



**REPUBLIC OF KENYA**

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**THE SENATE**

**PROGRAMME OF SENATE BUSINESS**

**WEEK COMMENCING TUESDAY, SEPTEMBER 14, 2021**

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***\* 12<sup>TH</sup> PARLIAMENT \* 5<sup>TH</sup> SESSION***

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REPUBLIC OF KENYA

THE SENATE

TWELFTH PARLIAMENT (FIFTH SESSION)

PROGRAMME OF SENATE BUSINESS FOR THE WEEK  
COMMENCING TUESDAY, SEPTEMBER 14, 2021

**TUESDAY**                      Communication from the Chair, Messages, Petitions,  
14/09/2021                      Papers, Notices of Motion and Statements

- A. **MOTION - ADOPTION OF THE REPORT OF THE SESSIONAL COMMITTEE ON DELEGATED LEGISLATION, ON THE PUBLIC FINANCE MANAGEMENT (SINKING FUND) GUIDELINES, 2021**  
(Chairperson, Sessional Committee on Delegated Legislation)

**THAT**, the Senate adopts the Report of the Sessional Committee on Delegated Legislation on the Consideration of the Public Finance Management (Sinking Fund) Guidelines, 2021 laid on the Table of the Senate on Wednesday, 8<sup>th</sup> September, 2021, and that pursuant to Section 18 of the Statutory Instruments Act, Section 205 of the Public Finance Management Act, and Standing Order 221(4)(b), annuls in its entirety, the Public Finance Management (Sinking Fund) Guidelines, 2021.

- B. **COMMITTEE OF THE WHOLE**  
**\*\*THE COUNTY GOVERNMENTS GRANTS BILL (SENATE BILLS NO. 35 OF 2021)**  
(The Chairperson, Standing Committee on Finance and Budget)

- C. **COMMITTEE OF THE WHOLE**  
**\*THE MENTAL HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 28 OF 2020)**  
(Sen. (Arch.) Sylvia Kasanga, MP)

- D. **COMMITTEE OF THE WHOLE**  
**\*THE BASIC EDUCATION BILL (SENATE BILLS NO. 4 OF 2021)**  
(Sen. Beatrice Kwamboka, MP)
- E. **COMMITTEE OF THE WHOLE**  
**\*THE COUNTY LICENSING (UNIFORM PROCEDURES) BILL**  
**(SENATE BILLS NO. 32 OF 2020)**  
(Sen. Mercy Chebeni, MP)
- F. **COMMITTEE OF THE WHOLE**  
**\*\*THE SALARIES AND REMUNERATION COMMISSION**  
**(AMENDMENT) BILL (SENATE BILLS NO. 31 OF 2020)**  
(The Chairperson, Standing Committee on Finance and Budget)
- G. **\*THE LAW OF SUCCESSION (AMENDMENT) BILL (SENATE BILLS**  
**NO. 15 OF 2021)**  
(Sen. Abshiro Halake, MP)  
*(Second Reading)*
- (Resumption of debate interrupted on Wednesday, 4<sup>th</sup> August, 2021)*
- H. **\*\*\*THE PUBLIC PRIVATE PARTNERSHIPS BILL (NATIONAL**  
**ASSEMBLY BILLS NO. 6 OF 2021)**  
(The Senate Majority Leader)  
*(Second Reading)*
- I. **\*THE COUNTY HALL OF FAME BILL (SENATE BILLS NO. 9 OF**  
**2021)**  
(Sen. Kipchumba Murkomen, MP)  
*(Second Reading)*
- J. **\*THE DISASTER RISK MANAGEMENT BILL (SENATE BILLS NO. 14**  
**OF 2021)**  
(Sen. Mutula Kilonzo Jr, MP and Sen. Sakaja Johnson, MP)  
*(Second Reading)*
- K. **\*THE HEALTH (AMENDMENT) BILL (SENATE BILLS NO. 26 OF**  
**2020)**  
(Sen. (Dr.) Abdullahi Ali, MP)  
*(Second Reading)*

