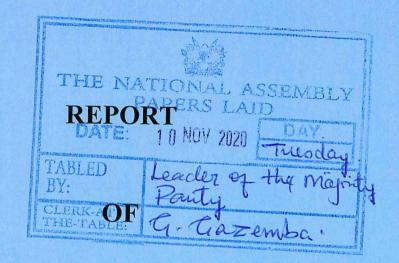




Enhancing Accountability



THE AUDITOR-GENERAL

ON

PUBLIC SERVICE COMMISSION

FOR THE YEAR ENDED 30 JUNE, 2019

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PUBLIC SERVICE COMMISSION

REPORTS AND FINANCIAL
STATEMENTS
FOR THE

FINANCIAL YEAR ENDED JUNE 30, 2019

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REPUBLIC OF KENYA

PUBLIC SERVICE COMMISSION REPORTS AND FINANCIAL STATEMENTS

FOR THE FINANCIAL YEAR ENDED JUNE 30, 2019

Prepared in accordance with the Cash Basis of Accounting Method under the International Public-sector Accounting Standards (IPSAS)

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I. KEY ENTITY INFORMATION AND MANAGEMENT

1.0 Background Information

The Public Service Commission (PSC) is an Independent Commission established under Article 233 of the Constitution of Kenya. The Commission consists of a chairperson, vice-chairperson and seven other members appointed in accordance with Article 233 of the Constitution. The Commission is assisted by a Secretariat headed by a Secretary who is also the Chief Executive Officer. The current Commission took oath of office on 17th January 2019 following the end of the tenure of the previous Commission save for the Chairman who was sworn in on 15th August 2018.

The mandate of the Commission as set out under Article 234 include: establish and abolish offices in the public service; appoint persons to hold or act in those offices; exercise disciplinary control over and remove persons holding or acting in those offices; promote the values and principles referred to in Articles 10 and 232 throughout the public service; investigate, monitor and evaluate the organization, administration and personnel practices of the public service; ensure that the public service is efficient and effective; develop human resources in the public service; review and make recommendations to the national government in respect of conditions of service, code of conduct and qualifications of officers in the public service; evaluate and report to the President and Parliament on the extent to which the values and principles mentioned in Articles 10 and 232 are complied with in the public service; and hear and determine appeals in respect of county governments' public service. The Commission additionally performs its mandate under Articles 155 (2) (a), 158 (2) (3) and (4), 171 (2) and 230 (2) (b).

The Public Service Commission Act, 2017 prescribes the manner in which the Commission fulfils its mandate.

1.1 Members of the Commission

Stephen K. Kirogo, CBS, Chairman



Mr. Stephen K. Kirogo is a career public servant with solid credentials and a track record of public service spanning over thirty years. His appointment as Chairperson of the Public Service Commission in August 2018 capped an illustrious career that began in 1984 as an Assistant Secretary in the Office of the President.

Prior to his appointment as PSC Chairperson, Mr. Kirogo has served as the Principal Administrative Secretary/Assistant Secretary to the Cabinet in the Presidency and Cabinet Affairs Office since 2012. He rose steadily through the ranks from Assistant Secretary, District Officer, District Commissioner,

Senior Assistant Secretary, Undersecretary, Deputy Secretary/Personal Assistant to Head of the Public Service, Secretary to the State Corporations Advisory Committee (SCAC) and finally to the position of Principal Administrative Secretary/Assistant Secretary to the Cabinet.

Mr. Kirogo is a member of the Public Relations Society of Kenya and the Public Service Club among other professional and community organizations. He is passionate about improving productivity in the public service through implementation of a performance management framework that is underpinned by values anchored on Public Service ethics and performance.

Mr. Kirogo holds an Executive Masters in Business Administration (EMBA) degree, a Post Graduate Diploma in Business Development, a Bachelor of Arts degree from University of Nairobi and Post Graduate Diploma in Public Relations and Communications from Kenyatta University and has attended other professional courses and trainings.

In recognition of his immense contribution to the country, Mr. Kirogo was awarded the Order of the Chief of the Burning Spear (CBS) and the Order of the Elder of the Burning Spear (EBS) by His Excellency the President of the Republic of Kenya.

Ms. Charity Seleina Kisotu, Vice Chairperson



Ms. Charity Seleina Kisotu took oath office as Vice Chairperson of the Public Service Commission on 17th January 2019. Alongside her position as vice chairperson of the Commission, Ms. Kisotu is also the Chairperson of the Finance, Planning, ICT and General Purpose Committee of the Board and ICT Committee of the board. Prior to her appointment, she was a member of the Board of the Central Bank of Kenya since 2016. She also served as Chairperson of the Insurance Tribunal; Chairperson of the National Social Security Fund (NSSF) Board of Trustees; and Chairperson of

Kenya Wines Agencies Limited (KWAL).

As chairperson of KWAL, she successfully presided over the privatization of the organization which was a special assignment given to her board by the appointing authority then. Ms. Kisotu also served as a member of Nairobi City County Public Service Board and Chief Accountant at the National Water Corporation.

Ms. Kisotu holds a Masters Degree in Business Administration from Moi University. She is a Certified Public Accountant of Kenya (CPAK) and a Certified Public Secretary.

Ms. Joan Adhiambo Otieno, Commissioner



Commissioner Joan A. Otieno chairs the Staff Pension Scheme as sponsor nominated trustee of the Public Service Commission. She is a Member of Public Service Commission Terms and Conditions of Service and Human Resource Development Committees.

She joined the Commission on 17^{th} January 2019 after a distinguished thirty-five (35) years of service (1984 – 2019) as a teacher and school administrator. As an administrator, she not

only participated in curriculum review, design and development but was also involved in preparation of instructional resources at the then Kenya Institute of Education (KIE) now called Kenya Institute of Curriculum Development (KICD). She was instrumental in facilitation and improvement of access and quality education in various public institutions in the country.

As a way of giving back to the society, she sits in the board of Community Initiative Support Services (CISS) (2010– to-date), a none-profit organization that is involved in Poverty eradication, Food security, Healthcare, Environmental conservation, Higher Education and Research in the Lake Region.

Commissioner Joan A. Otieno holds a Bachelor of Education (Arts) Degree from Kenyatta University and a Diploma in Education Management from Kenya Education Management Institute (KEMI).

Ambassador Patrick Simiyu Wamoto, Commissioner



Amb. Patrick Wamoto is a former senior public servant and diplomatic service professional with a strong insight into the dynamics and issues around Kenya's foreign relations in particular and the wider government in general. He has contributed immensely to shaping the role of Kenya's foreign service and its purpose in delivering public service priorities for the ordinary citizen, the economic good of the country and the national interest. He is a persuasive communicator with proven abilities in improving interstate relations and helping

build consensus on important regional issues.

Prior to joining the Public Service Commission, Amb. Wamoto was Kenya's Ambassador to Thailand with multiple accreditation to Vietnam, Myanmar, Laos and Cambodia. From 2013 to 2015 he served as Ambassador/High Commissioner of Kenya to South Africa with multiple accreditation to the Kingdoms of Lesotho and Swaziland. He joined the Ministry of Foreign Affairs in 1983 after graduating with an Upper 2nd Class (Honors) Bachelor of Arts degree in Political Science from the University of Nairobi.

He also holds a Post-Graduate Diploma (Distinction) in Diplomatic Studies from Oxford University, UK (1987) and a Post-Graduate Diploma (Distinction) in Multilateral Diplomacy from the Graduate Institute of International Studies in Geneva, Switzerland (1998). He has undertaken various training courses in Management at the Kenya School of Government in Nairobi as well as the German Centre for International Development in Berlin, Germany. Amb. Patrick Wamoto is also an Alumnus of the National Defence College, Kenya (2007).

He rose through the civil service ranks starting as an Assistant Secretary III in 1983 to the position of Ambassador in 2008 and Political and Diplomatic Secretary in April 2010. He was appointed in an acting capacity as Permanent Secretary, Ministry of Foreign Affairs from 27th October, 2010 to August, 2011. He has served in various capacities both at the Ministry Headquarters and overseas including as First Secretary at the Kenya High Commission in London (1989-1995), Deputy Head of Mission Kenya Embassy Vienna, Austria (2002-2005) and Deputy Head of Mission Kenya High Commission Abuja (2005-2007), and Director of Africa and AU Directorate at Ministry Headquarters (2008-2009). He has represented Kenya at various International meetings and conferences including the UN General Assembly, the Commonwealth Senior Officials and Heads of Governments meetings, the IAEA and UNIDO General Conferences, CTBTO Prep-Com Meetings, the African Union Executive Council and Assembly of Heads of State Meetings and FOCAC Ministerial Meetings. He was conferred with the award of The Order of the Burning Spear, 2nd Class (Elder of the Burning Spear – EBS) by the President of the Republic of Kenya in December, 2010 for his exemplary contribution to Kenya's diplomacy through his ability to navigate and balance political, national and international pressures to shape strategy and priorities in the national interest.

