma Venue: Ven

	NAME	ID CARD NO	SIGNATURE
L.	IMAM MALLE M. REPSANG	13715136	<b>20</b>
2.	BSP' CAZISTUS BARASA	10857409	Burmen
3.	PETERSON DRENES	3456706	Du.
4.	RICHARD MANIASI	3913458	and-
5.	EMMANUEL J. KHISA	0682419	Framomet
6.	HYPOLITUS NATEMBEYA LINKOST	13718019	DKa'
7.	ANNAH -A NYAWANDA	4023183	Ao
8.	ROBBRI WERNAGNA	20080184	Marin
9.	TOSEPHUM L. LUKIBISI	12939067	De
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	NAME	ID CARD NO	SIGNATUR
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14.	CA STRIAL MAGES	Mauks 0403117	2
15.	MICHAEL WANGUNDA	ν	(de)
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17.	IAN (MBATZA	38420374	ton
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# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 19/1 2 County Bungons Venue: Red Gas Hall

1	NAME	ID CARD NO	SIGNATURE
•	STEDWEN-AMBARAK	10801781	1
	CHRISTINUS WAFULA	22-98731)	A CO
-	NARK THAFUSI	22897202	
1.	PERS S-ASANAS	1125758	To
5.	MAURICE WEKEER	30388469	Ala
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7.	Davis Klist	2711834	B
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	VERDALICA HALIAVA	21112767	×
16.	EMMANUEL WANTALA	0010002/10	ad enter
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Committee Clerk



# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

... Venue: Red Gos Hell 14/24 County .. Bungema

	NAME	ID CARD NO	SIGNATURE
734 L	SAMWEL GCHIENG ONDIFT	30955667	8446
2.	Moses RAMATA	29913086	book
3.	A.MOSES WAMBALD	32208522	A)
4.	LEONARD W. WANTALA	2971 0591	ton
5.	FNOS Simigu	35803583	6 deser
6.	Brian Wangela	38 H96637	Chi
7.	MAURICE WANTALA	22211671	and
8.	MARCDET MARILIKI	9515536	tell.
9.	Fred Sanane Khaemba	28818633	A CO
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12	TOSEPH BADAGA	8782009	Afelike

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14.	WYTHITE WEVAMA	6054362	Sufanta
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	Amina RASHIN	95881411	De Co
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	JAMOS DUYA	0423970	My
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# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 2011/21. County Buna Venue: Por Victoria Town Hall

	NAME	ID CARD NO	SIGNATURE
L.	Py. JOHN OSIMBO	7589173	B. So
2.	EDMIN WANDERA	25638876	Efficien.
3.	ROMAND MIKUDI	20215548	Bdi
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6.	Mathilda Maira	26250751	MAN
7.	BENSON OBUKO OLUMB	E 268501]	66 1 1
8.	ANTONY MANGA	11 422413	Horang
9.	moses onpelo Kaywa	1916024	bus
10.	ROBENO KADIMO	4809263	A a
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13.	ANDERA EDWIN	26664241	And .
14.	130AMM MINDONDS		12 2
15.	TESTONDS	22338511	2 /
16.	WHICEKISTER AFRICA	30140749	100
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18.	OSEMBO BENBO	28860719	Down 1
19.	Simon Wangala	27602887	64
20.	Julius Mugabe	WR12455003	500
21.	PASIOR LAWRENCE NGUYE	8072941	Alvo
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Name: E' Liberdy

Committee Clerk

Signature Signature

#### REPUBLIC TEKENYA



#### TWELFTH PARLIAMER " - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMUNICE

#### PUBLIC HEARINGS ( 13 CONSTRUCTION OF:

1. The Election Campaign Financing (Americant) 1916, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (Nr 35 No. 41 of 2021)

Date: 26/1421. County ENTBU Venue: (OF HALL KIRITIRI

	NAME	ID COND NO	SIGNATURE
1.	ARTHUR MURUNCI	8310732	a haix own
2.	Joseph Msanch	33816465	19 il
3.	Survou NYAHI Kitteti		825
4.	Throng N20ms	140732-13	Alm
5.	NEBERT NGARY	23794526	Dugan
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7.	Lucy M. KITHAKA	13264703	Lucy
8.	JUDY WAMBU	2947537/	20
9.	JULIET MIRUH	20044062	and o
10.	FAITH MWANGARGI	37126595	TVENNE
11.	MARTIN MINGUNG	29544196	NOW
12.	DIANA NGARI	3 683 28 18	Q64

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13.	Foliain Mbogo King	33232147	to the same of the
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16.	MbHhi Benfera Notinga	33887986	
17.	Devid Niery Ngure	27527862	Dein (
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Committee Clerk



# TWELFTH PARLIAMER " - (FIFT' | SESSION)

### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMUNICE

# PUBLIC HEARINGS ( ... CONSTITUERATION OF:

1. The Election Campaign Financing (A. ac Iment) 1999, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (N. No. 41 of 2021)

Date: 26/11/21. County ... ENTBU Venue: OF HALL KIRITIRI

	NAME	ID CONO	SIGNATUUE
1.	ARTHUR MURUWGI	8310732	Phais Pon
2.	Joseph Msanch	33816465	Parit
3.	Survou NYKKI Kitte	25283082	82
4.	Thron Neonis	24073213	Hr.
5.	NEBERT NGAR	23794526	Ho wan
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7.	LUCY M. KITHAKA	13764703	Lucy
3.	JUDY WANGE	2947537/	ARO.
).	JULIET NOIEUH -	20044042	Justo.
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### TWELFTH PARLIAMENT - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS ON CONSIDERATION OF:

The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and
 The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: A Wal. County . EMBU Venue: (BF. HALL KIRITIRI

	NAME	ID CARD NO	SIGNATURE
1.	I RENE MUTHONI NJERZI	9284666	Migny -
2.	ARVIN MUTU MACHUKE	9285085	Acef Oc
3.	HENRY KINHTHAK	2024848	Howait
4.	PASTOR ERASTUS AT NILLHARAGA	C854991	- FAMILIES
5.	PASSOR JOSEHATIN MWANGI	0516196	AP
6.	MARGARGI I WACHIRA	13263195	AM
7.	PETER -N. NGOG	E06798F	69mg04
8.	JARINTA M. MUTHMI	7522936	The state of the s
9.	Robecca Kduku	072843634	e PV
10.	REV. Julius Kipkurii	9721230545	MDrany SZ
11.	DAVID IRERI	24752299	Troud
12.	SAMVEL M LOMV	22466626	That.

	NAME	ID CARD N	O SIGNATURE
13.	Nyamawi RHAKA	12902784	MARC
15.	ALAFRI Me Minist.	8748259	1
16.	Wenslows Mwangala	29793773	mf
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Committee Clerk



#### TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

#### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS ON CONSIDERATION OF:

The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and
 The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: DE Wal. County EMBU Venue: (BF. HALL KIRITIRI

	NAME	ID CARD NO	SIGNATURE
1.	I RENE MUTHONI NTERLY	9284666	Den'
2.	ATTIM MUTU MACHUKE	221 17 29	Acof Oc
3.	HENRY KINDTHA K.	2024848	Howaits
4.	PASTOR ERASTUS ATMINEHARMA	C224791	- Salling !
5.	PASSOR LOSCHATIN MWANGE	0516196	AParage -
6.	MARGAROT I WACHIRA	13263195	AM
7.	PETER -N. NGOG	806798F	6 gmm Jock
8.	JACINTA W. MUTHINI	7522936	Office
9.	Robecca Kduku	0428836396	PU
10.	REV. Julius Kipikutuis	9172994	Al Duning SZ
11.	DAVID IRERI	24752229CI	Joseph
12.	SAMVEL M LOMV	22466626	THAT.

	NAME	ID CA	RD NO	SIGNATURE
13.	Nyamawi CHAKA.	12902	784	MARKE
15.	ALERT Meller	27422	59	A.
16.	Wenslows Mangala	29793	7-7-3	mf
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	Committee Clerk	ignature		



#### TWELFTH PARLIAME: '- (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS ( ... CONSIDERATION OF:

1. The Election Campaign Financing (An endment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA 1 No. 41 of 2021)

Date: 26/11/21. County ENGU Venue: COF HALL KIRITIRI

	NAME	ID CV (T) NO	SIGNATITIE
1.	SAMUEL MUHCE	1.3339640	D
2.	BOLLIFACE MUME	23065490	12-
3.	BENSMEN HOUR	11151473	Maja
4.	NANCH LUCEM NEODDI	9678974	NANCI
5.	JONATHAN NAMU	9660641	#Q.
6.	STEPHEN MARCHAD MUGO	9284666	Buy
7.	JERENIAH MICHAEL NJEDY	11606655	A
8.	HARAN MURIMI RORL	28460124	AND THE
9.	IACOB MURITHI	20197292	At
10.	KELVIN MACHARIA	B31433204	HIKES.
11.	Johnson waren	22407490	35
12.	Michaus Myaga	0443564289	AWA-

	NAME	ID CAI	RD NO	SIGNATURI
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	 Committee Clerk	Signature		

#### REPUBLIC CONKENYA



#### TWELFTH PARLIAME: '- (FIFTH SESSION)

#### THE NATIONA ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA 1 No. 41 of 2021)

Date: 26/11/21. County EMOUN Venue: COF HALL KIRITIRI

	NAME	ID CARD NO	SIGNA':''II 'E
1.	Samuel Mittei	1.3339640	JR -
2.	BOLLIFACE MUMO	23065490	12
3.	BENGMEN NOVE	11151473	Aja
4.	NANCE LUCE ME NIGORDI	9678974	NANCT
5.	JONETHAN NEWN	8660641	#Q.
<ol> <li>7.</li> </ol>	STEPHEN MARGINED MURO	9284666	Buy
8.	JERENIAA MICHAEL NJER	11606655	
9.	HARON MURIMI RORL	28460124	ET:
10.	IACOB MURITHI	20197292	At .
11.	KELVIN MACHARIA		THE STATE OF THE S
12.	Johnson waren		35
	Michalus Myaga	0443564289	HUA-

	NAME	ID CARD NO	SIGNATURE
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# TWELFTH PARLIAMER "- (FIFTH SESSION)

# THE NATION. ASSEMULY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMUTTEE

PUBLIC HEADINGS OF CONSTRUCTION OF:

2. The Elections (Amendment) Bill, (NA No. 41 of 2021)

1. The Election Campaign Figureing (As assiment) 123, (NA Bill No. 37 of 2021) and

Date: 26/11/21. County ENDV Venue: COF HALL KIRITIRE

	NAME	ID C: ID NO	./
	- Control of the cont	ID C NO	SIGNA" 1.1
1.	PRUF. GODFREY NGURU	3462009	house
2.	DOMINIC NGARY MUNYI	0341888	ANM
3.	JOSEPH WAMEUN MUTHAMA		
1.		2329387/	Mitthens
_	PIUS NZIOKI SILA	8660902	ARTO.
5.	JAMES MATHERI KINDO	1898143	Spila
		1010173	Japaner
	BETTARLE W. WARSANJO	0442026	Busof.
•	SAMUEL M. WOETI	25750195	Water .
eë		The same of the sa	-17-0
	· JIMMY MUGO WATTUIKA	0356121	At Bug
		3778183	Headman
).	[1] [1] [1] [1] [1] [1] [1] [1] [1] [1]		1 0
	Mary Mdunge Mutus 18	292748	AL.
	Mathias Noiso 1	1310193	VALLE
	1/24/01/11	1210193	90000
_	MANCY W. MJUGUNA 1	0043472	Alburis

15. MARY NEW GE.  16. 17. 18. 20. 21. 22. 23.	20663794	
14. MARY MANGE.  15.  16.  17.  18.  19.  20.  21.	20663794	
15.  16.  17.  18.  19.  20.  21.  22.		
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# TWELFTH PARLIAME: "- (FIFTH SESSION)

THE NATION ASSEMBLY

# CONSTITUTIONAL IMPLEMEN ATION OVERSIGHT COMMITTEE

PUBLIC HEARINGS OF CONSTRURATION OF:

2. The Elections (Amendment) Bill, (NA No. 41 of 2021)

1. The Election Campaign Financing (Freedment) 1579, (NA Bill No. 37 of 2021) and

21. County ENDV Venue COF HALL KIRITARI

	NAME	ID C. ID NO	SIGNA
1.	PROF. CHOSFREY NGURU	3462009	hum
2.	DOMINIC NGARI MUNYI		
3.	JOSEPH WAMENA MUTHAMA	- 241888	ANN
4.	1000		Mitthens
5.		8660903	THAT .
6.	JAMES MATHERI KINDO		Spring
7.	BETTALLE W. WATSANJO		Busgg.
3.		25760195	WE TO
).	· JIMMY MUGO WAITUIKA	0356121	A Eng
0.	ANTONY MUSINA O		Hurbert S
1.	Mary Mdynge Mutug 18	092748	AL.
2.	Mathias Noiso	1210193	Vatoria
	MANCY W. MUGUNA 1	0043472	Albusia

	NAME	ID CARD NO	SIGNATURE	
13.	Simon NGARI	0883879	Hart	
14.	MARY MOUNGE	20663794	Maulh.	
15.				
16.				
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d:	Committee Clerk	Signature	********	



# TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

### PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 26 11/2 County KITINY 99 Venue: ACK Kubus Hell

V.	NAME	ID CARD NO	SIGNATURE
1.	Peter numere Kabibu	10496632	pa.
2.	Robert Mwaniki Nagi	11501044	sogmen .
3.	CAROLINE WAMARWA	10648138	Olemale
4.	SARAH MUZAGE	11380347	Ris
5.	patrick Ageige AMOS	2924122	HUR
6.	Poline Wangary	22252208	Pro
7.	FELIX MURITHI WIBURI	23923177	Mathy
8.	BAKARI GIAKUN KIBICHO	8630664	Pul-
9.	DAVIS KARUKI NSOGII	20959252	A
10.	MOHAMIMED KANGAO	12484172	Nels
11.	EZEKIEL MURIMI NSEMU	27856564	-520-
12.	TIMOTY CHOMBA MURICILLA	23006160	- D

	NAME	ID CARD NO	SIGNATURE	
13.	Stephen murimi	29907870	56	
14.	ALEPHAT NOTHER	953046	- Otto	
15.	STANLEY WANGARI	28923692	1	
16.	James KATHIAU	609/695	Parkul	
17.	EVELYN WAMEN	288655 73	AGUNY 14	
18.	Jud Wandiri	21582162	J	
19.	VERINICA NIJOH	21972907	#	4
20.	AGNES WANDING	9713034	Ano	
21.	ANN MURITHI	24248889	A	
22.	PHILIP WACHERA	1953789	Maring	
23.		1670168	Acusge,	
24.	DOLLY MUTHORI FOSTUS	80 - 1000	DAS	
25.	WANGA BISAMES 2		Bung	
26.	MUSO Mistage	03/7972	Juan	1
27.	company 1 11 mins	17451273	k	
28.	FRANCII XIZERY XI.	13473342	Trole	
29.	0.0		Δ.	
30.	Francis M MUSE	2493088	4	

Name:	Signature
Committee Clerk	



#### TWELFTH PARLIAMENT - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

## CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

### PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 26 11/2 County KITINY 99 Venue: ACK Kubus Hull

	NAME	ID CARD NO	SIGNATURE
1.	Peter numere Kabiba	10496632	PAG.
2.	Robert Mwaniki Nagi	11501044	Angumil.
3.	CAROLINE WAMARWA	10648135	Olevala
4.	SARAH MUZAGE	11380347	Bis
5.	patrick Ageige AMOS	2927122	HUB
6.	Poline Wangary	22252208	Pio
7.	FELIX MURITH WBURI	23923177	Methy
8.	BAKARI GIAKUD KIBICHO	8630664	Put.
9.	DAVIS KARNUKT NIGGO	20959252	Jan-
10.	MOHAMINED KANGAO	12484172	nels
11.	EZEITIEL MURIMI NSBAU	27856561	-30-
12.	TIMOTHY CHOMSE MURICILLY	23006160	The

	NAME	ID CARD NO	SIGNATURE
13.	Stephen Murimi	29907870	56
14.		-2	
15.	STANLEY WANGARI	20923692	
16.	JAMES KATHION	669/694	Charline
17.	EVELYN WAMEN	28866573	Hainy a
18.	Jud wandiru	21582162	
19.	VERINICA NISOHI	21972901	#
20.	AGNES WANDING	9713084	Alto
21.	ANN MURITHI	24248859	ADD.
22.	PHILIP WACHERA	4953789	Harry
23.	TAMES G. GEORGE	1670/68	Acus ge.
24.	DOLLY MUTHORY FOSTYS	4468379	DE
25.	WANDA DI JAMES S	0	Sund
26.	MUSO Mutake	0317972	Jua
27.	stophon 1 11 majors	137517253	&
28.	FRANCH XIJERY XI.	13473342	Frely
29.	DANSON & SIMBA	271380514	A.
30.	Francis M MUCHE	2493088	50

J.

Vame:		Signature
20000000000	Committee Clerk	



### TWELFTH PARLIAMENT - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date 26/11/202 County Kitinyage Venue: ACK-Kutur Hall

	NAME	ID CARD NO	SIGNATURE
1.	DOMINIC MATHENA	P648628	AB.
2.	Justus CicHoBI	4950794	638:95
3.	Dougens Muco	0318474	69
4.	Paul Krrangi	11288638	(AP)
5.	MARY MUTHON,	23267873	PAPO
6.	Mercy Wania	31038316	MK
7.	CAROLINE GATERE	13772417	Du-
8.	YUSSUF OMAR	320504065	4.0-
9.	GEORGE HGUGI	10865862	Alg_
10.	SARAHI KARIUKI	23944471	SHE
11.	Hellon wangier	20593039	Par
12.	estica wambui	11599936	fa

	NAME	ID CARD NO	SIGNATURI
13.	Rahab Ryawira	239956	C
14.	Britis Wanjing	25429956	-Be
15.	JAMIECK MWAWGI	CH 10648504	Alluto
16.	SAMES MWANGE TENET	23725071	T
17.	MARIO MURITIHI NYAGA	29953165	Mari
18.	ROSE MURLITHI	26713462	thefti.
19.	JoHNSTONO GNIAU NJOYOLE	3560476	Js
20.	LENSARD MURIURI NSEGE	115.99690	AG52.
21.	SHADRACK NYAGA NDAMBIKI	13563783	q <u>i</u>
22.	Tames Gettingi Nyamus	9303170	pp 2.
23.	Peter Kibhing Cotare	21421614	AKO Ö
24.	BRATATAN ISTRICHO WANGOR	23331262	Ago.
25.	HAVA MOHAMES	93220230	PA.
26.	Kelvin Wawerd Manini		Allmy
27.	Trophett & Maring a	nareal/	MAN
28.	RAHAB- NYAWIRA	2818090	VV V V V V V V V V V V V V V V V V V V
29.	FRANCIS MUTEGI	B263481	Amet
30.	David Multike	20273335	DAKIN SZ

15.

