



**REPUBLIC OF KENYA**  
**TWELFTH PARLIAMENT – (FOURTH SESSION)**  
**THE SENATE**  
**ORDER PAPER**

**TUESDAY, NOVEMBER 17, 2020 AT 2.30 P.M.**

**PRAYERS**

1. Administration of Oath
2. Communication from the Chair
3. Messages
4. Petitions
5. Papers (as listed in the Appendix)
6. Notices of Motion (as listed in the Appendix)
7. Statements (as listed in the Appendix)
8. **MOTION - DEBATE ON THE PRESIDENTIAL ADDRESS TO PARLIAMENT**  
**- (1<sup>ST</sup> DAY)**  
(The Senate Majority Leader)

**THAT**, pursuant to Standing Order 24 (6), the thanks of the Senate be recorded for the exposition of public policy contained in the Address of His Excellency the President, delivered on Thursday, 12<sup>th</sup> November, 2020 and further that the Senate notes the following Reports submitted by H.E. the President in fulfillment of Articles 132 (1) (c) and 240 (7) of the Constitution, laid on the Table of the Senate on Tuesday, 17<sup>th</sup> November, 2020 -

- i) The Seventh (7<sup>th</sup>) State of the Nation Address by His Excellency the President delivered at a Special Sitting of Parliament on Thursday, 12<sup>th</sup> November, 2020;
- ii) The 7<sup>th</sup> Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;

...../Motions

- iii) The 7<sup>th</sup> Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya;
- iv) The Summary of the 7<sup>th</sup> Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya;
- v) The Annual Report to Parliament on the State of National Security;
- vi) The Report on the Ease of Doing Business: Reform Milestones 2014-2020; and
- vii) The Office of the Director of Public Prosecutions Consolidated Annual Report for the financial years 2017/2018, 2018/2019 & 2019/2020.

9. **MOTION - ADOPTION OF THE REPORT OF THE SESSIONAL COMMITTEE ON DELEGATED LEGISLATION ON THE CROPS (TEA INDUSTRY) REGULATIONS, 2020 - LEGAL NOTICE NO. 97 OF 2020**  
 (Chairperson, Sessional Committee on Delegated Legislation)

**THAT**, the Senate **adopts** the Report of the Sessional Committee on Delegated Legislation on the Crops (Tea Industry) Regulations, 2020 – Legal Notice No. 97 of 2020, laid on the Table of the Senate on Tuesday, 10<sup>th</sup> November, 2020, and that pursuant to Section 18 of the Statutory Instruments Act and Standing Orders 221(4)(b) and 221(5)(b), **annuls** in its entirety, the Crops (Tea Industry) Regulations, 2020 - Legal Notice No. 97 of 2020.

10. **\*THE MUNG BEANS BILL (SENATE BILLS NO. 9 OF 2020)**  
 (Sen. Enoch Wambua, MP)

*(Second Reading)*

11. **MOTION - RECOGNIZING AND APPRECIATING THE ELDERLY BY COUNTY GOVERNMENTS**  
 (Sen. Rose Nyamunga, MP)

**THAT, AWARE** that in 2006, the National Government initiated the Older Persons Cash Transfer (OPCT) Programme, popularly known as *Pesa ya Wazee*, which is an unconditional cash transfer programme to destitute elderly persons above the age of 65 years to cater for their subsistence needs;

**NOTING THAT** the beneficiaries receive a monthly stipend of Kshs. 2,000, delivered every two months through appointed payment agents, and also entitled to medical insurance through the National Health Insurance Fund (NHIF);

...../Motions

**CONCERNED HOWEVER THAT** the programme’s credibility is marred by issues of delayed payments to beneficiaries, difficulties in processing of

payments through the stipulated agents and payments to unregistered persons;

**NOW THEREFORE**, the Senate recommends that the County Governments complement the efforts of the National Government and assist in resolving these challenges by:-

1. Developing legislation and policies to protect the elderly including ensuring all elderly persons in their counties are registered in the OPCT programme; and
2. Organise value addition mechanisms such as financial training to help the beneficiaries of the programme to efficiently utilise this allowance.

***(Resumption of debate interrupted on Wednesday, 4<sup>th</sup> November, 2020)***

12. **MOTION – ADOPTION OF THE REPORT OF THE STANDING COMMITTEE ON ROADS AND TRANSPORTATION ON ITS INQUIRY INTO THE OPERATIONALIZATION OF THE NATIONAL CONSTRUCTION AUTHORITY (DEFECTS LIABILITY) REGULATIONS, 2020.**

(Chairperson, Standing Committee on Roads and Transportation)

**THAT**, the Senate adopts the report of the Standing Committee on Roads and Transportation on its inquiry into the operationalization of National Construction Authority (Defects Liability) Regulations, 2020, laid on the table of the Senate, on Thursday, 24<sup>th</sup> September, 2020.