**L. MOTION – PROVISION OF COLOSTOMY BAGS TO COLON CANCER PATIENTS AND SURVIVORS IN COUNTY HOSPITALS**

(Sen. (Dr.) Gertrude Musuruve, MP)

**THAT, AWARE THAT** the colon is part of the digestive system with a major role in the absorption of water, minerals and elimination of waste;

**FURTHER AWARE THAT** colon cancer can cause serious blockage of the colon that may necessitate removal of parts of the colon, the entire colon or the entire colon and the rectum;

**COGNIZANT THAT** persons who have gone through ileostomy, colostomy and urostomy need to use a bag to empty their wastes for the rest of their lives post-surgery;

**CONCERNED THAT** urine bags, adult diapers, artificial breasts, colostomy or ileostomy bags are not listed as goods exempt from tax or zero rated in the First and Second Schedules of the VAT Act 2013, and therefore attract 16 per cent value added tax and customs duty;

**ACKNOWLEDGING THAT** Article 43(1a) of Constitution of Kenya states that everyone has a right to the highest attainable standards of health, and health is a devolved function and therefore under the mandate of the county governments;

**NOW THEREFORE,** the Senate calls upon the Ministry of Health and) in partnership with the Council of Governors to:

1. create and maintain a register of all the colon cancer patients and survivors in county hospitals, including the biodata of the histology of the patients;
2. provision of colostomy bags for those who are permanent users;
3. include the purchase of palliative care products in the health budgets of all county governments;
4. ensure all county hospitals stock these palliative care products to enable increased access and lower commercial prices; and
5. engage the Treasury and Kenya Revenue Authority (KRA) to waive taxes on long-term health consumables such as colostomy bags, prosthesis and others in the upcoming budgetary cycle to ease the burden on Kenyans.

***(Resumption of debate interrupted on Thursday, 9<sup>th</sup> September, 2021)***

**M. MOTION - ADOPTION OF THE REPORT OF THE STANDING COMMITTEE ON DEVOLUTION AND INTERGOVERNMENTAL RELATIONS, CONCERNING THE IMPASSE ON THE BUDGETARY ESTIMATES FOR FINANCIAL YEAR 2020/2021 FOR KIRINYAGA COUNTY BETWEEN THE COUNTY EXECUTIVE AND THE COUNTY ASSEMBLY**

(Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

**THAT**, the Senate adopts the Report of the Standing Committee on Devolution and Intergovernmental Relations, on the impasse on the budgetary estimates for financial year 2020/2021 for Kirinyaga County, between the County Executive and the County Assembly, laid on the Table of the Senate on Tuesday, 25<sup>th</sup> May, 2021.

**N. MOTION - ADOPTION OF THE REPORT OF THE STANDING COMMITTEE ON ROADS AND TRANSPORTATION ON INQUIRY INTO THE OPERATIONALIZATION OF THE NATIONAL CONSTRUCTION AUTHORITY (DEFECTS LIABILITY) REGULATIONS**

(Chairperson, Standing Committee on Roads and Transportation)

**THAT**, the Senate adopts the report of the Standing Committee on Roads and Transportation on its inquiry into the operationalization of the National Construction Authority (Defects Liability) Regulations, laid on the Table of the Senate on Thursday, 24<sup>th</sup> September, 2020.

**O. MOTION - FAST TRACKING CULTURAL DEVELOPMENTS IN COUNTIES**

(Sen. (Arch.) Sylvia Kasanga, MP)

**THAT, WHEREAS** Kenya is a multi-ethnic and multi-racial country with rich and diverse cultural resources such as traditional medicine and foods, arts, craft, music, dances, dress among others;

**AWARE THAT**, the Constitution, in its preamble acknowledges the cultural diversity of the Kenyan people who are determined to live in peace and unity as one indivisible sovereign nation whilst, Article 11 of the Kenyan Constitution recognizes culture as the foundation of the nation;