Name:	Signature
Committee Clerk	



# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date 26/11/2021 County Kitinyage Venue: ACK-Kutur Hall

	NAME	ID CARD NO	SIGNATURE
1.	DOMINIC MATHUR	P658618	
2.	Justus CicHoBI	4950794	CHE TO
3.	Douglas Mugo	0318474	KD-
4.	Paul Krrang	11288638	49r
5.	MARY MUTHOR	23267873	pape
6.	Mercy Wania	31038316	Mack
7.	CAROLINE GATERE	13772417	Du-
8.	YUSSUF OMAR	320504065	4.0-
9.	GEORGE NGUGI	10865862	ASLA
10.	SARAHI KARILIKI	239 (4(47)	ght ,
11.	Hallon wangier	10593039	Pu
12.	estica wambui	11599936	fi

	NAME	ID CARD NO	SIGNATURE
13.	Rahan Rygiaira	239956	Œ
14.	Purity Wanjing	23129956	1
15.	JAMLECK MWAWAI	Q# 10648504	Huto
16.	SAMES MWANGE JEVET	23725071	T
17.	MARIO MURITHI NYAGA	29953165	Mari
18.	Ross MURITHI	26713462	elefei.
19.	JoHNSTONO GNIAU NJOYOLE	3560476	25
20.		115.99690	1952.
21.	SHADRACK NYAGA NDAMBIKI	13563793	94
22.	Tames Getting Wyamus	9303170	10 2.
23.	letter Kibhing Cotare	21421614	HEO Ö
24.	BRAJAMAIN ISIBICHO WANGOB	1	ASP
25.	HAWA MOHAMED	93220230	PA
26.	Kelvin Wawerd Hauri	11355060	Allengo
27.	Topheth & Manage	newell/	MAAAN
28.	RAHAB- NYAWIRA	22818090	
29.	FRANCIS MUTEGI	13263481	Amet .
30.	David Multike	20273335	Mathik Sh

Name:	Signature
Committee Clerk	



### TWELFTH PARLIAMENT - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

## CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

### PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 26/11/2 County Kithygga Venue: ACK Kurus Hall

	NAME	ID CARD NO	SIGNATURE
1.	Lucy ryer:	234699	Pol
2.	LAWOFINE MICH.	24217226	2,
3.	PATRICE MBUTE	1356250X	Potonia
4.	JOHN KINYOFA	52962-10C	75.
5.	Revacaled Musi	11171436	10,
6.	Ernest Misangi	92522842	
7.	SIMON MOTHINE WANTS	23071840	ARW)
8.	MORGAD KARANJA MAUGUA	278 53993	
9.	ATTAL KAMINI MBUKO	2339725	40
10.	Samleck muther	4237552	GP.
11.	BOHY MIER MURNEY	22547860	Allen
12.	antricel aprensu	13638144	adeu

	NAME	ID CARD NO	SIGNATURE
13.	Daniel W. Kennenya Cyhus W. Vinya North	5788155	Bourya
14.	Cul 21 Hurtanton	265445(15	Sol -
15.	CYNUS 10 Day 1010 (SO)	21732773	7~-
16.	MARIAM WAIRIMU	5100869	100
17.		2901998	pa
18.	ALEX GITHINGI PETERSON NEANDO	(0.233.9.19	100A
19.	TE (Castro to options)	1	3
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Name:	*************	Signature	
Commi	ttee Clerk		

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# TWELFTH PALLIAMER TO - (FIFTH I SESSION)

# THE NATION ASSEMBLY

# CONSTITUTIONAL IMPLEMED ATION OVERSIGHT COMMUTTIES

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Will, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (F. 17 No. 43 + 2021)

Date: 27/11/201County NERO Venne: KANUNDINGHORAL

	NAME	10 CARD NO	SIGNATITE
1.	NTARANGES D. M'MURITHI	1857801	Moturith
2.			
3.	ZAVERIO KIRISTO	7469233	- 23
4.	SHADRACK GITUMA	10146205	-
	TALLS MANSHA	21127204	WD .
5.			CONTRACTOR OF THE PROPERTY OF
6.	SILINA COANTIRIL	11544991	_S=
7.	Sysan GARII ISMAH.	23778135	54.
2	CGCILIA GAITI	3746229	leute
8.	JAPHET NTEERE	2370316	(a) Virial
).	LOSKUR LIMATHI MUST		114
0.	2	ma 21578659	ON HOLES
1.	Gregory Gitings	1169 64619	Curgo
2	PAUL NOAGI	10203238	River
2.	Solomon Muturia	7011438	Atul

	NAME	ID CARD NO	SIGNATURE
13.	BRIAN MUENDA MILLORA	275227-70	A .
14.			(a) ()
15.	Solomon Musica		Dia
16.		21607576	
17.	Peter Mwambes	0447041	Mydder
	Charity Mologina	8075890	COME TO
18.	Cocho Jang Mulinon		
19.	Zaverio Muriuki Mbuj		Heilie
20.			STUATED !
21.	DAMARIS MUGURE IKIARA	11327768	Cilia
22,	RUFUS NIUGHWEZ SAMUEL	16032125	Munic
23.	PATRICK KATHURINA	24868342	P
24.	Righty Myanni	3617 8895	gapto.
	Lowers with sal	252 36941	1
25.	Non Anisa	5-47775	A
26.		1,1,1,7	(Z-10)
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Name: Signature Committee Clerk



# TWELFTH PALLIAM ELTT - (FIFTH SESSION)

# THE MATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEM & WITTON OVERSIGHT COMMITTEE

PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) "ill, (NA Bill No. 37 of 2021) and 2. The Elections (Amendment) Bill, (A. 12. No. 33 of 2021)

Date: 27/11/201County NERO Venne KANUNDINGHORAL HALL

	NAME	ID CARD NO	S(GNA" III
1.	NTARANGE D. M'MURITHY	1857802	Maturth
2.	7		
3.	ZAVERIO KIRISTO	7469233	- 35
4.	SHADRACK GITHMA	10146205	-
	TALLE MAKENA	21127204	KA
5.		-	
5.	Siling WANTER	16544997	-83
7.	SUSAN GAKII ISAIAH.	₹3778135	54.
	CECILIA GAIGI	3746229	Ciatio
	JAPHET NTEERLE	2370316	(al Virial
			474
0.	LOSKUM LIMATHY MUSI	Ma 21578659	ARR_B
1.	Gregory Gitinga	1169 6Heleg.	Curant
	PAUL NSAGI	10203238	P.
2.	Solomon Mutuma	7011438	4+1

	NAME	ID CARD NO	SIGNATURE
13.	BRIAN MUENDA MICGIRA	27522790	4
14.	Versa Salaman Cons		(Marson)
15.	SOLOMON MUTTER	21607976	DATE
16.			
17.	Peter Mwamba	0447941	Marser
	Charity Notegua	8075890	(Bear)
18.	Cocino Zarsa Mulima	4469488	-63
19.	Zaverio Muriuki Mbui	5/72224	Heiler
20.	DAMARIS MUGURE IKIARA	11327768	DIAZO.
21.		16032125	( Ilburat
22.	RUFUS NIUGHNES) CAMUEL	24868342	D DU
23.	PATRICK KATHURINA	1949990	Deter .
24.	Rualty Nyama	3617 8895	1.
25.	Downess autenier	252 36941	4
	Han Airisa	5.407779	一大体
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### TWELFTH PARLIANCE.

- (F. TH SESSION)

THE NATION

SSEMBLY

## CONSTITUTIONAL IMPLEATING TION OVERSIGHT COMMETTERS

2. The Elections (Amendment) Bit', 1874 No. 41 of 2021)

PUBLIC HEARINGS - CONSIDERATION OF:

1. The Election Campaign Financing (A - Adment) Bill, (NA Bill No. 37 of 2011) and

Date 27/11/2 (County MERU Venue: KAMUNDI MEMBRIALI HALI

	NAME	ID CAR I NO	SIGNATURE
1.	JOHN MWENDA	11257992	Dolla
2.	FAITH MAKENA	22132180	7
3.	GEORGE KIBITI	7770598_	Mary
4.	JOHNON KHBURIA	0451941	Charles -
5.	JULIUS KAINENY	10146725	120
6.	SILAS KIRIMI	7768922	Salaros
7.	GERALD GITONEGA	3747281	
8.	BUTICUS THURAMIRA	31667158	
9.	Lucy Kamba	20615220	#
10.	Christopher mugiina	20608826	Chini 8
11.	ZAKAYO MURERWA	23711998	de
12.	Zothe KiAHIA	31551590	4

NAME	ID CARD NO	SIGNATURE
13. Dickson MWITI	24647643	Bringer
4nicima muritta	84818753	Water
15. Ruganow Antony	31495867	86
16. Noeline A. Truma	32631317	100
17. MOSES M. MUNICIATHIA	31923254	ADED.
18. KLAGI ALEX	35836694	400
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20. V	7731518	G :-
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Signature ...

Committee Clerk

TWELFTH PARLIANCE.

'- (FOUT SESSION)

THE NATIONAL ASSEMBLY

## CONSTITUTIONAL IMPLEATED TION OVERSIGHT COMMET'S TO

### PUBLIC HE. RINGS . CONSIDERATION OF:

2. The Elections (Amendment) Bill, (NA No. 41 of 2021)

1. The Election Campaign Financing (A - adment) Bill, (NA Bill No. 37 of 2011) and

Date 27/11/20 County MERU Venue KAMUNDI MEMBRIALITAL

	NAME	ID CARD NO	SIGNA'E F
1.	JoHN MWENJA	11257992	Dolla
2.	FAITH MAKENA	22132187	7
3.	GEORGE KIBITI	7710598	Mary
4.	JOHNOON KHBURIN	0451941	Special Control
5.	JULIUS KHINENY	10146775	1000
6.	SILAS KIRIMI	7768922	5 Marobs
7.	GERALT GITONERA	3747281	9
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9.	Lucy Kamba	20615220	1
10.	Chm 3+0Phr nugitines	20608826	Chini 8
11.	ZAKAYO MURERWA	237/1998	di
12.	Zothe KIAHIA	31551590	1

	NAME	ID CARD NO	SIGNATURE	
13.	Dickson MWITI	24647643	British	
14.	GAICIMA MURITH	£14812VS	la c	_
15.	RUGENDU ANTONY	31495867	\$56	
16.	Noeline & Truma	32631317		
17.		31923254	ALCED.	
18.	MAGI ALEX	3583494	#70	
19.		7677592	A.	
20.	GEIRGE KINOTI	7731518	0	
21.	HEIRLIE KINCII			
22.	Tildenial m 12 angs	1034000	7	
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Committee Clerk

Signature



### TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

## PUBLIC HEARINGS ON CONSIDERATION OF:

The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and
 The Elections (Amendment) Bill, (NA Bill No. 41 of 2021) .

Date: 03/12/12 County KILIFI Venue: Make of Hall

	NAME	ID CARD NO	SIGNATURE
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Name: R. Liberdy

Committee Clerk

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### TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

## PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 03/12/12 County KILLEI Venue: Make Hall

7	NAME	ID CARD NO	SIGNATURE
1.	PATIENCE DAMY BAGG	シャナラ テナンゴ	<b>1</b>
2.	SAME WASAL SHOW	13: 15:3780	£3.
3.	Sorres France	148 32 3449	
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100 A	NAME	ID CARD NO	SIGNATURE
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Name: E. Liberdy

Committee Clerk

Signature L



### TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

### PUBLIC HEARINGS ON CONSIDERATION OF:

- 1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and
- 2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 63/12/12 County KILFI Venue: MICICIO HOLL

1	NAME	ID CARD NO	SIGNATURE
1.	DANIEL HWAMBERD NEALA	3932933	Dayart-
2.	HARDH FORE NOUND)	11876095	Alumohi,
3.	JAMES LEWIT	11262756	8->
4.	JIBN MONGO	5013471	Atto
5.	EUGEN NWARANDU	32118761	丰富
6.	DEMIET LENIER	22214451	· Dinil.
7.	DAULELS: KEZISK	2127164	Fings the
8.	GLADYS KANZE	8453248	每.
9.	M.J. LEZVA	20555488	1
10.	12- Tall 12-51-1554	13509768	The of
11.	FREM MITTHE	2 23 G3559	Bas .
12.	Party Title 1876	368130 M	- Alako

	NAME	ID CARD NO	SIGNATU
13.	FREDRICA TUNDE	30337370	子是去
14.	JAMES K KUTO	30897008	John
15.	FLASHIB A. MAICARANT	0687037	pulm
16.	Margaret Barredo	9773918	1 HOLL
17.	TARU ANDERSON	9474363	TA-130
18.	ADWAKN - RAFIL .	32386368	<b>Q</b> .
19.	ANNA KILIAN	26967668	CARLO-
20.	MARK MKOKA	36568753	7
21.	Dama Karis	9962358	Esch
22.	Harrison Karisa	5033624	Harro
23.	SAMSON: KAR18A	33415828	Storing 9
24.	BEATRICE TATA	0706482884	Dilgue
25.	NURU SALIM	13625863	Duin
26.	HIMNIE ZIRO	20200770	fus
27.		24314400	Danform
28.	MLAR ICATANA MULI	53/1/83	3世代
29.			
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Name: E-Liberdi

Committee Clerk

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Signature ...



## TWELFTH PARLIAMENT - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

## PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: 63/12/12 County KILFI Venue: MCICIC Hall

100	NAME	ID CARD NO	SIGNATURE
1.	DANNEL HWAHBERY NEALA	3932933	Dawari-
2.	HARDH TOTE NOUND)	11876095	Jumohn'
3.	JAMES LEWIT	11262756	8-
4.	JIBHI MONGO	5013471	Ato
5.	EUGEN NWARANDY	32118761	盖。
6.	DEMET LENDO	22214451	. Parist.
7.	DEVIELS: Etzisk	2127164	Ang the
8.	GRADYS KANZE	8458248	45
9.	M-1. LEZA	20552688	1/2
10.	P. TOB WEST 1854	15 5 6 3736	P. 19
11.	野山木 かりつかしの	2.43.43%	How
12.	Richard House	268307	- Air

	NAME	ID CARD	NO	SIGNATURI
13.	FREDRICK TUNDE	30237	70	29±
14.	JAMES K KUTO	30897	208	John
15.	PLASHIN A. MAHCAR ANT	0687037		prices.
16.	Margaret Barreda	97739/	8	1 Kah
17.	TARU ANDERSON	4474363	3	TABL
18.	ADNIAAN - RAFIL +	3238636	<b>a</b>	B.
19.	ANNA KILLAN	26967668		PANOS -
20.	MARK MKOKA	365687		20.
21.	Dama Karis	99623	58	SESSUL
22.	Harrison Karisa	503362	4	The may re
23.	CAMSONI KARISA	334158	28	Strezinga
24.	BEATRICE TATIO	0706480	1884	Dilgue
25.	NURU SALIM	136259	363	Diim
26.	HYMNTE ZIRO	2020077	0	Li
27.	PMAR M-BARDIVA	2431440	0	Damping.
28.	MLAR ICATABA MULI	B011183	4	2 THK
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Committee Clerk

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### TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: H/12/County KWRIE Venue: Kugle Cultural Confro

	NAME	ID CARD NO	SIGNATURE
1.	SOFIA MOHAMES	8435373	All
2.	SUBIRA HASSAN MWADZILUM		Sim.
3.	HALIMA MBULANA	28975939	11-
4.	Farma Parsolai	0687464	alismi-
5.	MESALIM It KUNGURU	27836392	4
6.	MBEYU HUNGUBU	20342253	<b>&amp;</b>
7.	JUMA GAMTONI	2f81132	Maine Cioro C
8.	NKUMAWYA MOHAMEN	8435286	Affer
9.	FATUMA HUSSEN HASSAN	2768374	3
10.	ANNA VIOSOI	12488459	Ru
11.	FADHILI MEHEMU	27763430	FRACIA
12.	MWALENE M. GASARE	14598232	Ambuzza

The second second	NAME.	ID CARD	NO	SIGNATURE	
13.	Jun. 14 Jun. 1	2744767	1	JA	
14.	Kunsy park tubi	575897830	214	Bit.	
15.	Ramadhan Cmari	27343	519	Burton	
16.	HASSAN ALI MEATURGE	116014	7	thy 3	
17.	RAME LUD GONGO	2 43487	739	Bug	
18.	MINANUTSU TSIMB	2 494213	j-		- 51
19.	WANT WATER WAS	22422		-sfm	
20.	Juman Rankuste	ioszáli		(家)	
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ne:	Committee Clerk	Signature			



### TWELFTH PARLIAMENT - (FIFTH SESSION)

#### THE NATIONAL ASSEMBLY

### CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

#### PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Date: H/12/2 (County KWRCE Venue: Kugle Cultural Centre

10.00 10.00	NAME	ID CARD NO	SIGNATURE
1.	SOFIA MOHAMES	8435373	Aird
2.	SUBIRA HASSAN MWADZILUMI		Sino.
3.	HAIMA MBWANA	28975439	41.
4.	Farma Ranchai	0687464	Elda-
5.	MESALIM 14. KUNGURU	27836392	4
6.	MBRYU KUNGURU	Q0342253	6
7.	JUMA GAMTONI	2531732	That was
8.	NKUMANYA MOHAMEN	8435286	Afflers
9.	FATUMA HUSSEN HASSAN	276837.4	3
10.	ANNA VIDEO,	12488459	P.
11.	FADHILI METHERNU	-	TODA
12.	MWALEWE M. GASARE	14598232	American .

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# TWELFTH PARLIAMENT - (FIFTH SESSION)

## THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

## PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021) Cyltural @
Date: 4/12/2 County LWALE Venue: Kugle Hall

	NAME	ID CARD NO	SIGNATURE
1.	HASAN SAID LANDANI	11600769 -	
2.	ABDALLA MOHAMED SANIA	28909513	ABawa
3.	RAMADHAN J. VINYU	0658843	Thirting
4.	ABBASI - M. SAWA	27697110	Alua
5.	JUMA M. KAZUNGEL	4622875	Whitotas
6.	Patus P. Mgandi	2206226	Tables '
7.	SAIDI MWALEJA	5421823	Spergen
8.	ATHUMAN MOHAMED MUMMENDA	26280254	Atrolu.
9.	HALFAHI J. DINIASIRANI	22871076	THE .
10.	ELVAH K. ZAM	5334501	Mary
11.	NASIRI MAULIDI ALMASI	1168257	Alesto
12.	BARCARI MNYIKA		

· .	NAME	ID CARD NO	SIGNATUR
13.	MESAID CHICURA MUNICO	22.07737	
14.	Mahamed M. Almasi	1168141	DATE
15.		1050547	Men /
16.	Myanda Mwakaneno	0466314	
17.	NEUBO RASHID	12901276	ABO -
18.	WILLY ASTORE KARAME	220635	Har
	SPIEDER AMOT PAMOTETE	31/183828	T3 M
20.	MBEYLS WRABO HYAWA	30979886	M-M. C.
	CIARRENIA MUSA	8593884	N. M. G
22	PENETA KAVULANI LISIMA	1787747	₩.K.T -
23.	FATUMA AY BORA	21083590	- 8, A17
24.	Mishi Mbwana mwachangoma	36740614	(Da)
25.	JARKLING RUTH KACHE		Oklyo
26.	JUMA MOHAMED MWATOGER		JmM.
27.	RASHID MOHAMONED MWAKOLELA	0469411	Dioaya
28.	SAIDI SWALEHE MWACHIN YAMBINI	20311864	Dell.
29.	RIZIKI JUMA TANDIKO	12902938	ROO
30.	AMINA MUMACHACH	2 2 12 7 (05)	-12/6-

Committee Clerk

Signature ..



# TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021) Cultival County LWALE Venue: Kugle Hall

	NAME	ID CARD NO	SIGNATURE
1.	HASAN SAID RANDANI	11600769 -	AND US
2.	ABDALLA MOHAMED SANIA	28909513	Alawa
3.	RAMADHAN T. VINYU	0658843	- Billing
4.	ABBASI M. SAWA	27-697110	De la contra del la contra de la contra del la contra del la contra de la contra del la con
5.	JUMA M- KAZUNGEL	4622875	theorem
6.	P. Mgandi	2206226	(Hairly)
7.	SAIDI MWALEJA	5421823	Skyon
8.	ATHUMAN MOHAMED MUMMENDA	+26280254	andu.
9.	HALFAMI J. MINASIRAMI	22871076	
10.	ELLIGH K. ZAM	5334501	Mary
11.	NASIRI MAULIDI ALMHSI	1168287	Alesto
12.	BATCARY MNYIKA		The state of the s

	NAME	ID CARD NO	SIGNATUR
13.	MESAID CHICKEN NUMBER	20 0000	
14.	Mohamed M Almass	11601/4	Dat N
15.	Comzo. M. ARLUL	1050547	West!
16.		0466314	
17.	NKUBO RASHID	12901276	ABRO-
18.	MARY HEADER KALUME	220085	May
19.	OMERN AMOZ AMLTET	31/183828	A3 M
20.	MBEND WRIBO MADED	30979886	W.W. W.
21.	MWARACINIA MUSA GEARRACINIA	8593884	N. M. G
22.	BEHETA KANDLAWI LUSIMA	1787767	歩.*ド.ア -
23 1	T	21083590	FNA.B.
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	T	8619010	Oklino
26.	JUMA MOHAMED MWATOGUET		JmM.
27.	RASHID MOHADONED MWAKOLCLA		Maya
28.	AIDI SWALEHE MWACHIN YAMBINI	20311864	Doz.
29.	2121KI JUMA TANDIKO	12902938	RACE_
30.	AMINA MUANACHACH	71726051	-DAS-

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Name:		V-1 -		1
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Committee Clerk

Signature Signature

REPUBLIC OF KENYA



### TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

## CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS IN NAIROBI COUNTY ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

Ine Election Campaign Financing (Amendment) bin, (NA bin No. 37 of 2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Venue: COONTY MINI CHIMBER - PARLIMIENT Date: 01 03 222 County ... KA1 Rold 1

	NAME	ORGANISATION	DESIGNATION	SIGN
1	R. T. JOSEPH MUTIE	1RCK - DAIC-K	Charrie Govern Sec.	1.1:
25	Tomas Duche, MBi	KLAC		
3.	Paula Niendi	NCCK	Governmedien	被
4.	Anthony Naghira	NECK	(112,4,610)	1
5.	Mar DALL	長び	Commence Callona	
9	De: Town Alasi	NGBC	Dindil - Confired	is there
7.	Capeline Lentopoin	NGEC	Chamis Stone	the logar

	Homes Kather	PAREC	Comes Manual	1	
	Britage M. Whyda	. S. S.	(Varitherson		
-	Holly Sungma-W (2.68)	68 NOSC	9-2)	- Meer	
_	Harsaller 144049	Bs NGEC	Comerinaisona	277	
12.	Desile Mountoen	MAEC	AD. legal	Transfer of the second	
13.	Austin Musice yel	CAE	LEGAL	A A A A	
14.	Ullenich Krubo	Z-₩-₽	LECONC	*	
15.	OLCUBON Roy Tobis,	CAF	LE9A-C	Comp	
16.	Box. Chins Kingarini	200 1	General secretor	1	
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REPUBLIC OF KENYA



### TWELFTH PARLIAMENT - (FIFTH SESSION)

### THE NATIONAL ASSEMBLY

## CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

# PUBLIC HEARINGS IN NAIROBI COUNTY ON CONSIDERATION OF:

1. The Election Campaign Financing (Amendment) Bill, (NA Bill No. 37 of 2021) and

2. The Elections (Amendment) Bill, (NA Bill No. 41 of 2021)

Venue: COONTY MINI CHTEMBER - PARCHMENT Date: 01\03 \222 .... County ... KA1R213.....

	NAME	ORGANISATION	DESIGNATION	SIGN
ایا	R. Tr. JOSEPH MUTIE	IRCK - DARC-K	Charren Googs Ce.	(A)
5.	Tring Duck, MBi	KLAC		Same of the same
3.	Yaula Kirndi	NCCK	Come ame Server	一.
_:	Anthony New hita	N D S N	, cH2.	
5.	War Dall	15.0%	( Indicate Siza Fon Ed.	
.9	De (10 Www 12)251	NGGC	DIM Carporer	- ACTORNO
	Complex Lentrpoin	NGEC	COMMISSION&V	d

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	Homes Kornet	MAEC	Commesperand	1	
$\overline{}$	Britage M. Nurhado	52	Chrisperson		
	Holly Saugraa - W (LBS)	ASS INGEC	(FO	Collect	
11.	Har. Pascuer +40278	Bs	Commissione	Caria	
17.	Desile Hounce	MARC	AD. legal	7	1
13.	AUSTING MUNTERTOF	CAF.	LEGAL	**	
14.	Ullench Krobs	C#-F	LECARC	*	- -
15.	OLaibon Aut Tobis,	CAF	レビのがし	Comp	
16.	Bur Chins Kinganni	NCCK	General Revetor	1	
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OFFICE OF THE ATTORNEY-GENERAL

DEPARTMENT OF JUSTICE

17th December, 2021

RASC 8 2/12/21

Our Ref: AG/LDD/1113/1/16 AG/LDD/24/1/48

The Clerk of the National Assembly Clerk's Chambers Parliament Buildings P. O. Box 41842-00100 NAIROBI. Place & deal

3 Burses

RE: SUBMISSION ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021) AND THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

Reference is made to your letter dated 18th November, 2021 and Ref. No. KNA/DAA&OSC/TPWH/CIOC/2021(44) requesting for comments from this Office on the above captioned Bills.

We have reviewed the above captioned Bills and hereby submit our comments in the annexed matrix as directed.

L. M. MURILA

CHIEF STATE COUNSEL

FOR: ATTORNEY-GENERAL

Copy to:

1. P. Kihara Kariuki, EGH

Attorney-General.

Kennedy-Ogeto, CBS

Solicitor-General.

RECEIVED

1 7 DEC 2021

DEPUTY CLERK

P. O. Box 41842 -00100 MURORI

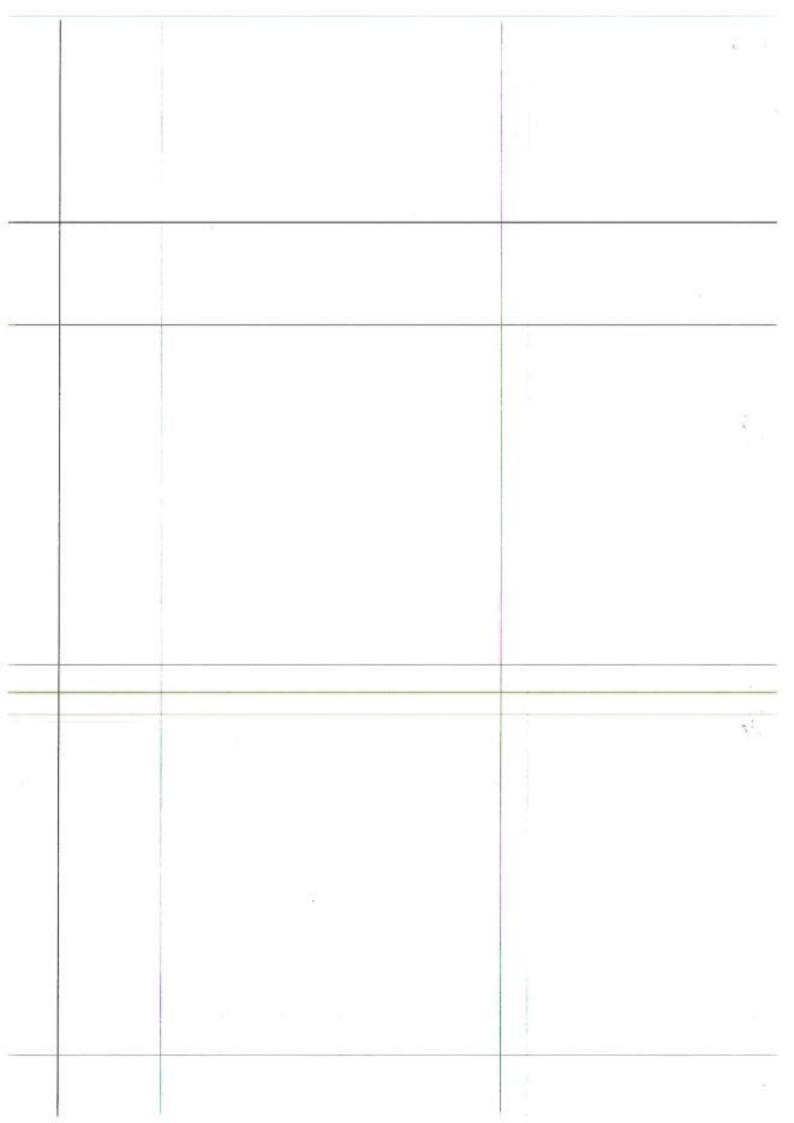
SHERIA HOUSE, HARAMBUE AVENUE
P.O. Box40112-00100, NAIROBI, KENYA. TEL: +254 30 2327461/2251355/07119445555/0732529495
E-MAIL: info.statelawoffice@kanya.go.kg WEBSITE: www.atomoy.goreral.go.kg

DEPARTMENT OF JUSTICE
CO-OPERATIVE BANK HOUSE, HAILLE SELLASIE AVENUEP.O. Box 56057-00200, Naimbi-Kenya TRL: Naimbi-Z22402W 2240337

NATIONAL ASSEMBLY RECEIVED

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DIFIECTOR
AUDIT/APPROPRIETIONS/SELECT COMMITTEES



### MATRIX ON THE ELECTIONS CAMPAIGN FINANCING (AMENDMENT) BILL, 2021 AND THE ELECTIONS (AMENDMENT) BILL, 2021

	THE ELECTIONS CAMPAIGN FINANCE PROVISION IN THE BILL	CTAVELOIDED DECENSION STATE OF THE PROPERTY OF	
1.		STAKEHOLDER PROPOSAL	RATIONALE
	section 2 of the Act by deleting the definition of the expression "expenditure committee".  "expenditure committee" means a committee established by a candidate, a political party or a referendum committee to regulate spending by a candidate, a political party or a referendum committee during an election or a referendum campaign period as the case may be;	the proposal.	is to remove expenditure committees and the functions from the Act. The provisions relating to the expenditure committee can be covered under section 3 of the Act which mandates the Commission under sub-section (1) (f) to provide framework for the reporting of campaign expenses; and (1) (g) advise a candidate,
2.	Clause 3 which proposes to repeal section 7 of the Act.  Section 7 of the Act which is proposed to be repealed.		political party or referendum committee or any matter relating to campaign expenses. These are the main functions of the expenditure committee.
	7.Party expenditure committee  (1) A political party intending to contest in an election shall, in accordance with the constitution and rules of the political party, constitute a party expenditure committee which shall consist of nine members—  (a) three of whom shall be persons nominated by the governing body of that political party, of whom one shall be the secretary-general of the party;		Sections 5 and 29 also mandate the Commission to make rules and regulations to regulate election campaigr financing and to provide guidelines for expenditure rules for political parties and independent candidates.
	(b) not more than one of whom shall be from one region; and		
	(c) not more than two-thirds of whom shall be of one gender.  (2) The appointment of members of the referendum expenditure	-	•

committee referred to in subsection (1) shall take into account regional and other diversity of the people of Kenya.  (3) The members of a party	59	
expenditure committee shall not include members of a party candidate expenditure committee.  (4) The party expenditure committee		
referred to in subsection (1) shall—		
(a) open a party expenditure committee account into which all the money in respect of the election campaign of that party shall be deposited;		
(b) be signatories to the party expenditure committee account;		
(c) advise the political party on all financial matters related to the party nomination or to the party campaign expenditure;		
(d) manage the party expenditure committee account of the political party and keep the books of account updated and available for inspection;	(CONS)	
and	+	
(e) receive party nomination and campaign expenditure reports from each party candidate;		
(f) monitor the campaign expenditure of the party candidate and ensure that the party candidate complies with party nomination and campaign expenditure rules;		
(g) compile the expenditure reports received from the party candidates and submit to the Commission the preliminary nomination expenditure report and the final campaign	03	

+

expenditure report; and

- (h) submit to the Commission the final campaign expenditure report of the political party.
- (5) A political party shall, as soon as reasonable, notify the Commission of any changes in the membership of the party expenditure committee.
- Clause 4 which proposes to repeal section 8 of the Act.

Section 8 of the Act which is proposed to be repealed.

8.Independent candidate expenditure committee

- An independent candidate intending to contest in an election, shall, constitute an independent candidate expenditure committee.
- (2) The independent candidate expenditure committee referred to in subsection (1) shall consist of three members nominated by the candidate.
- (3) The independent candidate expenditure committee shall—
- (a) open an independent candidate expenditure committee account into which all the money in respect of the election campaign of that candidate shall be deposited;
- (b) be signatories to the independent candidate expenditure committee account;
- (c) advise the independent candidate on all financial matters related to the campaign expenditure; and
- (d) manage the candidate

	expenditure committee account of the independent candidate and keep the books of account updated and available for inspection;  (e) receive expenditure reports from the independent candidate; and		
	(f) compile and submit to the Commission the final campaign expenditure report of the independent candidate with respect to the election period.		
4	Clause 5 which proposes to repeal section 9 of the Act.  Section 9 of the Act which is proposed to be repealed.  9. Referendum expenditure committee (1) A national referendum committee intending to campaign in a		
	(b) not more than one of whom shall		
	be from one region; and		
	(c) not more than two-thirds of whom shall be of one gender.  (2) The appointment of members of the referendum expenditure committee referred to in subsection (1) shall take into account regional and other diversity of the people of Kenya.  (3) The referendum expenditure committee referred to in subsection (1) shall—		
		6	*

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- (a) open a referendum expenditure committee account into which all the money in respect of the referendum campaign shall be deposited;
- (b) be signatories to the referendum expenditure committee account;
- (c) advise the national committee on all financial matters related to referendum campaign expenditure;
- (d) manage the referendum expenditure committee account of the relevant national committee and keep the books of account updated and available for inspection; and
- (e) receive campaign expenditure reports from each constituency committee;
- (f) monitor the campaign expenditure of the national committee and the constituency committees and ensure that the committees comply with campaign expenditure rules; and
- (g) compile and submit to the Commission the preliminary nomination expenditure report and the final campaign expenditure report.
- (5) A national committee shall, as soon as reasonable, notify the Commission of any changes in the membership of the referendum expenditure committee.
- Clause 6 which proposes to repeal section 10 of the Act.

Section 10 of the Act which is proposed to be repealed.

10. Submission of expenditure reports

	(1) A party candidate shall submit to the political party of that candidate and to the Commission—			
	(a) a preliminary nomination expenditure report, within twenty-			
	one days of the political party nomination; and			
	(b) the final expenditure report within, three months after elections.	7		
	(2) A political party shall within three months after the elections submit a final expenditure report to the Commission.		-	
	(3) An independent candidate shall within three months after the election, submit the final expenditure report to the Commission.			
	(4) A referendum committee shall, within three months after the referendum submit the final expenditure report to the Commission.			
	(5) The expenditure reports submitted under subsections (1)(b), (2), (3), and (4) shall include records			
_	showing all transactions and income and expenditure statement.			
	Clause 7 which proposes to repeal section 16 of the Act and substitute the following new section 16—     16 (1) A candidate, political party and	We are in agreement with the proposal.	will require a candidate, political party or referendum committee to disclose the amounts received for a	
	a referendum committee shall disclose the amount and source of contributions received for campaign for a nomination, an election or a referendum, as the case may be.		campaign. Further, section 29(2) (d) of the Act mandates the Commission to make regulations prescribing procedures for disclosure of the amount of contributions made to a candidate or to a	
	(2) A candidate who, or a political party or a referendum committee		party, the nature of these contributions and the	

which fails to disclose funds or donations is required under this Act commits an offence.

Section 16 of the Act which is proposed to be repealed.

### 16.Disclosure of funds

- A candidate who, or a political party or a referendum committee which, receives contributions under this Act shall issue a receipt for any contribution exceeding twenty thousand shillings.
- (2) Where contributions are received from a harambee, the authorised person shall keep a record of the specific details of the harambee including the venue, date, organiser of the harambee and total contributions.
- (3) A candidate, political party and a referendum committee shall disclose the amount and source of contributions received for campaign for a nomination, an election or a referendum, as the case may be.
- (4) The disclosure of funds under this section shall, for purposes of this Act and in the absence of any other factors, be sufficient evidence that the candidate, political party or referendum committee has complied with the requirement for disclosure of funds.
- (5) The disclosure of funds shall be confidential and details of such funds shall not be divulged except where such information is the subject of a complaint or an investigation, or is the subject of proceedings in a court of law.
- (6) A candidate who, or a political

intended expenditure by candidate or a party. An additional requirements i relation to the disclosure an nature of contributio received during campaign cabe provided in th regulations.

commits an offence	disclose funds or red under this Act			
section 17 of the A	ct.	We are in agreement with the proposal.	in line with the proposed amendments to section 7, 8,	
proposed to be rep 17. Surplus campaig	on funds		9 and 10 that seek to remove expenditure committees.	
of an election or the Commission campaign funds expenditure comm (b) within three m of an election or the surplus campa (i) in the party	onths after the date referendum, submit	1		
candida party t candida the act	case of a party ite, to the political that nominated the ite for purposes of ivities of the youth, in and persons with ty;			
indepe referen a cha preferr indepe referen	ne case of an andent candidate or a dum committee, to ritable organisation ed by that ndent candidate or dum committee, a may be;			
(c) within three r	nonths after the date	P		

	of an election or referendum, report to the Commission in respect of the action taken under this section.		
3.	Clause 9 which proposes to repeal section 21 of the Act.  Section 21 of the Act which is	the proposal.	Any disputes arising under the Act can be handled under the dispute resolution mechanism set out under the Election Act. 2011.
	proposed to be repealed.  21. Dispute resolution (1) Any person may lodge a complaint with the Commission alleging that a breach of this Act has been committed.		Act, 2011.
	(2) The Commission may investigate a breach of this Act.		
	(3) Where a complaint has been filed or a breach detected under this section, the Commission shall hear and determine that complaint—		
	(a) within seven days, if filed before an election;		
	(b) within fourteen days, if filed after an election.		
	(4) In determining a complaint, and subject to section 4, the Commission shall have the powers to—	19 NAT 17 THE 11 ACT	
	(a) request for the attendance of any person believed to have information related to the complaint;		
	(b) call for any information believed to be relevant in the determination of the complaint.	1	
	(5) Where the Commission makes a finding that there is a breach of a provision of this Act, the Commission may make any of the following orders—	the literature of the	
	(a) order the rectification of any		

	section 26 in subsection (3) by inserting the words "if required by the Commission" immediately after	the proposal.	will enable the Commission to determine whether the information made available
4	(b) registered in the resident magistrate's court in the case of county assembly elections.  Clause 11 which proposes to amend		## 12 P. P. P. P. B. B. B. P.
	(a) registered in the High Court, in the case of presidential, parliamentary, governor elections or referendum; and		
	(7) Where an order of disqualification is made under this section, the order shall be—		
	(6) Where the offence is discovered after an election and an order of disqualification is made; the candidate or the political party shall be disqualified from contesting in the subsequent by- election or general election.		
	referendum committee within a specified period;  (f) disqualify the errant candidate, political party or referendum committee from contesting in that election or referendum, as the case may be.		
	political party or referendum committee from campaigning for a specified period or within a specified area;  (e) prohibit media coverage of the errant candidate, political party or		
	(b) issue a formal warning;  (c) impose a fine as may be specified under the regulations;  (d) prohibit the errant candidate,		

	the words "shall,"  Section 26 of the Act which proposed to be amended	is	for inspection requires to it treated with confidentiality.
	26. Records  (1) For purposes of financial accountability under this Act, candidate, a political party, referendum committee or as organization registered to campaign in support of a candidate, a political party or a referendum committee shall keep records of—	a a n n	
	(a) funds received for campaign expenses indicating the amount and the nature of funds received;	n i	
	(b) names, postal, physical and electronic addresses of contributors;	1	
	(c) funds spent for nomination expenditure and campaign expenditure, as the case may be; and		
	(d) in case of an organization registered to campaign in support of a candidate, a political party or a referendum committee, the name of the candidate, the political party or the referendum committee that the organization supported.	7 70 4 44 7	
	(2) The Commission shall on request, make available for inspection information submitted by a candidate, a political party or a referendum committee under this Act.		
	(3) A request for information referred to under subsection (2) shall be subject to confidentiality requirements of the Commission.	*	
5.	Clause 12 which proposes to repealing section 27 of the Act.  Section 27 of the Act which is proposed to be repealed.	We are in agreement with the proposal.	The audit of accounts relating to the campaign expenses of a candidate, a political party or a referendum committee do not fall under the mandate of

	27. Audit of accounts  The Auditor-General may, on the request of the Commission, audit the accounts relating to the campaign expenses of a candidate, a political party or a referendum committee.		the Auditor-General as provided under Article 229 (4) and section 7 of the Public Audit Act and as such he may not have capacity to handle such audits. The Commission may, through regulations prescribe the manner of auditing the accounts relating to the campaign expenses of a candidate, a political party or a referendum committee.
6.	Clause 13 which proposes to repeal section 28 of the Act.  28. Claims and objections (1) A person who objects to any matter related to campaign finance expenditures submitted by a candidate, political party or a referendum committee may file a claim to the Commission in the prescribed form and manner and within the prescribed time.  (2) The claim submitted under subsection (1), shall be determined within—  (a) seven days, if filed before an election; and	We are in agreement with the proposal.	The provision of section 28 of the Act may pose a challenge to the Commission as the timelines stipulated under subsection (1) are too close to and after an election at which time the Commission will be handling elections and election related matters such settlement of election disputes as provided under Article 88(4)(e) of the Constitution and section 74 of the Elections Act, 2011. The Commission is also mandated to declare election results within seven days after the election as per Article 138(10), handle petitions challenging
	(b) fourteen days, if filed after an election.		election of the President elect within seven days of the declaration of results and determination of the validity of presidential elections within fourteen days after filing of the petition as stipulated under Article 139 etc. The proposed amendment
7	Clause 14 which proposes to amend section 29 subsection (2) by inserting the following new paragraph immediately after paragraph (h) —  (i) prescribe the manner of audit of accounts relating to the campaign	the proposal.	will enable the Commission make detailed regulations in relation to audit of accounts and procedure for claims.

expenses of a candidate, a political party or a referendum committee.