Dr. Joyce Kemunto Nyabuti, Commissioner



Dr Joyce Kemunto Nyabuti began her six-year term of service as a commissioner after being sworn into office on 17th January 2019. She is a Human Resource Management and Development expert of longstanding, having handled numerous high-level management assignments in the public sector including performance improvement programmes in the civil service.

Prior to her appointment, Commissioner Nyabuti was a trainer at the National Intelligence Academy. She also served in different capacities

of human resource management and development in various ministries and agencies including Public Service Commission, Ministry of Cooperative Development, Ministry of Agriculture and Rural Development and Ministry of Health.

Commissioner Nyabuti holds a doctorate (PhD) in Business Administration -Human Resource Management from Kabarak University, Master of Business Administration (MBA) in Human Resource Management from Catholic University of Eastern Africa and Bachelor of Arts (B.A.) from the University of Nairobi. She also holds a Post Graduate Diploma in Human Resource Management, Post Graduate Diploma in Strategic & Security Studies and a Certificate in Human Resource Audit.

Dr. Mary C. Mwiandi, Commissioner



Dr Mary Ciambaka Mwiandi was appointed Commissioner, Public Service Commission in January 2019. She graduated with Bachelor of Arts (Hons) degree from University of Nairobi in 1983, Post Graduate Diploma in Education (PGDE) from Kenyatta University in 1986, Master of Arts (MA) in History from the University of Nairobi in 1993 and PhD in History from Michigan State University in 2005. She attended Kangaru School for her A-levels and Chuka Girls Secondary Schools for O-levels.

She has a long and fulfilled public service as a teacher, lecturer and community leader. She taught at Chuka High School, Meru School and Kajiunduthi Secondary School where she also served as Deputy Principal. In 1993 she joined University of Nairobi as Tutorial Fellow and rose through the ranks to Senior Lecturer, Department of History and Archaeology where she taught History, Research Methods, Armed Conflict and Peace Studies. She served as part-time lecturer at Strathmore University, United States International University (Africa), and St. Lawrence University, Nairobi Campus. In 2015 she was appointed Chairman, Department of History and Archaeology at the University of Nairobi.

She has published widely in her field of interest and supervised a host of MA and PhD students in History and Armed Conflict and Peace at the University of Nairobi. She is a recipient of many local and international scholarships and grants from institutions and research programs.

She has also served the public in various capacities. The National Cohesion and Integration Commission for instance nominated her a Goodwill Ambassador to engage Kenyan communities on matters of peace, cohesion and integration. She has served in various school Management boards and as a member in the Board of Management at Kenya Marine and Fisheries Research Institute (KMFRI). She continues to offer her services to several community organisations/associations and church in various capacities.

Ambassador Salma A. Ahmed, Commissioner



Amb. Salma Abdulahi Ahmed was appointed as a commissioner in the Public Service Commission on 10th January 2019 after an illustrious career spanning over 20 years in the civil service, diplomacy, communications, public relations and academia. She is an innovative thinker and strategist with solid problem-solving skills and deep understanding of organizational systems.

Prior to her appointment, Commissioner Ahmed was Kenya's ambassador to France, Portugal and Serbia for eight years where

she also doubled as the Chair of the East African Community Ambassadors forum and Deputy Dean of the African Group of Ambassadors. As ambassador, she was actively involved in high level global governance issues, peace and conflict resolution and international trade and strengthening Kenya's diplomatic interests. She also served as a lecturer at the University of Nairobi's Department of Political Science and the Institute of Diplomacy and International Studies, the National Intelligence Service School, National Defence College and the Foreign Service Academy among other institutions in Kenya and abroad.

Commissioner Ahmed is passionate about transforming society and she has been engaged in various social transformation campaigns and programmes among disadvantaged communities and refugee camps all over Kenya. She is skilled in systems analysis, conflict management and resolution, peace building and resource mobilization. Her illustrious career includes a stint as a consultant at United Nations Development Fund for Women (UNIFEM) where she deepened her passion for social transformation issues. She has also worked as a Communications and Public Relations Manager at the Aga Khan Development Network.

Commissioner Ahmed holds a Bachelor of Arts and Masters in International Studies degree from the University of Nairobi, Postgraduate Diploma in International Relations and has also attended numerous certificate level courses, seminars and workshops.

Dr. Reuben K. Chirchir, Commissioner



Dr Reuben Chirchir joined the Commission on 17th January 2019 as Commissioner for a six-year term of office. Prior to his appointment, Dr Chirchir served in various capacities in the public sector as the Chairman of the University Council of South Eastern Kenya University; Secretary and Chief Executive Officer for the Judges and Magistrates Vetting Board; Joint Secretary to the Tribunal appointed by H.E. the President to Investigate the Conduct of a Judge of the Supreme Court of Kenya; Consultant Senior Programme Officer (UNDP) supporting the Task Force on

Developed Government (TFDG), Office of the Deputy Prime Minister and Ministry for Local Government; and Operations Officer, Lake Victoria Environmental Management Programme (EPS) under the Ministry of Environment and Natural Resources.

Dr Chirchir holds a Doctorate in Organizational Leadership, MSc (NRM), B.Sc. and LLB degrees. Dr Chirchir is also registered with the National Environment Management Authority (NEMA) as a Lead Expert and a member of the Environmental Institute of Kenya (EIK). Dr Chirchir is an active scholar with interest on governance, policy and leadership studies.

Andrew N. Muriuki, Commissioner



Andrew Ndambiri Muriuki was appointed as a commissioner in the Public Service Commission on 10th January 2019. He has over 17 years of progressive experience in sustainable resource planning and management in the public sector, mainly in institutions of higher learning. He also has broad experience in the functional areas of human resources administration, procurement, finance, supply chain, facility and property management;

Prior to joining the Commission, Commissioner Muriuki was the Deputy Registrar (Administration & Finance) at Dedan Kimathi University of Technology, Nyeri. He also served in various positions at Jomo Kenyatta University of Agriculture and

Technology, rising through the ranks from Management Trainee to the position of Senior Assistant Registrar.

Commissioner Muriuki has hands-on experience in corporate governance, having been a Member of the National Standards Council of the Kenya Bureau of Standards and the Institute of Directors of Kenya. He has attended numerous professional and career development courses in management, procurement, finance, project planning, labour relations and corporate governance, locally and abroad.

Commissioner Muriuki holds a Master of Science in Information Systems from the University of Sunderland in the United Kingdom; National Diploma in Business Management from Kenya Institute of Management; and Bachelor of Arts from Kenyatta University.

Simon K. Rotich-Secretary/CEO



Mr. Simon K. Rotich is a career public servant with over thirty years' experience in the field of public administration having worked in various capacitates across the width and span of different administrative units in the Country. His deep understanding of Government administration has ensured successful implementation and delivery of Government services to the people. His appointment as Secretary to the Public Service Commission on 1st August 2019 elevates him to the top of an impeccable public service and thrusts him an opportunity to drive the Commission Secretariat to deliver on the Commission vision and strategy. Mr. Rotich joined the civil service in

1991 as an Assistant Secretary in the Office of the President.

He rose steadily through the ranks as Assistant Secretary Cadet, District Officer I/II, District Commissioner, Deputy Secretary, Undersecretary, Senior Deputy Secretary, Director of Administration and finally to the position of Deputy Commission Secretary prior to his appointment as PSC Secretary. Mr Rotich also served as Chief Executive Officer for the Commission on Implementation of the Constitution from 2011 to 2012.

Mr. Rotich holds a master's degree in Public Administration from Moi University and a postgraduate Diploma in Mass Communication from the University of Nairobi. He also holds a Bachelor of Arts degree (Philosophy and Linguistics) from Kenyatta University. He has attended numerous training, workshops and seminars locally and internationally. He is the founder board member of Kapsogut Secondary School and has participated in various community projects impacting communities around him. He is a member of Member of Kenya Association of Public Administration and Management (KAPAM) an affiliate of Africa Association of Public Administration and Management (AAPAM).

Mr. Rotich was conferred with the award of the Order of the Burning Spear, 2nd Class (Elder of the Burning Spear – EBS) by the President of the Republic of Kenya in 2018 in recognition of the immense contribution to the public service and the country.

1.2 Key Management

The Commission's day-to-day management is under the following key organs:

- a) The Commission Board sets general policy and strategic direction of the Commission and is chaired by the Chairperson of the Commission. The Commission does its business through eight committees each chaired by a Commissioner and draws membership from the Commission and senior Secretariat staff. Each Committee has specific terms of reference dealing with broad areas of the Commission mandate.
- b) The Secretary/Chief Executive Officer is the Secretary to the Commission Board. The Office of the Secretary/CEO is assisted by Director, Board Management Services who oversees secretarial responsibilities and follows up on implementation of the Commission's directives. The administration and corporate affairs of the Commission is directed by the CEO assisted by the Deputy Commission Secretary (Corporate Services). The Office of the Secretary is also assisted by the Chief Commission Counsel who heads the Legal Unit of the Commission and offers legal advisory services to the Commission;
- c) The Management of the Commission is structured into seven directorates, headed by directors, namely: Finance and Planning; Corporate Services, Establishment and Management Consultancy Services; Recruitment and Selection; Human Resource Management and Development; and Compliance Audit and Quality Assurance; and
- d) The Commission Chief Internal Auditor, who reports to the Audit Committee of the Commission, advices on internal control systems and fiduciary policy issues.