**NOTING** that, while the Department of Culture under the Ministry of Sports, Culture and Heritage has been playing some of the key roles in promotion of

cultural integration, formulation of policies and standards that will guide the development of culture, little information has been available to the Kenyan public;

**ACKNOWLEDGING**, that culture performs a significant role in the life of a child, the cultural background in which a child is brought up affects the totality of his or her life's activities;

**CONCERNED**, that our children are losing their sense of identity due to the negative influences due to inadequate cultural identity catalyzed by globalization which has led to catastrophic consequences to the next generation as experienced in our country where a majority of young people are showing symptoms of feeling suicidal, anxious, feeling of hopelessness, anger, violence, feeling isolated, and paranoia;

**NOW THEREFORE**, the Senate urges the Cabinet Secretary, Ministry of Sports, Culture and Heritage to –

- a) Formulate cultural development policies and initiatives to inculcate stronger community values, safeguard Kenya's heritage, recognize local heroes and promote socio-cultural opportunities in the counties; and
- b) Formulate strategies to create an enabling environment for protection and promotion of diversity of cultural expressions in all counties.

**P. MOTION – PARKING CHARGES IN PUBLIC INSTITUTIONS OFFERING ESSENTIAL SERVICES**

(Sen. (Dr.) Abdullahi Ali, MP)

**AWARE THAT**, many urban areas and towns in Kenya lack designated car parking areas as a result of imbalance between parking supply and demand mainly due to ineffective land use planning and miscalculations of space requirements, thereby leading to exorbitant parking fees;

**NOTING** that, most essential services offered in hospitals, educational institutions and other public utilities are offered in urban centers, shopping malls and other designated areas that charge parking fees to access;

**ACKNOWLEDGING**, that whether they are delivered by public or private providers, essential services such as health, banking, education and other utilities are considered to be public services because they are public goods that sustain the well-being of every citizen and help in the development of the society as a whole;

**CONCERNED**, that access to hospitals, educational institutions and other places offering essential services might be hindered due to exorbitant parking fees levied on motorists accessing these services;

**FURTHER CONCERNED**, that charging entry fees amount to double taxation as the motorists who would have paid the parking fees will still pay for the services they seek;

**NOW THEREFORE**, the Senate urges the Cabinet Secretary for Lands, Housing and Physical Planning together with the Council of Governors to come up with a policy framework to create an enabling environment for protection of motorists accessing essential services from paying exorbitant fees for parking.

## **Q. Any Other Business**

**WEDNESDAY**      **Communication from the Chair, Messages, Petitions, Papers, Notices of Motion, Statements, Motions, Bills and any other Business not concluded on Tuesday, 14<sup>th</sup> September, 2021.**  
15/09/2021

### **A. COMMITTEE OF THE WHOLE**

**\*THE CO-OPERATIVE SOCIETIES (AMENDMENT) BILL (SENATE BILLS NO. 11 OF 2020)**

(Sen. (Dr.) Agnes Zani, MP)

### **B. COMMITTEE OF THE WHOLE**

**\*THE INVESTMENT PROMOTION (AMENDMENT) BILL (SENATE BILLS NO. 2 OF 2021)**

(Sen. (Dr.) Alice Milgo, MP)

### **C. COMMITTEE OF THE WHOLE**

**\*\*THE COUNTY VOCATIONAL EDUCATION AND TRAINING BILL (SENATE BILLS NO. 6 OF 2021)**

(Chairperson, Standing Committee on Education)

### **D. \*THE COUNTY OVERSIGHT AND ACCOUNTABILITY BILL (SENATE BILLS NO. 17 OF 2021)**

(Sen. Ledama Olekina, MP)

*(Second Reading)*

### **E. \*THE NATIONAL COHESION AND PEACE BUILDING BILL (SENATE BILLS NO. 19 OF 2021)**

(Sen. Judith Pareno, MP)