(j)prescribe the procedure for claims objecting to any matter relating to campaign finance expenditure submitted by a candidate, political party or a referendum committee.

29. Provisions on delegated powers

- The Commission may make regulations for the better performance of its functions under this Act, and such regulations shall be laid before the National Assembly for approval before they are published in the Gazette.
- (2) In particular and without prejudice to the generality of the power conferred by subsection (1), the Commission may make regulations—
- (a) providing for spending limits for the different elections;
- (b) providing guidelines for expenditure rules for political parties and independent candidates;
- (c) prescribing the manner in which contributions may be made;
- (d) prescribing procedures for disclosure of the amount of contributions made to a candidate or to a party, the nature of these contributions and the intended expenditures by a candidate or a party;
- (e) prescribing mechanisms and procedures for reporting on and monitoring the spending limits;
- (f) prescribing the manner in which

records shall be prepared and maintained;  (g) prescribing procedures for the determination of claims and objections; and			
(h) prescribing anything which is required to be prescribed for purposes of this Act.			
THE ELECT	IONS (AMENDMENT) BILL, 2	2021	
The state of the s			
section 34 by inserting the following new subsection immediately after subsection (8) —  "(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to be nominated."  34 of the Act which is proposed to be amended.  34. Nomination of party lists members		will ensure that the persons nominated in line with Article 177 of the Constitution are registered voters in that county.	
National Assembly, Senate and	1		
county assemblies for party list seats specified under Articles 97(1)(c) and 98(1)(b)(c) and (d) and Article 177(1)(b) and (c) of the Constitution shall be on the basis of proportional representation and in accordance with Article 90 of the Constitution.  (2) A political party which nominates a candidate for election under Article 97(1)(a) and (b) shall submit to the Commission a party list in accordance			
	(g) prescribing procedures for the determination of claims and objections; and  (h) prescribing anything which is required to be prescribed for purposes of this Act.  THE ELECT  Clause 2 which proposes to amend section 34 by inserting the following new subsection immediately after subsection (8) —  "(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to be nominated."  34 of the Act which is proposed to be amended.  34. Nomination of party lists members  (1) The election of members for the National Assembly, Senate and county assemblies for party list seats specified under Articles 97(1)(c) and 98(1)(b)(c) and (d) and Article 177(1)(b) and (c) of the Constitution shall be on the basis of proportional representation and in accordance with Article 90 of the Constitution.  (2) A political party which nominates a candidate for election under Article 97(1)(a) and (b) shall submit to the Commission a party list in accordance with Article 97(1)(c) of the	maintained;  (g) prescribing procedures for the determination of claims and objections; and  (h) prescribing anything which is required to be prescribed for purposes of this Act.  THE ELECTIONS (AMENDMENT) BILL, 2  Clause 2 which proposes to amend section 34 by inserting the following new subsection immediately after subsection (8) —  "(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to be nominated."  34 of the Act which is proposed to be amended.  34. Nomination of party lists members (1) The election of members for the National Assembly, Senate and county assemblies for party list seats specified under Articles 97(1)(c) and (d) and Article 177(1)(b) and (c) of the Constitution shall be on the basis of proportional representation and in accordance with Article 90 of the Constitution.  (2) A political party which nominates a candidate for election under Article 97(1)(a) and (b) shall submit to the Commission a party list in accordance with Article 97(1)(c) of the	maintained;  (g) prescribing procedures for the determination of claims and objections; and  (h) prescribing anything which is required to be prescribed for purposes of this Act.  THE ELECTIONS (AMENDMENT) BILL, 2021  Clause 2 which proposes to amend section 34 by inserting the following new subsection immediately after subsection (8)—  "(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to be nominated."  34 of the Act which is proposed to be amended.  34. Nomination of party lists members (1) The election of members for the National Assembly, Senate and county assemblies for party list seats specified under Articles 97(1)(c) and 98(1)(b)(c) and (d) and Article 177(1)(b) and (c) of the Constitution shall be on the basis of proportional representation and in accordance with Article 90 of the Constitution.  (2) A political party which nominates a candidate for election under Article 97(1)(a) and (b) shall submit to the Commission a party list is accordance with Article 97(1)(c) of the  Commission a party list is accordance with Article 97(1)(c) of the

- (3) A political party which nominates a candidate for election under Article 98(1)(a) shall submit to the Commission a party list in accordance with Article 98(1)(b) and (c) of the Constitution.
- (4) A political party which nominates a candidate for election under Article 177(1)(a) shall submit to the Commission a party list in accordance with Article 177(1)(b) and (c) of the Constitution.
- (4A) In the case of a person nominated pursuant to Article 177(1) (c) of the Constitution, the party list shall include a certification in the manner prescribed by the Commission.
- (5) The party lists under subsections
  (2). (3) and (4) shall be submitted in order of priority.
- (6) The party lists submitted to the Commission under this section shall be in accordance with the constitution or nomination rules of the political party concerned.
- (6A) Upon receipt of the party list from a political party under subsection (1), the Commission shall review the list to ensure compliance with the prescribed regulations and—
- (a) issue the political party with a certificate of compliance; or
- (b) require the political party to amend the party list to ensure such compliance failing which the Commission shall reject the list.
- (6B) For purposes of subsection (6A), the Commission may, by notice in the gazette, issue regulations prescribing

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guidelines to be complied with in preparation of party lists.  (7) The party lists submitted to the Commission shall be valid for the term of Parliament.	11 2.	
(8) A person who is nominated by a political party under subsections (2), (3) and (4) shall be a person who is a member of the political party on the date of submission of the party list by the political party.		
(9) The party list shall not contain a name of a candidate nominated for an election.  (10) A party list submitted for purposes of subsections (2), (3), (4) and (5) shall not be amended during the term of Parliament or the county assembly, as the case may be, for which the candidates are elected.	-	
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(3 - 61/5/22) Places note 21/1/22

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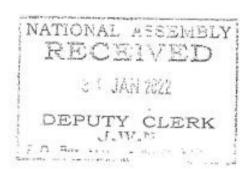
THE INDEPENDENT ELECTORAL AND BOUNDARIES COMMISSION

### MEMORANDUM

TO THE CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE OF PARLIAMENT

### ON THE FOLLOWING BILLS;

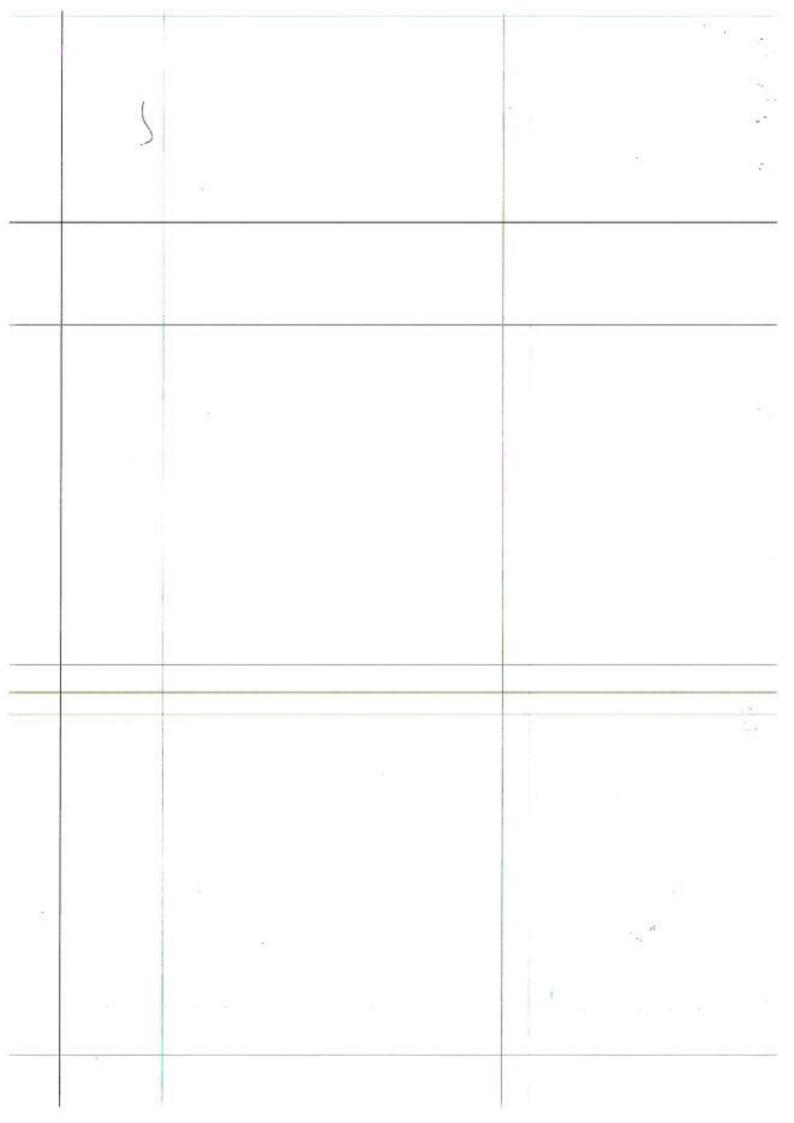
- The Election Campaign Financing(Amendment) Bill, (National Assembly Bill No. 37 of 2021)
- 2. The Elections (Amendment) Bill, (National Assembly Bill No. 41 of 2021)



Independent Electoral & Boundaries Commission (I.E.B.C)

Anniversary Towers, Off University Way
P.O. Box 45371-00100, Nairobi-Kenya
Telephone: +254 (0) 20 29925

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### I. INTRODUCTION

- The Independent Electoral and Boundaries Commission (IEBC) established under Article 88 of the Constitution is responsible for the conduct or supervision of referenda and elections to any elective body or office established by the Constitution and any other elections prescribed by an Act of Parliament.
- The IEBC is a Constitutional Commission established under Chapter 15 of the Constitution with particular reference to Article 249 which sets out the object of Constitutional Commissions.
- The general functions of the IEBC and other Commissions as we are aware are set-out under Article 252(1). However, the specific mandate of the Commission is primarily governed by Article 88(4) of the Constitution and the IEBC Act.
- 4. The Commission notes the Bills under reference and makes submissions:
  - II. THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILL NO. 37 OF 2021)

### Purpose of the Bill

- The Bill seeks, among others, to amend the Election Campaign Financing Act, 2013 to align its provisions with the Elections Act, 2011 and to enable its implementation since the existing provisions do not take into consideration the current socio-economic and political structures which have hindered its full implementation.
- 6. We welcome this Bill and wish to make some general comments as follows:

### General Comments

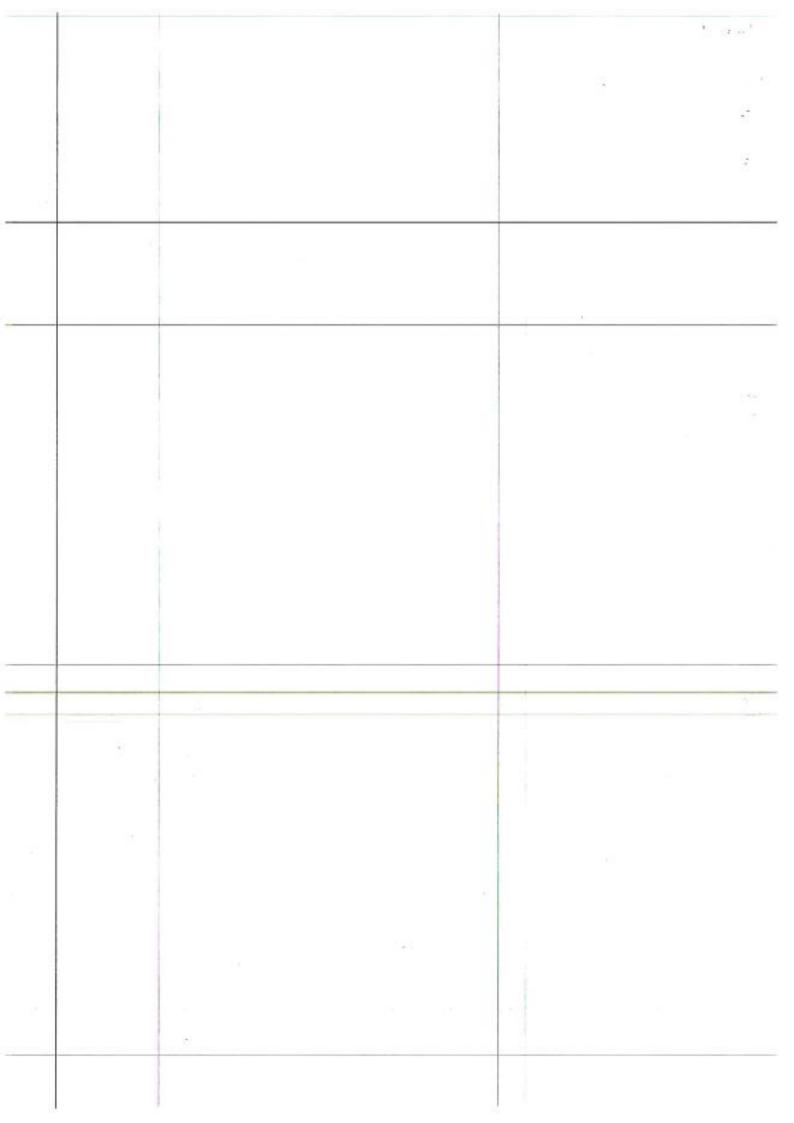
 The Commission in consultation with the Justice and Legal Affairs Committee of Parliament (JLAC) has also developed amendments to the Election Campaign Financing Act which seek to address areas identified as ambiguous, conflicting and un-implementable.

### Specific Comments

 This Bill intends to review provisions of the Act that have contrary proposals to those under review by the Commission's Election Campaign Financing (Amendment) Bill, 2021 thus may require joint consultations:

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24 The 11 St. Membert dum on CIOC Election Campuign Finercing 140 Elections Act Amendment Bills, February 2021



### III. THE ELECTIONS (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

### Purpose of the Bill

- The Bill seeks to amend the Elections Act, 2011 to provide that persons nominated to County Assemblies by Political Parties pursuant to Article 177 of the Constitution shall be persons who are registered voters in the county in which they are nominated.
- 10. We note the proposals in the Bill and wish to make some general comments as follows:

### General Comments

- The Commission in consultation with the Justice and Legal Affairs Committee of Parliament (JLAC) has also developed amendments to the Elections Act, 2011.
- 12. The Commission's Election Amendment Bill was informed by extensive discussions at operational and administrative level including comparative analysis of other similar electoral systems and electoral management and identifies with reforms around the conduct of elections generally with a focus on voter eligibility and registration, and candidate eligibility and nomination.

### Special Comments

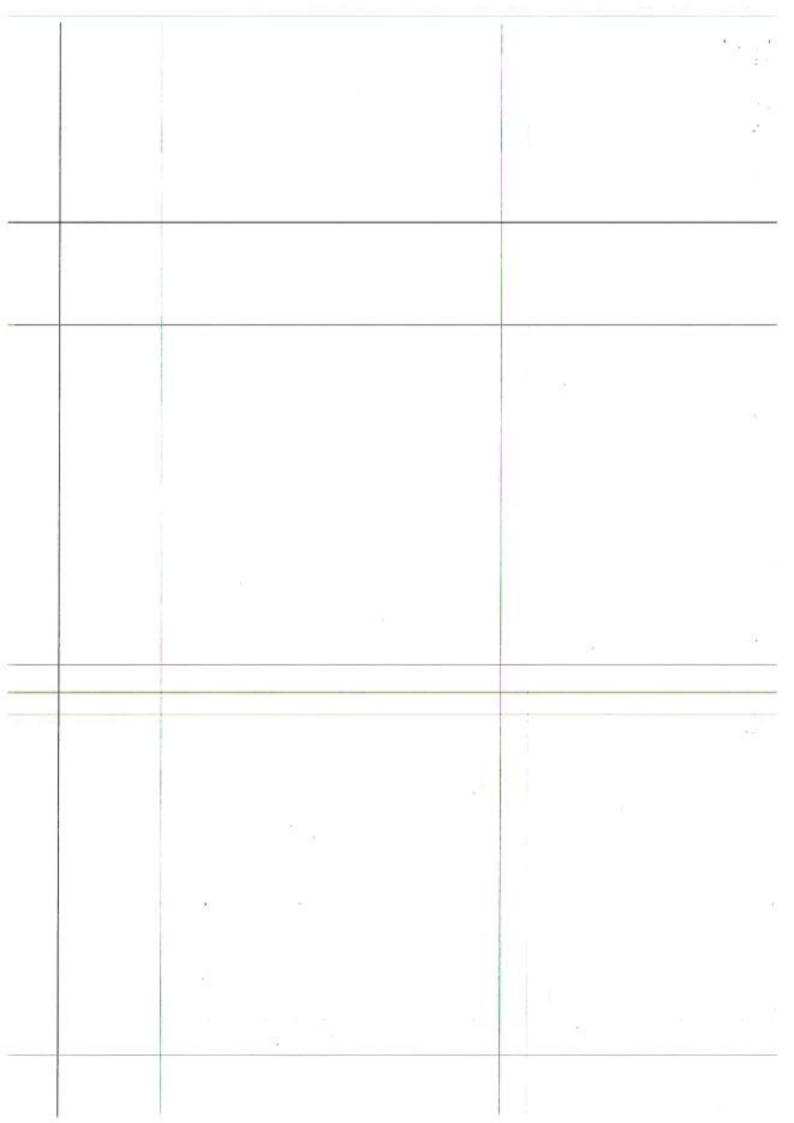
13. The Bill proposes a deliberative legislative intervention to ensure that persons nominated to the County Assembly are resident in that particular county so as to prevent cross-county nominations. This goes against the constitutional prescription that one may register anywhere and stand for election anywhere, the law does not prescribe any exception to any category of persons.

### CONCLUSION

14. The Commission requests this Honourable Committee to consider the proposals herein.

W.W. CHEBUKATI

CHAIRMAN



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amended by deleting section 16 and substituting therefore the following new section 16—  (1) 'A candidate, political party and a referendum committee shall disclose the amount and source of contributions received for campaign for a nomination, an election or a referendum, as the case may be.	10 that provide for establishment of the Committees and reporting by the Committees	Clause 2: Section 2 of the Act is amended by deleting the definition of the expression "expenditure committee".
Disclosure of Funds' by a party or candidate through the appointed authorized official and leaves it generally to the party while making it a penalty not to do so.	16 12 0	Seeks to do away with the concept of reporting through additionally established structures.
reporting structure open-ended thus an opportunity for abuse.		The Commission adopts the proposal as it is in line with the Commission's proposal that seeks to introduce a self-regulating mechanism
It is important to identify the appropriate structure. Who reports and how? This guarantees transparency.	The provision aligns with the object of No.1 above.	This will avoid duplication of roles.  Political Parties already have structures and mechanisms within the political party composition that may be effectively utilized to report. Independent Candidates are then expected to inform the Commission on their intended reporting structures.