1.3 Fiduciary Management

The key management personnel who held office during the financial year ended 30th June 2019 and who had direct fiduciary responsibilities were:

Table 1-1: Key Management Personnel with Direct Fiduciary Responsibilities

No.	Designation	Name
1.	Accounting Officer	- Simon K. Rotich, EBS
2.	Deputy Commission Secretary (Corporate Services)	- Remmy Nambuchi Mulati, MBS
3.	Director, Finance and Planning	- CPA Dismas O. Ogot
4.	Ag. Deputy Director, Finance	- CPA Rebecca J. Kiplagat
5.	Ag. Deputy Director, HRM Administration	- Gilbert Nyandiga
6.	Ag. Assistant Director Accounts	- Dr. Julius O. Moturi
7.	Deputy Director Supply Chain Management	- Patrick Malakwen

1.4 Fiduciary Oversight Arrangements

The Commission's Board provides oversight arrangements through the following organs:

1.4.1 Commission Board and Committees

Section 12 of the Public Service Commission Act, 2017 allows the Commission to establish such committees as may be necessary for the better carrying out of its functions and the exercise of its powers. In line with this provision, the Commission has established eight (8) standing committees, each comprising of at least two Commissioners and members of the Secretariat appointed to the committees, one statutory committee. The recommendations from the committees are tabled before the Commission Board for consideration. The committees and their respective terms of reference are as follows: -

A. Human Resource Planning, Establishment and Recruitment Committee

- *i)* Advise the Commission on Human Resource Planning, Establishment and Recruitment functions;
- ii) Develop and review recruitment and selection policy in the public service;
- iii) Develop and review policy guidelines for establishing and abolishing public offices;
- iv) Develop and review career management framework for the public service;
- v) Recommend the criteria for appointments in the public service in compliance with the requirements of the Constitution;
- vi) Consider requests on organization structure and staff establishment from MDAs;
- vii) Consider requests from MDAs on appointments and promotions and make appropriate recommendations and policies;
- viii) Consider job descriptions and specifications for career progression; and
 - ix) Oversee the implementation of job evaluation report for the service.

B. Committee on Terms and Conditions of Service

- i) Consider, review and make recommendations on terms and conditions of service for public officers;
- ii) Review and develop human resource management policies for the public service;
- iii) Recommend human resource management reforms in the public service;
- iv) Develop a human resource master plan for the public service;
- v) Recommend talent management and retention programmes in the service; and
- vi) Manage industrial relations in the service.

C. Human Resource Development Committee

- i) Develop and review human resource development policies and guidelines;
- ii) Oversee institutionalization of induction and fit-for-purpose training and development programmes;
- iii) Develop and manage public service competency framework;
- iv) Collaboration and resource mobilization for training and development; and
- v) Management of internship programmes in the public service.

D. Public Service Performance and Transformation Committee

- i) Develop national performance management policy framework for the public service;
- Oversee the institutionalization of performance management framework in the public service;
- iii) Initiate service delivery improvement programmes and strategies;
- iv) Develop strategies for inculcating a public service performance culture; and
- v) Recommend structures and systems for public service transformation.

E. Compliance and Quality Assurance Committee

- i) Develop strategies for promotion of values and principles under Articles 10 and 232 of the Constitution;
- ii) Oversee the preparation of the report to the President and Parliament on the extent to which the values and principles in Articles 10 and 232 are complied with in the public service;
- iii) Consider reports on investigation, monitoring and evaluation, and audit of the organization, administration and personnel practices in the public service;
- iv) Manage the public service Code of Conduct and Ethics; and
- v) Oversee the administration of financial disclosures in the public service.

F. County Appeals and Devolution Matters Committee

- i) Oversee inter-governmental relations in collaboration with relevant government agencies to ensure application of uniform human resource management norms and standards in the service;
- Recommend strategies for capacity building and technical assistance to counties on human resource matters; and

values programme. The expenditure trends for the 2018/19 fiscal year are as shown in Table 3 and figure 3.

Table 1-3: Summary Budget Performance 2018/19 FY by Programmes

Programmed/Sub-programme	Approved Estimates 2018/19 Kshs	Actual Expenditure 2018/19 Kshs	Budget utilization difference 2018/19	
			Programme 1: General Administration, Planning and Support Services	920,489,540
Programme 2: Human Resource Management and Development	198,531,271	197,611,789	919,482	
Programme 3: Governance and National Values	135,066,328	134,492,030	574,298	

Figure 1-3: Budget Performance 2018/19 Financial Year by Programmes

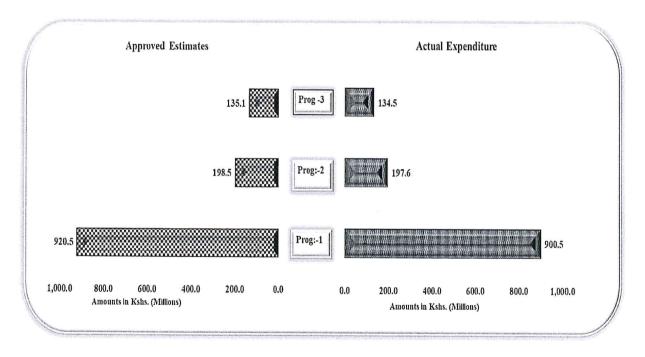


Table 1-3 and Figure 1-4 show that the general administration, planning and support programme was allocated a higher percentage of the Commission's budgetary allocation compared to the other two programmes of human resource management and development, and governance and national values. This is because general administration, planning and

support services programme consolidates shared services that support the Commission in the delivery of the core Commission's mandate. The areas include staff pension, gratuity, medical insurance, mortgage and car loan scheme, fuel and vehicles maintenance, maintenance and refurbishment of buildings and conducive work environment, among others.

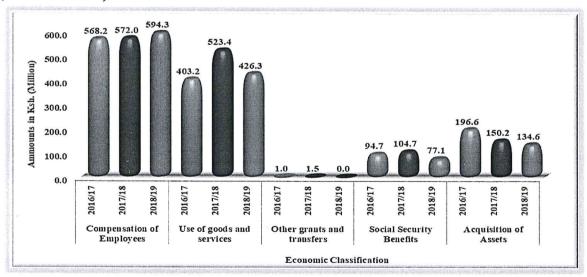
2.3 Comparative performance for the Medium Term (2016/17 to 2018/19 Financial Years)

The Commission's budget performance in terms of expenditure absorption by economic classifications for the last three fiscal years is presented in Table 1-4

Table 1-4: Comparative Analysis of Performance for the Medium Term (2016/17 to 2018/19 FYs)

Title and Details	Expenditure 2016/17	Expenditure 2017/18	Expenditure 2018/19
	Kshs.	Kshs.	Kshs.
Compensation of			NOTICE - CONTINUES AND THE STATE OF THE CONTINUES SAFER & 22
Employees	568,152,986	572,004,010	594,276,550
Use of goods and services	403,222,917	523,414,796	426,345,328
Other grants and transfers	1,000,000	1,482,984	
Social Security Benefits	94,658,221	104,747,613	77,088,041
Acquisition of Assets	196,638,465	150,172,597	134,641,197
Total Net Expenditure	1,263,672,589	1,351,822,000	1,232,351,116

Figure 1-4: Comparative Analisis of Performance for the Medium Term Financial Years (2016/17-2018/19)



The Table 1-4 and Figure 1-5 indicate that the budgetary expenditure for the last three years for the compensation of employees recorded marginal growth over the medium term period resulting from about 4 per cent annual salary increments. However, the budgetary provision

for use of goods and services, social benefits and acquisition of assets recorded 18.5 per cent, 26.4 per cent and 10.3 per cent reduction, respectively. The reduction mainly affected implementation of strategic plan programmes for the period under review.

2.4 Key Achievements

During the year under review, several strategic initiatives were implemented to complete the 2013-2018 strategic plan. These included review organisational structures in various MDAs to promote efficiency and effectiveness of the public service; appointment of officers to various positions in the public service in compliance with constitutional requirements; and administration of the Public Service Code of Conduct and Ethics 2016 to all public officers under the purview of the Commission in promotion of public service values and principles.



Cabinet Secretary Prof. Margaret Kobia (right) presents a trophy to Mr Willis Odhiambo Okwacho of the National Treasury and Planning Ministry for emerging overall winner of the 2018 Public Service Excellence Awards (PSEA) held on 18th December 2018 at KICC Nairobi. In the middle is PSC chairperson Mr Stephen Kirogo

To strengthen the human resource management and development in the public service by promoting performance culture and improving the terms and conditions of service for public officers, the Commission, held the fourth Public Service Excellence Award (PSEA) Scheme 2018 and awarded officers for exemplary performance; finalized Phase III of the proposed four-phase salary review for the civil service; approved conversion of the grading structure in

the national government civil service from 21-tier to 17-tier; and developed and issued a framework for short term employment in the Public Service to provide for short term contract of service for a period not exceeding six (6) months, in instances where there is need to mitigate emergency situations and/or where specific expertise is required.