*(Second Reading)*

**F. \*THE COUNTY BOUNDARIES BILL, SENATE BILLS NO. 20 OF 2021**

(Sen. Mutula Kilonzo Jr, MP)

*(Second Reading)*

**G. MOTION - RECOGNIZING AND APPRECIATING THE ELDERLY BY COUNTY GOVERNMENTS**

(Sen. Rose Nyamunga, MP)

**THAT, AWARE** that in 2006, the National Government initiated the Older Persons Cash Transfer (OPCT) Programme, popularly known as *Pesa ya Wazee*, which is an unconditional cash transfer programme to destitute elderly persons above the age of 65 years to cater for their subsistence needs;

**NOTING THAT** the beneficiaries receive a monthly stipend of Kshs. 2,000, delivered every two months through appointed payment agents, and also entitled to medical insurance through the National Health Insurance Fund (NHIF);

**CONCERNED HOWEVER THAT** the programme's credibility is marred by issues of delayed payments to beneficiaries, difficulties in processing of payments through the stipulated agents and payments to unregistered persons;

**NOW THEREFORE**, the Senate recommends that the County Governments complement the efforts of the National Government and assist in resolving these challenges by:-

1. Developing legislation and policies to protect the elderly including ensuring all elderly persons in their counties are registered in the OPCT programme; and
2. Organise value addition mechanisms such as financial training to help the beneficiaries of the programme to efficiently utilise this allowance.

**H. MOTION- INTEGRATING CLIMATE EDUCATION INTO SCHOOL CURRICULUM AT ALL LEVELS**

(Sen. Abshiro Halake, MP)

**THAT, AWARE THAT** it is important that both the current and future generations are better equipped to address the problem of climate change and this can be accomplished by using appropriate instructional strategies such as integrating climate education into the syllabus to assist students in improving their understanding of climate change and acquiring the essential skills to reduce its effects.



**ACKNOWLEDGING THAT** education is crucial to promote climate action as it helps individuals understand and address the impacts of the climate crisis, empowering them with the knowledge, skills, values and attitudes needed to act as agents of change, hence protect the environment and take action by crafting community level solutions.

**COGNIZANT OF THE FACT** the Constitution of Kenya in Article 42 provides for the right to a clean and healthy environment for every Kenyan, which includes the right to have the environment protected for the benefit of present and future generations.

**FURTHER NOTING THAT** climate change is a global nightmare with consequences that are already quite visible, and should be a priority for our education curriculum, in accordance to Article 12 of the Paris Agreement which espouses the enhancement of climate change education, training, public awareness, public participation and public access to information.

**NOW THEREFORE,** the Senate calls upon the Council of Governors in partnership with the Ministry of Education, Science and Technology to:-

1. integrate climate education in the school curriculum in all counties to equip all school going children; and
2. equip teachers and administrators with the necessary information and training skills to teach climate education in schools.

**I. MOTION – REPORT OF THE PARLIAMENT OF KENYA DELEGATION TO THE 141<sup>ST</sup> ASSEMBLY OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS, HELD IN BELGRADE, SERBIA FROM 13<sup>TH</sup> TO 17<sup>TH</sup> OCTOBER, 2019**  
(Sen. Susan Kihika, MP)

**THAT,** the Senate notes the report of the Parliament of Kenya Delegation to the 141<sup>st</sup> Assembly of the Inter-Parliamentary Union (IPU) and related meetings, held in Belgrade, Serbia, from 13<sup>th</sup> to 17<sup>th</sup> October, 2019 laid on the Table of the House on Wednesday, 4<sup>th</sup> March, 2020.

**J. MOTION – REPORT OF THE THIRD ORDINARY SESSION OF THE 5<sup>TH</sup> PARLIAMENT OF THE PAN – AFRICAN PARLIAMENT HELD FROM 7<sup>TH</sup> TO 18<sup>TH</sup> OCTOBER, 2019, IN MIDRAND, SOUTH AFRICA.**  
(Sen. (Dr.) Abdullahi Ali, MP)

**THAT**, the Senate notes the Report of the Third Ordinary Session of the 5<sup>th</sup> Parliament of the Pan-African Parliament held from 7<sup>th</sup> to 18<sup>th</sup> October, 2019 in Midrand, South Africa.