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ē Ž	TIME ELECTION Provision to		NGTAMENDIMENT) BILL, INA TONAL ASSEMBLY BILL NG 37.	Rationale/Just Matign
	which fails to disclose funds or donations as required under this Act commits an offence.			
4	Act is on 17.	Seeks to delete provisions governing how to manage surplus funds ( monies received beyond the prescribed limit)	The Commission's proposal in its Bill is to enable political parties determine where the funds go, however Independent Candidates are guided to donate to a charitable organization.	There must be direction on how to treat surplus funds as this would technically be considered as 'illegal funds'
	Clause 9-The principle Act is amended by repealing Section 21.	Seeks to delete provisions on Dispute Resolution that provide for how complaints are to be lodged and determined before the Commission.	By deleting , the Bill ought to provide an alternative means of addressing complaints raised.	provide guida laints on breach lodged given the stamount to providence.
9	Clause 10-The principle Act is amended by repealing Section 25.	Seeks to delete provisions on dissolution of expenditure committees.	The Commission adopts the proposal as it is in line with the Commission's proposal to equally-delete it.	The provision aligns with the object of No.1 above.
œ	Clause 11-Section 26 of the principal Act is amended in subsection (3) by inserting the words "if required by the Commission" immediately after the words "shall."	Seeks to do away with mandatory submission of information to the Commission unless requested by Commission.	The amendment is superfluous as sub-section (2) already addresses this by the words-"The Commission shall on request	Not necessary.
E. 30	Clause 12-The principle Act is amended by repealing Section 27.	Seeks to delete provisions on Audit of Accounts.	The Commission adopts the proposal as it is in line with the	This would align with the proposed direction to embrace a self-regulating mechanism.

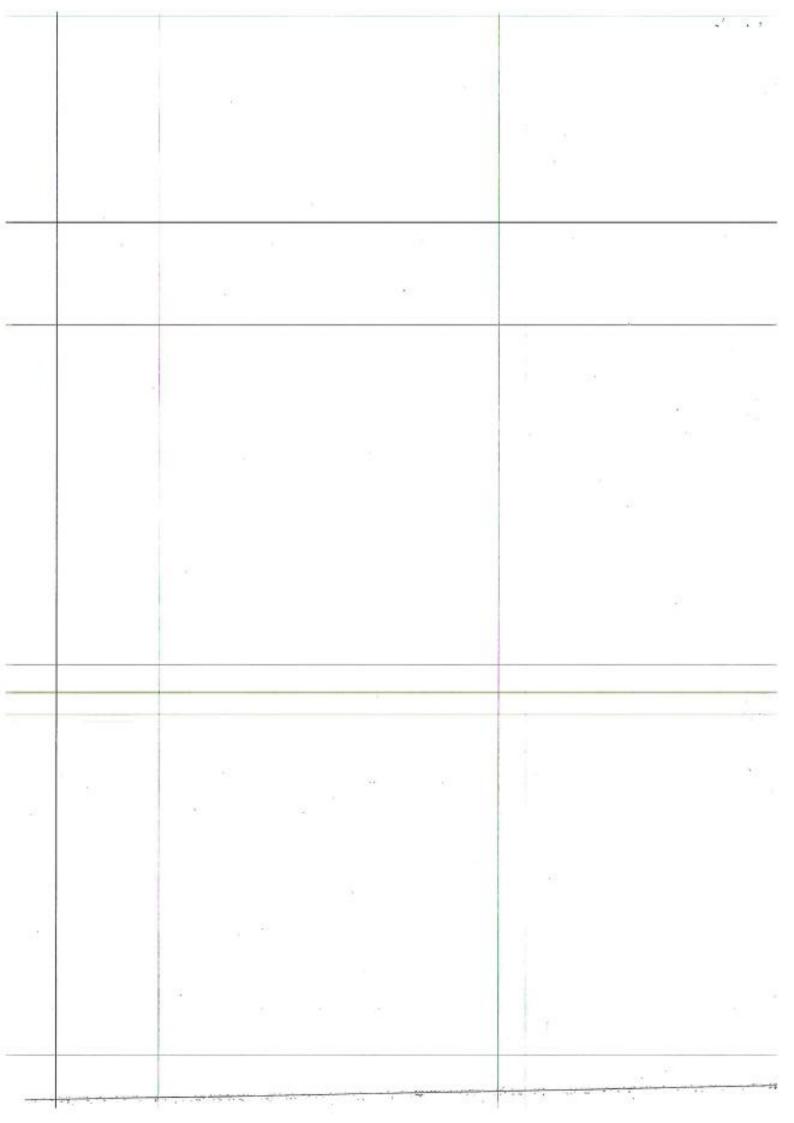
5 The IEBC Memorandum on CIOC Election Campaign Financing and Elections Act Amendment Bills, February 2021

The same of the sa	7.	10.		Z.
1	Clause 14- Section 29 of the principal Act is amended in subsection (2) by inserting the following new paragraph immediately after paragraphs (h)	Clause 13-The principle Act is amended by repealing Section 28.		Provide a particular of the second
	Seeks to expand the areas to be covered by Regulations to be developed in respect to the governing provisions of the Act.	Seeks to do away with provisions on "Claims and Objections"		issuerAddressed to the
however the same would need then to be equally considered	Proposal adopted with hindsight that procedures for handling claims as per No. 10 above and audit of accounts as per Clause 10-No. 9 above have heen relegated to regulations	Appears to be aligned to the proposed deletion on Dispute Resolution under Clause 9-No. 5 above.	equally delete it.  However, we propose adoption of the Commission's propose adoption of the Commission's proposal to:  i. Enable parties to rely on structures for audited accounts under the Political Parties Act, 2011 and for Independent candidates to establish their own measures.  ii. Provide for donation reports and declarations thereof by the Party or Independent Candidate Treasurer.	lone/Propositi
	Enables the Commission to regulate based on the existing socio-economic and political situation at hand.	oove refers.		Rational Authorations:

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THE ELECTION CAMPRICINE TO STUCING TO STUCING THE PROVISION OF THE BILL TO STUCING TO STUCING TO STUCING TO STUCING TO THE CAMPRICING TO THE CAMPRICAL TO THE PROCEDURE FOR ITS OBJECTING TO ANY MATTER STUCING TO ANY MATTER TO CAMPBIGN FINANCE DENGLINES SUBMITTED BY A STEENDUM COMMITTED; and,	Election
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ELECTION  The manner of the candidate, and the proce ing to an campaign submitted par minittee; a minittee; a minittee; a	np u n
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THE ELECTION CAN PAIR  (i) prescribe the manner of audit of accounts relating to the campaign expenses of a candidate, a political party or a referendum committee;  (j) prescribe the procedure for claims objecting to any matter related to campaign finance expenditures submitted by a candidate, political party or a referendum committee; and,	IEBC Memorandum February 2021
(i) preso account expense party or (j) presolation related expenditat referend	IEB.
Se S	7   The IEBC Memorun Bills, February 2021
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のでは、10mmのでは、		provision to ensure that such nominee belongs to the particular ward-  (8) A person who is nominated by a political party under subsections (2), (3) and (4) shall be a person who is a member of the political party on the date of submission of the party list by the political party.	Seeks to qualify the existing
STATE OF THE PARTY			Conflicts with the provisions
people of Kenya.	seats, each party list reflects the regional and ethnic diversity of the	If an aspirant for MCA position is allowed to register anywhere and stand for election elsewhere it only follows that the same principle applies to nominated MCA's.  Article 90 of the Constitution on Allocation of party list seats only provides one exception under 2 (c)-The Independent Electoral and Boundaries Commission shall be responsible for the conduct and supervision of elections for seats provided for under clause (1) and shall ensure that— (c) except in the	, kationale/(distillation







When replying please quote

National Gender and Equality Commission

1st Floor, Solution Tech Place, 5 Longonot Road, Upper Hill, Nairobi

P.O. OX 27512-00506 Nairobi, Kenya

Landline: +254 (020)3213100 Mobile: +254 (020)375100 Toll Free: 0800720187 www.ngeckenya.org

Email: info@ngeckenya.org

Diagraphy DAA

31st January 2022

Ref: No: NGEC/CS/NAS/005/VOL. I (59)

Michael R. Sialai, CBS Clerk of the National Assembly

Clerk's Chambers Parliament Building

P.O. Box 41842-00100

NAIROBI

clerk@parliament.go.ke

Dear Mr. Sialai,

SUBMISSION OF MEMORANDA ON THE ELECTIONS (AMENDMENT) BILL, 2021 (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

Reference is made to your letter Ref. KNA/DAA&OSC/CIOC/2021(44) of 18th November 2021, and your letter Ref. KNA/DAA&OSC/CIOC/2022(1) of 26th January 2022.

The National Gender and Equality Commission (NGEC) is a Constitutional Commission with the mandate of promoting and ensuring gender equality, principles of equality and non-discrimination for all persons in Kenya, with a focus on Special Interest Groups (SIGs) who include women, children, Persons with Disabilities (PWDs), youth, older members of society and minority and marginalized groups.

Section 8 (b) of the National Gender and Equality Commission Act, No. 15 of 2011 mandates the Commission to, 'monitor, facilitate and advise on the integration of the principles of equality and freedom from discrimination in all national and county policies, laws, and administrative regulations in all public and private institutions';

In line with its mandate, the Commission wishes to submit the attached memorandum on the Elections (Amendment) Bill, No 41 of 2021 for your consideration.

Yours sincerely,

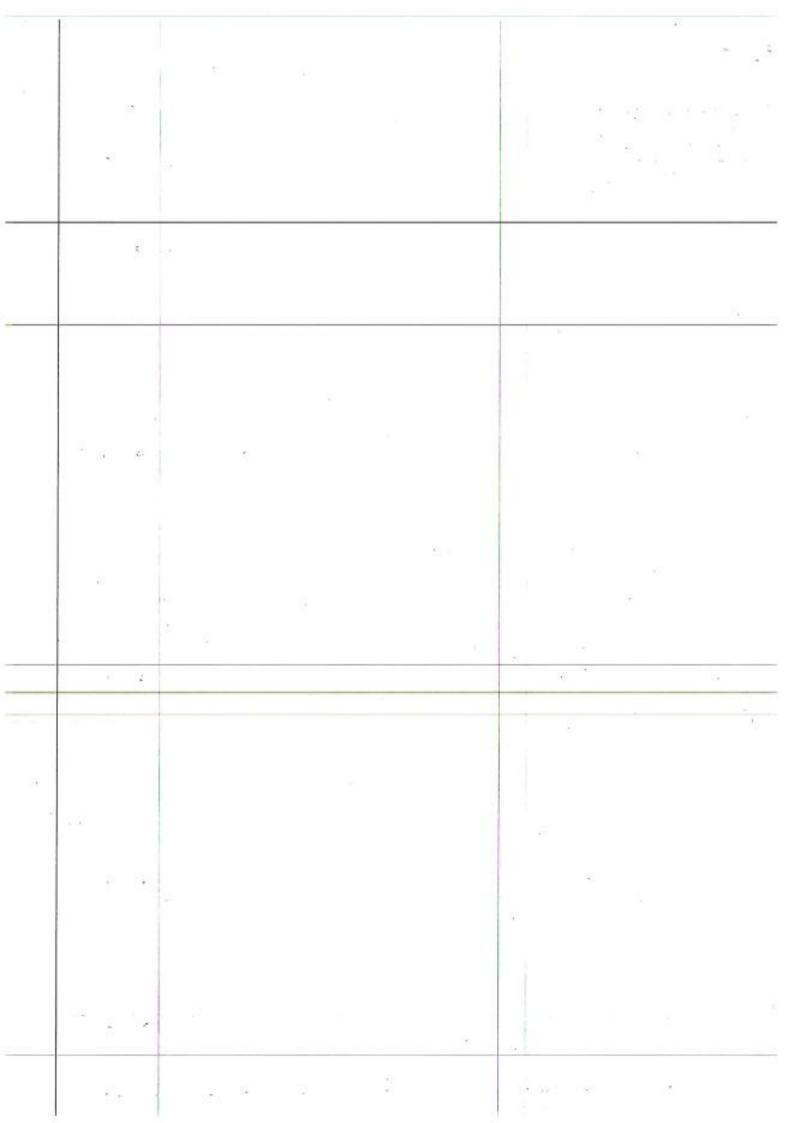
Mocooci.

Betty Sungura-Nyabuto, MBS COMMISSION SECRETARY/CEO

Encl.



"Gender Equality and Non-Discrimination"





# MEMORANDUM ON THE ELECTIONS (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

Date: 31st January 2022

Submitted to: clerk@parliament.go.ke

	÷.	S/NO
	(8A) A person shall not be nominated by a political party under subsection (4) unless the person is, on the date of submission of the party list by the political party, a registered voter in any of the wards in the county in which the person is to be nominated	SECTION/CLAUSE
	Amend the clause by adding the following provisio:  Provided that nominations for persons with disabilities shall be accompanied by a certificate of registration certified by the National Council for Persons with Disabilities (NCPWD) and in the case of youth nominees, a proof from the registrar of persons that such a nominee is a youth from the date of nomination till the expiry of five years or remainder of the term of representation.	PROPOSAL
This provisio will ensure that only the intended nominees are nominated and that such nominees represent the issues and	There has been persistent abuse of section 34 to the extent majority of the nominees representing youth are not youth and nominees representing PWDS are not persons with disabilities.  To rectify this, the nominated persons must be at the time of nomination be youth and remain such for the period of the term while persons with disabilities must have been registered and provide a copy of registration from the National Council for Persons with Disabilities (NCPWD).	JUSTIFICATION

1					
	Amend section 27 (1) by deleting the The proposed amendment seeks to align the Rections Act with the new times provided		for in the Political Parties Act in respect to Coalition Parties. The net effect of the new proviso to section 10 of the Political	Parties is that Coalition Parties must submit new nomination rules to the Commission since there are no coalition parties at	present.
	inter noming the Ther		words "six months and replacing the with the words "five months".  Amend section 27 (2) by deleting the words "ninety days" and replacing them	with the words "sixty days"	
		27 (1) A political party shall submit its	nomination rules to the Commission at least six months before the nomination of its candidates.	(2) An amendment to the nomination rules shall only be effective ninety days	after submission of the amendments to the Commission.
		2			

# General observations

groups, youth and persons with disabilities would be able to comprehensively appreciate the issues and interests of the The Commission (NGEC) supports the Bill on grounds that only registered voters representing the issues of marginalised special interest groups in the wards, constituencies, counties and the entire country. Such registered members, are deemed to have a strong social connection with the special interest groups and as such would ably pass the principle of meaningful representation.

The Bill rectifies the common abuse of the section being amended by political parties thus, 'nominating persons not registered as voters in that county'

The proposed suggestions and comments by the Commission (NGEC) seeks to address the current ablase where some counties have nominees representing the youth, persons with disabilities or marginalized groups but whom are not themselves 'youth', or PWD, or from marginalized groups respectively and as appropriate.





National Gender and Equality Commission

ist Floor, Solution Tech Place, 5 Longonot Road, Upper Hill, Nairobi

P.O. OX 27512-00506 Nairobi, Kenya

Landline: +254 (020)3213100 Mobile: +254 (020)375100 Toll Free: 0800720187 www.ngeckenya.org Email: info@ngeckenya.org

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When replying please quote

Ref: No:NGEC/CS/NAS/005/VOL. I (60)

31st January 2022

Michael R. Sialai, CBS Clerk of the National Assembly Clerk's Chambers Parliament Building P.O. Box 41842-00100 NAIROBI

DAASC

clerk@parliament.go.ke

Dear Mr. Sialai,

SUBMISSION OF MEMORANDA ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, (NATIONAL ASSEMBLY BILL NO. 37 OF 2021)

Reference is made to your letter Ref. KNA/DAA&OSC/CIOC/2021(44) of 18th November 2021, and your letter Ref. KNA/DAA&OSC/CIOC/2022(1) of 26th January 2022.

The National Gender and Equality Commission (NGEC) is a Constitutional Commission with the mandate of promoting and ensuring gender equality, principles of equality and non-discrimination for all persons in Kenya, with a focus on Special Interest Groups (SIGs) who include women, children, Persons with Disabilities (PWDs), youth, older members of society and minority and marginalized groups.

Section 8 (b) of the National Gender and Equality Commission Act, No. 15 of 2011 mandates the Commission to, 'monitor, facilitate and advise on the integration of the principles of equality and freedom from discrimination in all national and county policies, laws, and administrative regulations in all public and private institutions';

The Commission supports the proposed amendment Bill for the reason that it eliminates the rigorous procedures of disclosure of campaign finance. By reducing the compliance threshold to simplified procedures for disclosure of campaign funds received, the Bill paves way for implementation of the Election Campaign Finance Act, 2013.

The full implementation of the Election Campaign Finance Act No 42 of 2013 will pave way for a meaningful monitoring and evaluation of its applications, and enforcement. These shall provide the country with necessary lessons useful for either further revision or

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	improvement of the law, and contribute towards form regulatory frameworks on campaign financing in Kenya.	ulation		r and	robust
	Yours sincerely,			-	
	Melle:				
	Betty Sungura-Nyabuto, MBS COMMISSION SECRETARY/ CEO				
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SUBMISSIONS ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021) AND THE ELECTIONS (AMENDMENT) BILL NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

Your letter dated 18th November, 2021 requesting submission of comments on the above legislative proposals refers.