The Commission continued to provide technical Support to county governments through capacity support programme for all the 47 county public service boards and county assembly boards. The main objective of the programme was to provide a platform for sharing knowledge, experiences and challenges in the management of human resource in the public service. In addition during the fiscal year 2018/19 the Commission provided provided technical support to the boards of TVET institutions in the recruitment of 1,000 vocational and technical trainers.

Further, the Commission continued to enhance prudent financial management in deployment of the Commission's financial resources. This was evidenced by receipt of unqualified Auditor General's audit opinion on the Financial Statements of the Commission for the Fiscal Year 2017/18. In addition, during the 17th edition of the financial reporting award ceremony which was held on 30th November, 2018 in Nairobi, the Commission was awarded Second Runners-up position for the Financial Year 2016/17 in the Independent and Constitutional Offices category. The Commission has received this award for four consecutive years, demonstrating commitment to proper financial reporting in accordance with the PFM Act, 2012.



An official from Grant Thornton Audit Company (in pink shirt) presents a trophy for FiRe Award to the PSC Acting Assistant Director, Accounts Dr Julius O. Moturi as the Accountant Mr Johnfan Njoga (left), Chief Clerical Officer Accounts Mr Bernard Owich and another participant look on

2.5 Environmental and Social Activities

During the period under review, the Commission Conducted staff awareness programs on occupational safety and health, sustainable work environment and annual work place safety inspection and audit in compliance with the provisions of the Occupational Safety and Health Act (2007) and Environmental Management and Coordination Act (1999). In an effort to conserve energy and water, the Commission has a caretaker who ensures all the light and water points are switched off on non-working hours and days. Use of water dispensers in the Commission offices as opposed to water bottles enhanced reduction in plastic waste that is released to the environment. In addition, the Commission implemented an Enterprise Resource Plan (ERP) System to automate service delivery for efficiency and to reduce use of paper



Commissioner Judith Bwonya presents a trophy to an official of one of the finalist institution during the 92nd edition of the Kenya Music Festival at Dedan Kimathi University of Science and Technology in Nyeri. On her right is Deputy Commission Secretary Simon Rotich

The Commission undertook corporate social responsibility by participating in the 92nd edition of the National Music Festival held at Dedan Kimathi University of Technology in August 2018; and the 60th edition of the Kenya National Drama and Film Festival held at Kibabii University in April, 2019 by donating trophies for the winning teams on thematic areas of promotion of Values and principles of public service inn Article 10 and 232.

Further, during the fiscal year under review, the Commission awarded 29.4 per cent of the total budget for the procurement of goods and services to the special groups (youth, women and persons with disability). The procurement of goods and services by the Commission was undertaken fully from the local contractors and suppliers.

Lastly, the Commission improved the welfare of the staff through a defined contributory pension scheme and outsourced group medical, Group Personal Accident (GPA) and Work Injury Benefits Act (WIBA) insurance covers for the Secretariat staff. The Commission also developed and implemented internal Staff Performance Appraisal System (SPAS) in order to establish performance management culture within the Commission. In order to boost staff

morale and productivity, the Commission implemented staff mortgage and car loan facility; provided medical insurance cover, including work injury benefit and group personal accident covers for all staff. Finally, the Commission has a health and fitness gymnasium as part of staff welfare, healthy lifestyle and work-life balance as well as offering psychosocial support to staff.

2.6 Emerging Issues

The Commission has identified the following emerging issues that may affect the implementation of its programmes:

- i). Service Delivery Transformation: the citizen is now more than ever more aware of its rights and demand for better public services. There is therefore, need to re-orient the public service delivery strategy to focus on the citizen and ensure prompt, timely, affordable, transparent, accountable, impartial and equitable services to Kenyans. The Commission plans to also establish a contact centre to receive instant feedback from the citizenry on service delivery and efficiently respond to citizens' complaints.
- ii). Performance Management and Productivity: The Commission will develop and implement strategies to ensure sustenance of a high performance culture in the public service. Develop and implement a productivity measurement framework for the public service to ensure effective use of resources and fit for purpose institutions.
- iii). Public Service Internship Programme: The high number of unemployed youth in the society requires urgent intervention. The Commission will collaborate with public institutions to increase internship opportunities to enable the youth acquire experience, work skills and ethos for public service. Monitor and evaluate implementation of the internship programme in the Public Service. Implement mentoring and coaching programs to inculcate positive work ethics among the youth and enable them to exploit their potential.
- iv). Volunteerism Programme: The Commission will promote a culture of volunteerism in the public service which entails involvement of volunteers in service delivery especially at the grassroots level. The pool of volunteers will include retired citizens who possess rare competencies and skills. The volunteer programme will complement skills and competencies existing in the public service. The volunteers will help in mentoring and coaching the young civil servants to inculcate a culture of public service values and work ethics. This will also facilitate nurturing leadership skills in the public service.

PUBLIC SERVICE COMMISSION

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2.7 Implementation Challenges and Recommended Way Forward

The Commission encountered some challenges, key among them being budget cuts,

inadequate funding affecting the delivery of programmes, weak performance management

system in the public service leading to unsatisfactory service delivery to the citizens, lack of

common framework on uniform norms and standards in the management of the human

resource across the two levels of Government, high number of applicants for advertised

vacancies leading to delays in filling of posts, existence of skills and competencies gaps in

the service and Succession management gaps in the public service.

Going forward, the Commission will enhance optimal utilization of resources to eliminate

wastage while at the same time engaging relevant government stakeholders in seeking

adequate budgetary provision to the Commission for optimal implementation of the

Commission's mandate. The Commission's priorities in the period 2019-2020 will include

institutionalizing values and ethical conduct in the entire public service, entrenching high

performance culture and value for money, preparing the youth for public service through an

internship and volunteer programme, and engendering an interactive feedback relationship

through establishment of a citizen contact centre. The overarching goal will be to scale up the

productivity of the public service and eliminate wastage by targeting to achieve more with

fewer resources. The Commission will also continue to mount capacity building programmes

for county public service boards to achieve uniform norms and standards and to enhance

implementation of Commission's decisions. Continuous improvement that leads to better

efficiency and effectiveness in the way we deliver public services will be the hallmark of our

service delivery going forward.

The Commission is confident that the reform path that the Commission has embarked on will

translate into better performance which will guarantee the transformation of our society into a

more prosperous nation, guided by the Commission's new rallying call: REFORM,

PERFORM and TRANSFORM.

Stephen K. Kirogo, CBS, FPRSK

CHAIRMAN

PUBLIC SERVICE COMMISSION

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III. STATEMENT OF ENTITY MANAGEMENT RESPONSIBILITIES

Section 81 (1) of the Public Finance Management Act, 2013 requires that, at the end of each financial year, the accounting officer for a National Government Entity shall prepare financial statements in respect of that entity. Section 81 (3) requires the financial statements so prepared to be in a form that complies with relevant accounting standards as prescribed the Public Sector Accounting Standards Board of Kenya from time to time.

The Accounting Officer in charge of the Public Service Commission is responsible for the preparation and presentation of the entity's financial statements, which give a true and fair view of the of Public Service Commission for and as at the end of the financial year (period) ended on June 30, 2019. This responsibility includes: (i) maintaining adequate financial management arrangements and ensuring that these continue to be effective throughout the reporting period; (ii) maintaining proper accounting records, which disclose with reasonable accuracy at any time the financial position of the entity; (iii) designing, implementing and maintaining internal controls relevant to the preparation and fair presentation of the financial statements, and ensuring that they are free from material misstatements, whether due to error or fraud; (iv) safeguarding the assets of the Commission; (v) selecting and applying appropriate accounting policies; and (vi) making accounting estimates that are reasonable in the circumstances.

The Accounting Officer in charge of the Public Service Commission accepts responsibility for the Commission's financial statements, which have been prepared on the Cash Basis Method of Financial Reporting, using appropriate accounting policies in accordance with International Public-Sector Accounting Standards (IPSAS). The Accounting Officer is of the opinion that Public Service Commission's financial statements give a true and fair view of the state of Commission's transactions during the financial year ended June 30, 2019, and of the Commission's financial position as at that date. The Accounting Officer in charge of the Public Service Commission further confirms the completeness of the accounting records maintained for the Commission, which have been relied upon in the preparation of the Commission's financial statements as well as the adequacy of the systems of internal financial control.

The Accounting Officer in charge of the Public Service Commission confirms that the Commission has complied fully with applicable Government Regulations and the terms of external financing covenants (where applicable), and that the Commission's funds received during the year under audit were used for the eligible purposes for which they were intended

during the year under audit were used for the eligible purposes for which they were intended and were properly accounted for. Further the Accounting Officer confirms that Public Service Commission's financial statements have been prepared in a form that complies with relevant accounting standards prescribed by the Public-Sector Accounting Standards Board of Kenya.

Approval of the financial statements

The Public Service Commission's financial statements were approved and signed by the Accounting Officer on 3019.