## **K. Any Other Business**

**THURSDAY**                      **Communication from the Chair, Messages, Petitions, Papers, Notices of Motion, Statements, Motions, Bills and any other Business not concluded on Wednesday, 15<sup>th</sup> September, 2021.**  
16/09/2021

**A. \*THE PRESERVATION OF HUMAN DIGNITY AND PROTECTION OF ECONOMIC AND SOCIAL RIGHTS BILL (SENATE BILLS NO. 21 OF 2021)**

(Sen. Abshiro Halake, MP)

*(Second Reading)*

**B. \*THE HERITAGE AND MUSEUM BILL (SENATE BILLS NO. 22 OF 2021)**

(Sen. (Dr.) Alice Milgo, MP)

*(Second Reading)*

**C. \*THE COCONUT INDUSTRY DEVELOPMENT BILL (SENATE BILLS NO. 24 OF 2021)**

(Chairperson, Standing Committee on Agriculture, Livestock and Fisheries)

*(Second Reading)*

**D. \*THE KENYA CITIZENSHIP AND IMMIGRATION (AMENDMENT) BILL (SENATE BILLS NO. 33 OF 2021)**

(Sen. (Dr.) Irungu Kang'ata, MP)

*(Second Reading)*

**E. \*THE ALTERNATIVE DISPUTE RESOLUTION BILL (SENATE BILLS NO. 34 OF 2021)**

(Sen. (Arch.) Sylvia Kasanga, MP)

*(Second Reading)*

**F. COMMITTEE OF THE WHOLE**

**\*THE START-UP BILL (SENATE BILLS NO. 1 OF 2021)**

(Sen. Sakaja Johnson, MP)

**G. COMMITTEE OF THE WHOLE**

**\*THE OFFICE OF THE COUNTY PRINTER BILL (SENATE BILLS NO. 13 OF 2021)**

(Sen. Petronila Were Lokorio, MP)

**H. COMMITTEE OF THE WHOLE**

**\*\*THE STREET VENDORS (PROTECTION OF LIVELIHOOD) BILL (SENATE BILLS NO. 7 OF 2021)**

(Chairperson, Standing Committee on Tourism, Trade and Industrialization)

**I. MOTION – ADOPTION OF THE REPORT OF THE STANDING COMMITTEE ON HEALTH ON INQUIRY INTO ALLEGATIONS OF IRREGULARITIES BY THE KENYA MEDICAL SUPPLIES AUTHORITY IN PROCUREMENT OF PHARMACEUTICAL EQUIPMENT**

(Chairperson, Standing Committee on Health)

**THAT**, the Senate adopts the Report of the Standing Committee on Health on inquiry into allegations regarding irregularities in the procurement of various pharmaceutical equipment and products by the Kenya Medical Supplies Authority (KEMSA), laid on the Table of the Senate on Tuesday, 30<sup>th</sup> March, 2021.

**J. MOTION – ADOPTION OF THE REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE COVID-19 PANDEMIC SITUATION IN KENYA**

(Chairperson, Standing Committee on Health)

**THAT**, the Senate adopts the First Progress Report of the Standing Committee on Health on the Covid-19 pandemic situation in Kenya, laid on the Table of the Senate on Tuesday, 30<sup>th</sup> March, 2021.

**K. MOTION – ADOPTION OF THE REPORT OF THE STANDING COMMITTEE ON HEALTH ON THE ALLEGED NEGLIGENCE BY THE KENYATTA NATIONAL HOSPITAL IN THE MEDICAL CASE OF THE LATE (PROF.) KEN WALIBORA, PRIOR TO HIS DEATH**

(Chairperson, Standing Committee on Health)

**THAT**, the Senate adopts the Report of the Standing Committee on Health on the alleged negligence by the Kenyatta National Hospital in the medical case of the late (Prof.) Ken Walibora, prior to his death, laid on the Table of the Senate on Tuesday, 30<sup>th</sup> March, 2021.