The Kenya Law Reform Commission makes the following suggestions and proposals in relation to the proposed amendments:

S/No	Provision of the draft Bill	Suggestion and the rationale	Dron-seed I
1.	Amendment of section 2 of the Election Campaign Financing Act (the Act) by deleting the definition of the expression "expenditure committee"	This suggestion is proper since the subsequent amendments seek to repeal the provisions relating to the	terms "expenditure account" and "expenditure report"
2.	Deletion of sections 7 to 10 the Act.	The sections relate to establishment of expenditure committees and expenditure reports for political parties, independent candidates and referenda. If the policy is to do away with these committees, it is necessary to remove all references to the committees in the Act.	Amend section 6 of the Act to remove all references to the committees.  It is proposed that the following section be inserted in the Bill as the new clause 3:  3. Section 6 of the principal Act is amended—  (a) in subsection (1) by—  (i) deleting paragraphs (c) and substituting therefor "(c) an agent of a political party";  (ii) deleting paragraph  (d) and substituting

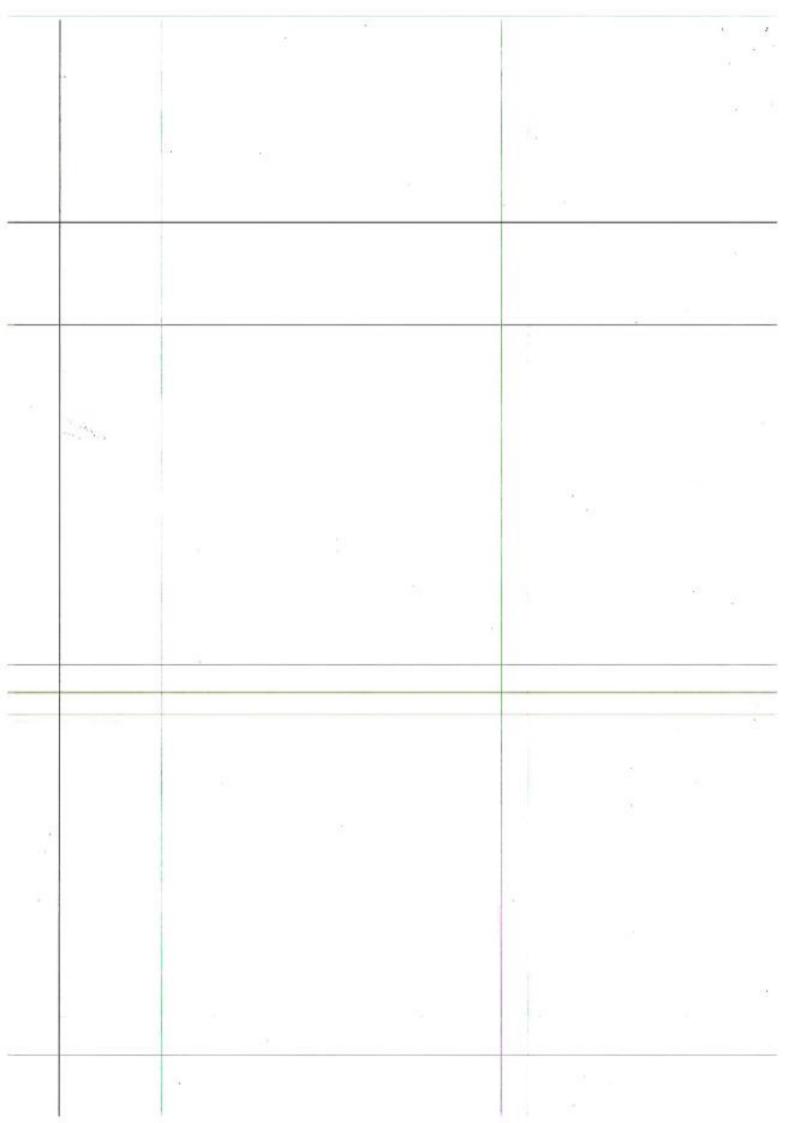
			of a referendum committee"; (b) by deleting subsection
	,		(2); (c) by deleting subsection (3); (d) by deleting subsection (6); and
			<ul><li>(e) by deleting subsection 7.</li></ul>
3.	of the Act	The proposed amendment simplifies the requirements for disclosure of funds.	No proposed changes
4.	Amendment of section 17 of the Act by repealing it.	Section 17 deals with surplus campaign funds. Its repeal therefore leaves a gap on how surplus campaign funds will be accounted for; this leaves room for abuse and money laundering.	The intention of Article 88 (4) (i) of the Constitution is to give the IEBC the mandate and responsibility to regulate the amount of money that may be spent by or on behalf of a candidate or a political party.
5.	Amendment of section 21 of the Act by repealing it.	Deals with dispute resolution and gives the IEBC powers to punish errant candidates or political parties.	No proposed changes
-	1 1 1 1 1 25	Deals with registration and	No proposed changes
6.	Amendment of section 25 of the Act by repealing it.	dissolution of expenditure committees	No proposed analysis
7.	Amendment of section 26 of the Act.	Enhances clarity	No proposed changes
8.	Amendment of section 28 of the Act by repealing it.	This is flowing from the proposed repeal of section 21.	
9.	Amendment of section 29 of the Act by providing for powers to prescribe manner of audit of accounts and procedure for claims objecting any matter under the Act.	have powers to prescribe manner of audit of accounts, it may not be necessary to retain section 27 of the Act	

NB: The proposed single amendment to section 34 of the Elections Act is in our view proper and we have no further additions to make.

We seek your indulgence for submitting our comments later than the required date of 17th December, 2021. Thank you for your continued support and cooperation.

Yours

Joash Dache, MBS SECRETARY/CEO





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Please deal

### **COUNCIL OF GOVERNORS**

Westiands Delta House 2<sup>nd</sup> Floor, Waiyaki Way. P.O. BOX 40401-00100, Nairobi.

Tel: (020) 2403314, 2403313 +254 718 242 203 E-mail: info@cog.go.ke

Our Ref: COG/6/11 Vol. 3 (37)

31<sup>st</sup> January, 2022

Mr. Michael Sialai, EBS
Clerk of the National Assembly
Clerk's Chambers
Parliament Building
NAIROBI

Dear

Mr. Sialai, EBs.

INVITATION TO A PUBLIC HEARING ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021) AND THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

This has reference to the above matter and to your letter dated 26th January, 2022 under Ref: KNA/DAA&OSC/CIOC/2022(1).

We have reviewed the two Bills and wish to state that in our view the legislative proposals therein are not contentious and we therefore support the Bills.

Please accept assurance of our highest esteem and consideration.

Yours

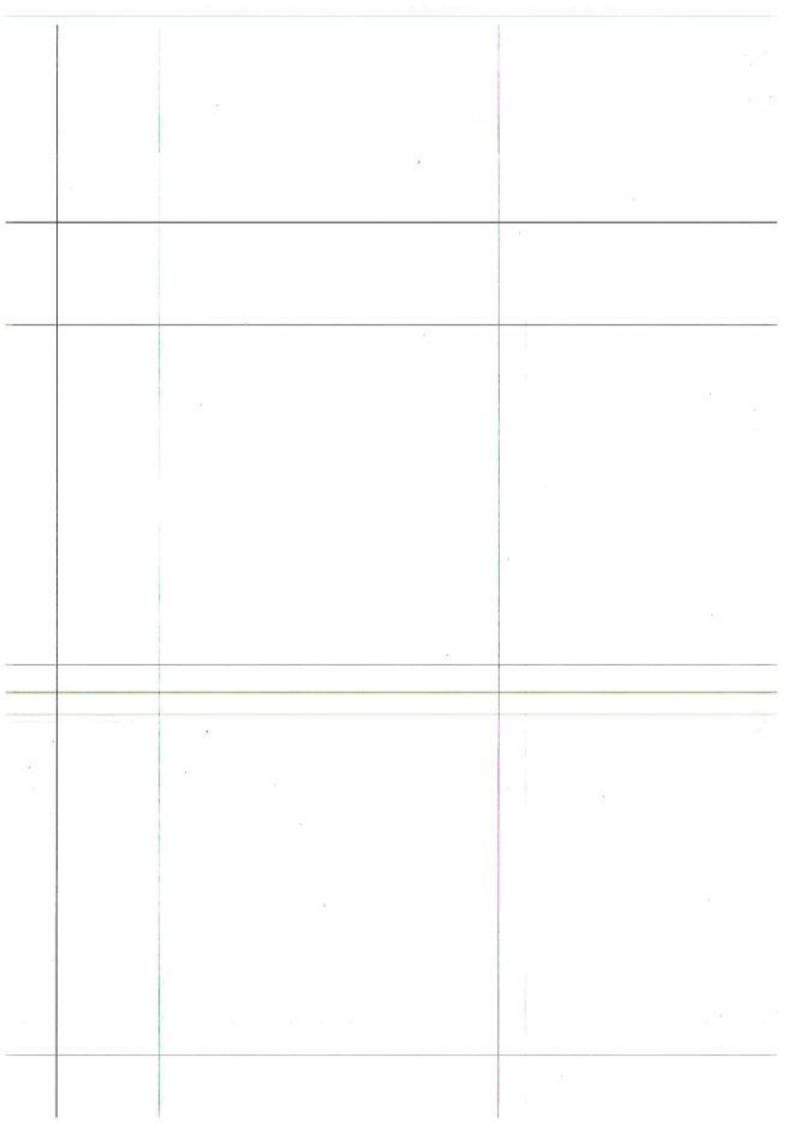
Mary Mwiti

Chief Executive Officer

NATIONAL ASSEMBLY RECEIVED U1 FEB 2022

DIRECTOR
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### **COUNCIL OF GOVERNORS**

Westlands Delta House 2<sup>nd</sup> Floor, Waiyaki Way. P.O. BOX 40401-00100, Nairobi. Tel: (020) 2403314, 2403313 +254 718 242 203 E-mail: info@cog.go.ke

Our Ref: COG/6/11 Vol. 3 (37)

31st January, 2022

Mr. Michael Sialai, EBS Clerk of the National Assembly Clerk's Chambers Parliament Building

NAIROBI

Dear

Mr. Sialai, EBs.

INVITATION TO A PUBLIC HEARING ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 37 OF 2021) AND THE ELECTIONS (AMENDMENT) BILL (NATIONAL ASSEMBLY BILL NO. 41 OF 2021)

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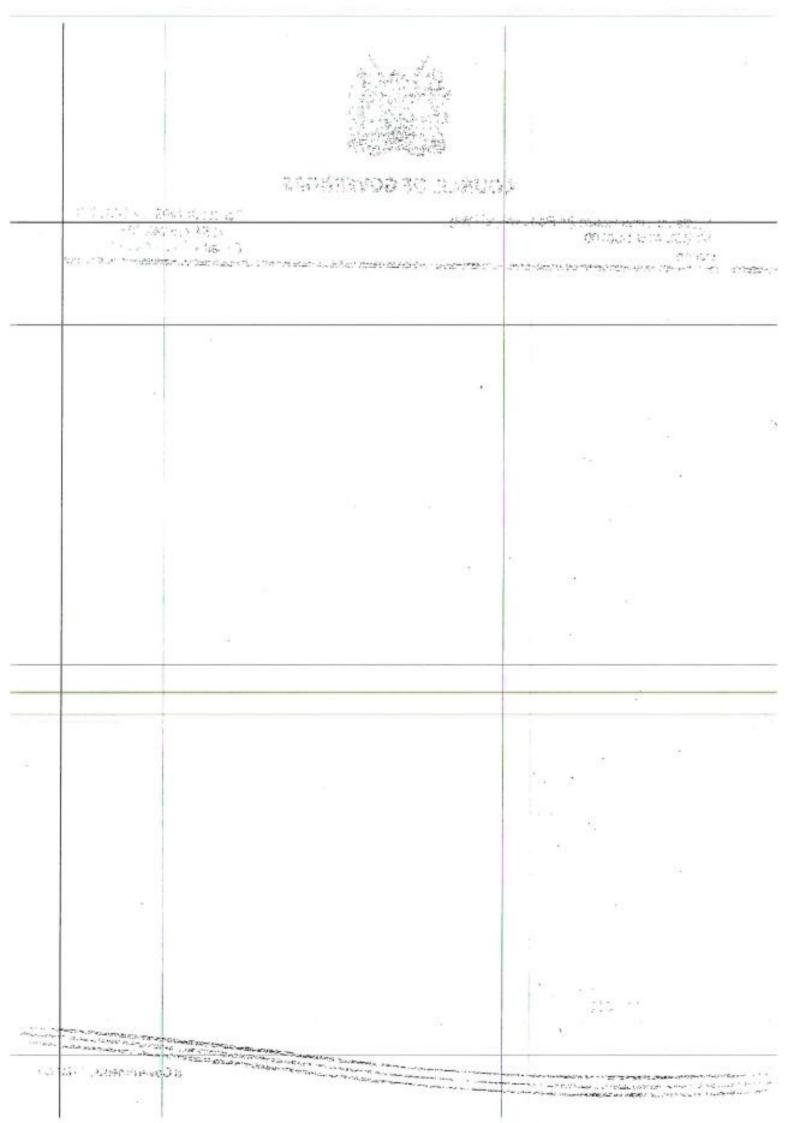
We have reviewed the two Bills and wish to state that in our view the legislative proposals therein are not contentious and we therefore support the Bills.

Please accept assurance of our highest esteem and consideration.

Yours

Mary Mwiti

Chief Executive Officer



## INTER-RELIGIOUS COUNCIL of KENYA

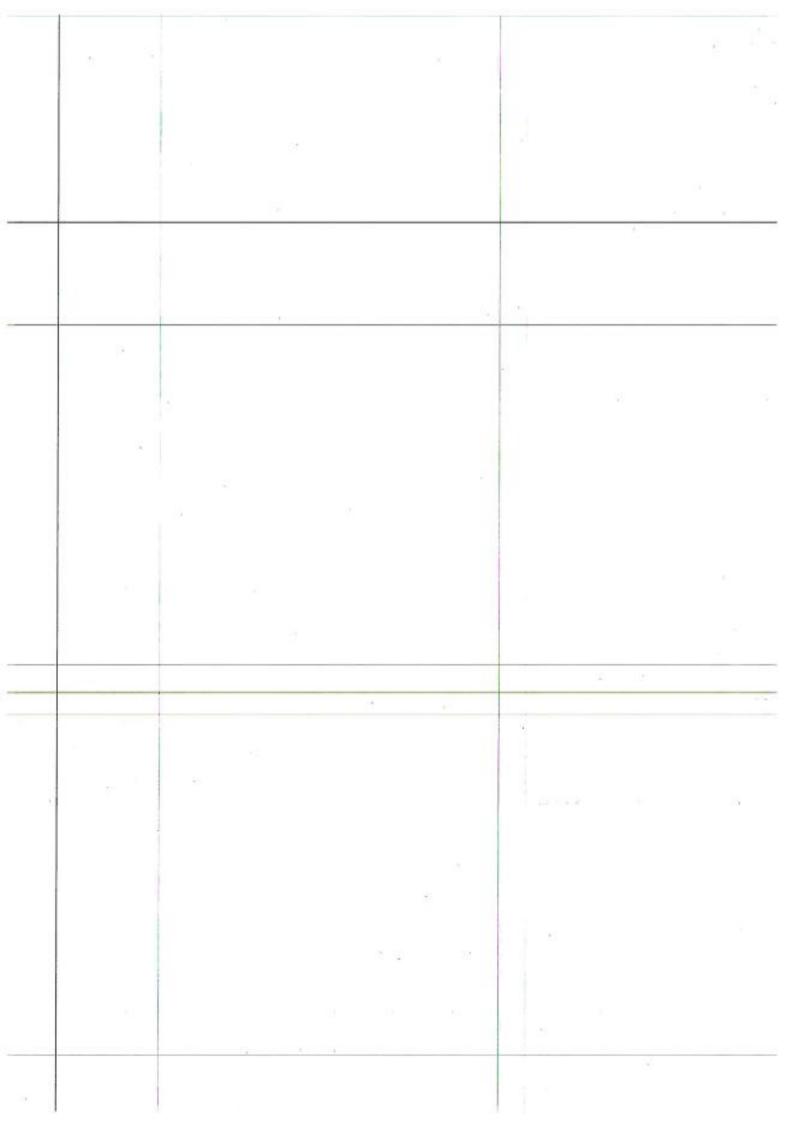
P.O. BOX 6352, 00200 Nairobi, Kenya Tel: +254 716 514 076, +254 736 420 114 Email: <u>info@irck.or.ke</u> <u>www.interreligiouscouncil.or.ke</u>

# MEMORANDUM TO THE NATIONAL ASSEMBLY

ON

THE ELECTION CAMPAIGN FINANCING AMENDMENT BILL 2021.

1ST FEBRUARY 2022



### The Election Campaign Financing Amendment Bill of 2021

### A. Introduction

Inter-Religious Council of Kenya (IRCK) appreciates the opportunity to present this memorandum making input on the Election Campaign Financing Amendment Bill of 2021. This follows the publication of the call for public participation in line with Article 118(1)(b) of the Constitution of Kenya 2010. The undersigned, on their own behalf and on behalf of the endorsing institutions that have congregated under the umbrella name IRCK submit this memorandum in this regard.

### B. IRCK

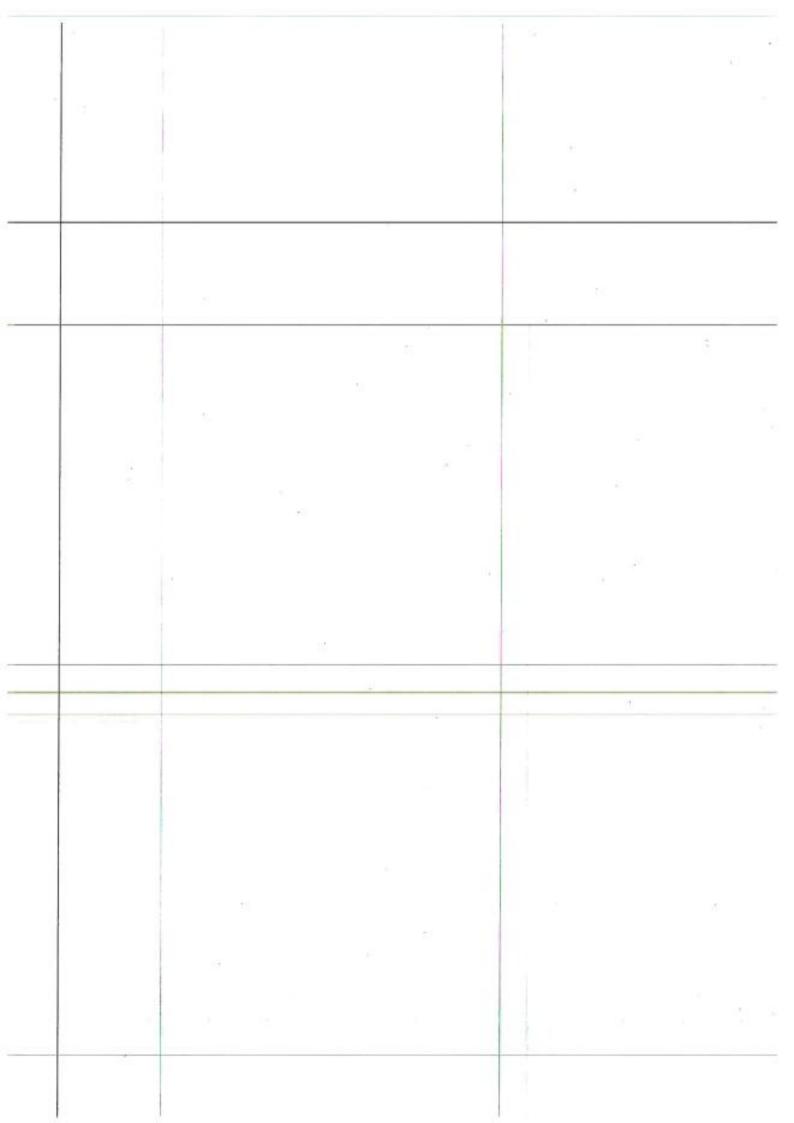
The Inter-Religious Council of Kenya (IRCK) is the national coalition of the main faith communities in Kenya. Established as a Society under the Societies Act, IRCK is purposed on the harnessing the spiritual, moral and social resources of religious leaders and their communities for peaceful coexistence and interreligious harmony in the country and to address the social, economic and justice issues affecting Kenyans.

### C. General Comments

Campaign finance issues have a significant impact on the quality of elections. Without adequate financing, candidates and parties have little chance of campaigning effectively or conveying their messages to voters. At the same time, state authorities and citizens have a legitimate interest in ensuring that the campaign finance system is equitable, transparent and limits the potential for corruption. So, campaign finance regulations must balance two needs: on the one hand, the need to respect freedom of expression and, on the other, the need to ensure a fair electoral process.

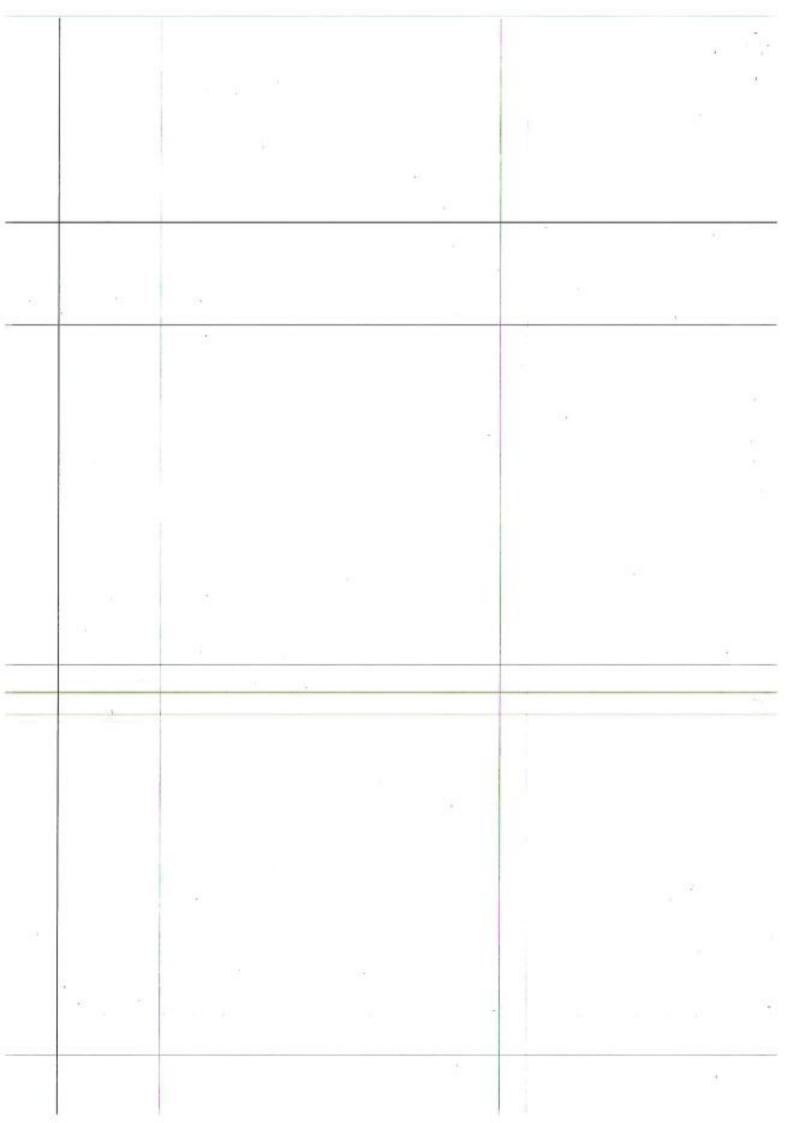
We are concerned that the proposed amendments seem to water down the oversight on campaign finances by doing away with the requirements for campaign finance committees, complaints resolution, disclosure of source of funds and audit of accounts. This is against the backdrop of the rejection of the Campaign Finance Regulations gazetted by the IEBC. It is worrying that since the passage of the Election Campaign Finance Act in 2013 it has not been applied at any election. For a truly level playing field in elections it is imperative that the campaign finance system is equitable and transparent, and limits the potential for corruption of the democratic process.