Simon K. Rotich, EBS Secretary/CEO

Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi

ICPAK Member Number: 5458



REPUBLIC OF KENYA

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NAIROBI

REPORT OF THE AUDITOR-GENERAL ON PUBLIC SERVICE COMMISSION FOR THE YEAR ENDED 30 JUNE, 2019

REPORT ON THE FINANCIAL STATEMENTS

Opinion

I have audited the accompanying financial statements of Public Service Commission set out on pages 29 to 46, which comprise the statement of assets and liabilities as at 30 June, 2019, and the statement of receipts and payments, the statement of cash flows and the statement of appropriation-recurrent and development combined for the year then ended, and a summary of significant accounting policies and other explanatory information in accordance with the provisions of Article 229 of the Constitution of Kenya and Section 35 of the Public Audit Act, 2015. I have obtained all the information and explanations which, to the best of my knowledge and belief, were necessary for the purpose of the audit.

In my opinion, the financial statements present fairly, in all material respects, the financial position of Public Service Commission as at 30 June, 2019, and of its financial performance and its cash flows for the year then ended, in accordance with International Public Sector Accounting Standards (Cash Basis) and comply with the Public Finance Management Act, 2012.

Basis for Opinion

The audit was conducted in accordance with International Standards of Supreme Audit Institutions (ISSAIs). I am independent of Public Service Commission in accordance with ISSAI 130 on Code of Ethics. I have fulfilled other ethical responsibilities in accordance with the ISSAI and in accordance with other ethical requirements applicable to performing audits of financial statements in Kenya. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

Key Audit Matters

Key audit matters are those matters that, in my professional judgment, are of most significance in the audit of the financial statements. There were no key audit matters to report in the year under review.

Other Matter

1. Pending Bills

As disclosed under Notes 17.1 to the financial statements, the Commission had pending bills totalling Kshs.13,958,800 as at 30 June, 2019, that were not settled during the year 2018/2019 but were instead carried forward to 2019/2020. Failure to settle bills during the year in which they relate to, adversely affects the provisions of the subsequent year to which they have to be charged.

2. Budgetary Control and Performance

The Public Service Commission had a development vote budget of Kshs.60,799,433 under acquisition of assets. However, actual expenditure amounted to Kshs.47,353,962 resulting to an under-absorption of Kshs.13,445,471 or 22% of the voted amount. The budget under absorption is an indication that all planned activities were not undertaken during the year.

REPORT ON LAWFULNESS AND EFFECTIVENESS IN USE OF PUBLIC RESOURCES

Conclusion

As required by Article 229(6) of the Constitution, based on the procedures performed, except for the matter described in the Basis for Conclusion on Lawfulness and Effectiveness in Use of Public Resources section of my report, I confirm that, nothing else has come to my attention to cause me to believe that public resources have not been applied lawfully and in an effective way.

Basis for Conclusion

Non-Compliance with Public Procurement and Asset Disposal Act, 2015 - Insurance Costs

The statement of receipts and payments reflects a figure of Kshs.426,345,328 under use of goods and services. Included in this figure is Kshs.86,018,429 relating to insurance costs that includes Kshs.2,930,327 paid to an insurance Company in respect of group personal accident cover for the staff, covering the period from 1 October, 2018 to 30 September, 2019. However, the insurance contract used in support of the payment had expired on 30 June, 2018. The contract was renewed on existing basis without subjecting the extension through the procurement process in line with Section 139(2) (a) of the Public Procurement and Asset Disposal Act, 2015 which requires the Accounting Officer to approve changes to a contract upon recommendation by the Evaluation Committee. Although Management provided a letter of extension, minutes of the Evaluation Committee were not provided for audit review.

The audit was conducted in accordance with ISSAI 4000. The standard requires that I comply with ethical requirements and plan and perform the audit to obtain assurance about whether the activities, financial transactions and information reflected in the financial statements are in compliance, in material respects, with the authorities that

govern them. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion.

REPORT ON EFFECTIVENESS OF INTERNAL CONTROLS, RISK MANAGEMENT AND GOVERNANCE

Conclusion

As required by Section 7(1)(a) of the Public Audit Act, 2015, based on the procedures performed, I confirm that, nothing has come to my attention to cause me to believe that internal controls, risk management and overall governance were not effective.

Basis for Conclusion

The audit was conducted in accordance with ISSAI 2315 and ISSAI 2330. The standards require that I plan and perform the audit to obtain assurance about whether effective processes and systems of internal control, risk management and overall governance were operating effectively, in all material respects. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my conclusion

Responsibilities of Management and those Charged with Governance

Management is responsible for the preparation and fair presentation of these financial statements in accordance with International Public Sector Accounting Standards (Cash Basis) and for maintaining effective internal control as Management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error and for its assessment of the effectiveness of internal control, risk management and overall governance.

In preparing the financial statements, Management is responsible for assessing the Commission ability to continue to sustain services, disclosing, as applicable, matters related to sustainability of services and using the applicable basis of accounting unless Management is aware of the intention to terminate the Commission or to cease operations.

Management is also responsible for the submission of the financial statements to the Auditor-General in accordance with the provisions of Section 47 of the Public Audit Act, 2015.

In addition to the responsibility for the preparation and presentation of the financial statements described above, Management is also responsible for ensuring that the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities which govern them, and that public resources are applied in an effective way.

Those charged with governance are responsible for overseeing the financial reporting process, reviewing the effectiveness of how the Commission monitors compliance with relevant legislative and regulatory requirements, ensuring that effective processes and systems are in place to address key roles and responsibilities in relation to overall

governance and risk management, and ensuring the adequacy and effectiveness of the control environment.

Auditor-General's Responsibilities for the Audit

The audit objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion in accordance with the provisions of Section 48 of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISSAIs will always detect a material misstatement and weakness when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

In addition to the audit of the financial statements, a compliance review is planned and performed to express a conclusion with limited assurance as to whether, in all material respects, the activities, financial transactions and information reflected in the financial statements are in compliance with the authorities that govern them in accordance with the provisions of Article 229(6) of the Constitution and submit the audit report in compliance with Article 229(7) of the Constitution. The nature, timing and extent of the compliance work is limited compared to that designed to express an opinion with reasonable assurance on the financial statements.

Further, in planning and performing the audit of the financial statements and review of compliance, I consider internal control in order to give an assurance on the effectiveness of internal controls, risk management and governance processes and systems in accordance with the provisions of Section 7(1)(a) of the Public Audit Act, 2015 and submit the audit report in compliance with Article 229(7) of the Constitution. My consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under the ISSAIs. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Because of its inherent limitations, internal control may not prevent or detect misstatements and instances of non-compliance. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies and procedures may deteriorate.

As part of an audit conducted in accordance with ISSAIs, I exercise professional judgement and maintain professional skepticism throughout the audit. I also:

 Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Management.
- Conclude on the appropriateness of the Management's use of the applicable basis of
 accounting and, based on the audit evidence obtained, whether a material uncertainty
 exists related to events or conditions that may cast significant doubt on the
 Commission's ability to sustain its services. If I conclude that a material uncertainty
 exists, I am required to draw attention in the auditor's report to the related disclosures
 in the financial statements or, if such disclosures are inadequate, to modify my
 opinion. My conclusions are based on the audit evidence obtained up to the date of
 my audit report. However, future events or conditions may cause the Commission to
 cease to sustain its services.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information and business activities of the Commission to express an opinion on the financial statements.
- Perform such other procedures as I consider necessary in the circumstances.

I communicate with the Management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that are identified during the audit.

I also provide Management with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.

Nancy Gathungu AUDITOR-GENERAL

Nairobi

04 November, 2020



V. STATEMENT OF RECEIPTS AND PAYMENTS

	Note	2018-2019	2017-2018
		Kshs	Kshs
RECEIPTS			
Exchequer releases	1	1,240,086,547	1,349,822,285
Proceeds from Sale of Assets	2	287,600	311,750
Other Receipts	3	775,475	535,231
TOTAL RECEIPTS		1,241,149,622	1,350,669,266
PAYMENTS			
Compensation of Employees	4	594,276,550	572,004,010
Use of goods and services	5	426,345,328	523,414,796
Subsidies			
Transfers to Other Government Units			DICENSES MACHINES DE SECRES DE LA CASA
Other grants and transfers	6	-	1,482,984
Social Security Benefits	7	77,088,041	104,747,613
Acquisition of Assets	8	134,641,197	150,172,596
Other Payments	9	5,516,071	
TOTAL PAYMENTS		1,237,867,187	1,351,821,999
SURPLUS/DEFICIT		3,282,435	(1,152,733)

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 2019 and signed by:

Simon K. Rotich, EBS Secretary/CEO

Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi

ICPAK Member Number: 5458

VI. STATEMENT OF ASSETS AND LIABILITIES

	Note	2018-2019	2017-2018
		Kshs	Kshs
FINANCIAL ASSETS			
Cash and Cash Equivalents			
Bank Balances	10	15,790,331	13,933,431
Cash Balances	11	53,345	106,933
Total Cash and cash equivalent		15,843,676	14,040,364
Accounts receivables – Outstanding Advances	12	558,749	585,655
TOTAL FINANCIAL ASSETS		16,402,425	14,626,019
FINANCIAL LIABILITIES			
Accounts Payables – Deposits and retentions	13	13,856,958	9,261,262
NET FINANCIAL ASSETS		2,545,467	5,364,756
REPRESENTED BY			
Fund balance b/fwd	14	5,364,756	9,022,822
Prior year adjustment	15	(6,101,725)	(2,505,333)
Surplus/Deficit for the year		3,282,435	(1,152,733)
NET FINANCIAL POSITION		2,545,467	5,364,756

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on 30109 2019 and signed by:

Simon K. Rotich, EBS

Secretary/CEO

Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi

ICPAK Member Number: 5458

VII. STATEMENT OF CASHFLOWS

		2018-2019	20 17-2018
		Kshs	Kshs
Receipts for operating income			
Exchequer Releases	1	1,240,086,547	1,349,822,285
Other Revenues	3	775,475	535,231
Payments for operating expenses	idioministati d	773,473	333,231
Compensation of Employees	4	504 276 550	572.004.010
Use of goods and services	5	594,276,550	572,004,010
Other grants and transfers	THE PERSON OF TH	426,345,328	523,414,796
	6	-	1,482,984
Social Security Benefits	7	77,088,041	104,747,613
Other Expenses	9	5,516,071	-
		1,103,225,990	1,201,649,403
Adjusted for:			
Changes in receivables		26,906	(307,922)
Changes in payables		(4,595,696)	(389,595)
Adjustments during the year	15	3,010,738	
	15.1	78,929	-2,505,333
Prior Year Adjustments			
Net cash flow from operating activities		136,156,909	145,505,264
CASHFLOW FROM INVESTING ACTIVITIES			
Proceeds from Sale of Assets	2	287,600	311,750
Acquisition of Assets	8	(134,641,197)	(150,172,596)
Net cash flows from Investing Activities		(134,353,597)	(149,860,846)
CASHFLOW FROM BORROWING ACTIVITIES			
Proceeds from Domestic Borrowings		ISSERIESE AS ANNOTHE PARTIES AND THE	A THE STATE OF THE
Proceeds from Foreign Borrowings			
Repayment of principal on Domestic and Foreign borrowing		200 A 1990 A 199 A 201 A 700 B 20 A 201 A 201 A	
Net cash flow from financing activities			
NET INCREASE IN CASH AND CASH EQUIVALENT		1,803,312	(4,355,582)
Cash and cash equivalent at BEGINNING of the year	20 mars 1 mars 2 10 2000 200	14,040,364	18,395,946
Cash and cash equivalent at END of the year		15,843,676	14,040,364

The accounting policies and explanatory notes to these financial statements form an integral part of the financial statements. The entity financial statements were approved on signed by:

Simon K. Rotich, EBS Secretary/CEO

Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi

ICPAK Member Number:5458

PUBLIC SERVICE COMMISSION Reports and Financial Statements

For the year ended June 30, 2019

VIII SHAMAADV STATEMENT OF APPROPPIATION: DECTIPOPENT AND DEVELORMENT COMPINED

Receipt/Expense Item	Original Budget	Adjustments	Final Budget	Actual on	Budget	Jo %
)			Comparable Basis	Utilization Difference	Utilization
	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.
	а	q	c=a+b	Q	p-o=e	f=d/c %
RECEIPTS						
Exchequer releases	1,218,990,000	34,577,139	1,253,567,139	1,240,086,547	13,480,592	%66
Proceeds from sale of non-financial Assets (A-I-A)	520,000	ľ	520,000	287,600	232,400	25%
Other Receipts - Training Levy			•			•
TOTAL RECEIPTS	1,219,510,000	34,577,139	1,254,087,139	1,240,374,147	13,712,992	%66
PAYMENTS						
Compensation of Employees	590,190,000	4,000,000	594,190,000	594,276,550	(86,550)	100%
Use of goods and services	400,186,600	32,667,706	432,854,306	426,345,328	6,508,978	%86
Other grants and transfers	, II,	1	-		•	ı
Social Security Benefits	82,343,400	(3,600,000)	78,743,400	77,088,041	1,655,359	%86
Acquisition of Assets	146,790,000	1,509,433	148,299,433	134,641,197	13,658,236	91%
Other Payments	1					1
TOTAL PAYMENTS	1,219,510,000	34,577,139	1,254,087,139	1,232,351,116	21,736,023	%66
Surplus/ Deficit				8,023,031	(8,023,031)	•

1. Proceeds from A-I-A was realized at 55 per cent as the disposal process for boarded items for 2018/19 Financial year was not yet completed at end of financial year thus the receipts from the sale will be realized in 2019/20 FY.

2. The changes between the original and final budget of the Commission was as a result of reallocations within the budget for recurrent budget and additional budget that the Commission was granted during Supplementary II for Recurrent and development budget. The entity financial statements were approved on **30** 00 2019 and signed by:



Public Service Commission Simon K. Rotich, EBS Secretary/CEO

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi

ICPAK Member Number:5458

PUBLIC SERVICE COMMISSION Reports and Financial Statements

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IX. SUMMARY STATEMENT OF APPROPRIATION: RECURRENT.

Receipt/Expense Item	Original Budget	Adjustments	Final Budget	Actual on Comparable Basis	Budget Utilization Difference	% of Utilization
	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.
	a	b	c=a+b	р	e=c-d	f=d/c %
RECEIPTS						
Exchequer releases	1,159,700,000	33,067,706	1,192,767,706	1,192,486,547	(281,159)	100
Proceeds from Sale of Assets	520,000	ī	520,000	287,600	232,400	55
Other Receipts		-				
TOTAL RECEIPTS	1,160,220,000	33,067,706	1,193,287,706	1,192,774,147	(513,559)	100
PAYMENTS						0
Compensation of Employees	590,190,000	4,000,000	594,190,000	594,276,550	(86,550)	100
Use of goods and services	400,186,600	32,667,706	432,854,306	426,345,328	6,508,978	98
Other grants and transfers	-	-	-		•	•
Social Security Benefits	82,343,400	(3,600,000)	78,743,400	77,088,041	1,655,359	98
Acquisition of Assets	87,500,000	-	87,500,000	87,287,235	212,765	100
Other Payments	-	ı	ľ			
TOTAL PAYMENTS	1,160,220,000	33,067,706	1,193,287,706	1,184,997,154	8,290,552	99
Surplus/Deficit				7776 000 85	(7.776.992.85)	

1. Proceeds from A-I-A was realized at 55 per cent as the disposal process for boarded items for 2018/19 Financial year was not yet completed at end of financial year thus the receipts from the sale will be realized in 2019/20 FY.

The changes between the original and final budget of the Commission was as a result of reallocations within the budget and additional budget granted in Supplementary II for recurrent budget.

The entity financial statements were approved on 3-09 2019 and signed by:

Omo,

Simon K. Rotich, EBS
Secretary/CEO
Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi ICPAK Member Number:5458

X. SUMMARY STATEMENT OF APPROPRIATION: DEVELOPMENT.

Receipt/Expense Item Original	10000340	Budget Adiustments	Final Budget	Actualon	Rudget	J0 %
•			0	Comparable Basis	Utilization Difference	Utiliz
	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.	Kshs.
	а	9	c=a+b	0	p-o=e	f=d/c %
RECEIPTS						
Exchequer releases	59,290,000	1,509,433	60,799,433	47,600,000	13,199,433	78
Proceeds from Sale of Assets					100	
Other Receipts						
TOTAL RECEIPTS	59,290,000	1,509,433	60,799,433	47,600,000	13,199,433	78
PAYMENTS						
Compensation of Employees						
Use of goods and services						
Other grants and transfers						
Social Security Benefits						
Acquisition of Assets	59,290,000	1,509,433	60,799,433	47,353,962	13,445,471	78
Other Payments						
TOTAL PAYMENTS	59,290,000	1,509,433	60,799,433	47,353,962	13,445,471	78
Surplus/Deficit				246,038	(246,038)	

The development budget on acquisition of assets was under absorbed at 78 per cent. This was as a result of non-issue of exchequer at the end of the Financial Year. The payments for development works had been done up to Internet Banking thus the Commission realized pending bills on it.