13. **MOTION- REPORT OF THE PARLIAMENT OF KENYA DELEGATION TO THE 141<sup>ST</sup> ASSEMBLY OF THE INTER-PARLIAMENTARY UNION (IPU) AND RELATED MEETINGS, HELD IN BELGRADE, SERBIA FROM 13<sup>TH</sup> TO 17<sup>TH</sup> OCTOBER, 2019**

(Sen. Susan Kihika, MP)

**THAT**, the Senate notes the report of the Parliament of Kenya Delegation to the 141<sup>st</sup> Assembly of the Inter-Parliamentary Union (IPU) and related meetings, held in Belgrade, Serbia, from 13<sup>th</sup> to 17<sup>th</sup> October, 2019 laid on the Table of the House on Wednesday, 4<sup>th</sup> March, 2020.

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14. **MOTION – REPORT OF THE THIRD ORDINARY SESSION OF THE 5<sup>TH</sup> PARLIAMENT OF THE PAN – AFRICAN PARLIAMENT HELD FROM 7<sup>TH</sup> TO 18<sup>TH</sup> OCTOBER, 2019, IN MIDRAND, SOUTH AFRICA.**

(Sen. (Dr.) Abdullahi Ali, MP)

**THAT**, the Senate notes the Report of the Third Ordinary Session of the 5<sup>th</sup> Parliament of the Pan-African Parliament held from 7<sup>th</sup> to 18<sup>th</sup> October, 2019 in Midrand, South Africa.

15. **MOTION – ALLOCATION BY COUNTIES OF AT LEAST 10 PERCENT OF THEIR BUDGET ON EARLY CHILDHOOD DEVELOPMENT EDUCATION (ECDE) TOWARDS VULNERABLE GROUPS IN THE COUNTIES AND DEVELOPMENT OF A POLICY TO INCORPORATE THE NEEDS OF CHILDREN WHO ARE LESS THAN THREE YEARS OF AGE**

(Sen. (Dr.) Alice Milgo, MP)

**THAT, AWARE THAT**, Constitution of Kenya (Article 53) affirms that children have basic rights, including the right to education, nutrition, shelter, health care and parental care, provisions that are aligned with those cited in both the Convention on the Rights of the Child and the Africa Charter on the Rights and Welfare of the Child, to which Kenya is a signatory;

**CONCERNED THAT**, the current status of day care facilities in the Country are not child friendly or habitable and there is need to bridge this gap to capture the play group class in the new 2-6-3-3-3 curriculum that is replacing the 32-year-old 8-4-4 system;

**ACKNOWLEDGING THAT**, most parents lack access to quality daycare facilities, which would provide a safe and stimulating environment to take care of their children while they are at work;

**NOW THEREFORE**, the Senate urges that County Governors in conjunction with the Ministry of Education to ensure that:

1. Counties allocate at least 10 percent of their budget on Early Childhood Development Education (ECDE) towards this vulnerable group; and
2. Policy is developed to incorporate the needs of children who are less than three years of age.

...../Motions

16. **MOTION – PARKING CHARGES IN PUBLIC INSTITUTIONS OFFERING ESSENTIAL SERVICES**

(Sen. (Dr.) Abdullahi Ali, MP)

**AWARE THAT**, many urban areas and towns in Kenya lack designated car parking areas as a result of imbalance between parking supply and demand mainly due to ineffective land use planning and miscalculations of space requirements, thereby leading to exorbitant parking fees;

**NOTING** that, most essential services offered in hospitals, educational institutions and other public utilities are offered in urban centers, shopping malls and other designated areas that charge parking fees to access;

**ACKNOWLEDGING**, that whether they are delivered by public or private providers, essential services such as health, banking, education and other utilities are considered to be public services because they are public goods that sustain the well-being of every citizen and help in the development of the society as a whole;

**CONCERNED**, that access to hospitals, educational institutions and other places offering essential services might be hindered due to exorbitant parking fees levied on motorists accessing these services;

**FURTHER CONCERNED**, that charging entry fees amount to double taxation as the motorists who would have paid the parking fees will still pay for the services they seek;

**NOW THEREFORE**, the Senate urges the Cabinet Secretary for Lands, Housing and Physical Planning together with the Council of Governors to come up with a policy framework to create an enabling environment for protection of motorists accessing essential services from paying exorbitant fees for parking.

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**NOTICE**

On 18<sup>th</sup> February, 2020, the Senate resolved as follows:-

- i) **THAT**, pursuant to Standing Order 106 (1), the Senate resolves that the debate on the Motion on the Presidential Address shall be limited to a maximum of three sitting days with not more than fifteen minutes for each Senator speaking, excluding the Mover in moving and replying who shall be limited to thirty minutes in either case and that the Senate Majority Leader and the Senate Minority Leader shall be limited to thirty minutes each.
- ii) **THAT**, pursuant to Standing Order 106 (1), the Senate resolves that debate on a Motion not sponsored by the Majority or Minority Party or a Committee shall be limited in the following manner:-

A maximum of three hours with not more than twenty minutes for the Mover, twenty minutes for the Majority Party Official Responder, twenty minutes for the Minority Party Official Responder and fifteen minutes for each other Senator speaking and that fifteen minutes before the time expires, the Mover shall be called upon to reply.