The proposals contained in this memorandum have been drawn from broad consensus arrived at following consultative meetings with our members.



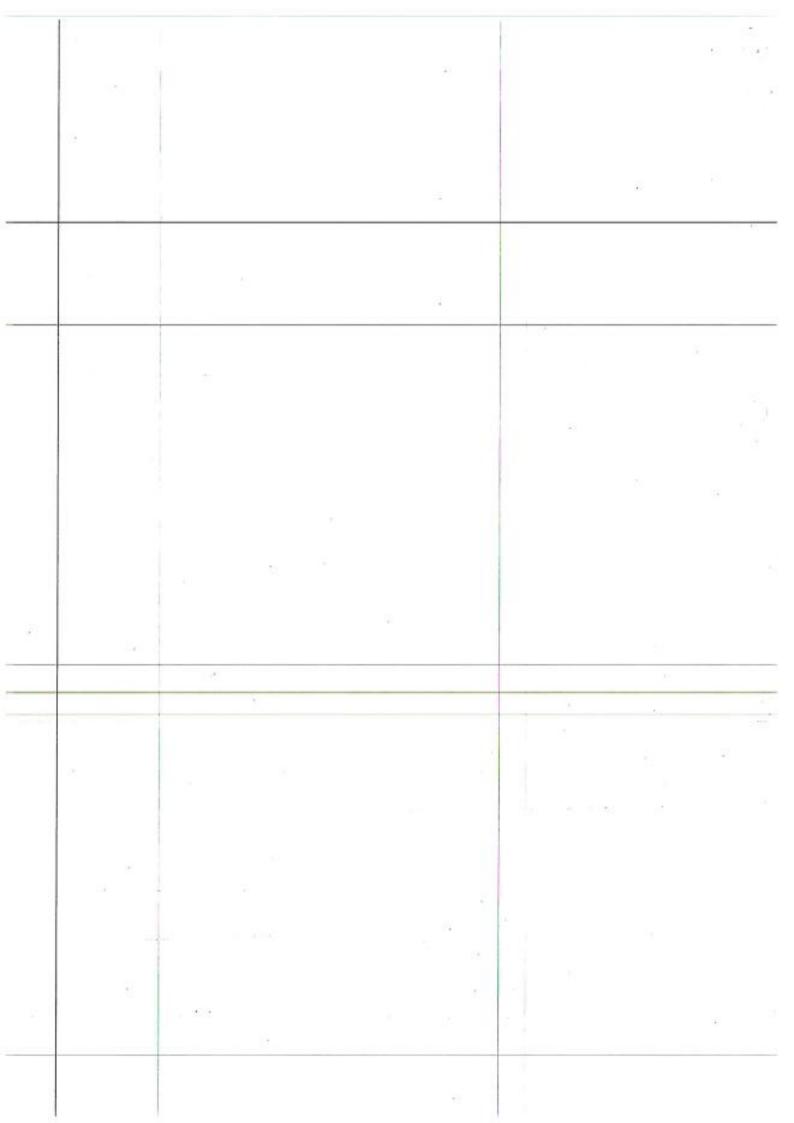
### D. SPECIFIC COMMENTS ON THE ELECTION CAMPAIGN FINANCING AMENDMENT BILL OF 2021

Provisions in the Bill	Stakeholder Proposal	Rationale
Clause 2: Proposes the repeal of the definition of "expenditure committee"	Retain the definition.	Expenditure committees are crucial for two reasons:  1. It takes pressure off the party and the candidate. The need to ensure availability of funds and how it is expended is left to a committee, leaving the party and the candidate free to participate in the elections.  2. It enables supervision and oversight of campaign expenses and may lead to less wastage and savings for the candidate. Oversight ensures sources of funds are legitimate and legal, ensures proper records are kept, and ensures the candidate and party abide by all laws and regulations.
Clause 3: Proposes repeal of section 7 which requires political parties to establish expenditure committees.	Retain Section 7	Expenditure committees help political parties to manage their campaign expenses and ensure compliance with laws and regulations. This will improve accountability and transparency.  Campaign financing refers to all contributions and expenses, monetary and in-kind, made to and incurred by political parties and candidates for electoral purposes. Such activities could include, for example, renting temporary offices and hiring staff, paying for campaign-related communications and transport, holding electoral rallies, conducting door-to-door campaign materials and campaign advertising in mass media.  To ensure a transparent and fair campaign finance must be distinguished from political party financing which

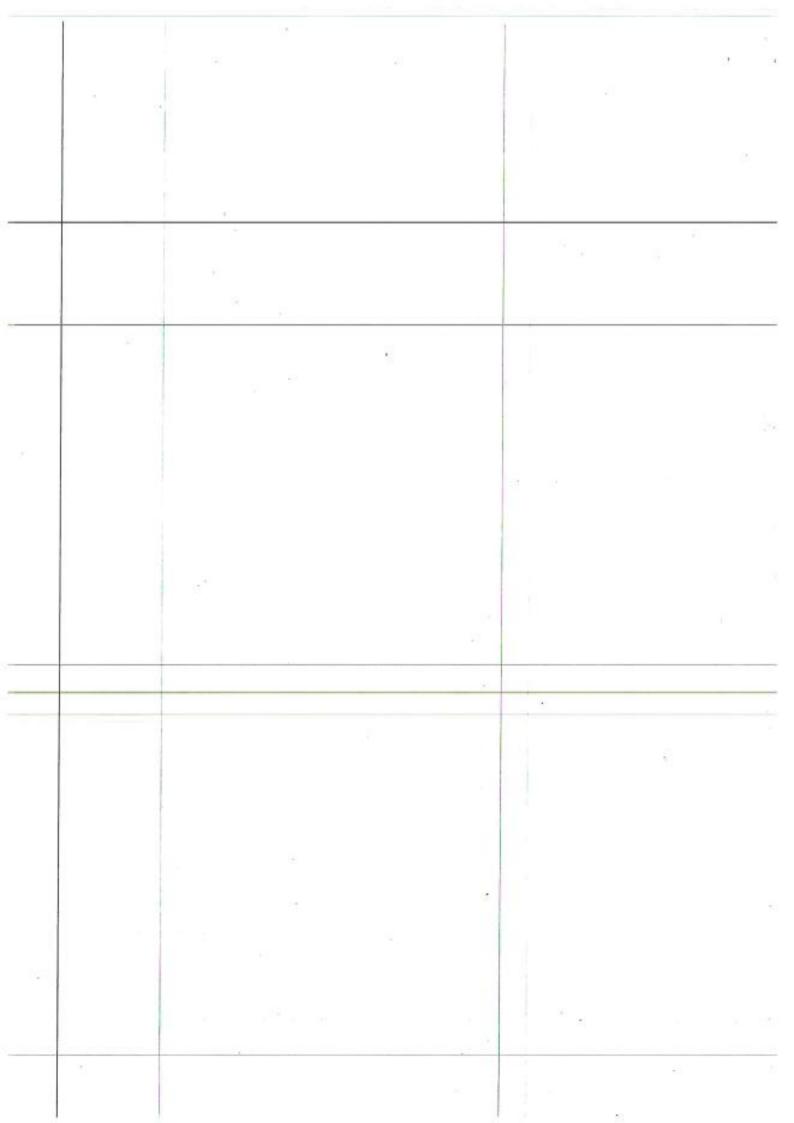


	incurred by political parties in their routine activities. The expenditure committees with separate accounts is the best way to achieve this.
Retain Section 8	Expenditure committees help candidates to manage their campaign expenses and ensure compliance with laws and regulations.  This will improve accountability and transparency.
Retain Section 9.	Expenditure committees helps in the management of campaign expenses and ensures compliance with laws and regulations.  This will improve accountability and transparency.
Delete Section 10 (1)(a) which requires preliminary reports within 21 days of party primaries from each candidate.  Retain the rest of Section 10.	The post party primaries period is a very hectic period for candidates, as they are actively campaigning. The requirement to submit accounts within 21 days of the party primaries is too tedious and does not add much value. The requirement to submit a final report three months after the elections is sufficient.  It is important for transparency and accountability to require all candidates and political parties to submit reports of their expenses and source of funds. This will reduce corruption, and ensure that the legitimacy of campaign funds.
Retain Section 16 in entirety.	Issuing of receipts for money is a useful accounting mechanism, and helps with tracking donations or alleged contributions. Maintaining records of fundraisers is
	a useful tool for promoting accountability and transparency.  Where a complaint is raised, it is imperative that disclosure. Confidentiality cannot apply in such circumstances.
	Retain Section 9.  Delete Section 10 (1)(a) which requires preliminary reports within 21 days of party primaries from each candidate.  Retain the rest of Section 10.





Clause 8: Proposes repeal of Section 17 which provides for surrender of surplus campaign funds to the political party to be used in promoting SIGs and in the case of an independent candidate to a charity of their choice. The section includes reporting obligations to the Commission on the amount of the surplus funds, and action taken.	Retain Section 17	Money raised for campaigns is not for profit or personal gain, and must not be retained by the candidate. It is therefore crucial and good citizenship to ensure that any surplus funds are deployed towards common good.
Clause 9: Proposes repeal of Section 21 of the Act which provides for dispute resolution.	Retain Section 21	The section provides a process for resolving any disputes and gives powers to the Commission to hear and determine disputes.  This is very progressive as it provides a quick, cost-effective and speedy process for resolving any disputes. Court processes are usually slow and costly.  Deleting the section leaves complainants at the mercy of the courts. It is vital that complainants have the option to approach the commission to handle disputes. This will be a quasi-judicial process, less formal and less tedious.
Clause 10: Proposes repeal of Section 25 of the Act which provides for registration and dissolution of expenditure committees.	Retain Section 25	Follows from proposals above for retaining expenditure committees.
Clause 11: Proposes amendment of Section 26(3) to include the wording "if required by the commission" immediately after the word shall.	Retain the section as is.	The amended section would read as below.  A request for information referred to under subsection (2), shall if required by the Commission be subject to confidentiality requirements of the Commission.  Subsection (2) provides that a person
48		or entity can ask for information, and subsection (3) qualifies that the information shall be subject to the confidentiality rules of the Commission.
		The proposed amendment does not add any value to the overall intention of the section. It causes confusion as to the intention of the drafter. The amendment should be excluded.



Clause 12: Proposes repeal of Section 27 of the Act that provides that the Auditor General may on request of the Commission audit accounts of any political party, candidate or referendum committee.	Retain Section 27.	One of the main purposes of campaign financing legislation is to improve accountability and transparency in elections, and to reduce corruption and use of illicit funds in elections.  Audit is a key component of oversighting accounts, and is therefore crucial in enabling the Act achieve one of its over-arching goals.
Clause 13: Proposes repeal of Section 28 of the Act which provides for who may file claims and objections under the Act, and the time limits for disposing of the same.	Retain Section 28	This follows from the suggestion above to retain the dispute resolution clause.  The section requires claims to be determined within 14 days. This is beneficial to the candidates or political parties as they shall be rid of the complaint timeously;  The section should be retained as it clarifies who may lodge a complaint and provides timelines for concluding the complaint.
Clause 14: Provides for amendment to Section 29 to include the following two new subclauses:  prescribe the manner of audit of accounts relating to the campaign expenses of a candidate, a political party or a referendum committee; prescribe the procedure for claims objecting to any matter related to campaign finance expenditures submitted by a candidate, political party or a referendum committee;	We support the proposed amendments.	

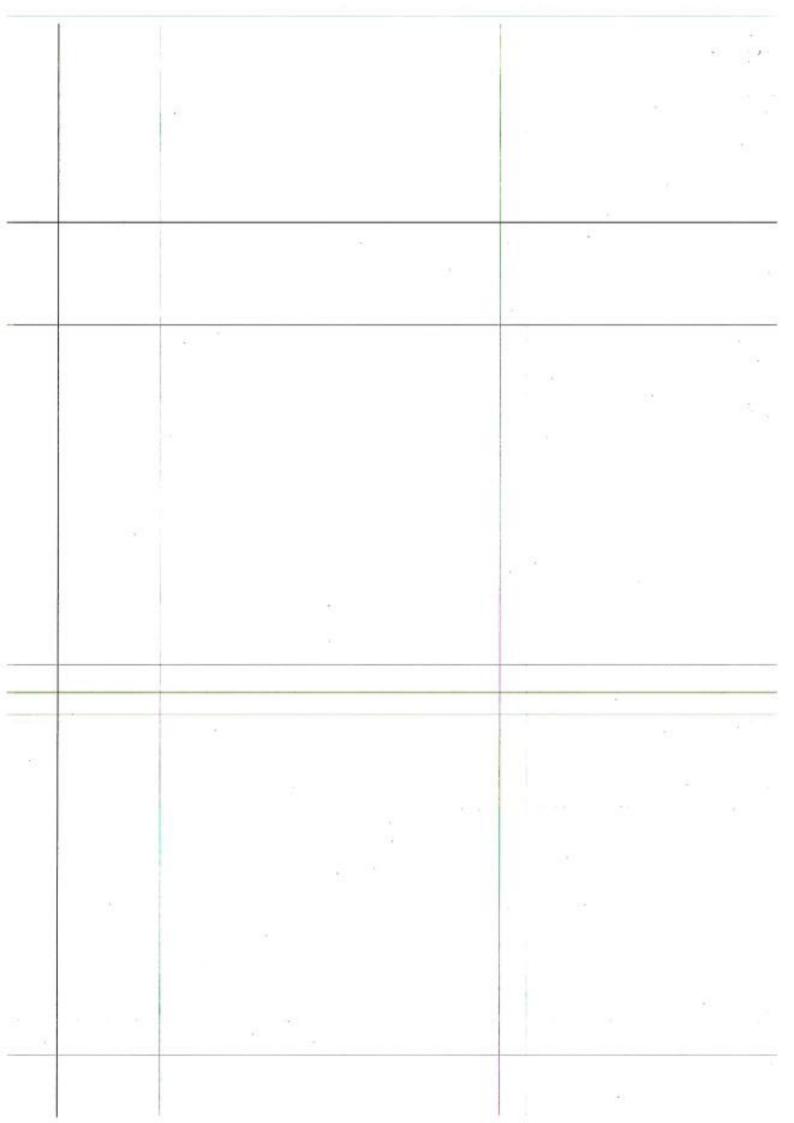
### E. CONCLUSION

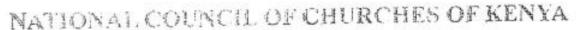
Honourable Chairman, it is now our request to the Committee that these proposals be considered urgently before enactment of the law.

For Inter-Religious Council of Kenya

Rev. Fr. Joseph Mutie

Chairman







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GENERAL SECRETARIAT

### MEMORANDUM BY THE NATIONAL COUNCIL OF CHURCHES OF KENYA TO THE NATIONAL ASSEMBLY ON THE ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL 2021

JANUARY 2022

Michael R Sialai, CBS Clerk of the National Assembly P. O. Box 41842, 00100 NAIROBI

### 1. Preamble

The National Council of Churches of Kenya (NCCK) is a committed promoter of constitutionalism and the rule of law, and has been a lead actor in this sector for more than 100 years. Besides fighting for the rights of workers and opposing the conscription of boys, the NCCK in the early days was a key driver in the formulation of the Devonshire White Paper. In the leadup to independence, the NCCK made contribution to and supported the drafting of the Constitution. From the early 1980s, the NCCK strongly championed for constitutional review when few other institutions could voice the interests of the citizens. Upon promulgation of the Constitution of Kenya 2010, the NCCK alongside other faith institutions committed to support its implementation and to continue advocating for good governance, peace and cohesion in the country.

The NCCK therefore appreciates the role of the Legislature (National Assembly, Senate and County Assemblies) in formulating and enacting legislation that give effect to the provisions of the Constitution of Kenya 2010. We are therefore pleased to submit the following views on the Election Campaign Financing (Amendment) Bill 2021 currently being considered by the Honorable Members.

### Background

The NCCK recognizes that campaign financing plays a major role in the quality of elections and democratization of the country. Whereas candidates and parties have limited capacity to campaign effectively without adequate funding, they nonetheless have a responsibility to account for such funds to ensure transparency and forestall corruption. Campaign financing regulations are therefore required to ensure balance, equitability and freedom of expression.

The NCCK is therefore concerned that the Campaign Financing (Amendment) Bill 2021 will estensibly water down the oversight on campaign financing. This is especially so in consideration that the Bill is being debated against a background of rejection of the Campaign Financing Regulations by the National Assembly in August 2021.

Further, it is a concern to the NCCK, and all Kenyans, that the Election Campaigning Act has not been applied in any elections despite having been passed in 2013. It critical that the Campaign Financing system be operationalized to limit the potential for corruption in the democratic process.

### Recommendation on the Election Campaign Financing (Amendment) Bill 2021

In view of the foregoing, the NCCK has undertaken extensive consultations and recommends the following amendments on the Election Campaign Financing (Amendment) Bill 2021.

		Rationale
Provisions in the Bill	Stakeholder Proposal	Rationate
Clause 2: Proposes the repeal of the definition of	Retain the definition	Expenditure Committees are crucial for two reasons:  1. It takes pressure off the party and
"expenditure committee"		the candidate. The need to
		ensure availability of funds and how it is expended is left to a committee, leaving the party and the candidate free to participate in the elections.  2. It enables supervision and oversight of campaign expenses and may lead to less wastage and savings for the candidate. Oversight ensures sources of funds are legitimate and legal, ensures proper records are kept, and ensures the candidate and

		party abide by all laws and regulations.
Ctause 3: Proposes repeal of Section 7 which requires political parties to establish Expenditure Committees		Expenditure Committees help political parties to manage their campaign expenses and ensure compliance with laws and regulations. This will improve accountability and transparency.
		Campaign financing refers to all contributions and expenses, monetary and in-kind, made to and incurred by political parties and candidates for electoral purposes. Such activities could include, for example, renting temporary offices and hiring staff, paying for campaign-related communications and transport, holding electoral rallies, conducting door-to-door campaigning, production of campaign materials and campaign advertising in mass media.
		To ensure a transparent and fair campaign finance system, campaign finance must be distinguished from political party financing which encompasses monetary and in-kind contributions to and expenses incurred by political parties in their routine activities. The expenditure committees with separate accounts is the best way to achieve this.
Clause 4: Proposes repeal of Section 8 which requires independent candidates to establish Expenditure Committees	Retain Section 8	Expenditure committees help candidates to manage their campaign expenses and ensure compliance with laws and regulations.  This will improve accountability and
Clause 5: Proposes repeal of Section 9 of the Act which provides for the establishment of referendum Expenditure Committees	Retain Section 9	Expenditure Committees helps in the management of campaign expenses and ensures compliance with laws and regulations.