The entity financial statements were approved on 3000 2019 and signed by:

Simon K. Rotich, EBS Secretary/CEO Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi ICPAK Member Number: 5458

XI. BUDGET EXECUTION BY PROGRAMMES AND SUB-PROGRAMMES

Programme/Sub-programme	Original Budget	Adjustments	Final Budget	Actual on comparable basis	Budget utilization difference
	2019	2019	2019	June 30,2019	
	Kshs	Kshs	Kshs	Kshs	Kshs
Programme1: General Administration, Planning and Support Services	865,685,296	54,804,244	920,489,540	900,247,297	20,242,243
Sub-programme 1: Administration	822,421,883	48,646,173	871,068,056	850,849,861	20,218,195
Sub-programme 2: Board Management Services	43,263,413	6,158,071	49,421,484	49,397,436	24,048
Programme 2: Human Resource Management and Development	202,088,409	(3,557,138)	198,531,271	197,611,789	919,482
Sub-programme 1: Establishment and Management Consultancy Services	76,648,017	(3,705,809)	72,942,208	72,970,272	(28,064)
Sub-programme 2: Human Resource Management	64,802,763	(1,717,228)	63,085,535	62,695,971	389,564
Sub-programme 3: Human Resource Development	60,637,629	1,865,899	62,503,528	61,945,546	557,982
Programme 3: Governance and National Values	151,736,295	(16,669,967)	135,066,328	134,492,030	574,298
Sub-Programme 1: Compliance and Quality Assurance	106,666,019	(13,823,467)	92,842,552	92,419,712	422,840
Sub-programme 2: Ethics Governance and National values	45,070,276	(2,846,500)	42,223,776	42,072,318	151,458

Reports and Financial Statements

For the year ended June 30, 2019

XII: SIGNIFICANT ACCOUNTING POLICIES

The principle accounting policies adopted in the preparation of these financial statements are set out below:

1. Statement of Compliance and Basis of Preparation

The financial statements have been prepared in accordance with Cash-basis International Public Sector Accounting Standards (IPSAS) as prescribed by the Public Sector Accounting Standards Board (PSASB) and set out in the accounting policy note below. This cash basis of accounting has been supplemented with accounting for; a) receivables that include imprests and salary advances and b) payables that include deposits and retentions.

The financial statements comply with and conform to the form of presentation prescribed by the PSASB. The accounting policies adopted have been consistently applied to all the years presented.

2. Reporting Entity

The financial statements are for the Public Service Commission. The financial statements encompass the reporting entity as specified under Section 81 of the PFM Act 2012.

3. Reporting Currency

The financial statements are presented in Kenya Shillings (Kshs), which is the functional and reporting currency of the Government and all values are rounded to the nearest Kenya Shilling.

4. Significant Accounting Policies

The accounting policies set out in this section have been consistently applied by the Commission for all the years presented.

a) Recognition of Receipts

The Commission recognises all receipts from the various sources when the event occurs and the related cash has actually been received by the Commission.

Transfers from the Exchequer

Transfers from the exchequer are recognized in the books of accounts when cash is received. Cash is considered as received when payment instruction is issued to the bank and notified to the receiving entity.

Other receipts

These include Appropriation-in-Aid and relates to receipts such as proceeds from disposal of assets and sale of tender documents. These are recognised in the financial statements the time associated cash is received.

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b) Recognition of payments

The Commission recognises all payments when the event occurs and the related cash has actually been paid out by the Commission.

Compensation of Employees

Salaries and wages, allowances, statutory contribution for employees are recognized in the period when the compensation is paid.

Use of Goods and Services

Goods and services are recognized as payments in the period when the goods/services are paid for. Such expenses, if not paid during the period where goods/services are consumed, shall be disclosed as pending bills.

Acquisition of Fixed Assets

The payment on acquisition of property plant and equipment items is not capitalized. The cost of acquisition and proceeds from disposal of these items are treated as payments and receipts items respectively. Where an asset is acquired in a non-exchange transaction for nil or nominal consideration and the fair value of the asset can be reliably established, a contra transaction is recorded as receipt and as a payment. A fixed asset register is maintained by the Commission and a summary provided for purposes of consolidation. This summary is disclosed as an annexure to the financial statements.

5. In-kind contributions

In-kind contributions are donations that are made to the Commission in the form of actual goods and/or services rather than in money or cash terms. These donations may include vehicles, equipment or personnel services. Where the financial value received for in-kind contributions can be reliably determined, the commission includes such value in the statement of receipts and payments both as receipts and as payments in equal and opposite amounts; otherwise, the contribution is not recorded.

6. Cash and Cash Equivalents

Cash and cash equivalents comprise cash on hand and cash at bank, short-term deposits on call and highly liquid investments with an original maturity of three months or less, which are readily convertible to known amounts of cash and are subject to insignificant risk of changes in value. Bank account balances include amounts held at the Central Bank of Kenya and at various commercial banks at the end of the financial year.

Restriction on Cash

Restricted cash represents amounts that are limited/restricted from being used to settle a liability for at least twelve months after the reporting period. This cash is limited for direct use as required by stipulation. Amounts maintained in deposit bank accounts are restricted for use in refunding third party deposits. As at 30th June 2019, this amounted to Kshs.13,856,958 compared to Kshs. 9,261,262 in prior period as indicated on note 13. There were no other restrictions on cash during the year.

7. Accounts Receivable

For the purposes of these financial statements, imprests and advances to authorised public officers and/or institutions which were not surrendered or accounted for at the end of the financial year are treated as receivables. This is in recognition of the government practice where the imprest payments are recognized as payments when fully accounted for by the imprest or AIE holders. This is an enhancement to the cash accounting policy. Other accounts receivables are disclosed in the financial statements.

8. Accounts Payable

For the purposes of these financial statements, deposits and retentions held on behalf of third parties have been recognized on an accrual basis (as accounts payables). This is in recognition of the government practice of retaining a portion of contracted services and works pending fulfilment of obligations by the contractor and to hold deposits on behalf of third parties. This is an enhancement to the cash accounting policy adopted by National Government Ministries and Agencies. Other liabilities including pending bills are disclosed in the financial statements.

9. Pending Bills

Pending bills consist of unpaid liabilities at the end of the financial year arising from contracted goods or services during the year or in past years. As pending bills do not involve the payment of cash in the reporting period, they recorded as 'memorandum' or 'off-balance' items to provide a sense of the overall net cash position of the Entity at the end of the year. When the pending bills are finally settled, such payments are included in the Statement of Receipts and Payments in the year in which the payments are made.

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10. Budget

The budget is developed on a comparable accounting basis (cash basis except for imprest and

deposits, which are accounted for on an accrual basis), the same accounts classification basis, and

for the same period as the financial statements. The original budget was approved by Parliament

in June 2018 for the period 1st July 2018 to 30th June 2019 as required by Law and there were

two supplementary adjustments to the original budget during the year.

A comparison of the actual performance against the comparable budget for the financial year

under review has been included in the financial statements. Government Development Projects

are budgeted for under the MDAs but receive budgeted funds as transfers and account for them

separately. These transfers are recognised as inter-entity transfers.

11. Comparative Figures

Where necessary, comparative figures for the previous financial year have been amended or

reconfigured to conform to the required changes in presentation.

12. Subsequent Events

There have been no events subsequent to the financial year end with a significant impact on the

financial statements for the year ended 30th June 2019.

13. Errors

Material prior period errors shall be corrected retrospectively in the first set of financial

statements authorized for issue after their discovery by: (i). restating the comparative amounts for

prior period(s) presented in which the error occurred; or (ii). If the error occurred before the

earliest prior period presented, restating the opening balances of assets, liabilities and net

assets/equity for the earliest prior period presented.

During the year, errors that have been corrected are disclosed under note 26 explaining the nature

and amounts.

14. Related Party Transactions

Related party relationships are a normal feature of commerce. Specific information with regards

to related party transactions is included in the disclosure notes.

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XIII. NOTES TO THE FINANCIAL STATEMENT

1. EXCHEQUER RELEASES

Description	2018-2019	2017-2018
	Kshs	Kshs
Total Exchequer Releases for quarter 1	216,000,000	221,543,968
Total Exchequer Releases for quarter 2	343,511,600	390,023,817
Total Exchequer Releases for quarter 3	251,179,300	329,055,000
Total Exchequer Releases for quarter 4	429,395,647	409,199,500
Total	1,240,086,547	1,349,822,285

2. PROCEEDS FROM SALE OF ASSETS

	2018-2019	2017-2018
	Kshs	Kshs
Receipts from the Sale of Inventories, Stocks and Commodities	287,600	311,750
Total	287,600	311,750

3. OTHER REVENUES

Description	2018-2019	2017-2018
	Kshs	Kshs
Receipts from Administrative Fees and Charges	775,475	535,231
Total	775,475	535,231

4. COMPENSATION OF EMPLOYEES

	2018-2019	2017-2018
	Kshs	Kshs
Basic salaries of permanent employees	594,276,550	572,004,010
Total	594,276,550	572,004,010

5. USE OF GOODS AND SERVICES

	2018-2019	2017-2018
	Kshs	Kshs
Utilities, supplies and services	12,227,820	11,671,933
Communication, supplies and services	21,083,993	19,434,360
Domestic travel and subsistence	60,355,656	75,519,523
Foreign travel and subsistence	8,168,158	40,083,286
Printing, advertising and information supplies & services	30,224,322	38,568,890
Rentals of produced assets	6,799,999	8,011,827
Training expenses	46,829,885	49,682,973
Hospitality supplies and services	59,868,039	60,068,885
Insurance costs	86,018,429	74,999,998
Specialized materials and services	10,777,097	33,004,435
Office and general supplies and services	13,737,796	16,334,407
Fuel Oil and Lubricants	10,386,370	6,464,998
Other operating expenses	44,432,357	71,400,783
Routine maintenance – vehicles and other transport equipment	8,203,260	4,918,158
Routine maintenance – other assets	7,232,149	13,250,339
Exchange Rate Losses		
Total	426,345,328	523,414,796

6. OTHER GRANTS AND TRANSFERS

Explanation	2018-2019	2017-2018
	Kshs	Kshs
Membership dues and subscriptions to international organizations	-	1,482,984
Total	-	1,482,984

7. SOCIAL SECURITY BENEFITS

Explanation	2018 -2019	2017 -2018
	Kshs	Kshs
Government pension and retirement benefits	77,088,041	104,747,613
Total	77,088,041	104,747,613

The Commission has a contributory pension scheme for the staff where the staff contributes 10 per cent and the Commission contributes 20 per cent of basic salary. The scheme is administered by Enwealth Financial Services.