## L. Any Other Business

**TUESDAY**  
21/09/2021

Communication from the Chair, Messages, Petitions, Papers, Notices of Motion, Statements, Motions, Bills and any other Business not concluded on Thursday, 16<sup>th</sup> September, 2021.

- A. **\*THE LIFESTYLE AUDIT BILL (SENATE BILLS NO. 36 OF 2021)**  
(Sen.(CPA) Farhiya Ali Haji, MP)

*(Second Reading)*

- B. **\*\*THE INTERGOVERNMENTAL RELATIONS (AMENDMENT) BILL, (SENATE BILLS NO. 37 OF 2021)**  
(Chairperson, Standing Committee on Devolution and Intergovernmental Relations)

*(Second Reading)*

- C. **\*THE COUNTY GOVERNMENTS (AMENDMENTS) BILL, (SENATE BILLS NO. 38 OF 2021)**  
(Sen.Moses Kajwang', MP)

*(Second Reading)*

- D. **COMMITTEE OF THE WHOLE**  
**\*THE PROMPT PAYMENT BILL (SENATE BILLS NO. 16 OF 2021)**  
(Sen. Farhiya Haji and Sen. Johnson Sakaja)

- E. **COMMITTEE OF THE WHOLE**  
**\*THE NATURAL RESOURCES (BENEFIT SHARING) BILL (SENATE BILLS NO. 25 OF 2020)**  
(Sen. (Dr.) Agnes Zani)

- F. **COMMITTEE OF THE WHOLE**  
**\*THE KENYAN SIGN LANGUAGE BILL (SENATE BILLS NO. 5 OF 2021)**  
(Sen. (Dr.) Getrude Musuruve, MP and Sen. (Prof.) Margaret Kamar, MP)

## **G. MOTION- PROMOTION OF MENTAL HEALTH FACILITIES FOR MOTHERS**

(Sen. (Arch.) Sylvia Kasanga, MP)

**THAT, AWARE THAT** according to the World Health Organization, globally 10% of pregnant women and 13% of women who have just given birth experience a mental condition, referred to as perinatal depression, which is higher in developing countries with 15.6% during pregnancy, and 19.8% after child birth;

**FURTHER AWARE** that women who go through still birth and those that lose their children during delivery are taken to the general maternity ward where other mothers with healthy babies are recovering, causing them mental anguish and adversely impacting their mental health;

**NOTING THAT** integrating mental health care into primary healthcare settings requires training in psychiatric care and providing consulting support to primary care providers, considering that there are not enough mental health care providers to meet the current and growing need for mental health services;

**APPRECIATING THAT** the Health Act under section 6 (1) (b) provides that every person has a right to reproductive health care which includes the right of access to appropriate health care services that will enable mothers go safely

through pregnancy, childbirth, and the postpartum period which should include the integration of mental health in perinatal care as recommended by the National Mental Health Taskforce in its “Mental Health and Wellbeing towards Happiness and National Prosperity” report;

**NOW THEREFORE**, the Senate urges the Ministry of Health in collaboration with the Council of Governors to:

1. ensure that all county maternal health facilities allocate a separate ward for recovery for the mothers who have gone through still birth or those that have lost their babies during delivery;
2. facilitate continuous mental health training and the provision of counseling support in the perinatal wards for all primary care providers in all counties; and,
3. establish counseling facilities at all county health facilities providing counseling therapy to mothers who lose their children through a miscarriage, during delivery, or through still birth.

## **H. Any Other Business**

## **KEY**

**\*\*\*\* - Denotes a Majority /Minority Party Bill**

**\*\*\* - Denotes a National Assembly Bill**

**\*\* - Denotes a Committee Bill**

**\* - Denotes any other Bill**