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**KEY**

\*\*\*\*- Denotes a Majority / Minority Party Bill

\*\*\*- Denotes a National Assembly Bill

\*\* - Denotes a Committee Bill

\*- Denotes any other Bill

**APPENDIX**

**1. PAPERS LAID**

- i) The Seventh (7<sup>th</sup>) State of the Nation Address by His Excellency the President delivered at a Special Sitting of Parliament on Thursday, 12<sup>th</sup> November, 2020;
- ii) The 7<sup>th</sup> Annual Report on the Measures Taken and Progress Achieved in the Realization of National Values and Principles of Governance;
- iii) The 7<sup>th</sup> Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya;
- iv) The Summary of the 7<sup>th</sup> Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya;
- v) The Annual Report to Parliament on the State of National Security;
- vi) The Report on the Ease of Doing Business: Reform Milestones 2014-2020; and
- vii) The Office of the Director of Public Prosecutions Consolidated Annual Report for the financial years 2017/2018, 2018/2019 & 2019/2020.

*(The Senate Majority Leader)*

**2. NOTICE OF MOTION - DEBATE ON THE PRESIDENTIAL ADDRESS TO PARLIAMENT**

**THAT**, pursuant to Standing Order 24 (6), the thanks of the Senate be recorded for the exposition of public policy contained in the Address of His Excellency the President, delivered on Thursday, 12<sup>th</sup> November, 2020 and further that the Senate notes the following Reports submitted by H.E. the President in fulfillment of Articles 132 (1) (c) and 240 (7) of the Constitution, laid on the Table of the Senate on Tuesday, 17<sup>th</sup> November, 2020 –

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- iii) The 7<sup>th</sup> Annual Report on the Progress made in Fulfilling the International Obligations of the Republic of Kenya;

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- vii) The Office of the Director of Public Prosecutions Consolidated Annual Report for the financial years 2017/2018, 2018/2019 & 2019/2020.

**3. STATEMENTS**

**a) Pursuant to Standing Order 48 (1)**

- i) Nominated Senator (Sen. Petronilla Were Lokorio, MP), to seek a statement from the Standing Committee on Finance and Budget regarding the efficacy of the Integrated Financial Management Information System (IFMIS) and its application in the disbursement of funds to counties.
- ii) The Senator for Trans Nzoia County (Sen. (Dr.) Michael Mbito, MP), to seek a statement from the Standing Committee on Tourism, Trade and Industrialization over alleged failure by M/S Trident Insurance Company Limited to settle claims.
- iii) The Senator for Lamu County (Sen. Anuar Loititip, MP), to seek a statement from the Standing Committee on National Security, Defence and Foreign Relations concerning harassment of cyber and movie shop owners in Lamu County.
- iv) Nominated Senator (Sen. Millicent Omanga, MP), to seek a statement from the Standing Committee on Roads and Transportation regarding the state of Public Service Vehicles (PSV) sector during the COVID-19 pandemic.
- v) Nominated Senator (Sen. (Dr.) Getrude Musuruve, MP), to seek a statement from the Standing Committee on Tourism, Trade and Industrialization regarding the measures put in place by the Kenya Wildlife Services (KWS) and private sanctuaries to support Persons with Disabilities( PWDs) to access National Game Parks, Game Reserves and Animal Orphanages.  
...../Appendix
- vi) Nominated Senator (Sen. Millicent Omanga, MP), to seek a statement from the Standing Committee on National Security, Defence and Foreign Relations concerning the rampant cases of insecurity in the Nairobi Central Business District (CBD).



- vii) Nominated Senator (Sen. (Dr.) Getrude Musuruve, MP), to seek a statement from the Standing Committee on National Cohesion, Equal Opportunity and Regional Integration regarding the measures put in place by county governments to support Persons with Disabilities (PWDs) during the COVID-19 pandemic.

**b) Pursuant to Standing Order 51 (1) (b)**

- i) The Chairperson, Standing Committee on National Security, Defence and Foreign Relations to make a statement relating to the activities of the Committee.
- ii) The Chairperson, Standing Committee on Roads and Transportation to make a statement relating to the activities of the Committee.
- iii) The Chairperson, Sessional Committee on County Public Accounts and Investments to make a statement relating to the activities of the Committee.

**c) Pursuant to Standing Order 52**

The Senate Majority Leader to issue a statement on the Business of the Senate for Tuesday, 24<sup>th</sup> November, 2020.

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