		This will improve accountability and transparency.
Clause 6: Proposes repeal	Delete Section 10 (1)(a) which requires preliminary reports	The post party primaries period is a very hectic period for candidates, as
which provides for submission of expenditure reports	within 21 days of party primaries from each candidate. Retain the rest of Section 10.	requirement to submit accounts within 21 days of the party primaries is too tedious and does not add much value. The requirement to submit a final report three months after the elections is
Clause 7: Proposes repeal of parts of Section 16 and introduces new	Retain Section 16 in entirety	It is important for transparency and accountability to require all candidates and political parties to submit reports of their expenses and source of funds. This will reduce corruption, and ensure that the legitimacy of campaign funds.  Issuing of receipts for money is a useful accounting mechanism, and helps with tracking donations or alleged contributions.
		Maintaining records of fundraisers is a useful tool for promoting accountability and transparency.  Where a complaint is raised, it is imperative that disclosure is made. Confidentiality cannot apply in such circumstances.
Clause 8: Proposes repeal of Section 17 which provides for surrender of surplus campaign funds to the political party to be used in promoting SIGs and in the case of an independent candidate to a charity of their choice.	Retain Section 17	Money raised for campaigns is not for profit or personal gain, and must not be retained by the candidate. It is therefore crucial and good citizenship to ensure that any surplus funds are deployed towards common good.
The section includes reporting obligations to the Commission on the amount of the surplus funds, and action taken.		

Clause 9: Proposes repeal of Section 21 of the Act which provides for dispute resolution.	Retain Section 21	The section provides a process for resolving any disputes and gives powers to the Commission to hear and determine disputes.  This is very progressive as it provides a quick, cost-effective and speedy process for resolving any disputes. Court processes are usually slow and costly.  Deleting the section leaves complainants at the mercy of the courts. It is vital that complainants have the option to approach the commission to handle disputes. This will be a quasi-
Clause 10: Proposes repeal of Section 25 of the Act which provides for registration and dissolution of Expenditure Committees	Retain Section 25	handle disputes. This will be a quasi- judicial process, less formal and less tedious.  Follows from proposals above for retaining Expenditure Committees
Clause 11: Proposes amendment of Section 26(3) to include the wording "if required by the commission" immediately after the word shall.	Retain the section as is	The amended section would read as below:  A request for information referred to under subsection (2), shall if required by the Commission, be subject to confidentiality requirements of the Commission.  Subsection (2) provides that a person or entity can ask for information, and subsection (3) qualifies that the information shall be subject to the confidentiality rules of the Commission.
/(a		The proposed amendment does not add any value to the overall intention of the section. It causes confusion as to the intention of the drafter. The amendment should be excluded.

repeal of Section 27 of the Act that provides that the	Retain Section 27	One of the main purposes of campaign financing legislation is to improve accountability and transparency in elections, and to reduce corruption and	
Auditor General may on request of the Commission audit accounts of any political party, candidate or referendum committee.	75.	use of illicit funds in elections.  Audit is a key component of oversighting accounts, and is therefore crucial in enabling the Act achieve one of its over-arching goals.	
Clause 13: Proposes repeal of Section 28 of the Act which provides for who may file claims and objections under the Act, and the time limits for disposing of the same.	Retain Section 28	This follows from the suggestion above to retain the dispute resolution clause.  The section requires claims to be determined within 14 days. This is beneficial to the candidates or political parties as they shall be rid of the complaint timeously.  The section should be retained as it clarifies who may lodge a complaint and provides timelines for concluding the complaint.	¥1
Clause 14: Provides for amendment to Section 29 to include the following two new sub-clauses:  prescribe the manner of audit of accounts relating	We support the proposed amendments.	The clause provides for audit mechanism for political parties which is good for Kenya.	
to the campaign expenses of a candidate, a political party or a referendum committee;  prescribe the procedure for claims objecting to any matter related to campaign finance expenditures submitted by a candidate, political party or a			,77

### 4. Conclusion

In conclusion, we in in the NCCK urge the National Assembly to amend the Election Campaign Financing (Amendment) Bill 2021 as per the matrix above. It is prudent that the primary Act is not watered down to ensure transparency and protection of the democratic dispensation of the country.

On our part, we remain committed to supporting the implementation of the Constitution of Kenya 2010 and promoting constitutionalism and rule of law.

Signed on this 31st day of January 2022 at *Jumuia Place, Nairobi*, on behalf of the Member Churches and Organizations (attached) of the National Council of Churches of Kenya:

Rev. Canon Chris Kinyanjui GENERAL SECRETARY

### NCCK MEMBER CHURCHES

	1.	Africa Brotherhood Church	28.	Presbyterian Church of East	
	2.	African Christian Churches and Schools	29.	Africa Reformed Church of East Africa	
	3.	African Church of the Holy	30.	Salvation Army	
	٥.	Spirit	31.	Scriptural Holiness Mission	
	4.	African Independent Pentecostal	32.	Zion Harvest Mission	
		Church of Africa	20020	TALL SOCIETY AND MEMBERS	
	5.	African Interior Church	2500000	CK ASSOCIATE MEMBERS	
	6.	African Israel Niveneh Church	1.	Bible Society of Kenya	
	7.	African Orthodox Church of Kenya	2.	Christian Churches Education Association	
	8.	Anglican Church of Kenya	3.	Christian Health Association of	
	9.	Church of Africa Sinai Mission		Kenya	
	10.	Church of Christ in Africa	4.	Christian Hostels Fellowship	
- 1	11.	Church of God East Africa	5.	Fellowship of Christian Unions	
	12.	Coptic Orthodox Church	6.	Kenya Ecumenical Church Loan	85
	13.	Episcopal Church of Africa		Fund	
	14.	Evangelical Lutheran Church of	7.	Kenya Students Christian Fellowship	
	15.	Kenya Free Methodist Church in Kenya	8.	Kenya United Independent Churches	
	16.	Free Pentecostal Fellowship in	9.	Public Law Institute	
		Kenya	10.	Scripture Union	
	17.	Friends Church in Kenya	11.	St Pauls University	
	18.	Full Gospel Churches of Kenya	12.	Young Mens Christian	
_	19.	Kenya Assemblies of God	***	Association	<u> </u>
	20.	Kenya Evangelical Lutheran Church	13.	Young Womens Christian	9
	21.	The state of the s		Association	
	22.			ON NO ATERNAL MEMPERS	
	23.			CK FRATERNAL MEMBERS African Evangelistic Enterprise	
	24.		1.	Daystar University	
	25.		2.	Trans World Radio	6
		Africa	4.	Trinity Fellowship	
	26.	Overcoming Faith Center Church of Kenya	5.	World Vision	
	27.				



### NATIONAL COUNCIL OF CHURCHES OF KENYA

GENER 11. SECRETARIAT

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### MEMORANDUM BY THE NATIONAL COUNCIL OF CHURCHES OF KENYA TO THE NATIONAL ASSEMBLY ON THE ELECTIONS (AMENDMENT) BILL 2021

### JANUARY 2022

Michael R Sialai, CBS Clerk of the National Assembly P. O. Box 41842, 00100 NAIROBI

### 1. Preamble

The National Council of Churches of Kenya (NCCK) is a committed promoter of constitutionalism and the rule of law, and has been a lead actor in this sector for more than 100 years. Besides fighting for the rights of workers and opposing the conscription of boys, the NCCK in the early days was a key driver in the formulation of the Devonshire White Paper. In the leadup to independence, the NCCK made contribution to and supported the drafting of the Constitution. From the early 1980s, the NCCK strongly championed for constitutional review when few other institutions could voice the interests of the citizens. Upon promulgation of the Constitution of Kenya 2010, the NCCK alongside other faith institutions committed to support its implementation and to continue advocating for good governance, peace and cohesion in the country.

The NCCK therefore appreciates the role of the Legislature (National Assembly, Senate and County Assemblies) in formulating and enacting legislation that give effect to the provisions of the Constitution of Kenya 2010. We are therefore pleased to submit the following views on the Elections (Amendment) Bill 2021 currently being considered by the Honorable Members.

### Background

The NCCK appreciates that nomination to the County Assembly, provided for in Article 177 of the Constitution of Kenya 2010, contributes to democracy in Kenya. The Elections Act provides qualifications for persons nominated. The Elections (Amendment) Bill 2021 is intended to amend the Elections Act by introducing registration as a voter within the county as a basis for nomination.

### 3. Recommendation on the Elections (Amendment) Bill 2021

In view of the foregoing, the NCCK recommends that the Elections (Amendment) Bill 2021 be adopted.

After broad consultations, the NCCK finds that the requirement that a person nominated to a County Assembly be registered as a voter within that county is prudent. This is because it will ensure that a person nominated to a County Assembly is already invested in that county.

### 4. Conclusion

In conclusion, we in in the NCCK urge the National Assembly to pass the Elections (Amendment) Bill 2021.

On our part, we remain committed to supporting the implementation of the Constitution of Kenya 2010 and promoting constitutionalism and rule of law.

Signed on this 31st day of January 2022 at Junuia Place, Nairobi, on behalf of the Member Churches and Organizations (attached) of the National Council of Churches of Kenya:

Rev. Canon Chris Kinyanjui

GENERAL SECRETARY

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### NCCK MEMBER CHURCHES

- Africa Brotherhood Church
- African Christian Churches and Schools
- African Church of the Holy Spirit
- African Independent Pentecostal Church of Africa
- African Interior Church
- African Israel Niveneh Church
- African Orthodox Church of Kenya
- Anglican Church of Kenya
- Church of Africa Sinai Mission
- 10. Church of Christ in Africa
- 11. Church of God East Africa
- Coptic Orthodox Church
- Episcopal Church of Africa
- Evangelical Lutheran Church of Kenya
- Free Methodist Church in Kenya
- Free Pentecostal Fellowship in Kenya
- Friends Church in Kenya
- Full Gospel Churches of Kenya
- Kenya Assemblies of God
- Kenya Evangelical Lutheran Church
- Kenya Mennonite Church
- 22. Lyahuka Church of East Africa
- Maranatha Faith Assemblies
- Methodist Church in Kenya
- National Independent Church of Africa
- Overcoming Faith Center Church of Kenya
- Pentecostal Evangelical Fellowship of Africa

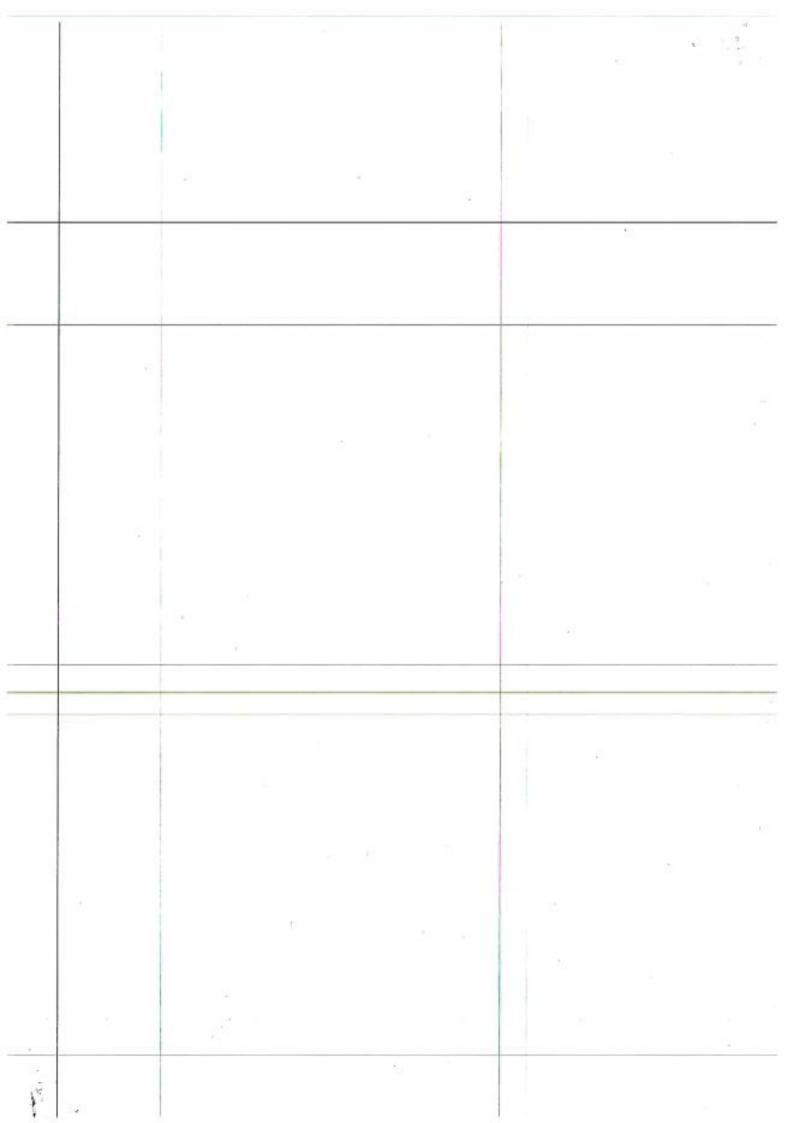
- Presbyterian Church of East Africa
- Reformed Church of East Africa
- Salvation Army
- Scriptural Holiness Mission
- 32. Zion Harvest Mission

### NCCK ASSOCIATE MEMBERS

- Bible Society of Kenya
- Christian Churches Education Association
- Christian Health Association of Kenya
- Christian Hostels Fellowship
- Fellowship of Christian Unions
- Kenya Ecumenical Church Loan Fund
- Kenya Students Christian Fellowship
- Kenya United Independent Churches
- Public Law Institute
- Scripture Union
- 11. St Pauls University
- Young Mens Christian Association
- Young Womens Christian Association

### NCCK FRATERNAL MEMBERS

- African Evangelistic Enterprise
- Daystar University
- Trans World Radio
- Trinity Fellowship
- World Vision



### REPUBLIC OF KENYA



### TWELFTH PARLIAMENT - (SIXTH SESSION)

### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE ADOPTION OF REPORT ON ELECTIONS (AMENDMENT) BILL, 2021.

### ATTENDANCE REGISTER

Venue: Media Centre Date: 17/2/2022 Time! 1-30 am

	HON, MEMBER	SIGNATURE
1.	Hon. Alois M. Lentoimaga, M.P. (Chairman)	M
2.	Hon. Peter Kaluma, M.P. (Vice Chairman)	
3.	Hon. (Dr.) Naomi Shaban, M.P.	1
4.	Hon. Raphael Wanjala, M.P.	All market
5.	Hon.(Dr.) Christine Ombaka, M.P.	Chapaka.
6.	Hon. Charles Gimose, M.P.	Alliter
7.	Hon. Yussuf Hassan Abdi, M.P	
8.	Hon. T. J Kajwang, M.P.	arill ( )
9.	Hon. Anthony Oluoch, M.P.	THE WAY
10.	Hon. Catherine Wambilianga, M.P.	

	HON. MEMBER	
11.	Hon. Didmus Barasa, M.P.	VIRTUAL
12.	Hon. (Col.) Geoffey King'angi, M.P.	
13.	Hon. Abdi Shurie, M.P.	3
14.	Hon. Fabian K. Muli, M.P.	
15.	Hon. Daniel Rono, M.P.	- CARD
16.	Hon. Simon Ng'ang'a King'ara. M.P.	
17.	Hon. Joash Nyamoko, M.P.	
18.	Hon. Bernard Okoth, M.P.	Of fine
19.	Hon.Peris Tobiko, CBS, M.P.	1
20.	Hon. Purity Ngirici, M.P.	
21.	Hon. Japheth Kiplangat Mutai, M.P.	
22.	Hon. Halima Mucheke, M.P.	(Melinery)
23.	Hon. Moses Kirima, M.P.	111
me: .	E. L. bendu Signature £2	Date 17. /2/2022
me:	rector, Committee Services	Date 33 2 JCOL

### REPUBLIC OF KENYA



### TWELFTH PARLIAMENT - (SIXTH SESSION)

### THE NATIONAL ASSEMBLY

# CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE ADOPTION OF REPORT ON ELECTION CAMPAIGN FINANCING (AMENDMENT) BILL, 2021.

### ATTENDANCE REGISTER

Venue: Media Onthe Date: 17/2/2022 Time 11-304m

V.	HON. MEMBER	SIGNATURE
1.	Hon. Alois M. Lentoimaga, M.P. (Chairman)	
2.	Hon. Peter Kaluma, M.P. (Vice Chairman)	pr
3.	Hon. (Dr.) Naomi Shaban, M.P.	
4.	Hon. Raphael Wanjala, M.P.	JAN TIME
5.	Hon.(Dr.) Christine Ombaka, M.P.	Alabaka.
6.	Hon. Charles Gimose, M.P.	Mutth
7.	Hon. Yussuf Hassan Abdi, M.P	
8.	Hon. T. J Kajwang, M.P.	
9.	Hon. Anthony Oluoch, M.P.	Zu ()
10.	Hon. Catherine Wambilianga, M.P.	./

HON. MEMBER	SIGNATURE
1. Hon. Didmus Barasa, M.P.	VILTUAL
2. Hon. (Col.) Geoffey King'angi, M.P.	
3. Hon. Abdi Shurie, M.P.	
14. Hon. Fabian K. Muli, M.P.	
15. Hon. Daniel Rono, M.P.	- William
16. Hon. Simon Ng'ang'a King'ara. M.P.	
17. Hon. Joash Nyamoko, M.P.	
18. Hon. Bernard Okoth, M.P.	Between
19. Hon.Peris Tobiko, CBS, M.P.	
20. Hon. Purity Ngirici, M.P.	
21. Hon. Japheth Kiplangat Mutai, M.P.	
22. Hon. Halima Mucheke, M.P.	(Makingy) -
23. Hon. Moses Kirima, M.P.	
E. Libendi Signature E	Date 17/2/2022
Committee Clerk	
Signature	Date 23 2 Feb
Director, Committee Services	

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### REPUBLIC OF KENYA



### TWELFTH PARLIAMENT - (FIFTH SESSION)

# THE NATIONAL ASSEMBLY CONSTITUTIONAL IMPLEMENTATION OVERSIGHT COMMITTEE

### ATTENDANCE REGISTER

Venue: Media Centre Date: 17/2/2022 Time 11-30an

	No. of the control of	
283	HON. MEMBER	SIGNATURE
1.	Hon. Alois M. Lentoimaga, M.P. (Chairman)	
2.	Hon. Peter Kaluma, M.P. (Vice Chairman)	
3.	Hon. (Dr.) Naomi Shaban, M.P.	
4.	Hon. Raphael Wanjala, M.P.	The Town
5.	Hon.(Dr.) Christine Ombaka, M.P.	Chabalea.
6.	Hon. Charles Gimose, M.P.	ATTIVED
7.	Hon.Yussuf Hassan Abdi, M.P	
8.	Hon. T. J Kajwang, M.P.	Jan (1)
9.	Hon. Anthony Oluoch, M.P.	
10.	Hon. Catherine Wambilianga, M.P.	

HON. MEMBER	SIGNATURE
11. Hon. Didmus Barasa, M.P.	VIRTUAL
12. Hon. (Col.) Geoffey King'angi, M.P.	-
13. Hon. Abdi Shurie, M.P.	
14. Hon. Fabian K. Muli, M.P.	
15. Hon. Daniel Rono, M.P.	A Harris
16. Hon. Simon Ng'ang'a King'ara. M.P.	
17. Hon. Joash Nyamoko, M.P.	
18. Hon. Bernard Okoth, M.P.	12 Jan
19. Hon.Peris Tobiko, CBS, M.P.	
20. Hon. Purity Ngirici, M.P.	
21. Hon. Japheth Kiplangat Mutai, M.P.	76.0
22. Hon. Halima Mucheke, M.P.	Madhard .
23. Hon. Moses Kirima, M.P.	- L'
e: E. Libendi Signature . F. Committee Clerk	Date 1.7/2/2022
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Director, Committee Services	