8. ACQUISITION OF ASSETS

	2018-2019	2017-2018
Non-Financial Assets	Kshs	Kshs
Purchase of Buildings		
Construction of Buildings		
Refurbishment of Buildings	441,538	1,572,380
Construction of Roads		
Construction and Civil Works	47,353,962	4,309,380
Overhaul and Refurbishment of Construction and Civil Works		
Purchase of Vehicles and Other Transport Equipment		
Overhaul of Vehicles and Other Transport Equipment	371,432	600,000
Purchase of Furniture and Institutional Equipment	498,135	749,505
Purchase of Office Furniture and General Equipment	587,264	2,732,995
Purchase of ICT Equipment, Software and Other ICT Assets	,	
Purchase of Specialized Plant, Equipment and Machinery		39,508,337
Rehabilitation and Renovation of Plant, Machinery and Equip.	388,867	700,000
Purchase of Certified Seeds, Breeding Stock and Live Animals		
Research, Studies, Project Preparation, Design & Supervision		
Rehabilitation of Civil Works		
Acquisition of Strategic Stocks and commodities		
Acquisition of Land		
Acquisition of Intangible Assets		
Sub-total	49,641,197	50,172,596
Financial Assets		
Domestic Lending and On-Lending	85,000,000	100,000,000
Other Foreign Enterprises		
Foreign Payables - From Previous Years		
Sub-total Sub-total	85,000,000	100,000,000
Total	134,641,197	150,172,596

The amount of Kshs 85 million under domestic lending relates to allocation for Mortgage and car loan scheme for Commission staff. The fund is administered by Kenya Commercial bank.

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9. OTHER EXPENSES

	2018-2019	2017-2018
	Kshs	Kshs
Budget Reserves		
Civil Contingency Reserves		
Other expenses not classified elsewhere	5,516,071	
Totals	5,516,071	

10. Bank Accounts

Name of Bank, Account No. & currency	Amount in bank account currency	Indicate whether recurrent, Development, deposit etc.	Exc rate (if in foreign currency)	2018-2019	2017-2018
				Kshs	Kshs
Central Bank of Kenya Rec A/c no. 1000181297				290,335	954,501
Central Bank of Kenya Dev A/c no. 10000182199			The Francisco	1,643,038	3,717,668
Central Bank of Kenya Dep A/c no. 1000182113				13,856,958	9,261,262
Total				15,790,331	13,933,431

11. CASH IN HAND

2018-2019	2017-2018
Kshs	Kshs
53,345	106,933
53,345	106,933
	Kshs 53,345

12. ACCOUNTS RECEIVABLE -SALARY ADVANCES

Description	2018-2019	2017-2018
	Kshs	Kshs
Government Imprests		
Salary advances	558,749	585,655
Suspense		
Clearance accounts		
Total	558,749	585,655

Name of Officer or Institution	Date Salary Advance Taken	Amount Taken	Amount Surrendered	Balance
		Kshs	Kshs	Kshs
Mr. Victor Owino Achola	18-Mar			87.55
Mr. Moses Eliya Isika	APR.19	101,640	25,410	76,230.00
Dr. Julius Ongera Moturi	01-Oct	311,440	233,580	77,859.90
Mrs. Faith Anjili Okuku	01-Jan	222,457	92,691	129,766.70
Mr. Dismas Opande Ogot	APR.19	336,692	126,260	210,432.30
Mr. Jackson Onyango Oganga	01-Jun	70,225	5,852	64,372.55
Total			708,416	558,749

13. ACCOUNTS PAYABLE

Description	2018-2019	2017-2018
	Kshs	Kshs
Deposits	13,856,958	9,261,262
Total	13,856,958	9,261,262

14. FUND BALANCE BROUGHT FORWARD

Description	2018-2019	2017-2018
	Kshs	Kshs
Bank accounts	13,933,431	18,356,383
Cash in hand	106,933	39,563
Accounts Receivables	585,654	277,733
Accounts Payables	(9,261,262)	(9,650,857)
Total	5,364,756	9,022,822

15. PRIOR YEAR ADJUSTMENTS

Description of the error	2018-2019	2017-2018
	Kshs	Kshs
Adjustments on bank account balances		
Adjustments on cash in hand		
Adjustments on payables		
Adjustments on receivables	(585,654)	
Others (specify)	(5,516,071)	(2,505,333)
TOTAL	(6,101,725)	(2,505,333)

Prior year adjustment 2017-2018 was ksh. 2,505,333 and the current year ksh. 6,101,725 the net increase which has affected the cashflow for the current financial year by net of khs. 3,010,738.

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15.1 PRIOR YEAR ADJUSTMENTS ANALYSIS

Description of the error	2018-2019	2017-2018	
	Kshs	Kshs	
Unsurrendered imprest	44,440		
2019-2020 Adjustment	34,489		
TOTAL	78,929		

The unsurrendered imprest ksh.44,440 relates to the amount recovered from the Chairman in the current financial year. Ksh. 34, 489 is suspense to be cleared in the subsequent financial year.

16. RELATED PARTY DISCLOSURES

Related party disclosure is encouraged under non-mandatory section of the Cash Basis IPSAS. The following comprise of related parties to the Public Service Commission. Key management personnel that include the Cabinet Secretaries and Accounting Officers.

Related party transactions:

	2018- 2019	2017- 2018
	Kshs	Kshs
Key Management Compensation	77,700,621	70,870,416
Total Transfers to related parties	77,700,621	70,870,416

17. OTHER IMPORTANT DISCLOSURES

17.1 PENDING ACCOUNTS PAYABLE (See Annex 1)

Description	2018-2019	2017-2018
	Kshs	Kshs
Construction of buildings		
Construction of civil works		7,906,818
Supply of goods	13,958,800	
Supply of services		
TOTAL	13,958,800	7,906,818

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18. PROGRESS ON FOLLOW UP OF AUDITOR RECOMMENDATIONS

The following is the summary of issues raised by the external auditor, and management comments that were provided to the auditor. We have nominated focal persons to resolve the various issues as shown below with the associated time frame within which we expect the issues to be resolved.

Reference No. on the external audit Report	Issue / Observations from Auditor	Management comments	Focal Point person to resolve the issue (Name and designation)	Status: (Resolved / Not Resolved)	Timeframe: (Put a date when you expect the issue to be resolved)

There were no issues raised by the external auditor

Simon K. Rotich, EBS Secretary/CEO

Public Service Commission

Ag. Head of Accounting Unit Dr. Julius Ongera Moturi

ICPAK Member Number: 5458

ANNEX 1 - ANALYSIS OF PENDING ACCOUNTS PAYABLE

	Balance b/f FY 2017/2018	Additions for the period	Paid during the year	Balance c/f FY 2018/2019
Description	Kshs	Kshs	Kshs	Kshs
Supply of goods				
AGPO BILLS				
1. Tom Auto care		868,600		868,600
2. Click Interactive Media Limited		5,400,000		5,400,000
3. Visrom Company Limited		2,111,200		2,111,200
4. Frijo Enterprises		850,000		850,000
5. Galaxy Limited		1,840,000		1,840,000
6. Ajay Wide Scale Limited		664,000		664,000
7. Hosani East Africa Limited	0 20	2,225,000	,	2,225,000
Supply of services				
Total		13,958,800		13,958,800

ANNEX 2 – SUMMARY OF FIXED ASSET REGISTER

Asset class	Historical Cost b/f (Kshs) 2017/2018	Additions during the year (Kshs)	Disposals during the year (Kshs)	Historical Cost c/f (Kshs) 2018/2019
Land				
Buildings and structures	336, 179, 557.10	5,571,280.00	DE PROPERTIE DE LA FESSIONE PERMITTE POLITICA DE LA FACILITATION DE LA FESSIONE D	341,750,837.10
Transport equipment	197,493,813.00			197,493,813.00
Office equipment, furniture and fittings	48,760,156.00	11,493.199.00	287,600	59,965,755.00
ICT Equipment, Software and Other ICT Assets	168,183,515.15			168,183,515.15
Other Machinery and Equipment	0	1,412,204.00		1,412,204.00
Heritage and cultural assets				
Intangible assets		-		0
Total	750,617,041.25	18,476,683	287,600	768,806,124.25